#### Form- A

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#### FORM OF ORDER SHEET

	Court	of
	Cas	e No1206/2022
S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
1-	02/08/2022	The appeal of Syed Nabi Hussain presented today by Mr. Mir Zama Advocate. It is fixed for preliminary hearing before Single Bench at Peshawa on 03-08-2022 . Notices be issued to appellant and his counsel for the date
-		fixed.
		By the order of Chairman
		REGISTRAR
		·

BEFORE KHYBER PKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR CHECK LIST

<b>S.</b> #	Contents	Yes	No
1.	This appeal has been presented by: Mix Jaman Sofi		
2.	Whether Counsel / Appellant / Respondent / Deponent have signed the requisite documents?		
3.	Whether Appeal is within time?	V	1
4.	Whether the enactment under which the appeal is filed mentioned?	V	
5.	Whether the enactment under which the appeal is filed is correct?	V	-
<u> </u>	Whether affidavit is appended?	V	
7.	Whether affidavit is duly attested by competent oath commissioner?	V	
<u> </u>	Whether appeal/annexures are properly paged?	V	
9.	Whether certificate regarding filing any earlier appeal on the subject, furnished?	V	
10.	Whether annexures are legible?	V	
11.	Whether annexures are attested?	V	
12.	Whether copies of annexures are readable/clear?		
13.	Whether copy of appeal is delivered to A.G/D.A.G?	$\checkmark$	
14.	Whether Power of Attorney of the Counsel engaged is attested and signed by petitioner/appellant/respondents?	V	
15.	Whether numbers of referred cases given are correct?		
16.	Whether appeal contains cuttings/overwriting?		
17.	Whether list of books has been provided at the end of the appeal?	V	
18.	Whether case relate to this Court?	V	
19.	Whether requisite number of spare copies attached?	V	
20.	Whether complete spare copy is filed in separate file cover?		
21.	Whether addresses of parties given are complete?	V	
22.	Whether index filed?		
23.	Whether index is correct?		
24.	Whether Security and Process Fee deposited? on		
	Whether in view of Khyber Pakhtunkhwa Service Tribunal Rules 1974		
25.	Rule 11, notice along with copy of appeal and annexures has been sent to respondents? on		
26.	Whether copies of comments/reply/rejoinder submitted? on		
27.	Whether copies of comments/reply/rejoinder provided to opposite party? on		

It is certified that formalities/documentation as required in the above table have been fulfilled.

2

Name:

**]**. amap

Signature:

n2-08-2022

Dated:

#### BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

96 APPEAL NO /2022

VS

#### SYED NABI HUSSAIN

- C

#### SPECIAL EDUCATION DEPTT:

S.NO.	DOCUMENTS	ANNEXURE	PAGE
1.	Memo of appeal		1-4.
2.	Affidavit	•••••	5.
3.	Notification dated 01.04.2011	A	6.
4.	FST Judgment	В	7- 13.
5.	Supreme Court Judgment	С	14-21.
6.	Letters	D	22-23.
7.	Salary slips	Ē	24-26.
8.	PHC order sheet	F	27-28.
9.	Summary & decision of Cabinet	G & H	29-32.
10.	Retirement order & Notification dated 25.11.2019	I & J	33-34.
11.	Departmental appeal	K	35-36.
12.	Wakalat Nama	• • • • • • • • • • • • •	37.

APPELLANT

THROUGH:

MÍR ZA \$AFI MAN

ADVOCATE Office: Room No. 6-E, 5<sup>th</sup> Floor, Rahim Medical Centre, Hashtnagri, Peshawar. Cell: 0333-9991564

Sir,

Spare copies will be submitted after admission of appeal.

#### BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL,

**PESHAWAR** 

## APPEAL NO. 1206 /2022

Khyber Palahtukhw Service Tribuna Diary No. 12022

Mr. Syed Nabi Hussain, **SSET (retired) (BPS-17)**, Centre for RCDC Booni, Chitral.

......APPELLANT

#### VERSUS

- 1- The Government of Khyber Pakhtunkhwa through Chief Secretary, Khyber Pakhtunkhwa, Peshawar.
- 2- The Secretary Finance Department, Khyber Pakhtunkhwa, Peshawar.
- 3- The Secretary Social Welfare, Special Education & Women Empowerment Department, Khyber Pakhtunkhwa, Peshawar.
- 4- The Accountant General, Khyber Pakhtunkhwa, Peshawar.
- 5- The Director of Social Welfare, Special Education & Women Empowerment Department, Khyber Pakhtunkhwa, Peshawar.

APPEAL UNDER SECTION-4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974 FOR THE GRANT OF HEALTH ALLOWANCE IN LIGHT OF THE JUDGMENT OF THE SUPREME COURT OF PAKISTAN AND NOTIFICATION DATED 25.11.2019 SIMILARLY TO THE DEVOLVED EMPLOYEES OF THE SPECIAL EDUCATION DEPARTMENT WITH EFFECT FROM JANUARY, 2012 AND AGAINST NO ACTION TAKEN ON THE DEPARTMENTAL APPEAL OF THE APPELLANT WITHIN THE STATUTORY PERIOD OF NINETY DAYS.

PRAYER:

That on acceptance of this appeal the respondents may kindly be directed to grant/allow professional allowance to the appellant in light of the judgment of Apex Court and Notification dated 25.11.2019 from the date of devolution under the 18<sup>th</sup> Constitutional Amendment to the Provincial Government i.e. w.c.f January, 2012. Any other remedy which this august Tribunal deems fit that may also be awarded in favor of the appellant.

#### <u>R/SHEWETH:</u> ON FACTS:

- 1- That the appellant has served the respondent Department as Senior Special Education Teacher (BPS-17) for quite considerable period quite efficiently and up to the entire satisfaction of his superiors and has got retired from Government service vide order dated 28.03.2019 on superannuation basis.
- 2- That the Institutions of Special Education were working under the control of Federal Government and after the Provincial Government enacted Khyber Pakhtunkhwa, Civil Servant (Amendment) Act, 1973 where under Section 11(b) of the Act ibid, devolved employees of the Federal

- 3- That colleagues of the appellant serving in the Directorate of Special Education Islamabad were allowed Health Allowance as the task and role assigned to the colleagues of the appellant was not less than the professionals of Health Department. That it is pertinent to mention that subsequently the Health Allowance which was allowed to the employees of Special Education illegally stopped authorities against which colleagues of the appellant filed service appeals before the Federal Service Tribunal, Islamabad and the same were allowed vide consolidated judgment 05.10.2015, 11.01.2016 and 18.07.2017 and the employees of Special Education declared entitle for receiving the Health Allowance. Copy of the judgment is attached as annexure.......B.
- 5- That the Provincial Government also approved Health Allowance at the rate of one running basic pay to the devolved employees working in the Special Education Institutions from the date of their devolution to the Provincial Government. That it is also pertinent to mention here that colleagues of the appellant serving in the different Special Education Institutions receiving the Health Allowance. Copies of the Salary Slips are attached as annexure.
- - That in light of the directions of Peshawar High Court, Peshawar, the Social Wlefare, Special Education & Women Empowerment Department move a summary to the Worthy Chief Minister of Khyber Pakhtunkhwa

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for approval and the same has been placed before the Provincial Cabinet for appropriate order. That the provincial Cabinet approved Health Allowance to the devolved employees of the Special Education Institutions on 28.10.2019. Copies of the summary alongwith decision of the Cabinet are attached as annexure......G & H.

9- That after retirement of the appellant the Finance Department also issued Notification dated 25.11.2019 in light of the judgment of Hon'ble Supreme Court of Pakistan in Civil Appeal No.811/2016 and allowed the Health Allowance to the employees of Special Education Institutions with effect from the date of devolution under the 18<sup>th</sup> Constitutional Amendment. Copy of the Notification dated 25.11.2019 is attached as annexure.....J.

- 11- That appellant feeling aggrieved and having no other remedy but to file the instant service appeal on the following grounds amongst the others.

#### **GROUNDS:**

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- A- That the inaction of the respondents by not allowing the Health Allowance to the appellant is against the law, facts, norms of natural justice and materials on the record.
- B- That the appellant has not been treated by the respondent Department in accordance with law and rules on the subject noted above and as such the respondents violated Article 4 and 25 of the constitution of Islamic Republic of Pakistan 1973.
- C- That the inaction of the respondents is discriminatory and is clear violation of fundamental rights of the appellant duly conferred by the Constitution of Pakistan, 1973.
- D- That the respondents acted in arbitrary and malafide manner while not allowing the Health Allowance inspite of clear directions of the Hon'ble Supreme Court of Pakistan and Notification dated 25.11.2019 of the Finance Department.

