Khan Advocate. It is fixed for preliminary hearing befor	í.		FORM OF ORDER SHEET
S.No. Date of order proceedings Order or other proceedings with signature of judge 1 2 3 1- 27/12/2022 The instant appeal presented today by Dr. Adna Khan Advocate. It is fixed for preliminary hearing befor touring Single Bench at Swat on Notices be issue to appellant and his counsel for the date fixed.		Court	
1 2 3 1- 27/12/2022 The instant appeal presented today by Dr. Adna Khan Advocate. It is fixed for preliminary hearing before touring Single Bench at Swat on Notices be issued to appellant and his counsel for the date fixed.	ı	. Cas	2 No 1941/2022
1- 27/12/2022 The instant appeal presented today by Dr. Adna Khan Advocate. It is fixed for preliminary hearing befor touring Single Bench at Swat on Notices be issue to appellant and his counsel for the date fixed.	S.No.		
Khan Advocate. It is fixed for preliminary hearing before touring Single Bench at Swat on Notices be issue to appellant and his counsel for the date fixed.	. 1	2	3
By the order of Chairman	1-	27/12/2022	The instant appeal presented today by Dr. Adnan Khan Advocate. It is fixed for preliminary hearing before touring Single Bench at Swat on Notices be issued to appellant and his counsel for the date fixed.
			By the order of Chairman
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BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No. <u>[94]</u> of 2022

Muhammad Iftikhar

..Appellant

<u>VERSUS</u>

Government of Khyber Pakhtunkhwa and another

.....Respondents

S. No.	Description	Annexure	Pages No.
1.	Memo of Service Appeal with Certificate		1-6
· 2.	Affidavit	1 2 3	7
3.	Addresses of parties		8
4.	Copy of Appointment Order	A	9
5.	Copy of relevant text of Service Rules notified in February 2013	В	10-13
6.	Copy of amended Rules notified in December 2013	C	10-13
7.	Copy of amendments notified in July 2020	D	16-17
8.	Copy of amended Rules notified in March 2021	E	18-21
9.	Copy of representation	F:	22-25
10.	Copy of retirement order	G	26-28
11.	Copy of amended Levies Rules notified on 21-10-2021	Н	29-30
12.	Copy of memo of second representation	I	31
13.	Copy of order dated 29-11-2022	L	22-59
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INDEX

Appellant

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat. Cell No. 0346-9415233

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No of 2022

Muhammad Iftikhar S/o Qismat Gul R/o Aladhand Tehsil Batkhela, District Malakand [Sepoy No.4996].

.....Appellant

<u>VERSUS</u>

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- 2) Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- Commandant Malakand Levies/Deputy Commissioner, District Malakand at Batkhela.

.....Respondents

APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

PRAYER:

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On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement orders issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

Respectfully Sheweth:

5)

6)

- That the appellant has been serving as regular member of Levies Force having a considerable length of service at his
 credit (Copy of Appointment Order is Annexure "A").
- That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory.
- 3) That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
- 4) That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annèxure "C").
 - That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e. Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").
 - That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. Consequently, the junior rank officials like the present appellant would retire after performing certain years of service or on reaching certain age. For instance Hawaldar

would retire on reaching 31 years of service or 51 years of age, Naik 29 years of service or 48 years of age, L/Naik 27 year of service or 45 years of age and Sepoy 25 years of service or 42 years of age, whichever is earlier (Copy of amended Rules notified in March 2021 are Annexure "E").

That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "F").

That the appellant alongwith other similarly placed personnel 8) · . of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules (Copy of retirement order is attached as Annexure "G").

9) That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.

- That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "H").
- 11), That the appellant filed another representation against the above mentioned further amendments in the relevant rules, which was never responded to. (Copy of memo of second representation is Annexure "I").
- 12) That against the above mentioned Rules framed by the Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional petitions (W.P No.469-M/2021, W.P. No.470-M/2021, W.P. No.337-M/2021,

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W.P No.338-M/2021, W.P No.333-M/2021 and W.P No.335-M/2021) before the Hon'ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.

13) That in light of the above mentioned Act, the appellant along with other similarly placed employees of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.

14) That a larger Bench of the Hon'ble Peshawar High Court heard the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants and their employment matters would be dealt with by this Hon'ble Tribunal (Copy of order dated 29-11-2022 is Annexure "J").

15) That being aggrieved with the impugned notifications and subsequent retirement order, the instant appeal is being filed before this Hon'ble Tribunal, inter alia, on the following grounds:

GROUNDS:

A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such.

 B) That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees

C) That after the 25th Constitutional amendment, the new Constitutional regime demanded streamlining of the erstwhile Tribal Areas with the rest of the Province. So much so, Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 60 years for the whole Force but rather enjoins upon the Provincial Government to take steps towards absorption of the said Levies and Khasadars in regular police. Regrettably, the appellant have been treated in violation of the Constitutional spirit particularly after the 25th Constitutional amendment and subsequent orders.

That further grounds, with leave of this Hon'ble Tribunal, would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

(i) The impugned Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement order issued by respondent No. 2 be declared as illegal, the same may be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years of age in light with Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and the appellant be allowed to complete his service till attaining 60 years of age.

