KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

Service Appeal No. 15577/2020

BEFORE: MR. KALIM ARSHAD KHAN ... CHAIRMAN MISS. FAREEHA PAUL ... MEMBER(E)

Zuhran Ullah S/O Akhtar Zaman R/O Phase-II, Hayatabad, Peshawar. Currently working as Naib Qasid FATA Division, Public Health Engineering Division Kohat.

.... (Appellant)

<u>Versus</u>

- 1. Secretary Public Health Engineering Department, Khyber Pakhtunkhwa, Civil Secretariat, Peshawar.
- 2. Chief Engineer Public Health Engineering North, Khyber Pakhtunkhwa, Peshawar.
- 3 XEN, Public Health Engineering Division, Kohat.

.... (Respondents)

Mr. Inayat Ullah Khan Advocate

For appellant

Mr. Muhammad Adeel Butt Addl. Advocate General

For respondents

 Date of Institution
 .03.12.2020

 Date of Hearing
 .05.10.2022

 Date of Decision
 .05.10.2022

JUDGEMENT

EAREEHA PAUL, MEMBER (E): The service appeal in hand has been instituted under Section 4 of the Khyber Pakhtunkhwa Service Tribunal Act, 1974, with the prayer that on acceptance of the instant service appeal, firstly to direct the respondents to release the salaries of the appellant alongwith arrears of pay w.e.f 1^{s1} January, 2018 till onwards; secondly, to declare the act of the respondents regarding stoppage of salaries of the appellant as null and void, without lawful

authority, and ineffective upon the accrued rights of the appellant; thirdly, to take action against the concerned officer for stopping the salary of the appellant in the light of the reported judgment in 1997 PLC(CS)666, and any other relief which this Hon'able Tribunal deems appropriate in the circumstances of the case and to whom the appellant was found entitled.

2. Brief facts of the case, as given in the memorandum of appeal, are that the appellant was appointed as Naib Qasid vide order dated 29.03.2013, issued by the office of Executive Engineer, Public Health Engineering, FATA Division, Kohat. He submitted his arrival report on 30.03.2013. While regularly performing his duties, the respondents, without issuing reason or cause, stopped the salaries of the appellant. He submitted various applications to Respondent No. 1, with copies to other respondents seeking reason for stopping his salary for a period of almost two years i.e 2018 and 2019 but they were not responded. He also filed departmental appeal dated 31.08.2020 in continuation of those applications, but it was also not responded. Feeling aggrieved the appellant filed writ petition No. 5426-P/2019 before the Hon'ble Peshawar High Court, which was decided/dismissed on 19.11.2020 on the point of maintainability by invoking the provision of Article 212 of the Constitution; hence this service appeal.

3. Respondents were put on notice who submitted written replies/comments on the appeal. We have heard the learned counsel for the appellant as well as the learned Additional Advocate General and perused the case file with connected documents in detail.

4. Learned counsel for the appellant presented the case in detail and contended that stoppage of salary was against the law and Constitution of Pakistan. He referred to a reported judgment 1997 PLC(CS)666, which clearly stated that strict action be taken against an officer who stopped the salary of an employee. He

further referred to a settled law according to which pendency of departmental inquiry, if any, was no good ground to stop the salary of the appellant as right to livelihood was a fundamental right which was part of right to life as embodied in Article 9 of the Constitution of Pakistan. He prayed for the release of salary alongwith arrears of pay w.e.f 1st January, 2018 onwards.

5. The learned Additional Advocate General, on the other hand, invited the attention to the appointment order of the appellant and contended that it was declared irregular and fake and that there was a clear difference between the signatures on office order and service book. He further contended that the appellant did not submit his arrival report to his immediate officer, that was the Sub-Divisional Officer concerned, which was then to be reported to the Executive Engineer. He further informed that the department conducted an inquiry regarding fake appointments of Class-IV employees made during period from August 2012 to December 2014, according to which the said recruitments were declared irregular and fake as they were made without observing codal formalities. He further informed that the salary of the appellant had been stopped on source inactive form duly signed by Executive Engineer and Divisional Accounts Officer.

6. In view of the arguments and record presented before us, it transpires that the appellant was appointed as Naib Qasid in the Public Health Engineering, FATA Division Kohat in the year 2013. He started performing his duties and getting salaries. In an inquiry conducted against Mr. Baharullah Khan, Ex-XEN FATA Division, Kohat, it was found that certain irregular appointments of Class-IV employees were made without observing codal formalities. Report of that inquiry has been provided with the reply in view of which salary of the appellant was stopped. It was strange to note that the source form available with the reply indicated stoppage of salary of the appellant from 1st January 2018 because of absence from duty. As there is a controversy in the reply given by the department followed by the statement of Additional Advocate General and in the source form, we think that the matter needs to be looked into in detail. It is further evident from the record that the appointment order of the appellant is still in place. Neither the appointment order has been withdrawn, nor the appellant has been dismissed from service. Salary slips provided with the appeal indicate that the appellant was an employee in the office of the Executive Engineer PHE, FATA and indicated in the Ministry of Education. Moreover, deduction of G.P Fund, as indicated in his pay slips, was against the terms and conditions of his appointment as indicated in his appointment order dated 29.03.2013 which indicates that he will not contribute to G.P Fund and will not be entitled to pension, gratuity benefits etc.

7. In view of the above discussion, the appeal in hand is allowed with the direction to the department to proceed against the appellant, if they think that the appointment order was fake/bogus, in a way as provided under the law. In the light of the outcome of those proceedings, the department may further look into the extent of salary payable to the appellant. Costs shall follow the events. Consign.

8. Pronounced in open court in Peshawar and given under our hands and seal of the Tribunal this 5th day of October, 2022.

(KALIM ARSHAD KHAN) Chairman

(FAŘÉEHA PAUL)

Member (E)

Service Appeal No. 15577/2020

Mr. Inayat Ullah Khan, Advocate for the appellant present. Mr.
 Muhammad Adeel Butt, Additional Advocate General for respondents
 present. Arguments heard and record perused.

2. Vide our detailed judgement containing 04 pages, we arrived at a conclusion that the appeal in hand the appeal in hand is allowed with the direction to the department to proceed against the appellant, if they think that the appointment order was fake/bogus, in a way as provided under the law. In the light of the outcome of those proceedings, the department may further look into the extent of salary payable to the appellant. Costs shall follow the events. Consign.

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RÉEHA PAUL) (FÅ Member (E)

<u>KHYBER PAKHTUNKHWA SERVICE TRIBUNAL</u> <u>PESHAWAR</u>

Service Appeal No. 15577/2020

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Mr. Muhammad Adeel Butt Addl. Advocate General

For respondents

For appellant

 Date of Institution
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 Date of Hearing
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 Date of Decision
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8. Pronounced in open court in Peshawar and given under our hands and seal of the Tribunal this 5th day of October, 2022.

(FAREEHA PAUL) Member (E)

(KALIM ARSHAD KHAN) Chairman



GOVERNMENT OF KHYBER PAKHTUNKHWA ESTABLISHMENT & ADMINISTRATION DEPARTMENT

Dated Peshawar, the June 09, 2022

NOTIFICATION

NO.SO(E-I)/E&AD/9-232/2022. The following postings/transfers of officers are

hereby ordered in the public interest, with immediate effect:-

S. #	NAMES OF OFFICERS	FROM	ТО
	Engr Irfan Rashid (BS-20) upon promotion	Superintending Engineer, Public Health Engineering Circle, Peshawar	Peshawar (A.V.P)
Ø	• Engr. Bahar Ullah (BS-19)	Director (Labs/Project), Public Health Engineering Deptt. Peshawar	Chief Engineer (North) Public Health Engineering Deptt, Peshawar (OPS), (A.V.P)
3	Mr Qasier Farooq (BS-19) *	Superintending Engineering (HQ) o/o Chief Engineer (North), Public Health Engineering Department, Peshawar	Chief Engineer (East), Public Health Engineering Department

CHIEF SECRETARY GOVERNMENT OF KHYBER PAKHTUNKHWA

Endst Of even NO. & date

Copy forwarded to the:-

- 1 Principal Secretary to Governor, Khyber Pakhtunkhwa.
- 2. Principal Secretary to Chief Minister, Khyber Pakhtunkhwa.
- 3. Secretary to Govt of Khyber Pakhtunkhwa, Public Health Engineering Department.
- 4. Accountant General, Khyber Pakhtunkhwa.
- 5. Chief Engineer, Public Health Engineering Department, Peshawar.
- 6. Chief Engineer (Central) Public Health Engineering Department.
- 7 Chief Engineer (North) Public Health Engineering Department.
- 8. Superintending Engineer, PHE Circle, Peshawar.
- 9. Superintending Engineer (H.Q) office of the Chief Engineering (South) PHE Peshawar
- 10. Director Design, Office of the Chief Engineer (South) PHE, Peshawar,
- 11. PS to Chief Secretary, Khyber Pakhtunkhwa.
- 12. PS to Secretary Establishment, E&A Department/SO (Admin) E&AD
- 13. Officers concerned.
- 14 Controller, Govt. Printing Press, Peshawar,

9/6/2022 IZIA.I SECTION OFFICER (ESTT-I)

PH: NO. 091-9210529

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Name: HAZAR ULLAH	NTN:	
NATE GASID	GPF #:	
CNIC No.1110106308287	Old #:	
SFF interest Applied		
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PAYS AND ALLOWANCES:		
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2309-Adhoc Relief All 2021 10%	1,351.00	
2311-Dress Allowance - 2021	1,000.00	•
2312-Washing Allowance 2021	1,000.00	
2313-Inregrated Allowance 2021	600.00	
2341-Dispr. Red All 15% 2022KP	2,026.00	
Gross Pay and Allowances DEDUCTIONS:	31,363.00	`
CPF Balance 86,156.00	Subrc: 770.00	
3501-Benevolent Fund	600.00	
4004 R. Benef is & Death Comp:	309.00	
Total Deductions	1,670.00	
	29,593.00	
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()fice of the Accountant General Kligher Pakhyaikhwa, Kurt Road, Peshawai Phy 1 091-07 17:50-3 Detect: 22.04 Heres. CIRCUL In line of CGA office lener No. 162/CGA/Courd/1(8)/2022 dated 21.06.2022 and Para "P" of O. M.of Finance Division order no. 9(7)R-1/2014-233/2022 dated 28.05.2022. The officials/officers in 1315-01 to RPS-16 of this office are hereby directed to submit irrevocable option if desires to continue new time scale policy within one day to Admn-I Section.

Kohat		
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Name: HAYAT ULLAH	NTN:	
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2312-Washing Allowance 2021	•	1,000.00
2313-Integrated Allowance 2021		600.00
2341-Dispr. Red All 15% 2022KP		1,968.00
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3501-Benevolent Fund		600.00
4004-R. Benefits & Death Comp:		300.00
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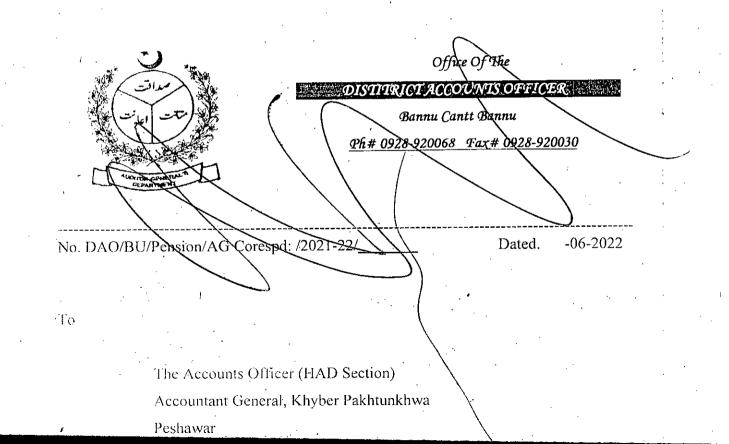
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2312-Washing Allowance 2021	1,000.00
2313-Integrated Allowance 2021	600.00
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Subject: -

GUIDANCE/OPINION ABOUT FAMILY PENSION CASE IN

RESPECT OF MST: BAHADARA EX: DAL.

Reference to the above dited subject it is stated that the above named/has been retired from service on superannuation on 19-01-2022. The position of the case is that the widow/pensioner drawing family pension of her husband w.e.f 01-12-1999 after the death of husband. As per revised pension rules-2021 only one pension is allowed, this office need guidance weather the widow concerned is entitled for both pension or otherwise.

> District Comptroller of Accounts Bannu

D. Office Work/AG Correspondence File/ Syed

4th October, 2022 Appellant alongwith his counsel present. Syed Naseer Ud Din Shah, Asst: AG alongwith Mr. Osama Habib, SDO, PHE Department Kohat for respondents present.

