Learned counsel for the petitioner present. Mr. Muhammad Adeel

Butt, Additional Advocate General alongwith Mr. Zafrullah, Superintendent for respondents present.

Representative of the respondents submitted copy of the agenda for meeting of departmental promotion committee held on 19.07.2022 at 1400 hours and requested that implementation of the Service Tribunal judgement dated 15.04.2022 is under process and report will be submit on the next date. Copy of the same is handed over to learned counsel for the petitioner. Adjourned. To come up for implementation report on 10.10.2022 before S.B.

(Mian Muhammad) Member (E)

Form- A

FORM OF ORDER SHEET

Court of____

	Exe	cution Petition No334/2022
S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	· 2	3
1	07.06.2022	The execution petition of Mr. Javed Ullah Khan submitted today by Mr. Amin-ur-Rehman Yousafzai Advocate may be entered in the relevant register and put up to the Court for proper order please. REGISTRAR
2-	14-6-m22 College W/C/M	This execution petition be put up before Single Bench at Peshawar on \mathcal{U} -ob. www. Original file be requisitioned. AAG has noted the next date. The respondents be issued notices to submit compliance/implementation report on the date fixed.
	21.06.2022	Learned counsel for the appellant present. Mr. Kabirullah Khattak, Additional Advocate General for the respondents present. Implementation report not submitted. Learned
		Additional Advocate General seeks time to contact the respondents for submission of implementation report on the next date. Adjourned. To come up implementation report on 21.07.2022 before S.B.

BEFORE THE HON'BLE SERVICE TRIBUNAL, KHYBER PAKHTUNKHWA, PESHAWAR

Execution Petition NO: 334/2022

Misc. Application No._____ of 2022 IN Service Appeal No. 7662 / 2021

Javed Ullah Khan

VERSUS Government of KP & 2 others



S.No.		ANNEX	PAGES
1.	Application with affidavit		1
2.	Copy of Judgment dated: 15.04.2022 alongwith mem of Service Appeal No.7662 / 2021	Α	2-28
3.	Copy of office letter dated: 29.04.2022 of the worthy Registrar of this Hon'ble Tribunal	В	29
4.	·Wakalatnama		30

1000 Applicant / Appellant Through Amin ur Rehman Yusufzai

Sajjad Ahmad Mehsud

Khalid Khan Mor

&

Abdul Samad Khan Advocates, Peshawar

Dated: 06.06.2022

BEFORE THE HON'BLE SERVICE TRIBUNAL, KHYBER PAKHTUNKHWA, PESHAWAR

Execution Petition No. 334/2022

Misc. Application No. of 2022

IN Service Appeal No. 7662 / 2021

Javed Ullah Khan

Government of KP & 2 others VERSUS

APPLICATION U/S 7(2)(d) OF THE KP SERVICE TRIBUNAL ACT, 1974 (KP ACT NO.I OF 1974), READ WITH ALL ENABLING PROVISIONS OF LAW GOVERNING Palatituking THE SUBJECT, FOR EXECUTION/IMPLEMENTATION OF JUDGMENT DTAED: Diary No. 200 15.04.2022 IN THE TITLED APPEAL.

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~2022

Respectfully Sheweth;

- 1. That Applicant/Appellant approached this Hon'ble Tribunal through Service Appeal No.7662/2021, which was allowed, vide Judgment dated: 15.04.2022. (Copy of Judgment dated: 15.04.2022 alongwith Service Appeal No.7662/2021 is attached as Annexure "A").
- 2. That Judgment dated: 15.04.2022 supra was announced by this Hon'ble Tribunal in open court, in presence of the representatives of the Respondent Department, however, the same has not been implemented so far, although the worthy Registrar of this Hon'ble Tribunal has also communicated the Judgment ibid through letter No.981/ST, dated: 29.04.2022, received by PS/Secretary Irrigation, on the same day i.e. 29.04.2022, however to no avail so far, hence the instant application.

(Copy of office letter dated: 29.04.2022 of the worth Registrar of this Hon'ble Tribunal is attached as Annexure "B").

- 3. That the stipulated time one month, mentioned in the Judgment dated: 15.04.2022 supra, has been elapsed, however, Respondent Department is reluctant to implement the Judgment ibid in letter and spirit, which has caused grave miscarriage of justice, moreover, this Hon'ble Tribunal has got ample jurisdiction to implement the Judgment ibid, by issuing appropriate directions to the delinquents for the desired relief.
- 4. That any other ground with the permission of this Hon'ble Tribunal will be taken at the time of arguments.

It is, therefore, most humbly prayed that on acceptance of instant application/petition, Judgment dated: 15.04.2022 of this Hon'ble Tribunal may be ordered to be implemented in letter and spirit, so as to secure the ends of justice and equity.

Applicant 7 Appellant AFFIDAVIT Through Stated on oath that contents of instant Application are true and correct to the best of knowledge and belief and Amin ur Rehman Yusut nothing has been concealed from this Hon'ble Tribunal. Sajjad Ahmad Mehsud Deponent Khalid Khan Mohma AN Abdul Samad Khan Dated: 06.06.2022 Advocates, Peshawar

BEFORE THE KHYBER PAKHTUNKHWA SERVICES TRIBUNAL, PESHAWAR

S Appeal No: 7662/2021

Service Appeal No._ /2021

'B" (a

DiscyP

Appellant

226.

Javed Ullah Khan S/O Asad Malook Khan

Assistant Engineer (OPS) Irrigation & Hydel Power Sub Division, Jamrud & Landi Kotal, District Khyber....

....VERSUS....

- Government of Khyber Pakhtunkhwa through its Chief Secretary, Civil 1.
- Secretary to Government of Khyber Pakhtunkhwa Irrigation Department, Civil 2. Secretariat Peshawar.
- Chief Engineer (South) Irrigation Department, Warsak Road, Khyber Pakhtunkhwa Peshawar......Respondents 3.

\$\$\$\$\$\$\$

SERVICE APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICES TRIBUNAL ACT, 1974, READ WITH ALL ENABLING PROVISIONS OF LAW, GOVERNING THE SUBJECT, AGAINST THE DECISION / RECOMMENDATION OF THE DEPARTMENTAL PROMOTION COMMITTEE, IN ITS MEETING HELD ON 23.06.2021, REGARDING AGENDA ITEM NO.III, ON BASIS WHEREOF, CASE OF PROMOTION OF APPELLANT AS ASSISTANT ENGINEER/SUB DIVISIONAL OFFICER (BS-17) WAS DEFERRED.

PRAYER-IN-APPEAL:

On acceptance of instant appeal, impugned decision/recommendation of the Departmental Promotion Committee, in its meeting held on 23.06.2021, regarding Agenda Item No.III, vide which case of promotion of appellant as Assistant Engineer/Sub Divisional Officer (BS-17) was deferred, alongwith subsequent proceedings thereto, may be declared as illegal, unlawful, without lawful authority, void ab-initio and of no legal effect, hence be set at naught and Respondent Department may further be directed to promote him to the rank of Assistant Engineer/Sub Divisional Officer (BS-17) from the date of eligibility with all consequential benefits.

\$\$\$\$\$

Respectfully Sheweth;

i.

ii.

That appellant is law abiding peaceful citizen of Pakistan anc permanent resident of Bannu. He passed examinations of:

- Diploma in Associate Engineer (DAE), in the year 2004, (60.92%), from Government College of Technology, Bannu.
- B.Sc. (Civil Engineering), in the year 2017 (81%), from Iqra National University, Peshawar.

(Copy of detailed CV is attached as Annexure "A").

2.

ledto-day

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That appellant, being qualified, was appointed as Sub Engineer (BPS-11), in Respondent Department, by the Competent Authority, vide Office Order No.6150-57/IBA/3-E, dated: 19.10.2010, on the recommendations dated: 13.10.2010 of the Khyber Pakhtunkhwa Public Service Commission.