- E- That as the act of the respondents is illegal, unconstitutional, without any legal authority and not only discriminatory but is also the result of malafide on the part of respondents.
- F- That appellant has the vested right of equal treatment before law and the act of the respondents to deprive the petitioners from the health allowance is unconstitutional and clear violation of fundamental rights.
- G- That according to Article 38 (e) of the Constitution of Islamic Republic of Pakistan, 1973 the state is bound to reduce disparity in the income and earning of individuals including persons in the services of the federation, therefore in light of the said Article the appellant fully entitle for the grant of conveyance allowance during vacations.
- H- That under the principle of consistency the appellant is fully entitle for the grant of Health Allowance similarly to the other employees of the Special Education Department.
- I- That the petitioners seeks permission of this Honorable Court to raise any other grounds available at the time of arguments.

It is, therefore, most humbly prayed that the appeal of the appellant may be accepted as prayed for.

LANT YED NABI⁄HUSSAIN THROUGH: MIR ZA 4AN SAFI ADVOCATE

#### CERTIFICATE:

It is certified that no other earlier appeal was filed between the parties.

#### LIST OF BOOKS:

- 1- CONSTITUTION OF PAKISTAN, 1973
- 2- SERVICES LAWS BOOKS
- 3- ANY OTHER CASE LAW AS PER NEED

#### BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

#### APPEAL NO.\_\_\_/2022

VS

#### SYED NABI HUSSAIN

#### SPECIAL EDUCATION DEPTT:

#### <u>AFFIDAVIT</u>

I Mir Zaman Safi, Advocate High Court, Peshawar on the instructions and on behalf of my client do hereby solemnly affirm and declare that the contents of this service appeal are true and correct to the best of my knowledge and belief and nothing has been concealed from this Honorable Court.



SAFI.

MIR ZAMAN SAFI, Advocate High Court, Peshawar

#### BETTER COPY OF ANNEXURE-A

#### No. F, 11-19/2011-Coord (Pt) Government of Pakistan Ministry of Social Welfare & Special Education

Islamabad the 1<sup>st</sup> April, 2011

#### **NOTIFICATION**

On reorganization of Federal Secretariat in pursuance of Constitution (Eighteenth Amendment) Act, 2010 (Act No.X of 2010) the following Centres under the Ministry of Social Welfare & Special Education are transferred to the Social Welfare & Special Education Department Government of Khyber Pakh-unkhwa.

- 1. Special Education Centres for Mentally Retarted Children, D.I. Khan.
- 2. Special Education Centres for Hearing Impaired Children, Swat.
- 3. National Special Education Complex, Mardan.
- 4. Vocational Training Centres, for Disabled person, Mardan.
- 5. Special Education Centres for Visually Handicapped Children, Kohat.
- 6. National Special Education Complex (PHC, MRC, VHC & HIC) Peshawar.
- 7. Hostel Facilities National Special Education Complex, Peshawar.

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- 8. Vocational Training Centres for Disabled Person Peshawar.
- 9. Special Education Centre for Visually Handicapped Children, Charsadda.
- 10.Special Education Centre for physical handicapped Children, Abbottabad.

(Muhammad Altaf) Section Officer (Admin)

## TO BE PUBLISHED IN THE NEXT ISSUE OF GAZETTE OF PAKISTAN PARTA

#### No.F. 11 19/2011-Coord (Pt) GOVERNMENT OF PAKISTAN MINISTRY OF Social Welfare & Special Education

#### tsiamabad, the 💐 April 2011

#### NOTIFICATION

On rearganization of Federal Secretariat in pursuance of Constitution

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Special Education Centrel for Mentally Retarded Children, D.I. Khan Special Education Centre for Hearing Impaired Children, Swat

National Special Education Complex Mardan

Vocational Training Centre, for Disabled Person, Mardan

Special Education Centre for Visually Handloapped Children, Konat National Special Education Complex (PHC, MRC, VHC & HIC) Peshawar Hostel Facilities National Special Education Complex Poshawar

Vocational Training Centre for Disabled Person Peshawar Special Education Centre for Visually Handicapped Children Charsada Special Education Centre for Physical Handloapped Children, Appoliabed 8. 9.

nmad Altaß

Section Officer (Admin)

#### the Manager. Printing Corporation Pakistan Press. <u>Islamabad</u>

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1. Secretary. Inter Provincial Coordination Division, Islamabad. CC

- 2. Secretary, Finance Division, Islamabad. 3. Secretary, Cabinet Clvision, is amabad.
- 4. Sectorary, Establishment Division, islamabad. 5 Chiel Secretory, Government of KPK Pesnowor.
- 6. Mr. M. Forez Killen, Director Generalish 5 Wing, Establishmen
- 7. Mr. Muhammad Shahid Sidalqui, Director General, M.S. Wing,
- Establishment Division, Istamabad. B. Secretary, Social Wellars & Special Education Department
- Government of KPK, Peshawat
- 9. Concerned Centre
- 10. Office Copy!

Judgment Sheet In the Federal Service Tribunal, Islamabad

Appeals No.565 to 573; 757 to 793, 894 to 918, 918-A, 919 to 943, 998 to 1045, 1108 to 1179, 1224 to 1243, 1265 to 1325, 2327 to 2350, 2352 to 2368&2368-A, 2369 to 2443, 2446 to 2484 & 2487 to 2501, 2508 to 2520(R)CS/2016 with M.Ps.

#### Nusrat Tahir and others

#### Versus

Secretary, Capital Administration & Development Division, Secretary, Finance Division and AGPR, Islamabad.

> Date of Institution : 04.04.2016, etc. Date of hearing : 17.07.2017 Date of Judgment : 18.07.2017

Before: Syed Rafique Hussain Shah, and Syed Muhammad Hamid, Members.

Present:

Mr. Muhammad Anwar Mughal, Advocate for the appellants.

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Syed Zil-c-Husnain Kazmi, Assistant Attorney General for the respondents with M/s Arshad Anjum, Assistant Director, CA & DD, Navced Akhter, Section Officer, Finance Division, Azhar Nadeem Ayan, Assistant Accounts Officer and Muhammad Jabbar, Senior Auditor, AGPR as D.Rs.

#### JUDGMENT

SYED RAFIQUE HUSSAIN SHAH, MEMBER:- With this judgment we shall decide the above titled appeals. The facts giving rise to the present appeals are that the Prime Minister of Pakistan approved payment of Health Allowance to the institutions providing Health Services in the year 2012 and the Finance Division issued notification No.2(13)R-2/2011-777 dated 06.02.2012 for grant of Health Allowance, equal to one basic pay of running salary to the health personnel in the employment of Federal Government in BPS Scheme w.c.f. 01.01.2012, in addition to the existing pay and allowances in BPS scheme. Health allowance had been paid to the contemporaries of the appellants in other Government Hospitals including PIMS, Federal Govt. Polyclinic, CDA, ICT, Pakistan Railways and Federal Government Services Hospital, Islamabad, etc. but it was discontinued to the present appellants vide impugned orders dated 08.08.2014, 21.03.2016

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#### 565 to \$73(R)CS/2016, etc. with M.P.

and 25.03.2016. The Secretary, Capital Administration & Development Division (CA&DD) vide tetter-dated 06.08.2012 allowed Health Allowance to 24 personnel of Directorate General of Special Education (DGSE) and the AGPR. Islamabad started paying the said Allowance to these personnel with effect from 01.01.2012. Due to discriminative action of Secretary CA&DD the employees of DGSE started agitating the matter with him who vide letter dated 13.05.2013 allowed Health Allowance to all the employees of 16 institutions of DGSE and allied education centres, etc. in view of functions and the services being rendered by them in providing Health Services to the disabled and special children with effect from 01.01.2012 and the AGPR accordingly started paying the said allowance to them. The AGPR vide letter dated 08.08.2014 informed the Director General, DGSE that Finance Division had not provided budget allocation for the year 2014-2015 for the said Allowance, hence, the payment of said Allowance be stopped by submitting the computer changes through concerned DDOs. Subsequently the Finance Division allocated budget for the said Allowance but the CA&DD parked the budget and later on allocated the same to some other organization. Being aggrieved of stoppage of the said Allowance vide letter dated 05.03.2014 the affected employees filed Writ Petition No.3784/2014, 3358/2014 and 4007/2014 which were disposed of by the Hon ble Islamabad High Court, Islamabad vide order dated 17.09.2015 in the following manner: -

> "4. In the light of the above, the instant petition alongwith the connected petitions are converted into representations deemed to be pending before the learned Secretary CADD. The learned Secretary CADD shall afford an opportunity of hearing to an authorized representative of the petitioners and, thereafter pass a speaking order. It is expected that the Secretary shall, inter alia, take into consideration:

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- a) the affidavit dated 26.3.2015 filed by the Secretary Finance, during the proceedings before this Court;
- b) the fact that in some cases the Health Allowance was paid to the employees by the AGPR pursuant to the approval given by the CADD;
- c) The request made by and on behalf of the petitioners that in the circumstances recovery of the Health Allowance would cause immense hardship; and

d) The fact that the petitioners are employees of different departments and entities under the main MTTESTER M

administrative control of CADD and, therefore, the entitlement or eligibility shall be taken into consideration in the light of status of each department or entity separately.

