### FORM OF ORDER SHEET

Court of\_\_\_\_

42/2023 Case No.-S.No. Order or other proceedings with signature of judge Date of order proceedings 1 3 ہر i The instant appeal presented today by Dr. Adnan 5/1/2023 1-Khan Advocate. It is fixed for preliminary hearing before touring Single Bench at Swat on \_\_\_\_\_ Parcha Peshi is given to appellant/counsel. By the order of Chairman 1.1 REGISTRAR

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No.\_\_\_\_\_ of 2023

Salim Khan.....Appellant

MERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

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7.	Copy of amendments notified in July 2020	D.	16.17
8.	Copy of amended Rules notified in March 2021	E	18:21
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Appellant Salim Khan Identified by counsels,

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

&

Umar Sadiq Advocate High Court Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat. Cell No. 0346-9415233

## BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No. U. of 2023

Salim Khan s/o Faiz Muhammad Khan R/o Tindo Dag, Tehsil Adenzai, District Dir Lower [Naik (1547)Adenzai, District Dir Lower [Naik

#### รักรชุรกร

- Civil Secretariat at Peshawar.
- 2) Government of Khyber Pakhtunkhwa through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Dir Levies/Deputy Commissioner Dir, Lower at , Timergara.

APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

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#### <u>:Rayarq</u>

On acceptance of this Appeal, **Notifications No.** SO(Police-II)HD/MKD/Levies/Misc./2020 dated Levies 2021 & No. SO (Police-II)HD/1-3/Federal retirement orders issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age

in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

#### Respectfully Sheweth:

6)

- That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit (Copy of Appointment Order is Annexure "A").
- That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory.
- 3) That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
- 4) That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "C").
- 5) That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").

That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. (Copy of amended Rules notified in March 2021 are Annexure "E"). That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "F").

That the appellant alongwith other similarly placed personnel of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules (Copy of retirement order is attached as Annexure "G").

9) That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.

- 10) That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "H").
- 11) That the appellant filed another representation against the above mentioned further amendments in the relevant rules, which was never responded to. (Copy of memo of second representation is Annexure "I").
- 12) That against the above mentioned Rules framed by the Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional petitions (W.P No.469-M/2021, W.P No.470-M/2021, W.P No.337-M/2021, W.P No.338-M/2021, W.P No.333-M/2021 and W.P No.335-M/2021) before the Hon'ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.

8)

7)

That in light of the above mentioned Act, the appellant along with other similarly placed employees of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.

14) That a larger Bench of the Hon'ble Peshawar High Court heard the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants, and their employment matters would be dealt with by this Hon'ble
Tribunal (Copy of order dated 29-11-2022 is Annexure "J").

15) That being aggrieved with the impugned notifications and subsequent retirement order, the instant appeal is being filed before this Hon'ble Tribunal, *inter alia*, on the following grounds:

#### **GROUNDS:**

13)

- A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such.
- B) That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees
- C) That after the 25<sup>th</sup> Constitutional amendment, the new Constitutional regime demanded streamlining of the

erstwhile Tribal Areas with the rest of the Province. So much so. Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 60 years for the whole Force but rather enjoins upon the Provincial Government to take steps towards absorption of said Levies and Khasadars in regular police. the Regrettably, the appellant have been treated in violation of 25<sup>th</sup> after the Constitutional spirit particularly the Constitutional amendment and subsequent orders.

That further grounds, with leave of this Hon'ble Tribunal, would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

(i) The impugned Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement order issued by respondent No. 2 be declared as aside. the be set illegal, same may Consequently, the appellant may be held entitled to complete his service till attaining 60 years of age in light with Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and the appellant be allowed to complete his service till attaining 60 years of age.

D)

 ii) Any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

Appellant

Salim Khan Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

&

Umar Sadiq Advocate High Court

#### CERTIFICATE:

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

Appellant

Salim Khań

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE -TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No.\_\_\_\_\_ of 2023

Salim Khan .....

.....Appellant

#### VERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

#### <u>AFFIDAVIT</u>

I, Salim Khan (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter

DEPONENT.

Salim Khan

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No.\_\_\_\_\_ of 2023

Salim Khan ..... Appellant

#### VERSUS

Government of Khyber Pakhtunkhwa and another

Respondents

#### ADDRESSES OF THE PARTIES

#### APPELLANT:

Salim Khan s/o Faiz Muhammad Khan R/o Tindo Dag, Tehsil Adenzai, District Dir Lower [Naik

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(NIC#

(Cell#

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#### RESPONDENTS:

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- 2) Government of Khyber Pakhtunkhwa through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Dir Levies/Deputy Commissioner Dir Lower at Timergara.

Appellant

Salim Khan Identified by counsels

Dr. Adnan Khan Barrişter-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

DEPUTY COMMISSIONER LOWER DIR TIMERGARA: OFFICE OF THE 1582 /A/10(LHC), Dated Timergara the  $\frac{15}{12}$ , 0199

C 1.