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ii) Any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

Appellant Muhammad Iftikhar

Identified by counsels

&

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

CERTIFICATE:

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

Appellant Muhammad Iftikhar

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No._____ of 2022

્રેટ્ર

Muhammad IftikharAppellant

Government of Khyber Pakhtunkhwa and another

VERSUS

AFFIDAVIT

I, Muhammad Iftikhar (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter

DEPONENT

.....Respondents

Muhammad Iftikhar

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No._____ of 2022

<u>VERSUS</u>

Government of Khyber Pakhtunkhwa and another

.....Respondents

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ADDRESSES OF THE PARTIES

APPELLANT:

Muhammad Iftikhar S/o Qismat Gul R/o Aladhand Tehsil Batkhela, District Malakand [Sepoy No.4996].

(NIC#15402-5223627-3) (Cell#

RESPONDENTS:

- 1) Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 2) Commandant Malakand Levies/Deputy Commissioner District Malakand at Batkhela.

Appellant

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

OFFICE OF THE DCO/COMMANDANT MALAKAND LEVIES.MALAKAND.

L 1700a NO. 405 Dated Malakand the 26

OFFICE ORDER.

Mr. Muhammad Iftikhar son of Qimat Gul of village Dheri Allahdand, Malakand Agency is hereby appointed as Khakroob in Malakand Levies in BPS No.1. Subject to his medical fitness

> DCO/COMMANDANT MALAKAND LEVIES, MALAKAND.

No. 4.608-10 A.C.

Copy forwarded to the:-

Agency Account Officer, Malakand.
 Subedar Major, Malakand Levies, Malakand.
 Subedar Major, Malakand Levies, Malakand.
 Mr. Muhammad Iftikhar son of Qimat Gul R/O Dheri Allalidand.

For information & necessary action

DANT DCO.CC AKAND LINES, MALAKAND MAL

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KHYBER PAKHTUNKHWA Published by Authority

PESHAWAR, FRIDAY, 15TH FEBRUARY, 2013

GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION eshawar the 4th February 2013

SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the powers conferred by Section 9 of the PATA Levies Force Regulation, 2013 Provincial Government of Khyber Pakhtunkinva is pleased to make the following rules, namely:

Short title and commancement- (1) These rules may be called any no and any international standard and any standard any standard and any standard and any standard any standard and any standard any standard and any standard any standard any standard and any standard any standard any standard and any standard Triba

They shall come into force at once.

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(b).

Definitions -(1) in these Rules, unless the context otherwise require, the following it xpyess ist shall have the meaning hereby respectively assigned to them, namely:-

"Appointing Authority" means the appointing authority specified in rule 4;

Commandant means commandant of the Force, who shall be the Dent Commissioner in their respective jurisdiction;

"Deputy Commandant (Operation)" means an Assistant Commissioner drame officer of the District designated as such by the provincial government who start is Deputy Commendant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such powers and parform such functions as may be prescribed. who shall be responsible to the Commandant for operational matters of the Ford In PATA.

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Command "Deputy Commandant (Administration)" means **Deputy** (Administration) of the Force, who shall be an officer of the provincial suggraph or any officer of the District designated as such by the provincial governing exercise in his respective jurisdiction such powers and perform such function may be prescribed and who shall be responsible to the Comman administration and establishment matters of the Force in PATA.

"Government" means the Government of Khyber Pakintunkhiva;

"Home Department" means Provincial Home & Tribal Affairs Department;

"Initial recruitment" means appointment made other than by promotion transfer.

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"Schedule" means the Schedule appended to these rules,

LINNARY 15th FEBRUARY, 201

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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT

<u>NOTIFICATION</u> Peshawar the 4th February 2013

SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.

(2) They shall come into force at once.

2. Definition:- (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-

- (a) "Appointing Authority" means the appointing authority specified in rule-4;
 - "Commandant" méans Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;
 - "Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.
 - (d)

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"Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.

- (e) "Government" means the Government of Khyber Pakhtunkhwa;
 - "Home Department" means Provincial Home & Tribunal Affairs Department;
 - "Initial recruitment" means appointment made other than by promotion or by transfer;
 - "Schedule" means the Schedule appended to these rules'

SCHEDULE-III See Rule 17

B'

S.#	Post/Rank	Length of service/Age
1	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years ago whichever is earlier
2	Subedar (BS-13).	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
3	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years age whichever is earlier
4	Havaldar (BS-8)	29 years service or 03 years service as Havaldar or 51 years age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years age whichever is earlier
6	L/Naik (BS-6)	23 years service or 03 years service as L/Naik or 45 years age whichever is earlier
7	Sepoy (BS-5	20 years service or 42 years age whichever is earlier

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Home Arithal Art Art Interest Dated Peshawar the 12th December, 2015

NOTHFICATION

No. Solicavies)HD/FLW/1-4/2018 AVol.1. The competent authority has been pleased to a further amendments IR Schedule-1 of Rule-4(2) and Schedule-III of Rules-17 under Par the Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administere 4: cas (PATA) Federal Levies Force Service (Amended) Rules, 2013 as under-

Pule-4(2) Schedulet

See Rule 4 (2)

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	Uniformed Force		<u> </u>		
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•••	(15-8) 1 Nalk 1BS-7	One year service as-	100%		
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Ruie-17 (Retirement) (1) All uniform levy personnal shall retire as per Schadule-III or out for retirement after completion of 25 years of regular service and no extension wood retirement shall be granted.