The reply of the department in this case shows that the department has termed the very appointment order of the appellant as fake. If the appointment order is fake, how could the appellant get salaries for years and who had submitted source form and signed as a DDO is to be trashed out. For the purpose we direct through Mr. Osama Habib, SDO, PHE Department Kohat that all the respondents shall appear in person. To come up for arguments on 05.10.2022 before the D.B.

(Fareeha Paul) Member(Executive)

(Kalim Arshad Khan) Chairman

06.04.2022

Junior to counsel for the appellant present. Mr. Kabirullah Khattak, Addi. AG for respondents present.

Written reply/comments of respondents No. 2 & 4 have not been submitted. In violation of standing instructions of the Establishment Department, the officials holding lower rank are in attendance on behalf of the respondents and that too without power of attorney. This non-serious attitude of the respondents is taken seriously. Therefore, the respondents are directed to attend the Tribunal personally alongwith written reply/comments on 18.05.2022 before S.B.

Chairman

18.05.2022

Learned counsel for the appellant present. Mr. Muhammad Adeel Butt, Addl. AG alongwith Mr. Usama Habib and Irfan, Assistant for the respondents present.

Representative of the respondent department produced an order bearing No. SO (O&M)E&AD/2-22-2006-Vol-IV dated 24.09.2009 whereby Communication & Works Department and Public Health Engineering Department have been reverted back to their separate entity/departments. Copy of the said order is placed on file. While referring to the said order, it was requested that official respondent No. 4 being not a relevant respondent, may be deleted from the panel of respondents. Office is directed to make necessary correction in the heading of appeal with red ink. To come up for arguments before the D.B on 22.07.2022

The Bench is incompletes Therfor Case is adjurned to 4-10-22 Reader

(MIAN MUHAMMAD)

23-7-22

Learned counsel for the appellant present. Mr. Kabirullah Khattak, Addl: AG alongwith Mr. Suleman, Asst: Social Organizer for respondents present.

Written reply/comments on behalf of respondents not submitted. Representative of the respondents seeks time to submit written reply/comments. Adjourned. To come up for written reply/comments on 02.02.2022 before S.F.

> (MIAN MUHAMMÁĎ) MEMBER (E)

)2.2022

01.12.2021

Appellant in person present. Mr. Muhammad Adeel Butt, Add: AG alongwith Mr. Irfan, Assistant for respondents present.

Representative of the respondents submitted written reply on behalf of respondents No. 1 and 3 which is placed on file. A copy of the same is also handed over to the learned counsel for the appellant. Notices be issued to respondents No. 2 and 4 for submission of written reply/comments. Adjourned. To come up for written reply/comments of respondents No.2 and 4 on 06.04.2022 before S.B.

(Attig Ur Rehman Wazir) Member(E)

06.04.2021

Glipulatics period her passed and mply hes not been sub-theol.

Due to demise of the Worthy Chairman the Tribunal is defunct, therefore, case is adjourned to 13.07.2021 for the same as before.

READER

13.07.2021

Appellant in person and Mr. Kabirullah Khattak, Addl. AG alongwith Hamayun Khattak, SDO for the respondents present.

Respondents have not submitted reply/comments. They are directed to submit written reply/comments in office within 10 days, positively. If written reply/comments are not submitted within the stipulated time, or extension of time is not sought through written application with sufficient cause, the office shall submit the file with a report of non-compliance. File to come up for arguments on 01.12.2021 before the D.B.

Chairman

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P.S 28.07.2021

Learned Addl. A.G be reminded about the omission and for submission of Reply/comments within extended time of 10 days.

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Form- A

FORM OF ORDER SHEET

Court of /2020 Case No.-Order or other proceedings with signature of judge S.No. Date of order proceedings 2 3 1 . The appeal of Mr. Zuhranullah presented today by Mr. Inayatullah 1-03/12/2020 Khan Advocate may be entered in the Institution Register and put up to the Worthy Chairman for proper order please. REGISTR This case is entrusted to S. Bench for preliminary hearing to be put 2up there on 18 01 2021 CHAIRMAN 18.01.2021 Appellant present through counsel. Preliminary arguments heard. File perused. Points raised need consideration. Admitted to regular hearing subject to all legal objections. The appellant is, directed to deposit security and process fee within 10 days. Appellant D Securary & Process Fee Thereafter, notices be issued to respondents for written reply/comments. To come up for written reply/comments on 06.04.2021 before S.B. (Rozina) ehman Member (J)

BEFORE THE HON'BLE KHYBER PAKHTUNKHWA SERVICES TRIBUNAL, PESHAWAR

S.A. No.____/2020

Zuhran Ullah.....

<u>Versus</u>

Secretary Public Health Engineering Department Khyber Pakhtunkhwa and others..... Respondents

S.No.	Description of documents.	Annex	Pages.
1)	Memo of Service Appeal.		1-5
2)	Affidavit.		6
3)	Addresses of the parties.	-	7
4)	Copies of appointment order dated 29.03.2013 and arrival report	A-B	8-9
5)	Copies of medical certificate along with extract from service books	C-D	10-12
6)	Copies of salary slips	E-E/8	13-21
7)	Copies of applications along with postal receipts	F,F/1 F/2, F/3	22-25
8)	Copy of departmental appeal	G	26
9)	Copy of W.P.No.5426-P/2019 and order dated 19.11.2020	H-I	27-35
10)	Wakalatnama.		36

INDEX

Through

Appellant

Inayat Ullah Khan Advocate High Court Peshawar. LL. M (UK) Cell: 0333-9227736

&

Muhammad Haris Sher Advocate, Peshawar

..... Appellant

Dated: 02.12.2020

BEFORE THE HON'BLE KHYBER PAKHTUNKHWA SERVICES TRIBUNAL, PESHAWAR

15577 S.A.No._____ /2020

Khyber Pakhtukhwa Service Tribunal Diary No. 16060 Dated 3/17/2020

Zuhran Ullah son of Akhtar Zaman R/o Phase-II, Hayatabad, Peshawar. Currently working as Naib Qasid

FATA Division, Public Health Engineering Division Kohat. Appellant

<u>Versus</u>

- 1) Secretary Public Health Engineering Department Khyber Pakhtunkhwa, Civil Secretariat Peshawar.
- Chief Engineer Public Health Engineering North Khyber Pakhtunkhwa, Peshawar.
- 3) XEN, Public Health Engineering Division, Kohat

Chief Engineer, Works and Services Merged Areas, Civil

SERVICE APPEAL UNDER SECTION 4 OF THE SERVICES TRIBUNAL ACT, 1974 FOR RELEASE OF PAY OF THE APPELLANT.

2020

It is, therefore, humbly prayed that on acceptance of this Service Appeal;

Firstly, to direct respondents No.1 to 4 to forthwith release the salaries of the appellant along with arrears of pay w.e.f. 1st January, 2018 till onwards;

Secondly, to declare the act of respondents regarding stoppage of salaries of the appellant as null and void, without lawful authority, and ineffective upon the accrued rights of appellant; *Thirdly*, to take action against the concerned officer for stopping the salary of the appellant in the light of reported judgment in **1997 PLC (CS) 666**.

2

Any other relief which this Hon'ble Tribunal deems appropriate in the circumstances of case and to whom the appellant found entitled may kindly also be granted.

Respectfully Sheweth;

Brief facts giving rise to the instant appeal are as under:-

 That the appellant was appointed as Naib Qasid vide order No.839/5-E dated 29.03.2013 issued by office of Executive Engineer Public Health Engineering FATA Division Kohat.

It is pertinent to mention that the appellant submitted his arrival report for resumption of his duty on 30.03.2013 on the post of Naib Qasid in view of the appointment order as referred to in the above paras.

(Copies of appointment order dated 29.03.2013 and arrival report are attached as Annex: "A & B").

 That the appellant also submitted his medical certificate and accordingly service book was also issued showing his entry and arrival report in service.

(Copies of medical certificate along with extract from service books are Annex: "C and D").

3) That the appellant was regularly performing his duties to the entire satisfaction of his immediate superiors and in this regard he was regularly drawing his salaries since 2013 till December 2017.

(Copies of salary slips are Annex: "E to E/8")

4) That all of a sudden the respondents without assigning any reason or cause stopped the salaries of the appellant till date and in this regard various applications were filed before respondent No.1 with copies to the remaining respondents

seeking reasons for stopping his salaries for a period of almost two years i.e. for the year 2018 and 2019 but since then no response has been provided to him.

3

(Copies of applications along with postal receipts are Annex: "F, F/1, F/2 and F/3").

That appellant also filed Departmental Appeal dated 31.08.2020 in continuation of the applications mentioned in para-4 for release of pay, but since then no response has been provided.

(Copy of departmental appeal is Annex: "G").

That since no written orders with regard to stopping salaries of the appellant has been passed by the respondents, therefore, the appellant being aggrieved filed Writ Petition No.5426-P/ 2019 before the Hon'ble Peshawar High Court, Peshawar, which was decided/ dismissed on 19.11.2020 on the point of maintainability by invoking the provision of Article 212 of the Constitution.

(Copy of W.P.No.5426-P/2019 and order dated 19.11.2020 are Annex: "H and I")

7) That having no alternate and efficacious remedy, the appellant constrained to approach this Hon'ble Service Tribunal for redressal of his grievance on the following amongst other grounds:

GROUNDS

- a) That the act of respondents to stop the salary of the appellant is against the law, facts and material available on record.
- b) That the act of respondents is violative of Article 4, 9, 11, 25 and various other Articles of the Constitution of Pakistan as well as judgments rendered by the august Supreme Court of

6)

5)

<u>(</u>__

Pakistan that departmental authorities under law having no power to stop the salaries of their employees and that too without adhering/ adopting **due process of law**, which amounts to force labour, hence **violative of Article 11** of the Constitution of Pakistan.

That the Hon'ble High Court categorically held in a reported judgment 1997 PLC (CS) 666

"that strict action be taken against an officer who stopped the salary of an employee".

c)

d)

e)

Even otherwise it is also settled law that:

Pendency of departmental inquiry, if any, is no ground to stop the salary of the appellant as right to livelihood is a fundamental right which is part of right to life as embodied in Article 9 of the Constitution of Pakistan"

That the Hon'ble Peshawar High Court, Peshawar categorically held in <u>2017 PLC (CS) note 14 p.14</u> that salary on pretext of irregular appointment order was declared to be held illegal. Department was directed to release the pay of appellant from the date of its stoppage.

It is pertinent to mention that no limitation runs in matters relating to pay and pension. (1991 SCMR 1041, 2005 PLC (CS) 1439, 2006 PLC (CS) 489, 2002 PLC (CS) 1388, 1990 PLC (CS) 95).

If case has merit limitation may not be a hurdle in the way of appellant. (PLD 2002 (SC) 84, 2004 SCMR 527, PLJ 2004 (SC) 306, PLD 2013 SC 724 (k)

That the act of respondents has exposed not only the appellant but his ailing parents to risk of not getting proper care and treatment as the appellant was the only source of income of his family, hence suffering since the month of December, 2017 till date by illegally stopping his salaries without assigning any reason or cause.

That it is settled law that salary of an employee is no more a State bounty.

Keeping in view, what has been stated above it is, therefore, humbly prayed that on acceptance of this Service Appeal

Firstly, to direct respondents No.1 to 4 to forthwith release the salaries of the appellant along with arrears of pay w.e.f. 1st January, 2018 till onwards;

Secondly, to declare the act of respondents regarding stoppage of salaries of the appellant as null and void, without lawful authority, and ineffective upon the accrued rights of appellant;

Thirdly, to take action against the concerned officer for stopping the salary of the appellant in the light of reported judgment in **1997 PLC (CS) 666**.

Any other relief which this Hon'ble Tribunal deems appropriate in the circumstances of case and to whom the appellant found entitled may kindly also be granted.

Appellant

Through

Inayat Ullah Khan Advocate High Court LL. M (U.K)

& Muhammad Haris Sher Advocate, Peshawar.

Dated: 02.12.2020

f)

BEFORE THE HON'BLE KHYBER PAKHTUNKHWA SERVICES TRIBUNAL, PESHAWAR

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S.A.	No	/2	020
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Zuhran Ullah.....

Ø.S.

<u>Versus</u>

Secretary Public Health Engineering Department Khyber Pakhtunkhwa and others..... Respondents

AFFIDAVIT

I, Zuhran Ullah son of Akhtar Zaman R/o Phase-II, Hayatabad, Peshawar currently working as Naib Qasid FATA Division, Public Health Engineering Division Kohat (appellant) do hereby affirm and declare on oath that the contents of accompanying Appeal are true and correct and nothing has been concealed from this Hon'ble Tribunal.

0

imner -12-20 ÍAT ULLÁH SHAH 🛆 MIAN ADVOCATE Notary Public/Oath Commissioner

Peshawar High Court Peshawa

..... Appellant

Deponent [•] CNIC No.11101-5042676-5 Cell: 0331-6798595

<u>BEFORE THE HON'BLE KHYBER PAKHTUNKHWA SERVICES</u> <u>TRIBUNAL, PESHAWAR</u>

S.A. No.____/2020

Zuhran Ullah.....

