		FORM OF ORDER SHEET
	Court c	
	Case	e No 1951/2022
S.No.	Date of order proceedings	Order or other proceedings with signature of judge
	2	3
.1 -	27/12/2022	The instant appeal presented today by Dr. Adnar Khan Advocate. It is fixed for preliminary hearing before touring Single Bench at Swat on Notices be issued to appellant and his counsel for the date fixed.
		By the order of Chairman
		REGISTRAR
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## BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

# Service Appeal No. 195 of 2022

.

Bashir Ahmad

#### VERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

S. Ne.	Description	Annexure	Pages No.
1.	Memo of Service Appeal with Certificate		1-6
2.	Affidavit		7.
3.	Addresses of parties		8
4.	Copy of Appointment Order	A	9
5.	Copy of relevant text of Service Rules notified in February 2013	В	10-13
6.	Copy of amended Rules notified in December 2013	С	14-15
7.	Copy of amondments notified in July 2020	D	16-17
8.	Copy of amunded Rules notified in March 2021	E	18-21
9.	Copy of representation	F	22-20
10.	Copy of rétirement order	G	27-29
11.	Copy of amonded Levies Rules notified on 21-10-2021	Н Н	30-31
12.	Copy of memory of second representation		37-
13.	Copy of order dated 29-11-2022	J	33-60
14.	Wakalatna ma		61

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#### <u>INDEX</u>

Appellant Bashir Ahmad میٹر کمر Identified by counsels

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Dr. Adnah Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat. Celi No. 0346-9415233

## BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

1

# Service Appeal No. 1951 of 2022

Bashir Muhammad S/o Wazir Badshah R/o Palai, Tehsil Batkhela, District Malakand. [Sepoy No.4596].

.....Appellant

#### <u>VERSUS</u>

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Malakand Levies/Deputy Commissioner, District Malakand at Batkhela.

#### .....Respondents

#### APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

## <u>PRAYER:</u>

On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement orders issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

<u>\$</u>

appellant and he may be allowed to complete his service till attaining 60 years of age.

#### Respectfully Sheweth:

- That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit (Copy of Appointment Order is Annexure "A").
- That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory.
- 3) That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
- 4) That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "C").
- 5) That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").
- 6) That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. Consequently, the junior rank officials like the

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present appellant would retire after performing certain years of service or on reaching certain age. For instance Hawaldar would retire on reaching 31 years of service or 51 years of age, Naik 29 years of service or 48 years of age, L/Naik 27 year of service or 45 years of age and Sepoy 25 years of service or 42 years of age, whichever is earlier (Copy of amended Rules notified in March 2021 are Annexure "E").

- That the above mentioned Rules being extremely detrimental 7) to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "戶")
- That the appellant alongwith other similarly placed personnel 8) of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules (Copy of retirement order is attached as Annexure "G").
- 9) That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.
- That during the pendency of the said petitions, the Provincial 10)Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "H").
- That the appellant filed another representation against the 11) above mentioned further amendments in the relevant rules, visible was never responded to. (Copy of memo of second representation is Annexure "I").
- That against the above mentioned Rules framed by the 12) Provincial Government, the appellant alongwith other similarly

placed persons filed various other constitutional petitions (W.P No.469-M/2021, W.P. No.470-M/2021, W.P. No.337-M/2021, W.P. No.338-M/2021, W.P. No.333-M/2021 and W.P. No.335-M/2021) before the Hon'ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.

- That in light of the above mentioned Act, the appellant along with other similarly placed employees of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.
- That a larger Bench of the Hon'ble Peshawar High Court 14) board the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants and their employment matters would be dealt with by this Hon'ble Tribunal (Copy of order dated 29-11-2022 is Annexure "J").
- 15) That being aggrieved with the impugned notifications and subsequent retirement order, the instant appeal is being filed before this Hon'ble Tribunal, inter alia, on the following grounds:

e 1, 1, 1

#### GROUMOS:

A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such.

13)

- B) That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees.
  - C) That after the 25<sup>th</sup> Constitutional amendment, the new Constitutional regime demanded streamlining of the erstwhile Tribal Areas with the rest of the Province. So much so, Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 60 years for the whole Force but rather enjoins upon the Provincial Government to take steps towards absorption of the said Levies and Khasadars in regular police. Regrettably, the appellant have been treated in violation of the Constitutional spirit particularly after the 25<sup>th</sup> Constitutional amendment and subsequent orders.
  - D) That further grounds, with leave of this Hon'ble Tribunal, would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

 (i) The impugned Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 & No. SO (PoliceiI)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement order issued by respondent No. 2 be declared as illegal, the same may be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years of age in light with Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and the appellant be allowed to complete his service till attaining 60 years of age.

 any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

Appellant 21 **Bashir Ahmad** Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

## CERTIFICATE:

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

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Appellant Bashir Ahmad

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## BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No.\_\_\_\_\_ of 2022

Bashir Ahmad ......Appellant

#### **VERSUS**

Government of Khyber Pakhtunkhwa and another

......Respondents

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### ADDRESSES OF THE PARTIES

## APPELLANT:

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> Bashir Ahmad S/o Ghulam Muhammad R/o Sandhano Ghani Dherai Kopar, Tehsil Dargai, District Malakand [L/Naik No.4493].

(NIC#15401-7715922-3)

#### (Cell#

### RESPONDENTS:

- 1) Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- Commandanţ Malakand Levies/Deputy Commissioner District
   Malakand at Batkhela.

