## S.A No.1224/2018

## Dr. Khalida Yasmeen

#### Versus

# Government of Khyber Pakhtunkhwa through Chief Secretary & 4 others.

<u>Judgment/order</u> 11.03.2020

Learned counsel' for the appellant present. Mr. Muhammad Jan learned Deputy District Attorney for the respondents present.

2. Arguments heard. File perused.

3. Appellant, allegedly appointed as Medical Officer on contract basis vide order dated 03.12.1995 got regularization of her service and her colleagues in the year 2005 under the Khyber Pakhtunkhwa Civil Servants (Amendment) Act 2005. Government of Khyber Pakhtunkhwa further amended Section-19 of the Khyber Pakhtunkhwa Civil Servants Act, 1973 vide Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 wherein it is provided that those appointed in the prescribed manner to a service or post on or after 1<sup>st</sup> July, 2001 till 23rd July, 2005 on contract basis shall be deemed to have been appointed on regular basis. Ultimately vide Notification dated 17.10.2017 the services of the appellant were regularized w.e.f 01.07.2001. Not contended with the said Notification dated 17.10.2017, the appellant has filed the present service appeal for regularization of his service from initial date of appointment and consequential service benefits.

4. Learned counsel for the appellant conceded that identical nature service appeals have already been dismissed by this Tribunal vide common judgment dated 12.11.2019 passed in Service Appeal No.318/2018 filed by Dr. Akram Khan. Learned counsel for the appellant

3.2020

however raised objection that during the course of arguments in the identical service appeals, he vehemently contested/agitated the case of Dr. Muhammad Iqbal however Para-11 of the common judgment speaks otherwise.

5. Objection raised by learned counsel for the appellant is found misconceived in as much as it is not mentioned in Para-11 of the common judgment that the learned counsel for the appellant has not contested/agitated the case of Dr. Muhammad Iqbal rather this Tribunal has given the findings that the case of Dr. Muhammad Iqbal was dealt with U/S 23 of Khyber Pakhtunkhwa Civil Servants Act, 1973 and this fact was not contested by the learned counsel for the appellant. Copy of Notification No.SO(E)II-II/8-18/2006 dated 09.12.2006 annexed by the appellant, with the memo of appeal, reflects that the services of Dr. Muhammad Iqbal were regularized in exercise of powers U/S 23 of Khyber Pakhtunkhwa Civil Servants Act, 1973 read with President Order No.10 of 1969.

6. As a sequel to above the present service appeal is also rejected in terms of common judgment dated 12.11.2019 passed in Service Appeal No.318/2018 filed by Dr. Akram Khan. Parties are left to bear their own costs. File be consigned to the record room.

(Hussain Shah) Member (E)

ANNOUNCED. 11.03.2020 Ja-1

(Muhammad Hamid Mughal) Member (J)

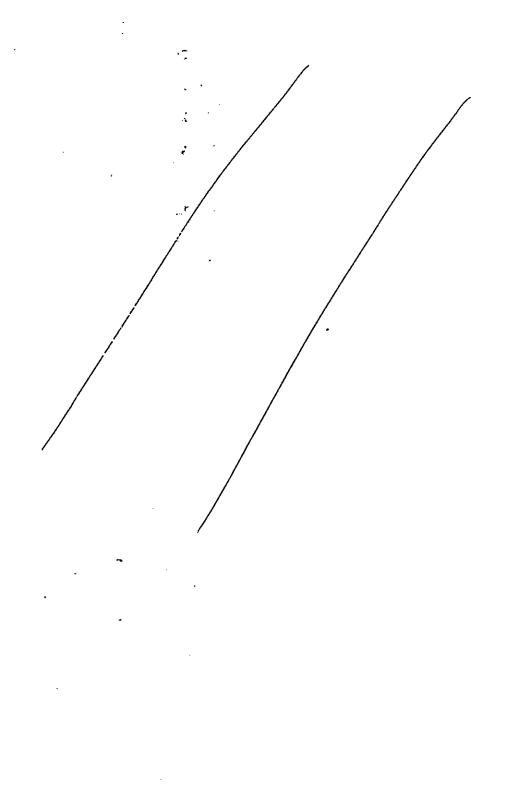
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28.02.2020

Learned Assistant Advocate General present. Due to rush of work, further proceedings in the case in hand could not be conducted. Adjourn. To come up for order on 11.03.2020 before D.B.

4 Member

Member



# 25.10.2019

Due to tour of the Hon'ble Members to Camp Court, Abbottabad. To come up for the same on 31.01.2020 before D.B.

### Reader

#### 31.01.2020

Learned counsel for the appellant present. Mr. Zia Ullah learned Deputy District Attorney present and stated that identical nature service appeals have already been dismissed vide common judgment dated 12.112.2019 passed in service appeal No.318/2018. Learned counsel for the appellant seeks adjournment. Adjourn. To come up for arguments on 24.02.2020 before D.B.

Member

Member

### 24.02.2020

Learned counsel for the appellant and Mr. Muhammad Jan learned Deputy District Attorney alongwith Dr. Salim Javid Litigation Officer present. Arguments heard. To come up for order on 28.02.2020 before D.B.

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Member

# 09.07.2019

Counsel for the appellant and Addl: AG alongwith Mr. Hazrat Shah, Supdt and Mr. Sajid, Supdt for respondents present.

Representative of the respondents states that the reply has been prepared but is yet to be signed by the respondents. He; therefore, requests for a short adjournment.

Adjourned to 18.07.2019 before S.B.

Chairman

#### 18.07.2019

Counsel for the appellant, Mr. Muhammad Riaz Khan Paindakhel, Assistant A.G alongwith Hazrat Shah, Superintendent, Saleem Khan, Litigation Assistant and Sajid Superintendent for the respondents present.

The respondents failed to submit their respective written reply/comments despite on 12.06.2019 last opportunity was granted to them. The matter is, therefore, posted for arguments before the D.B on 10.10.2019.

Chairman

### 10.10.2019

Due to official tour of Hon'ble Members to Camp Court Swat, the instant matter is adjourned to **34.01**.20**10** for the same.

Reader

# 20.03:2019

Nemo for the appellant. Mr. Kabirullah Khattak learned Addl; AG for the respondents present. Learned Addl; AG requests for time to submit written reply/comments. Due the submit written the cash is adjourned. To come up for written reply/comments on 18.04.2019 before S.B.

ssain Shah) Member

#### 18.04.2019

Clerk to counsel for the appellant present. Written reply not submitted. M/S Rehmat Khan Superintendent and Jafar Shah Assistant for respondents No.4 & 5 present and requested for time to furnish written reply/comments. Amjad Ali Assistant and Saleem Khan Superintendent representatives of the respondents No.2 & 3 absent. They be summoned with direction to furnish written reply/comments. Adjourn. To come up for written reply/comments on 12.06.2019 before S.B.

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## 12.06.2019

Mr. Riaz Akhtar, Advocate present on behalf of counsel for the appellant. Addl: AG alongwith Mr. Jafar Ali, Assistant for respondents present. Written reply not submitted. Requested for adjournment. Granted but as a last chance. Case to come up for written reply/comments on 09.07.2019 before S.B.

(Ahmad Hassan) Member

03.01.2019

Clerk of the counsel for appellant present and requested for adjournment on the ground that learned counsel for the appellant is not available today. Adjourned. To come up for preliminary hearing on 23.01.2019 before S.B.

وبرد المراجلين مد ويشد

Muhamma (han Kundi Member

23.01.2019

Learned counsel for the appellant present. Preliminary arguments heard.

The appellant (Women Medical Officer) has filed the present service appeal u/s 4 of the Khyber Pakhtunkhwa Service Tribunal Act 1974 with the prayer that the respondents may be directed to issue revised regularization order of the appellant w.e.f the initial date of appointment of the appellant.

Points raised need consideration. The appeal is admitted for regular hearing subject to all legal objections. The appellant is directed to deposit process fee and security within 10 days thereafter notices be issued to the respondents for written reply/comments. To come up for written reply/comments on 06.02,2019 before S.B.

Member

06.2.2019

Fee

Clerk for counsel for the appellant and Addl. AG for the respondents present.

. . . . .

Learned AAG states that he has not been contacted by representative of respondents regarding preparation of requisite reply, therefore, requests for adjournment. Adjourned to 20.03.2019 before S.B.

Chairman

# Form- A

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### FORM OF ORDER SHEET

Court of Case No. 1224 /2018 S.No. Date of order Order or other proceedings with signature of judge proceedings 3 1 2 05/10/2018 The appeal of Dr. Khalida Yasmeen presented today by Mr. 1-Muhammad Ayub Shinwri Advocate may be entered in the Institution Register and put up to the Worthy Chairman for proper order please. RÉGISTRAR 1/10/ 19 9-10-18 2-This case is entrusted to S. Bench for preliminary hearing to be put up there on 15-11-2018 CHAIRMAN 15-11-2018 Due To retirement of Homosphe chairman The Tribund is non functional therefore the case is adjacenced to come up the Some on 3-1-2019 - And Rebeder

Service Appeal No <u>1224</u> /2018

Dr Khalida Yasmeen

....Appellant

Versus

Government of KPK through Chief Secretary & others

...Respondents

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4.	Copy of the Directives	10-08-05	В	10-12
5.	Copy of the judgment		С	13-29
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7.	Copy of Directives	27-02-13	F	32-33
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Appellant,

Through

Muhamman Ayab Ichan Shinwari Advocate Peshawar Chamber: 7-A, Haroon Mansion, Khyber Bazar, Peshawar. Cell No 03219068514 IN TI

# IN THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

Service Appeal No 1224

Khyber Pakhtukhwa Service Tribunul

/2018

Diary No. 14.58 Nated 05-10-2018

... Appellant

Dr Khlida Yasmeen D/o Ali Hussain, Distt Specialist, Gynaecology, W & C Hospital, Rajjar, Charsadda

#### Versus

- 1. Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar.
- 2. Secretary to Government of Khyber Pakhtunkhwa, Department of Health, Peshawar.
- 3. Secretary to Government of Khyber Pakhtunkhwa, Establishment Department, Peshawar.
- 4. Secretary to Government of Khyber Pakhtunkhwa, Finance Department, Peshawar.
- 5. Director General Health Services, Khyber Pakhtunkhwa, Peshawar.

.....Respondents

Service Appeal Under Section 4 of Khyber Pakhtunkhwa Service Tribunal Act, 1974 against Notification dated 17-10-2017

#### **Respectfully Sheweth**,

Brief but relevant facts of the case are as follows:

- That the appellant was appointed as Medical Officers (BPS-17) in the respondent Department on contract basis by the competent authority in the prescribed manner after fulfilling all the codal formalities vide appointment order dated 03-12-1995. (Copy of the appointment order is filed herewith and attached as Annex-A)
  - 10 12. That the said contract was extended from time to time. Meanwhile the Government of Khyber Pakhtunkhwa erstwhile NWFP promulgated NWFP Civil Servants (Amendment) Act (IX) 2005 whereby Section 19 of the NWFP (now Khyber Pakhtunkhwa) Civil Servant Act, 1973 was amended and the services of all the contract employees were regularized.
    - 3. That thereafter respondent No 3 i.e., Secretary, Establishment and Administration Department, Regulation Wing, Khyber Pakhtunkhwa, Peshawar issued a directive dated 10-08-2005, wherein all the administrative Secretaries of the province were directed to the effect that all the

Government employees whose services are regularized under the NWFP (now Khyber Pakhtunkhwa) Civil Servant (Amendment) Act, 2005 shall be for all intents and purposes be Civil Servants except pension as laid down in NWFP (now Khyber Pakhtunkhwa) Civil Servant Act, 2005, meaning thereby that they are civil servants with effect from the date of appointment under Section 2(2) read with Section 19 of Khyber Pakhtunkhwa Civil Servant Act, 1973. (Copy of the directive is attached herewith as **Annex-B**)

- 4. That after the promulgation of the aforesaid NWFP Civil Servants (Amendment) Act (IX) 2005, the respondents were reluctant to regularize the services of the Appellant falling in the ambit of the aforesaid Act, the colleagues filed various Writ Petitions including Writ Petition No 1510/2007 before the Honorable Peshawar High Court, Peshawar which were allowed vide Judgment and order dated 18-11-2008 wherein an elaborate findings have been given on the prescribed manner of appointment for contract employees and other related issues falling in the ambit of NWFP Civil Servants (Amendment) Act, 1973. (Copy of the Judgment and Order is attached herewith as Annex-C)
- 5. That in pursuance of the aforesaid Judgment and Order of this Honorable Court in the said Writ Petitions, the Respondents regularized the services of the Appellant and his colleagues but with effect from the date of promulgation of NWFP Civil Servants (Amendment) Act (IX) 2005 i.e., 23-07-2005 whereas one of the colleagues of Petitioners namely Dr Muhammad Iqbal S/o Amir Waiz Khan who was much junior than the Appellant, was initially appointed on contract basis vide Office Order 08-07-1998 has been regularized with effect from the date of his contractual appointment. (Copy of Appointment and Regularization order of Dr M Iqbal are filed herewith and annexed as Annex-D & E)
- 6. That the Government of Khyber Pakhtunkhwa further amended the section 19 of the Khyber Pakhtunkhwa Civil Servant Act, 1973 vide Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 wherein it is clearly mentioned that those who are appointed in the prescribed manner to a service or post on or after 1<sup>st</sup> July, 2001 till 23<sup>rd</sup> July, 2005 on contract basis shall be deemed to have been appointed on regular basis and the respondent No 4 has also issued direction to implement it. (Copy of the directives and Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 are attached herewith as Annex-F & G)
- 7. That after the promulgation of the aforesaid Act, the Appellant was again under legitimate expectancy that his revised regularization order will be issued by the respondents under Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 with effect from initial date of appointment but all in vain.

8. That the Appellant approached the respondents several times for redressing his grievance, to issue their revised regularization order under Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 with effect from the initial date of appointment but all in vain. Hence, the colleagues of the appellant filed Writ Petition No 3960-P/2014 before the Peshawar High Court, Peshawar. The said Writ Petition was disposed off vide Judgment and Order dated 20-12-2016 with the following directions:

> "Arguments were heard at length. It has been clearly mentioned in clause-5 of substituted Section 19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 that in case any difficulty arises in giving effect to any of the provisions of this section, the secretary to Government, Establishment Department shall constitute a Committee comprising of Secretary to Government, Finance Department, Secretary to Government Law Department and Accountant General, Khyber Pakhtunkhwa for removal of the difficulty. When the learned AAG was confronted with the aforesaid clause of Act, he conceded the same.

> In view of the concurrence of learned AAG, we direct the respondents to constitute a Committee in light of clause-5 of Act (Ibid) with fifteen (15) days. The Petitioners are directed to file their Departmental appeals before the said committee, who is directed to dispose of the same within next one month by giving explicit reason"

(Copy of the judgment is filed herewith and attached as Annex-H).

- 9. That in pursuance of the aforesaid Judgment, the respondents have issued the impugned Notification whereby the services of the Appellant have been regularized with effect from 01-07-2001. (Name of the appellant is at serial No 235 of the impugned Notification) (Copy of the impugned Notification is filed herewith and annexed as Annex-I)
- 10.That feeling aggrieved of the aforesaid Notification, the appellant filed Departmental Appeal which has not been decided yet and the statutory period for deciding the Departmental Appeal has lapsed. (Copy of the Departmental Appeal is filed herewith and annexed as **Annex-J**)

Hence, the instant Service Appeal on the following amongst other grounds:

#### Grounds:

- a. That the impugned Notification of respondent Department is against the law, illegal, unlawful and without lawful authority.
- b. That the treatment met to the Appellant is against the fundamental rights of the Petitioners enshrined and protected under the Constitution of Islamic Republic of Pakistan, 1973.

c. That both the NWFP Civil Servants (Amendment) Act (IX) 2005 and Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 are regularization laws whereby the services of the contract employees are regularized, both the Acts have not made *de novo* appointments or creating a new job on regular basis of contract employees. Both the Acts are promulgated for an uninterrupted continuation of the service of the previous contract employees till the completion of their normal tenure and making their employment status equal to their contemporaries appointed on regular basis and as such the respondents are duty bound to regularize the service of the Appellant with effect from initial date of appointment by issuing amended regularization Notification.