115-

<u>Versus</u>

..... Appellant

Secretary Public Health Engineering Department Khyber Pakhtunkhwa and others...... Respondents

ADDRESSES OF THE PARTIES

APPELLANT:

Zuhran Ullah son of Akhtar Zaman R/o Phase-II, Hayatabad, Peshawar. Currently working as Naib Qasid FATA Division, Public Health Engineering Division Kohat

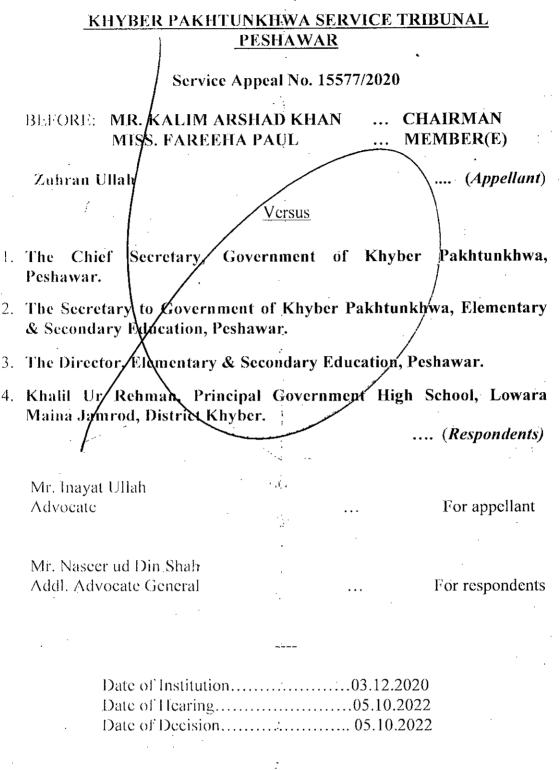
RESPONDENTS:

- 1) Secretary Public Health Engineering Department Khyber Pakhtunkhwa, Civil Secretariat Peshawar.
- 2) Chief Engineer Public Health Engineering North Khyber Pakhtunkhwa, Peshawar.
- 3) XEN, Public Health Engineering Division, Kohat
- 4) Chief Engineer, Works and Services Merged Areas, Civil Secretariat, Peshawar

Through

Appellant лM

Inayat Ullah Khan⁴⁷ Advocate High Court Peshawar. LL. M (UK)



JUDGEMENT

FAREEHA PAUL, MEMBER (E): The service appeal in hand has been instituted under Section 4 of the Khyber Pakhtunkhwa Service Tribunal Act, 1974, on acceptance of the instant service appeal, firstly to direct the respondents to forthwith release the salaries of the appellant alongwith arrears of pay w.e.f 1st January,2018 till onward; secondly to declare the act of the respondents regarding stoppage of salaries of the appellant as null and void, without lawful authority, and ineffective upon the accrued rights of appellant; thirdly to take action against the

authority, and ineffective upon the accrued rights of appellant; thirdly to take action against the concerned official for stopping the salary of the appellant in the light of the reported judgment in 1997 PLC(CS)666, and any other relief which this Hon'able Tribunal deems appropriate in the circumstances of the case and to whom the appellant found entitled may kindly also be granted.

2. Brief facts of the case, as given in the memorandum of appeal, are that the appellant was appointed as Naib Qasid vide order dated 29.03.2013, issued by the office of Executive Engineer, Public Health Engineering, FATA Division Kohat. *Intervet* He submitted his arrivation 30.03.2013. While regularly performing his duties, the respondents without issuing reason or cause stopped the salaries of the appellant. If e submitted various applications to Respondent No. 16, with copies to other respondents seeking reason for stopping his salary for a period of almost two years and 2019i.e 2018 for they were not responded. He also filed departmental appeal dated 31.08.2020 in continuation of those applications, but it was not responded. Feeling aggrieved the appellant filed writ petition No. 5426-P/2019 before the Hon'ble Peshawar High Court, which was decided/dismissed on 19.11.2020 on the point of maintainability by invoking the provision of Article 212 of the Constitution; *hence this Service Appenl*.

3. Respondents were put on notice who submitted written replies/comments on the appeal. We have heard the learned counsel for the appellant as well as the learned Additional Advocate General and perused the case file with connected documents in detail.

4. Learned counsel for the appellant presented the case in detail and contended referred that stoppage of salary was against the law and Constitution of Pakistan. He stated clearly stated that a reported judgment 1997 PLC(CS)666, according to which strict action be taken against an officer who stopped the salary of an employee". He further referred the settled law according to which pendency of departmental inquiry, if any, is no

a notice for personal hearing was also issued on 03.06.2013. Record shows that notices were issued through registered post on her home address. It further indicates that notices were issued in the daily Aaj dated 04.05.2013 and daily Express dated 08.12.2013 also. There is a statement dated 31.08.2013 present on the record, according to which the appellant admitted that she did not perform her duties and submitted her apology and request for a chance by stating that if in future she was not dutiful, she might be proceeded against under law and that she would not appeal against that. Despite all the notices and her statement in writing the appellant did not try to mend her ways and still absented herself from duty.

8. In view of the above discussion, we are satisfied that the department has acted in line with the given law and rules. The appeal is thus groundless, and therefore, dismissed. Parties are left to bear their own costs. Consign.

9. Pronounced in open court in Peshawar and given under our hands and seal of the Tribunal on this 5th day of October, 2022.

(KALIM ARSHAD KHAN) Chairman

(FAREEHA PAUL) Member (E)

good ground to stop the salary of the appellant as right to livelihood is a fundamental right which is part of right to life as embodied in Article 9 of Ke Constitution of Pakistan². He prayed for the release of salary alongwith arrear³ of pay w.e.f 1st January, 2018 onward²

5. The learned Additional Advocate General, on the other hand, invited the attention to the appointment order of the appellant and contended that it was declared irregular and fake and on that there was/clear difference between 10 the signatures on office order and service book. He further contended that the was the appellant did not submitted his arrival report to his immediate officer, that/Sub-Divisional Officer concerned, which was then be reported to the Executive Engineer. He further informed that the department conducted an inquiry regarding fake appointments of Class-IV employees made during period from August 2012 to December 2014, According to which said recruitments were declared irregular and fake as they were made without observing codal formalities. He further informed that the salary of the appellant had been stopped on source inactive form duly signed by Executive Engineer and Divisional Account Officer.

brauspers 6. In view of the arguments and record presented before us, it is elear that the appellant was appointed as Naib Qasid in the Public Health Engineering, FATA medites Division Kohat in the year 2013. He started performing there/and getting salaries, conducted In the tight of inquiry, copy of the report provided with the roply, it was found that certain irregular appointment of Class-IV employees were made without Report of that inquing has been movide observing codal formalities in view of which salary of the appellant was stopped. that the Jt was strange to note source form available with the reply indicated stoppage of the anellost of the appellant of salary from 1st January 2018 because of absence be duty. As there is a controversy in the reply given by the department followed by the statement of Additional Advocate General and in the source form, We think that the matter Mr Bahazullah Khan, Ex-XEn FATA Dirision, Kohar

al into needs to be look in detail. It is further evident from the record that the appointment order of the appellant is still in place. Neither the appointment order has been withdrywi nor the appellant has been dismissed from service. Salary slips providedE 7. In view of the above discussion, the appeal in hand is allowed with the direction to the department to see the extent of the salary payable to the appellant.--The appellant The department is-free to proceed against him, if they think that the appointment In the light of the outcome order was fake/bogus, in a way as provided under the law.]Parties are left to bear those proceedings, their own costs. Consign. the depte may Pronounced in open court in Peshawar and given under our hands and seal further the Tribunal this 5th day of October, 2022. of the Tribunal this 5th day of October, 2022. extent of salary payable to the appellants (KALIM ARSHAD KHAN) (FAREEHA PAUL) Member (E) Chairman Dwith the two appeal indicate that the appellant was an employee of in the office of Executive Engineer PHE, FATA bat spint out of the and indicated ou the Ministery of Education. Moseover deduction of GP Fund, as indicated in his pay slip, was against the terms and conditions of the appointment as indicated in his appointment appointment as indicated in his appointment be order dated 29-3-2013 which indicates - that he will not contribute to GP fund and will not be will not contribute to GP fund and will not be (1) someon entitled to pension, getwity benefits (1) someon entitled to pension, getwity benefits

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Annexuse, A' (8

OFFICE OF THE EXECUTIVE ENGINEER PUBLIC HEALTH ENGG: FATA DIVISION KOHAT HOUSE # 29, SECTOR # 5, PHASE # 1, KDA, KOHAT

839/5.E No.

Dated Kohat the 29/3 /2013?

OFFICE ORDER

Mr.Zuhran Ullah S/O Akhtar Zaman R/O Sokri Karim Khan Tehsil & District Bannu, is hereby appointed as Naib Qasid on contact basis against the existing vacancy in PHE FATA Division Kohat in BPS-01(4800-150-9300) plus usual allowance as admissible under the rules subject to the following terms and conditions.

> The appointment is made purely on contract basis and is liable to termination at any time without any notice or reason. If he wishes to resign from the post, he shall given one Month notice prior to resignation or one Month pay will be deposited in lieu thereof.

> He shall produce his health and age certificate from the Medical Superintendent Divisional Head quarter Hospital Kohat.

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He will not contribute to GPF and will not be entitled to pension, gratuity benefit, etc.

If he accepts the appointment on the terms and condition specified above, he shall report for duty to the Sub Divisional Officer PHE FATA Sub Division FR Kohat with in 14-days of order, failing which the order shall be stood cancelled automatically.

ECUTIVE ENGINEER

Copy to:-

- The Medical Superintendent HQ Hospital Kohat for information please. 1-
- The District Accounts Officer Kohat. 2-
- The SDO PHE FATA Sub Division FR Kohat for information & n/a. 3-
- 4-The DAO Local. 5-
 - The Official concerned.

EXECUTIVE ENGINEER



Hnnewise "B" (the Executive Engineer, P.H.E. Fata Division, Kohat. Suppert. ARRIVAL REPORT In compliance of office order No dated 29-3-2013. I submit my arrival repo for duty today ie. 30-3-2013 (FN). Thanks. Yours obedien Daled 30/3/ Zuhran Ullah Nais Dasid

	HMERUSEL	
MEDICA	L CERTIFICATE	

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Name of official	<u> </u>	
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Exact height by measurement	.	
Persone mark of identification		
Signatine of the official		
Signature of head of office:		

Seal of office

I do hereby certify that I have examined Mr. <u>Zuhramullah</u> a candidate for employment in the Office of the <u>Executive Engineer</u> (<u>PHE FNTA</u>) <u>Kehat</u> and cannot discover that he had any disease communicable or other constitutional affection or bodily infirmity except. <u>Nil</u>

His age according to his own statement ______ I gram _____ year and by appearance about

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PAYS AND ALLOWANCES:
0001-Basic Pay:
1000-House Rent Allowance
1210-Convey Allowance 2005
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1528-Unattractive Area Allow
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2148-154 Adhoc Relief All-2011
2174-Adhoc Relief All-2014
2198-Adhoc Relief All 7.54
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Name: ZUHRAN	ULLAH .	NTN :		•		
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Kohat P Sec:001 Month:December 2014 KT9001 -EXECUTIVE ENGINNER (PHE FA Min. Of Education S#: 1 S#: 1 Pers #: 50171936 Buckle: Name: ZUHRAN ULLAH NATE QASID CNIC No.1110150426765 GPF Interest Applied 01 Active Temporary PAYS AND ALLOWANCES: 0001-Basic Pay 1000-House Rent Allowance 1210-Convey Allowance 2005 1300-Medical Allowance 1528-Unattractive Area Allow 1971-Adhoc Allowance 20100 50t 2118-Adhoc Relief Allow (2012) 2148-15t Adhoc Relief All-2013 2174-Adhoc Relief Allow-2014 NTN: GPF #: Old #: XT9001 . Pays 5,250.00 891.00 1,785.00 1,200.00 445.00 1,485.00 1,485.00 1,050.00 787.00 525.00 Gross Pay and Allowances DEDUCTIONS: 14.418.00 GPF Balance 4,245.00 3501-Benevolent Fund 3511-Addl Group Insurance 3604-Group Insurance GPF Balance 212.00 120.00 .3.00 58:00 Subre -Total Deductions 393.00 14,025.00