5. In order to meet the ends of justice, it would be appropriate that recovery of the Health Allowance already paid to the employees is recovered after a speaking order has been passed by the learned Secretary. It is expected that the Secretary CADD shall pass a speaking order preferably within 90-days."

The Secretary CAADD after perusing the record and affording the opportunity of hearing to the authorized representatives of the petitioners (now appellants) on 14.03.2016 passed the order dated 21.03.2016 and declared the CAADD's fetter dated 13.03.2016 allowing Health Allowance to the DGSE employees unlawful, against the rules, void ab initio and directed the AGPR to recover the said Allowance from their salaries in easy installments.

2. In this backdrop, the appellants filed the instant appeals with

the following prayer: -

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"It is, therefore, most respectfully prayed that the appellant being entitled to Health Allowance being covered under category of Health Personnel, the said order dated 21.03.2016 by respondent. No.1 may therefore, be set aside and it be declared that the action of respondent No.1 in withdrawing the said allowance and recovery thereof from the salaries of appellants, is malafide, illegal, violative of principles of locus poenitentiae, unfair, unjust, unreasonable, arbitrary. fanciful and capricious and that are entitled to receive the same, from the date it has been withdrawn and stopped from payment."

3. The learned counsel for the appellants argued that the appellants being Federal government Servants under Article 240 of Constitution of the Islamic Republic of Pakistan, 1973 and covered under Section 2 (b) of Civil Servants Act, 1973 were entitled to all pay and allowances prescribed by Federai Government for its employees. Further stated that financial directive contained in Ministry of Finance O.M. stated that financial directive contained in Ministry of Finance in Stipulated admissibility of Health Allowance to all health personnel in stipulated admissibility of Health Allowance to all health personnel in unployment of Federal Government in BPS Scheme but despite the said employment of the Finance Division, the appellants were deprived of the

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#### 565 to 573(R)CS/2016, etc. with M.Ps.

said benefits. In support of his version, the learned counsel for the appellants referred to the indements of FST dated 05.10.2015, 11.01.2016, 18.05.2010 and 14.12.2016 passed in Appeals No.224(R)CS/22015, 867 to 872(R)CS/2013, 1176 to 1487, 1189 to 1251(R)CS/2015 & 381 to 405(R)CS/2016 and prayed for the same relief. The learned counsel vehemently argued that the respondent-Finance Division was blowing hot and cold in the same breath as, on the one hand, it had admitted the claim of the appellents in para 6 of their parawise comments filed in the Hon'ble Islamabad Nigh Court, Islamabad while, on the other hand, they declined the same claim vide order dated 21.03.2016. He contended that the benefit once granted and acted upon had created a vested right which could not be withdrawn unilaterally, in violation of principle of natural justice. The learned counsel for the appellant lastly argued that impugned orders were void ab initio, coram-non-judice and having no sanctity of law as withdrawal / stoppage of salary amounted to punishment which could not be awarded without adopting the due process of law provided under the Government Servants (Efficiency and Discipline) Rules, 1973.

The appeals were resisted by the respondents. It was stated 4. that the said allowance was not admissible to the appellants as they did not fall under the definition of health personnel because health personnel meant. a person who held a post in any institute or organization delivering services in the health sector and included in Schedule-1. It was further submitted that the Health Allowance was allowed provisionally to the appellants by the AGPR on the basis of CADD Division's letter dated 06.08.2012 but subsequently that Division sent a reference to the Finance Division to seek its concurrence for admissibility of Health Allowance which regretted the same on 14.03.2013 on the ground that they were involved in the process of education, training and rehabilitation of disabled children and persons with disabilities and, hence, could not be declared as health personnel to become entitled for the said allowance. The CADD on 13.03.2013 in its communication to AGPR conveyed sanction of the Health Allowance to DGSE employees without concurrence of the Finance Division and the AGPR made provisional payment to the appellants, which was subsequently discontinued after verification of entitlement in order to prevent the misuse of this allowance by non-entitled personnel. It was submitted by respondent No.2 that health allowance was granted with the

approval of the Prime Minister, through a summary, specifically moved for three Federal Government Hospitals i.e. Pakistan Institute of Medical Sciences, F.G. Polyelinic and National Institute of Rehabilitation Medicine. The Directorate General of Special Education & Social Welfare, being aneducational body, dealt with the process of education, training and rehabilitation of disabled children and persons with disabilities, which was carried out by a multi-professional team including teachers, professionals, doctors, administrators, ministerial and supportive / ancillary staff did not fall within the ambit of health organization and could not be declared as 'health personnel' to get the said allowance. The respondent No.3 i.e. AGPR in its parawise comments submitted that the identical cases titled Dr. Farkh F. Lodhi, etc. vs Sceretary Finance were still pending before the Hon'ble Supreme Court of Pakistan.

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5.

We heard the learned counsel for the parties and perused the

565 to 573(R)CS/2016, etc. with M.Ps.

6. The health allowance equal to one basic pay of running salary was granted to the health personnel in the employment of Federal Government, in BPS Scheme, with effect from 01.01.2012. It was made, admissible to non-clinical cadres. In reply to a query raised by AGPR vide letter No.TM/18-64/CSHP/HPS/2011-12/186, dated 12.03.2012, the Regulations Wing of the Finance Division vide U.O. No.F.2(13)R-2/2012-172 dated 27.03.2012 furnished definition of the health personnel by stating that 'health personnel' meant a persons who held a post in any institute or organization delivering services in the health sector and included in Schedule-I, but did not include person who was on deputation to the Federal Government from any Province or other authority and who was on contract, or on work charged basis or who was paid from contingencies. The appellants are neither deputationists from any Province or other authority nor have been engaged on contract or on work charged basis. They are also not being paid from contingencies. On the contrary, they are civil servants under section 2 (b) of the Civil Servants Act, 1973 and are delivering services to the disabled children / persons. The beneficiaries / appellants comprised of Academic and Administrative Cadres. According to the definition furnished by the Finance Division vide their u.o. dated 27.03.2012 the appellants are entitled to health allowance. In paras-6 & 7 under Facts of parawise comments filed before the Hon'ble Islamabad High

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\$65 to 573(R)CS/2016, etc. with M.Ps.

Court, Islamabad on behalf of Secretary Finance Division in Writ Petition No.4007/2014; it was categorically admitted that in April, 2014 Ministry of CADD again submitted NIS / BOs containing a provision of Rs. 100 million as HPA 'for DGSE' for financial year 2014-15', however, DFA refused to endorse the NIS / BOs and forcefully deducted an amount of Rs.92.542 million of HPA, leaving Rs.7.458 million for the petitioners (now appellants) i.e. 24 employees who belonged to medical profession and came under the criteria of entitlement of HPA, as per DFA (CADD) understanding. D.O. letter dated 09.05.2014 was issued by FA's Organization to AGPR for stoppage of HPA to non-entitled employees and it was duty of AGPR to take action on the said letter and decide entitlement. It was prayed that the petition was an administrative issue with CADD & DGSE, therefore, the Finance Division be excluded from the list of respondents. Now the Finance Division has come up with different stand. It is not allowed to approbate and reprobate. No logical reply has been submitted by the respondents for depriving the appellants of their. legitimate rights. A large number of employees of the Federal Government, similarly placed, are getting the said advantage. Why, then, the appellants be deprived, is not clear from what has been written in the comments before the Hon'ble Islamabad High Court, Islamabad and the Federal Service Tribunal. This seems to be discriminatory treatment offending Article 4 & 25 of the Constitution of Islamic Republic of Pakistan, 1973. Further, the appellants have been directed by respondent No.1 to refund the paid amount which is against the principle of locus poenitentiae because the Hon'ble Supreme Court of Pakistan has consistently held that the benefit once granted and acted upon created a vested right which could not be withdrawn unilaterally, in violation of natural justice. It is an established law that benefits received by a civil servant, even under erroneous order passed by the competent authority without any fault on the part of civil servant could not be recovered even if the beneficial order was subsequently withdrawn or rectified. We are fortified to take this view in the light of the judgment of Hon'hle Supreme Court of Pakistan reported in PLD 1992 SC 207. Hence, to this extent, the impugned orders are not legally sustainable and liable to be set aside.