SCHEDULE-III

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Government of Kyber Pakhtunkhwa, Home & Tribal Affairs Department Dated Peshawar the 12th December, 2013

NOTIFICATION

No. SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order further amendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area (PATA) Federal Levies Force Service (Amended) Rules, 2013 as under-Rule-4(2) Schedule -

	SCHEDULEN	
-	See Rule 4(2)	

niform S.No	ed Force Post/Rank	Eligibility for promotion	Promo tion	Direct Quota	Qualification
		promoson	Quota		
1.	Subedar Major (BS- 16)	One year service as Subedar	100%		
2.	Subedar (BS-13)	One year service as Naib Subedar	100%		
3.	Naib Subedar (BS-11)	One year service as Hawaldar	100%	·	
4. 3	Hawaldar (BS-8)	One year service as Naik	100%		· · · · · · · · · · · · · · · · · · ·
5.	Naik (BS-7)	One year service as Lance Naik	100%		
6.	Lançe Naik (BS-6)	One year service as Sepoy	100%		;
l			_	100%	Middle Pass/Matric
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1.		Armoter	╼╂╌╾╌╾╾	100%	Middle Pass/Matric
9.	Assistant Armorer (BS-1)				Schedule-III or opt for

Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Sched retirement after completion of 25 years of regular service and no extension beyond retirement shall be granted.

SCHEDULE -- III

		Rule -17 (Retirement)
S.No	Post/Rank	Length of service/age for retirement 37 years' of service or 60 years of age whichever is earlier
	Subedar Major (BS-16)	37 years' of service of oo years of age whichever is earlier
1.	Subedar (BS-13)	37 years' of service of 60 years of age whichever is earlier 35 years' of service or 60 years of age whichever is earlier
2.	Naib Subedar (BS-11)	35 years' of service of 60 years of age whichever is earlier 33 years' of service or 60 years of age whichever is earlier
3.	Hawaldar (BS-8)	
4.		the second voars of ade whichever to out the
5.	Naik (BS-7)	
6.	Lance Naik (BS-6)	28 years' of service or 60 years of age whichever is earlier 25 years' of service or 60 years of age whichever is earlier
7.	Sepoy (BSI5)	

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In the said rules .-

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Forvale 17, the following field be substituted, namely:

"17 Retirement.- All Levies Personal shall relive from spritch on attaining then age of supermaniation i.e. sixty (60) years or they may out for retirement atter completion of twenty-five (15) years regular service. Said Scherhule-III shall be deleted.

14-07-20

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HOME DEPARTMENT <u>NOTIFICATION</u> Dated Peshawar the 14-07-2020

No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Triba! Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

Amendments

In the said rules:-

a) Fro rule 17, the following shall be substituted, namely:

<u>"17, Retirement</u>.— All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and

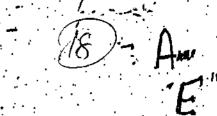
b) Schedule-III shall be deleted.

SECRETARY TO GOVT: OF KHYBER PAKHTUNKHWA HOME DEPARTMENT

2:TC 1.

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OVERNMENT OF KINSEN PARTUNKINA DUE AND TRUBAL AFFAILS DEPARTMENT

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conterned by Soldion-& of the PATA Lonies Force Regulation, 2012, the Provincial Government of Whyder Problemations is pleased to direct that in the PATA Federal Lovies Force Survice (Aerended) Rules, 2013. Est folication Rather annaciments shall

be made, semaler-.

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Amendments

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		To be substituted notification of even No & date.	
		GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT	
		NOTIFICATION Peshawar, dated the 22-3-2021	powers
-		-II)HD/MKD/Levies/Misc./2020;	Provincial
	Conferred by Government Levies Force	Section-9 of the PATA Levies Force Regulation of Khyber Pakhtunkhwa is pleased to direct that in the PATA Service (Amended) Rules, 2013, the following further amendme	Federal
•	be made, nan '		. * * *

In the sald rules -In Rule 4, sub-rule (1), the following shall be substituted, namely:

Commandant shall be the appointing authority for initial 11

***(!)**-

recruitment and promotion up to the rank of Subedar: Provided that the appointing authority for purpose of

promotion to the posts of Subedar Major and Superintendents shall be

Secretary, Home Department.".

For Rule 17, the following shall be substituted namely;

"17. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted".

3. For Schedule-III, the following shall be substituted, namely:

			I south of Sarvice !
	Name of the Post / Rank	Qualification for Promotion	Length of Service /
5. No.			Thirty Seven Years or
<u>·</u>	Subedar Major (BS-16)	On the basis of Seniority- cum-filness from amongst	Three Years' Service as
		the Subedars having Intermediate Qualification	Subedar Major or Sixly. Years of age whichever is earlier
	· · · · · · · · · · · · · · · · · · ·	By promotion on the basis	Thirty Five Years
2	Subedar (BS-13)	of Seniority Cum Fitness in the following manner.	service or Five Yeras service as Subedar of Sixty years of age
		namely:	whichever is earlier
		from amongst the Naib Subedars having intermediate	
		qualification; and (ii) Filty Percent (50%) from amongst Nait	CT,
		Subedars having Secondary Schoo	
	Naib Subedar (BS-11)	Certificate By promotion, on the bash	Thirty Three Yea Service or Seven Yea
3.	NAU SUCCUI (DO	of Seniority Cum Fitness in the following manner	
		namely:	
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"Schedule-III [see rule 17]