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- d. That Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 is a beneficial legislation as it had regularized the services of all the contract employees falling in its ambit. The said Act has substituted Section 19 of the Khyber Pakhtunkhwa Civil Servant Act, 1973 by a deeming clause and created a legal fiction by laying down that those who are appointed in the prescribed manner to a service or post on of after the 1<sup>st</sup> July, 2001 till 23<sup>rd</sup> July, 2005 on contract basis shall be deemed to have been appointed on regular basis. It is a well settled principle of interpretation of statutes, that the interpretation of statute should be beneficial, and one which would advance the object of legislation, suppress the mischief and advance the remedy and not one which would lead to its frustration. In the instant case, the respondents are duty bound to implement the Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 in its letter and spirits and issue revised regularization orders of the Appellant.
- e. That as per settled principles of interpretation of Statutes, the statute has to be read as a whole and its provisions cannot be read in isolation. In the instant case Section 2(2) of Khyber Pakhtunkhwa Civil Servants Act, 1973 and its other provisions read with its Section 19 amended by Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 entitles the Appellant for regularization with effect from initial date of appointment.
- f. That under the rule 2.3 of West Pakistan Civil Services Pension Rules, 1963, the service of the Appellant with effect from dates of appointment till date of regularization i.e., 03-12-1995 to 01-07-2001 shall be counted for pension or gratuity.
- g. That the treatment met to the Appellant is against the dictums of August Supreme Court of Pakistan and this Honorable Court.
- h. That the treatment met to the Appellant is not only based on discrimination but also the same is based on colorful exercise of powers which is not warranted under law.
- i. That the treatment met to the Appellant is not only against the principles of natural justice but also against the settled principles of administrative law.

j. That the Appellant crave permission of this Honorable Tribunal to rely on other grounds at the time of arguments and produce any additional document if required in support of his Service Appeal.

It is, therefore, prayed that on acceptance of the title Service Appeal, the impugned Notification may kindly be set aside and the respondents may kindly be directed to issue revised regularization order of the Appellant with effect from initial date of appointment and also be granted graded pay and seniority and other pension benefits with effect from the initial date of appointment and making her employment status equal to his contemporaries appointed on regular basis.

Any other relief, deemed fit and appropriate by this Honorable Tribunal, in the circumstances of the service appeal which has not been prayed for, may graciously be granted.  $\bigwedge$ 

Appellant,

Through

Muhammad Ayub Khan Shinwari Advocate Peshawar.

Service Appeal No \_\_\_\_/2018

Versus

Dr Khalida Yasmeen

.....Appellant

Government of KPK through Chief Secretary & others

.....Respondents

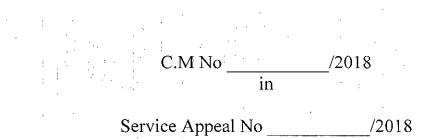
### Affidavit

I, Dr Khlida Yasmeen D/o Ali Hussain, Distt Specialist, Gynaecology, W & C Hospital, Rajjar, Charsadda do hereby solemnly affirm and declare on oath that the contents of the accompanying Service Appeal are true and correct to the best of my knowledge and belief and nothing has been concealed from this Honorable Court.



lud

Deponent



Dr Khalida Yasmeen

... Appellant

Versus

Government of KPK through Chief Secretary & others

....Respondents

### Application for condonation of delay

### **Respectfully Sheweth**,

The appellant submits as follows:

- 1. That the title Service Appeal is pending adjudication before this Honorable Tribunal, wherein no date of hearing is fixed yet.
- 2. That identical Service Appeals with the same facts and prayer against the impugned Notification are filed by the colleagues of the appellant and are pending adjudication before this Honorable Court wherein notices are issued to the respondents, hence the title Service Appeal being against the same impugned Notification may kindly be admitted and clubbed with aforesaid service appeals and the delay in filing may kindly be condoned.
- 3. That the Appellant crave permission of this Honorable Tribunal to rely on other grounds at the time of arguments and produce any additional document if required in support of his Service Appeal.

It is, therefore, prayed on acceptance of the instant application the delay in filing the title service appeal may kindly be condoned and be decided on merits.

Appellant Through

Muhammad Ayub Khan Shinwari Advocate Peshawar.

C.M No \_\_\_\_/2018

Service Appeal No /2018

Dr Khalida Yasmeen

....Appellant

Versus

Government of KPK through Chief Secretary & others ......Respondents

# Affidavit

I, Dr Khlida Yasmeen D/o Ali Hussain, Distt Specialist, Gynaecology, W & C Hospital, Rajjar, Charsadda do hereby solemnly affirm and declare on oath that the contents of the accompanying application are true and correct to the best of my knowledge and belief and nothing has been concealed from this Honorable Court.



Deponent

Annex

DIRECTORATE GENERAL HEALTH SERVICES, NWF.P. PESHAWAR.

Έ-I. 1995.

Khalida Yasmin D/O Ali Mussain.

SUBJECT: -OFFER OF APPOINTMENT ON CONTRACT BASIS. **EMORANDUM:** -

To.

5. 6.

Reference your application on the above subject for the post of Medical Officer/Nomen Medical Officer/Dental Surgeon.

> The Competent authority is hereby appoint you as Medical Officer/ Vomen Medical Officer/Dental Surgeon in the Health Department, Govt: of NETP, on contract basis in B-17 for a period of one year or till the availability of Public Service Commission selectee/return of original incombent from leave/deputation whichever is earlier, on the terms and conditions laid down in the attached Agreement Deed. You shall be nosted to WMO SHS Kohat. shall be posted to This contract appointment is not transferable.

This contract appointment is subject to your physical fitness for 2. which you will appear before the Medical Board constituted by the Government

If you accept the offer of appointment on contract hasis as a Medical 3. Officer/Women Medical Officer/Dental Surgcon, the attached Agreement Deed should be filled in duly signed by you and should report at your own expense.

4. If you fail to report for duty at the station specified in para-3 above, within Twn (10) days, the offer of appointment on contract basis will be deemed to have been withdrawn automatically and no further correspondence shall be entertained in this respect.

> (DR. ASMAT KHAN AFRIDI) DIRUCTOR GENERAL HEALTH 12 SHAWICES, NUFP, FESHAWAR.

(DR. AZMAT KHAN AFRIDI) DIRECTOR GENERAL HEALTH RVICES, N. FP, PESHAWAR

NO 31701-4 /E.I. <sub>THE</sub> 3 DATED PESHALAR

Copy forwarded to the :-

Secretary to Govt: of NEFP, Health Deptt: Peshaver for information with reference to his lettee No.SO(H)IV/3-18/93, dated 16th Nov: 1995. 2.

Medical Superintendent, for information and n/action. 3.

- Divisional Director Health Services,\_\_\_\_ Kohst. 4.
  - District Health Officer/Agency Surgeon, Kohat.

Accountant General; NEFP Peshawar.

District/Agency Accounts Officer ... Kohat.

for information and necessary action please

AWNER B النبيك تتمنط ابتله المتنسطر بشن في بيبار شمنسط (ریگویشن ونگ) مورخه ببثادر ١٠ اگست ب ٢٠٠٠ نمبرانسر صينه ضوادبا ٢ (١٧ ايند ا\_د ٤٧) ١-١٣/ ٥٠٠٠ تماما تنظامي معتمد مين حكومت صوبه مرحد \_1\_ ۲\_ معتمد برائح دز مراعلی صوبه مرحد ٣ معترد صوباني أسبلي سكر ثيريث \_'r' تمام ذستركت وسيشن بحج مصوسة مرحد \_r′ رجرار بشادر بالكرر بشادر \_ Q معتد بلك مردس كميش صوبه مرجد ۲. ر جسرار سردسز شرا برول مینا در \_4 اكاؤبنت جزل صوب مرحد يشادر ۸\_ نما مهمر برابان الجفنة تنكبه جاببنا فيوبه مرحد تمام سربرا بإن خود نتار / نبه خود نتارا داره جات بسو بسرحد \_1+ تمام شلبي دابط أنسران دطادان سياك صوب مرجد \_11

<u>شال مغربی سرحدی صوب کی سول ملاز مین مجربہ ۲۵۹ مزمیم ایکٹ ۲۰۰۶ کا نفاذ</u> شنوان : ب

صوبائی کابینہ نے سال ۲۰- ابن کے کالجب منظور کرتے ہوئے فیصلہ کیا کہ آسندہ تمام با تاعدہ آسامیوں پرتعیناتی بذریعیہ کنٹریکٹ کی جائمیں گی۔ تاکہ پنشن کی مدییں بڑھتے اخراجات ہے چھٹٹارا پایا جاتے۔ داختر رہے کہ پراجیٹ پیسٹوں، تھوڑ ب سرمیے دالے آسامیوں اتفاق مصارف (Contigent paid staff) سے فکسڈ شخواہ پر تعینات انراد ددبار د تعیناتی ادر سمیش سے ذریعے زیرالتوا آسامیوں پرتعیناتی پہلے بھی بذر دیبہ کنٹریکٹ کی جاتی تھی ادرآ سندہ بھی جاری رہیگی ۔ئیم جولائی انسب <sub>سیم</sub>تال سلار کیٹ پرتھینا تی ہیجک سردیں کہ بھن سے داخرہ امنٹیا رہیں تیسی متری ۔ پیجک سردین کم بھن سے ردلا میں لڑمیس سے د ریے آمیس سے الشيارد بإجمياب

AST/RS/IN

تنكه فزانه صوبه مرحد ف بحواله مراسله نمبر FD/(SOSR-II)12-1/2002 مودخه ۲۱ اكتوبر ترب با صوبائی حکومت میں تمام با قاعدہ آسا میول کو پُرکر نے کیلتے کنٹریکٹ پالیسی جاری کیں ۔کنٹریکٹ پالیس کی تنسیل جائز، لیے آپ صوبائی کابینہ کی منظوری سے سول سردنٹ ایکٹ مجربہ س<u>ے 1</u>3ء کی شق نمبر ۱۹ میں ترمیم کی منظوری دی۔ ترحیق ایکٹ ہے ہے، ایک ا منسلک ہے۔ مذکورہ ترمیم کے مطابق کیم جولاتی است یے سے کیکراس قانون کے نافذ ہونے تک بحوز ہ طریقہ کار کے مطابق مجاز اور ک مفارشات پرده تمام افراد جوبا قاعده منظور شده آسامون مرقمام قالوني لدانه مات بوري كرف ي الديكتر يا بيان الله ال یتھ سول سردنٹ نفسور کیے جانئیں گے۔اور دہ تمام سراعات کے حقد ار ہو نگے جو کہ سول سردنٹ ایک میں پہلے ہے سوجود ہیں ماسوائے پنشن کے۔ میدا فراد پنشن کی جنائے شرائتی کفایت شعاری فنڈ (CP FUND) کے حقدار ہوئے جس کے لیے متعلقہ یلازم ادر حکومت د دنوں بحساب دس نیصد ادا نیگی کریں گے۔

<sup>۲۹</sup> مندرجه بالا تانون کے نناذ کے بعد آئندہ قمام با قاعدہ رمنظور شدہ آسامیوں پر بحوزہ طریقہ کار کے مطابق اور بہاز فورم کی سفار شات پر با قاعدہ بحرتی بحیثیت سول مردنٹ کی جائی یہ تاحم پیشکش طاز مت (Offer of appointment) نیس یہ داخت طور پر ککھا جائے گا کہ یہ افراد پنشن کی بجائے حکومت کے مقرر کردہ شراحی کفایت شعاد کی ننڈ کے حقدار ہوں لہذا تمام تکمہ جات کو ہدایت کیجاتی ہے کہ کیم جولا کی اور بیشن کی بجار مندرجہ بالا قانون کے نفاذ تک با تاعدہ آسوں پر محافر کی حاص سفار شات اور بحوزہ طریقہ کار کے ذکر ہے ہولا کی اور بیشن کی بجائے کا مندرجہ بالا قانون کے نفاذ تک با تاعدہ آسامیوں پر محافر کی حاف مقار شات اور بحوزہ طریقہ کار کے ذریعے محرتی کئے گئے کنٹر یک طاز میں کی ریگولرازیشن کیلیے متعلقہ محاز دیکا میں سنظور کی حاف کی جائے ۔ خلا سہ جات میں اس بات کی تشد این کی جائے کہ ندکورہ آسا می ایک با تاعدہ آسا کی سے داد اس پر جز دار کی ک اور مجاز نورم کی مضار شات پر میں مان بات کی تصد این کی جائے کہ میں کی میڈور دیک با تاعدہ آسا میں پر کور دیں کے

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تحدین کی اون (تر ہایون) مىتىرخىيوسى ( نسوادبا )

نتل برائد اللارخ : -

مساب دار<sup>تر</sup>وی سوبه مرمد ...1 تمام ضلنى دايجنسي انسران حساب دارى صوبه مرحد \_.r ذاتى معتمد برائر دزيراعلى صوبه مرحد ٣ ذاتي معتمد برايخ كورزمسو بيدمرحد م ـ ذاق معتمد برائے معتمدان کی صوبہ سرحد د\_ ذاتى معتد برائيسينر دزير صوبه مرحد ۲\_ تمام ذاتي معتمدين برايخ صوباني دزاراء .. \_4

مندرجہ بالا ہزایات پر مخق سے عمل درآ مد کی درخوا ست کیجاتی ہے۔اس خط کی موسم

نائب معتمد ( ضوابط )

تلم بمردتارة الينيان<u>.</u> نقل برايداطلارع:\_ تمام اسال معتدين رنائب معتدين تمكسة سيبلشون ادرايد متريش صوبه مرحد بيتادر J. ناظم سناف فرينتك الشيشور فينيود لينت فنذ بلذنك بشادرمدر \_r تمام سیکشن آ نسران ماسٹیٹ آ نسر ککمه اسٹبلشمنت ادرا پیششریس مو بہ مرحد بیٹا در۔ \_٣ ذالى معممد راي معمد كك الشيطشمن صوب مرحد يشادر ^م\_ استنت متمد بينولينك فنذ النيستمنت ادرا يذمستريش صوبه مرحد ببتادر \_0 مهتهم كتب خانه كلمساميلشمنت ادرا يذمستريشن صوبه مرحد ببتادر ۲\_

(ستارینه نقیر) رستارینه نقیر) انسر مینه (ضوالبا ۲۰)

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gnnex Judgment Sheet IN THE PESHAWAR HIGH COURT, PESHAWAR JUDICIAL DEPARTMENT Writ Petition No.1510 of 1997. JUDGMENT. By 11.5. Carter Bastrada Addt: A. E. Dr. Alam Dorn Assett Director Acally & Bughdral Shi Respondents ...... DOST MUHAMMAD KHAN, J.- This single S.O. Health judgment shall also decide the following connected writ petitions:-Writ Petition No. 1509/07; (i) Dr. Aziz Khan and others Versus -Government of NWFP and others; Writ Petition No. 1059/07, (ii). Mohammad Khalid and another Versus Province of NWFP through Secretary Zakat. ריסביניםשאיזו אוטים and others; FROMINEY Writ Petition No. 1742/07, 033 (iii) Dr. Munitaz Hussain and another Versus Government of NWFP and others; (iv) Writ Petition No. 739/08, Dr. Mansoor Ahmand and others Versus Government of NWFP and others;

(v) Writ Petition No. 1741/07,
 Dr. Ali Muhammad and others
 Versus
 Government of NWFP and others;

(vi) Writ Petition No. 1721/07,Dr. Tehmina JalilVersus

Government of NWFP and others;

(vii) Writ Petition No. 1677/07, Dr. Mustafa and others

Versus - Government of NWFP and others;

(viii) Writ Petition No. 1842/07,

Dr. Muhammad Jawad Versus

Government of NWFP and others;

(ix) Writ Petition No. 1846/07Dr. Farkhanda Jabeen

(x)

Versus Government of NWFP and others;

Writ Petition No. 2088/07, Dr. Hamidullah Versus Government of NWFP and others;

(xi) Writ Petition No. 1682/07 Dr. Shah Wali Khan

> Versus Government of NWFP and others;

(xii) Writ Petition No. 27/2008, Fida Muhammad Khan Versus

Government of NWFP and others;

(xiii) Writ Petition No. 365/08,

Dr. Saleem Qasim and others -

Versus

Government of NWFP and others;

(xiv) Writ Petition No. 460/08,

Abdur Rashid Pharmacist

· Versus

Government of NWFP and others;

(xv) Writ Petition No. 908/08,

Dr. Aurangzeb

Versus

Government of NWFP and others;

(xvi) Writ Petition No. 2090/07,

Dr. Shahida Begum

Versus

Government of NWFP and others;

(xvii) Writ Petition No. 242/07

Dr. Abdul Qasim

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• Versus Government of NWFP and others;

(xviii) Writ Petition No. 2002/07, Tauscof Aman

> Versus Government of NWFP and others;

because identical questions of law having decisive force are involved in all these petitions.