Appellant

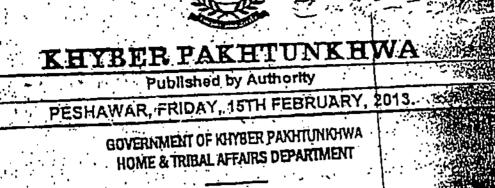
Bashir Ahmad Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

&

Umar Sadiq Advocate High Court

Anar A ASENT/COMMAND, MALAKAND LEVIES OFFICE OF THE EICAL OBPER. Dated Halpkand the 28/2/2000; Mr. Bashir Muhammad Son of Wazir Bedshah of village Zormandi, Malokand Agency is hereby appointed as sepoy in Molakand Levies in BPS-1, Subject to his Medical Fitness. Political Agent, Malakand, 1:00 (830-3) Copy forwarded to the :-1. Subeday Major, Malakand Levies Malakand for information and necessary action. 2. Mr. Bas-hir Muhammad s/o & Wazir Bedshah of village Zormandi. Political Asent, Malakand. CTE Scanned with GamScanner



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NOTIFICATION Peshawar the 4th February 2013

## SERVICE RULES FOR FEDERAL LEVIES FORGE IN PATA

in exercise of the powers conferred by Section 9 of the PATA Levies Force Regulation, 2015 Provincial Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely-

1. Short the and commencement- (1) These rules may be called Broshit ally Administrated and Trainbal Areas: (PATA) Faralliaries: Force Service (Amended), Rules: 2013)

(2) They shall come into force at once.

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2. Definitions -(1) In these Rules, unless the context otherwise require, the following iteration capyess ion shall have the meaning hereby respectively assigned to them, namely:-

"Appointing Authority" means the appointing authority specified in rule-4,

"Commandant" means Commandant of the Force, who shall be the Deport Commissioner in their raspective jurisdiction;

"Deputy Commandant (Operation)" means an Assistant Commissioner difference officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his responsible jurisdiction such powers and perform such functions as may be prescribed: But who shall be responsible to the Commandant for operational matters of the Force in PATA.

"Deputy Commandant (Administration)" means Deputy Communities (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District dasignated as such by the provincial government exercise in his respective jurisdiction such powers and perform such functions may be prescribed and who shall be responsible to the Commandant administration and establishment matters of the Force in PATA.

"Government" means the Government of Khyber Pakhtunkhyva;

"Home Department" means Provincial Home & Tribal Affairs Department

"Initial recruitment" means appointment made other than by promotions of transfer;

"Schedule" means the Schedule appended to these rules,

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DAKHTUNI	VIIII	
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SCHEDULE -III

	See Rule 2
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#### GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT

#### NOTIFICATION Peshawar the 4<sup>th</sup> February 2013

## SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012; the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.

(2) They shall come into force at once.

· ...

2. Definition:- (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-

- (a) "Appointing Authority" means the appointing authority specified in rule-4;
  (b) "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;
- (c) "Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.
  - (d) "Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.

(c) "Government" means the Government of Khyber Pakhtunkhwa;

NTY

- (f) "Home Department" means Provincial Home & Tribunal Affair Department;
- (g) "Initial recruitment" means appointment made other than by promotion or by transfer;
- (h) "Schedule" means the Schedule appended to these rules'

	•	SCHEDULE-III $(1 + 2)$
		See Rule 17
S.#.	Post/Rank	Length of service/Age
1	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years age whichever is earlier
2	Subedar (BS-13)	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
× 3	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years age whichever is earlier
4	Havaldar (BS-8)	29 years service or 03 years service as Havaldar or 51 years age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years age whichever is earlier
6	L/Naik (BS-6)	23 years service or 03 years service as L/Naik or 45 years age whichever is earlier
7	Sepoy (BS-5	20 years service or 42 years age whichever is earlier

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#### 6.5

Dated Peshawar the 12th December, 2013

## NOTHFICATION

No.Solicavies)HD/FLW/14/2018Avol.1. The competent suthority has been pleased to a lurther amendments IR Schedule-I of Rule-4(2): and Schedule-III of Rules:17 under Parthe Regulation for PATA Levies Force, 2012 & Rule 24 of the Provincially Administerearcas (RATA) Federal Levies Force Service (Amended) Rules, 2013 as under:-

#### +ule-4(z) Schedule-1

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Rule-17 (Retirement) (1) All uniform levy personnel shall retire as per Scr. address of unit for retirement effer completion of 25 years of regular service and no extension word retirement shall be granted.

#### SCHEDULE-III

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Hawaldar(B&B. .: Haik(BS-7).	20 yours service or 50 years of eas which ever carlie
ance Natkins-6	20 years' service or 60 years of ege whichever earlie 21 years' service or 60 years of age whichever earlie 125 years' service or 60 years of age whichever earlie
(unov(BS-5)	125 years service of 00 ports

Government of Kyber Pakhtunkhwa, Home & Tribal Affairs Department Dated Peshawar the 12th December, 2013

#### NOTIFICATION



No. SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order further amendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area (PATA) Federal Levies Force Service (Amended) Rules, 2013 as under-Rule-4(2) Schedule -4

	SCHEDULE-	
•	See Rule 4(2)	

niform	ed Force	The second second	Promo	Direct	Qualification
S.No	Post/Rank	Eligibility for promotion	tion Quota	Quota	
1.	Subedar Major (BS-	One year service as Subedar	100%		······································
2.	16) Subedar (BS-13)	One year service as Nalb Subedar	100%		 
3.	Naib Subedar (BS-11)	One year service as Hawaldar	100%		
4.	Hawaldar (BS-8)	One year service as Naik	100%		
5.	Naik (BS-7)	One year service as Lancà Naik	100%		
6.	Lance Naik (BS-6)	One year service as Sepoy	100%		Middle Pass/Matri
7.	Sepoy (BS-5)		100%	100%	Middle Pass/Matri
8.	Head Armorer (BS-5)	1001100			Dece Adata
\	Assistant Armorer	Armorer		100%	Middle Pass/Matr
9.	(BS-1)				Schedule-III or opt for

Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Schedule-III or opt for retirement after completion of 25 years of regular service and no extension beyond retirement

shall be granted.

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SCHEDULE -III

•	• •	Rule -17 (Retirement)
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3.	Nalb Subedar (BS-11)	33 years' of service or 60 years of age whichever is earlier 31 years' of service or 60 years of age whichever is earlier
4.	Hawaldar (BS-8)	31 years' of service or 60 years of age whichever is earlier 29 years' of service or 60 years of age whichever is earlier
4.		29 years' of service of our your of ane whichever is earlier
5.	Nalk (BS-7) .	29 years' of service or 60 years of age whichever is earlier 28 years' of service or 60 years of age whichever is earlier
6.	Lance Naik (BS-6)	28 years' of service or 60 years of age whichever is earlier 25 years' of service or 60 years of age whichever is earlier
	Sepoy (BS15)	20 90010

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Porcelle 17, the following shall be substituted, manphy:

"17 Bettrement -- All Levies Personal shall relive from gorden an analoing then age of apperantiation Le. sixty 1607 years or they may out Sor. . retirement atter completion of twenty-five (15) yairs regular service. ...... Schenule-III shall be delated.