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بخدمت جناب مير کې صاحب پيلک ساتھ الجئيرنگ ڈيپار خمنٹ خيبر پختون خواہ پشاور یند تخواه جاری کرنے کی ودخواست سے جناب عالى! گذارش کہ کہ سائل محکمہ میں نائب قاصد ہے انتہائی غریب گھرانے سے تعلق ہے۔ صرف ای تخواہ پر ساراخاندان گزاره کر تاہے۔ اور سب گھر والے انتہائی خوش تھے۔ اس دروان محکمہ میں ایک انکوائر کی جاری تھی کہ اچانک میری تخواہ بند ہو گئ۔ ایکسن آفس معلومات حاصل کرنے پہنچ گیاتو معلوم ہوا کہ میری تخواہ بند ک گئ ہے۔ توافس میں وجہ معلوم کرنے کی کو شش کی تو معلوم ہوا کہ غیر حاضری کی وجہ سے آپ کی شخواہ بند کی ہے۔ لیکن آفس میں کوئی ایسی لیٹر یا کوئی اور قانونی چارہ جوئی نہیں کی گئی ہے۔ البنديين معلوم ہوا کہ انگوائر کی ميں اپ کانام بھی ہے۔ اس سے پہلے مجھ سے تنخواہ کے بہانے سروس بک مانگاتھا کہ اپ کی تخواہ کم ہے۔ لہدااپ سروس بک لائے۔ اب میری شخواہ 14 ماہ سے بندہے۔ گھر کے چولیے ٹھنڈ اہو گئے میں اور فاقبہ کشی پر محبور ہے۔ لہذا آپ صاحبان سے مؤدبانہ گذارش ہے کہ ساکل کی فریاد سنیں اور انصاف دلائیں۔ ہم آپ صاحبان ب اميد لخ يتف يين-العارض آپ کافرمان بردار ظهر المحاصد علم المحاصية بلك جيلته انجسر نگ فاثا دُويژن ecan 912019 4 كالى برائے اطلاع: 1- ایکسکن پیلک ہیلتھ انجنبَر نگ فاٹاڈویژن کوہاٹ الأربية بالمراجع المراجع المراجع ATTES an an an an tha tha tha an the said that the said

Annexise J#) CN: 476340445 G Ð • 380 87 n in the second ન ગ CASH 14.23 UNP (L: 0.5) Staff: 101660 Staff: 101600 時に記 Name 2019687 01 AU Phone 0.536 1982 747 Augusto Date 0.536 1982 747 そこの構成 : . HERE AND A THE THE AND 1 0 Service Cifti Other Amount iç N VAS Insurance (HG .28 GST 200 y 7553 iƏlat 観光しまし 徽位 8. s.

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Annexi الدمت جاب سكر من ماجب (بلك ميلتوا بحشير تك و بار منك فير بخونخا-منوان: - بندش تخواه کا آدا میک -جنابعالي تزارش کی جاتی ہے۔ کہ سائل نے ایک لیئر بذریعہ TCS ڈاک آپ ضاحبان کو بمور خہ 2019-04-24 ارسال کیا تھا۔ جس میں ہمارے ساتھ تمام ترزیادتی کی وضاحت بیان کی تکی ہے۔اور اس سلسلے میں ہم کواسی لیٹر کی کوئی جواب نہیں ملاہے۔ لهذاآب صاحبان مهرباني فرماكر بهم كوانصاف فراجم كباجات اوراس ميس جس كى كردار ظالمانه بوان كى خلاف قانونى كاردائي کی جائے۔ جس نے ہمارے ساتھ جان ہو جھ کرڑیادتی کی ہے اور قانون کوغلط استعال کیا گیا ہے۔ مجھے یقین ہے کہ جارب ساتھ جو کچھ ہواآپ صاحبان اس کی تدارک کریں گے۔ اور ہم جلدانصاف کی توقع رکھے ہی۔ في العارض ور ند:25-09-2019 ļ المسالم من من المسالم فالافرين بلك منات المنتز عل الدويان كومات . كابي برائع ظرور في اطلاع بن كردية من من بالتي بيد مال بالم من من من 1. ايكستن يبلك ميلتم الجنئر تك دويرين كومك مست 2. چيف انجنبر صاحب پيلک ميلخه انجنبر بک زارتھ خيبر پختونخواه پشادر 3. صوباني محتسب خيبر يختونخواه پشاور 4. چيف منسر صاحب كميلينت سيل خيبر پختون خواه-AM TED

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То

The, Public Health Engineering, FATA Division Kohat.

SUBJECT: <u>DEPARTMENTAL APPEAL FOR RELEASE OF SALARIES</u> <u>W.E.F 01.01.2018 TILL DATE</u>

Sir,

- 1. That the undersigned was appointed as Naib Qasid vide order dated 29.03.2013 issued by the office of Executive Engineer Public Health Engineering FATA Division Kohat.
- 2. That the undersigned was regularly performing his duties to the entire satisfaction of my immediate superiors and I was regularly drawing my salaries since 29.03.2013 till December 2017.
- 3. That all of a sudden without assigning any reason or cause the salaries of the undersigned were stopped with effect from 01.01.2018 till date.
- 4. Various applications for release of salaries have already been made to the concern authorities but no response is provided to me so far.
- 5. It is pertinent to mention that no written order with regard to stopping of salaries of the undersigned has been passed by the respondents, therefore, this departmental appeal is presented to release my salaries forthwith.
- 6. It was time and again assure to the undersigned that there is some departmental inquiry pending against the then XEN Behrullah so after completion of the inquiry against him my salaries will be released immediately, hence I was kept-on promises and despite of the fact that I was serving my duties without getting paid.

Keeping in view what has been stated above it is humbly requested to forthwith release my salaries with effect from 01.01.2018 till date.

Date: 31.08.2020

Appellant

Zuhran Ullah Currently working as Naib Qasid FATA Division, Public Health Engineering Division Kohat.

Divisi

BEFORE PESHAWAR HIGH COURT, PESHAWAR.



€XAMIN

W.P.No. /2019

Zuhran Ullah son of Akhtar Zaman

R/o Phase-II, Hayatabad, Peshawar.

Currently working as Naib Qasid

FATA Division, Public Health Engineering Division Kohat..Petitioner

<u>Versus</u>

- 1) Secretary Public Health Engineering Department Khyber Pakhtunkhwa, Civil Secretariat Peshawar.
- 2) Chief Engineer Public Health Engineering North Khyber Pakhtunkhwa, Peshawar.
- 3) XEN, Public Health Engineering Division, Kohat

WRIT PETITION UNDER ARTICLE 199 OF THE CONSTITUTION OF PAKISTAN, 1973.

Prayer:

It is, therefore, humbly prayed that on acceptance of this Writ Petition to;

Firstly, direct respondents No.1 to 4 to forthwith release the salaries of the petitioner along with arrears of pay w.e.f. 1st January, 2018 till onwards;

Secondly, to declare the act of respondents regarding stoppage of salaries of the petitioner as null and void, without lawful authority, and ineffective upon the accrued rights of petitioner;

Thirdly, to take action against the concerned officer for stopping the salary of the petitioner in the light of reported judgment in 1997 PLC (CS) 666 rendered by the Hon'ble Supreme Court of Pakistan.

wp5426 2019 Zuhran Ullah vs Secty Public Health full USB 35 PG

Any other relief which this Hon'ble Court deems appropriate in the circumstances of case and to whom the petitioner found entitled may kindly also be granted.

INTERIM RELIEF:

In the meanwhile by way of interim relief, respondents No.1 to 4 may kindly be restrained from taking any adverse action against the petitioner with further direction to release his pay immediately till final disposal of instant writ petition.

Respectfully Sheweth;

Brief facts giving rise to the instant writ petition are as under:-

 That the petitioner was appointed as Naib Qasid vide order No.839/5-E dated 29.03.2013 issued by office of Executive Engineer Public Health Engineering FATA Division Kohat.

It is pertinent to mention that the petitioner submitted his arrival report for resumption of his duty on 30.03.2013 on the post of Naib Qasid in view of the appointment order as referred to in the above paras.

(Copies of appointment order dated 29.03.2013 and arrival report are attached as Annex: "A & B").

 That the petitioner also submitted his medical certificate and accordingly service book was also issued showing his entry and arrival report in service.

(Copies of medical certificate along with extract from service books are Annex: "C and D").

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EXAMINER

3) That the petitioner was regularly performing his duties to the entire satisfaction of his immediate superiors and in this regard he was regularly drawing his salaries since 2013 till December 2017.

(Copies of salary slips are Annex: "E to E/8")

4) That all of a sudden the respondents without assigning any reason or cause stopped the salaries of the petitioner and as

such he was working till date without getting/ drawing his regular salaries and in this regard various applications were filed before respondent No.1 with copies to the remaining respondents seeking reasons for stopping his salaries for a period of almost two years i.e. for the year 2018 and 2019 but since then no response has been provided to him.

(Copies of applications along with postal receipts are Annex: "F, F/1, F/2 and F/3").

That since no written orders with regard to stopping salaries of the petitioner has been passed by the respondents, therefore, the petitioner feeling aggrieved having no alternate and efficacious remedy, hence constrained to approach this Hon'ble Court for redressal of his grievance on the following amongst other grounds:

<u>GROUNDS</u>

5)

- a) That the act of respondents to stop the salary of the petitioner is against the law, facts and material available on record.
- b) That the act of respondents is violative of Article 4, 9, 11, 25 and various other Articles of the Constitution of Pakistan as well as judgments rendered by the august Supreme Court of Pakistan that departmental authorities under law having no power to stop the salaries of their employees and that too without adhering/ adopting due process of law, which amounts to force labour, hence violative of Article 11 of the Constitution of Pakistan.
- c) That the Hon'ble Supreme Court of Pakistan categorically held in a reported judgment 1997 PLC (CS) 666

"that strict action be taken against an officer who stopped the salary of an employee".

EXAMINER

Peshawar High Court

Even otherwise it is also settled law that

Pendency of departmental inquiry, if any, is no ground to stop the salary of the petitioner as right to

livelihood is a fundamental right which is part of right to life as embodied in Article 9 of the Constitution of Pakistan"

- d) That the act of respondents has exposed not only the petitioner but his ailing parents to risk of not getting proper care and treatment as the petitioner was the only source of income of his family, hence suffering since the month of December, 2017 till date by illegally stopping his salaries without assigning any reason or cause.
- That it is settled law that salary of an employee is no more a State bounty.

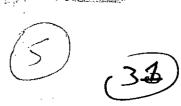
Keeping in view, what has been stated above it is, therefore, humbly prayed that on acceptance of this Writ Petition to;

Firstly, direct respondents No.1 to 4 to forthwith release the salaries of the petitioner along with arrears of pay w.e.f. 1st January, 2018 till onwards;

Secondly, to declare the act of respondents regarding stoppage of salaries of the petitioner as null and void, without lawful authority, and ineffective upon the accrued rights of petitioner;

Thirdly, to take action against the concerned officer for stopping the salary of the petitioner in the light of reported judgment in **1997 PLC (CS) 666** rendered by the Hon'ble Supreme Court of Pakistan.





Any other relief which this Hon'ble Court deems appropriate in the circumstances of case and to whom the petitioner found entitled may kindly also be granted.

INTERIM RELIEF:

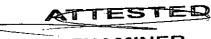
In the meanwhile by way of interim relief, respondents No.1 to 4 may kindly be restrained from taking any adverse action against the petitioner with further direction to release his pay immediately till final disposal of instant writ petition.

through

Inayat Ullah Khan Advocate High Court LL. M (U.K)

Petitioner

Dated: 08.10.2019



EXAMINER Peshawar High Court

JUDGMENT SHEET PESHAWAR HIGH COURT, PESHAWAR JUDICIAL DEPARTMENT

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W.P.No. 5426-P/2019

Zuhran Ullah

Vs

Secretary Public Health Engineering Department, Khyber Pakhtunkhwa, Peshawar and others



Date of hearing	19,11.2020
Petitioner (by)	Mr. Inayat Ullah Khan, Advocate
Respondents (by)	Mr. Rab Nawaz Khan. AAG

IUDGMENT

MUHAMMAD NASIR MAHFOOZ, J. Through the

instant petition filed under Article 199 of the Constitution of Islamic Republic of Pakistan, 1973, petitioner (Zuhran Ullah) seeks the following relief:-

> "Keeping in view, what has been stated above, it is, therefore, humbly prayed that on acceptance of this Writ Petition to:

> Firstly, direct respondents No.1 to 4 to forthwith release the salaries of the petitioner alongwith arrears of pay w.e.f. 1st January, 2018 till onwards;

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Secondly, to declare the act of respondents regarding stoppage of salaries of

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Peshawar High Court

the petitioner as null and void, without lawful authority, and ineffective upon the accrued rights of petitioner;

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Thirdly, to take action against the concerned officer for stopping the salary of the petitioner in the light of reported judgment in 1997 PLC (CS) 666 rendered by the Hon'ble Supreme Court of Pakistan.

Any other relief which this Hon'ble Court deems appropriate in the circumstances of case and to whom the petitioner found entitled may kindly also be granted."