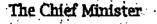
		qualification, and (ii) Filty Percent (50%) from amongst Hawaldars.	· · · · · · · · · · · · · · · · · · ·
S. No.	Name of the Post / Rank	Qualification for Promotion	¹ Length of Service / Age
4	Hawaldar (BS-08)	• • •	Thirty One years service or Three years service as Hawaldar or Fifty One years of age, whichever is earlier.
5	Najk (85-07)		Twenty Nine years service or Three years service as Naik of Forly Eight years of age, whichever is earlier.
6	L/naik (BS-06)		Twenty Seven years . service or Three years service as L/Naik or Forty Five years of age, whichever is earlier.
7	Sepoy (BS-05)	•	Twenty Five years service or Forty Two years of age, which we is earlier.*

SECRETARY TO GOVERNMENT OF KHYBER PAKHTUNKHWA, HOME & TRIBAL AFFAIRS DEPARTMENT

Copy forwarded to the:-

- 1. Principal Secretary to the Governor, Khyber Pakhlunkhwa.
- 2. Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
- 3. All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhtunkhwa.
- 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Provincial Police Officers, Khyber Pakhtunkhwa.
- 8. All Heads of Allached Department in Khyber Pakhtunkhwa.
- 9. PSO to the Chief Secretary, Khyber Pakhtunkhwa.
- 10, Accountant General, Khyber Pakhtunkhwa.
- 11, Direction Information, Khyber Pakhtunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department

ction Offid Police-II)



KP at Peshawar

Subject: <u>Application for review of the levies rules 2021</u>

1. That the applicants are the levies personals of Malakand Levies.

2. That the Melakand Levies is established in the year 1895.

3. That the Malakand levy personals are performing their regular duty as police since 1973.

That in the year 1962, Levies rules were promulgated., in which the retirement age of different ranks were determined, and the of retirement of Subidar Major, Subidar, Naib Subidar were determined as 30 years of service or 50 years of age, for Lans Naik to Hawaldar 25 years of service or 50 years of age and for constable 18 years of service and 50 years of age whichever comes first. (Rules annexed)" κ

5. That after the promulgation of the said rules, the mentioned rules were first amended in February, 2013. in which the retirement age of different ranks were determined and rescheduled, the retirement age of Subidar Major were changed to 38 years of service, or 3 years as Subidar Major or 60 years of age, the retirement age Subidar were changed to 35 years of service or 3 years as Subidar or 57 years of age, the retirement age Naik Subidar changed to 32 years of service or 3 years as Naik Subidar or 54 years of age. The retirement age of Hawaldar were changed to 29 years of service, 3 years as Hawaldar and 51 years of age. That the service of Naik were changed to 26 years of service, 3 years as Hawaldar and 48 years of age. The retirement age of Las Naik were changed to 23 years of service, 3 years as Hawaldar and 45 years of age. The retirement age of Seopy/constable were changed to 20 years of service, 42 years of age whichever comes first. (Rules attached)." B

6. That in December, 2013 the service tenure and retirement age was rescheduled for Subidar Major 37 years of service and 60 years of age. Subidar 35 year of service or 60 years of age, for Naib Subidar 33 years of service: or 60 years of age, for Hawaldar 31 years of service or 60 years of age, for Naik Hawaldar 29 years of service or 60 years of age, for Las Naik Hawaldar 27 years of service or 60 years of age and for the constable/seopy 25 years of service or 60 years of age which comes first.(Rules annexed).

7. In august, 2016 the service tenure was once again rescheduled in which for the post of Subidar Major 37 years of service, 3 years as Subjdar Major and 60 years of age, For Subidar 35 years of service or 5 years as Subidar or 60 years of age, for Naib Subidar 33 years of service or 7 years as Naib Subidar or 60 years of age which comes first. (Rules annexed). D

8. That on 14/07/2020 the schedule of the retirement and service tenure was amended as deleted, the retirement age was fixed as 60 years, or 25 years of service tenure whichever comes first.(conv attached) "E"



14. Those from the implementation of amendments of 2021, 237 levy personals of lower ranks are going to be retired.

15. That for the rank of constable the age of recruitment is minimum 18 years and the age of retirement is 42 years, so it is not possible that someone will serve for 25 years.

16.That levy personals are also serving the country as other forces and be dealt like other forces/police, and their service structure be schedule once for all.

17.That the amendments of 2021 are against the natural justice and fundamental right of the applicants are involved.

Petitioners: me

1. HC Saif Ur Rehman Reg. No:4224

exte 2. HC Umar Rehman Reg No.428

3. Naik Hawaldar Muhashan Mar Reg. No. 4356

4. Naik Hawaldar Shamsul Affreen Reg. No. 4359

5. Naik Hawaltar Muhammad Saleem Reg. No. 4377

6. Las Hawaldar Zafar Ali Bacha Reg. No. 4415

Dated 29.03.2021

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Page 1 of 3

OFFICE OF THE DC MALAKANDI COMMANDANT MALAKAND LEVIES

NO. / ALC DATED MALAKAND THE 93/3 12021 Phone: 0932-462080 Fax: 0932-462105

OFFICE ORDER

In pursuance of Notification No.30(Police-II)/FID//XD/Levice/Misc/2020 amended Bervice Rules 2021 Schedule III dated 22-03-2021, issued by Government of Khyber Pakhtusikhwa Home & Tebal Alleirs Department, Peshawar, the following Sepoys of Malakand Lovius, who have already completed the requisite convice/age as noted opainst each stands rolked from service with effect from 22-03-2021 (AH) with full pensionery benefits as par relevant pension rules:-