SHERLIARY ID ALL

TO KINBER PARHTIN HOMP OPPARTMENT,

14-07-200

Copy forwarded to the-

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- All Administrative Succession as Government or Lipher Indefined in a
- Roginar Postawar High Court, Pathetiar.
- 5. All Commissioners, Kitcher Pathunthias
- All Depay Commissioners, Khyber Pathumkhwa.
- Provincial election Commissioner, Khyper Pakhamkinto 7.
- Provincial Police Officer, Klipber Pakiniskhua. All Hinds of Americal Deputies in Klayter Pa
- Ina: Potar
- 10, PSO to Chief Necrossy, Khyber Pathon
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- 12. Dirostor information Kityber Paka 13. The Minnager Government Printing & Stationery Department, Klyber Pier is requested to publish the show Wildiness bein the error with their Pakhaintahwa and supply SU Cuples (Brined) of the arms in U

#### BETTER COPY

HOME DEPARTMENT NOTIFICATION Dated Peshawar the 14-07-2020

No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

#### Amendments

In the said rules:-

a) Fro rule 17, the following shall be substituted, namely:

<u>"17, Retirement</u>.--- All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and

b) Schedule-III shall be deleted.

#### SECRETARY TO GOVT: OF KHYBER PAKHTUNKHWA HOME DEPARTMENT

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## COVERCENT OF INTEER PAINTUNICITY AND TRUBAL AFTAN

POTINGATION the powers đ ATTACKS .

conterned by Section-B of the PATA Louiss Fonde Regulation, 2012, the Provincial Bovenament of Knyber Printunations is pleased to direct that in the PATA Federal Lovids Focos Service (Arrended) Poles, 2013, the following further emerciments shall

bis made, semaly-Amendments

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Succellary, Home Decembrant.".

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2. For Pare 17, the summing shall be date il relie at R offe their attacts all Lary Dersonal der enternisch biskriden aller attacnets der

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3. For Schudder Di, the initiality shall be add

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			in he substituted	d notification of even No &	date.
			To be substitutes	A RAKHTUNKHWA	ET 4
	ik.	公山	GOVERNMENTO	F KHYBER PAKHTUNKHWA AL AFFAIRS DEPARTMENT	
	مر أغ		HOME AND TRIB		()*)
	¥1,		· N	OTIFICATION	<u> </u>
			. Peshawa	r, dated the 22-3-2021	of the powers
			Ce-II)HD/MKD/Levies/MI		
	No.	<u>SQ(Po)</u>	Ce-INFIORMAL PAT	A Levies Force Regulation, 20"	
•.	con	ferred b	y Section-9 bit the third	a is pleased to direct that in the	he PAIA Federal
	Go	vernmen	t of Khyber Pakhtunking	tag 2013 the following luriher i	amendments shall
	Lev	vies Ford	e Service (Amended) RU	nes, 2013, 110	·
۰.	he	made. n	amely:	,	
	00		•	Amendments	
•			In the said rules -		namely:
_			1 In Rule 4, sub-rule (4	), the following shall be substituted,	suthority for initial
		•		mmaridani shan oo too too	
·			•	in the rack of Subcoard	•
. '		•			for purpose of
			the test the post	us of Subedar Major and Superinten	denis snali ve
		•	promotion to the pos	nartmenl	
	· ·		Secretary, Home De	partituted namely.	· · · ·
•.			2. For Rule 17, the foll	owing shall be substituted namely.	r Schedule-III and no
			•		
	•				
·				e following shall be substituted, nam	of the powers 12, the Provincial the PATA Federal amendments shall amendments shall (namely: authority for initial (for purpose of indents shall be er Schedule-III and no mely: Length of Service / Thirty Seven Years or Three Years Service as Subedar Major or Sixly- Years of age whichever is earlier Thirty Flive Years Service or Five Years service as Subedar or Sixly years of age whichever is earlier Service or Seven Years' in Service or Seven Years' and the powers are the powers the powers of age whichever is earlier are the powers are the
			7 3. FOI School	"Scheoule"	
			• •	[see rule 17]	Length of Service /
•			Name of the Post / Rank	Qualification for Promotion	toe
•	ſ	S, No.	Name of the Contract		Thirty Seven Years or
	L		Subedar Major (85-16)	On the basis of Sentority- cum-fliness from amongst	A A A A A A A A A A A A A A A A A A A
		1	Suncasi moto	Eubodais norma	Years of age whole we
	.			Intermediate Qualification	is earlier
	- 1			By promotion, on the basis	Five Yeras
	ł	2	Subedar (BS-13)	of Seniority Cum Fliness In the following manner.	service as Subeobi of
				namely:	Sixty your anellot
	• •		•		1.
				Naib Subedars having intermediate	
				qualification; and	
• ,	•			in sub Percent (50%	
				(com amongs) (tom	
				Subedars having Secondary School	
	•			O additional A	Three Years'
		·	Naib Subedar (BS-11)	By promotion, on the basi of Seniority Cum Fildess i	n Service or Seven Tears
		<b>3</b> .	Nalo Subcuti (or	the following manne	r.   Service Sixly Years ;
•_				namely:	
	•		•	CA-	12 to a
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		qualification, and (ii) Filty Percent (50%) from amongst Hawaldars.	21)
S. No.	Name of the Post / Rank	Qualification for Promotion	· Length of Service / Age
· · ·	Hawaldar (8S-08)		Thirty One years service or Three years service as Hawaldar or Filty One years of age, whichever is earlier.
5	Naik (BS-07)	•	Twenty Nine years service or Three years service as Naik of Forty Eight years of age, whichever is earlier.
6	L/naik (BS-06)		Twenty Seven years service or Three years service as L/Nalk or * Forty Five years of age, whichever is earlier.
7	Sepoy (BS-05)	•	Twenty Five years service or Forty Two years of age, whichever is earlier.