2. Brief facts of the case as per contents of the writ petition are that petitioner was appointed as Naib Qasid vide order dated 29.03.2013 and was regularly performing his duties, when all of a sudden, the respondents without assigning any reason and written order stopped his salary. Against that, petitioner submitted various applications to respondent No.1 with copies to remaining respondents seeking reason for stoppage of his salary but with no response. Feeling aggrieved therefrom, petitioner, having no other alternate,

ESTED INER Peshawar High Court

34)

adequate and efficacious remedy, has filed the instant constitutional petition for redressal of his grievance.

3. Respondents submitted their comments, wherein they have raised several legal and factual objections. The primary objection which was also raised by the learned AAG at the bar relates to maintainability of the instant petition on the touchstone of Article 212 of the Constitution as the subject matter relates to relief seeking release of salary/pay.

4. We have heard arguments of learned counsel for the parties and have perused the documents available on the file.

5. Admittedly, the petitioner is a civil servant and his grievance relate to the terms and conditions of service, so, the appropriate remedy for seeking his redressal would surely be the Services Tribunal, as there is a complete and absolute bar in considering any matter relating to the terms and conditions of service of a Government servant in a constitutional petition. The

Court

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Apex Court has laid down salutary principles relating to the 'terms and conditions' of service not to be entertained in its constitutional jurisdiction being barred under Article 212 of the Constitution.

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6. In view of the above, the instant writ petition is dismissed being not maintainable.

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<u>Announced</u> 19.11.2020

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(DB) Hon'ble Mr. Justice Rooh-ul-Amin Khan Hon'ble Mr. Justice Muhammad Nasir Mahfooz

Noor Shah

م المر المبو بل توزخه الك المرينام مقدر دعوكى *7*, ماعت تحريراً نكه مقدمه مندرجه عنوان بالاميں اپن طرف سے واسطے بیردی دجواب دہی دکل کا روائی متعلقہ آن مقام مين مرار كيلي عدايت المدم في الديوكية الرد محد منادس مشر ابودكام مقرركر كاقراركياجا تاب كهصاحب موصوف كومقدمه ككل كاردائي كاكال اختيارة وكايزيز وسیل صاحب کوراضی نامه کرنے وتقرر ثالت ہ فیصلہ برحلف دسیتے جواب دہی اورا قبال دعوی اور بصورت ذكرى كرية اجراءا درصولى جيك درويد إرعرضى دعوى ادر درخواست برشم كي تفيديق زرای پردستخط کرانے کا اختیار ہوگا۔ نیز صورت عدم پیردی یا ڈگری کیطرفہ یا اپیل کی برامدگی ادرمنسوخی نیز دائر کرنے اپیل عکرانی دنظر ثانی د پیروی کرنے کا اختیار ہوگا۔از بصورت طرورت مقدمہ مذکور کے کل یاجز دی کاردائی کے داسطے اور دکیل یا مختار قانونی کواپنے ہمراہ یا الیے بچائے تقرر کا اختیار ہوگا۔اورمیا جب مقرر شدہ کوبھی وہی جملہ مذکور، بااختیا رات حاصل ہوں نے ادراس کا ساختہ برواختة منظور قبول موكار دوران مقدمه يس جوخر چدد مرجانه التوائي مقدمه المحسب سے دموكار کوئی تاریخ پیشی مقام دورہ پر ہویا حد سے باہر ہوتو وکیل صاحب یا بند ہوں اگے۔ کہ بیروی فركوركري بلبذادكالت نامدكهديا كمسندرب -<u>02</u> المرتوم - ob ر**ول**ر 20 : M. Haris Sher Juil : Juil M

<u>BEFORE THE HON'BLE KHYBER PAKHTUNKHWA SERVICES</u>

put up to the Court with relevant app-of

<u>TRIBUNAL, PESHAWAR</u>

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Diary No. 355 Diary No. 355 Dated 25 - 9 to 2021

Zuhran Ullah......Appellant

Secretary Public Health Engineering Department Khyber Pakhtunkhwa and others...... Respondents

512-12021

APPLICATION FOR GRANT OF PERMISSION TO DEPOSIT SECURITY IN THIS HON'BLE TRIBUNAL.

Respectfully Sheweth;

Date 25-02-2-21

1)

2)

S.A. No. 15577 /2020

- That the titled appeal is pending bending before this Hon'ble Tribunal and fixed for 06,04.2021.
- That as per rule 10 days time is required for depositing security amount before the Tribunal, which has been expired.

It is, therefore, very humbly prayed that on acceptance of this application, the appellant be allowed to deposit security amount in the Hon'ble Tribunal.

Appellant/ petitioner

Through

Inayat Ullah Khan Advocate High Court Hoe pervised for returned for Hoe pervised or externed for dependence of any automore of any

BEFORE THE HONERABLE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

S.A.No.15577/2020

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Zuhran Ullah s/o Akhtar Zuman R/O Phase-II, Hayatabad PeshawarPetitioners

VERSUS

1. Secretary Public Health Engineering Department Khyber Pakhtunkhwa, Civil Secretariat Peshawar.

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- 2. Chief Engineer Public Health Engineering (North) Khyber Pakhtunkhwa Peshawar.
- 3. XEN Public Health Engineering Division Kohat.
- 4. Chief Engineer Works & Services Merged Areas Civil Secretariat Peshawar.

<u> I N D E X</u>

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. <u></u>	nature case		

.....Respondents

Deponent

BEFORE THE HONERABLE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

Service Appeal No.15577/2020

Zuhran Ullah s/o Akhtar Zuman R/O Phase-II, Hayatabad PeshawarPetitioners

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- 1. Secretary Public Health Engineering Department Khyber Pakhtunkhwa, Civil Secretariat Peshawar.
- 2. Chief Engineer Public Health Engineering (North) Khyber Pakhtunkhwa Peshawar.
- 3. XEN Public Health Engineering Division Kohat.
- 4. Chief Engineer Works & Services Merged Areas Civil Secretariat Peshawar.

..... Respondents

PARAWISE COMMENTS ON BEHALF OF RESPONDENT NO. 1 & 3

PRELIMINARY OBJECTIONS: -

- 1. That the appellant has no locus standi to file the instant appeal.
- 2. That the appeal is not maintainable in its present form.
- 3. The appeal is bad for non-joinder and mis-joinder of necessary parties.
- 4. That the appellant is stopped by his own conduct to file the appeal.
- 5. That the appellant has not come to the Court with clean hands.
- 6. That the appeal of the appellant is badly time barred.
- 7. That the Chief Engineer (North) PHED has no concern with the case and unnecessarily made a party for pressurizing.
- 8. That the DAO Kohat is a necessary party, that he was not made party.

RESPECTFULLY SHEWETH:

ON FACTS:

 Para No.1 is incorrect. The mentioned appointment order is irregular/Fake and clear difference between two signatures on office order and service book, hence denied. Moreover, the appellant has not submitted his arrival report to his immediate officer (SDO concern) which was to be reported onward to the Executive Engineer.

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2. As stated in para-1.

- 3. Correct to the extent that the appellant has drawn his salaries during the said period. However, as for as his performance is concerned, he was neither assigned any official duties nor has come to concern Sub Divisional Office mentioned in fake appointment order.
- 4. As explained in para-3 above. Moreover, the department has conducted a departmental inquiry regarding fake appointments of Class-IV made during the period from August 2012 to December 2014 wherein the said recruitments have been declared as irregular/fake and without observance of codal formalities (Departmental Selection Committee). Departmental inquiry has been conducted and the case was also fixed for hearing in NAB Court (Reference copies are Annex as "A, A/1").
- 5. No comments
- Correct to the extent of appeal. However, the appellant's salary has been stopped on source inactive form duly signed by Executive Engineer and Divisional Account Officer.
 (Copy Annex as "B")
- 7. As explained in paras 1 to 4, the appellant has not come to the Hon'ble Service Tribunal with clean hands on the following grounds:

<u>GROUNDS</u>

- a. Incorrect and not admitted. The department has treated the appellant according to the rules/policies of the Provincial/ Federal Government as he was not only unavailable nor assigned/performed any official duty. A same nature W.P.No.2791-P has been dismissed from Hon'ble Peshawar High Court dated 18.12.2019 (W.P & Order sheet copies are Annex as "C")
- b. Incorrect and not admitted, as explained in para 1 to 4 of the Facts.
- c. Pertains to record.
- d. The appellant's appointment is fake. He has neither performed any official duty nor present himself to the Department.
- e. Incorrect not admitted, as explained in paras 1 to 4 of the Facts.
- f. Incorrect and not admitted. The Government is paying salary to its servants for performing duties efficiently.

It is, therefore, humbly prayed that on acceptance of this parawise comments the instant service appeal may kindly be dismissed with cost.

Public Health Engineering Department Govt. of Khyber Pakhtunkhwa (Respondent No.1)

EXECUTIVE ENGINEER

EXECUTIVE ENGINEER Public Health Engineering Division Kohat (Respondent No.3)

BEFORE THE HONERABLE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

S.A.No.15577/2020

Zuhran Ullah s/o Akhtar Zuman R/O Phase-II, Hayatabad PeshawarPetitioners

VERSUS

- 1. Secretary Public Health Engineering Department Khyber Pakhtunkhwa, Civil Secretariat Peshawar.
- 2. Chief Engineer Public Health Engineering (North) Khyber Pakhtunkhwa Peshawar.
- 3. XEN Public Health Engineering Division Kohat.
- 4. Chief Engineer Works & Services Merged Areas Civil Secretariat Peshawar. Respondents

<u>AFFIDAVIT</u>

I, Usama Habib, Sub Divisional Officer PHE Sub Division Kohat, solemnly affirm and declare on oath that the content of parawise comments on behalf of Respondent No.1 and 2 are true and correct to the best of my knowledge and belief nothing has been concealed from this Hon'ble Service Tribunal Peshawar.

Deponent CNIC# 14301-8703487-9 PHNO: 03429008225

^{*} Identified by

Ádvocate General, Khyber Pakhtunkhwa



GOVERNMENT OF KHYBER PAKHTUNKHWA PUBLIC HEALTH ENGG: DEPARTMENT

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(Civil Secretariat, Technical Block, Police Line Road, Peshawar)

Dated Peshawar, the December 23, 2021

PHEDKPGovt

Service PHEDKPGovt

Mphed.lit@gmail.com S 0919223432 = 0919213922

AUTHORITY LETTER

No.SO(LIT)PHED/S.T/40-65/ZuhranUllah/Kohat: Mr. Usama Habib, Sub Divisional Officer (BPS-17), PHE Sub Division Kohat is hereby authorized to submit the Joint Parawise Comments and attend the Khyber Pakhtunkhwa, Service Tribunal Peshawar in connection with the defense of Service Appeal No. 15577/2020, titled "Zuhran Ullah VS Government of Khyber Pakhtunkhwa through Secretary PHED and others" on behalf of the Secretary Public Health Engineering Department, to protect the Government interest.

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SECRETARY

Public Health Engineering Department Peshawar

ENQUIRY REPORT

Annen-A

INVESTIGATION AGAINST MR. BAHAR ULLAH KHAN, EX-XEN FATA DIVISION KOHAT, NOW SUPERINTENDING ENGINEER, PUBLIC HEALTH ENGINEERING CIRCLE SWAT REGARDING IRREGULAR APPOINTMENT OF 173 CLASS-IV EMPLOYEES WITHOUT OBSERVING CODAL FORMALITIES.

1. The competent authority appointed the undersigned as Enquiry Officer in term of Rule-10 of the Khyber Pakhtunkhwa Government Servants Efficiency & Discipline Rules, 2011 vide Public Health Engineering Department letter No.SO(Estt:)/PHED/1-46/97/PF dated 30-07-2019 (Annex-I) to conduct a formal enquiry against Mr. Bahar Ullah Khan, Ex-XEN FATA Division Kohat. In light of the Charge Sheet / Statement of allegations duly signed by the Competent Authority (Chief Secretary, Khyber Pakhtunkhwa), the accused officer committed the following irregularities: -

> "That you while posted as Executive Engineer Public Health Engg: FATA Division Kohat during the period from 15-08-2012 to 11-12-2014, made irregular appointments of 173-Class-IV employees without observing all codal formalities such as advertisement of the posts in leading newspapers, constitution of Departmental Selection Committee and recommendation of the competent forum".

2. The undersigned as an Inquiry Officer summoned the accused officer to appear on 08-08-2019 alongwith all relevant record / documents pertaining to allegation levelled against him vide letter No.PS/Secy Labour/1-1/2019 dated 01-08-2019 (Annex-II). He accordingly appeared before the undersigned. His attendance was recorded and next date for hearing was fixed on 22-08-2019. He submitted his written statement on 22-08-2019.

3. The next date of hearing was fixed on 27-08-2019. The said officer appeared alongwith Departmental Representative [Section Officer Establishment, Public Health Engineering Department] and a questionnaire, duly signed, was handed-over to the accused officer for reply alongwith documentary proof on 30-08-2019 (Annex-III).