2. Before taking for discussion the law points involved herein, it is deemed proper to mention here that during hearing in the case of Dr. <u>Farmanullah vs. Chief Secretary, Government of NWEP and others</u> (Civil Appeal No. 504/2008) before the Honourable Supreme Court, the learned Additional Advocate General, NWFP made a statement that Writ Petition No. 1510/2007 (the present one) involving similar questions of law was pending before this Court, thus, made a prayer that as a rule of propriety, the above Civil Appeal No. 504/2008) shall be kept pending so that the ibid Writ Petition No. 1510/2007 (of the present petitioner) is disposed of and the Apex Court was pleased to order accordingly. The Registrar of this Court was directed to place the said Writ Petition No. 1510/2007 before the Honourable Chief Justice for expeditious disposal. After rece pt of the said order, the Honourable Chief Justice directed listing of all these cases for early disposal.

3. Today preliminary arguments were heard and because 2 judgments of this Court delivered in the ase of <u>Miss Shagufta Saved</u> ind others vs. Government of N.W.F.P. Writ Petition No. 1731/2006 ind others vs. Government of N.W.F.P. Writ Petition No. 1731/2006 With Efficience on 11.9.2007 and the other given in the case of <u>Mst. Naveed</u> With Efficience <u>Yousaf, PST and 21 others vs. E.D.O. a</u> <u>d others</u> Writ Petition No. 1648/07 dated 24.9.2008 was cited at the Bar, therefore, this petition along with the above connected writ petitions were admitted to full

hearing. The learned Additional Advocate General and the learned counsels representing the petitioners in the above petitions agreed that let all be decided today because of the directions given by the Apex. Court and with the consent of the learned Additional Advocate General; the para-wise comments filed in this petition were treated as comments in all the above writ petitions because he did not want to add any thing, to the already submitted comments in this case. The learned counsels were directed to address the Court after the break.

4. Arguments heard and available record/documents annexed with the said petitions were perused and the admitted position in all these cases on factual side is that all the petitioners in these petitions were initially appointed on contract basis by the departmental heads/departmental selection committees and their appointments were duly notified by the Government.

5. Some of the petitioners were appointed way back in 1995, others in 1999 and their contract period was duly renewed/extended from time to time through various notifications issued by the competent departmental authority. The last one in the series in some cases was issued in the year 2004 while in other cases, the last notifications were issued in the year 2007. Thus the learned Additional Advocate General issued in the year 2007. Thus the learned Additional Advocate General the beautified not dispute that the present petitioners were holding posts in the Health and other departments as employees appointed on contract basis when the NWFP Civil Servants (Amendment) Act (IX) of 2005 came into force on 23<sup>rd</sup> July, 2005. He also did not controvert that after the notification of the Act in the extra ordinary gazette of N.W.F.P., some of the petitioners were still kept as contract employees by their respective departments, extending the tenure of their contract employment vide different notifications issued from time to time. Thus, it is an established fact that the petitioners in this writ petition and all those in the connected writ petitions, were contract employees working on their respective posts at the time when the NWFP Civil Servants (Amendment) Act (IX) 2005 came into effect.

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6. The learned counsel for the petitioners, in all these petitions, raised the following points of law which, may be summed up as

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(ii)

"(i) this Court in the case of <u>Miss Shagufta Saved and others</u> <u>vs. Government of N.W.F.P. and others</u>, vide judgment given in Writ Petition No. 1731/2006 dated 11.9.2007 had conclusively decided all the law points involved herein. Thus a subsequent D.B. cannot hold a different opinion from the one already formed;

that admittedly the petitioners in all these petitions were contract employees under the Government of NWFP and were serving in different departments when the Amendment Act (IX) of 2005 came into effect. Thus in view of the amendments introduced in S.19 of the NWFP Civil Servants Act XVIII of 1973 on the strength of subsection (2) of Section 2 of the Amendment Act 2005, the contract services of all the petitioners ipso facto stood regularized but the respondents, putting unreasonable and irrational construction on the above provision of law, have refused to regularize their services which is, an act ab initio void and coram non judice;

- (iii) that all these petitioners were duly selected and appointed in the prescribed manner on contract basis by the competent authority and all of them have successfully undergone written test/interview taken by the departmental selection committees/competent authorities; and
- (iv) The contract employment of the petitioners was extended from time to time till the date when they carned the benefit of the provision of the Amendment Act (IX) 2005 and because the Provincial Government has regularized similar contract employees in different Provincial Departments' simply through executive orders/notifications but the petitioners herein, are given discriminatory treatment which has been forbidden by the constitutional command contained in Articles 4, 8 and 25 of the Constitution, 1973.

7. The learned Additional Advocate General, raised three-fold

contentions with regard to the legal propositions involved herein, which

are briefly cited below:-

(i)

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- that all the petitioners were appointed on contract basis under a written agreement as stopgap arrangement and they were supposed to quit the posts they were holding, on the arrival of the selectees of the NWFP Public Service Commission;
- that the petitioners are estopped by their conduct because even after the promulgation/coming into force of the Civil Servants (Amendment) Act (IX) 2005, they sat quiet and did not agitate their grievance with regard to nonregularization of their services. Thus they cannot avail any relief from this Court.

(iii) that rule (4) of the N.W.F.P. Public Service Commission. (Functions) Rules, 1983 amended vide Notification No. SOR-1(E&AD)1-99/73 dated 2.11.2002 has impliedly. brought the selection of civil servant on contract for BPS-11 and above, within jurisdiction/powers of Publice Service Commission, therefore, the petitioners herein were not appointed in the "prescribed manner". Hence, they are not entitled to avail the beneficial provision of subsection (2) of Section 2 of the Amended Act (IX) 2005 because they were selected/appointed by the departmental heads/Selection committees and not by the Provincial Public Service Commission.

The learned Additional Advocate General has laid considerable S. stress on the amended rule (4) ibid, therefore, we have to take up the same for discussion in the first instance as it has incisive and decisive role in determining the eligibility of all the petitioners under the provision of subsection (2) of Section 2 of the Amendment Act (IX)

2005.

reproduced below:-

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Under the provision to Section 2 (1) (b) of NWFP Civil Servants 9. Act 1973 civil servant has been defined and under clause (ii), those employed on contract, or on work charged basis, or those paid from . contingencies are excluded from the said definition. Similarly Section 25 of the N.W.F.P. Civil Servant Act (NWFP Act No. XVIII of 1973), has conferred powers on the Governor of the Province or any person authorized by him to appoint persons on contract basis. The same is

> "25. Appointment of persons on contract etc: The Governor or any person authorized by the Governor in that behalf may, on such terms and conditions as he may specify in each case, appoint persons on contract basis, or on work charged basis or who are paid out of contingencies:

Provided that all such employees who were working such capacity immediately before the commencement of this Act shall continue to be so employed on the same terms and conditions on which they were appointed."

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The plea of the learned Additional Advocate General that due to Ar High Coar 10.

amendment in rule-4 of the NWFP Public Service Commission

(Functions) Rules 1983; in 2002, the appointments of persons on contract basis has also been brought within the fold of NWFP Public Service Commission is absolutely untenable in law because firstly the said rule contained a non obstante clause and it has clarified in clauses (i) to (iii) that certain posts shall be outside the purview of the Commission. Even if it is construed in the way, the learned Additional Advocate General desires, it would come in conflict with the clear and explicit provisions of subsection (2) of Section 2 and Section 25 of the N.W.F.P. Civil Servant Act 1973 wherein appointment of persons on contract basis has been taken out of the purview of Provincial Public Service Commission being not regular civil servants and the Governor or a person authorized by him in this behalf shall be the authority for appointment of persons on contract basis:

11. It is an ironclad principle with regard to the interpretation of Statute that when any rule/regulation or executive order made/passed by any authority under delegated powers of legislation comes in conflict with the Statute made by the legislature, then it shall be void to that extent and shall give way to the parent Statute which shall have overriding and superimposing effect. In the case of <u>GATRON</u> <u>(INDUSTRIES) LIMITED VS. GOVERNMENT OF PAKISTAN</u> ED and others (1999 SCMR 1072), it was held by the Apex Court that rights created by a Statute cannot be taken away through executive order of rule making authority. The object of delegation of rule making powers is always aimed at to carry out and achieve the objects and purposes of an

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Act of legislature. Thus a rule making authority cannot enact a rule to override or render the main Statute ineffective. Therefore, the view of the learned Additional Advocate General being based on misconception, cannot prevail. Amended rule (4) even if construed the other way as was suggested, is ultra vires being in direct clash/conflict with the main Statute. Section 26 of the NWFP Civil Servants Act 1973 also clearly explains the above position which admits of no doubt nor it suffers from any ambiguity to be debated upon.

12. Under the provision of Section 25 of the NWFP Civil Servants Act, 1973, the Provincial Government, through different notifications/orders/circulars has authorized the administrative secretaries/heads of the attached departments as competent authority for the appointment of persons on contract basis and the table given there under, was not contested by the learned counsel for the Government.

13. The posts which the petitioners arc/were holding on contract basis, were duly advertised in the prescribed manner by the competent authority, the petitioners applied for the same, they appeared before the Selection Committees/Departmental Authority in due course and have successfully undergone the tests and interviews thus, were selected on merits but on contract basis. Their contractual services were consistently TERnewed from time to time and they retained the said posts till the time NER caviten the NWFP Civil Servants (Amendment) Act (IX) 2005 came into

force on 23<sup>rd</sup> July, 2005.

14. To understand the relevant provisions i.e. subsection (2) of Section 2 of the Amendment Act.(IX), the same is reproduced below:-

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"Subsection (2). A person though selected for appointment in the prescribed manner to a service or post on or after the Ist day of July, 2001, till the commencement of the said Act but appointed on contract basis, shall, with effect from the commencement of the said Act, be deemed to have been, appointed on a regular basis. All such persons and the persons appointed on regular basis to a service or post in the prescribed manner after the commencement of the said Act shall, for all intents and purposes be civil servant, except for the purpose of pension or gratuity. Such a civil servant shall, in lieu of pension and gratuity, be entitled to receive such amount contributed by him towards the contributory provident fund, along with the contributions made by Government to his account in the said fund, in the prescribed manner."

15. The language of the above provision is plain and well conceivable, therefore, leave nothing in doubt with regard to the regularization of contractual services of the petitioners. The deeming phrase used therein has put a seal of endorsement on this view. Second part of the above provision has almost conclusively determined the matter in controversy because the two terms used therein i.e. "all such persons and the persons appointed on regular basis to a service or post in the preseribed manner" clearly lays down that the employees on contract basis now regularized and those appointed on regular basis (through Public Service Commission) for all intents and purposes be ED ivil servant except for the purposes of pension and gratuity. A clear line of demarcation has been drawn by the legislature between the two categories of civil servants, the one who are taken on contract basis but regularized through the above provision and those appointed on regular basis through the Public Service Commission both have been referred to with clear intents but for the purposes of pensionary benefits. If the legislature intention was that only those persons appointed on regular basis shall be deemed to be a civil servant, then it would have never employed the words all such persons which has direct nexus with the petitioners. Thus the view of the learned counsel for the Government is absolutely misplaced and untenable in law.

16. A bare look at the history of legislation on this subject in the past further reinforced the above view that the petitioners' services have been duly regularized by the legislature and nothing has been left for the executive to notify their names in the official gazette or to pass any executive order. In this regard, the NWFP Adhoc Civil Servants (Regularization of Services) Act-II of 1987 is much relevant wherein a proviso was added to Section 3 thereof to the following effect:-

> the services of such civil servants shall be deemed to have been regularized under this Act only on the publication of their names in the official Gazette;"

In the NWFP Employees on contract basis (Regularization of Services) Act VIII of 1989, S.4 is coached in the following words:-

"Provided that

(i)

ATTESTED EKGMINER Pasthawar High Court "S.Regulation of services of certain Civil Servants: (I) Notwithstanding anything contained in any law for the time being in force, any Civil Servant, who is or has been

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The above discussion and the reproduction of different legislation 19. made from time to time by the Provincial Assembly lead one to a definite conclusion which shall go without any fear of rebuttal that the petitioners' contractual services were duly regularized and the phrase "prescribed manner" so used in the former and for those who are regularly appointed (repeated) would lead to an inference that the Act. (IX) has drawn a clear distinction between the petitioners and those who are appointed on regular basis otherwise there was no need to mention both the categories of employees tagged with the words "prescribed manner". Thus the impression given by the learned counsel for the Government is absolutely fallacious and does not stand to reason. As already discussed in the earlier para, the appointment of employees on contractual basis have been taken away from the purview and domain of NWFP Public Service Commission and for such appointments, the above statutory provision has authorized the Governor of the Province or those authorized/appointed by him to be the competent authorities for appointment of contract employees. Therefore, if the amended rule-4 of the NWFP Public Service Commission (Functions) Rules, 1983 is construed in the way adopted by the said counsel, then in that case the rule can be held to be ultra vires because it has been framed/issued by the Government under the delegated powers of legislation is for all intents and purposes must remain subordinate and subservient to the statutory law and the latest shall override the same for all purposes and

intentions.

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The two categories of employees i.e. contract employees and 20.regularly appointed employees are thus placed under the domain of two different authorities i.e. the Governor or persons authorized by him and the Provincial Public Service Commission. Thus the statutory law has provided two different channels for appointment of the above two categories of employees. Hence, the appointment of contract employees the authorities/departmental heads/selection committees etc. authorized by the Governor is an appointment in the "prescribed manner" and similarly for regular appointment of civil servants through Public Service Commission to a post in civil service of the Province is. another mode of appointment in the "prescribed manner". Both the matters/channels on no yardstick or legal basis can be intermingled for the purpose of holding the contrary view because both have been placed by the statutory law poles apart. Both the authorities i.e. the oneauthorized/appointed by the Provincial Government and the Provincial Public Service Commission, under the statutory law have domain over the appointment/selection of two different types/categories employees. However, to be more clear the appointments of the petitioners were made by the above referred authorities in the "prescribed manner" by the departmental authorities/administrative secretaries in the manner prescribed by the statutory law i.e. in the "prescribed manner". Therefore, the petitioners on the strength of subsection (2) of Section 2 of the Act (IX) 2005 are undoubtedly entitled to regularization of their services and they have been duly regularized under the above provision of law and no executive authority



within the Province has been left with any powers or authority to undo what is intended by the legislature. They have no role to play in the matter except to determine the inter se seniority of such contractual employees/the petitioners on the strength of length of their service.

21. The above discussion and findings would also answer the points raised by the learned Additional Advocate General shown as (i) and (ii) because it is a century old principle of law that no estoppel shall operate against a Statute which aspect is otherwise not established in view of the admitted facts on record. Government and the Authorities concerned can be held responsible in this regard for not complying with the requirements of the Amendment Act (IX) 2005 and the petitioners cannot be blamed for the inaction of the former.

22. This Bench cannot form a different opinion on the law point from the one which has already been enunciated by the former Division Bench of this Court in the 'carlier cited two cases as the Honourable Supreme Court has consistently held that a subsequent Division Bench cannot differ with the opinion of the carlier Bench on the same point of law and in case it wishes to do so, it may ask the Chief Justice to constitute a larger Bench or to leave the matter for the decision of the Honourable Supreme Court. On this point, the following case law of the Apex Court is relied upon:

> (a) <u>The Province of East Pakistan vs. Dr. Azizul Islam</u> (PLD 1963 Supreme Court 296 at page-308);

The Province of East Pakistan vs. Sirajul Hug LD 1966 Supreme Court 854 at page-920).