#### SECRETARY TO GOVERNMENT OF KHYBER PAKHTUNKHWA, HOME & TRIBAL AFFAIRS DEPARTMENT

#### Copy forwarded to the:-

- Principal Secretary to the Governor, Khyber Pakhlunkhwa. 1.
- 2. Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
- 3. All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhtunkhwa.
- All Deputy Commissioners, Khyber Pakhlunkhwa: 6.
- Provincial Police Officers, Khyber Pakhtunkhwa. 7.
- 8. All Heads of Altached Department in Khyber Pekhlunkhwa.
- PSO to the Chief Secretary, Khyber Pakhlunkhwa. 9.
- 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Khyber Pakhtunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhlunkhwa and supply 50 copies (Printed) of the same to the Home Department

(Police-II) ection Offide

The Chief Minister

KP at Peshawar

Subject: <u>Application for review of the levies rules 2021</u> Respectfully Sir/Madam

1. That the applicants are the levies personals of Malakand Levies.

2. That the Malakand Levies is established in the year 1895.

3. That the Malakand levy personals are performing their regular duty as police since 1973.

2. Aun

That in the year 1962, Levies rules were promulgated., in which the retirement age of different ranks were determined, and the of retirement of Subidar Major, Subidar, Naib Subidar were determined as 30 years of service or 50 years of age, for Lans Naik to Hawaldar 25 years of service or 50 years of age and for constable 18 years of service and 50 years of age whichever comes first. (Rules annexed)  $^{\prime\prime}$   $\kappa$ 

That after the promulgation of the said rules, the mentioned rules were first amended in February, 2013. In which the retirement age of different ranks were determined and rescheduled, the retirement age of Subidar Major were changed to 38 years of service, or 3 years as Subidar Major or 60 years of age, the retirement age Subidar were changed to 35 years of service or 3 years as Subidar or 57 years of age, the retirement age Naik Subidar changed to 32 years of service or 3 years as Naik Subidar or 54 years of age. The retirement age of Hawaldar were changed to 29 years of service, 3 years as Hawaldar and 51 years of age. That the service of Naik were changed to 26 years of service, 3 years as Hawaldar and 48 years of age. The retirement age of Las Naik were changed to 23 years of service, 3 years as Hawaldar and 45 years of age. The retirement age of Seopy/constable were changed to 20 years of service, 42 years of age whichever comes first. (Rules attached).

6. That in December, 2013 the service tenure and retirement age was rescheduled for Subidar Major 37 years of service and 60 years of age. Subidar 35 year of service or 60 years of age, for Naib Subidar 33 years of service or 60 years of age, for Hawaldar 31 years of service or 60 years of age, for Naik Hawaldar 29 years of service or 60 years of age, for Las Naik Hawaldar 27 years of service or 60 years of age and for the constable/seopy 25 years of service or 60 years of age which comes first. (Rules annexed).

In august, 2016 the service tenure was once again rescheduled in which for the post of Subidar Major 37 years of service, 3 years as Subjdar Major and 60 years of age, For Subidar 35 years of service or 5 years as Subidar or 60 years of age, for Naib Subidar 33 years of service or 7 years as Naib Subidar or 60 years of age which comes first. (Rules annexed). D

That on 14/07/2020 the schedule of the retirement and service tenure was amended as deleted, the retirement age was fixed as 60 years, or 25 years of service tenure whichever comes first (copy attached)  $\frac{1}{2}$ 

CTC

9. That on 22/03/2021 the levy rules were lastly amended, in which for the post of Subidar Major 37 years of service or 3 years as Subidar Major or 60 years of age, for Subidar 35 year of service, 5 years as Subidar or 60 of age, for Naib Subidar 33 years of service or 7 years as Naib Subidar or 60 years of age, for Hawaldar 31 years of service or 3 years as Hawaldar or 51 years of age, for Naik Hawaldar 29 years of service or 3 years as Naik Hawaldar or 48 years of age, for Las Naik Hawaldar 27 years of service or 3 years as Naik Hawaldar or 48 years of age, for Las Naik Hawaldar 27 years of service or 3 years as Naik Hawaldar or 48 years of age, for Las Naik Hawaldar 27 years of service or 3 years of age, for Constable/Seopy 25 years of service or 42 years of age. (Rules attached). F

10.That in the above mentioned rules of 2021, the ranks of Hawaldar and Seopy are changed two steps down from scale 7 to 5.

11.That against the different amendments some levy personals filed writ petitions before the Hon'anle Peshawar high court, which were decided. (Copies attached).

12. That in the year 2021 some of levy personals filed an application to your Honor, on that application the summery of ten pages were prepared which was approved by the hon'able Chief Minister of KP <u>(copy</u> <u>attached</u>)." H

13.That the final amendments of year 2021 are against the fundamental rights of the applicants, because these amendments are based on discrimination in which the service tenure and age of retirement of, Hawaldar to constable were reduced, while the service tenure and age of retirement of other ranks were enhanced.

CFC

14.Those from the implementation of amendments of 2021, 237 levy personals of lower ranks are going to be retired.

15. That for the rank of constable the age of recruitment is minimum 18 years and the age of retirement is 42 years, so it is not possible that someone will serve for 25 years.

16.That levy personals are also serving the country as other forces and be dealt like other forces/police, and their service structure be schedule once for all.

17. That the amendments of 2021 are against the natural justice and fundamental right of the applicants are involved.

Petitioners:

1. HC Saif Ur Rehman Reg. No:4224

uni 2. HC Umar Rehman Reg No.428

3. Naik Hawaldar Muhtashan Man Reg. No. 4356

4. Naik Hawaldar Shamsul Affren Reg. No. 4359

5. Naik Hawaiilar Muhammad Saleem Reg. No. 4377

6. Las Hawaldar Zafar Ali Bacha Reg. No. 4415

Dated 29.03.2021



Page 1 of 5

#### OFFICE OF THE DC MALAKAND/ COMMANDANT MALAKAND LEVIES

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#### NO. / ILC DATED MALAKAND THE 22/3 /2021 Phone: 0932-452080 Fax: 0932-452105

C.T

#### OFFICE ORDER

In pursuance of Notification No.SO(Police-II)/HD/MKD/Levies/Misc/2020 amended Service Rules 2021 Schedule III dated 22-03-2021, lasued by Government of Khyber Pakhtunkhwa Home & Tribal Alfairs Department, Peshawar, the following Lance Naik of Malakano Levies, who have already completed the requisite service/tenure/age as noted against each stands retired from service with effect from 22-03-2021 (AN) with full pensionéry benefits as per relevant pension rules:-.