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Sub Divisional Officer Public Health Engg: Division Kohat.

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The accused officer attended the office of the undersigned on 12-09-2019 and presented his response of the questionnaire vide dated nil (Annex-IV). The undersigned after perusal of the reply of the questionnaire, decided to forward it to the Departmental Representative (Section Officer Establishment, Public Health Engineering Department) for comments/views, if any, vide letter No.PS/Secy Labour/ 1-1/2019 dated 12-09-2019 (Annex-V).

5. In response, Administrative the Department No.SO(ESTT)/PHED/1-46/97/PF vide letter dated 18-09-2019 (Annex-VI) intimated National Accountability Bureau had referred the case to them for taking disciplinary that action against the accused officer. Consequently, Mr. Niamatullah Khan, Chief Engineer (South) Public Health Engineering Department was appointed as an Inquiry Officer to conduct a fact finding enquiry in the matter. The Administrative Department intimated that the then Inquiry Officer submitted with recommendations: the following

> "From perusal of relevant record, it reveals that no Departmental Selection Committee (DSC) has been constituted by the appointing authority i.e. XEN PHE FATA Division Kohat (Mr. Bahar Ullah Khan). The responsibility in case of irregular appointments always rests with members of the recommending body i.e. DSC and Appointing Authority. In this case there is no DSC and as such sole responsibility lies on appointing authority against whom reference has already been filed in NAB Court."

6. The undersigned in the capacity as inquiry officer thoroughly examined the case based on relevant record, rules, policy / instructions viz-a-viz the reply of the accused officer and found that:

- He has appointed 119 employees instead of 173 in the Public i) Health Engineering FATA Division, Kohat during the period of his posting (i.e. 15-08-2012 to 11-12-2014).
- He admitted that no advertisement was made rather the posts ii) were filled in on the recommendations of the political administration in accordance with "Nikkat Policy". In support of his statement, he has submitted a copy of Finance Department's letter bearing No.SO(FATA-I)FD/6-3/95 dated 25-10-2000 (Annex-VII).

Attasted

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Sub Divisional Officer Public Health Engg: Division

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NO DSC

iii) The said appointments were made without advertising the posts, no Departmental Selection Committee was constituted rather all such appointments were made on the recommendations of the political administration.

7. Perusal of the FATA Secretariat Notification bearing No.FS/E/100-19(Vol-28)/6981-94 dated 03-08-2009 (Annex-VIII) reveals that the procedure for initial appointment to posts in BPS-1 to 15 is as under: -

(A) <u>Appointing Authority:</u>

1	Posts in BPS 1 to 10	Agency officer incharge of concerned department in Agency / FR.
2	Posts in BPS 11 to 15	Political Agent Concerned.

(B) Departmental Selection Committee:

Under the Civil Servants (Appointment, Promotion & Transfer) Rules, 1989, three member Departmental Selection / Promotion Committee shall be constituted for determining suitability for promotions and selection for initial recruitment to the posts in BS-15 or below borne on the agency cadre comprising of the following: -

S.#	Appointing Authority	Chairman / Members
1	Appointing Authority	Chairman
2	An officer nominated by Admn: & Coord. Department FATA Sectt:	Member
3	An officer nominated by appointing authority	Member

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8.

Perusal of the record and written statement of Mr. Bahar Ullah Khan, Ex-XEN FATA Division Kohat reveals that the proceedings of appointment were not in line with the procedure contained in the Civil Servants (Appointment, Promotion & Transfer) Rules, 1989. However, the accused officer has relied on the prevailing customs and tradition of FATA which is commonly known as "Nikkat Policy" circulated vide Finance Department's letter No.SO(FATA-I)FD/6-3/95 dated 25-10-2000, referred to above.

9. FINDINGS / CONCLUSION:

From perusal of the whole case i.e. Charge Sheet / Statement of Allegations, reply thereon of the accused officer and all available record, it has been observed that instead of "Recruitment Policy" read with Rule-10 of the Khyber Pakhtunkhwa Civil Servants (Appointment, Promotion & Transfer) Rules, 1989, the accused officer has followed the "Nikkat Policy" in the appointment of 119 employees, during his tenure as XEN, Public Health Engineering FATA Division, Kohat. Hence, the charge pertaining to the irregular appointment stands established against the accused officer.

(Khayvar 1 Hassan Khan)

Secretary to Govt. of Khyber Pakhtunkhwa Labour Department / Inquiry Officer

Altres ted Sub Divisional Officer Public Health Engg: Division

SECTION OFFICER (ESTT)

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ENQUIRY REPORT INTO THE CASE CASE REFERRAL - INVESTIGATION AGAINST BAHAR ULLAH KHAN EX-XEN PHED FATA DIVISION KOHAT & OTHERS REGARDING CORRUPTION AND CORRUPT PRACTICES IN SUPPLY OF SUBSTANDARD STABILIZERS ILLEGAL APPOINTMENTS AND MISAPPROPRIATION IN POL AND OM&R CHARGES (83808)

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A) **INTRODUCTION:**

Investigation were carried out by National Accountability Bureau (NAB) Khyber Pakhtunkhwa against Engr. Bahar Ullah Ex- XEN PHE FATA Division Kohat on the following 4 allegations:

- a. Procurement of voltage stabilizers on exorbitant rates for various tube wells in PHED FATA Division Kohat
- b. Illegal appointment of Class-IV Employees
- c. Misappropriation in POL
- d. Misappropriation in OM&R Charges

After completion of investigation NAB filed a reference against the accused Bahar Ullah Khan Ex-Xen in the Accountability Court with regard to the 1st two allegations i.e. (a) Procurement of voltage stabilizers on exorbitant rates for various tube wells in PHED FATA Division Kohat & (b) Illegal appointment of Class-IV Employees. The same is under trial since 12.02.2018.

However the NAB authorities referred the case for conducting departmental enquiry on account of above referred c & d allegation. The NAB vide its letter No. 1/639/IW-II/NAB(KPK) 83808/388 dated 19-04-2018 (Annexure-A) further desired to conduct departmental proceedings against rest of the employees involved in illegal appointment (allegation "b") and for taking bribe as per contractor statement provided by the NAB, in connection with purchase of voltage stabilizer (connected with allegation "a").

Accordingly the Secretary PHED appointed the undersigned to enquire into the above allegations against the delinquents officer/officials & to fix responsibilities through the fact finding enquiry vide letter No. SO (ESTT)/PHED/1-46/97 dated 15.05.2018 received on 06.07.2018 (Annexure-B)

FINDINGS B) Έ.

Allegation a. (Procurement of voltage stabilizers on exorbitant rates for various tube wells in PHED FATA Division Kohat)

During the enquiry it was observed that 42 Nos. voltage stabilizers were

supplied to the PHE department by M/S Ittehad Enterprises for operation of WSS and according to the supplier statement/list provided to the NAB authorities, Rs. 4123800/ were paid to various dealing hands of the Department i.e from XEN to Clerk as illegal commission/bribe. The owners of the firm

Ittehad Enterprises, Mudassar Rai etc stated in his written statement recorded

with NAB under section 164 of CPC (page-37-46 of the reference) that:

DIVISIONAL OFFICER PHE TRIBAL SUB DIVISION HASSAN KHEL/DARRA

Sub Head:

Proceeding against the Officers/Officials to whom the suppliers have paid different amounts of bribe/illegal commissions.

(i)

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"we never attended the bid opening session. After some time, Xen asked me to attend his office in Kohat for collection of work orders. I used to collect work orders by giving demanded commission amount in advance. The list of which has been handed over to investigation officer".

This very statement of the suppliers is suspicious from various angles especially with regard to the following points:

- On one side they stated that they never attended the so important event of tender opening process and just went to Xen office. Kohat on his call for collecting work orders and payment of demanded commission in advance and on the other hand they are providing list showing 70 payments to various officers/officials of various district in 22 days. They are showing payments to the officials of Kohat, Parachinar, Miran Shah, Orakzai Agency, Kurrum Agency, South Waziristan Agency, D.I.Khan (FR) etc. in a single day, which is not possible.
- 2. In the list at various places it is shown that "FATA Kohat tender form commission fee" which is not clear whether it is tender form official cost or bribe received by the Head Clerk.
- In the list out of 70 alleged payments, only 15 payments have been shown by name while for a large number 55 payments they had just recorded payment to unknown persons.
- ii) Similarly the concerned officers/officials i.e suspected recipients of bribe/ commission (except Bahar Ullah Ex-XEN whose case is in the NAB Court) were interviewed who all refused to get any commission /bribe from Ithehad Enterprises (IVO Shakhun Wala Pump near Waves customer center Multan Road Lahore) during supply of voltage stabilizers.

iii) Ittehad Enterprises were called on Phone as well as through registered letters No.02/DD/Inquiry/PHE dated 06.08.2018 and No.01/DD/Inquiry/PHE dated 16.08.2018 (Annexure-C-i) to come & record their statement before the inquiry officer and to clarify and substantiate their statement but they refused to do so. Later on NAB authorities were also requested vide letter No.01/DD/Inquiry/PHE dated 06/09/2018. (Annexure-C-ii) No.01/DD/Inquiry/PHE dated 24.09.2018 (Annexure-C-iii) & No.01/DD/Inquiry/PHE dated 03.10.2018 (Annexure-C-iv) to belp in this regard as the suppliers reiterated that they would come for statement on the directions of NAB authorities only.

iv) Now when on one side the accused officers/officials have refused to accept the charges of receipt of any commission/bribe and on the other hand the suppliers are not providing any proof in support of their statement and allegation leveled in their statement given in NAB investigations, the charges cannot be established against the accused officers/ officials. Therefore no charges can be made against them on this account.

II-Altegation b:- Illegal Appointments of class-IV employees:

As per record provided by Chief Engineer W&S Department (Newly merged i١ Tribal districts) Peshawar vide letter No. 7542/2/76-E(i) dated 03.08.2018 (Annexure-D) the criteria for appointment of ClassIV employee in FATA is as under:-

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a) Appointing Authority:

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1.	BS-10	Agency Officer incharge of the concerned department in Agency/FR
2.	Posts in BS-11 to BS-15	Political Agency concerned

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b) Selection Committee

Three member Departmental Selection/Promotion Committee shall be constituted for determining suitability for promotion and selection for initial appointment to the posts in BS-15 & below borne on the agency Cadre and comprised of the following:

1	Appointing Authority	Chairman(XEN)
2	An officer nominated by Admin&Coord Dept FATA Secretariat	Member
3	An officer nominated by appointing authority	Member

c) The appointing authorities shall, however, ensure that all government rules, including advertisement of post etc, are strictly followed.

ii) The relevant appointment record has been perused. No departmental selection committee (DSC) has been constituted by the appointing authority i.e XEN FATA Division Kohat Mr. Baharullah Khan.

iii) The appointing authority in his statement before the NAB admitted that he did not know about the rules and references has been filed against him for irregular appointment of 173 Class-IV. This appointment can be split into following categories.

	(a)	No. o	f employee appointed in General Quota:	149
	• •	(i)	Recommended by PAs/APAs having recommendation letter :	47
		(ii)	Shown Recommended by PAs/APAs having no recommendation :	33
			Not recommended by any authority:	31
		(iv)	No of employee having no available record (i.e no office orders):	38
	(b)]	No. of	employee appointed in Retire Son Quota:	16
	• •	(i)	No. of employee having Retired father Retirement Notification;	6
		(ii)	Only P.A Recommendation but no retirement detail	10
100	(c)	No. of	employee appointed in Decease Son Quota:	8
·		(i)	No. of employee having decease death Notification by	
			concerned authority:	6
		((ii)	Only P.A Recommendation but no decease detail	2

iv) In case of category-"c" although there is no need of DSC but 3 numbers Class-IV appointed under category c(ii) are not deceased sons hence these seems irregularity.

v) The appointment of 6 employees (Annexure-E) i.e those mentioned against category c(i) are as per rules while rest are irregular appointments which need formal inquiry to decide the fate of their services.

vi) The responsibility in case of irregular appointment always rests with members of recommending body i.e DSC and Appointing Authority. In this case there is no DSC as such sole responsibility lies on appointing authority against whom reference has already been filed in NAB court.

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Divisional Office cHealth Engg Divis SN iv)

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III) Allegation c. Misappropriation in POL,

i) Since electricity has not been extended to the far flung areas of tribal districts, as such water supply schemes in those areas are run on diesel. 30 No. schemes are driven by diesel with detail as under.

S.No.	Agency/FR	No. of Schemes
1.	Orakzai Agency	3
2.	North Waziristan Agency	5 .
3.	South Waziristan Agency	5
4.	FR Bannu/Lakki	12
5.	FR DIKhan/Tank	5
	Total:-	30

ii) NAB worked out an expenditure of Rs. 18928366/- but the department provided expenditure of Rs. 17642405/- on 30 No. schemes during the tenure of Mr. Bahar Ullah Xen with detail as under.