(b)

Multiline Associates vs. Ardeshir Cowasjee and others (1995 SCMR 423);

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(d) <u>Haji Ali Khan and Company, Abbottabad vs. M/s</u> <u>Allied Bank of Pakistan Limited</u> (PLD 1995 Supreme Court 362)

and the other view held by the Supreme Court of India in the case of <u>Sidheswar Ganguly vs. State of West Bengal</u> (PLD 1958 Supreme Court (India) 337).

23. During the course of hearing, the Court was informed that amongst the petitioners many have appeared in the screening test/interview held by the NWFP. Public Service commission for the same posts they are holding and have remained successful but could not be appointed either for insufficient zonal quota seats or other reason. This assertion was not controverted/disloged by the learned Additional

Advocate General at the Bar. 24. The Court has gone through the comments and the other documents annexed therewith and there is nothing on record to show that the petitioners at any stage were found inefficient or were complained against by their superiors in office almost majority of the complained against by their superiors in the field for 4 to 10 years petitioners have rendered services in the field for 4 to 10 years continuously. Thus, in all probabilities the petitioners have acquired rich experience in the relevant field and may deliver significant services on this score. Therefore, they would be of much worth in their respective field as compared to the new entrants/selectees of the Provincial Public Service Commission not possessed of such long experience. Therefore,

this factor is an additional ground, worth consideration in favour of the petitioners.

For what has been discussed above and in view of the conclusions 25. drawn after interpreting all the provisions of law relevant to the subject, it is held that all the petitioners have been duly regularized in view of the provision of Section 2 subsection (2) of the NWFP Civil Servants (Amendment) Act (IX) 2005, all these petitions are allowed in the above terms and as a mere formality and for the purpose of preparing their authorities/administrative appointing books/record, the scrvice secretaries of the petitioners may issue formal order/orders with regard to their inter se seniority and other relevant particulars required to be entered therein. The needful be done by all concerned by keeping in view the two dates i.e. terminus ad quem and terminus a quo, within a of a month positively. The authorities/administrative period Secretaries/departmental heads of the petitioners shall also create a contributory funds and gratuity funds as is required by the above provision of law and the petitioners shall be directed to contribute towards that besides the Government own share/liability of contribution towards the said fund.

All petitions are allowed.

sd: 21a-ud-Dik Khaltale. RTIFIED TO BE TRUE COPY bahawar High Court Peshawar

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19530 /1998. DATED. 08.107 Mohammad Igbal B/O Amir Wais Khan, ינ וו Vill: & P.O. Murar, Tebail & Distr: Banau. - OFFER OF APPOINTMENT ON CONTRACT BASIS. INSTITION': Reference your applications on the above subject for the nest Medical Officer/Woman Medical Officer/Dental Surgeons 15:031 The Competent authority is hereby appoint you as Medical O Officer/Women Medical Officer/Dental Surgeon in the Health Officer/Women Medical Officer/Dental Surgeon in the Health Doptt: Govt: 9f MWFR. on contract basis: in B-17w.c.f. 01:7.1998 to 16:5.1990pr till the availability of Public Service Commission Selectee/return of original incombant from leave/ deputation whichever is earlier, on the terms and conditions laid form in the attached Agreement Deed.You shall be posted to Thig contract appointment is not transforable. 2. This contract appointment is subject to your physical fitness for which you will appear before the Medical Board constituted by the Government. 3. If you aczept the offer of appointment on contract basis as a Modical Officer/Women Medical Officer/Dental Surgeon, the attached Agreemon Dood should be filled in duly signed by you and should report at your own expense. If you fail to report for duty at the station specified in para-3 above, within Ten(10) days, the offer of appointment on contract basis will be deemed to have been withdrawn automatically and no further correspondence shall be entertained in this respect. 11 (DR. HAQ-DAD) DIRECTOR GENERAL HEALTH SERVICES, NWFP, PESHAWAR. 19531-39/E-I, DATED PESHAWAR THE 08 /07/1998. Copy forwarded to the :-Secretary to Govt: of NWFP, Health Deptt: Peshawar for informating the reference to his letter No.SO(H)IV/3-18/93, dt:27.601998 for information and n/act Medical Superintendent, Divisional Dizactor Health Services, Division Sharir, Suat. 4. District Health Officer/Agency Susgeonst Accountant General, NWTP, Poshawar. 6. District/Agency Accounts Officer for information and necessary action please. IDR. HAQ-DAD.) DIRECTOR GENERAL HEALTH, SERVICES, NWFP, PESHAWAR. ATIES

#### GOVERNMENT OF NWFP HEALTH DEPARTMENT

SECRETARY HEALTH.

Dated: Peshawar, the 9th December, 2006.

# NOTHFICATION.

No.SO(E)II-II/8-18/2006, In exercise of the powers under section 23 of the N.W.F.P Civil Servants Act, 1973 read with president order NO.10 of 1969, the Governor N.W.F.P is pleased to convert the contractual appointment of Dr.Muhammad Iqbal.son\_of Amir Waiz Khan presently working as Medical Officer BS-17 BHU Mairagai District Swat on regular basis with effect from the date of his contractual appointment as such.

#### Endst. No. & date even.

7. S. 9.

# Copy to the:-

	Secretary to Governor in which
•	Accountant General, N.W.F.P
	Director General, Health Services, N.W.F.P
•	EDO (II) Swat.
•	PS to Chief Secretary N.W.F.P
	PS to Secretary Health.
	DAO Swat.
	SO (Litigation) Health Department
	Doctor concerned.

# Section Officer-II.

ATTESTER

# GOVERNMENT OF KHYBER PAKHTI

FINANCE DEPARTMENT (REGULATION WING)

# No.SOSR-111/FD/12-1/2005 Dated Peshawar, the 27.02.2013

1. All the Administrative Secretaries to Govt. of Khyber Pakhtunkhwa.

2. The Senior Member Board of Revenue, Khyber Pakhtunkhwa. 3. The Secretary to Governor Khyber Pakhtunkhwa.

4. The Principal Secretary to Chief Minister, Khyber Pakhtunkhwa 5. The Secretary, Provincial Assembly, Khyber Pakhtunkhwa.

6. All the Divisional Commissioners in Khyber Pakhtunkhwa.

7. All the Head of attached Departments in Khyber Pakhtunkhwa.

8. The Registrar, Khyber Pakhtunkhwa, Public Service Commission.

9. The Registrar, Khyber Pakhtunkhwa, Service Tribunal, Peshawar. 10. The Registrar, Peshawar High Court, Peshawar. 11. All the Deputy Commissioner/ Political Agents/ District and Session

Subject:

DEDUCTION OF GENERAL PROVIDENT FUND FROM THE PROVINCIAL CIVIL SERVANTS REGULARIZED UNDER KHYBER PAKHTUNKHWA CIVIL SERVANTS (AMENDMENT) ACTIONS

Dear Sir,

The Khyber Pakhtunkhwa Civil Servants (Amendment) Bill 2013passed by the Provincial Assembly on 15<sup>th</sup> January 2013 and assented to by the Governor of Khyber Pakhtunkhwa on 17<sup>th</sup> January, 2013- has been published as an Act of the Provincial Assembly of Khyber Pakhtunkhwa. Under the said Act, all Civil Servants appointed to a service or post on or after 1<sup>st</sup> July 2001 shall be deemed to have been appointed on regular basis and will be eligible for pension/ deduction of G.P.Fund. Accordingly the following instructions/ guidelines are issued for compliance of all concerned Departments/ Organizations.

a. Deductions on account of General Provident Fund at prescribed rates from all the Civil Servants, who have become eligible for pension under the Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 should be started forthwith.

b. All deductions/ subscription in respect of Contributory Provident Fund made before the commencement of Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 from such Civil Servants, excluding Government counterpart share, shall immediately be transferred to their respective General Provident Fund Accounts. However, such Civil Servants will be entitled to markup on so declared G.P.Fund as announced on yearly basis from the date the C.P.Fund deductions/ subscriptions were made.

- c. Markup on prescribed rates, as notified by the Provincial Government from time to time, may be added to the General Provident Fund Accounts of concerned Civil Servants/ Subscribers as per prescribed mechanism for maintenance of such accounts.
- d. CNIC/ Personal Numbers allotted to the subscribers will be used as General Provident Fund Account Numbers for such subscribers.

e. Similar action/ treatment may be afforded to all those Provincial Civil Servants posted in FATA/ PATA on ceputation basis.

f. Existing arrangements for deduction of C.P.Fund from employees of Autonomous Medical Institutions appointed under Medical and Health Institutions and Regulation of Health care Services Ordinance as amended in 2006 shall continue.

Note:

The above guidelines/ instructions are not applicable to those employees who are not Civil Servants as defined in Section 2 (b) of the Khyber Pakhtunkhwa Civil Servants Act, 1973, like those on deputation to the Provincial Government or working on contract/ work charge/ contingent basis.

# Endst: No. & date even

Copy is forwarded for information and necessary action to the:-

- 1. Accountant General, Khyber Pakhtunkhwa, Peshawar.
- 2. Director Finance, Lady Reading Hospital, Peshawar
- 3. Director Finance, Khyber Teaching Hosptial, Peshawar

With reference to meeting held in Finance Deptt on 12.02.2013

- 4. Accountant General (PR) Sub Office, Peshawar.
- 5. Director, Local Fund Audit Department, Khyber Pakhtunkhwa, Peshawar
- 6. Director, Treasuries and Accounts, Khyber Pakhtunkhwa, Peshawar.
- 7. Director General, Provincial Disaster Management Authority, Khyber Pakhtunkhwa, Peshawar.
- 8. Director FMIU, Finance Department.
- 9. All Autonomous/ Semi Autonomous Bodies in Khyber Pakhtunkhwa.
- 10. District Comptroller of Accounts Peshawar, Mardan, Kohat, Bannu, D.I.Khan Abbottabad and Swat.
- 11. All District/ Agency Accounts Officers in Khyber Pakhtunkhwa/ FATA
- 12. Treasury Officer, Peshawar.

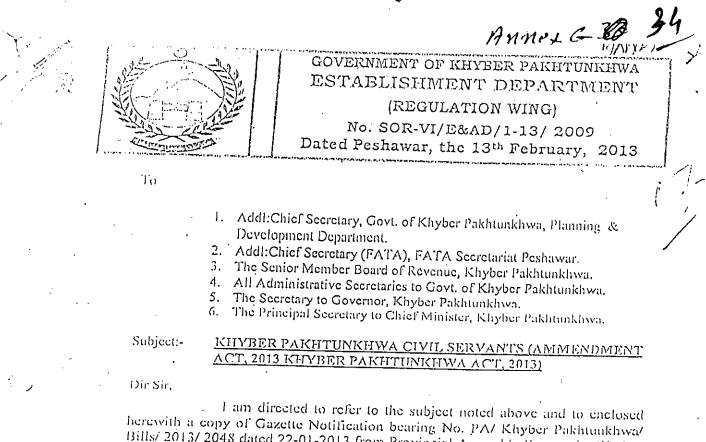
# (RAEES KHAN AFRIDI) Deputy Secretary (Reg-I)

#### Endst No.& date even

Copy is forwarded for information and necessary action to the:-

- 1. P.S to Minister for Finance Khyber Pakhtunkhwa
- 2. P.S to Chief Secretary, Khyber Pakhtunkhwa
- 3. P.S to Additional Chief Secretary, Khyber Pakhtunkhwa
- 4. P.S to Finance Secretary Khyber Pakhtunkhwa
- 5. P.A to Special Secretary Finance Khýber Pakhtunkhwa
- 6. P.As to all Additional Secretaries and Deputy Secretaries in Finance Department.
- 7. All the Section Officers/ Budget Officers in Finance Department.

(NAZMA SHAHEEN) Section Officer (SR-III)



herewith a copy of Gazette Notification bearing No. PA/ Khyber Pakhtunkhwa/ Bills/ 2013/ 2048 dated 22-01-2013 from Provincial Assembly Secretariat Khyber Pakhtunkhwa regarding Khyber Pakhtunkhwa Civil Servant, (Amendment) Act, 2013 (Khyber Pakhtunkhwa Act No. 111 of 2013) for information, necessary action and further dissemination among all concerned:

Yours faithfully,

(NAJ-MUS-SAHAR) SECTION OFFICER (REG-VI)

### Endst. No. of even & date.

1. All Divisional Commissioners in Khyber Pakhtunkhwa.

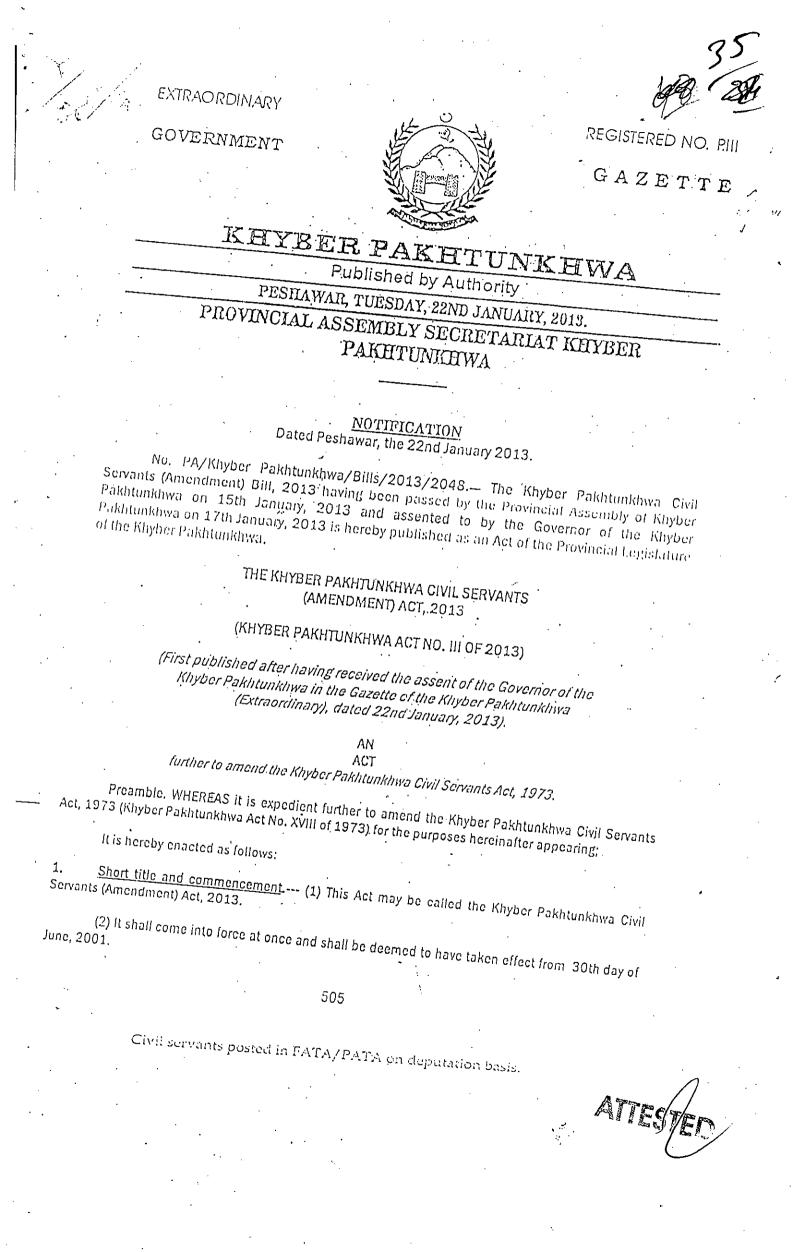
2. All Heads of Attached Departments in Khyber Pakhtunkhwa.

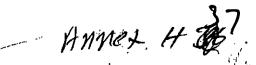
- 3. All Autonomous/Semi Autonomous Bodies in Khyber Pakhtunkhwa.
- 4. All Deputy Commissioners Khyber Pakhtunkhwa and Political Agents in FATA.
- 5. The Registrar Peshawar High Court, Peshawar.
- 6. The Registrar, Khyber Pakhtunkhwa Service Tribunal, Peshawar.
- 7. The Secretary, Khyber Pakhtunkhwa Public Service Commission, Peshawar.
- 8. All Additional Secretaries, Deputy Secretaries and Section Officers in Establishment & Administration Department.