7. We would like to make an emphasis on the judgments of the Tribunal in Appeals No.224(R)CS/2015 and 381 to 405(R)CS/2016 dated

565 to 573(R)CS/2016, etc. with M.Ps.

05.10.2015 and 14.12.2016 wherein the controversy relating to Health Allowance has already been resolved. When confronted with the said fact, the respondents have failed to deny the fact. As such, the action of the respondents appears to be inconsistent in the light of the aforementioned judgments on account of Article 25 of the Constitution which guarantees equal rights and equal protection of law for every citizen. To ensure uniformity, rule of consistency must be applied while considering the case of the appellatic. Since the that the Aprix Court vide its judgment in the case reported as 1996 SCMR 1185 has already held that "rule of good governance demands that the benefits of the said decision be extended to other civil servants also, who may not be parties to the litigation, instead off compelling them to approach the Tribunal or any other legal forum. Hence, the claim of the appellants is required to be decided on the same analogy / principle as framed in the cases of Dr. Farrukh Fiaz Lodhi and others by the Tribunal vide its judgment dated 05.10:2015, 11.01.2016 and 14.12.2016.

8. Foregoing in view and following the rule of consistency, the impugned orders dated 21.03.2016 and 25.03.2016 are set aside with j direction to the respondents to continue the Health Allowance already granted to the appellants since 2012, and to refund all deduction made in compliance with the impugned orders within a period of one month from the date the copy of this judgment is received in their office. Since the main appeals have been accepted, Mise, Petitions are also accepted.

Judgment to apply all the titled appeals mutatis mutandis.

10. There shall be no order as to costs.

11.

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Parties shall be informed accordingly.

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CERTIFIED TRUE COPY

ISLAMABAD 18.07.2017

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05.10.2015 and 14.12.2016 wherein the controversy relating to Health Allowance has already been resolved. When confronted with the said fact, the respondents have failed to deny the fact. As such, the action of the respondents appears to be inconsistent in the light of the aforementioned judgments on account of Article 25 of the Constitution which guarantees equal rights and equal protection of law for every citizen. To ensure uniformity, rule of consistency must be applied while considering the case of the appellants. Since the Hon'ble Apex Court vide its judgment in the case reported as 1996 SCMR 1185 has already held that "rule of good governance demands that the benefits of the said decision be extended to other civil servants also, who may not be parties to the litigation, instead of compelling them to approach the tribunal of any other legal forum. Hence, the claim of the appellants is required to be decided on the same analogy/principle as framed in the cases of Dr. Farrukh Faiz Lodhi and others by the Tribunal vide its judgment dated 05.10.2015, 11.01.2016 and 14.12.2016.

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ATTES Dame

- 9. Judgment to apply all the titled mutatis mutandis.
- 10. There shall be no order as to costs.
- 11. Parties shall be informed accordingly.

#### **ISLAMABAD**

18.07.2017

Muhammad Attique ur Rehman etc.

(in C.A.811/2016)

#### ...Respondents(s)

For the Appellant(s) , (in all cases)

Mr. Sajid Ilyas Bhatti, DAG Syed Rifaqat Hussain Shah, AOR Ms. Saadia Kanwal, S.O Fin. Mr. Abid Hussain Channa, S.O Fin. Mr. Sajid Javed, Asstt. Legal Fin. Mr. Abdul Razzaq, AAO MEG Rawalpindi

#### For the Respondent(s) In-person

For the Respondent(s) (in C.A.216/16)

Amicus Curiae:

Date of Hearing

#### Mr. Muhammad Makhdoom Ali

Khan, Sr. ASC Mr. Sikandar Bashir Mohmand, ASC

Mr. Muhammad Ilyas Lodhi, ASC

Malik Itaat Hussain Awan, ASC

#### 17.01.2018.

#### JUDGMENT

<u>UMAR ATA BANDIAL, J.</u> By leave of this Court granted on 23.02.2016, 01.4.2016 and 12.12.2017 in the several connected appeals before us, the appellant Federal Government challenges the judgments delivered on common questions of fact and law by the learned Federal Service Tribunal on 05.10.2015, 11.01.2016 and 18.07.2017. The judgments impugned in the connected appeals declare the respondent employees of different institutions functioning under the Directorate General of Special Education ("DGSE") to be entitled to payment of Health Allowance granted by the Federal Government vide its Office Memoranda dated 04.02.2012 and 06.2.2012. These Memoranda are issued by the Finance Division (Regulations Wing) Government of Pakistan pursuant to approval granted by the Prime Minister under the Rules of Business, 1973. It would be useful to reproduce the two

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memoranda containing the terms and conditions for the grant of

Health Allowance to eligible persons:

F.No.2(13)R-2/2011

"Government of Pakistan Finance Division (Regulations Wing) Islamabad, the 04<sup>th</sup> Feb,2012

#### OFFICE MEMORANDUM

Subject:

GRANT OF ADHOC ALLOWANCE EQUAL TO ONE BASIC PAY AT THE INITIAL OF THE SCALE TO THE HEALTH PERSONNEL IN BPS SCHEME.

The undersigned is directed to say that the Ordinance No.VI of 2011 that sanctioned the Career Structure for Health Personnel Scheme (CSHP) has lapsed on 26.12.2011. Accordingly, CSHP is no longer in the field and all health personnel have consequently reverted to the BPS scheme. In order to compensate health personnel for the loss of benefits sought under CSHP while preserving their status as Civil Servants, it has been decided by the Federal Government to grant adhoc allowance equal to one basic pay at the initial of the scale to the <u>health personnel</u> in the employment of Federal Government. in BPS scheme, with effect from 1<sup>st</sup> January, 2012. This will be in addition to their existing pay/allowances in BPS Scheme.

2., This Division's OM No.2(13)R-2/2011-698 dated 17<sup>th</sup> November, 2011 may be treated as withdrawn w.e.f. 26.12.2011.

> Sd/--(M. Munir Sadiq) Deputy Secretary (R-I)"

Islamabad, the 06th February,2012

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#### "Government of Pakistan Finance Division (Regulations Wing)

F.No.2(13)R-2/2011-777

#### OFFICE MEMORANDUM

Subject:

GRANT OF ADHOC ALLOWANCE EQUAL TO ONE BASIC PAY OF RUNNING SALARY TO THE HEALTH PERSONNEL IN BPS SCHEME.

In continuation of Finance, Division's O.M. No.F.2(13)R-2/2011, dated 4.2.2012, it has been decided by the Federal Government to grant benefit of one basic pay of running salary as Health Allowance to the health personnel in the employment of Federal Government, in BPS scheme, with effect from 1<sup>st</sup> January, 2012. This will be in addition to their existing allowances in BPS Scheme. Also grant of stipend amounting to Rs.50,000 per month to the postgraduate residents and Rs.24,000 per month for House Officers respectively w.e.f. 1.7.2011 will continue.

> Sd/--(Manzoor Ali Khan) Sr. Joint Secretary (Regulations)"

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(emphasis supplied)

·2.