Anux FI

#### OFFICE ORDER.

The following persons are hereby appointed as Sepoys in Dir Levies against the vacant posts in the time scale of Rs.1245.35.1770 plus usual allowances as admissible under the rules subject to the production of Health and Age Certificate from the Civil Surgeon Dir at Timergara :-

> Mr. Mohammed Salim 5/0 Faiz Mohammad Khan of Village Tindo Dag Tehsil Adenzai Distric Lower Dir, Timergara.

Mr. Mohammad Hayat Khan S/O Rasool Khan of Village Toormang Tehsil Khal District Lower Dir, Timergara.

Mr. Ajmal Khan S/O Sher Zaman of Village Seh Sada Tehsil Adenzai District Lower Dir, Timergara.

Lower Dir, Timergara. h; /

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Copy forwarded to the :-District Accounts Officer, Dir at Timergara. Subedar Major, Dir Lèvies. Officials concerned.

For information,

Deputy Lower Dir, Timergara.

KHYBER PAKHTUNKHWA

# PESHAWAR, FRIDAY, 15TH FEBRUARY, 2013

GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT

#### NOTIFICATION Peshawar Die 4th February 2018

# SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the powers conferred by Section 8 of the PATA Levies Force Regulation.

1. Short title and commencement- (1) These rules may be called an include the state of the state

They shall come into force at once.

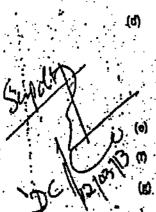
2. Definitions.-(1) in these Rules, unless the context otherwise require, the following the capyess ion shall have the meaning hereby respectively assigned to them, namely:-

"Appointing Authority" means the appointing authority specified in rule-4,

"Commandant" means Commandant of the Force, who shall be the Denet Commissioner in their respective jurisdiction;

ľ

"Deputy Commandant (Operation)" means an Assistant Commissioner of Sec. officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his response jurisdiction such powers and perform such functions as may be prescribed, and who shall be responsible to the Commandant for operational matters of the Force in PATA.



(2)

(a) .

**(b)** 

(c)

(h)

"Deputy Commandant (Administration)" ' means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government exercise in his respective jurisdiction such powers and perform such functions may be prescribed and who shall be responsible to the Commandant administration and establishment matters of the Force in PATA.

"Government" insans the Government of Knyber Pakhtunkhwa;

"Home Department" means Provincial Home & Tribal Affairs Department,

"Initial retruitment" means appointment made other than by promotion

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"Schedule" means the Schedule appended to these rules;

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See Rule 17	
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### GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION Peshawar the 4th February 2013

# SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

Short title and commencement:- (1) These rules may be called Provincially 1. Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules,

2013.

(a)

(Ь)

(c)

(d)

(f)

(g)

(h)

(2) They shall come into force at once.

Definition:- (1) In these Rules, unless the context otherwise require, the following 2. expression shall have the meaning hereby respectively assigned to them, namely:-

> "Appointing Authority" means the appointing authority specified in rule-4; "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;

"Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.

- "Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.
- (e)
- "Government" means the Government of Khyber Pakhtunkhwa;

"Home Department" means Provincial Home & Tribunal Affairs Department;

"Initial recruitment" means appointment made other than by promotion or by transfer:

"Schedule" means the Schedule appended to these rules'

#### SCHEDULE-III See Rule 17

		See Rule 17
;#	Post/Rank	Length of service/Age
1	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years age whichever is earlier
2	Subedar (BS-13)	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
3	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years age whichever is earlier
4	Havaldar (BS-8)	29 years service or 03 years service as Havaldar or 51 year age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years ag whichever is earlier
6	L/Naik (BS-6)	23 years service or 03 years service as L/Naik or 45 years as whichever is earlier
. 7	Sepoy (BS-5	20 years service or 42 years age whichever is earlier

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#### ient December, 2015

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Woll The competent authority has been pleased to a inther amendmants IR Schadule-Lof Rule-4(2) and Schedule-III of Rules-17 under Par-ing Regulation for PATA Levies Force, 2012: 8 Rule-24 of the Provincially Administere-ing Regulation for PATA Levies Force Service (Amended) Rules, 2013 as under:-

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17 (Retirement). (1) All uniform levy personnel shall retire as per Schedule-III or wit for retirement after completion of 25 years of regular service and no exte

wond retirement thall be granted. -

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sunavias 51.	

Government of Kyber Pakhtunkhwa, Home & Tribal Affairs Department Dated Peshawar the 12<sup>th</sup> December, 2013

aufication

No. SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order further amendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area (PATA) Federal Levies Force Service (Amended) Rules, 2013 as under.-

Rule-4(2) Schedule -4

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See Rule 4(2)	•	
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onne No	ed Force Post/Rank	promotion	Promo tion Quota	Direct Quota	Qualmcauon
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3.		as Hawaldar One year service	100%	T	
4.	Hawaldar (BS-8)	as Naik	100%	1.	· .
5.	Naik (BS-7)	as Lance Naik One year service	100%		
6.	Lance Naik (BS-6)	as Sepoy		100%	/6 Middle Pass/Matr
7.	Sepoy (BS-5)	One year service	100%	6.	Middle Pass/Matr
8.	Head Armorer (BS-5)	as Assistant Armorer			Middle Pass/Mat
9.	Assistant Armorer		<u></u>	1	per Schedule-III or opt

Rule-17 (Retirement): (1) All uniform levy personnel shall retire retirement after completion of 25 years of regular service and no extension beyond retire

shall be granted.