(Copies of offer of appointment dated: 19.10.2010 & recommendations dated: 13.10.2010 of the Khyber Pakhtunkhwa Public Service Commission, are attached as Annexures "B" & "C" respectively).

Yusufzai Law Chamber

15th April, 2022

Counsel for the appellant and Mr. Muhammad Riaz Khan Paindakhel, Asstt. A.G for the respondents present. Arguments heard and record perused.

Vide our detailed judgment of today, connected 25 2. pages, in connected Service Appeal No. 7659/2021 titled, "Shahid Ali Khan Vs. Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar and others, we allow this appeal and direct the respondents to consider the appellant for promotion against the vacant post. The DPC shall be held at the earliest possible, but not later than a month of receipt this judgment. Copies of this judgment be placed on all the connected appeal files. Consign. Pronounced in open court in Peshawar and given under 3. our hands and seal of the Tribunal this 15th day of April, 2022.



(KALIM ARSHAD KHAN)

Chairman

(ROZINA REHMAN)

Member (J)

66/06/22

More and enclosed an estados o7/06/22

Service Appenti No.7659/2021 titled "Shahid Ali Khan. vs. Government of KP & others", Service Appeal No.7660/2021 Service Appent No. 7659/2021-titled "Shahid Att Khan. vs. Government of Kr & Otners", Service Appeat No. 7660/2021 Filed "Rizwan versus Government of KP & others". Service Appeal No. 7661/2021 titled "Wajahat Hussain versus Government of KP & others. "Service Appeal No. 7662/2020] titled "Javedullah versus Government & others", and Service Appeal No. 7663/20201 tilled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No. 7663/20201 tilled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Bench comprising Mr. Kalim Arshad Khan, Chairman and Mrs. Rozina Rehman. Member Judicial. Khyber Pakhtunkhwa

KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR.

BEFORE:KALIM ARSHAD KHAN, CHAIRMAN ROZINA REHMAN, MEMBER(J)

Service Appeal No.7659/2021

Shahid Ali Khan (Sub Divisional Officer, Shahbaz Garhi Irrigation Subdivision, District Mardan) son of Jehan Safdar......(Appellant)

Versus

- 1. Government of KhyberPakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar.
- 2. Secretary to Government of Khyber Pakhtunkhwa Irrigation Department, Civil Secretariat, Peshawar.
- 3. Chief Engineer (South), Irrigation Department, Warsak Road, Khyber Pakhtunkhwa, Peshawar.....(Respondents)

Present:

Mr. Amin ur Rehman Yousafzai, Advocate...For appellant.

Mr. Muhammad Riaz Khan Painda Khel,

Assistant Advocate GeneralFor respondents.

Date of Institution	14 04 2022		
Date of Hearing			
Date of Decision			

2. Service Appeal No.7660/2021

Rizwanullah (Sub Divisional Officer, Flood Irrigation Subdivision No.II, District DIKhan) son of Abdul Rehman......(Appellant)

Versus

- 1. Government of KhyberPakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar.
- 2. Secretary to Government of Khyber Pakhtunkhwa Irrigation
- Department, Civil Secretariat, Peshawar.
- 3. Chief Engineer (South), Irrigation Department, Warsak Road, Khyber Pakhtunkhwa, Peshawar......(Respondents)

Present:

Mr. Amin ur Rehman Yousafzai, Advocate...For appellant.

Mr. Muhammad Riaz Khan Painda Khel,

Assistant Advocate GeneralFor respondents.

Date of Institution	18.10.2021
Date of Hearing	14 04.2022
Date of Decision	15.04.2022

Service Appeal No.7659/2021 titled "Shahid Ali Khun..vs..Government of KP & others". Service Appeal No.7660:2021 titled "Rizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others. "Service Appeal No.7662/20201 titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamillah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamillah and Mrs. Rozina Rehman, Member Judicial, Khyber Pakhtunkhwa Service Tribunal, Peshawar.



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3. Service Appeal No.7661/2021

Wajahat Hussain(Sub Divisional Officer, Irrigation and Hydel Power Subdivision, Orakzai) son of Malik ur Rehman... (Appellant)

<u>Versus</u>

- 1. Government of KhyberPakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar.
- 2. Secretary to Government of Khyber Pakhtunkhwa Irrigation Department, Civil Secretariat, Peshawar.
- 3. Chief Engineer (South), Irrigation Department, Warsak Road, Khyber Pakhtunkhwa, Peshawar......(*Respondents*)

Present:

Mr. Amin ur Rehman Yousafzai, Advocate...For appellant.

Mr. Muhammad Riaz Khan Painda Khel,

Assistant Advocate GeneralFor respondents.

Date of Institution	18.10.2021
Date of Hearing	14.04.2022
Date of Decision	15.04.2022
Date of Decision	

4. Service Appeal No.7662/2021

Javedullah(Assistant Engineer OPS, Irrigation and Hydel Power Subdivision, Jamrud and Landi Kotal, District Khyber) son of Asad Malook Khan..... (*Appellant*)

Versus

- 1. Government of KhyberPakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar.
- 2. Secretary to Government of Khyber Pakhtunkhwa Irrigation Department, Civil Secretariat, Peshawar.
- 3. Chief Engineer (South), Irrigation Department, Warsak Road, Khyber Pakhtunkhwa, Peshawar......(*Respondents*)

Present:

Mr. Amin ur Rehman Yousafzai, Advocate...For appellant.

Mr. Muhammad Riaz Khan Painda Khel,

Assistant Advocate GeneralFor respondents.

Date of Institution	18.10.2021
Date of Hearing	14.04.2022
Date of Decision	15.04.2022

Service Appeal No.7659/2021 titled "Shahid Ali Khan..vs..Government of KP & others", Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others, "Service Appeal No.7662.20201 titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamullah and Mrs, Rozina Rehman, Member Judicial, Khyber Pakhtunkhw Bench comprising Mr. Kalim Arshad Khan, Chairman and Mrs, Rozina Rehman, Member Judicial, Khyber Pakhtunkhw



this

5. Service Appeal No.7663/2021

Inamullah(Sub Divisional Officer, Irrigation Subdivision, Tehsil Shangla District Swat) son of Purdil Khan..... (*Appellant*)

Versus

- 1. Government of KhyberPakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar.
- Secretary to Government of Khyber Pakhtunkhwa Irrigation Department, Civil Secretariat, Peshawar.
- 3. Chief Engineer (South), Irrigation Department, Warsak Road, Khyber Pakhtunkhwa, Peshawar......(*Respondents*)

Present:

Mr. Amin ur Rehman Yousafzai, Advocate...For appellant.

Mr. Muhammad Riaz Khan Painda Khel,

Assistant Advocate GeneralFor respondents.

Date of Institution	
Date of Hearing	
Date of Decision	15.04.2022
Date of Decision	

OF THE KHYBER SECTION 4 APPEALS UNDER 1974 ACT, **TRIBUNAL** SERVICE PAKHTUNKHWA AGAINST THE DECISION/RECOMMENDATION OF THE DEPARTMENTAL PROMOTION COMMITTEE, IN ITS MEETING DATED 23.06.2021, REGARDING AGENDA ITEM NO.III, ON THE BASIS OF WHEREOF, CASE OF PROMOTION OF THE APPELLANTS THE OF ALL APPEALS AS ASSISTANT ENGINEER/SUB-DIVISIONAL **OFFICERS (BS-17) WAS DEFERRED**

CONSOLIDATED JUDGEMENT

KALIM ARSHAD KHAN CHAIRMAN. Through

Annine Sur Sing R

single Judgment the instantService Appeal No.7659/2021 titled *Shahid Ali Khan vs Government of KP & others* ", Service Appeal No.7660/2021 titled "*Rizwan versus Government of KP & others* ",

Service Appeal No.7661/2021 titled "Wajahat Hussain versus

Service Appeal No.7659/2021 titled "Shahid Ali Khan. vs. Government of KP & others". Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajaha' Hussain versus Government of KP & others. "Service Appeal No.7662/20201 titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamillah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Khan. Chairman and Mrs. Rozina Rehman, Member Judicial. Khyber Pakhtunkhwe Bench comprising Mr. Kalim Arshad Khan. Chairman and Mrs. Rozina Rehman, Member Judicial. Khyber Pakhtunkhwe



Government of KP & others, "Service Appeal No.7662/20201 titled "Javedullah versus Government & others" and Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others" are decided because all are similar in nature and outcome of the same decision.