	S.No	Regimental No & Designation	Nomo	Rolirement Reason
	1.	4515 Sepoy	Fark Ralunan	Completion of the requisite 42-Years age
Ī	2	4517 Sepay	Sald Alum	Completion of the requisite 42-Years age
ſ	3	4518 Supay	Sardar Ali	Completion of the requisite 42-Years age
	4	4519 Sepoy	Fazal Mohd	Completion of the requisite 42-Years age
Ì	5.	4524 Sepay	Bullan Said	Completion of the requisite 42-Years age
ſ	6.	4526 Sepoy	Ihsan Ali	Completion of the requisite 42-Years age
T	7.	4527 Sepoy	Junaid Ahmad	Completion of the requisite 42-Years age
ł	8.	4528 Sepay	Hazrat Iqbəl	Completion of the requisite 42-Years age
ľ	9.	4529 Sepoy	Haji Rahman	Completion of the requisite 42-Years ag
	10.	4531 Sepoy	Wahid Shah	Completion of the requisite 42-Years ag
₽ 】	11.	4532 Sepoy	Sardar Ghani	Completion of the requisite 42-Years ag
ł	12.	4533 Sapoy	Amjad Ali	Completion of the requisite 42-Years ag
	13,	4534 Sepay	Akhlar Khan	Completion of the requisite 42-Years ag
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l	/ 15.	4538 Sepoy	Shah Hussain	Completion of the requisite 42-Years as
	18.**	4538 Sepoy	Zakir Ud Din	Completion of the requisite 42-Years as
4	17	4539 Sepoy	Niaz Ali	Completion of the requisite 42-Years a
ļ	₩ ₹1₿ .	4540 Sepoy	Fazal Hussein	Completion of the requisite 42-Years a
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r	42,	4597 Sapay	Gul Mohri	Completion of the requisite 42-Years age
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\sim	47.	4602 Sepoy	Sajid Hussain	Completion of the requisite 42-Years age
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$\langle \langle \rangle$	49.	4807 Sepoy	Daulat Khon	Completion of the requisite 42-Years age
	50,	4810 Sepoy	Mohd Mukhilar	Completion of the requisite 42-Years age
4	51.	4613 Sepoy	Imdad Wish	Completion of the requisite 42-Years age
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-	53.	4627 Sepay	Sharlf Khan	Completion of the requisite 42-Years age
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\sim	155.	4986 Sepoy	Khayal Badshah	Completion of the requisite 42-Years age
	56.	4992 Sepoy	Abdul Qayum	Completion of the requisite 42-Years age
X Is /		4896 Sepoy	Muhammind Hilkhar	Completion of the requisite 42-Years age
	68,	5057 Sepoy	Bakhi Nacom	Completion of the requisite 42-Years age
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For information & necessary action. Official Concerned.

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please. Section Officer (Police-II), Home & TA's Department Khyber Palaturkture Section Officer (Police-II), Home & TA's Department Khyber Palaturkture Peshawar for Information with reference to Notification referred above

District Account Officer, Malakand.

Subedet Major Malakand Levics.

HONELAND TREAL AFTARD DEPART

NOTHFICATION

NO. <u>SOIPOLICE-INHO/1-3/TEDERAL LEVIES 2021</u>: Is exercise of the polivers conterred by Section-9 of the PATA (eviets force Regulation, 2012, and in continuation of this department notification No. SO[Pelicecontinuation of this department notification No. SO[PeliceliphiDinASED/lavies/Mac/2020 depart 22-05-5621. The Provincial Government of Knybel Pathamatiwa is pleased to streat that in the PATA Federal Levies Force Service (Armended) Rules, 2013, the following subhis amendments shall be made, namely-

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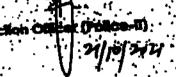
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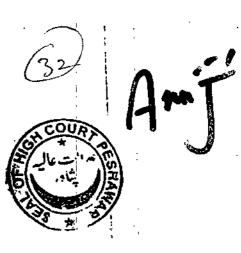
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- Politikiwa, He is requisied to publikithe above Hallication in the Edia Ordinary Gazistie of Rhyber Politikinithe and supply 20 copies (Plinied) of the same to the Home Dispariment. 11. Dre 12. The