# SCHEDULE -- 11

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#### n the salid rules:-

Porvelle 17, the following mail be substituted, namely: "17 Retirement- All Levies Personal shall retire from spritte an mining then age of supermutation Le. sixty (60) years or they may out for. retirentent after completion of twenty-five (15) years regular service. .....

Schepule-III shall be delated.

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### BELLEK CODA

# Dated Peshawar the 14-07-2020 <u>HOME DEPARTMENT</u>

No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the Tribal Areas (PATA) Reast to direct that in the Provincially Administered for the Robins (Park) Federal Levies Force Service (Intered) Rules, 2013, the Tribal Areas (PATA) Reast to direct that in the Provincially Administered for the Rubic Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the Tribal Areas (PATA) Rules, 2013, the Tribal Areas (PATA) Rules that the trade, namely:

#### Amendments

In the said rules:a) Fro rule 17, the following shall be substituted, namely:

"17, Retirement. — All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service,

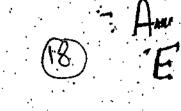
b) Schedule-III shall be deleted.

#### HOWE DELVETMENT GOAT: OF KHYBER PAKHTUNKHWA SECRETARY TO

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# COVERSENT OF NIVEEN PARTUNCHNA HOME AND TRUBAL AFFAIRS DEPARTMENT

## MOTHER ATTOM

to emerche of the powers conterned by Section & of the PATA Louis Force Regulation, 2012, the Provincial Government of Kityber Pultituritions is pleased to direct that in the PATA Pederal Lovis Poss Service (Assended) Rules, 2013. In following Rather amendments shall

be mede, semaly-

# Amendments

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To be substituted notification of even No & date.
GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT
HOME AND INIDA
NOTIFICATION 2-2021
Peshawar, dated the 22-3-2021 Peshawar, dated the service of the powers
in state provincial
No. SO(Police-IUHUMISSIE PATA Levies Force Regulation, Lotter PATA Federal
No. <u>SQ(Police-II)HD/MKD/Levies/Misc./2020</u> :- In exercise of the Provincial conferred by Section-9 of the PATA Levies Force Regulation, 2012, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal
Government of Khyber Pakhtunkhwe is 2013, the following further amendments on a
Government of Khyber Pakhtunkhwa is pleased to direct that in the Government of Khyber Pakhtunkhwa is pleased to direct that in the Levies Force Service (Amended) Rules, 2013, the following further amendments shall Levies Force Service (Amended) Rules, 2013, the following further amendments shall
In the said rules:- 1. In Rule 4, sub-rule (1), the following shall be substituted, namely: 1. In Rule 4, sub-rule (1), the following shall be the appointing authority for initial
In the said rate of the following shall be substituted, the following shall be substituted, the following shall be the appointing authority for initial "(!). Commandant shall be the appointing authority for initial
·((). Commander to be dar:
(!) Commandant end (!) Commandant end to the rank of Subedar: recruitment and promotion up to the rank of Subedar: Provided that the appointing authority for purpose of Provided that the appointing authority for purpose of
Provided that the appointing authority providents shall be
Provided that the appointing authors, promotion to the posts of Subedar Major and Superintendents shall be
2. For Rule 17, the following shall be substituted namely;
2. For Rule 17, the following a shall retire as per Schedule-III and no
2. For Rule 17, the following shall be substituted that as per Schedule-III and no "17. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted".
extension in service and round upstituted, namely:
extension in service and 3. For Schedule-III, the following shall be substituted, namely:
"Schegoto-in
[set rule 17] Length of Service /

		Qualification for Promotion	Length of Soltroom
5. No.	Name of the Post / Rank		L
	100 (18)	On the basis of Seniority-	Thirty Seven Years or Three Years' Service as
1	Subedar Major (BS-16)	the Subedars having Intermediate Qualification	Subedar Major Of Owny Years of age whichever is earlier
2 ,	Subedar (BS-13)	By promotion, on the basis of Seniority Cum Fitness In the following manner	service or Five Yeras service as Subedar or service usars of age
		namely: (i) Fifty Percent (50% from amongst the Nalb Subedar having Intermediat qualification; and	s
		(ii) Fifty Percent (50%) from amongst Na Subedars havin Secondary Scho Certificate	ib ng pol
3.	Naib Subedar (BS-11)	By promotion, on the bas of Seniority Cum Fitness the following mann	In Service or Seven Years
		namely:	

[see rule 17]

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		qualification, and (ii) Filty Percent (50%) from amongst Hawalders.	
5. NO.	Name of the Post / Rank	Qualification for Promotion	Length of Service /     Age     Thirty One years service
	Hawaldar (BS-08)		or Three years service as Hawaldar or Fifty One years of age, whichever is carlier.
<u> </u>	Neik (85-07)		Twenty Nine years service or Three years service as Naik of Forly Eight years of age. whichever is earlier.
	Unaik (BS-06)		Twenty Seven years . service or Three years service as L/Nalk or Forty Five years of age, whichever is earlier.
	Sepoy (BS-05)		Twenty Five years service or Forty Two years of age, whichever is earlier.