	S.No	Regimental No	Name	Retirement Reason
-		& Designation		
$\left( \right)$	1,	4402 L/Naik	Sardar Ali	Completion of the both requisite 45- Years of age and 03-Years Service as
_//				Lance Naik
<u>_h</u>	2.	4403 L/Naik	Muhammad Khan	Completion of the requisite 03-Years Service as L/Naix
	3.	4405 L/Naik	Maaz Ullah	Completion of the both requisite 45- Years of age and 03-Years Service as
	 			Lance Naik
	+ 4.	4406 L/Naik	Ghulam Haidar	Completion of the both requisite 45-
,				Years of age and 03-Years Service as Lance Naix
1	5.	4407 L/Naik	Rahman Zamin	Completion of the both requisite 45- Years of age and 03-Years Service as Lance Naik
p.A	6.	4409 L/Naik	Jamil Ahmad	Completion of the both requisite 45- Years of age and 03-Years Service as Lance Naik
_	7.	4410 L/Naik	Mohd Perviz	Completion of the requisite 03-Years Service as L/Naik
2	<b>8</b> ,	4411 L/Naik	Shamsul Islam	Completion of the requisite 03-Years Service as L/Naik
4	9.	4412 L/Naik	Umar Saleh	Completion of the requisite 03-Years Service as L/Naik
Z	10.	4413 L/Naik	Sarwar Shah	Completion of the both requisite 45- Years of age and 03-Years Service as Lance Naik

COMMANDARY MARKED SAME



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Page 4 of 5

	1 43.	4457 L/Naik	Noor Zaib	Completion of the both requisite 45-
/	ļ	[		Years of age and 03-Years Service as
1				Lance Naik
1	44.	4458 L/Naik	Amjad Ali	Completion of the requisite 03-Years
				Service as L/Naik
	45.	:4459 L/Naik	Zar Ali	Completion of the both requisite 45-
	1			Years of age and 03-Years Service as
	·			Lance Naik
Ŋ	46,	4461 L/Naik	Amir Zaib	Completion of the both requisite 45-
				Years of age and 03-Years Service as
	•	·		Lance Naik
₩,	47	4463 L/Naik	Zahir Shah	Completion of the requisite 03-Years
				Service as L/Naik
/	. 48.	14464 L/Naik	Qadar Khan	Completion of the both requisite 45-
h /·		.		Years of age and 03-Years Service as
1/2				Lance Naik
	49.	4465 L/Naik	Abdur Rahman	Completion of the requisite C3-Years
			1	Gervice as L/Naik
	50.	.4466 L/Naik	Mohd Razig	Completion of the both requisite 45-
				Years of age and 03-Years Service as
				Lance Nalk
	51.	4468 L/Naik	Amin Gul	Completion of the requisite 03-Years
				Service as L/Naik
	, 52.	4469 L/Naik	Fazal Ghaffar	Completion of the both requisite 45-
	1			Years of age and 03-Years Service as
				Lance Naik
	53.	4470 L/Naik	Rashid Khan	Completion of the requisite 03-Years
	2			Service as L/Naik
- 12	- 54.	4471 L/Naik	lqbal Hussain	Completion of the both requisite 45-
				Years of age and 03-Years Service as
N UL				Lance Naik
	55.	4477 L/Naik	Mohd Ismail	Completion of the requisite 45-Years of
				age
	56.	4485 L/Naik	Ghulam Rabbi	Completion of the requisite 45-Years of
		· .		age
	57.	4489 L/Naik	Farid Khan	Completion of the requisite 45-Years of
$\left  \right\rangle$		· ·		age
12	58.	4492 L/Naik	Khalid Usman	Completion of the requisite 45-Years of
1 / 1				age
D	59.,	4483 L/Nalk	Bashir Ahmad	Completion of the requisite 45-Years of
ノイト				
	60.	4495 L/Naik	Mohd Nabbi	age
	1			Completion of the requisite 45-Years of
		- - -		age
۰				

CTC

#### Page 5 of 5

61. 4496	UNaik	Asal Khan	
		- Casal Khan	Completion of the requisite 45-Years of age
62. 4498	UNaik	Umer Gul	
	• .*		Completion of the requisite 45-Years of
63. 4499	UNaik		age
05. 4499	Unaik	Mehd Sadiq	Completion of the requisite 45-Years of
			age
64, 4503	L/Naik	Fazal Aleem	Completion of the requisite 45-Years of
			age
65. 4508	L/Naik	Nawab khan	
ļ			Completion of the requisite-45-Years of
66. 4510	) UNaik		age
00.1431	DINAIK	Mohd Zahir	Completion of the requisite 45-Years of
	· · · · · · · · · · · · · · · · · · ·		age
67. 451:	3 UNaik	Dera Wadan	Completion of the requisite 45-Years of
		·	age
68. 451	1 L/Naik	Fazal Wahab	Completion of the requisite 45-Years of
•		,	age
, L <u></u>	· · · · · · · · · · · · · · · · · · ·		

DC MALAKANDICOMMANDANT

MALAKAND LEVIES MALAKAND

NO. <u>2383-87</u>/LC Copy with forwarded to the:-

- Commissioner, Malakand Division at Saidu Sharif, Swat for information, please.
   Section Officer (Police-II), Home & TA's Department Khyber Pakhtunkhwa Peshawar for information with reference to Notification referred above.
- District Account Officer, Malakand.
   Subedar Major Malakand Levies.
   Official Concerned.

For information & necessary action.