(31) Anu T. تتجضور بجناب سيكرثري صاحب هوم ايند ثرايبل افيئر حير يختونحواه بمقام بيثاور اپیل نگرانی برجاری شده تحکمانه رولز نمبری FEDRAL Levies/2021 /HD/1-3/ FEDRAL Levies/2021) so amended Service Levy Rules2021 Shedule 111 Dated 21-10-2021. جارى شده از مجازيه جناب موصوف تيرثرى صاحب هوم ايند ثرايبنل افيئر _ جناب عالى؛ ماكلان زيل عرض دسان بي ا یہ کہ سائلان ملاکنڈ لیویز کے ملاز مین ہیں۔اور تختلف عہدوں پر ملاکنڈ لیویز لیویز میں ڈیوٹی کرتے رہیں۔ بدكه سائلان ك ملازمت بيس عهدول ك لحاظ ب مختلف مختلف اوقات ملازمت باتى بي ... س بیک جناب موصوف کے دفتر سے ملاکنڈ لیویز نے تحکمہ کیلیے مورجہ 2021-10-21 کورولز بانمبری بالا جاری ہوکر برائے عمل درآ مد DC صاحب/ کمانڈنٹ ملاکنڈ لیویز کو بجوایا گیا۔ ۳ بیکهجاری شده رولز بانمبری بالا اور سابقدردلر so(police11)HD/MKD/LEIES/MISC/2020 Amended Service Rules 2021 Shedule111Dated 22-03-2021 بركت جناب كما تذنك صاحب الماکنڈلیویز نے بروئے عظم نامے محررہ 2021-03-22، دیگر ختلف اوقات میں ختلف عظم نامہ کے روہے سائلان كوملازمت ، ريٹائر د کئے گئے۔ بدكدرولزمزكوره جلدبازى يين تيار مويجط بي _جس ين ظاہرى طور يرصاف ادر بيشار حاميان بي _ ید کدولز مزکورہ سے خامیاں دور کرنے اور درست کرنے کیلیے رولز مزکورہ نظر ثانی کامختاج ب ۲۰۰۰ بید که دولز مزکوره برنظر ثانی نه کرنے موجوده خامیاں دورنه کرنے اور سیح ودرست نه کرنے سے سائلان کی حق تلفی ہوتی ہیں۔ ادر بریشانی کی علاوه مالی نقصان کاسا مناب ۔ اور اس طرح ائنده دیگر ملاز مین کوملاز مت اور بیائر دمن میں شواری ہوگی۔ ید که دولز مزکوره پرنظر ثانی کرے اور درست ہونے کی صورت میں سائلان ملازمت پر بحال ہونے کے صحیح حقد اران بیں۔ اسلئے بزر بعدتج مرے در حواست / تکرانی سائلان متدی ہیں۔ کد دلز مزکورہ پرنظر ثانی کرنے خامیاں ددر کرنے سے اور درست حالات میں تیار کرنے اور سائلان کوطا زمت پر بحال کرنے اور کما تذنب صاحب طاکنڈ کے تکم نامے حرره 22-03-2021، دیگر مختلف تکم ناے ارڈ رمنسوح کرنے کے احکامات صا درفر مائے۔اور دیگر جوفرین انصاف ہوبھی مرجمت فرمانى جائے- مورجہ 1202.01-25 C.1.C Schang 4492 SULENG ماكان حكد ر عريق مل مردر على في 3134 مردر على في 3134 مردر على في 3134 1 43 4570 1 16 3. 5 pt - by 3 1 00,001 4338 1 0,001

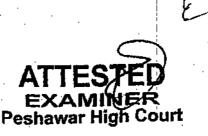


<u>Judgment Sheet</u> PESHAWAR HIGH COURT, PESHAWAR. (JUDICIAL DEPARTMENT)

W.P.No.367-M/2021 with I.R, <u>CM Nos.1053/2021 & 1183/2022</u>. <u>JUD GMENT</u>

Date of hearing --- 29.11.2022. Barrister Dr.Adnan for petitioners. Mr.Saqib Raza, A.A.G for the respondents.

> S M ATTIQUE SHAH, J .- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of notification No. SO (Police-II) HD/ MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office order bearing No.128/DC/CSL dated

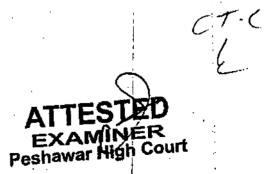


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20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

Likewise in W.P.Nos.333-M/2021,
 334-M/2021, 335-M/2021, 338-M/2021,
 345-M/2021, 1026-M/2021, 1035-M/2021,
 1187-M/2021, 1206-M/2021, 1207-M/2021,
 34-M/2022, 212-M/202 and 993-P/2022 the
 petitioners have made the following prayer:

"On acceptance of this writ petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by the Constitution of Islamic Republic of Pakistan, 1973, may be declared illegal void ab initio and of no legal effects on the rights of the petitioners."



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Similarly, in COC Nos.38-M/2021 In W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021. 3. Brief facts of the case(s) are that the petitioners were appointed in the "Swat Levies Force" as Sepoys etc. and presently terms and conditions of their services are regulated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012" whereunder besides PATA Levies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All the personnel shall retire as per Schedule-ill and no extension in service beyond retirement shall be granted". On 14.07.2020, vide Notification No.SO



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(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as "Ali uniformed force shall retire from service on attaining the age of superannuation i.e. Sixty (60) years or they may opt for retirement after completion of twentyfive (25) years regular service". Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-III of the rules 2013 as under:-

> "Retirement; All levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted."

4. Being aggrieved from the ibid amendment, the petitioners have filed the instant petitions.

5. Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.

6. Learned counsel representing the petitioners vehemently argued that the

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Impugned Notification is arbitrary, perverse, illegal, issued without lawful authority and *maia fide* intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not hold field, therefore, the impugned Notification is liable to be set aside.

7. Conversely, worthy AAG representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25th amendment the Provincial Assembly passed the continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and;

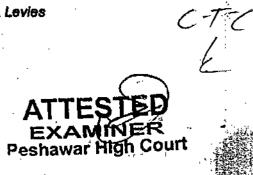


therefore, the impugned Notification was issued per law which does not require any interference, by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

Heard, Record perused.