SECRETARY TO GOVERNMENT OF KHYBER PAKHTUNKHWA, HOME & TRIBAL AFFAIRS DEPARTMENT

Бi)

#### Copy forwarded to

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- 1. Principal Secretary to the Governor, Khyber Pakhtunkhwa.
- 2. Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
- 3. All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- 4: Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhtunkhwa.
- 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- Provincial Police Officers, Khyber Pakhtunkhwa. All. Heads of Attached Department in Khyber Pakhtunkhwa. 7.
- PSO to the Chief Secretary, Khyber Pakhlunkhwa. 8.
- 9. 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Khyber Pakhtunkhwa.

12. The Manger Government Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department

(Police-II) Section Office

الم المسلم بخدمت جناب وزيراعلى صاحب خيبر پختو نخواه پشا ور ـ

سفیکی عنوان! <u>درخواست بم ادمد در بخال کرنے لیویز سروس رولز 2016 منسوخ کرنے تر میم 2021۔</u>

جتاب عالى !

المرتوم, 02/04/2021

العارضان

جمله متأثر ه سائلان دير ليويز صلع ديريا تين - (مراهر) ولمار جعان زنب للسل الن لذكر ماجا نواب الن نائيل كت سرار

. ; ŢŢ

OFFICE OF THE J COMMANDANT DIR LEVIES / DEPUTY COMMISSIONER, DIR LOWER. No. 1093 / LHC

Dated Tilhergara the 25703 /2021.

TC

**1** + - - -

#### **OFFICE ORDER**

Consequent upon the amendments made by the Competent Authority in PATA Federal Levies Force Service (Amended) rules 2013, Vide Notification N0.SO (Police-II) HD /MKD/Levies /Mise /2020 dated 22-03-2021.

The following Dir Levies personnel/ Naiks are hereby retired from service on attaining 03 years service as Naik w.e.f 22.03.2021 (A.N) with all pensioner benefits as per relevant pension rules:

S.No	Belt	Nome & Destauration			
	No	Name & Designation	Date of appointment	Date of promotion	Remarks
	1527	Naik.Shamsul Hayat	25.08.1996	16.02.2012	Retired or
	<b>.</b>				completion of 3 year service a
	1530	Naik Aziz ul Haq	.01.11.1996	16.02.2012	Naik do
	1531	Naik Muhammad Saced	01.11.1996	16.02.2012	do
4	1532	Naik Namair Hamid	16.10.1996	16.02.2012	do
5	1534	Naik Muhammad Zubair	17.10.1996	16.02.2012	do
6	1536	Naik Khurshaid Khan	19.10.1996	16.02.2012	do
7.	1538	Naik Nasib Ur Rahman	22.10.1996	16.02.2012	do
8	1542	Naik Roaidar ali	10.11.1996	16.02.2012	do
9.	1544	Naik Sahib Shah	22.11.1996	16.02.2012	do
10	1547	Naik Salim Khan	16.12.1995	16.02.2012	do
11	1551	Naik Tajmul Khan	16.04.1997	16.02.2012	do
12	1552:	Naik Hidyat khan	16.04,1997	19.11.2013	do
13	1553	Naik Muhammad Shah	16.04.1997	19.11.2013	do
14	1554	Naik Muhammad Saeed	16.04.1997	28.05.2015	do
15	1555	Naik Laiq ur Rahman	16.04.1997	28.05.2015	do
16	1556	Naik Anwar Sadat	16.04.1997	28.05.2015	do
17	1563	Naik Fazal Bad Shah	16 05.1998	01.02.2017	do
18	1565	Naik Anwar Bad Shah	01.06.1998	01.02.2017	do

			(2)		
19	1569	Naik Khurshid Khan	01.06.1998	19.04.2017	do
20	1573	Naik Muhammad Farid	01.06.1998	15.02.2018	do
21	1575	Naik Hamid Gul	02.06.1998	15.02.2018	do
22	1576	Naik Umar Hayat	11.06.1998	15.02.2018	do
23	1578	Naik Muhammad Uzair	13.06.1998	15.02.2018	do
24	1579	Naik Alif Khan	01.08.1998	15.02.2018	do
25	1581	Naik Tahir Khan	09.08.1998	15.02.1998	do
26	1583	Naik Zakir Hussain	18.08.1998	15.02.2018	do
27	1586	Naik Bakht Ullah Khan	01.01 1999	15.02.2018	do
28	1587	Naik Fazal Rahman	01.01.1999	15.02.2018	do

Deputy Commissioner/ Commandant Dir Levics Dir Lowor

No. 1694 - 98

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Copy forwarded for information to the:-1. Secretary to Commissioner Malakand Division Swat.