MAJANN SECTION OFFICER (RI

Civil servants posted in FATA/PATA on deputation basis.



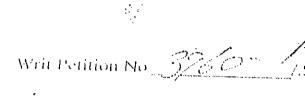




AFTERRED

237

BEFORE THE PESHAWAR HIGH COURT, PESHAWAR



- 1. Dr Yusaf Khan S/o Said Rehman, M.O, ATO, Mohman
- 2. Dr Alif Jan S/o Amir Jan, M.O, RHC Darra
- 3. Dr Rabnawaz S/o Haji Said Jan, M.O, Civil Hospital, Jamrod
- 4. Dr Akram Khan S/o Arbab Khan, M.O, LRH, Peshawar

5. Dr Rawesh S/o Ahmad Jan, M.O, SHS, Mohmand

6. Dr Munawar, M.O, THQ Bisham, Shangla

7. Dr Taj Muhammad S/o Jan Mohammad,

M.O, Distt Coordinator, National Program/LHW, Kohistan.

- 8. Dr Yusaf Khan S/o M Ibrahim , LRH, Peshawar
- 9. Dr Aurangzeb S/o Ghulam Hussain, M.O, Khyber Agency
- 10. Dr M Shafiq S/o Raza Khan,
  - M.O, Mian Rashid Hussain Shaheed Hospital, Pabbi
- 11.Dr Khan Akbar Afridi S/o Zafar Shah Afridi,

Medical Officer, Civil Dispensary, Peshawar

12.Dr Syed Ameen Shah S/o Abdullah Shah,

M.O, Hayatabad Medical Complex, Peshawar

13.Dr Wali Khan S/o Mamir Khan, M.O, LRH, Peshawar

14.Muhammad Hanif S/o Gul Sahib Khan, Dental Surgeon Karak

- 15.Dr Said Zaman Khattak S/o Sheikh Payo,
  - Dental Surgeon, E.D.O (H) Karak
- 16.Dr Mehboob Shah S/o Muhammad Taqi, Dental Surgeon, RHC Shinkyari, Mansehra

17.Dr Sultan un Nisa D/o Mohabbat Khan,

Women Medical Officer, DHQH Chitral

JUDGMENT SHEET PESHAWAR HIGH COURT, PESHAWAR (JUDICIAL DEPARTMENT)

WP No. 3960-P/2014

JUDGMENT.

Date of hearing: 20.12.2016

Petitioner (s): by Mr. Muhammad Ayub Adu Respondent (s): by Mr. Molyudalin Hamayan Ar

WAOAR AHMAD SETH, J:- Through this single judgment, we propose to dispose of instant Writ Petition as well as connected Writ Petitions No. 2107-P, 1184-P/2015, 1345-P & 2005-P/2016 as common questions of law and facts are involved therein.

2. The petitioners, in all the Writ Petition, have sought the following common prayer:-

"It is, therefore, prayed that on acceptance of this Writ Petition an appropriate Writ may kindly be issued to direct the respondents to the effect.

To implement Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 and NWFP Civil Servants (Amendment) Act (IX) 2005 in a uniform manner in its letter and spirits and

*b*.

To direct the respondents to issue revised regularization orders of the Petitioners under Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013 with effect from initial date of appointment and also be granted graded pay and seniority and other pension benefits

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with effect from the initial date of appointment and making their employment status equal to their contemporaries appointed on regular basis and

To direct the respondents to treat the Petitioners at par with Dr. Muhammad Iqbal and Dr. Farmanullah and similarly placed other employees whose services have been regularized with effect from initial date of appointment and Any other relief dynamic

Any other relief deemed appropriate by this Honorable Court in the circumstances of the case which has not been prayed for, may graciously be granted".

3. Arguments were heard at length. It has been clearly mentioned in clause-5 of substituted Section 19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 that in case any difficulty arises in giving effect to any of the provisions of this section, the Secretary to Government, Establishment Department shall constitute a Committee comprising of the Secretary to Government, Finance Department, Secretary to Government Law Department and Accountant General, Khyber Pakhtunkhwa for removal of the difficulty. When the learned AAG was confronted with the aforesaid clause of Act, he conceded the same.

4. In view of the concurrence of learned AAG, we direct the respondents to constitute a Committee in light of clause-5 of the Act (ibid) within fifteen (15) days. The petitioners are directed to file their departmental appeals

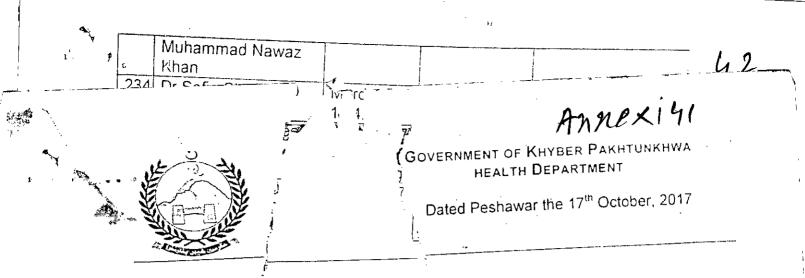
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# NOTIFICATION

NO. SO(E)H-III/3-18/2016: In pursuance of Judgment of Peshawar High Court Peshawar dated 18-11-2008 in Writ Petition t No. 1510 of 2007 read with sub section 2 of Section 2 /of the Khyber Pakhtunkhwa,  $\overline{4}$ . Civil Servant (Amendment) Act, 2005 (Khyber Pakhtunkhwa Act no. IX of 2005) a nd provision under sub section 4 of section 19 of Civil Servant (Ammendment) Act  $\overline{2}$  2013 coupled with the regularization order of appellents and similarly placed w-e-f 2( )05, the services of following doctors (appellents as well as similarly placed) are here by regularized with effect from dates 12

as n	nenticined against each:		Da te of Initial	Date of
S. #	Name of Doctor	D.O.B / Domicile	Ar pointment	Regularization under Act 2005
	·		basis	01-07-2001
1.	Dr. Bakht Zada S/O Gul Muhammad,	01.01.1959 / Swat	25 <u>111.1995</u> 2(	
	MBBS:	01.09.1951	23	01-07-2001
2.	Dr.Dawa Khan S/O Badshah Khan	1	102	
	MBBS	Swat	23.11	01-07-2001
3.	Dr.Haroon Nasir Khattak S/O Rab	Karak/ 1.3.1966	23.11	
	Nawaz MBBS		23.11.1: 995	01-07-2001
4.	Dr. Yousaf Khan S/O	Mardan/	23.11.1.	
· · ·	Said Rehman MBBS	14.3.1968	23.11.199: 5	01-07-2001
5.	Dr.Riaz Ahmed S/O Rehmatullah MBBS	Mohmand A15.8.1951	23.11.100.	01-07-2001
6.	Dr. Alamgir Khan	16.04.1962 /Mchmand	23.11.1995 1.	2
	S/O Darwesh Khan,	A		<u>72</u> <u>71-07-2001</u>
	MBBS	Mohmand	23.11.1995	1-07-2001
7.	Dr.Muhammad Ajmal Khan S/O Zarin Khan	ag 10.04.67		The Birmey
	MBBS	28.04.1966	23.11.1995	01-07-2001
8.	Dr. Fazal Rehman	/Mohmand		
	S/O Muhammad Amir	Agency		01-07-2001
	Khan, MBBS/ MPH	01.03.1961	24.11.1995	01-07-2001
9.	Dr. Mustafa S/O Behramand, MD	/ Swat		
1.55	Denramano, ma			8 A 5

# Secretary Health Department, Government of Khyber Pakhtunkhwa, Peshawar

# Subject: Departmental Appeal against Notification Dated 17-10-2017 whereby the services of the appellant are regularized with effect from 01-07-2001 instead from initial date of appointment

Sir,

The applicant submits as follows:

- 1. That I was appointed as Women Medical Officer (BPS-17) in the Health Department on contract basis by the competent authority in the prescribed manner in the year 1995.
- 2. That the said contract was extended from time to time. Meanwhile the Government of Khyber Pakhtunkhwa erstwhile NWFP promulgated NWFP Civil Servants (Amendment) Act (IX) 2005 wherein the services of all the contract employees were regularized.
- 3. That after the promulgation of the aforesaid Act, I have been regularized with effect from 01-07-2005.
- 4. That the Government of Khyber Pakhtunkhwa again amended the section 19 of the Khyber Pakhtunkhwa Civil Servant Act, 1973 vide Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013.
- 5. That after the promulgation of the aforesaid Act, I was under legitimate expectancy that my revised regularization order will be issued with effect from initial date of appointment but in vain, my colleagues filed a Writ Petition No 3960-P/2014, 2107-P, 1184-P/2015, 1345-P & 2005-P/2016. In pursuance of which my services are regularized with effect from 01-07-2001 instead of initial date of appointment.
- 6. That my colleagues are regularized with effect from the initial date of appointment whereas I have been regularized w.e.f 01-07-2001 which is against the law, rules and policy.

7. That the Notification dated 17-10-2017 is against the K.P Civil Servant Act, 1973, the rules framed there under and the dictums of the superior courts of Pakistan, hence needs rectification.

It is, therefore, requested that keeping in view the law, rules, policy and dictums of the superior courts of Pakistan, the Notification dated 17-10-2017 may kindly be amended to the effect that the services of the applicant be regularized with effect from the initial date of appointment i.e., 03-12-1995 with all back benefits.

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Applicant,

15 Nov: 2017

Copy to:

1. Chief Secretary, Govt of Khyber Pakhtunkhwa, Peshawar

2. Director General, Health Services, KP, Peshawar

A.m. 7/l

IN THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

C.M No \_\_\_\_\_/2020 In Service Appeal No \_1 2 2 4 /2018

Di Khulichy Dubmin Versus

Govt of KP through Chief Secty & others

Application for giving findings on para No 5 of the facts and ground (h) of the title Service appeal, as no findings and judgment is given on it in the judgment dated 12-11-2019 rendered by this Honorable Tribunal in identical service appeals

# Respectfully Sheweth,

Preturer precout

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The appellant submits as follows:

1. That the title service appeal is pending adjudication before this Honorable Court, which is fixed for hearing today.

2. That identical service appeals have been dismissed by this Honorable Tribunal vide judgment dated 12-11-2019. In the Para No 11 of the said judgment, it has been mentioned that the case of Dr M Iqbal has not been contested by the learned counsel, which is wrong and incorrect. In fact the appointment order and regularization order of the Dr M Iqbal both have been annexed with service appeals, as the same has been referred in para No 5 and. ground (h) of the title service appeal and the same was vehemently agitated at the bar during the course of arguments and in the instant service appeal, the appellant is pressing the same. Hence the same may kindly be considered and findings be given thereon. (Copy of the judgment is filed herewith and annexed as Annex-CM/1)

It is, therefore, prayed that the on acceptance of the instant application, this Honorable Tribunal may kindly be pleased to give findings on para No 5 of the facts and ground (h) of the title Service appeal, as no findings are given on it in the judgment dated 12-11-2019 passed by this Honorable Tribunal in identical service appeals.

Through

M Ayub Khan Shinwari Advocate, Peshawar

Appellant,

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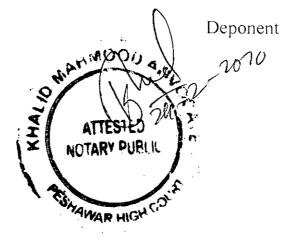
C.M No \_\_\_\_/2020 In Service Appeal No \_\_\_\_/20

Do: Khalida yasmeen Versus

Govt of KP through Chief Secty & others

# AFFIDAVIT

I Di Khuluch Yubmin DI NU Hubbin do hereby solemnly affirm and state on oath that the contents of the accompanying application are true and correct to the best of my knowledge and belief and nothing is kept concealed from this Honorable Tribunal.



318 Service Appeal No /2018 Pokhtakhw Khyber Televinal Sorteles oliDr Akram Khan S/o Arbab Khan, .Appellant SMO. Nowshera Versus 1. Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar. 2. Secretary to Government of Khyber Pakhtunkhwa, Department of Health,

- Peshawar.
  3. Secretary to Government of Khyber Pakhtunkhwa, Establishment Department, Peshawar.
  - 4. Secretary to Government of Khyber Pakhtunkhwa, Finance Department, Peshawar.
  - 5. Director General Health Services, Khyber Pakhtunkhwa, Peshawar.

.....Respondents

hyber Pakinusdiwe Service Tribunal

Fostawar

Service Appeal Under Section 4 of Khyber TTESTE Pakhtunkhwa Service Tribunal Act, 1974 against Notification dated 17-10-2017

# **Respectfully Sheweth**,

Brief but relevant facts of the case are as follows:

.....

1. That the appellant was appointed as Medical Officers (BPS-17) in the respondent Department on contract basis by the competent authority in the prescribed manner after fulfilling all the codal formalities vide appointment

Filedto-dayorder dated 27-11-1995. (Copy of the appointment order is filed herewith

and attached as Annex-A)

3/18 2. That the said contract was extended from time to time. Meanwhile the Government of Khyber Pakhtunkhwa erstwhile NWFP promulgated NWFP Civil Servants (Amendment) Act (IX) 2005 whereby Section 19 of the NWFP (now Khyber Pakhtunkhwa) Civil Servant Act, 1973 was amended and the services of all the contract employees were regularized.

3. That thereafter respondent No 3 i.e., Secretary, Establishment and Administration Department, Regulation Wing, Khyber Pakhtunkhwa, Peshawar issued a directive dated 10-08-2005, wherein all the administrative Secretaries of the province were directed to the effect that all the Government employees whose services are regularized under the NWFP

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUAL PESHAWAR.

# Appeal No. 318/2018

 Date of Institution
 06.03.2018

 Date of Decision
 12.11.2019

Dr. Akram Khan S/O Arbab Khan, SMO, Nowshera.

(Appellant)

# <u>VERSUS</u>

Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar and four ... (Respondents)

Present:

MR. MUHAMMAD AYUB KHAN SHINARI, Advocate

MR. M. RIAZ KHAN PAINDAKHEL, Assistant Advocate General

MR. ZIALLAH, Deputy District Attorney

MR. AHMAD HASSAN, MR. MUHAMMAD AMIN KHAN KUNDI For appellant.

For respondents.

ALLENTE

MEMBER(Executive) MEMBER(Judicial)

# JUDGMENT:

Fran Nar

# AHMAD HASSAN, MEMBER:-

This judgment shall dispose of the instant service appeal as well as connected service appeal no. 317/2018 titled Dr. Alif Jan, no. 319/2018 titled Dr. Mamoon Elahi, no. 325/2018 titled Dr. Sheikh Muhammad Farooq Azam, no. 326/2018 titled Dr. Muhammad Hasham, no. 327/2018 titled Dr. Sultan-un-Nisa, no. 328/2018 titled Dr. Syeda Shahnaz Jabeen, no. 332/2018 titled Dr. Shahida Hussain Bukhari, no. 342/2018 titled Dr. Zafar Iqbal, no. 358/2018 titled Dr. Muhammad Zahid, no. 359/2018 titled Dr. Alamgeer Khan, no. 360/2018 titled Dr. Yousaf Khan, no. 361/2018 titled Abdur Rashid, no. 557/2018 titled Dr. Hafiz Zia-

ul-Habib, no. 845/2018 titled Dr. Sajjad Ahmad, no. 846/2019 titled Dr. Qaisar Zaman and no. 847/2015 titled Dr. Muhammad Hamayun as similar question of law and facts are involved therein.

Arguments of the learned counsel for the parties heard and record perused.

# **ARGUMENTS:**

02.