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9. Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the Levies Force were dealt with under the Frontier Inregular Corps (FIC) rules, 1962 which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies



Force (service) Rules, 2012" were framed for Provincial Levies Force. While separate service rules were also framed thereunder for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. have become However, petitioners aggrieved from the impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25th amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25th amendment in 2018, both *FATA* & *PATA*, were merged in the province of Khyber Pakhtunkhwa and Federal Levies Force



working in FATA was merged into the regular police of the province. Albeit, In Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 In view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25th amendment were allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument. Therefore, impugned Notification was issued by the respondents with lawful authority.

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding *W.P. No. 528-M/2016 (Ikramullah's case)* determined the status of personnel of the *Provincial Levies Force* as that of civil servants in the following terms:-

"19. The Provincial Levies Force ("Force") was granted statutory cover through Khyber Pakhtunkhwa Regulation No.1 of



2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under.-

"3. Power to constitute and maintain by the Force and its functions.-- (1) Government may constitute and maintain a Force for performing the following functions, namely:

(a) ensuring security of roads in PATA;

- (b) ensuring security and manning of piquet;
- (c) guarding Government institutions and installations;
- (d) ensuring security of jails and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs;
- (f) anti-smuggling activities especially timber smuggling;
- (g) destruction of Illicit crops;
- (h) serving of summons or procedures;
- (I) raid and ambush; and
- () such other functions as Government may, by notification in the official Gazette, require the Force to perform.

(2) In discharge of their functions, officers and staff of the Force shall



be guided in accordance with this Regulation and the rules.

(3) The head of the Force shall be Commandant in his respective jurisdiction.

(4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.

(5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.

(6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.

(7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.

(8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and instructions.

(9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government.



4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-

- (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding egainst acts of unlewful interference;
 (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;
- (c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;
 (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;
- (e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and

(f) perform such other legal functions as the competent authority may require him to perform".

20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial



(43)

Exchequer and performs the policing service in the erstwhile PATA.

21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.

22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servants Act, 1973 ("Act, 1973"). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under:-"2. Definitions.—(1) in this act,

unless the context otherwise requires the following expressions, shall have the meanings hereby respectively assigned to them, that is to say-

(8)

(b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—



 a person who is on deputation to the Province from the Federation or any other Province or other authority;
 a person who is employed on contract, or on work charged basis,

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or who is peld from contingencies; or (iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the Workman's Compensation Act, 1923 (Act Viil of 1923)".

23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-

*260. (1).....

Service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Mejlis-e-Shoora



(Partiament)] or of a Provincial Assembly, but does not Include Deputy Speaker, as service Chairman, Deputy Speaker, Chairman, Prime Minister, Federal Minister, Minister of State, Chief Provincial Minister, Minister, [Advocate-[Attomey-General], General],]. Parliament Secretary] or [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology, Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Ministerj or member of a House or 8 Provincial Assembly;

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Whereas Article 240 of the Constitution envisages that:-

"240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Pakistan shall be determined --

(8)

(b) In the case of the services of a Province and posts in connection, with the affairs of a Province, by or under Act of the Provincial Assembly.

Explanation.- In this Article, "All-Paldstan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing



day or which may be created by Act of [Majiis-o-Shoora (Parliament)]".

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24. The Phrase "performing in connection with the affairs of Federation or for present matter elaborately Province" was of case the explained in <u>Salahuddin and 2 others vs.</u> Frontier Sugar Mills & Distillery Ltd., Tokht Bhai and 10 others (PLD 1975 Supreme Court 244). In the said judgment, the Apex Court has held:

Now, what is meant by the phrase performing functions in connection with the affairs of the Federation or a Province". It is clear that the reference is to governmental or State functions, involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise economic functions pertaining to welfare, social development, education, public utility service and other State enterprises of an Industrial or commercial nature. Ordinarily, these functions would be performed by persons or agencies directly appointed, controlled and financed by the State, i.e., by the



Federal Government or a Provincial Government".

25. Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitioners are performing policing service in the erstwhile tribal area, terms and however, their conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in the Erstwhile Provincially Administered Tribal Areas Act, 2018 (Khyber Pakhtunkhwa Act No. III of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of his service should be determined by or under the Act of Parliament/Provincial Assembly. The Apex Court in the case of Federation of Pakistan through Secretary, Ministry of (Interlor Division), Interior Islamabad and 2 others vs. RO-



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177 Ex-DSR Muhammad Natic (1998 SCMR 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

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7....Perusal of these rules clearly; shows that they are all embracing, and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakistan Rangers Ordinance is slient, therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tribunals Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal Service Tribunal...".

26.	Similarly,	In	the	C850	b ól
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others vs. Gul Raqib Khan and others (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Relevant paragraphs of the said judgment are reproduced as under:-

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tests for broad Three *8. establishing the status and character of a civil servant emerge from the Constitutional mandate of the eforegoing Articles. Firstly, under Article Constitution. the 240(8) òf appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of Article 260 of the Constitution, 'service of Pekisten' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests in an Administrative Tribunal, namely, the Federal Service Tribunal. These tests are mentioned in 🗉 the Muhammad Mubeen-us-Salam case



ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant' in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alla, holds a civil post "In connection with the effairs of the Federation" Including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servant" (at p. 682 of the law report).