2. Section Officer ( Police-II) Home & TAs Department Peshawar.

3. District Accounts Officer Dir Lower.

4. Subedar Major Dir Levies.

5. Officials Concerned.

Deputy Commissioner/ Commandant Dir Lievie Dir Liever

19 E. (

#### GOVERNMENT OF KHYDER PAKHTUNIGHNA HOME AND TRIBAL AFFAIRS DEPARTMENT



NOTIFICATION

NO. <u>SO(POLICE-II)HD/1-3/FEDERAL LEVIES 2021</u>. In exercise of the polivery conterned by Section-9 of the PATA Levies Force Regulation, 2012, and in continuation of this department notification No. <u>SO(Police-</u> II)HD/MKD/levies/Misc/2020 dated: 22-03-2021, the Provincial Government of Knybes Pathlunktiwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

# SCHEDULE-III

S. No.	Ne	ine of the Post / Rank	Longen er Sagvele y steller Meler Meler Meler af Skar
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$\mathbf{F}$	-	1444 (H1 CP)	The state years of service or bury vise years age which were second
3	-1	Enson	Toronty sine years of service or lasty since years age widdleyer to eacher.
1	10	GE (15-08)	Personal particular and an and a second se
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,	SCHED	ULF I

N I	rost/	torik.	Eligibility for Promotion	Cubla Cubla	Direct Quola	Gualical on
	3404	Gr Meder Millen	C2 year' savin ci bitatu Cr Total 21 years of saving		1	
2	- 5	gedar (15-14	C2 years service of Halls Subject	10136		
3	He	Subador (15-11)	Total 17 years of lands	HOUSE		
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		3 cft (55-04)	Total 13 years of service totyeor' service of Lonce Heat			
	_	LALCH DIS COL	Total 64 years of 200100			
7	╧	Separ (85-60)			100%	SC .
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		Assistant Autoest	<u> </u>		100%	SSC Qualification
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OVERNAL OF KHYBER PARHUNKHW

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- nay to the Governor-Kingber Politikunian
- of Minister, Khyber Poletiunich al Secretary to th 2 Pris nt of Khyber Pokhluniki Al Administrative
- strat. Peshawar High Court, Pesha 3, shawa. 4, Rec
- ā, AL CO hП
- 6. 7. outy Comm
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- ionais, Knyber Polatunktwo. Commissionen, Knyber Polatunktwa. Olice Officers, Knyber Polatunktwa. Atlached Department in Byder Polatunktwa. **M** ds of Atto 8,
- localitary, Kinyber Polityuridawa. aral, Kinyber Polityuridawa. 9. 34
- suntant Ge tion information. Kinyber Polititunkhwa, 10.
- Direction momentation, knyber romunistiwa,
   The Manger Government Printing & Stationery Department, Knyber
   The Manger Government Printing & Stationery Department, Knyber
   Pathturithwa, He is requested to publicit the above Hollication in the Bara Ordinary Gazette of Knyber Pathturithwa and supply 50 copies (Printed) of the same to the Home Department.

(Fol ction Off

بخدمت جناب كريرى ممل مهم اين مراسيل خديبار من المن المعد حير يتوخواه يشاور جناریالی ( سایران دیل مرم رسان بلی ن يمكم سائيلان دير ليويز عدادمين بلي اور فتلف مرد برتقيناتي دلوني ري رم يمكم سائيران كر مدارست من عميرون كالحاظ من فتلف فتلف اوقات مل زمت باقى ب رق دیر کم جناب موصوف کے دمنتی سے دی لیونز کی اس کے کم کان سے مورث الامنے 22 كوسروس دولا برايح عل در أحديها نظر دير ليوير كو مؤشينك بتن بعوايا كياب رد، یه که مرکوره سروس دولا که عقت جماب کا نزانو می از ایک و سا سال ال کو مشاسر که رق یہ کہ سرمیں دولز جلربانی میں تیار ہو جکے ہی جس کے انر کا ہری طور پر اتمار خاصیان بلی . ری چرک سروسی دولز مرکور ۵ سے حاصیات دورکون اور دریست کرنے کی استر خردت سے ج چ کم سروس دولز مزکوره بردخل تابی مرکزی صودت ملی سایکان کی مقالی ع سائق سائق ديكرمال زمين كونعى مال ذمت اور دينا يرمنك عدايكل برير 8) در کرسروس رولز بردنطوتانی کرند اور دوست بودی جمورت می سایران ملاذمت جرحال بوزى فاجمع حقراران بين اس ليرمنز للعم درجواست استرعا في حابق مع ، ٢٦ اب معانا ب مردان مزما کر خذکور میالا سروس رولز نظرتانی/ نگرای کرے سامیلان در لیوز کو عال کرنے کی ا حکامات صادر مزما کر مشکور موما میں ريق ساسکان ۱- را، هوالدار هما نزیب عنبر 1506 مل ل رمی لانلس نامک باجانواب میر ۲۵۱۵ مل رمی لانلس نامک بخت سمار عنبر ۲۵۵۰ می B 27- 2021 Jest Contraction of the second s

#### Judgment Sheet PESHAWAR HIGH COURT, PESHAWAR.

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(JUDICIAL DEPARTMENT)

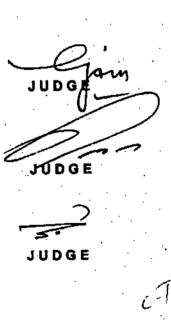
<u>W.P.No.470-P/2021</u>.