DC MALAKAN D/COMMANDANT

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MALAKAND LEVIES MALAKAND

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C-T.C



### GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT

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#### NOTIFICATION Peshawar, dated the 21-10-2021

NO: <u>SO(POLICE-II)HD/1-3/FEDERAL LEVIES 2021</u>:- In exercise of the powers conterred by Section-9 of the PATA Levies Force Regulation, 2012, and in continuation of this department notification No.: SO(Police-II)HD/MKD/levies/Misc/2020 dated 22-03-2021. The Provincial Government of Khyber Pakhlunktiwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules; 2013, the following further amendments thail be made, namely:-

:		SCHEDULE-III
S. No.	Name of the Post / Rank	Langth of Service / Age
1	Subedor Major (85-16)	Thirty Seven Years of service or Three Years' Service of Subadar Major or Shity Years of age whichever is earlier,
	Subedor (85-14)	. Thirty five Years of service or five Years' service as Subedar or Skily years of oge whichever is easter.
а ———	Nab Subector (155-11)	Thiny Thee Years of Service or Seven Years' service at Noio Subedor or Skity Years of age whichever is earlier,
	Howalder (85-09)	Thirty one years of service or filly one year at age whichever is earlier.
	Note (85-08)	Twenty nine years of movice or lony nine years age which ever is earlier.
٥ 	A/NOR (85-06)	Iwenty saven years at samica or tarty saveniyears age whichever is earlier.
	Sepoy (85-07)	Iwenty five years of service or forty five year of are whichever is earlier.

<u>к.</u> 0		Eligibility for Fromotion	Promotion	Direct	Qualificati
	Subedar Major (BS-16)	62 years' service as Subodiar Or Total 21 years of service	100%	Quota	00
2	Subscior (85-14)	02 years' service as Naib Sudedor	100%		<u> </u>
3	Naio Subedar (65-11).	Tolor 17 years of service 04 years' service at Howaldor Or	100%		
4	Hawakiar (85-09)	10101-17 years of service 05 years' service as Noik	100%	· · · · · ·	
5	Nok (85-08)	O3 years is service as Lance Halk			ļ
6	L/NOIk (85-08)	Lotol 08 years of service	<u></u>	 	
.7	Servey (85-07)		- 1	100%	SSC
8	Head Amorer (83-5)	05 years' service-as Assistant Armorer	100%		SSC Qualification with cer#8cate of
9	Assistions Armorer (BS-1)			100%	SSC Gualification

## SCHEDULE-I

#### SECRETARY TO COVERNMENT OF KHYBSK PAKHTUNKHWA

#### Copy forwarded to the

Principal Secretary to the Governor, Khyber Pakhlunkhwo.

- Principal Secretary to the Chiel Minister, Khyber Pathtunkhwa. ١. All Administrative Secretaries to Government of Khyber Pakhlunkhwa. 2:
- з.,
- Registrar, Peshawar High Court, Peshawar.
- S. All Commissioners, Khyber Pakhlunkhwa.
- All Deputy Commissioners, Khyber Pakhtunkhwa. 6.
- Provincial Police Officers, Khyber Pakhlunkhwa. All Heads of Attached Department in Knyber Pakhlunkhwa. 7:
- PSO to the Chief Secretary. Knyber Pakhlunkhwa. 8.
- 10. Accountant General, Khyber Pokhtunkhwa.
- 11, Rirection Information: Khyber Pakhlunkhwa.
- 12. The Manger Government Printing & Statlonery Department, Khyber Rakhtunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhlunkhwa and supply 50 copies (Printed) of the same to the Home Department.

Section Officer (Police-II)

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Anux Tr بحضور جناب سيكرثرى صاحب هوم ايند ثرايبل افيئر حيبر يحتو نحواه بمقام بيثاور ابیل نگرانی برجاری شده تحکمانه رولز نمبری HD/1-3/ FEDRAL Levies/2021 (police11)HD/1-3/ amended Service Levy Rules2021 Shedule 111 Dated 21-10-2021. جاری شده از مجازیه جناب موصوف سیزٹری صاحب هوم اینڈ ٹراہینل افیئر ۔ جناب عالى؛ سائلان زيل عرض رسان بي ا سیکہ سائلان ملاکنڈ لیویز کے ملاز مین ہیں۔اورختلف عہدوں پر ملاکنڈ لیویز لیویز میں ڈیوٹی کرتے رہیں۔ ۲ پیرکہ سائلان کے ملازمت میں عہد دل کے کجا طاب مختلف مختلف اوقات ملازمت باقی ہیں۔ سیکہ جناب موصوف کے دفتر سے ملاکنڈ لیویز نے تحکمہ کیلیئے مورجہ 2021-10-21 کورولز بانمبری بالا جاری ہوکر برائے عمل درآید DC صاحب/ کمانڈنٹ ملاکنڈ لیویز کو بیجوایا گیا۔ ۳ مدكد جارى شده رولز بانمبرى بالاادرسابقدرولز so(police11)HD/MKD/LEIES/MISC/2020 Amended Service Rules 2021 Shedule111Dated 22-03-2021 کی تلانث صاحب ملا کنڈلیویز نے بروئے تھم نامے محررہ 2021-03-22، دیگر مختلف اوقات میں مختلف تھم نامہ کے روہے سائلان كوملا زمت في ريثائر ذكيح كئ -۵ پر که دولزمزکوره جلد بازی میں تیار ہو بچکے ہیں۔جس میں طاہری طور پرصاف اور بیشار جا میاں ہیں۔ یہ کہ رولزمز کورہ سے تھامیاں دور کرنے اور درست کرنے کیلئے رولزمز کورہ نظر ثانی کامختاج ہے۔ ۷ پیکه رولز مزکوره پرنظر ثانی نه کرنے موجوده خامیاں دورنه کرنے اور سیح ودرست نه کرنے سے سائلان کی حق تلفی ہوتی ہیں۔ اور بریشانی کی علاوہ مالی نقصان کاسا مناہے۔اوراسی طرح ائندہ دیگر ملاز مین کوملاز میت اور ریٹائر ڈمنٹ میں شواری ہوگی۔ یہ کہ رولز مزکورہ پرنظر ثانی کرےاور دیست ہونے کی صورت میں سائلان ملازمت پر بحال ہونے کے صحیح حقداران ہیں۔ اسلئے بزر بعیت کر سے درحواست / تگرانی سائلان مستدی ہیں۔ کہر دلز مزکورہ پرنظر ثانی کرنے خامیاں دور کرنے صحیح اور درست حالات میں تیار کرنے اور سائلان کوملا زمت پر بحال کرنے اور کمانڈ نے صاحب ملاکنڈ کے کم نامے محررہ 2021-22-32، دیگر مختلف تھم نامے ارڈرمنسوح کرنے کے احکامات صا در فرمائے۔اور دیگر جو قرین انصاف ہوتھی مرحت فرمائی جائے۔ مورجہ 202 - 25 - 25 C.T.C Schart مائلان حيلار عمي المكن مسلم في المكن مسرور على مد 18 4578 مسرور على مد 18 4578 455 4570 2 16:3 4338 2 16/1 2 18 ا مروازی ن