S.No.	Name of Agency/FR	No. of Schemes	Amount
1.	Orakzai Agency	3	503309
2.	North Waziristan Agency	5	2117469
3.	South Waziristan Agency	5	6122859
4. FR Bannu/Lakki		12	4634249
5.	FR DIKhan/Tank	.5	4264520
	Total:-	30	17642406

iii) Logbook were maintained, SDO, S/Es and the operators were interviewed. All operators confirmed that they regularly received POL during Bahar Ullah Khan Xen tenure except Orakzai Agency operational staff who stated that they left the area due to terrorism. However in Orakzai Agency the department provided POL to the army authorities on their written request for operation of water supply schemes for remaining population or for their troops. Sanction to the expenditure on POL has been granted by the competent authority.

iv) No misappropriation has been observed.

IV Allegation "d" Misappropriation in AOM&R Charges.

Sector Sector

i)

As per NAB detail following expenditure has been made on various schemes:-

S.No.	Name of Agency/FR	Total No. of schemes repaired	Amount in Rs.
1.	Kurrum Agency	34	1030063
2.	Orakzai Agency	52	2509985
3.	North Waziristan Agency	54	1802378
4.	South Waziristan Agency	25	348426
5.	FR Kohat/ Peshawar	34	905126
6.	FR Bannu/Lakki	42	1142166
7.	FR DIKhan/Tank	74	2768038
	Total:-	315	28821233

ii) Sum of the above expenditure actually comes out to Rs. 10506182/- are those seems to be some mistake in the figures. However the details provided by the department about the AOM&R expenditures during the tenure of Mr. Bahar Ullah Xen are as under:-

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Ann SUB DIVISIONAL OFFICER PHETRIBAL SUB DIVISION HASSAN KHEL/DARRA

S.No.	Name of Agency/FR	Total No. of schemes repaired	Amount in Rs.
1.	Kurrum Agency	28	3063641
2.	Orakzai Agency	43	4939476
3.	North Waziristan Agency	43	1671273
4.	South Waziristan Agency	54	4945329
<u>5</u> .	FR Kohat/ Peshawar	56	5381996
6.	FR Bannu/Lakki	31	1908057
7.	FR DIKhan/Tank	27	2693390
	Total:-	282	24603162

and id.

The record further shows that the AOM&R works were properly advertized, iii) work order issued and payments were made accordingly to the contractors for the work done against the releases made by the Govt.

A huge No. of AOM&R schemes are maintained by the Xen PHE FATA Kohat iv) spreading over a large jurisdiction comprising of 6 FRs & 4 Agencies controlled by 7 SDOs. It is very difficult to watch repair work to be carried out by various contractors specially machinery components as works are almost handled on emergency and the field staff try their best to restore drinking water to the inhabitants in the shortest possible time. In the instant case NAB has also admitted in para-33 of reference that:

> " irregularities have also been observed in the heads of POL & OM&R charges, however, incriminating evidence is missing regarding these two allegations. Therefore, case to the extent of these two allegations may be referred to Chief Secretary, Knyber Pakhtunkhwa, for taking necessary action to streamline the procedure and implementation of rules/ regulations in this regard" (Annexure-G)

As per NAB recommendations Department is to lay down some procedure for v) regulating and monitoring of expenditure on POL as well as O&M. These recommendations in para-27

> "Log Books of the schemes were collected and examined. The operators of the above said schemes were called and interviewed and they acknowledged the fact that they have received POL for the above said schemes. However, there are certain irregularities uncarthed during inquiry/ investigation like proper record of POL procurement has not been maintained, Log Books of schemes are supposed to be maintained by the operators, are maintained in the sub divisional offices. However, no incriminating evidence has been found against the accused Baharullah Khan to support the above allegation" (Annexure-H)

The above recommendations read with para-33 quoted in preceding para are fully endorsed.

vii)

vi)

No misappropriation in OM&R charges has been observed.

TRIBAL SUB DIVISION HASSAN KHEL/DARRA

NEMATULLAH KHAN ENQUIRY OFFICER/CHIEF ENGR:(S) PUBLIC HEALTH ENGG: DEPARTMENT PESHAWAR

Sub Divisional Officer Public Health Engg' Division

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То	Dil Nawab, Ex-Head Clerk, PHED FATA Division Kohat.	· \?	Attested
Through:	XEN, PHED FATA Division Konat.		
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	Stabilizer, Illegal Appointments OM&R Charges(83808).	and Misappropriation in i	POL and
When committed by	eas the Competent Authority has t y Bahar Ullah Khan & Others under t	aken the cognizance of the	2 Offence
	and a man a oniers, under (ne provisions of NAO 1000	,
	eas, the investigation has reveale evidence, which relates to the commi	SSION Of Said offence/e)	
Hrs before 1	v, thereof, you are hereby called upor Mr. Naeem Ullah, Investigation o ase-V, Hayatabad, Peshawar to recor	n to appear on <u>20-10-2017</u> at	0900 II. PDA,
•• IOU al	re advised that failing to comply	with this notice may ante	il penal other
- 4 5	s as provided in S.2 of the schedule o	f NAO 1999.	LULU THER
.m.	s as provided in S.2 of the schedule o		Coord) PHETREAL SHELLOAREA
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OFFICE OF THE EXECUTIVE ENGINEER Public Health Engineering (FATA) Division Kohat OUSE # 29, SECTOR # 5, PHASE # 1, KDA KOHAT (Contact and Fax #: 0922 51:17-1-1) AB IPHE Kohal Daled the 261 .co /2017 The Deputy Director (Coord) For Director IW-II National Accountability Bureau Hayat Abad Peshawar SUBJECT: PROV: OF INFORMATION/RECORD U/S 19 OF NAO, 1999 - INQUIRY AGAINST BAHAR ULLAH KHAN, EX-XEN PHED, FATA DIVN: KOHAT & OTHER REGARDING CORRUPTION AND CORRUPT PRACTICES IN SUPPLY OF SUBSTANDARD STABILIZER, ILLEGAL APPOINTMENTS AND MISAPPROPRIATION IN POL & OM&R CHARGES. (83808) Reference: Your memo No. 1/639/iW-II/NAB (KPK)/(83808)/1544 dated 24.10.2017 address to Superintending Engineer PHE (FATA) Circle Peshawar vide letter No. 04/G-4 dated 25.10.2017. The requisite information as asked for as under:-R. #: REQUIRED INFORMATION REMARKS Please provide original appointment orders and Original Appointment Orders service books of class - IV employees, appointed by Original Service Books of the Bahar Ullah Khan, Ex-XEN PHED FATA Division Kohat. following Agencies submitted & detail is given as under:-1- Kurram Agency (20 Nos.) 20 cievy Orakzai Agency (12 Nos.) 3- N.W.Agency (20 Nos.) 4- S.W.Agency (14 Nos.) 5- FR Kohat/Peshawar (27 Nos.) 6- FR Bannu/Lakki (11 Nos.) 7 - FR D.J.Khao/Tank (2 Nos.) Please Provide POL MB's, incurred during Bahar Original MB's of the following Ullah Khan tenure. Agencies submitted. 1) Orakzai Agency (1 No.) 2) N.W.Agency (1 No.) 3) S.W.Agency (G Nos.) The remaining information / shortcoming (if any) will be submitted after the concerned field offices, already directed them in this regard please. itested EXECUTIVE ENGINEER Sub Divisional Officer PHE FATA Division Kohat [. Division Copy to the Superintending Engineer PHE (FATA) Circle Poshawar with Public Health Enge reference to his letter quoted above for information please. *dexecutive* ingineer

HE FATA Division Kohat

GOVERNMENT OF PAKISTAN NATIONAL ACCOUNTABILITY BUREAU BLOCK-III, PDA COMPLEX, PHASE-V HAYATABAD No. 1/639/IW-II /NAB(KPk)(83808)/ 1544 2/4 Oct 2017 44 To Superintending Engineer, Public Health Engineering Department, PHE FATA Circle, Phase-5, Hayatabad Peshawar, Subject: Provision of information / record u/s 19 of NAO, 1999 - Investigation against Bahar Ullah Khan, Ex-XEN PHED, FATA Division Kohat & Others regarding Corruption and Corrupt Practices in Supply of Substandard Stabilizer Illegal Appelatments and Misappropriation in Substandard Stabilizer, Illegal Appointments and Misappropriation in POL and OM&R Charges(83808). National Accountability Bureau Khyber Pakhtunkhwa Peshawar is conducting the subject Investigation under the provisions of National Accountability Ordinance 1999. The documents/ information useful or relevant to the inquiry are in your control or you are acquainted with facts and circumstances of the case. Therefore, you are requested to provide the under mentioned record / information to Mr. Naeem Ullah, Investigation Officer of this Bureau for examination by Further it is advised to ensure accuracy of the submitted information. 3 Concealment of facts will attract penalties under the provisions of NAO 1999. ccountac NAB Deputy Director(Coord) For Director IW-II (Sadiq Ullah Jan) List of Record /Documents Required (Duly Atlasted) Ph - 091-9217515 Please provide original appointment orders and service books of class-IV employees appointed by Raher Ullah Khan Evisten Durin EATA Division Fax - 091-9217567 employaes, appointed by Bahar Ullah Khan, Ex-XEN, PHED FATA Division Please provide POL MB's, incurred during Bahar Ullah Khan tenure. Opy To: XEN, PHED, FATA Division, Kohat. HC For meedful M SAN KHEUDARRA TRIBALSI Attested Sub Divisional Officer Public Health Engg Divisio

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OFFICE OF THE SUPERINTENDING ENGINEER PUBLIC HEALTH ENGG: FATA CIRCLE PESHAWAR Plot No. 40, Sector: B-II Phase-V Hayatahad Peshawar

04 14-4 No:

Dated Peshawar the: 25/10 /2017.

To.

The Executive Engineer PHE FATA Division Kohat

Subject:

PROVISION OF INFROMATION/RECORD U/S 19 OF NAO, 1992-INQUIRY AGAINST BAHAR ULLAH KHAN, EX- XEN PHED, FATA DIVISION KOHAT & OTHERS REGARDING CORRUPTION AND CORRUPT PRACTICES IN SUPPLY OF SUBSTANDARD STABILIZER, ILLEGAL APPOITMENTS AND MISAPPROPRIATION IN POL AND OM&R CHARGES.

Please refer to Dputy Director (Coord) NAB Khyber Pakhtunkhwa Peshawar self- explanatory No.1/639/IW-II/NAB (KPK) (83808)/1544 dt:24.10.2017 addressed to the under signed and copy to your office (photo copy attached).

You are directed to ensure compilation and submission of the desired

record in original on emergent basis to the NAB authorities under intimation to this office.

DA/AS Above

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VIENDING ENGINEER

Copy to the Deputy Director (Coord) for Director IW-II (Sadiqullah Jan) NAB Khyber Pakhtunkhwa Peshawar for favour of information please.

SUPERIXTENDING ENGINEER

169



Attested Sub Divisional Officer Public Health Engg: Division



То

GOVERNMENT OF PAKISTAN NATIONAL ACCOUNTABILITY BUREAU BLOCK-III, PDA COMPLEX, PHASE-V HAYATABAD PESHAWAR

No.1/639/IW-II /NAB(KPk)(83808)// 5^{SL}(ふり^{Oct 2017}

Executive Engineer, Public Health Engineering Department, FATA Division, Kohat.

Subject:

Provision of information / record u/s 19 of NAO, 1999 – Investigation against Bahar Ullah Khan, Ex-XEN PHED, FATA Division Kohat & Others regarding Corruption and Corrupt Practices in Supply of Substandard Stabilizer, Illegal Appointments and Misappropriation in POL and OM&R Charges(83808).

National Accountability Bureau Khyber Pakhtunkhwa Peshawar is conducting the subject Investigation under the provisions of National Accountability Ordinance 1999. The documents/ information useful or relevant to the inquiry are in your control or you are acquainted with facts and circumstances of the case.

2. Therefore, you are requested to provide the under mentioned record / information to Mr. Naeem Ullah, Investigation Officer of this Bureau for examination by 01-11-2017.