2. Facts, surrounding the appeals, are that the appellants were serving as Sub-Engineers in BPS-11 (upgraded to BPS-16 on 07.03.2018) in the Irrigation Department; that they passed departmental examination Grade-A & Grade-B and became eligible for promotion to the post of Assistant Engineer (BS-17), as per the rules in vogue; that the respondents initiated the cases of the appellants along with others for promotion and prepared working paper, alongwith panel of eligible Graduate Sub engineers, for consideration against 12% quota reserved for the holders of BSc Engineering Degree; that synopses of the appellants were placed before the Departmental Promotion Committee (DPC), in its meeting held on 23.06.2021, under Agenda Item No.III, but the appellants were not recommended for promotion rather the Agenda Item No.III was deferred on the pretext to seek guidance from the Establishment Department, on the following:

i. As per amended service rules of Irrigation Department notified on 25.06.2012, twelve posts of Assistant Engineer (BS-17) come under 12% share quota of Graduate Sub Engineers along with passing of departmental grade B and A examination against which Service Appeal No.7659/2021 titled, "Shahid Ali Khan. vs. Government of KP & others", Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others", Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others." Service Appeal No.7662/20201 titled "Javedullah versus Government & others", and Government of KP & others. "Service Appeal No.7662/20201 titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Bench comprising Mr. Kalim Arshad Khan, Chairman and Mrs, Rozina Rehman, Member Judicial, Khyber Pakhtunkhyc Service Tribunal, Peshawar.



six officers are working on regular basis while seven officers, included in the panel at serial No.1 to 6 & 9 are working as Assistant Engineer (BS-17) on acting charge

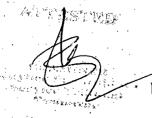
basis since 2011.

ii. Before 25.06.2012 the passing of grade B&A examination was not mandatory for promotion to the post of Assistant Engineer and the above mentioned seven Graduate Sub Engineers were appointed to the post of Assistant Engineer (BS-17) on acting charge basis in 2011.

The departmental B&A examination is conducted after every two years. The last examination was held in 2020 and the next will be held in 2022. The officers of panel at serial No.1 to 6 & 9 (except No.4 B&A passed) have passed their mandatory grade B examination and will appear in the A examination in 2022.

3. The DPC in paragraph 8 of the minutes sought advice of the establishment through a separate letter that:

a. As to whether the amended rules notified on 25.06.2012 are applicable to the above employees who were appointed in the year 2011 on acting charge basis or the present Service Recruitment rules will be applicable in the instant case.



b. If the present service rules are applicable upon the officers appointed on acting charge basis then before



Service Ap₁-al No.7659/2021 titled "Shuhid Ali Khan..vs..Government of KP & others". Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others, "Service Appeal No.7662/2020] titled "Javedullah versus Government & others", and Government of KP & others, "Service Appeal No.7662/2020] titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamullah and Mrs. Rozina Rehman, Member Judicial, Khyber Pakhtunkhw Bench comprising Mr. Kalim Arshad Khan. Chairman and Mrs. Peshawar.



Page6

completion of mandatory examination of these officers, the officers junior to them can be promoted to the post of Assistant Engineer on regular basis or otherwise.

- 4. It was then all the appellants preferred departmental appeals on 13.07.2021 to Respondent No.1 against the decision dated 23.06.2021 of the DPC, which, according to them was not responded within statutory period, compelling them to file these appeals.
- 5. It was mainly urged in the grounds of all the appeals that the appellants had been deprived of their right of promotion without
 any deficiency; that the department had no right to keep the promotion case pending for indefinite period; that the appellants were not treated in accordance with law; that the DPC departed from the normal course of law, which was malafide on their part; that the appellants were deferred for no plausible reasons.
- 6. On receipt of the appeals and their admission to full hearing, the respondents were directed to file reply/comments, which they did.

7. In the replies it was admitted that the appellants had passed Grade
B&A examinations and had also completed 5 years' service for
promotion as Assistant Engineer subject to considering their
eligibility by the DPC and availability of posts as per service rules;
that the agenda item for promotion was dropped due to nonavailability of vacancies under 12% quota for promotion of
Graduate Sub Engineers to the rank of Assistant Engineers BS-17



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Service Appeal No.7659/2021 titled "Shahid Ali Khan..vs. Government of KP & others". Service Appeal No.7660/2021 titled "Ri⊃wan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others, "Service Appeal No.7662 20201 titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamultah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamultah and Mrs. Rozina Rehman. Member Judicial. Khyber Pakhtunkhw Bench comprising Mr. Kalim Arshad Khan. Chairman and Mrs. Peshawar.



(i.e. 6 Nos Sub Engineers are working on regular basis while 7 Nos Sub Engineers are working on Acting Charge basis against 12 posts in the share quota of Graduate Sub Engineers which already exceeds by one number).

8. We have heard learned counsel for the appellants and learned Assistant Advocate General for the respondents and have also gone through the record.

9. Learned counsel for the appellants reiterated the facts and grounds detailed in the appeal and referred to above and submitted that the appellants had a genuine case to be considered for promotion and they had legitimate expectancy for the same. He prayed for acceptance of the appeals.

10.On the contrary the learned Assistant Advocate General opposed the arguments advanced by the learned counsel for the appellants and supported the stance taken by the respondents.

There is no dispute that the working paper, for promotion from the post of Sub Divisional Officers (BPS-16) to the post of Assistant Engineer (BPS-17), was prepared on proforma-I, wherein the details of the posts were given. According to the working paper six posts were shown vacant for making promotion under 12% Graduate quota. Along with the working paper, a panel of Graduate Engineers for consideration was also annexed on proforma-II (Annexure-J). The officers at serial number 1 to3, 5 to 7, 9, 12 to 14 were shown in the panel to be not eligible while the appellants' names figure at serial No.8, 10, 11, 13 and 15 of the panel. The panel bears

ANTESTER

Service Appeal No.7659/2021 titled "Shahid Ali Khan. vs. Government of KP & others". Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others. "Service Appeal No.7662/20201 titled "Javedullah versus Government & others". and Government of KP & others. "Service Appeal No.7662/20201 titled "Javedullah versus Government & others". Service Appeal No.7663/20201 titled "Inamillah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamillah and Mrs. Rozina Réhman, Member Judicial, Khyber Pakhunkhwa Bench comprising Mr. Kalim Arshad Khan. Chairman and Mrs. Peshawar.



signature of the Additional Secretary, Irrigation Department, at the end of list and the appellants were shown in the working paper to be eligible for promotion. Similarly, the officer at serial No.4 named Bakhtiar was also shown to be eligible for promotion. The DPC held on 23.06.2021 recorded the minutes of the proceeding, which have been detailed in the preceding paragraphs and sought clarification from the Establishment Department vide letter No.SO(E)/Irr/4-3/DPC/2019/Vol-IX dated 04.10.2021, which was responded by the Establishment Department vide letter No.SORseeking the instead dated 23.11.2021, V(E&AD)/7-1/Irrig: of Khyber Secretary Government clarification from the Pakhtunkhwa, Irrigation Department on the following observations: i. Why the employees were appointed on acting charge

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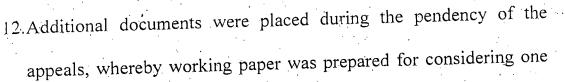
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basis under APT Rules, 1989?

ii. Why the matter remained linger on for more than ten

years?

iii. For how many times the departmental B&A exams for these employees in the intervening period were arranged by the Administrative Department and whether they appeared, availed opportunity of appearing the examination or deliberately avoid the opportunity of appearing in the subject examination or failed these examination?