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<u>Informent Sheri</u> PESHAWAR HIGH COURT, PESHAWAR. (JUDICIAL DEPARTMENT) W.P.No.367-M/2021 with J.R. <u>CM Nos.1053/2021 & 1183/2022</u>. LUD GMENT

Date of hearing — 29.11.2022. Barrister Dr.Adnan for petitioners. Mr.Saqlb Raza, A.A.G for the respondents.

S.M. ATTIQUE SHAH, J .- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 405-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M2021, 968- M2021, 980- M2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of notification No. SO (Police-II) HD/ MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office bearing No.128/DC/CSL order dated



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20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

Likewise in W.P.Nos.333-M/2021,
 334-M/2021, 335-M/2021, 338-M/2021,
 345-M/2021, 1026-M/2021, 1035-M/2021,
 1187-M/2021, 1206-M/2021, 1207-M/2021,
 34-M/2022, 212-M/202 and 993-P/2022 the
 petitioners have made the following prayer:

"On acceptance of this writ petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by the Constitution of Islamic Republic of Poktstan, 1973, may be declared lilegal void ab initio and of no legal effects on the rights of the petitioners."



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Similarly, in COC Nos.38-M/2021 In W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021. Brief facts of the case(s) are that the 3. petitioners were appointed in the Swat Levies Force' as Sepoys etc. and presently terms and conditions of their services are regulated by Provincially Administrated Tribal Areas Levies Force Regulation 2012\* whereunder besides PATA Lavies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All tho personnel shall retire as per Schedule-III and no extension in service beyond ratiroment shall be granted". On 14.07.2020, vide Notification No.SO



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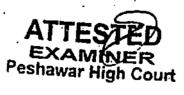
(Police-II)HD/1-3, rule 17 was further amended by delating schedule-IV as "All uniformed force shall retire from service on attaining the age of superannuation i.o. Sixty (60) years or they may opt for retirement after completion of twentyfive (25) years regular service". Thereafter once again through certain modifications rule, 17 was amended by giving life to the delated schedule-III of the rules 2013 as under:-

> "Retirement: All levy personnel slial, retire as per Schedule-III and no extension in service after retirement : shall \* be granted."

4. Being aggrieved from the ibid amondment, the petitioners have filed the Instant patitions.

5. Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired write has been opposed.

8. Learned counsel representing the petitioners vehemently argued that the



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Impugned Notification is arbitrary, perverse, Illegal, issued without lawful authority and mala fide intention just to deprive the petitioners of their, vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25" Constitutional amendment, the said regutation does not hold field, therefore, the impugned Notification is liable to be set aside.

7. Conversely, worthy AAG representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25<sup>th</sup> emendment the Provincial Assembly passed the continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including *"Provincial Administered Tribal Areas Levies Force Regulation, 2012"* and;



therefore, the impugned Notification was laqued per law which does not require any interference, by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the furisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

8. Heard, Record perused.

9. Before discussing meths of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mantioning that earlier the services of the Levies Force were deait with under the Frontier Inegular Corps (FIC) rules, 1962 which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies

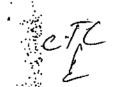




Force (service) Rules, 2012" were framed for Provincial Lavies Force, While separate service rules were also framed thereunder for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. However, petitioners have become aggrieved from the impugned Notification vide which the petitioners' retirement age was, altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25<sup>th</sup> amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25<sup>th</sup> amendment in 2018, both *FATA & PATA* were merged in the province of Khyber Pakhtunkhwa and Federal *Levies Force* 





working in FATA was merged into the . regular police of the province. Albeit, in Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyper Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25th amandment ware allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument, Therefore impugned Notification was issued by the respondents with lawful authority.

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding *W.P. No 528-M/2016. (Ikramullah's case)* determined the status of personnel of the *Provincial Levies* Force as that of civil servants in the following terms:-

"19. The Provincial Levies Force ("Forco") was granted statutory cover through Khyber Pakhtunkhwa Regulation No.1 of



2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under:-

**3.** Power, to constitute and maintain by the Force and its functions.— (1) Government may constitute and maintain a Force for performing the following functions, namely:

(a) ensuring socurity of roads in PATA; (b) ensuring socurity and manning of

plquet; (c) guarding Government Institutions and Installations;

(d) ensuring security of Jalis and arrested criminals;

(e) generally maintaining law and order providing mobile escart to VIPs;

(f) anti-smuggling activities especially limber smuggling;

(g) destruction of Illicit crops;

(h) serving of summons or procedures;

(I) raid and ambush; and

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such other functions as Government may, by notification in the official Gazette, require the Force to perform.

(2) In discharge of their functions, officers and staff of the Force shall



be guided in accordance with this Regulation and the rules:

(3) The head of the Force shall be Commandant in his respective jurisdiction.

(4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.

(5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.

(6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.

(7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.

(8) The administration of the Force shall vest in the Commandant. In his jurisdiction, who shall administer it in accordance with the provisions of this Regulation, rules and instructions.

(9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government.