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Having noticed the qualifying 7. criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof". Section 3-A of the Constabulary Act euthorises the Federal Government to employ the FC outside the limits of ar edjoining the North-West Frontier Province in other parts of Pakistan for



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the better protection administration of those parts. Section 5(1) of the Act Ibid vests the Federal Government with power to appoint the Commandant and other persons including the District Constabulary. Officers or Assistant Constabutary Officers of the force in one or more districts: Section 6 delegates to the District and Commandant Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made Federal under the Act. The Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP 1958 Rules, Constabulary. ("Constabulary Rules"), in order to provide the terms and conditions of service of the officers and men in the FC.

It will be observed that the 8. matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the pawer conterned by the Constabulary Act. Therefore, the terms and conditions of service of the employees of the FC are prescribed



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In the Act and the Rules. The test laid down in Article 240(a) of the Constitution requires that the appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service of Pakistan shall be determined "by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules, therefore, satisfy the Article 240(a) test. The judgment in the <u>Muhammad</u> case ibid Mubeen-us-Salam endorses this point of view:-

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"86.... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals.."

27. Similarly, this Court in the case of <u>Gui Munir vs. The</u>





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Government of Pakistan through Secretary, Ministry of States and Frontler Regions (SAFRON), islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Frontier Commandant, **Constabulary** <u>Khyber</u> Pakhtunkhwa, Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established Force through Federal Levies Regulation, 2012 having the same service for its structure of employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed Levies Force under Federal Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and dutles as per law laid down by the Apex Court in the cases of Federation of Pakistan through Secretary. Ministry of Interior (Interior Division), Islamabad and 2 others

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vs. RO-177 Ex-DSR Muhammad Nazir_ (1998 SCMR 1081) and <u>Frontler</u> Commandant. <u>Khyber</u> Constabulary. Pakhtunkhwe. Peshawar and others vs. Gul Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the learned counsels for the respondents is sustained and accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The present may agitate their. petitioners grievances before the Provincial Services Tribunal, However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gul Realb <u>Khan's case</u> (2018 SCMR 903) has held that:

"11. It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the



services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants. Insofar as the question of competent remedy in respect of service disputes of FC men is concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these eppeals filed by the eppellant-Commandant, FC are according allowed in above terms".

24

When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and Ibid Judgment, we observed that service of both the forces is governed under the rules so framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,





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2012". Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and as such, the matter of terms and; conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners (PATA Federal Levies Force) and Provincial Levies Force both were framed provisions of "Provincial under the Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law, Learned counsel representing the petitioners could

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not distinguish the status of petitioners (PATA Federal Levies Force) vis a vis Provincial Leavy Force in any manner. Both forces are performing their functions in the same area for the same object and; purpose, and both are being maintained through the provincial exchequer. Therefore, the matters arising out of the terms and; conditions of service of the petitioners are only amenable to the jurisdiction of the Service Tribunal in terms of Article 212 of the Constitution.

So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder. 2015 NATIONAL ASSEMBLY 253 SCMR SECRETARIAT through Sectrary V. MANZOOR AHMAD and others.



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P/2022 in W.P.No. 1335-P/2022 are

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dismissed for having become infructuous.

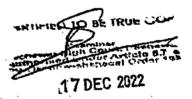
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JUDGE

Announced. Dt.29/11/2022.

HONTBLE MR JUSTICE LAL JAN KHATTAK, HONTBLE MR JUSTICE S M ATTIQUE SHAH & <u>HONTBLE MR JUSTICE SYED ARSHAD AJ</u>,

ومعينيتها حبيد لسمحها



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03 مقدمه فجرانتخار دعوكي باعث تحريراً نكه مقدمه مندرجه عنوان بالامیں اپنی طرف سے واسطے پیروی وجواب دہی دکل کا روائی متعلقه آن مقام بياور ريبل كيميكور في موات كيليخ بير شرعد نان فان ASC عرصادق الدوكيث مقرر کر سے اقرار کیاجاتا ہے کہ صاحب موضوف کو مقدمہ کی کل کاروائی کا کامل اختياط بوگا- نيز وكيل صاحب كوراضي نامه دتقر رثالث د فيصله پرحلف دينے جواب دی اورا قبال دعوی اور درخواست برتسم کی تصدیق زراوراس پر دستخط کرنے کا اختیار ہوگا۔ نیز بصورت عدم پیروی یا ڈگری ایک طرف یا اپیل کی برامد ہوگی اورمنسوخ مذکور کے نسل یاجڑ وی کاروائی کے داسطےاور وکیل یا مختار قانونی کواپنی ہمراہ یااپنی بجائے تقرر کا اختیار ہوگا۔ اورصاحب مقرره شده كوبهي جمله مذكوره بالااختيارات حاصل هويئكح اوراسكاسا ختبر بر داخته منظور وقبول ہوگا۔اور دوران مقدمہ میں جوخرچہ دہرجانہ التوابے مقدمہ کے سبب سے ہوگا اسکے شخق وکیل صاحب ہو گئے ۔ نیز بقایا وخرچہ کی دصولی کرتے د 🖏 وفت كالبهمي اختيار ہوگا اگر كوئى تاريخ پيشى مقام دورہ ہر ہويا حد سے باہر ہوتو دليل هما حب پایند نه ہوئے کی پیروی مقدمہ مذکورلہذا دکالت نامہ کھودیا ک سندر ہے r: 22 المرقوم ____ده الع _و ٥١ ش بمقام سيتماحد المسيسوات *سے لئے منظور*ہ - Umar Godily Adu Unan_ ate Supreme Court of Pakis