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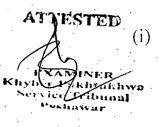
Service Appeal No. 7659/2021 titled "Shahid Ali Khan..vs..Government of KP & others". Service Appeal No. 7660/2021 titled "Rizvan versus Government of KP & others". Service Appeal No. 7661/2021 titled "Wajahat Hussain versus Government of KP & others. "Service Appeal No. 7662/20201 titled "Javedullah versus Government & others", and Service Appeal No. 7663/20201 titled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No. 7663/20201 titled Khan. Chairman and Mrs. Rozina Rehman, Member Judicial, Khyber Pakhtunkhw Service Tribunal, Peshawar.



Mr. Bakhtiar (at serial No.4 of the panel for consideration, wherein the names of the appellants also figured) for promotion, who was also deferred with the appellants. The DPC was stated to be held on 13.01.2022 and vide Notification No.SO(E)/IRRI:/4-3/DPC/2019/Vol-IX: dated 28.03.2022, Mr. Bakhtiar was promoted.

13. At this juncture it seems necessary to observe regarding the above referred advice sought by the DPC. As regards first query, whether the amended rules notified on 25.06.2012 were applicable to the employees who were appointed in the year 2011 on acting charge basis or the present Service Recruitment rules will be applicable in the instant case, it is observed that the administrative rules cannot be given retrospective effect. As regards the second query whether the junior officers could be promoted when the seniors already appeinted on acting charge basis could not qualify either of departmental B&A examinations, it is in this respect found that the basic qualification for eligibility to be considered for promotion to the post of Assistant Engineer (BPS-17), is passing of departmental B&A examinations and when the seniors could not get through the both or any of them, they are not eligible and obviously next in the line were to be considered.

14. As to the observation of the Establishment Department:-



Why the employees were appointed on acting charge basis under the Khyber Pakhtunkhwa Civil Servants (Appointment, Promotion and Transfer) Rules, 1989? Service Appeal No.7659/2021 titled "Shahid Ali Khan.vs..Government of KP & others", Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others, "Service Appeal No.7662/20201 titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamultah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamultah and Mrs. Rozina Rehman. Member Judicial, Khyber Pakhtunkhyr Bench comprising Mr. Kalim Arshad Khan. Chairman and Mrs. Peshawar.

(ii)

(iii)



Why the matter remained linger on for more than ten years? For how many times the departmental B&A examinations for these employees in the intervening period were arranged by the Administrative Department and whether they appeared, availed opportunity of appearing in the examination or deliberately avoided the opportunity of appearing in the examination or deliberately avoided the opportunity of appearing in the subject examination or failed these examination,

it is observed that no reply of the Administrative Department in this respect is found placed on the record. Whereas without replying the queries the Administrative Department promoted one Bakhtiar, referred to above.

15. There seems lot of conflict in the working paper and minutes of the meeting of the DPC held on 23.06.2021 and that of the replies submitted by the respondents. In the working paper and the minutes six posts were shown vacant for filling, of which the DPC was convened and lengthy exercise of preparation of working paper, panel of officers for consideration and holding of DPC was undertaken, whereas in the replies the respondents took a U-turn and contended that the posts were not vacant. If the posts were not vacant then why the lengthy exercise of preparing working paper, panel of officers and above all holding of DPC was done? This is a question which could not have been answered by the respondents in their replies or for that matter during the course of arguments. It was

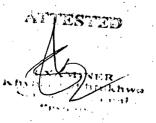
Service Apper No.7659/2021 titled "Shahid Ali Khan, vs. Government of KP & others – Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others. "Service Appeal No.7662/20201 titled "Javedullah versus Government & others", and f Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Service Tribunal, Peshawar.



the stance of the respondents in the replies that the Agenda Item No.III was dropped due to non-availability of vacancies under 12% quota for promotion of Graduate Sub Engineers to the rank of Assistant Engineers BS-17 (i.e. 6 Nos. Sub Engineers are working on regular basis while 7 Nos. Sub Engineers are working on Acting Charge basis against 12 posts in the share quota of Graduate Sub Engineers which already exceeds by one number). This stance is in clear negation to the working paper, panel list of the officers and minutes of the DPC wherein these 6 posts are shown vacant and were intended to be filled in by promotion. So far as contention of the respondents that the seats were occupied by the officers on acting charge basis, so those were not vacant, it is observed in this regard that rule9 of the Khyber Pakhtunkhwa Civil Servants (Appointment, Promotion and Transfer) Rules, 1989 (*the Rules*) is

quite clear and is reproduced below for facile reference: -





"9 Appointment on Acting Charge or current Charge Basis. (1) Where the appointing authority considered it to be in the public interest to fill a post reserved under the rules for departmental promotion and the most senior civil servant belonging to the cadre or service concerned, who is otherwise eligible for promotion, does not possess the specified length of service the authority may appoint him to that post on acting charge basis;

Provided that no such appointment shall be made, if the prescribed length of service is short by more than [three years].

[(2)]. Sub rule (2) of rule-9 deleted vide by Notification No. SOR-VI(E&AD)1-3/2009/Vol-VIII, dated 22-10-2011.

(3) In the case of a post in Basic Pay Scale 17 and above, reserved under the rules to be filled in by initial recruitment, where the appointing authority is satisfied that no suitable officer drawing pay in the basic scale in which the post exists is available in that category to fill the post and it is expedient to fill the post, it may appoint to that post on acting charge basis the most senior officer otherwise eligible for promotion in the organization, cadre or service, as the case may be, in excess of the promotion quota.

(4) Acting charge appointment shall be made against posts which are likely to fall vacant for period of six months or more. Against vacancies occurring for less than six months, current charge

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appointment may be made according to the orders issued from time to time.

(5) Appointment on acting charge basis shall be made on the recommendations of the Departmental Promotion Committee or the Provincial Selection Board, as the case may be.

(6) Acting charge appointment shall not confer any vested right for regular promotion to the post held on acting charge basis."

(Underlining is ours)

16.Sub rule (2) of the above rule was deletedvide Notification No.SOR-VI(E&AD)1-3/2009/Vol-VIII, dated 22-10-2011. The

deleted sub-rule is also reproduced as under:

"((2) Sc long as a civil servant holds the acting charge appointment, a civil servant junior to him shall not be considered for regular promotion but may be appointed on acting charge basis to a higher post.)"

17.Before deletion of sub rule (2) of the rules, a junior officer to a



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senior civil servant, so long as he (the senior) holds the acting charge appointment, could not be considered for regular promotion to a higher post. The provisions of Rule 9 of the rules though empowers the Appointing Authority to make appointment of a senior civil servant on acting charge basis but, even after deletion of sub rule (2) of the ibid rules, that will not disentitle a junior officer to be considered for regular promotion to a higher post.