Learned counsel for the appellant argued that he was appointed as Medical 03. Officer in the Health Department on contract basis through notification dated 27.11.1995. That upon promulgation of Khyber Pakhtunkhwa civil servants (Amendments) Act (IX) 2005, where-under section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 was amended and resultantly services of contract employees were regularized. Respondent no.3 (Secretary Establishment) through letter dated 10.08.2005 informed that as a sequel to Act of 2005, the employees for all intents and purposes would be deemed to be civil servants except pension. After the said enactment respondent no.3 was reluctant to regularize the services of the appellant and others which compelled them to file writ petition no. 1510/17 before Peshawar High Court, Peshawar, which was allowed vide judgment dated 18.11.2008. After receipt of above judgment services of the appellant/others were regularized w.e.f the date of promulgation of Act 2005 i.e 23.07.2005. However, services of a colleague of the petitioners namely Muhammad Iqbal son of Amir Waiz Khan, was appointed on 08.07.1998 were regularized from the date of ATTESTED contractual appointment vide notification dated 09.12.2006.

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Learned counsel for the appellant further argued that subsequently the 04. government of Khyber Pakhtunkhwa made further amendments in Section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 through Act of 2013, where-under those employees appointed to a post in the prescribed manner on or after 01.07.2001 to 23.07.2005 on contract basis shall be deemed to have been appointed on regular basis. For implementation, the petitioners again approached the respondents but got a lukewarm response and again knocked the door of Peshawar high Court, Peshawar through writ petition no. 3960-P/2014, which was decided on 20.12.2016. The matter was referred to the respondents in the light of Section-5 of the Act of 2013 for appropriate decision. Thereafter, the respondents through impugned notification dated 17.10.2017 regularized the services of the appellant/others w.e.f 01.07.2001. Feeling aggrieved, the appellant filed departmental appeal on 11.11.2017, which remained unanswered, hence, the present service appeal. As there was no break in the service of the appellants, therefore, they were entitled for regularization from the date of initial appointment on contract basis. Act of 2013 was a beneficial legislation through which services of the employees were to be regularized from the date of initial appointment on contract basis. Reliance was placed on case law reported as 2012 PLC(C.S) 602, 2014 SCMR 1289, 2019 PLC (C.S) 103, 2009 PLC (CS) 389.

05. Learned Deputy District Attorney argued that there was hardly any confusion that services of the appellant/others were regularized w.e.f 01.07.2001 on the strength of Act of 2013. As the act did not allow regularization of contract appointment from the date of initial appointment i.e 27.11.1995 thus the action of the respondents was not suffering from any legal infirmity. Moreover, the Peshawar

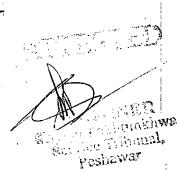
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High Court, Peshawar, while deciding writ petition no. 3960-P/2014 on 20.12.2016 directed to constitute a committee in the light of Section-5 of the Act referred to above and the petitioners were directed to file department appeals. It was clear beyond any shadow of doubt that through the above judgment the Peshawar High Court, Peshawar had not regularized their services. However, if they were not satisfied from the relief granted by the august Court they were at liberty to assail the same before the august Supreme Court of Pakistan.

06. He further contended that present service appeal is hit by Rule-23 of Khyber Pakhtunkhwa Service Tribunal Rules, 1974 for the reason that the appellants were demanding the same relief through the present service appeal, as was sought in writ petition no. 3960-P/2014. This point has already been decided by the competent forum, therefore, the present service appeal was not maintainable. He further invited attention to regularization of Dr. Muhammad Iqbal notified on 09.12.2006. The said doctor was regularized on the basis of Section-23 of Khyber Pakhtunkhwa civil servants Act, 1973, thus parallel cannot — be drawn between the two cases. It also settled the issue of discrimination agitated by the appellant. Reliance was placed on case law reported as 1990 MLD 1283, 2019 SCMR 349 and judgment of this Tribunal dated 25.04.1990 passed in service appeal no. 964/2016.

07. Learned Assistant Advocate General also invited attention of this Tribunal to the fact that the following doctors earlier appointed on contract basis were subsequently appointed on regular basis on the recommendations of Khyber Pakhtunkhwa Public Service Commission:-

Dr. Qaiser Zaman
 Dr. Şajjad Ahmad



3. Dr. M. Hamayun

4. Dr. Syed Shahnaz Jabeen

5. Dr. Shahid Hussain Bukhari

6. Dr. Zafar Iqbal

7. Dr. M. Hashim

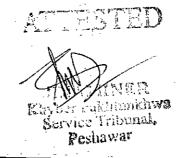
8. Dr. Sheikh M. Farroq Azam

9. Dr. Sultan-un-Nisa.

These details were not divulged by the learned counsel for the appellant during arguments. How a civil servant, appointed through Public Service Commission could lay claim for regular appointment from the date of contractual appointment.

# **CONCLUSION:**

Before dilating on the merits of the case, we deem it appropriate to flag the Ô8.critical issue of appointment of Dr. Qaiser Zaman ( date 19.10.2000), Dr. Sajjad Ahmad (date 15.09.1997), Dr. M. Hamayun (date 27.11.1998), Dr. Syed Shahnaz Jabeen(date 12.07.2004), Dr. Shahid Hussain Bukhari (date 08.02.2005), Dr. Zafar Iqbal (date 16.03.2005), Dr. M. Hashim (date 08.02.2005), Dr. Sheikh M. Farroq Azam (date 07.09.2007) and Dr. Sultan-un-Nisa (date 07.09.2007) on regular basis on the recommendations of Khyber Pakhtunkhwa Public Service Commission. The dates in the brackets indicate date of their regular appointment. It is pertinent to point out that though relevant notifications about their regular appointment have been annexed with the service appeals but their learned counsel kept mum over it for reasons best known to him. Strictly going by the rules seniority in such cases is assigned on the basis of merit list assigned by the Khyber Pakhtunkhwa Public Service Commission. Keeping in view the aforementioned position, it is not clear whether seniority was assigned to above petitioners from the date of regularization or appointment through Public Service Commission. As this issue was properly raised/agitated by the learned counsel for the petitioners, so we would not like to



address it.

The Altriation Constraint Processing

Through thirteen separate service appeals the appellants assailed notification 09 dated 17.10.2017, where-under their services were regularized w.e.f 01.07.2001 and made a request to allow them regularization from the date of initial appointment on contract basis on 23.11.1995/relevant date. The appellants were appointed as Medical Officer on contract basis vide order dated 27.11.1995/relevant date. After promulgation of Khyber Pakhtunkhwa Civil Servants (Amendments) Act (IX) 2005 amendments were brought in Section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 and services of contract employees were regularized. However, when respondents failed to act according to the above enactment, the appellants knocked the door of Peshawar High Court, Peshawar by way of filing writ petition no. 1510-P/2007 decided on 18.11.2008. Thereafter, their services were regularized from the date of enactment of Act of 2005 i.e 23.07.2005. Thereafter, Section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 was further amended and those employees appointed in the prescribed manner to service or post on or after 1<sup>st</sup> July 2001 till 23.07.2005 on contract basis were deemed to have been appointed on regular basis. Again respondents were not ready to treat the appellants on the basis of amendment referred to above, which forced them to file another writ petition no. 3960-P/2014 before Peshawar High Court, Peshawar. The mechanism to redress anomalies in the said act was available in Section-5 of the Act referred to above, therefore, the Peshawar High Court, Peshawar through judgment dated 20.12.2016 remanded the case to respondents for decision after thorough deliberations and according to the spirit of above referred provision. It resulted in issuance of impugned notification dated 17.10.2017 but that too failed to redress the grievances of the appellants. They were adamant for regularization of service from the date of initial appointment on ESTED

contract basis. It is pertinent to point out that if the appellants were not satisfied from the judgment of Peshawar High Court, Peshawar dated 20.12.2016 the same could be easily assailed before the august Supreme Court of Pakistan by filing CPLA, however, the appellants remained silent for unknown reasons. Having attained finality, now it has become a story of the past and no relief can be claimed on the strength of the same.

We have carefully scrutinized the entire record specially amendments 10. brought in Khyber Pakhtunkhwa Civil Servants Act, 1973 through separate enactments but were unable to lay hand on any legal lacuna. We observed that thousands of government servants benefited from the legislation referred to above, had there been some legal infirmity, it could have been assailed by them in the competent court of law? Interpretation of statutes by the learned counsel for the appellant was beyond our comprehension. He was unable to produce any supporting material through which he could establish his claim. Had his claim carried any weight, it might be easily defended by quoting cases of similar nature from other departments, if given regularization demanded by the appellants from a particular date. Furthermore, attention of the learned counsel for the appellant was also invited to notification dated 17.10.2017, where-under services of 680 contract employees were regularized from various dates but none of them challenged this order except the appellants. However, learned counsel for the appellant was not in a position to give any convincing response/reply.

11. As regards regularization of services of Dr. Muhammad Iqbal are concerned that was dealt with under Section-23 of the Khyber Pakhtunkhwa Civil Servants



Act, 1973 and this fact was not contested by the learned counsel for the appellant. Entire case record is quite clear that he did not avail the benefits of regularization Act referred to above. As such his case is not akin with that of the appellants and they cannot claim similar treatment by quoting it as a precedent.

12. As a sequel to the above, the appeal is dismissed. Parties are left to

bear their own costs. File be consigned to the record room.

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(MUHAMMAD AMIN KHAN KUNDI) MEMBER

ANNOUNCED 12.11.2019 Certy e toxe copy

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MAD HASSAN)

MEMBER

C.M No  $\frac{1}{10}$  /2020 In Service Appeal No 1224 /2019

Dy Khulidy Damie Versus

Govt of KP through Chief Secty & others

Application for giving findings on para No 5 of the facts and ground (h) of the title Service appeal, as no findings and judgment is given on it in the judgment dated 12-11-2019 rendered by this Honorable Tribunal in identical service appeals

# Respectfully Sheweth,

The appellant submits as follows:

- 1. That the title service appeal is pending adjudication before this Honorable Court, which is fixed for hearing today.
- 2. That identical service appeals have been dismissed by this Honorable Tribunal vide judgment dated 12-11-2019. In the Para No 11 of the said judgment, it has been mentioned that the case of Dr M Iqbal has not been contested by the learned counsel, which is wrong and incorrect. In fact the appointment order and regularization order of the Dr M Iqbal both have been annexed with service appeals, as the same has been referred in para No 5 and. ground (h) of the title service appeal and the same was vehemently agitated at the bar during the course of arguments and in the instant service appeal, the appellant is pressing the same. Hence the same may kindly be considered and findings be given thereon. (Copy of the judgment is filed herewith and annexed as **Annex-CM/1**)

It is, therefore, prayed that the on acceptance of the instant application, this Honorable Tribunal may kindly be pleased to give findings on para No 5 of the facts and ground (h) of the title Service appeal, as no findings are given on it in the judgment dated 12-11-2019 passed by this Honorable Tribunal in identical service appeals.

Through

M Ayub Khan Shinwari Advocate, Peshawar

Appellant,

C.M No \_\_\_\_ /2020 In . Service Appeal No \_\_\_\_\_/20

Do: Khalida yasmeen Versus

# Govt of KP through Chief Secty & others

# AFFIDAVIT

I Da Kulua Yusani DIAUUsan do hereby solemnly affirm and state on oath that the contents of the accompanying application are true and correct to the best of my knowledge and belief and nothing is kept concealed from this Honorable Tribunal.

Deponent 2070 a X X ATTES NOTARY PUPIL Mainan HIGU

318 Service Appeal No /2013 1. 1. 1. 1.300 Dr Akram Khan S/o Arbab Khan. SMO. Nowshera Appellant Versus

- 1. Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar.
- 2. Secretary to Government of Khyber Pakhtunkhwa, Department of Health, Peshawar.
- 3. Secretary to Government of Khyber Pakhtunkhwa, Establishment Department, Peshawar.
- 4. Secretary to Government of Khyber Pakhtunkhwa, Finance Department, Peshawar.
- 5. Director General Health Services, Khyber Pakhtunkhwa, Peshawar.

.....Respondents

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Service Appeal Under Section 4 of Khyber Pakhtunkhwa Service Tribunal Act, 1974 against Notification dated 17-10-2017

# **Respectfully Sheweth**,

Brief but relevant facts of the case are as follows:

 That the appellant was appointed as Medical Officers (BPS-17) in the respondent Department on contract basis by the competent authority in the prescribed manner after fulfilling all the codal formalities vide appointment
 File Ato-da order dated 27-11-1995. (Copy of the appointment order is filed herewith

and attached as Annex-A)

- 2. That the said contract was extended from time to time. Meanwhile the Government of Khyber Pakhtunkhwa erstwhile NWFP promulgated NWFP Civil Servants (Amendment) Act (IX) 2005 whereby Section 19 of the NWFP (now Khyber Pakhtunkhwa) Civil Servant Act, 1973 was amended and the services of all the contract employees were regularized.
  - 3. That thereafter respondent No 3 i.e., Secretary, Establishment and Administration Department, Regulation Wing, Khyber Pakhtunkhwa, Peshawar issued a directive dated 10-08-2005, wherein all the administrative Secretaries of the province were directed to the effect that all the Government employees whose services are regularized under the NWFF

### Appeal No. 318/2018

Date of Institution 06.03.2018 Date of Decision 12.11.2019

Dr. Akram Khan S/O Arbab Khan, SMO, Nowshera.

(Appellant)

#### VERSUS

Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar and four others. (Respondents)

#### Present:

MR. MUHAMMAD AYUB KHAN SHINARI, Advocate For appellant. MR. M. RIAZ KHAN PAINDAKHEL, Assistant Advocate General

MR. ZIALLAH, **Deputy District Attorney** 

MR. AHMAD HASSAN, MR. MUHAMMAD AMIN KHAN KUNDI MEMBER(Executive)

For respondents.

MEMBER(Judicial)

# JUDGMENT:

# AHMAD HASSAN, MEMBER:-

This judgment shall dispose of the instant service appeal as well as connected service appeal no. 317/2018 titled Dr. Alif Jan, no. 319/2018 titled Dr. Mamoon Elahi, no. 325/2018 titled Dr. Sheikh Muhammad Farooq Azam, no. 326/2018 titled Dr. Muhammad Hasham, no. 327/2018 titled Dr. Sultan-un-Nisa, no. 328/2018 titled Dr. Syeda Shahnaz Jabeen, no. 332/2018 titled Dr. Shahida-Hussain Bukhari, no. 342/2018 titled Dr. Zafar Iqbal, no. 358/2018 titled Dr. Muhammad Zahid, no. 359/2018 titled Dr. Alamgeer Khan, no. 360/2018 titled Dr. Yousaf Khan, no. 361/2018 titled Abdur Rashid, no. 557/2018 titled Dr. Hafiz Ziaul-Habib, no. 845/2018 titled Dr. Sajjad Ahmad, no. 846/2019 titled Dr. Qaisar Zaman and no. 847/2015 titled Dr. Muhammad Hamayun as similar question of law and facts are involved therein.

Arguments of the learned counsel for the parties heard and record perused.

# ARGUMENTS:

02.

03. Learned counsel for the appellant argued that he was appointed as Medical Officer in the Health Department on contract basis through notification dated 27.11.1995. That upon promulgation of Khyber Pakhtunkhwa civil servants (Amendments) Act (IX) 2005, where-under section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 was amended and resultantly services of contract employees were regularized. Respondent no.3 (Secretary Establishment) through letter dated 10.08.2005 informed that as a sequel to Act of 2005, the employees for all intents and purposes would be deemed to be civil servants except pension. After the said enactment respondent no.3 was reluctant to regularize the services of the appellant and others which compelled them to file writ petition no. 1510/17 before Peshawar High Court, Peshawar, which was allowed vide judgment dated 18.11.2008. After receipt of above judgment services of the appellant/others were regularized w.e.f the date of promulgation of Act 2005 i.e 23.07.2005. However, services of a colleague of the petitioners namely Muhammad Iqbal son of Amir Waiz Khan, was appointed on 08.07.1998 were regularized from the date of contractual appointment vide notification dated 09.12.2006.