Learned Deputy Attorney General has contended

that the Health Allowance granted by the Federal Government is available to health personnel in the employment of the Federal Government in the BPS scheme at three hospitals established in

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Supreme Court of Pakistan

, Islamabad, namely, Pakistan Institute of Medical Sciences ("PIMS"), Federal Government Polyclinic ("FGP") and National Institution of Rehabilitation Medicines ("NIRM"). The employees at these hospitals do not have a career structure in place after the Career Structure for Health Personnel Scheme Ordinance, 2011 ("Ordinance") lapsed on 26.1.2011. The Health Allowance was accordingly granted by the Federal Government as a form of compensation. It is clear from the two memoranda dated 04.2.2012 and 06.2.2012 reproduced above that the Health Allowance is granted to "health personnel". However, 'he composition of the category of employees that are eligible for the benefit has not been provided therein. The respondents who are several hundred in number are unrepresented by counsel. In view of the fact that a large number of employees are affected by the instant controversy, the Court has sought assistance from Mr. Muhammad Makhdoom Ali Khan, Sr. ASC and Mr. Sikandar Bashir Mohmand, ASC as amicus curiae in the matter. Mr. Sikandar Bashir Mohmand, ASC made able submissions before the Court that highlighted important facts and documents on record which simplified the controversy appreciably.

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3. It transpires that an Office Memorandum dated 27.03.2012 by the Finance Division (Regulations Wing) clarifies that the term "health personnel" used in the above mentioned memoranda bears the meaning given to that expression in Section 2(b) of the Ordinance. This definition refers to the contents of Schedule-I to the Ordinance which specifies the service providers who qualify as health personnel. A perusal of Schedule-I shows that five categories of service providers are The second residence from the

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classified as health personnel, namely: Doctors, Allied, Nurses, Paramedics and Support. The services specified under the categories of Paramedics and Support include Teachers, Audiovisual Operators, Technicians, Librarians, etc.

for the health administrative Ministry The institutions of the Federal Government at Islamabad is the Ministry of Capital Administration and Development Division ("CADD"). It is an admitted fact that vide order dated 13.03.2013 the Ministry of CADD granted the Health Allowance to the employees of the DGSE and its allied special education centers/ institutions including National Trust for the Disabled ("NTD") and the National Council for Rehabilitation of Disabled were thereby The respondents ("NCRDP"). Persons acknowledged as beneficiaries of the said grant and were paid the Health Allowance with effect from 01.1.2012 until 27.10.2014, when the Finance Division informed the Accountant General Pakistan Revenue ("AGPR") that only health personnel working in Federal Government hospitals and clinics were qualified to receive the Health Allowance. The AGPR correspondingly instructed the DGSE to stop payment of the said allowance to its employees as no budget allocation for the said emolument had been made in the financial year 2014-15.

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5. The discontinuation of their Health Allowance was taken to the Islamabad High Court by some of the respondents. Vide order dated 17.9.2015 the learned High Court referred the dispute to the Secretary CADD for passing a speaking order thereon; and till then restrained recovery of past payments of the Health Allowance from the affected employees of DGSE and allied centers. The Secretary CADD heard the parties and by

Senior Court/Associate Supreme Court of Pakistan Islamabad

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order dated 21.3.2016 rejected the entitlement of the respondents to receive the said allowance. The principal ground of his decision is that employees of the DGSE were engaged in the process of education, training and rehabilitation of disabled children and therefore did not fall within the ambit of a health organization. The respondents successfully challenged the said order before the learned Federal Service Tribunal which has, *inter alia*, by the impugned judgment dated 18.07.2017 declared that the respondents are entitled to the grant of Health Allowance.

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Learned Deputy Attorney General has contended б. that after the lapse of the Ordinance that had provided a career structure for the doctors, nurses and paramedics working in PIMS, FGP and NIRM, the Health Allowance was granted by the Federal Government as compensation to the said health show , any unable to however, was, Ήe personnel. contemporaneous direction issued by the Ministry of CADD or the Ministry of Finance that restricted the grant of the Health Allowance to the claimed employees of the three hospitals specified by him. As already noted above, the definition of health personnel provided in the Ministry of Finance Office Memorandum dated 27.3.2012 is wide in scope and therefore unhelpful to his plea.

7. We have examined the definition of "health personnel" adopted by said memorandum dated 27.3.2012 from Section 2(b) of the Ordinance which is to the following effect:

"b) "health personnel" means a person who holds a post in any institute or organization delivering services in the health sector and included in Schedule-I, but does not include:
i) a person who is on deputation to the Federal Government from any Province or other authority;

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ii) a person who is employed on contract, or on work charged basis or who is paid from contingencies."

It is noted that the foregoing definition of health personnel covers persons holding posts in any institute or organization who are delivering services in the health sector that are included in Schedule-I to the Ordinance. Learned Deputy Attorney General was unable to distinguish the respondents, who are employees of the DGSE and allied institutions/centers, NCRDP and NTD, from the paramedic and support staff positions that qualify as health personnel according to Schedule-I to the Ordinance. It is not denied by the appellant that education, training and rehabilitation of disabled persons are services provided in the health sector. These services fall within the terms of Schedule-I to the Ordinance and therefore the providers thereof qualify as health personnel.

Accordingly, not only do the respondents fall within 9. the category of persons who are, in terms of Finance Division Memoranda dated 06.2.2012 and 27.3.2012, eligible for grant of the Health Allowance but their entitlement has in fact been admitted by both the Ministry of CADD and Ministry of Finance. In this respect the aforementioned letter dated 13.3.2013 issued by the Ministry of CADD is referred. Also the affidavit of the Secretary Finance, Government of Pakistan filed in the Islamabad High Court pursuant to that Court's order dated 20.3.2015 passed in Writ Petition No. 4007 of 2014, specifically records that the proposal approved by the Prime Minister vide Summary dated 25.1.2012 did not restrict admissibility of the Health Allowance to the personnel of the three hospitals (identified by the learned DAG). For that reason the Finance

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Division Memoranda dated 04.2.2012 and 6.2.2012 made the allowance available to all health personnel employed by the Federal Government in the BPS Scheme.

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10. As a result, the said allowance was paid to the health personnel of the DGSE and its allied institutions until 27.10.2014 when the Finance Division instructed the AGPR to confine the grant of the allowance to employees of Federal Government hospitals and clinics. This instruction represents merely a change of opinion which is not occasioned by an amendment in the terms of eligibility for the Health Allowance. Therefore, as the Memoranda dated 04.2.2012, 06.2.2012 and 27.3.2012 issued by the Finance Division, Government of Pakistan still hold the field in their original terms, there is no merit in the objection by the learned DAG to the entitlement of the respondents to claim and receive the Health Allowance.

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11. As a secondary and also tenuous argument, learned Deputy Attorney General contended that the Health Allowance is granted under executive fiat without any statutory backing therefore the same can be withdrawn by the Federal Government at any time. That is clearly a flawed contention. It is admitted that grant of the Health Allowance and the terms of eligibility to receive the same were determined by the competent authority, Ministry of Finance in accordance with Rules of Business of the Federal Government. The original terms of the said lawful grant still hold the field. These were acted upon and payment of the Health Allowance to the respondents has conferred a vested right upon them. In such circumstances, the executive is barred by the rule of *locus poenitentiae* from unilaterally rescinding and retrieving the benefit availed by its recipients. Reference is made to <u>Pakistan, through the Secretary, Ministry of Finance vs.</u> <u>Muhammad Himayatullah Farukhi</u> (PLD 1969 SC 407) and <u>The Engineer-in-Chief Branch vs. Jalaluddin</u> (PLD 1992 SC 207). Therefore without a change of the terms of eligibility for the Health Allowance even the prospective exclusion of the respondents from receipt of the benefit shall constitute arbitrary and unlawful action.

12. In the circumstances, we do not find any error or defect in the impugned judgments of the learned Federal Service
Tribunal dated 05.10.2015, 11.1.2016 and 18.7.2017.
Consequently, these appeals are dismissed and the entitlement
of employees of the DGSE, allied institutions/centers, NCRDP
and NTD to receive the Health Allowance is affirmed.

Sd/- Mian Saqib Nisar, CJ Sd/- Umar Ata Bandial, J Sd/- Ijaz ul Ahsan, J

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purt Associate Senior C Supreme Court of Pakistan Islamabad

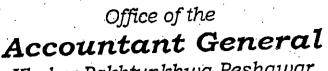
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Khyber Pakhtunkhwa Peshawar Phone: 091 9211250-53

No.HAD/Allowances/Corresp:/2017-18/422

То

Dated:19.04.2018

The Branch Officer, Pay Roll-4 Section.

Subject: <u>COMPLAINCE OF JUDGMENT DATED 17.1.2018 PASSED</u> IN CIVIL APPEALS NOS 1631-2112/2017,216/2016 & 806-811/2016 BY THE SUPREME COURT OF PAKISTAN.