18. Regarding the acting charge appointment, the august Supreme Court of Pakistan has a consistent view that such posts being a stopgap arrangement, could not be a hurdle for promoting the deserving officers on their availability. Reliance in this respect is placed on PLC 2015 (CS) 151 titled "Province of Sindh and others TESTED Versus Ghulam Fareed and others", wherein the august Supreme Court was pleased to hold as under:

At times officers possessing requisite experience to qualify

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for regular appointment may not be available in a department. However, all such exigencies are taken care of and regulated by statutory rules. In this respect, Rule 8-A of the Sindh Civil Servants Appointment, Promotion and Transfer) Rules, 1974, empowers the Competent Authority to appoint a Civil Servant on acting charge and current charge basis. It provides that if a post is required to be filled through promotion and the most senior Civil Servant eligible. for promotion does not possess the specific length of service. appointment of eligible officer may be made on acting charge basis after obtaining approval of the appropriate Departmental Promotion Committee/Selection Board. Sub-Rule (4) of the aforereferred Rule 8 further provides that appointment on acting charge basis shall be made for vacancies lasting for more than 6 months and for vacancies likely to last for less than six months. Appointment of an officer of a lower scale on higher post on current charge basis is made as a stop-gap arrangement and should not under any circumstances, last for more than 6 months. This acting charge appointment can neither be construed to be an appointment by promotion on regular basis for any purposes including seniority nor it confers any vested right for regular appointment. In other words, appointment on current charge basis is purely temporary in nature or stop-gap arrangement, which remains operative for short duration until regular appointment is made against the post. Looking at the scheme of the Sindh Civil Servants Act and Rules framed thereunder, it is crystal clear that there is no scope of appointment of a Civil Servant to a higher grade on OPS basis except resorting to the provisions of Rule 8-4. which provides that in exigencies appointment on acting charge basis can be made, subject to conditions contained in the Rules."

19. The august Supreme Court of Pakistan in another judgment reported as 2022 SCMR 448 titled "Bashir Ahmed Badini, D&SJ, Dera Allah Yar and others Versus Hon'ble Chairman and Member of

Administration Committee and Promotion Committee of hon'ble High Court of Balochistan and others", vis-à-vis the 'stopgap', 'ad

hoc' and temporary nature, graciously observed that:

"This stopgap arrangement as a temporary measure for a particular period of time does not by itself confer any right on the incumbent for regular appointment or to hold it for indefinite period but at the same time if it is found that incumbent is qualified to hold the post despite his appointment being in the nature of precarious tenure, he would carry the right to be considered for permanent appointment through the process of selection as the continuation of ad hoc appointment for considerable length of time would create an impression in the mind of the employee that he was being really considered to be retained on regular basis. The ad hoc appointment by its Service Appeal No.7659/2021 titled "Shahid Ali Khan. vs. Government of KP & others". Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others." Service Appeal No.7662/20201 titled "Javedullah versus Government & others", and Service, Appeal No.7663/20201 titled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Service, Appeal No.7663/20201 titled "Inamullah and Mrs. Rozina Rehman, Member Judicial, Khyber Pakhtunkhwe Bench comprising Mr. Kalim Arshad Khan, Chairman and Mrs. Rozina, Peshowar.



very nature is transitory which is made for a particular period and creates no right in favour of incumbent with lapse of time and the appointing authority may in his discretion if necessary, make ad hoc appointments but it is not open for the authority to disregard the rules relating to the filling of vacancies on regular basis in the prescribed manner. In the case of Tariq Aziz-ud-Din and others: (in re: Human Rights Cases Nos. 8340,9504-G, 13936-G. 13635-P and 14306-G to 143309-G of 2009) (2010 SCMR 1301), this Court held that in case where the appointing authority is satisfied that no suitable officer is available to fill the post and it is expedient to fill the same, it may appoint to that post on acting charge basis the most senior officer otherwise eligible for promotion in the cadre or service as the case may be. It is the duty and obligation of the competent authority to consider the merit of all the eligible candidates while putting them in juxtaposition to isolate the meritorious amongst them. Expression 'merit' includes limitations prescribed under the law. Discretion is to be exercised according to rational reasons which means that; (a) there be finding of primary facts based on good evidence; and (b) decisions about facts be made for reasons which serve the purposes of statute in an intelligible and reasonable manner. Actions which do not meet these threshold requirements are considered arbitrary and misuse of power [Director Food, N.W.F.P v. Messrs Madina Flour and General Mills (Pvt.) Ltd. (PLD 2001 SC 1)."

20.Similarly, in 2016 SCMR 2125 titled "Secretary to Government of

the Punjab, Communication and Works Department, Lahore and

others Versus Muhammad Khalid Usmani and others" the august

Supreme Court was pleased to have observed as follows:

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"15. As is evident from the tabulation given in the earlier part of this judgment, we have also noted with concern that the respondents had served as Executive Engineers for many years: two of them for 21 years each and the two others for 12 years each. The concept of officiating promotion of a civil servant in terms of rule 13 of the Rules is obviously a stopgap arrangement where posts become available in circumstances specified in Rule 13(i) of the Rules and persons eligible for regular promotion are not available. This is why Rule 13(iii) of the Rules provides that an officiating promotion shall not confer any right of promotion on regular basis and shall Sc.vice Appeal No. 7659/2021 titled "Shahid Ali Khan. vs.. Government of KP & others". Service Appeal No. 7660/2021 titled "Rizwan versus Government of KP & others". Service Appeal No. 7661/2021 titled "Wajahat Hussain versus Government of KP & others." Service Appeal No. 7662/20201 titled "Javedullah versus Government & others", and Service Appeal No. 7663/20201 titled "Inamullah and Government of KP & others". decided on 1.5.04.2022 by Division Bench comprising Mr. Kalim Arshad Khan, Chairman and Mrs. Rozina Rehman, Member Judicial, Khyber Pakhtunkhwa Service Tribunal, Peshawar.



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be liable to be terminated as soon as a person becomes available for promotion on regular basis."

The august Apex Court in paragraphs 20, 21 & 22 ruled as under:

"20. The record produced before us including the working paper produced before the DPC held on 11.08.2008 shows that the sanctioned strength of XENs in the appellant- Department at the relevant time was 151; out of which 112 were working on regular basis and 47 on officiating basis. It is also evident that 39 Executive Engineers' posts were available for regular promotion. This clearly shows that 39 Executive Engineers were working on officiating basis against regular vacancies. We have asked the learned Law Officer to justify such a practice. He has submitted that this modus operandi is adopted by most Government Departments to ensure that corruption and unprofessional conduct is kept under check. We are afraid the justification canvassed before us is not only unsupported by the law or the rules but also lends ample support to the observations made in the Jafar Ali Akhtar's case reproduced above. Further, keeping civil servants on officiating positions for such long periods is clearly violative of the law and the rules. Reference in this regard may usefully be made to Sarwar Ali Khan v. Chief Secretary to Government of Sindh (1994 PLC (CS) 411). Punjab Workers' Welfare Board v. Mehr Din (2007 SCMR 13). Federation of Pakistan v. Zaman Shinwari (2008 SCMR 1138) and Amir Government of Punjab v. Sameena Parveen (2009 SCMR 1).

During hearing of these appeals, we have noted 2T.with concern that the device of officiating promotion, ad hoc promotion/appointment or temporary appointment etc. is used by Government Departments to keep civil servants under their influence by hanging the proverbial sword of Damocles over their heads (of promotion 'on officiating basis' liable to reversion). This is a constant source of insecurity. uncertainty and anxiety for the concerned civil servants for motives which are all too obvious. Such practices must be seriously discouraged and stopped in the interest of transparency, certainty and predictability, which are hallmarks of a system of good governance. As observed in Zahid Akhtar v. Government of Punjab (PLD 1995 SC 530) "a tamed subservient bureaucracy can neither be helpful to the Government nor it is expected to inspire public confidence in the TTESTED administration".