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Learned counsel for the appellant further argued that subsequently the 04. government of Khyber Pakhtunkhwa made further amendments in Section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 through Act of 2013, where-under those employees appointed to a post in the prescribed manner on or after 01.07.2001 to 23.07.2005 on contract basis shall be deemed to have been appointed on regular basis. For implementation, the petitioners again approached the respondents but got a lukewarm response and again knocked the door of Peshawar high Court, Peshawar through writ petition no. 3960-P/2014, which was decided on 20.12.2016. The matter was referred to the respondents in the light of Section-5 of the Act of 2013 for appropriate decision. Thereafter, the respondents through impugned notification dated 17.10.2017 regularized the services of the appellant/others w.e.f 01.07.2001. Feeling aggrieved, the appellant filed departmental appeal on 11.11.2017, which remained unanswered, hence, the present service appeal. As there was no break in the service of the appellants, therefore, they were entitled for regularization from the date of initial appointment on contract basis. Act of 2013 was a beneficial legislation through which services of the employees were to be regularized from the date of initial appointment on contract basis. Reliance was placed on case law reported as 2012 PLC(C.S) 602, 2014 SCMR 1289, 2019 PLC (C.S) 103, 2009 PLC (CS) 389.

05. Learned Deputy District Attorney argued that there was hardly any confusion that services of the appellant/others were regularized w.e.f 01.07.2001 on the strength of Act of 2013. As the act did not allow regularization of contract appointment from the date of initial appointment i.e 27.11.1995 thus the action of the respondents was not suffering from any legal infirmity. Moreover, the Peshawar High Court, Peshawar, while deciding writ petition no. 3960-P/2014 on 20.12.2016 directed to constitute a committee in the light of Section-5 of the Act referred to above and the petitioners were directed to file department appeals. It was clear beyond any shadow of doubt that through the above judgment the Peshawar High Court, Peshawar had not regularized their services. However, if they were not satisfied from the relief granted by the august Court they were at liberty to assail the same before the august Supreme Court of Pakistan.

06. He further contended that present service appeal is hit by Rule-23 of Khyber Pakhtunkhwa Service Tribunal Rules, 1974 for the reason that the appellants were demanding the same relief through the present service appeal, as was sought in writ petition no. 3960-P/2014. This point has already been decided by the competent forum, therefore, the present service appeal was not maintainable. He further invited attention to regularization of Dr. Muhammad Iqbal notified on 09.12.2006. The said doctor was regularized on the basis of Section-23 of Khyber Pakhtunkhwa civil servants Act, 1973, thus parallel cannot be drawn between the two cases. It also settled the issue of discrimination agitated by the appellant. Reliance was placed on case law reported as 1990 MLD 1283, 2019 SCMR 349 and judgment of this Tribunal dated 25.04.1990 passed in service appeal no. 964/2016.

07. Learned Assistant Advocate General also invited attention of this Tribunal to the fact that the following doctors earlier appointed on contract basis were subsequently appointed on regular basis on the recommendations of Khyber Pakhtunkhwa Public Service Commission:-

Dr. Qaiser Zaman
 Dr. Sajjad Ahmad



3. Dr. M. Hamayun

4. Dr. Syed Shahnaz Jabeen

5. Dr. Shahid Hussain Bukhari

6. Dr. Zafar Iqbal

7. Dr. M. Hashim

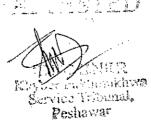
8. Dr. Sheikh M. Farroq Azam

9. Dr. Sultan-un-Nisa.

These details were not divulged by the learned counsel for the appellant during arguments. How a civil servant, appoint ed through Public Service Commission could lay claim for regular appointment from the date of contractual appointment?

# **CONCLUSION:**

08. Before dilating on the merits of the case, we deem it appropriate to flag the critical issue of appointment of Dr. Qaiser Zaman (date 19.10.2000), Dr. Sajjad Ahmad (date 15.09.1997), Dr. M. Hamayun (date 27.11.1998), Dr. Syed Shahnaz Jabeen(date 12.07.2004), Dr. Shahid Hussain Bukhari (date 08.02.2005), Dr. Zafar Iqbal (date 16.03.2005), Dr. M. Hashim (date 08.02.2005), Dr. Sheikh M. Farroq Azam (date 07.09.2007) and Dr. Sultan-un-Nisa (date 07.09.2007) on regular basis on the recommendations of Khyber Pakhtunkhwa Public Service Commission. The dates in the brackets indicate date of their regular appointment. It is pertinent to point out that though relevant notifications about their regular appointment have been annexed with the service appeals but their learned counsel kept mum over it for reasons best known to him. Strictly going by the rules seniority in such cases is assigned on the basis of merit list assigned by the Khyber Pakhtunkhwa Public Service Commission. Keeping in view the aforementioned position, it is not clear whether seniority was assigned to above petitioners from the date of regularization or appointment through Public Service Commission. As this issue was, properly raised/agitated by the learned counsel for the petitioners, so we would not like to address it.



Through thirteen separate service appeals the appellants assailed notificationdated 17.10.2017, where-under their services were regularized w.e.f 01.07.2001 and made a request to allow them regularization from the date of initial appointment on contract basis on 23.11.1995/relevant date. The appellants were appointed as Medical Officer on contract basis vide order dated 27.11.1995/relevant date. After promulgation of Khyber Pakhtunkhwa Civil Servants (Amendments) Act (IX) 2005 amendments were brought in Section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 and services of contract employees were regularized. However, when respondents failed to act according to the above enactment, the appellants knocked the door of Peshawar High Court, Peshawar by way of filing writ petition no. 1510-P/2007 decided on 18.11.2008. Thereafter, their services were regularized from the date of enactment of Act of 2005 i.e 23.07.2005. Thereafter, Section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 was further amended and those employees appointed in the prescribed manner to service or post on or after 1<sup>st</sup> July 2001 till 23.07.2005 on contract basis were deemed to have been appointed on regular basis. Again respondents were not ready to treat the appellants on the basis of amendment referred to above, which forced them to file another writ petition no. 3960-P/2014 before Peshawar High Court, Peshawar. The mechanism to redress anomalies in the said act was available in Section-5 of the Act referred to above, therefore, the Peshawar High Court, Peshawar through judgment dated 20.12.2016 remanded the case to respondents for decision after thorough deliberations and according to the spirit of above referred provision. It resulted in issuance of impugned notification dated 17.10.2017 but that too failed to redress the grievances of the appellants. They were adamant for regularization of service from the date of initial appointment on

contract basis. It is pertinent to point out that if the appellants were not satisfied from the judgment of Peshawar High Court, Peshawar dated 20.12.2016 the same could be easily assailed before the august Supreme Court of Pakistan by filing CPLA, however, the appellants remained silent for unknown reasons. Having attained finality, now it has become a story of the past and no relief can be claimed on the strength of the same.

We have carefully scrutinized the entire record specially amendments 10. brought in Khyber Pakhtunkhwa Civil Servants Act, 1973 through separate enactments but were unable to lay hand on any legal lacuna. We observed that thousands of government servants benefited from the legislation referred to above, had there been some legal infirmity, it could have been assailed by them in the competent court of law? Interpretation of statutes by the learned counsel for the appellant was beyond our comprehension. He was unable to produce any supporting material through which he could establish his claim. Had his claim carried any weight, it might be easily defended by quoting cases of similar nature from other departments, if given regularization demanded by the appellants from a particular date. Furthermore, attention of the learned counsel for the appellant was also invited to notification dated 17.10.2017, where-under services of 680 contract employees were regularized from various dates but none of them challenged this order except the appellants. However, learned counsel for the appellant was not in a position to give any convincing response/reply.

11. As regards regularization of services of Dr. Muhammad Iqbal are concerned that was dealt with under Section-23 of the Khyber Pakhtunkhwa Civil Servants Act, 1973 and this fact was not contested by the learned counsel for the appellant. Entire case record is quite clear that he did not avail the benefits of regularization Act referred to above. As such his case is not akin with that of the appellants and they cannot claim similar treatment by quoting it as a precedent.

12. As a sequel to the above, the appeal is dismissed. Parties are left to

bear their own costs. File be consigned to the record room.

MAD HASSAN) MEMBER non

(MUHAMMAD AMIN KHAN KUNDI) MEMBER

<u>NNOUNCED</u> 12.11.2019

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Respectfully Sheweth,

The appellant submits as follows:

02. الم ابتدادي ك در Versus

Court, which is fixed for hearing today. 1. That the title service appeal is pending adjudication before this Honorable

(I\MO-xonnA as boxonns and findings be given thereon. (Copy of the judgment is filed herewith and the appellant is pressing the same. Hence the same may kindly be considered at the bar during the course of arguments and in the instant service appeal. ground (h) of the title service appeal and the same was vehemenity agitated annexed with service appeals, as the same has been referred in papa No 5 and. appointment order and regularization order of the Dr M lqbal both have been contested by the learned counsel, which is wrong and incorrect. In fact the Judgment, it has been mentioned that the case of Dr M Idbal has not been Tribunal vide judgment dated 12-11-2019. In the Para No H of the said -. That identical service appeals have been dismissed by this Honorable.

Honorable Tribunal in identical service appeals. indings are given on it in the judgment dated 12-11-2019 passed by this on as the derived structure (h) of the title Service appeal, as no application, this Honorable Tribunal may kindly be pleased to give findings It is, therefore, prayed that the on acceptance of the instant

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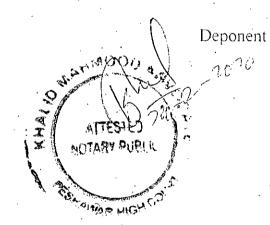
C.M No \_\_\_\_/2020 In Service Appeal No \_\_\_\_/20

Do: Khalida yasmeen Versus

Govt of KP through Chief Secty & others

## AFFIDAVIT

I Die Klubuch Gusmin DIACHUSS- do hereby solemnly affirm and state on oath that the contents of the accompanying application are true and correct to the best of my knowledge and belief and nothing is kept concealed from this Honorable Tribunal.



3/8 Service Appeal No /201 en khava Khyber Dr Akram Khan S/o Arbab Khan, SMO, Nowshera Appellant Versus . Mari S

- 1. Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar.
- 2. Secretary to Government of Khyber Pakhtunkhwa, Department of Health, Peshawar.
- 3. Secretary to Government of Khyber Pakhtunkhwa, Establishment Department, Peshawar.
- 4. Secretary to Government of Khyber Pakhtunkhwa, Finance Department, Peshawar.
- 5. Director General Health Services, Khyber Pakhtunkhwa, Peshawar.

.....Respondents

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Par COMPR

Service Appeal Under Section 4 of Khyber Pakhtunkhwa Service Tribunal Act, 1974 against Notification dated 17-10-2017

### **Respectfully Sheweth**,

Brief but relevant facts of the case are as follows:

1. That the appellant was appointed as Medical Officers (BPS-17) in the respondent Department on contract basis by the competent authority in the prescribed manner after fulfilling all the codal formalities vide appointment

Filedto-desider dated 27-11-1995. (Copy of the appointment order is filed herewith

- and attached as Annex-A)
- That the said contract was extended from time to time. Meanwhile the 2. Government of Khyber Pakhtunkhwa erstwhile NWFP promulgated NWFP Civil Servants (Amendment) Act (IX) 2005 whereby Section 19 of the NWFP (now Khyber Pakhtunkhwa) Civil Servant Act, 1973 was amended and the services of all the contract employees were regularized.
- 3. That thereafter respondent No 3 i.e., Secretary, Establishment and Administration Department, Regulation Wing, Khyber Pakhtunkhwa, Peshawar issued a directive dated 10-08-2005, wherein all the administrative Secretaries of the province were directed to the effect that all the Government employees whose services are regularized under the NWFP

### Appeal No. 318/2018

Date of Institution...06.03.2018Date of Decision...12.11.2019

Dr. Akram Khan S/O Arbab Khan, SMO, Nowshera.

(Appellant)

44

# <u>VERSUS</u>

Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar and four others. ... (Respondents)

Present:

MR. MUHAMMAD AYUB KHAN SHINARI, Advocate

MR. M. RIAZ KHAN PAINDAKHEL, Assistant Advocate General

MR. ZIALLAH, Deputy District Attorney

MR. AHMAD HASSAN, MR. MUHAMMAD AMIN KHAN KUNDI For appellant.

For respondents.

MEMBER(Executive) MEMBER(Judicial)

# JUDGMENT:

# AHMAD HASSAN, MEMBER:-

This judgment shall dispose of the instant service appeal as well as connected service appeal no. 317/2018 titled Dr. Alif Jan, no. 319/2018 titled Dr. Mamoon Elahi, no. 325/2018 titled Dr. Sheikh Muhammad Farooq Azam, no. 326/2018 titled Dr. Muhammad Hasham, no. 327/2018 titled Dr. Sultan-un-Nisa, no. 328/2018 titled Dr. Syeda Shahnaz Jabeen, no. 332/2018 titled Dr. Shahida Hussain Bukhari, no. 342/2018 titled Dr. Zafar Iqbal, no. 358/2018 titled Dr. Muhammad Zahid, no. 359/2018 titled Dr. Alamgeer Khan, no. 360/2018 titled Dr. Yousaf Khan, no. 361/2018 titled Abdur Rashid, no. 557/2018 titled Dr. Hafiz Zia-

ul-Habib, no. 845/2018 titled Dr. Sajjad Ahmad, no. 846/2019 titled Dr. Qaisar Zaman and no. 847/2015 titled Dr. Muhammad Hamayun as similar question of law and facts are involved therein.

02. Arguments of the learned counsel for the parties heard and record perused.

# ARGUMENTS:

Learned counsel for the appellant argued that he was appointed as Medical 03. Officer in the Health Department on contract basis through notification dated 27.11.1995. That upon promulgation of Khyber Pakhtunkhwa civil servants (Amendments) Act (IX) 2005, where-under section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 was amended and resultantly services of contract. employees were regularized. Respondent no.3 (Secretary Establishment) through letter dated 10.08.2005 informed that as a sequel to Act of 2005, the employees for all intents and purposes would be deemed to be civil servants except pension. After the said enactment respondent no.3 was reluctant to regularize the services of the appellant and others which compelled them to file writ petition no. 1510/17 before Peshawar High Court, Peshawar, which was allowed vide judgment dated 18.11.2008. After receipt of above judgment services of the appellant/others were regularized w.e.f the date of promulgation of Act 2005 i.e 23.07.2005. However, services of a colleague of the petitioners namely Muhammad Iqbal son of Amir Waiz Khan, was appointed on 08.07.1998 were regularized from the date of contractual appointment vide notification dated 09.12.2006.

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Learned counsel for the appellant further argued that subsequently the 04. government of Khyber Pakhtunkhwa made further amendments in Section-19 of Klivber Pakhtunkhwa Civil Servants Act, 1973 through Act of 2013, where-under those employees appointed to a post in the prescribed manner on or after 01.07.2001 to 23.07.2005 on contract basis shall be deemed to have been appointed on regular basis. For implementation, the petitioners again approached the respondents but got a lukewarm response and again knocked the door of Peshawar high Court, Peshawar through writ petition no. 3960-P/2014, which was decided on 20.12.2016. The matter was referred to the respondents in the light of Section-5 of the Act of 2013 for appropriate decision. Thereafter, the respondents through impugned notification dated 17.10.2017 regularized the services of the appellant/others w.e.f 01.07.2001. Feeling aggrieved, the appellant filed departmental appeal on 11.11.2017, which remained unanswered, hence, the present service appeal. As there was no break in the service of the appellants, therefore, they were entitled for regularization from the date of initial appointment on contract basis. Act of 2013 was a beneficial legislation through which services of the employees were to be regularized from the date of initial appointment on contract basis. Reliance was placed on case law reported as 2012 PLC(C.S) 602, 2014 SCMR 1289, 2019 PLC (C.S) 103, 2009 PLC (CS) 389.

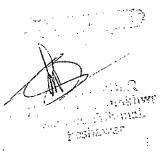
05. Learned Deputy District Attorney argued that there was hardly any confusion that services of the appellant/others were regularized w.e.f 01.07.2001 on the strength of Act of 2013. As the act did not allow regularization of contract appointment from the date of initial appointment i.e 27.11.1995 thus the action of the respondents was not suffering from any legal infirmity. Moreover, the Peshawar High Court, Peshawar, while deciding writ petition no. 3960-P/2014 on 20.12.2016 directed to constitute a committee in the light of Section-5 of the Act referred to above and the petitioners were directed to file department appeals. It was clear beyond any shadow of doubt that through the above judgment the Peshawar High Court, Peshawar had not regularized their services. However, if they were not satisfied from the relief granted by the august Court they were at liberty to assail the same before the august Supreme Court of Pakistan.