#### JUDGMENT

\_\_\_\_\_

Date of hearing --- 29.11.2022. Barrister Dr.Adnan for the petitioners. Mr.Saqib Raza, A.A.G for the respondents.

> <u>S M ATTIQUE SHAH. J:-</u> For the reasons recorded in our detailed judgment of even date in W.P.No.367-M/2021 titled "Muhammad Ghafar etc. Vs. Govt: of Khyber Pakhtunkhwa" this writ petition is dismissed.



CONTRACT TO DE TEN

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Standards for st

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Announced. Dt.29/11/2022.

HON'BLE MR JUSTICE LAL JAN KHATTAK, HON'BLE MR JUSTICE S M ATTIQUE SHAH & HON'BLE MR JUSTICE SYED ARSHAD ALL





<u>Judgment Sheet</u> PESHAWAR HIGH COURT, PESHAWAR. (JUDICIAL DEPARTMENT)

#### W.P.No.367-M/2021 with I.R, <u>CM Nos.1053/2021 & 1183/2022</u>. <u>JUDGMENT</u>

Date of hearing — 29.11.2022. Barrister Dr.Adnan for petitioners. Mr.Saqib Raza, A.A.G for the respondents.

> S M ATTIQUE SHAH, J .- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of notification No. SO (Police-II) HD/ MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office No.128/DC/CSL order bearing dated



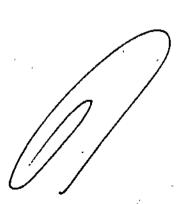
20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

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Likewise in W.P.Nos.333-M/2021,
 334-M/2021, 335-M/2021, 338-M/2021,
 345-M/2021, 1026-M/2021, 1035-M/2021,
 1187-M/2021, 1206-M/2021, 1207-M/2021,
 34-M/2022, 212-M/202 and 993-P/2022 the
 petitioners have made the following prayer:

"On acceptance of this writ petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by the Constitution of Islamic Republic of Pakistan, 1973, may be declared illegal void ab initio and of no legal effects on the rights of the petitioners."

> EXAMINER eshawar High Court



Similarly, in COC Nos.38-M/2021 in W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021. 3. Brief facts of the case(s) are that the petitioners were appointed in the "Swat. Levies Force" as Sepoys etc. and presently terms and conditions of their services are regulated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012" whereunder besides PATA Levies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All the personnel shall retire as per Schedule-III and no extension in service beyond retirement shall be granted". On 14.07.2020. vide Notification No.SO



(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as "All uniformed force shall retire from service on attaining the age of superannuation i.e. Sixty (60) years or they may opt for retirement after completion of twentyfive (25) years regular service". Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-III of the rules 2013 as under:-

> "Retirement; All levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted."

 Being aggrieved from the ibid amendment, the petitioners have filed the instant petitions.

5. Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.

6. Learned counsel representing the petitioners vehemently argued that the



impugned Notification is arbitrary, perverse, illegal, issued without lawful authority and mala fide intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not the impugned therefore. hold field, Notification is liable to be set aside.

AAG worthy Conversely, 7.1 representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25<sup>th</sup> amendment the passed the Assembly Provincial continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and;





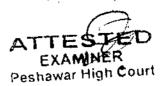
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therefore, the impugned Notification was issued per law which does not require any interference by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

8. Heard. Record perused.

9. Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the *Levies Force* were dealt with under the *Frontier Irregular Corps (FIC) rules, 1962* which was substituted by the *Provincial Administered Tribal Areas Levies Force Regulation, 2012"* (regulation) and under the said regulation *"PATA Levies* 





Force (service) Rules, 2012" were framed for Provincial Levies Force. While separate service rules were also framed thereunder for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. petitioners However. have become aggrieved from the impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25<sup>th</sup> amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25<sup>th</sup> amendment in 2018, both *FATA* & *PATA* were merged in the province of Khyber Pakhtunkhwa and Federal *Levies Force* 

ATTESTED EXAMINER Peshawar HighCourt

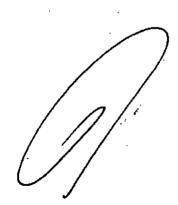
working in FATA was merged into the regular police of the province. Albeit, in Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25<sup>th</sup> amendment were allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument, Therefore, impugned Notification was issued by the respondents with lawful authority.

8

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding *W.P. No.* 528-*M/2016 (Ikramullah's case)* determined the status of personnel of the *Provincial Levies Force* as that of civil servants in the following terms:-

"19. The Provincial Levies Force ("Force") was granted statutory cover through Khyber Pakhtunkhwa Regulation No.1 of





2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under:-

"3. Power to constitute and maintain by the Force and its functions.-- (1) Government may constitute and maintain a Force for performing the following functions, namely:

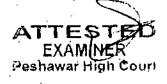
(a) ensuring security of roads in PATA;

- (b) ensuring security and manning of piquet;
- (c) guarding Government Institutions and Installations;
- (d) ensuring security of jails and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs;
- (f) anti-smuggling activities especially timber smuggling;
- (g) destruction of illicit crops;
- (h) serving of summons or procedures;

(I) raid and ambush; and

 (j) such other functions as Government may, by notification in the official Gazette, require the Force to perform.