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22. This issue was earlier examined by this Court in Federation of Pakistan v. Rais Khan (1993 SCMR 609) and it was held that "it is common knowledge that in spite of institution of ad hoc appointments unfortunately being deeply entrenched in our service structure and the period of ad hoc service in most cases running into several years like the case of the respondent (8 years' ad hoc service in BPS-17), ad hoc appointees are considered to have hardly any rights as opposed to regular appointees though both types of employees may be entrusted with identical responsibilities and discharging similar duties. Ad hoc appointments belong to the family of "officiating", "temporary" and "until further orders" appointments. In Jafar Ali Akhtar Yousafzai v. Islamic Republic of Pakistan (PLD 1970 Quetta 115) it was observed that when continuous officiation is not specifically authorized by any law and the Government/competent authority continues to treat the incumbent of a post as officiating, it is only to retain extra disciplinary powers or for other reasons including those of inefficiency and negligence, e.g. failure on the part of the relevant authorities to make the rules in time, that the prefix "officiating" is continued to be used with the appointment and in some case for years together. And in proper cases, therefore, Courts (at that time Service Tribunals had not been set up) are competent to decide whether for practical purposes and for legal consequences such appointments have permanent character and, when it is so found, to give legal effect to it." In Pakistan Railways v. Zafarullah (1997 SCMR 1730), this Court observed that, "appointments on current or acting charge basis are contemplated under the instructions as well as the Rules for a short duration as a stop-gap arrangement in cases where the posts are be filled by initial appointments. Therefore, continuance of such appointees for a number of years on current or acting charge basis is negation of the spirit of instructions and the rules. It is, therefore, desirable that where appointments on current or acting charge basis are necessary in the public interest, such appointments should not continue indefinitely and every effort should be made to fill posts through regular appointments in shortest possible time."

By way of the stated valuable judgment referred to above, the august Supreme Court maintained the decision of the Punjab Service Tribunal, Lahore, whereby the appeals filed by the

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respondents were allowed and the order, impugned before the Service Tribunal dated 25.08.2008 passed by the Secretary, Communication and Works Department, Government of the Punjab, Lahore, reverting them to their original ranks of Assistant Engineers, was set aside to their extent. As a consequence, all the respondents were deemed to have been promoted as Executive Engineers on regular basis with effect from the respective dates on which they were promoted 'on officiating basis' with all consequential benefits. It was further held that the condition of 'on officiating basis' contained in promotion orders of all the respondents shall stand deleted but it was a case where the persons promoted 'on officiating basis' were duly qualified to be regularly promoted against the promotion posts, therefore, wisdom is derived that in a case, like one in hand, where the persons promoted 'on acting charge basis' did not possess the requisite qualification or other prescribed criteria for promotion, should remain 'on acting charge basis' i.e. that made for stopgap arrangement till their qualifying for their eligibility and suitability for regular promotion or till the availability of the suitable and qualified officers. The officers promoted 'on acting charge basis' could not, unfortunately pass the requisite either grades B&A both examinations or any of the two grades' examination, therefore, they were not found eligible as per the working paper. And as they were 'on acting charge basis' for more than a decade, the



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department seems reluctant to fill the vacancies, (occupied by them 'on acting charge basis') by regular promotion despite availability of suitable and qualified officers.

21. The honourable High Court of Sindh in a case reported as 2019 PLC (CS) 1157 titled "Attaullah Khan Chandio versus Federation of Pakistan through Secretary Establishment and another" observed

as under:

"16. Admittedly, the Petitioner was encadered in Police Service of Pakistan on 19.10.2010 and his seniority would be reckoned from that date. <u>We are mindful of</u> <u>the fact that acting charge promotion is virtually a</u> <u>stopgap arrangement</u>, where selection is made <u>pending regular promotion of an officer not available</u> <u>at the relevant time of selection and creates no vested</u> <u>right for promotion against the post held.</u>"

(Underlining is ours)

22.Proceeding ahead, Rule 3 of the rules pertains to method of appointment. Sub rule (2) of rule 3 of the rules empowers the department concerned to lay down the method of appointment, qualifications and other conditions applicable to a post in consultation with the Establishment and Administration Department and the Finance Department.

23. While Rule 7 of the rules is regarding appointment by promotion or

transfer. Sub rule (3) of rule 7 of the rules states that:

"(3) Persons possessing such qualifications and fulfilling such conditions as laid down for the purpose of promotion or transfer to a post shall be considered by the Departmental Promotion Committee or the Provincial Selection Board for promotion or transfer, as the case may be." Service Appeal No.7659/2021 titled "Shahid Ali Khan..vs..Government of KP & others". Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others. "Service Appeal No.7662 20201 titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others". decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others". decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others". decided on 15.04.2022 by Division Service Tribunal, Peshawar.



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This means only the persons possessing the qualifications and fulfilling such conditions as laid down for the purpose of promotion shall be considered for promotion because it does not leave room for the persons, who do not possess such qualification and fulfilling such conditions, to be also Notification Vide promotion. such for considered dated 17.02.2011, the Irrigation No.SO(E)/IRR:/23-5/73 Department of the Khyber Pakhtunkhwa, in consultation with the Establishment & Administration Department and Finance recruitment, the method of. down, Department, laid qualification and other conditions specified in columns No.3 to 5 of Appendix (pages 1 to 5) to the above notification, made applicable to the posts in column No.2 of the Appendix. At serial No.4 of the Appendix the post of Assistant Engineer/Sub Divisional Officer/Assistant Director (BPS-17) is mentioned. The qualification for appointment is prescribed to be BE/BSc Degree in Civil/Mechanical Engineering from a recognized University. Sixty-five percent of the posts were to be filled in through initial recruitment. Ten percent by promotion on the basis of seniority cum fitness from amongst the Sub Engineers who acquired, during service, degree in Civil or Mechanical Engineering from a recognized University. Five percent by promotion, on the basis of seniority cum fitness. from amongst the Sub Engineers who joined service as degree holders in m Notification Engineering. Vide Civil/Mechanical

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No.SOE/IRRI/23-5/2010-11 dated 25.06.2012, the notification of 2011 was amended. The amendments, relevant to these appeals, are reproduced as under:

Amendments

In the Appendix,

i. Against serial No.4, in column No.5, for the existing entries, in clause (b), (c) and (d), the following shall be respectively substituted, namely:

(b) twelve percent by promotion, on the basis of seniority cum fitness, from amongst the Sub Engineers, having degree in Civil Engineering or recognized Engineering from Mechanical а University and have passed departmental grade B&A examination with five years' service as such.

Note:- For the purpose of clause (b), a joint seniority list of the Sub Engineers having degree in Civil Engineering or Mechanical Engineering shall be maintained and their seniority is to be reckoned from the date of their appointment as Sub Engineer.

24. The working paper also contained the requirement of the rules and in view of the same, the panel of officers was prepared on proforma-II, which clearly shows that all the appellants were eligible and the officers, who were allegedly holding acting charge



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of the posts, were not eligible. Neither any deficiency of any of the appellants could be pointed out in the replies nor argued before us rather in paragraph 6 of the replies, the eligibility and fitness of the appellants was admitted in unequivocal terms. The only reason which was stated in the replies, the non-availability of the posts because the vacant posts, detailed in the working paper and in the minutes of the DPC, were occupied by the ineligible officers on acting charge basis since 2011 in utter violation of the rules and the method laid down by the department concerned.

25.In a recent judgment reported as 2022 SCMR 448 titled "Bashir Ahmed Badini, D&SJ, Dera Allah Yar and others Versus Hon'ble Chairman and Member of Administration Committee and Promotion Committee of hon'ble High Court of Balochistan and

others", the august Supreme Court of Pakistan has held as under:





"13. According to Section 8 of the Civil Servants Act, 1973, for proper administration of a service, cadre or post, the appointing authority is required to make out a seniority list of the members, but no vested right is conferred to a particular seniority in such service, cadre or post. The letter of the law further elucidates that seniority in a post, service or cadre to which a civil servant is appointed shall take effect from the date of regular appointment to that post, whereas Section 9 is germane to the promotion which prescribes that a civil servant possessing such minimum qualifications as may be prescribed shall be eligible for promotion to a higher post under the rules for departmental promotion in the service or cadre to which he belongs. However, if it is a Selection Post then promotion shall be granted on the basis of selection on merit and if the post is Non- Selection Post then on the basis of seniority-cum-fitness. A quick look and preview of Rule 8-B of the Civil Servants (Appointment, Promotion and Transfer) Rules, 1973 ('1973 Rules') shows that an Acting Charge Appointment can be made against the posts which are likely to fall vacant for a period of six months or