I am directed to enclose herewith a copy of A.O(TM) No.TM(F)/T-40/Health Allowance/2017-18/138 dated 05.04.2018 alongwith Honorable Supreme Court Judgment for further compliance under intimation to AGPR Sub Office Peshawar accordingly.

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Please find enclosed herewith the Accountant General Pakistan Revenues, Islamabad letter No-TM/18-64/Circular/2017-18 Vol-B-III/589 dated 12.03.2018, along-with its enclosures on the above subject.

The Supreme Court has made the employees of Director General Special Education, its allied institutions/ Centers, NCRDP and NTD entitled for Health Allowance. Hence, the Director General Special Education has been transferred to Province under  $18^{th}$  amendment and become a Provincial subject. It is kindly requested to take the requisite action on the above noted subject judgment under intimation to this office for onward submission of compliance report before the court.

NTS OFFICER (TM) GPR Sub Office Peshawar

Copy forwarded to Accounts Officer (TM) office of the Accountant General, Pakistan Revenues G-8/4, Islamabad.

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ACCOUNTS OFFICER (TM) AGPR Sub Office Peshawar

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Accounts Office Peshauar Dist. 1 死記 28. 6月, 2013 PATHOLL REGISTER Cafe : For the Honth of August ,2013 DCG: PH6483 Special Education Complex Peshawar Pagroll Seci (CDI House Revt Allewance 6,650,00 6505 GPF Loan Principal In (SSG Special Allowance 2,414,00 3501 Genevolent Fund 1947 Medical Allow 15% (1 2,263,00 4604 R. Benefits & Death C 1985 Health Professional 53,370,00 3609 Income Tax Payroll Section : 004 Payroll 4 12,834.99 35.542.00 2 558.00 INCUNE TAX 15.404.64 2,223.00-800.00-80,000.00 0158 CPF Temp, Advance 2 136.00-1 284.00 1947 Redical Allow 154 (1 1985 Health Professional 2148 152 Adkoc Relief All 2199 Adkoc Relief Allow & 2211 Adkoc Relief All 201 2724 Adkoc Relief All 201 2247 Adkoc Relief All 201 1,160.00 828.00 4,281.00 5 337.00. \$ 337.00 124,297.00 01.08.2018 38.88.2013 HET PAY 10,713.00-Accet No: 5871-5 **CKOLLOAG** B.I.S.E. Janrud Rd.Pesbauar Peshauar 135,010.00 PAYDERTS ALLIED BANK LINITED B.1 1.5. Janrud Rd.Peshauar Branch Code: 250302 Gazetted/Hon-Gazetted: G \_\_\_\_\_ CNIC: 1560169049133 Decig: PHYSIOTHERAPIST (B0239462) Grade: 17 NTH: ; A.N.G.U.N.T. D.E.D.H.C.T.I.O.N.S. A.M.O.U.R.T. LOAN/FUND Buckle Ho.: -----REPAID BALARCE PRINCIPAL D8401242 RAFIQ ANNAD ----PATHENIS 492.578.00 \_\_\_\_\_ · CPF1: 53 370.00 3017 CPF Subscription - Rs 6 650.00 3501 Renevolest funi 5 000.00 4004 K. Benefits & Death C 2 414.00 3609 Income Tax 7 263.00 \_\_\_\_\_ 4 270.00-195.00-21,478.10 4001 Rasic Pay 5001 House Rent Allouance 1210 Convey Allouance 20 1550 Special Allouance 1947 Hedioal Allou 15% (1 1965 Health Professional 2166 15% Adbog Relief All 2106 Gian Relief All INCOME TAX 26,005.92 4,335.00 2 136.00-2 168.00-53,370.00 1,160.00 2199 Adhoc Relief Allow 8 2219 Adhoc Relief Allow 8 2211 Adhoc Relief All 201 2224 Adhor Relief All 201 2247 Adhor Relief All 201 828.00 131,241.00 01.09.2018 32.88.2018 Accet.No: 010-1699-1 5(337.00 NET PAY 8,769.00-DEDUCTIONS -140,018.00 HAYATABAD PAYNENTS Branch Cole: 211112 UNITED BANK LINITED BAYATABAD Gazetted/Hon-Gazetted: G D268666361 Desig: SENIOR TEACHER (ED289470) Crade: 17 HTN: 7280988-6 DEDUCTIDHS ANDUNT LDAN/FUND Buckle No.: : `> \_\_\_\_\_ DAL ANCE REPAID CHIC: 1620268666361 PRINCIPAL PAYNENTS ANDUNT CPF#: 471548 INCOME TAX 9,765.12 254,438.00 4,270.00-OCO1 Dasic Pag 1011 House Rest Allowance 1550 Special Allowance 1947 Medical Allow 15% (1 1985 Maalth Professional 2148 15% Adboc Kelief Allow E 2711 Adboc Relief Allow E 2711 Adboc Relief All 201 2224 Adboc Relief All 201 2247 Adboc Relief All 201 3017 GPF Subscription - Rs 3501 Benevalent Fund 4004 R. Denefits & Death C 3609 Ibcome Tax 40,770.00 6,650.00 2,118.00 1,905.00 40,770.00 1,100.00 1,628.00 2,134.0C-814.00-750.00 3.895.00 4,877.00 4 877.00 115,772.00 01.08.2018 31.09.2018 Accat.No: 14077109087903 NET PAY 8,829 CD-ACRICULTURE UNIVERSITY, PESHAHAPESHAHAP DEDUCTIONS 123 797 00 DEDUCTIONS AGRICULTUKE UNIVERSITY, PESHAWAR, HABIG BANK LIMITED PAYNERTS Granch Cude: 221487 Cazetted/Hon-Cazetted: C -----Buakle Hs.C (80289471) Grade: 17 HTH: Desig: SENIOR TEACHER HALANCE REPAID CHIC: 1730134134780 Desig IUNT DEDUCTIDHS PRINCIPAL OC471861 SHAZIA CUL FAYMENTY LOAH/FUND \_ 6 Ĥ, Œ U K Ť -----\_\_\_\_\_ ANDUNT 249.665.00 -----CPF 1: THEONE TAX 9,755.12 -----3017 GPF Subscription - Ra 3501 Demovolent Fund 4004 R. DemoFits & Death C 4,270.00-8 137.40 - 1,620.00 48,770.00 6,650.00 2,118.00 1,985.00 .0001 Dasic Pay 1001 House Rest Allouance 1550 Special Allouance 1947 Medical Allouance 2,134.00-814.00-3609 Income Tax 48 770.00 1985 Health Professional 2148 152 Addoc Relief All 1,100.03

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SEA

## PESHAWAR HIGH COURT, PESHAWAR.

## FORM 'A' FORM OF ORDER SHEET

- Corden	ORDER OR PROCEEDINGS WITH SIGNATURE OF
Date of Order or Proceedings	JUDGE/JUDGES
1	2
19.09.2018	W.P. No.4301-P/2018 with Interim Relief.
17.07.4010	<b>Present:</b> Mr. Muhammad Khursheed Khan, Advocate, counsel for the petitioners.
	Mr. Moeen-ud-Din Hamayun, AAG for the respondents.
	***
	Despite direction of this Court dated 11.09.2018,
	the Advocate General Office failed to check the relevant
	quarter i.e. respondent No.2 and apprise the Court about the
	consequences of the impugned letter dated 03.06.2018.
	Today, the learned counsel for the petitioners produced
	another letter dated 14.09.2018, whereby the Director Social
	Welfare & Special Education Department despite repeated
	reminders of Accounts Officer has failed to provide the
	requisite admissibility of health professional allowance from
	Finance Department and release of budget through SAP
	system under object head of health allowance is still awaited.
	The lethargic and disobedient attitude of the concerned officer
	has exposed him liable to be dealt with under the contempt of
•	Court laws, however, taking lenient view, the Secretary
Nor	Finance Khyber Pakhtunkhwa, Peshawar is directed to
CUA	personally appear before the Court and explain his position.

ATTESTED

EXAMINER Peshawar High Court

2 To come up for hearing on 04.10.2018. Interim Relief. Notice for the date fixed. In the meanwhile, Professional health allowance shall not be deducted from the petitioners. WOV JUDGE 34876 Date of Presentation of Application No of Pages • . . . . . . . . Copying fee----25 APR 2022 14.7 Date of Preparation of Copy 25-4-22 Bate of Delivery of Copy 2-5-6-24 \*Ayub\* Hon'ble Mr. Rooh-ul-Amin Khan & Hon'ble Mr. Justice Qalandar Ali Khan.