(2) In discharge of their functions, officers and staff of the Force shall





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be guided in accordance with this Regulation and the rules.

(3) The head of the Force shall be Commandant in his respective jurisdiction.

(4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.

(5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.

(6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.

(7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.

(8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and instructions.

(9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government.

> EXAMI Peshawar H

ab Court

4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-

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- (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding against acts of unlawful interference;
- (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;
- (c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;
- (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;
- (e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and
- (f) perform such other legal functions as the competent authority may require him to perform".

20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial

EXAMINER Peshawar High Court



(4)

Exchequer and performs the policing service in the erstwhile PATA.

21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.

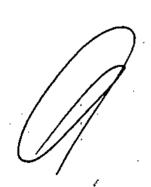
22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil 'Servants Act, 1973 (*"Act, 1973"*). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under:-

"2. Definitions.—(1) In this act, unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say—

(a) .....

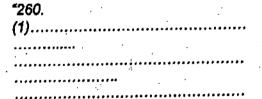
(b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—

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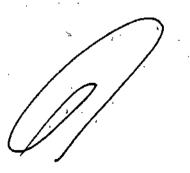


- (I) a person who is on deputation to the Province from the Federation or any other Province or other authority;
- (II) a person who is employed on contract, or on work charged basis, or who is paid from contingencies; or
- (iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the 'Workman's Compensation Act, 1923 (Act VIII of 1923)".

23. The perusal of the definition " would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-



"service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Majilis-e-Shoora





(Parliament)] or of a Provincial Assembly, but does not include **8**S Speaker, Deputy Chairman, Deputy Chairman, Prime Minister, Federal Minister, Minister of State, Chief Provincial · Minister, [Attomey-General], [Advocate-General],] Parliament Secretary] or [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology, Special Assistant to the Prime

Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Minister] or member of a House or a Provincial Assembly;

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service

Speaker,

Minister,

Whereas Article 240 of the Constitution envisages that:-"240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Pakistan shall be determined --

...... (8)

(b) in the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly:

Explanation .- In this Article, "All-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing

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day or which may be created by Act of [Majlis-e-Shoora (Parliament)]",

The Phrase "performing in 24. connection with the affairs of Federation or for present matter Province" was elaborately explained in the case of Salahuddin and 2 others vs. Frontier Sugar Mills & Distillery Ltd., Tokht Bhai and 10 others (PLD 1975 Supreme Court 244). In the said judgment, the Apex Court has held:

"Now, what is meant by the phrase "performing functions in connection with the affairs of the Federation or a Province". It is clear that the reference is to governmental or State functions, involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise functions pertaining to economic development, social welfare, education, public utility service and other State enterprises of an industrial or commercial nature. Ordinarily, these functions would be performed by persons or agencies directly appointed, controlled and financed by the State, i.e., by the



Federal Government or a Provincial Government".

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25. Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitioners are performing policing service in the erstwhile tribal area, however. their terms and conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in the **Erstwhile Provincially Administered** Tribal Areas Act, 2018 (Khyber Pakhtunkhwa Act No. III of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of his service should be determined by or under the Act of Parliament/Provincial Assembly. The Apex Court in the case of Federation of Pakistan through Secretary, Ministry of Division). Interior (Interlor Islamabad and 2 others vs. RO-



<u>177 Ex-DSR Muhammad Nazir</u> (1998 SCMR 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

7....Perusal of these rules clearly shows that they are all embracing, and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakisten Rangers Ordinance is sllent, therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tribunals Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal Service Tribunal...\*.

26. Similarly, in the case of Frontier <u>Commandant.</u> Constabulary, <u>Khyber</u> Peshawar Pakhtunkhwa, <u>and</u>



others vs. Gul Raqib Khan and others (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Relevant paragraphs of the said judgment are reproduced as under:-

Three broad "6. tests for establishing the status and character of a civil servant emerge from the Constitutional mandate of the aforegoing Articles. Firstly, under Article the Constitution. 240(a) of appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of 260 of the Constitution; Article 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests in an Administrative Tribunal, namely, the Federal Service Tribunal. These the mentioned in tests are Muhammad Mubeen-us-Salam case



ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant' in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alia, holds a civil post "in connection with the affairs of the Federation" including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servant" (at p. 682 of the law report).

Having noticed the qualifying 7. criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force "for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof". Section 3-A of the Constabulary Act authorises the Federal Government to employ the FC outside the limits of or adjoining the North-West Frontier Province in other parts of Pakistan for

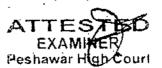
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the better protection and administration of those parts. Section 5(1) of the Act ibid vests the Federal Government with power to appoint the Commandant and other persons including the District Constabulary Officers or Assistant Constabulary Officers of the force in one or more districts. Section 6 delegates to the Commandant and District Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made under the Act. The Federal Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules, 1958 ("Constabulary Rules"), in order to provide the terms and conditions of service of the officers and men in the FC.

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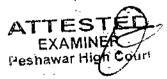
8. It will be observed that the matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Therefore, the terms and Act. service of the conditions of employees of the FC are prescribed



in the Act and the Rules. The test laid down in Article 240(a) of the Constitution requires the that appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service of Pakistan shall be determined "by orunder an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules, therefore, satisfy the Article 240(a) test. The judgment in the Muhammad Mubeen-us-Salam case lbiđ endorses this point of view:-

\*86..... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals.."