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the made on be appointment can which recommendations of Departmental Promotion Committee or the Selection Board. The acting charge appointment does not amount to an appointment by promotion on regular basis for any purpose including seniority and also does not confer any vested right for regular promotion to the post held on acting charge basis. Under Rule 18, the method of making Ad-hoc Appointments is available with the procedure that if any post is required to be filled under the Federal Public Service Commission (Function) Rules, 1978, the appointing authority shall forward a requisition to the Commission immediately. However, in exceptional cases ad-hoc appointment may be made for a period of six months or less with prior clearance of the Commission as provided in Rule 19 wherein if the appointing authority considers it to be in public interest to fill a post falling within the purview of Commission urgently pending nomination of a candidate, it may proceed to fill it on adhoc basis for a period of six months. The reading of Balochistan Civil Servants Act, 1974 also reveals that the provisions made under Section 8 are similar to that of Civil Servants Act, 1973. Here also in Section 8, it is clarified that the seniority in the post, service or cadre to which a civil servant is promoted shall take effect from the date of regular appointment to that post and the criteria for promotion is also laid down with like prerequisites for the selection post and or non-selection post as provided in Civil Servants Act, 1973. So far as ad-hoc and temporary appointments are concerned, Rules 16 to 18 of Balochistan Civil Servants (Appointment, Promotion and Transfer) Rules, 2009 also enlightened that in case a post is required to be filled through Commission, the Administrative Secretary of the Department shall forward a requisition in the prescribed form to the Commission, however, when an Administrative Department considers it to be in public interest to fill in a post falling within the purview of Commission urgently, it may, pending nomination of a candidate by the Commission, with prior approval of the competent authority, proceed to fill such post on ad-hoc basis for a period not exceeding six months by advertising the same. The Acting Charge appointment is encapsulated under Rule 8 with the rider that appointment on acting charge basis shall neither amount to a promotion on regular basis for any purpose including seniority, nor shall it confer any vested right for regular promotion to the post held on acting charge basis.'



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Service Appeal No.7659/2021 titled "Shahid Ali Khan..vs..Government of KP & others". Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others. "Service Appeal No.7662/20201 titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Bench comprising Mr. Kalim Arshad Khan. Chairman and Mrs. Rozina Rehman. Member Judicial. Khyber Pakhtunkhw Service Tribunal, Peshawar.



26.Last but not the least, it seems quite astonishing that, while negating their own stance that there was no vacancy available so that the appellants could be promoted, the respondents, vide Notification No.SO(E)/IRRI:/4-3/DPC/2019/Vol-IX dated 28.03.2022, promoted Engr. Bakhtiar, (only one of the eligible) Graduate Sub-Engineer/Assistant Engineer BS-17 (ACB means acting charge basis), to the post of Assistant Engineer (BS-17) on regular basis. This action of the respondents not only speaks volumes about their malafide but also proves the stance taken by the appellants that they were being discriminated and were not being dealt with equally or in accordance with law.

27.Before parting with the judgment we deemed it appropriate to address a possible question and that is whether the minutes of the meeting of the DPC, deferring the Agenda item-III pertaining to promotion, whereby the appellants were, in a way, ignored from promotion on the pretext discussed hereinabove, could be termed as 'final order' enabling the appellants to file appeal before this Tribunal. In this respect we will refer and derive wisdom from the judgment of the august Supreme Court of Pakistan reported as PLD 1991 SC 226 titled "Dr Sabir Zameer Siddiqui versus Mian Abdul Malik and 4 others". It was found by the honourable Supreme Court

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that:

"5. There is no requirement of law provided anywhere as to how a final' order is to be passed in a departmental proceeding. <u>In the present case, not only the</u> <u>representative of the competent authority considered the</u> <u>comments offered in the High Court to be the final</u> Service Appeal No.7659/2021 titled "Shahid Ali Khan..vs..Government of KP & others", Service Appeal No.7660/2021 titled "Rizwan versus Government of KP & others", Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others." Service Appeal No.7662/20201 titled "Javedullah versus Government & others", and Government of KP & others. "Service Appeal No.7662/20201 titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others", decided on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamultah and Mrs. Rozina Rehman, Member Judicial, Khyber Pakhtunkhw Bench comprising Mr. Kalim Arshad Khan. Chairman and Mrs. Peshawar.



order but the High Court itself acted on such representation thereby inducing the appellant to seek further relief in accordance with law. The appellant could, in the circumstances, approach the Service Tribunal for the relief."

(Underlining is ours)

28. We also refer to the judgment of the honourable High Court of Sindh reported as 2000 PLC CS 206 titled "Mian Muhammad Mohsin Raza versus Miss Riffat Shiekh First Senior Civil Judge and others", wherein the honourable High Court of Sindh, while dealing

with the term 'final order' observed as under:

"It would not be out of place to mention that appeals before the Service Tribunal are provided by section 4 of the Sindh Service Tribunals Act, 1973, against any "final order". <u>The term "order" cannot be given any restricted</u> <u>connotation and as held in Muhammad Anis Qureshi v.</u> <u>Secretary Ministry of Communication 1986 PLC (C.S.)</u> <u>664, the word "order" as used in section 4 of the Service</u> <u>Tribunals Act, 1973, is used in a wider sense to include</u> <u>any communication which adversely affects a civil</u> <u>servant.</u>"

(Underlining is ours)

For the foregoing reasons, we hold that the minutes of the meeting of the DPC dated 23.06.2021, deferring the Agenda item No.III relating to promotion would amount to depriving/ignoring the appellants from promotion and is thus a communication adversely affecting them, therefore, it would be considered a 'final order' within the meaning of section 4 of the Khyber Pakhtunkhwa Service Tribunal Act, 1974.



29.In the given circumstances, we allow these appeals and direct the respondents to consider the appellants for promotion against the

Service 4. peal No.7659/2021 titled "Shahid Ali Khain.vs. Government of KP & others". Service Appeal No.7660/2021 titled "Pizwan versus Government of KP & others". Service Appeal No.7661/2021 titled "Wajahat Hussain versus Government of KP & others. "Service Appeal No.7662'20201 titled "Javedullah versus Government & others", and Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others", deciaed on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Inamullah and Government of KP & others", deciaed on 15.04.2022 by Division Service Appeal No.7663/20201 titled "Service Tribunal, Peshawar.



vacant posts. The DPC shall be held at the earliest possible, but not

later than a month of receipt this judgment. Copies of this judgment

be placed on all the connected appeal files. Consign.

30. Pronounced in open Court at Peshawar and given under our

hands and the seal of the Tribunal on this 15th day of April, 2022.

KALIM ARSHAD KHAN Chairman per Pakhtunkh REHMAN ROZINA peshiwar / Member Judicial (Approved for Reporting) 15741 06/06/22 10000 07/06/22-07/06/22 Free of the second of the

Annex 1 All communications should be

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Service Tribunal and not any

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official by name. Ph:-091-9212281 Fax:- 091-9213262

KHYBER PAKHTUNKWA SERVICE TRIBUNAL, PESHAWAR

No: 981 IST Dated: 29, 4 12022

The Secretary Govt. Khyber Pakhtunkhwa, Irrigation Department, Civil Secretarial, Peshawar.

SUBJECT: JUDGMENT IN APPEAL NO.7659/2021 MR.SHAHAB ALI KHAI

I am directed to forward herewith a certified copy of judgment dated 15.04.2022 passed by this tribunal on the above subject for compliance please.