ATTESTED



GOVERNMENT OF KHYBER PARHTUNKHWA ZAKAT, USHR, SOCIAL WELFARE, SPECIAL EDUCATION & WOMEN EMPOWERMENT DEPARTMENT

#### SUMMARY FOR PROVINCIAL CABINET

Subject:-

#### - DRAWL O F HEALTH ALLOWANCE BY THE EMPLOYEES OF SPECIAL EDUCATION

#### WP.No.430/2018 NAZEER SHAH VS GOVERNMENT OF KHYBER PAKHTUNKHWA

Before the 18<sup>th</sup> constitutional amendment the employees of Directorate General of Special Education, Islamabad were allowed and since 01.04.2011, after the 18<sup>th</sup> amendment they were working under the Sucrulary, Social Welfare Department, Khyber, Pakhtunkhwa, Till their divisition and ultree 01.01.2012 the petitioner were receiving Health Professional Allowance vide Finance Division (Regulation Wing), Islamabad Notification (Annex-I).

2. This allowance was stopped by Federal government and accordingly the petitioners filled a service appeal in Federal Service Tribunal, Islamabud and on 18.07.2017, the Federal Service Tribunal decided in favour of the petitioners (Annex-II).

3. The Federal Government then challenged the judgmont / doolston of the Federal Service Tribunal in the Supreme Court of Pakistan but the apex court also decided in favour of the petitioners (Annex-III).

4. After shifting the services from Federal Government to Provincial Government of Khyber Pakhtunkhwa, the employees of Special Education were receiving the said allowance provisionally on 13.06.2018, the Accountant Officer (PR-04) office of the Accountant General, Khyber Pakhtunkhwa has written a letter to Deputy Commissioner, Peshawar with a copy to Director, Social Welfare and Secretary, Finance Department that budget for the Health Allowance has been allocated but the same has not been uploaded to the SAP Computer System lill date. Accountant Officer (PR-04) further clarified that the Accountant Gonoral Office has released the payment (Health Allowance) to these employees on the roquest of Social Welfare Department in compliance of the judgment of Suprome Court of Pakistan dated 17.01.2013, provisionally and subject to its admissibility

GOVERNMENT OF KHYBER PAKHTUNKHWA ZAKAT, USHR, SOCIAL WELFARE, SPECIAL EDUCATION & WOMEN EMPOWERMENT DEPARTMENT

C

SUMMARY FOR PROVINCIAL CABINET DRAWL O F HEALTH ALLOWANCE BY THE EMPLOYEES OF SPECIAL EDUCATION

WP.NO.430/2018 NAZEER SHAH VS GOVERNMENT OF KHYBER

, Subject:-

from Finance Department, Khyber Pakhtunkhwa and that in case the released budget is not been uploaded to the SAP System, the payment of Health Allowance will be stopped (Annex-IV).

5. Accordingly the employees of Special Education filled a writ petition under article-199 of the constitution of Pakistan, 1973 and requested for suspension of the above mentioned letter of Accountant General, Khyber Pakhtunkhwa and for continuation of Health Allowance. On 19.09.2018 In rin Pakhtunkhwa and for continuation of Health Allowance. On 19.09.2018 In rin directed the Secretary, Finance Department, Khyber Pakhtunkhwa to periodully directed the Secretary, Finance Department, Khyber Pakhtunkhwa to periodully directed the court on 04.10.2018. In compliance with the court order the secretary, Finance Department appeared before the court on 04.10.2018 and the Health Allowance shall not be deducted from the petitioners (Annex-V).

Health Allowando Minister, Khyber Pakhtunkhwa (Annex-VI).

7. Pursuance to the order of Peshawar High Court Peshawar dated 7. Pursuance to the order of Peshawar High Court Peshawar dated 04.10.2018, the Chief Minister, Khyber Pakhtunkhwa is requested to allow the 1-lealth Allowance to the petitioners and implement the order of the Honorable court. GOVERNMENT OF KHYBER PAKHTUNKHWA ZAKAT, USHR, SOCIAL WELFARE, SPECIAL EDUCATION & WOMEN ENPOWERMENT DEPARTMENT

SUMMARY FOR PROVINCIAL CABINET

Subject:- DRAWL O F HEALTH ALLOWANCE BY THE EMPLOYEES OF

WP.No.430/2018 NAZEER SHAH VS GOVERNMENT OF KHYBER

8. On the observations of Finance Department the department of Sonial Wolfare responded and provides the requisite information. The Finance Dopartment Rhyber Pakhtunkhwa proposed that the subject case may be placed before the Provincial Cabinet for appropriate orders with regard to the approval of the proposed allowance in light of Court Decision alongwith the issue of over-payment and other utility matters (Annex-VII).

9. The Chief Minister, Khyber Pakhtunkhwa in Para-20 of the summary has alcoardy accorded approval to place the subject issue before the meeting of Provincial Cabinet for approval please.

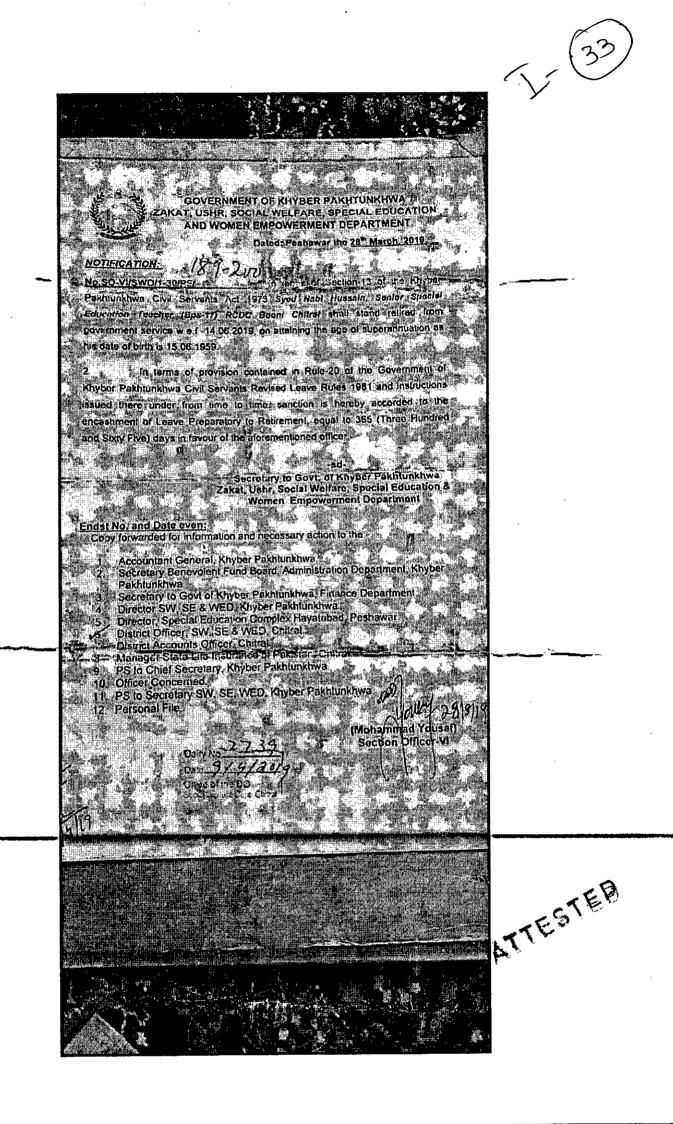
10. The Provincial Cabinet is requested to allow the "Health Allowance" to the petitioners and implement the order of the Lonorable Court.