3. Further it is advised to ensure accuracy of the submitted information. Concealment of facts will attract penalties under the provisions of NAO 1999

Deputy Director/Coord) Ø For Director IW-II (Sadja Ullah Jan) PH-091-9217515 eshaw³ Fax - 091-9217567 Record /Documents Required (Duly Attested) Please provide attested copy of under mentioned record / letters issued by your office (Annex-A); ATT Attested Sub Divisional Officer Public Health Engg. Division

(inoxa)

Sr.# Letter Number 1 7612/13-E	Dated
	29-09-2011
3 210/5 11	16-04-2013
4 1474/S-E	11-11-2013
5 36/5-E	09-07-2013
6 1143/5-E OV	24-09-2012
7 686/S-E ou	08-05-2013
18 38/5 E	26-02-2013
9 1794/5-E	24-09-2012
10 1318/14-E	09-09-2013
11 341/E-5	11-05-2012
12 1350/14-E	26-12-2012
13 369/F-5 V OK	. 17-05-2012
14 355/5-5.	04-02-2013
15 1158/5-E	02-01-2013
16 1156/5-E	03-09-2012
17 354/F-5 JK	03-09-2012
18 549/AF-5	02-01-2013
19 321/F-5 × JL	22-07-2013
20 339/H-4 Oh	19-11-2012
21 1157/5/E • 0.0	09-12-2012
	03-09-21012

Copy To:

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Superintending Engineer, Public Health Engineering Department, PHE FATA Circle, Phase-5, Hayatabad Peshawar.

[ul PAN SUB DIVISIONAL OFFICER BHETRIBAL SUB DIVISION HASSAN KHEL/DARRA

Attested Sub Divisional Officer Sub Divisional Officer Public Health Engg Division Kohat.

Amplese -B PAYROLL SYSTEM AMENDMENT FORM FURM: PAYUS SINGLE EMPLOYEE ENTRY Date: OFFICE OF THE XEA Page No: FOR THE MONTH OF / 200 DDO Code (Cost Center) OOA Description al GENERAL DATE CHANGE Employee CHANGE IN PAYMENTS / DEDUCTIONS Employee Number Info Field Name Wage AMOUNT Stop Effective New Contents Туре ID Type Rupees REMARKS Sal. Date 8 Paisa Adi 9 6 ICA. 1 הא theen asid 2.18 3 2 ·२ 0 006 PA) Jadid 218 93 Z 6 O à 2.18 0 2 5 56 0 0 mia 2 EXECUTIVE ENGINEER Atta 20 SUB DIVISIONAL OFFICER PHE TRIBAL SUB DIVISION HASSAN KHEL/DARKA Prepared By ملنے کا بنہ: اماقت آرت پاس میں ادار بات 516009 Entered / Verified By and a start of the second s I have a start of the second second

Attested Sub Divisional Officer

oun Unional Univer Public Health Engg: Divisir Kohat.

BEFORE T PESHAWAR.

W.P.No. /2019

- Sarfaraz Ali S/o Dildar Ali R/o Parachinar Tehsil Uppe Agency
- Jamil Hussan S/o Qadeem Ali R/o Parachinar Tehsil Upper Kurram Agency
- 3. Mazhar Hussian S/o Jamal Hussain R/o Parachinar Tehsil Upper Kurram Agency
- 4. Qasir Hussain S/o Sabir Hussan Sarfaraz Ali R/o Parachinar Tehsil Upper Kurram Agency
- 5. Tahir Hussain S/o Tajjal Hussain R/o Parachinar Tehsil Upper , Kurram Agency
- 6. Shahid Ali S/o Zulfiqar Ali R/o Parachinar Tehsil Upper Kurram Agency
- 7. Noor Hussain S/o Muhammad Hussain R/o Parachinar Tehsil Upper Kurram Agency
- 8. Iqbal Hussain S/o Najaf Ali R/o Parachinar Tehsil Upper ' Kurram Agency
- 9. Jamil Hussain S/o Sultan Jan R/o Parachinar Tehsil Upper Kurram Agency
- 10. Amjad Hussain S/o Sawab Ali R/o Parachinar Tehsil Upper Kurram Agency
- 11. Murtaza Hussain S/o Zameen Hussain R/o Parachinar Tehsil Upper Kurram Agency
- 12. Nasrat Al S/o Ashraf Ali R/o Parachinar Tehsil Upper Kurram Agency
- 13. Riaz Hussain S/o Shaukat Ali R/o Parachinar Tehsil Upper Kurram Agency

Hilal Hussain S/o Rasheed Ali R/o Parachinar Tehsil Upper Kurram Agency

Atteste 4 Sub Divisional Officer Public Health Engg. Divisi

14.

wp2791 2019 Serlerez Ali Khan vs Exocutivo Engineer Public full USB 71 page

EXAMINER Péshawar High Court

(2)

15. Abid Hussain S/o Ahmad Jan R/o Parachinar Tehsil Upper

Kurram Agency

VERSUS

- 1. Executive Engineer Public Health Engineering Department Tribal Division Kohat.
- 2. Superintending Engineer Public Health Engineering Circle Tribal District at Peshawar.

3. District Accounts Officer Kohat......Respondents

WRIT PETITION UNDER ARTICLE 199 OF THE CONSTITUTION OF ISLAMIC REPUBLIC OF PAKISTAN, 1973.

Prayers

utested

b Divisional University bic Health Engg Division

RELEASE OF SALARIES OF EMPLOYEES OF PUBLIC HEALTH ENGINEERING DEPARTMENT APPOINTED AT BPS-1 SINCE 1/2/2016 TILL DATE.

Respectfully Sheweth,

- That all the Petitioners were appointed at BPS-1 in Public Health (FATA) Kohat Division in the year 2014 (Copies of appointment letters of petitioners are attached as Annexure-Λ to Λ-14)
- 2. That since then petitioner were performing with full zeal and devotion and were regularly receiving their monthly salaries till 30/01/2016.
- 3. That thereafter on 12/02/2016 Respondent No.1 without any good and plausible reason stopped the monthly salaries of the petitioners (Copy of impugned Order is attached as annexure "B")

wp2781 2019 Serteraz Ali Khan vs Executive Engineer Public full USB 71 pags

EXAMINER Peshawar High Court

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4. That petitioners through their representative i.e Local MNA and Senator approached Respondent No.1 & 2 for release of their monthly salaries but till Respondent have not released salaries of the petitioners.

5. That the petitioners being aggrieved of the illegal, unlawful and unauthorized order of Respondent No.1 and having no other adequate, alternative and efficacious remedy prefer this Writ Petition under Article 199 of constitutional jurisdiction of this Hon'able Court on the following grounds:-

GROUNDS

- a. That the all the petitioners belong to poor families who are sole bread earner of their families and working in said department for last 3 years without salaries.
- b. That the Respondent No.1 has no authority to withheld the salaries of petitioners for over 3 years without any plausible reason.
- c. That due to illegal and unlawful act of Respondents the petitioners are unable to meet their daily expenses and support their family members.
- d. That due to illegal and unlawful act of Respondents the small children of petitioners have left school as they all are unable to get school uniform for children and pay school fees of children.
- e. That act and action of Respondents are illegal and unlawful and against the fundamental rights of petitioners as guaranteed by Constitution of Islamic Republic of Pakistan 1973.

ESTED

ar High Court

Attested Sub Divisional Officer Public Health Engg Divisi

wp2791 2019 Sarfaraz Afi Khan vs Executive Engineer Public full USB 71 pags

f. That the act and action of the Respondents performing their duties within territorial jurisdiction of this Hon'able Court in connection with stoppage of salaries is malafide with ulterior motives, done without lawful authority and in unusual and an unlawful manner.

g. That any other grounds will be raised at the time of arguments with prior permission of this Hon'able Court.

For the afore said reason, it is, therefore, prayed that on acceptance of this Writ Petition, this Hon'able Court may graciously be pleased to direct the concerned quarter to release the monthly salaries and other entitlement forthwith

OR

Any other remedy which deems fit by this Hon'able Court may also be granted in favour of petitioners.

Through

sted Sub Divisional Officer Public Health Engg. Divisio

EXAMINER Peshawar High Cour

INTERIM RELIEF

May it please your lordship,

By way of Interim Relief, pending final decision on Writ Petition Respondents may graciously be directed to release salaries of petitioners forthwith with all entitlement.

Petitioners

Petitioners

Aftab Khan/Advocate,

Supreme Court of Pakistan

Aftab Khan, Advocate, Supreme Court of Pakistan.

CERTIFICATE

Certified that no such Writ Petition has earlier been filed in this Hon'ble Court on behalf of the petitioners. LIST OF BOOKS

1 Constitution of Islamic Republic Of Pakistan, 1973.

Any other law as per need.

ERTIFIED TO BE TRUE

2 1 DEC 2019

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wp2791 2019 Surfuraz Ali Khan ve Exocutive Engineer Public full USB 71 page

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	<u> </u>	SHAWAR HIGH COURT, PESHAWAR. HIGH COURT
	. •	FORM A
* • •		FORM OF ORDER SHEET
1	Date of order.	Order or other proceedings with the order of the Uddad
	18.12.2019	W.P.No.2791-P of 2019 with interim relief.
		Present: Mr.Aftab Khan, advocate for the petitioners.
		Mr.Arshad Ahmad, AAG alongwith Engineer
• 1		Mr.Arsnad Almad, PHE PHED/respondent Irshad Khan XEN PHE PHED/respondent No.1 and Mr.Muhammad Irshadullah A.T.O.
۰.		DAO Kohat representative of respondent No.3.
		LAL JAN KHATTAK, J Petitioners have prayed to
		this court for issuance of a writ directing the respondents
i		to pay them their monthly salaries.
		2. Arguments heard and record gone through.
		3. In the para-wise comments, the respondents have
		stated that neither the petitioners had submitted, their
		arrival reports to the concerned Sub-Divisional Officer nor
		any official duties were assigned to them. It is also in the
		para-wise comments that the appointment orders of the
		petitioners were fake. In such like situation, no writ as
		prayed for could be issued as factual controversy is
Attested		involved in the case.
ALTES		The set has been discussed above, this petition,
Officer		being bereft of any merit, is hereby dismissed in limine.
ub Divisional Officer ub Divisional Officer uic Health Engg: Division		Being beien of any month to mark
ub Divisional Officer ub Division ublic Health Engg. Division ublic Health Kohal.		- finn
00.		JUDGE
		JUDGE
	Bedig Sh	an, PS (DB) (Hon bis Mr Justice Lai Jon Knettek & Hon bis Mr Justice Anmad All)
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Received By.....

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KHYBER PAKHTUNKWA SERVICE TRIBUNAL, PESHAWAR No. <u>298–99 / st</u>

Dated: 13 - 4 - 12022

All communications should be addressed to the Registrar KPK Service Tribunal and not any official by name.

Ph:- 091-9212281 Fax:- 091-9213262

 The XEN. Public Health Engineering North, Government of Khyber Pakhtunkhwa, Peshawar.

2. Chief Engineer Works & Services Merged Area, Government of Khyber Pakhtunkhwa, Peshawar.

Subject:

То

ORDER IN APPEAL NO. 15570/2020 MR. ZUHRAN ULLAH.

l am directed to forward herewith a certified copy of order dated 06.04.2022 passed by this Tribunal on the above subject for compliance please.

Encl: As above

۱۵ ۲۵ REGISTRAR **KHYBER PAKHTUNKHWA** SERVICE TRIBUNAL PESHAWAR



GOVERNMENT OF NWFP ESTABLISHMENT & ADMN: DEPARTMENT (Regulation Wing)

Dated Peshawar, the 24th November, 2009

ORDER

No. SO(O&M)E&AD/2-22/2006-Vol-IV. Consequent upon the bifurcation of Works and Services Department into Communication and Woks Department and Public Health Engineering Department, and in pursuance of the Establishment and Administration Department Notification No. SO(O&M)E&AD/2-22/2006-Vol-III dated 24-11-2009, the competent authority is pleased to order that the Engineers and staff working in their respective defunct departments before merger of Communication & Works Department and Public Health Engineering Department shall revert back to the re-established Communication & Works Department and Public Health Engineering Department as per terms & conditions of their initial recruitment.

CHIEF SECRETARY GOVERNMENT OF NWFP

Endst: No. & Date Even

Copy to:-

- The Additional Chief Secretary, NWFP, P&D Department. 1.
- The Additional Chief Secretary (Home), Home Department. 2.
- The Additional Chief Secretary (FATA), FATA Secretariat. 3.
- All Administrative Secretaries to Govt. of NWFP. 4.
- The Secretary to Governor, NWFP. 5.
- The Principal Secretary to Chief Minister, NWFP. 6.
- All Divisional Commissioners in NWFP. 7.
- All Heads of Attached Departments, NWFP. 8.
- Director Information, NWFP. 9.
- All District Coordination Officers/Political Agents in FATA.
- 10. Accountant General, NWFP.
- 11. Registrar Peshawar High Court, Peshawar.
- 12. Registrar Service Tribunal, NWFP Peshawar.
- Secretary Public Service Commission, NWFP Peshawar. 13.
- 14. Private Secretary to Governor, NWFP.
- Private Secretary to Chief Minister, NWFP. 15.
- 16. All PSs to Provincial Ministers in NWFP.
- 17. PS to Chief Secretary, NWFP.
- Controller, Government Printing Press Peshawar. 18.
- The Section Officer (Secrete), Establishment Department, NWFP. 19. 20.

(JAN SAID) OL SECTION OFFICER (O&M)

ned with CamScann

M. Saeed Khan