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KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

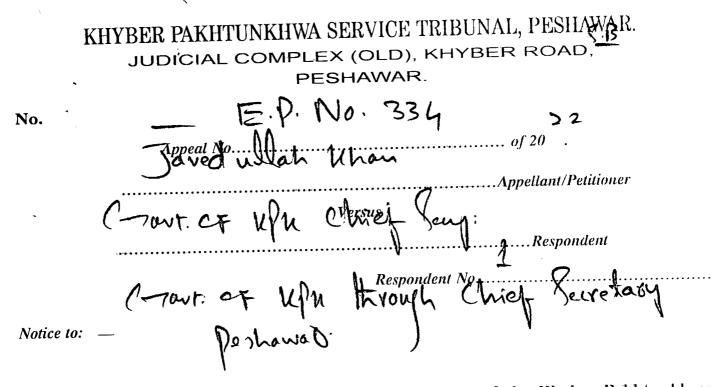
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هکالت نا 11:4111 Petitioner view . ايف آ کې آ ر تاريخ ماعث تح برآئك مقدمہ مندرجہ بالاعنوان میں اپنی طرف سے داسطے پیروی دجوابد ہی بہقام۔۔۔۔۔ **لے صم** المبن الرحمن بوسفز في ايدوكيت بالكورت و فيدرل شريعت كورت آف با كستان، س**حا داحدمحسود** ایند**خالدخان مهمند** ای^{دوی} با کادن ، پی^ادر کوبدین شرط دکیل مقرر کمیا ہے کہ میں ہر پیشی برخودیا بذریعہ بخار خاص روبر دعدالت حاضر ہوتا رہونگا۔ادر بوقت یکارے جانے مقدمہ دکیل صاحب موصوف کواطلاح دیکر حاضر عدالت كردنگا اكر بيش مرمن مظهر حاضر نه موااد مقدمه بيرى غير حاضرى كى دجه ب كى طود مير ب مفاف موكميا تو صاحب موصوف اس بيم كم حامر ب ذمه دارند مول گے۔ نیز وکیل صاحب موصوف صدر مقام کچہری کے کسی ادرجگہ یا کچہری کے مقررہ ادقات سے پہلے یا پیچھے یا بر درتعطیل ہیردی کرنے کے ڈسادار نہ ہوں گے۔ اگر مقد مه علاوہ صدر مقام کچری کے کسی اور جگہ ساعت ہونے باہر دز تعطیل با کچہری کے اوقات کے ایسے پیش ہونے برمن مظہر کوکو کی نُقصان سبنج تو اس کے ذمہ داریا اس کے داسطے کی معادضہ کے ادا کرنے پانختارنامہ داپس کرنے کے بھی صاحب موصوف ذمہ دار نہ ہول گے۔ بچھ کوکل ساختہ پر داختہ صاحب موضوف مش کردہ ذات خود منظور قبول ہوگا۔ادرصا جب موصوف کوعرضی دعوی دجواب دعوی اور در خواست اجرائے ڈگری دنظر ثانی ایل دیگرانی برشم کی درخواست برد شخط دنصد لق کرنے کا بھی اختیار ہوگا۔ادر کی تکم یا ڈگری کے اجرا کرانے ادر ہر شم کا رویبہ دصول کرنے ادر رسید دینے اور داخل کرنے ادر ہر شم کے بیان دینے اور سیر د ثالثی اوراضی نا مہ کو فیصلہ بر خلاف کرنے، اتبال دعوی دینے کامچی اختیار ہوگا۔ ادر بصورت اپیل دیرآ یہ کی مقدمہ یامنسوخی ڈگری بیلطرنہ درخواست علم امتراعی یا قرتی یا گرفتا کری جمل از اجراء ڈگری مجمی موصوف کو بشرط ادا میگی علیحدہ محتتار نامہ پیروی کا اختیار ہوگا۔ادربصورت ضرودت صاحب موصوف کوبھی اختیار ہوگا یا مقدمہ فدکورہ پا اس کے کمپی جز دکی کاردائی کے داسط بابصورت اپیل، اپیل کے واسطے کی دوسر ہے وکمل با ہیرسٹر کو بحائے اپنے بااسنے ہمراہ مقرر کریں۔ادرایے مشیر قانون کو ہرامریٹ وہی ادر ویسے ہی اختیارات حاصل ہوں گے بہتے کہ صاحب موصوف کو حاصل ہیں اورد دران مقد مدیش جر کچھ ہر جاندالتو او پڑے گا۔ وہ صاحب موصوف کا نش ہوگا۔اگر وکیل صاحب موصوف کو یوری فیس تاریخ بیش سے پہلےادا نہ کروں گاتو صاحب موصوف کو پورا اختیار ہوگا کہ مقدمہ کی ہیردی نہ کریں ادرالی صورت میں میر اکوئی مطالبہ کی تہم کا صاحب موصوف Y کے برخلاف نہیں ہوگا۔لہذا یہ تخارنا مہلکھودیا کہ سندرے مورخہ 🔪 مضمون مختار نامہ بین لباے ادرا چھی اطرح سمجھ لماے ادر منظور ہے۔ ATTESTED & ACCEPTED: Amin ur Rehman Yusufza Advocate High Court Federal Shariat Court of Pakistan CNIC: 17301-5813582-3 Abdul Samad than Cell No. 0321-9022964 BC-10-7562 BC 18-1702 Sajjad Ahmad Mehsud Advocate High Court Peshawar & Khalid Khan Mo Advocate High Court

Peshawar. BC No. 18-1115

SS&PD-444/1-RST-12,000 Forms-22.09.21/PHC Jobs/Form A&B Ser. Tribunal/P2

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Notice of any alteration in the date fixed for hearing of this appeal/petition will be given to you by registered post. You should inform the Registrar of any change in your address. If you fail to furnish such address your address contained in this notice which the address given in the appeal/petition will be deemed to be your correct address, and further notice posted to this address by registered post will be deemed sufficient for the purpose of this appeal/petition.

Note:

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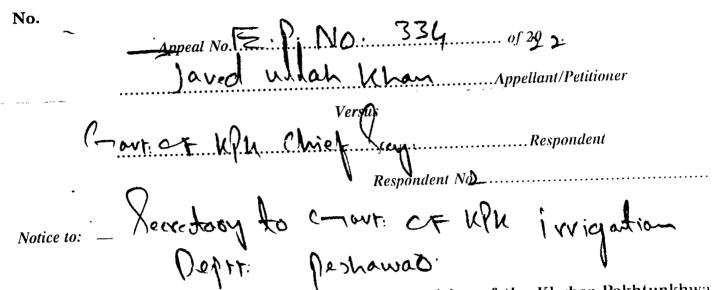
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KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR. JUDICIAL COMPLEX (OLD), KHYBER ROAD PESHAWAR.



WHEREAS an appeal/petition under the provision of the Khyber Pakhtunkhwa Province Service Tribunal Act, 1974, has been presented/registered for consideration, in the above case by the petitioner in this Court and notice has been ordered to issue. You are hereby informed that the said appeal/petition is fixed for hearing before the Tribunal appellant/petitioner you are at liberty to do so on the date fixed, or any other day to which the case may be postponed either in person or by authorised representative or by any Advocate, duly supported by your power of Attorney. You are, therefore, required to file in this Court at least seven days before the date of hearing 4 copies of written statement alongwith any other documents upon which you rely. Please also take notice that in default of your appearance on the date fixed and in the manner aforementioned, the appeal/petition will be heard and decided in your absence.

Notice of any alteration in the date fixed for hearing of this appeal/petition will be given to you by registered post. You should inform the Registrar of any change in your address. If you fail to furnish such address your address contained in this notice which the address given in the appeal/petition will be deemed to be your correct address, and further notice posted to this address by registered post will be deemed sufficient for the purpose of this appeal/petition.

Copy of appeal is attached. Copy of appeal has already been sent to you vide this

office Notice No.....dated.....

Given under my hand and the seal of this Court, at Peshawar this....

June 3.20 Day of..... _entation Registrar, Khyber Pakhtunkhwa Service Tribunal, Peshawar.

Note 2.

The hours of attendance in the court are the same that of the High Court except Sunday and Gazetted Holidays. Always quote Case No. While making any correspondence.

End on 17/6/22 Unie 3-105. Pm

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