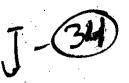
ATTESTED

(MUHAMMADTDREES KHAN) Secretary to Government of Khyber Pakhtunkhwa Zakat, Ushr, Social Welfare, Special Education & Women Empowerment Department

4.9.2019

GOVERNMENT OF KHYBER PAKHTUNKHWA ESTABLISHMENT AND ADMN: DEPARTMENT (CABINET WING) No.SOC(E&AD)9-24/2019 Dated Peshawar the 28 <sup>th</sup> October, 2019.
0,
The Secretary to Govt. of Khyber Pakhtunkhwa Zakat, Ushr, Social Welfare, Special Education & Women Department.
THE PROVINCIAL CABINET
SUBJECT: DECISION OF THE MOMINTED
DATED 22.10.10222 Dear Sir, I am directed to forward herewith the following decision of the meeting of Provincial Cabinet held on 22.10.2019 under the chairmanship of meeting of Provincial Cabinet held on 22.10.2019 under the chairmanship of
Chiel Minister, Kityber ( and
AGENDA ITEM NO. 16 DRAWL OF HEALTH ALLOWANCE BY THE EMPLOYEES OF SPECIAL EDUCATION WP.NO.430/2018 NAZEER SHAH VS GOVERNMENT OF KHYBER PAKHTUNKHWA
Decision of the Cabinet:
Decision of the Cabinet The Cabinet approved Health Allowance to the devolved employees of The Cabinet approved Health Allowance to the devolved employees of
Special Education Institutions at the fate of one ranks of
- Just Uchr. Social Welfare, Special Education &
Implementing Department Women Empowerment
Implementation       Womentation         2.       I am to request that an implementation report of the Cabinet         2.       I am to request that an implementation report of the Cabinet         decision as required under Rule 25 (2) of the Khyber Pakhtunkhwa Government         decision as required under Rule 25 (2) of the Khyber Pakhtunkhwa Government         Fules of Business, 1985 may kindly be furnished on top priority basis to the         Cabinet Section, Administration Department.
SECTION OFFICER (CABINET)
$\mathcal{N}$
ENDST.NO. & DATE EVEN.
<ol> <li>P.S to Secretary Administration Department.</li> <li>P.S to Secretary Administration Department.</li> <li>PA to Additional Secretary (Cabinet) Administration Department.</li> <li>PA to Deputy Secretary (Cabinet) Administration Department.</li> </ol>
SECTION OFFICER (CABINET)
ATTESTED
Att -





## GOVERNMENT OF KHYBER PAKHTUNKHWA BHANCE DEPARTMENT

# (DESCULATION WING)

Dated Peshawar the 25-11-2019

No.FD(SOSR-II)8-7/2019. In pursuance of the Supreme Court of Pakistan Civil Appeal NO.FUISUSIX-MO-112013. In pursuance of the Supreme Court of Pakistan Civil Appear No.811/2016 titled "Muhammad Atique-Ur-Rehman & Others v/s Federal Government of NOTIFICATION Pakistan through Secretary Capital Administration etc," the Government of Khyber Pakhtunkhwa (Provincial Cabinet) has been pleased to approve Health Allowance at the rate of one running basic pay to the devolved employees working in the Special Education Institutions from the date of their devolution to Provincial Govt of Khyber The above said allowance will be admissible only to the employees of Pakhtunkhwa.

Special Education Institutions of Khyber Pakhtunkhwa devolved under 1.8<sup>th</sup> Constitutional

Amendment.

Secretary to Govt of Khyber Pakhtunkhwa Finance Department

## Endst: No. & Date Even.

Copy is forwarded for information and necessary action to the:-1. Accountant General, Khyber Pakhtunkhwa, Peshawar.

- 2. Principal Secretary to Chief Minister, Khyber Pakhtunkhwa. 4. Secretary to Social Welfare, Special Education & Women Empowerment Deptt.
- 5. Director, FMIU, Finance Department, Khyber Pakhtunkhwa.
- 6. PS to Minister Finance, Khyber Pakhtunkhwa. 7. PS to Secretary, Finance Department, Khyber Pakhtunkhwa. 8. PS to Special Secretary, Finance Department, Khyber Pakhtunkhwa.
- 9. PA to Additional Secretary (Regulation), Finance Department.

- 10. Master File.

ATTESTEL

SECTION OFFICER (SR-II) FINANCE DEPARTMENT

The Director of Social Welfare, Special Education & Women Empowerment Department, Khyber Pakhtunkhwa, Peshawar.

Subject:

DEPARTMENTAL APPEAL FOR GRANT OF HEALTH ALLOWANCE TO THE APPLICANT W.E.F. THE DATE OF **DF** SPECIAL DEVOLUTION OF THE **EMPLOYEES** INSTITUTIONS THE PROVINCIAL EDUCATION TO GOVERNMENT OF KHYBER PAKHTUNKHWA i.c. **JANUARY**, 2012.

#### **Respected Sir**,

With due respect it is stated that I was the employee of Special Education Department and was serving as Senior Special Education Teacher (BPS-17) at RCDC Booni, District Chitral, quite efficiency and up to the entire satisfaction of my superiors and got retired from Government service on 28.03.2019 on superannuation basis (60 years). That the Institutions of Special Education were working under the control of Federal Government and after the Provincial Government enacted Khyber Pakhtunkhwa. Civil Servants (Amendment) Act, 1973 where under Section 11(b) of the Act ibid, devolved employees of the Federal Government were declared Civil Servants of the Khyber Pakhtunkhwa Province before the commencement of 18<sup>th</sup> Constitutional (Amendment Act, 2010) for all intents and purposes. That later on the Provincial Government approved Health Allowance at the rate of one running basic pay to these devolved employees working in the Special Education Institutions from the date of their devolution to the Provincial Government. That the employees of Special Education Institution under the Federal Government were receiving Health Allowance which had been stopped/deducted from their salaries against which the said employees preferred service appeals before the Honourable Federal Service Tribunal. Islamabad and the same have been allowed in favor of the employees vide judgments dated 05.10.2015, 11.01.2016 and 18.07.2017 and the employees of Special Education Institutions declared entitle for receiving of the health allowance. That the respondent Department feeling aggrieved from the judgments of Federal Service Tribunal, Islamabad filed CPLA No. 811/2016 with title of (Federal Government of Pakistan through Secretary Capital Administration etc: VS Muhammad Attiq Ur Rehman & others) before the Hon'ble Supreme Court of Pakistan and the same has been dismissed by the Supreme Court vide its judgment dated 17.01.2018 and declared entitlement of the employees of Special Education Institutions for receiving of health allowance. That it is pertinent to mention that the Government of Khyber Pakhtunkhwa Finance Department issued Notification dated 25.11.2019 in implementation of the judgment passed by the Hon'ble.



To,

Supreme Court of Pakistan in C.P No. 811/2016 and approved H/alth Allowance to the employees of Special Education Institution of the Klyber Pakhtunkhwa from the date of their devolution to the Province. That it is also pertinent to mention that in light of the judgment of the Lon'ble Supreme Court of Pakistan and Notification of the Finance Department, Health Allowance has been granted/allowed to the employees of the Special Education Institutions but the same benefit has not been extended to all employees. That the applicant time and again requested the authority concerned for the grant of Health Allowance in light of the Principle of Consistency but no reply has been received from the quarter concerned. That the applicant feeling aggrieved from the inaction of the lauthority concerned by not allowing/granting Health Allowance similarly to the other employees of Special Education Institutions preferred the instant Departmental appeal before your good self for the grant of Health Allowance.

It is therefore, most humbly prayed that on acceptance of this Departmental appeal the concerned authority may very kindly be directed to grant/allow health allowance as per directions of Hon'ble Supreme Court of Pakistan and Notification dated 25.11.2019 of the Finance Department from the date of devolution to the Provincial Government of Khyber Pakhtunkhwa.

Dated: 19.04.2022.

M. Um.

You're Obediently

SYFFO NABI HUS\$AIN, Ex-SSET (BPS-17), RCDC Booni, District Chitral

#### WAKALAT NAMA

<u>BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL,</u> <u>PESHAWAR</u>

*OF 2022* 

Syed Nabi Hussain

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(APPELLANT) \_(PLAINTIFF) (PETITIONER)

#### **VERSUS**

Special Education Department

(RESPONDENT) (DEFENDANT)

I've Gyod Mabi Hussam

Do hereby appoint and constitute MIR ZAMAN SAFI, Advocate, High Court, Peshawar to appear, plead, act, compromise, withdraw or refer to arbitration for me/us as my/our Counsel/Advocate in the above noted matter, without any liability for his default and with the authority to engage/appoint any other Advocate Counsel on my/our cost. I/we authorize the said Advocate to deposit, withdraw and receive on my/our behalf all sums and amounts payable or deposited on my/our account in the above noted matter.

Dated. / /2022

CLIENT

MIR ZAMAN SAFI **ADVOCATE** 

OFFICE: Room No.6-E, 5<sup>th</sup> Floor, Rahim Medical Centre, G.T Road, Hashtnagri, Peshawar. Mobile No.0333-9991564 0317-9743003