06. He further contended that present service appeal is hit by Rule-23 of Khyber Pakhtunkhwa Service Tribunal Rules, 1974 for the reason that the appellants were demanding the same relief through the present service appeal, as was sought in writ petition no. 3960-P/2014. This point has already been decided by the competent forum, therefore, the present service appeal was not maintainable. He further invited attention to regularization of Dr. Muhammad Iqbal notified on 09.12.2006. The said doctor was regularized on the basis of Section-23 of Khyber Pakhtunkhwa civil servants Act, 1973, thus parallel cannot be drawn between the two cases. It also settled the issue of discrimination agitated by the appellant. Reliance was placed on case law reported as 1990 MLD 1283, 2019 SCMR 349 and judgment of this Tribunal dated 25.04.1990 passed in service appeal no. 964/2016.

07. Learned Assistant Advocate General also invited attention of this Tribunal to the fact that the following doctors earlier appointed on contract basis were subsequently appointed on regular basis on the recommendations of Khyber Pakhtunkhwa Public Service Commission:-

Dr. Qaiser Zaman
 Dr. Sajjad Ahmad

 $B_{1}^{*}$ 



Dr. M. Hamayun

Dr. Syed Shahnaz Jabeen

Dr. Shahid Hussain Bukhari

6. Dr. Zafar Iqbal

. Dr. M. Hashim

8. Dr. Sheikh M. Farroq Azam

9. Dr. Sultan-un-Nisa.

These details were not divulged by the learned counsel for the appellant during arguments. How a civil servant, appointed through Public Service Commission could lay claim for regular appointment from the date of contractual appointment?

# **CONCLUSION:**

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08. Before dilating on the merits of the case, we deem it appropriate to flag the critical issue of appointment of Dr. Qaiser Zaman (date 19.10.2000), Dr. Sajjad Ahmad (date 15.09.1997), Dr. M. Hamayun (date 27.11.1998), Dr. Syed Shahnaz Jabeen(date 12.07.2004), Dr. Shahid Hussain Bukhari (date 08.02.2005), Dr. Zafar Iqbal (date 16.03.2005), Dr. M. Hashim (date 08.02.2005), Dr. Sheikh M. Farroq Azam (date 07.09.2007) and Dr. Sultan-un-Nisa (date 07.09.2007) on regular basis on the recommendations of Khyber Pakhtunkhwa Public Service Commission. The dates in the brackets indicate date of their regular appointment. It is pertinent to point out that though relevant notifications about their regular appointment have been annexed with the service appeals but their learned counsel kept mum over it for reasons best known to him. Strictly going by the rules seniority in such cases is assigned on the basis of merit list assigned by the Khyber Pakhtunkhwa Public Service Commission. Keeping in view the aforementioned position, it is not clear whether seniority was assigned to above petitioners from the date of regularization or appointment through Public Service Commission. As this issue was properly raised/agitated by the learned counsel for the petitioners, so we would not like to



address it.

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Through thirteen separate service appeals the appellants assailed notification 09. dated 17.10.2017, where-under their services were regularized w.e.f 01.07 2001 and made a request to allow them regularization from the date of initial appointment on contract basis on 23.11.1995/relevant date. The appellants were appointed as Medical Officer on contract basis vide order dated 27.11.1995/relevant date. After promulgation of Khyber Pakhtunkhwa Civil Servants (Amendments) Act (IX) 2005 amendments were brought in Section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 and services of contract employees were regularized. However, when respondents failed to act according to the above enactment, the appellants knocked the door of Peshawar High Court, Peshawar by way of filing writ petition no. 1510-P/2007 decided on 18.11.2008. Thereafter, their services were regularized from the date of enactment of Act of 2005 i.e 23.07.2005. Thereafter, Section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 was further amended and those employees appointed in the prescribed manner to service or post on or after 1<sup>st</sup> July 2001 till 23.07.2005 on contract basis were deemed to have been appointed on regular basis. Again respondents were not ready to treat the appellants on the basis of amendment referred to above, which forced them to file another writ petition no. 3960-P/2014 before Peshawar High Court, Peshawar. The mechanism to redress anomalies in the said act was available in Section-5 of the Act referred to above, therefore, the Peshawar High Court, Peshawar through judgment dated 20.12.2016 remanded the case to respondents for decision after thorough deliberations and according to the spirit of above referred provision. It resulted in issuance of impugned notification dated 17.10.2017 but that too failed to redress the grievances of the appellants. They were adamant for regularization of service from the date of initial appointment on

contract basis. It is pertinent to point out that if the appellants were not satisfied from the judgment of Peshawar High Court, Peshawar dated 20.12.2016 the same could be easily assailed before the august Supreme Court of Pakistan by filing CPLA, however, the appellants remained silent for unknown reasons. Having attained finality, now it has become a story of the past and no relief can be claimed on the strength of the same.

We have carefully scrutinized the entire record specially amendments 10. brought in Khyber Pakhtunkhwa Civil Servants, Act, 1973 through separate enactments but were unable to lay hand on any legal lacuna. We observed that thousands of government servants benefited from the legislation referred to above, had there been some legal infirmity, it could have been assailed by them in the competent court of law? Interpretation of statutes by the learned counsel for the appellant was beyond our comprehension. He was unable to produce any supporting material through which he could establish his claim. Had his claim carried any weight, it might be easily defended by quoting cases of similar nature from other departments, if given regularization demanded by the appellants from a particular date. Furthermore, attention of the learned counsel for the appellant was also invited to notification dated 17.10.2017, where-under services of 680 contract employees were regularized from various dates but none of them challenged this order except the appellants. However, learned counsel for the appellant was not in a position to give any convincing response/reply.

11. As regards regularization of services of Dr. Muhammad Iqbal are concerned that was dealt with under Section-23 of the Khyber Pakhtunkhwa Civil Servants Act, 1973 and this fact was not contested by the learned counsel for the appellant. Entire case record is quite clear that he did not avail the benefits of regularization Act referred to above. As such his case is not akin with that of the appellants and they cannot claim similar treatment by quoting it as a precedent.

12. As a sequel to the above, the

appeal is dismissed. Parties are left to

bear their own costs. File be consigned to the record room.

MAD HASSAN) MEMBER nm

(MUHAMMAD AMIN KHAN KUNDI) MEMBER

ANNOUNCED 12.11.2019

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C.M No \_\_\_\_\_/2020 In Service Appeal No <u>1224</u>/2019

Dry Khultier, Yumi Versus Govt of KP through Chief Secty & others

Application for giving findings on para No 5 of the facts and ground (h) of the title Service appeal, as no findings and judgment is given on it in the judgment dated 12-11-2019 rendered by this Honorable Tribunal in identical service appeals

## Respectfully Sheweth,

The appellant submits as follows:

1. That the title service appeal is pending adjudication before this Honorable Court, which is fixed for hearing today.

2. That identical service appeals have been dismissed by this Honorable Tribunal vide judgment dated 12-11-2019. In the Para No 11 of the said judgment, it has been mentioned that the case of Dr M Iqbal has not been contested by the learned counsel, which is wrong and incorrect. In fact the appointment order and regularization order of the Dr M Igbal both have been annexed with service appeals, as the same has been referred in para No 5 and. ground (h) of the title service appeal and the same was vehemently agitated at the bar during the course of arguments and in the instant service appeal. the appellant is pressing the same. Hence the same may kindly be considered and findings be given thereon. (Copy of the judgment is filed herewith and annexed as Annex-CM/1)

It is, therefore, prayed that the on acceptance of the instant application, this Honorable Tribunal may kindly be pleased to give findings on para No 5 of the facts and ground (h) of the title Service appeal, as no findings are given on it in the judgment dated 12-11-2019 passed by this. Honorable Tribunal in identical service appeals.

Through

M Ayub Khan Shinwari Advocate, Peshawar

Appellant,

C.M No /2020 In Service Appeal No /20

Do: Khalida yasmeen Versus Govt of KP through Chief Secty & others

## AFFIDAVIT

Deponent 2070 XXA NOTARY PURI S. AIMAR LIG

318 Service Appeal No /2013 Dr Akram Khan S/o Arbab Khan. SMO, Nowshera Appellant Versus

- 1. Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar.
- 2. Secretary to Government of Khyber Pakhtunkhwa, Department of Health, Peshawar.
- 3. Secretary to Government of Khyber Pakhtunkhwa, Establishment Department, Peshawar.
- 4. Secretary to Government of Khyber Pakhtunkhwa, Finance Department, Peshawar.
- 5. Director General Health Services, Khyber Pakhtunkhwa, Peshawar.

.....Respondents

<sup>1</sup>้ จะกับสามาก

Service Appeal Under Section 4 of Khyber Pakhtunkhwa Service Tribunal Act, 1974 against Notification dated 17-10-2017

## **Respectfully Sheweth**,

Brief but relevant facts of the case are as follows:

 That the appellant was appointed as Medical Officers (BPS-17) in the respondent Department on contract basis by the competent authority in the prescribed manner after fulfilling all the codal formalities vide appointment
 Worder dated 27-11-1995. (Copy of the appointment order is filed herewith

and attached as Annex-A)

- . That the said contract was extended from time to time. Meanwhile the Government of Khyber Pakhtunkhwa erstwhile NWFP promulgated NWFP Civil Servants (Amendment) Act (IX) 2005 whereby Section 19 of the NWFP (now Khyber Pakhtunkhwa) Civil Servant Act, 1973 was amended and the services of all the contract employees were regularized.
- 3. That thereafter respondent No 3 i.e., Secretary, Establishment and Administration Department, Regulation Wing, Khyber Pakhtunkhwa, Peshawar issued a directive dated 10-08-2005, wherein all the administrative Secretaries of the province were directed to the effect that all the Government employees whose services are regularized under the NWFF

## Appeal No. 318/2018

Date of Institution...06.03.2018Date of Decision...12.11.2019

Dr. Akram Khan S/O Arbab Khan, SMO, Nowshera.

(Appellant)

## <u>VERSUS</u>

Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar and four others. ... (Respondents)

#### Present:

MR. MUHAMMAD AYUB KHAN SHINARI, Advocate --- For appellant.

### JUDGMENT:

Same See

### AHMAD HASSAN, MEMBER:-

This judgment shall dispose of the instant service appeal as well as connected service appeal no. 317/2018 titled Dr. Alif Jan, no. 319/2018 titled Dr. Mamoon Elahi, no. 325/2018 titled Dr. Sheikh Muhammad Farooq Azam, no. 326/2018 titled Dr. Muhammad Hasham, no. 327/2018 titled Dr. Sultan-un-Nisa, no. 328/2018 titled Dr. Syeda Shahnaz Jabeen, no. 332/2018 titled Dr. Shahida Hussain Bukhari, no. 342/2018 titled Dr. Zafar Iqbal, no. 358/2018 titled Dr. Muhammad Zahid, no. 359/2018 titled Dr. Alamgeer Khan, no. 360/2018 titled Dr. Yousaf Khan, no. 361/2018 titled Abdur Rashid, no. 557/2018 titled Dr. Hafiz Zia-

ul-Habib, no. 845/2018 titled Dr. Sajjad Ahmad, no. 846/2019 titled Dr. Qaisar Zaman and no. 847/2015 titled Dr. Muhammad Hamayun as similar question of law and facts are involved therein.

Arguments of the learned counsel for the parties heard and record perused.

# ARGUMENTS:

02.

Learned counsel for the appellant argued that he was appointed as Medical 03. Officer in the Health Department on contract basis through notification dated 27.11.1995. That upon promulgation of Khyber Pakhtunkhwa civil servants (Amendments) Act (IX) 2005, where-under section-19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 was amended and resultantly services of contract employees were regularized. Respondent no.3 (Secretary Establishment) through letter dated 10.08.2005 informed that as a sequel to Act of 2005, the employees for all intents and purposes would be deemed to be civil servants except pension. After the said enactment respondent no.3 was reluctant to regularize the services of the appellant and others which compelled them to file writ petition no. 1510/17 before Peshawar High Court, Peshawar, which was allowed vide judgment dated 18.11.2008. After receipt of above judgment services of the appellant/others were regularized w.e.f the date of promulgation of Act 2005 i.e 23.07.2005. However, services of a colleague of the petitioners namely Muhammad Iqbal son of Amir Waiz Khan, was appointed on 08.07.1998 were regularized from the date of contractual appointment vide notification dated 09.12.2006.

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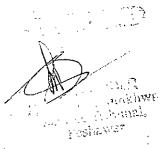
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2

3. Dr. M. Hamayun

4. Dr. Syed Shahnaz Jabeen

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These details were not divulged by the learned counsel for the appellant during arguments. How a civil servant, appointed through Public Service Commission could lay claim for regular appointment from the date of contractual appointment?

## **CONCLUSION:**

08. Before dilating on the merits of the case, we deem it appropriate to flag the critical issue of appointment of Dr. Qaiser Zaman ( date 19.10.2000), Dr. Sajjad Ahmad (date 15.09.1997), Dr. M. Hamayun (date 27.11.1998), Dr. Syed Shahnaz Jabeen(date 12.07.2004), Dr. Shahid Hussain Bukhari (date 08.02.2005), Dr. Zafar Iqbal (date 16.03.2005), Dr. M. Hashim (date 08.02.2005), Dr. Sheikh M. Farroq Azam (date 07.09.2007) and Dr. Sultan-un-Nisa (date 07.09.2007) on regular basis on the recommendations of Khyber Pakhtunkhwa Public Service Commission. The dates in the brackets indicate date of their regular appointment. It is pertinent to point out that though relevant notifications about their regular appointment have been annexed with the service appeals but their learned counsel kept mum over it for reasons best known to him. Strictly going by the rules seniority in such cases is assigned on the basis of merit list assigned by the Khyber Pakhtunkhwa Public Service Commission. Keeping in view the aforementioned position, it is not clear whether seniority was assigned to above petitioners from the date of regularization or appointment through Public Service Commission. As this issue was, properly raised/agitated by the learned counsel for the petitioners, so we would not like to

(CERTERNO)

rvice Tribunal, Peshawar

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MAD HASSAN) MEMBER

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mm (MUHAMMAD AMIN KHAN KUNDI)

MEMBER

ANNOUNCED 12.11.2019

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Date of Deline

لعدالت ما - موس المول فالمره يسم وزيام ح 1.1 مقدم دسومي بر جرم به من مهر محرسر انهک مغدم مندرج موان بالامي امن طرف مس واسط بردى دجواب دمى وكل كاروان ستلقان منام فى ور تم من محدالو - ى ن سرور المرد مقرر کمر کے اقرار کیا جاتا ہے کہ مساحب موصوف کو مقدم کی کل کا روالی کا کا ل اختیار موکا نیز وكميل صاحب كوكرف داحى مامدو تعزرتا فن وفيعد ارملعت ديب مراب دى ادراقدال دفوى ور معبورت وكرى كرفيا مرا وادرد مولى حيك زردير ادر مرحى دموى ور رواست رتم كالقيدين درام برمنخط كريسفا اعتبادي كالمنز بعبدرت مدم بروى الأكرى يكفرفه ااسك كرامذك درموق تر اركرف ابل تكون ونظرتان ويروى كرف كا امتيار موكا ادرك بورت مزادت مندم مذكور سمصل باجردى كأرردانى مح واسط ادردميل بالختبار فالونى كوابي ممراه باابى مجامية تغربه كالمتيار موكا ادرما نب مقررتده كولمى ومى حله مذكوره بالا امتيا دات مامل موديك أدر اس كاسا ختر بهداخة سنطور وفبول بوكا ودودان مقدمه مي جوخ بع ومرماته التواشي مقدم كم مب سي كال اكد كمتحق دكيل صاحب مومون بول ك . نيز رنايا وخرجه كى دمول كرف كالجم اختبار موكا - الر کوئی تاریخ متی مقام دورہ یہ ہو با حد سے با سرموند دیل صاحب با سد مربول کے کر سروی خر ركوس للذاد كات ما مركهدما كرسندر ب. شد الم یے بے نظورہے . \_l

NIC# 17301-1251061-6.