27. Similarly, this Court in the case of <u>Gul Munir vs. The</u>?



Government of Pakistan through Secretary, Ministry of States and Frontier Regions\_ (SAFRON), Islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Commandant, Frontier Constabulary Khyber Pakhtunkhwa, Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established through Federal Levies Force Regulation, 2012 having the same of service for structure its employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed Force under Federal Levies Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and duties as per law laid down by the Apex Court in the cases of Federation of through Secretary. Pakistan\_\_\_ of Interior (Interior Ministry Division), Islamabad and 2 others

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vs. RO-177 Ex-DSR Muhammad Nazir\_ (1998 SCMR 1081) and <u>Commandant,</u> <u>Frontier</u> Constabulary, <u>Khyber</u> Pakhtunkhwa, Peshawar and others vs. Gul Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the leamed counsels for the sustained respondents is and accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The present agitate petitioners may their grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gul Ragib Khan's case (2018 SCMR 903) has held that:

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"11, It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the



services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants. Insofar as the question of competent remedy in respect of service disputes of FC men is concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these appeals filed by the appellant-Commandant, FC are according allowed in above terms".

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When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and ibid judgment, we observed that service of both the forces is governed under the rules so framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,

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2012". Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and such, the matter of terms and; 88 conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners\* Federal Levies Force) (PATA and Provincial Levies Force both were framed \*Provincial of under the provisions Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law. Learned counsel representing the petitioners could



not distinguish the status of petitioners (PATA Federal Levies Force) vis a vis Provincial Leavy Force in any manner. Both forces are performing their functions in the same area for the same object and; purpose, and both are being maintained through the provincial exchequer. Therefore, the matters arising out of the terms and; conditions of service of the petitioners are only amenable to the jurisdiction of the Service Tribunal in terms of Article 212 of the Constitution.

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So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder. 2015 253 NATIONAL ASSEMBLY SCMR SECRETARIAT through Sectrary V. MANZOOR others. AHMAD and

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Therefore, the contention so agitated at the bar is misconceived and as such repelled.

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In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fail outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed; being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants determined. therefore, the was not petitioners may avail the remedy of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this judgment in terms of the judgment of august apex court in Gul Raqib khan's case 2018 SCMR 903.

COC Nos.38-M/2021 in W.P.No.367-M/2021 and; COC No.436-

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dismissed for having become infructuous.

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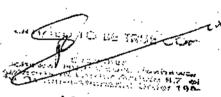
JUDGE

## Announced. Dt.29/11/2022.

HON'BLE MR JUSTICE LAL JAN KHATTAK, HON'BLE MR JUSTICE S M ATTIQUE SHAH & HON'BLE MR JUSTICE SYED ARSHAD ALL

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19 DEC 2022

بعرالت جبر پخونواسرون ثريول بشاور/سوات کيمي کورٹ مجانب ميسمبر مستعنة المنجانب مستمسر مودقه 6 مر سخبر بنام هرمذ وشهر. مقدمه سرخان مت تحريراً نكه مقدمه مندرجه منوان بالامیں اپنی طرف سے واسطے پیروی وجواب دہی دکل کا روائی متعلقه آن مقام بيتاور ريول تيمي كور ف موات كيليخ بير سرعد نان خان ASC عمر صادق ايدوكيك مقرركر سے اقراركياجا تاہے كہ صاحب موصوف كومقدمہ كى كل كاروائى كا كامل ۲ اختیاط ہوگا۔ نیز وکیل صاحب کوراضی نامہ وتقرر ثالث د فیصلہ پر حلف دیے جواب دی اورا قبال دعوی اور درخواست ہرتسم کی تصدیق زرادراس پر دستخط کڑنے کا اختیار ہوگا۔ نیز بصورت عدم پیروی یا ڈگری ایک طرف یا اپیل کی برامد ہوگی اورمنسوخ مذکور کے سل یا جزوی کاروائی کے داسطے اور وکیل یا مختار قانونی کواپنی ہمراہ یا اپنی بجائے تقرر کا اختیا رہوگا۔ اورصاحب مقرره شده كوبهمي جمله مذكوره بالااختيارات حاصل ہوئے اوراسكاساختہ بر داخته منظور وقبول ہوگا۔ اور دوران مقدمہ میں جوخر چہ وہر جانہ التوابی مقدمہ کے سبب ہے ہوگا اسکے شخق وکیل صاحب ہوئے۔ نیز بقایا دخرچہ کی دصولی کرتے وفت کابھی اختیار ہوگا آگرکوئی تاریخ پیشی مقام دورہ ہر ہویا حدے باہر ہوتو دکیل هما حب پابند نه ہوئے کی پیروی مقدمہ مذکورلہذا وکالت نامہ کھودیا ک سندر ۔۔۔ r. 22 باه ترجير المرتوم \_واہ ش بمقام سياد / عمر سوت سے لتے منظورہ ہے - Umar Sodig Adv.