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4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-

 take effective measures for ensuring security of essigned jurisdiction and for safeguarding egainst ects of unlawful interference;

(b) prevent unauthorized persons and vehicles from access to the territorial turisdiction;

(c) take effective measures for preventing sabotege, placement of car bombs, latter bombs, dangerous erticle and carriage of arms and ammunition into the restricted area;

(d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;

(e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having andangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and

perform such other legal functions as
 the competent authority may require
 him to perform".

20. The close parusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial



Exchequer and performs the policing service in the erstwhile PATA.

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21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.

22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servanta Act, 1973 ("Act, 1973"). For ease reference, we would refer to Soction 2 (b) of Act, 1973, which reads as under-

"2. Definitions.—(1) In this act, unlass the contaxt otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say—

(a) .....

(b) "civil servant" means a person who is a member, of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include.





(I) ∴a person who is on deputation to the Province from the Federation or any other Province or other authority;

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a person who is employed on (II) contract, or on work charged basis, or who is paid from contingencies; or e person who is a worker or (liii) "workman" as defined in the Factorios Act. 1934 (Act XXV of the ... Wohanen's or 1934); Compensation Act, 1923 (Act VIII of 1923)\*.

> 23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained In Article 260 of the Constitution, which reads as under:-

\*260, (1)..... 

"service of Paldstan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Paldstan Service, service in the Armod Forces and any other service declared to be a service of Pakistan by or under Act of [Majlis-e-Shoore



(Parliament)] or of a Provincial Assembly, but does not include Deputy service Speaker, 83 Chalman. Deputy Speaker, Chairman, Prime Minister, Federal Minister, Minister of State, Chief Provincial ... Minister, Minister, [Attomsy-General], (Advocate-General].] Parliament Secretary] or [Chainnan or member of a Law Commission, Chairman or member of the Council of Islamic Ideology. Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Ministor, Adviser to a Chief Minister or member of a House or a Provincial Assembly;

Whereas Article 240 of the Constitution envisages that-240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Pakistan shall be determined -

(a) (b) In the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly.

Explanation.- In this Article, "Al-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing



day or which may be created by Act of [Maj]is-a-Shoora (Parliament)].

24. The Phrase "performing in connection with the affairs of Federation or for present matter Province" was elaborately explained in the case of <u>Salehuiddin and 2 others vs.</u> <u>Frontier Sugar Mills & Distillerv</u> <u>Ltd. Toktht Bhai and 10 others</u> (PLD 1975 Suprame Court 244). In the said judgment, the Apex Court has held!

Now, what is meant by the phrase performing functions in connection with the affairs of the Federation or a Province". It is clear that the reference is to governmental or State functions, Involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise functions pertaining to economic development, social welfare, education, public utility service and other State enterprises of an industrial or commercial nature. Ordinarily, these functions would be performed by persons or egencles directly appointed, controlled and financed by the State, i.e., by the



Federal Government or a Provincial Government".

25, Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitionars are performing policing service in the erstwhile tribal area, terms and their however, conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in the Erstwhile Provincially Administered Tribal Areas Act. 2018 (Khyber Pakhtunkhwa Act No. III of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of his service should be determined by or under the Act of Parliament/Provincial Assembly, The Apex Court in the case of Federation of Pakistan through Secretery, Ministry of (interior Division), Interlor Islamabad and 2 others vs. RO-



<u>177' EX-DSR Muhammad Nazir</u> (1998 SCMR, 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

7....Porusel of these rules clearly shows that they are all embracing, and therefore, under the amendment . of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakisten Rangers Ordinance was promutgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with legard to the status of the members of the force the Pakistan Rangers Ordinance is slient, therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tilbunats Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal Service Tribunal...\*.

26:	Similarly,	'n	the	C888	of
Com			Fron	tier	
<u>Соп</u>	tshulary.			Khy	ber
Pakhtunkhwa.		Pashawar and			



others vs. Gul Ragib Khan and others: (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Rulevant paragraphs of the said judgment are reproduced as under.-

broad tests for :8. Three establishing the status and character of a civil servant amongo from the Constitutional mandate of the sforegoing Articles. Firstly, under Article 240(a) of the Constitution, appointments to end the terms and conditions of service of the persons in the "service of Pakistan" are be datermined by or under Act of Panlamont. Secondly, by virtue of Article 260 of the Constitution, 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Paldstan vests in an Administrativa Tribunal, nemely, the Federal Service Tribunal. These montioned tosts are in the Auhammed Mubeen-us-Setam, case



Ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant" in the Act edopts the Constitutional criteria given in Article 260 noted above to relievate that 'e person who, inter alla, holds a civil post "in connection with the effeirs of the Federation" including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to Incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servant" (at p. 682 of the law report).

Having noticed the qualitying 7. criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabutary Act. (Act-XIII) of 1915 [Constabulary Act]. Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof. Section 3-A of the Constabilitary Act authorises the Federal Government to employ the FC outside the limits of or adjoining the North-West Frontier Prevince in other parts of Pakistan for



hadha protection and administration of those parts, Bection 5(1) of the Act Ibid vosts the Federal Government with power to appearst the Commandant and other persons including the District Constabulary. Officers or Adatabil Constabulary Officers of the force in one or more districts. Section 6 delegates to the and District Commandant Constabulary Officer the power to appoint subordinste officers in the manner prescribed by Rules mede under, the Act. The Federal Government exercised has power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules, 1958 (Constabulary Rules'), in order to provide the terms and conditions of service of the officers and man in the

It will be observed that the 8.matter of terms and conditions of service of the respondent-employees of the PC, are in the first place regulated by the Constabiliary Act and eleborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Act. Therefore, the terms and conditions ď service of the employees of the FC are prescribed

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In the Act and the Rules. The test laid down in Article 240(a) of the Constitution roautros thet the appointment to and the terms and conditions of service of posts in connection with the effairs of the Federation and of a service of Pakistan shall be determined by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules, therefore, satisfy the Article 240(a) test. The judgment in the Muhammad Mubeen-us-Salam\_\_\_\_\_.case ibid endorses this point of view:-

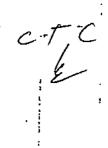
\*86.... The terms and conditions of service of those employees, however, are, required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals..\*

27. Similarly, this Court in the case of <u>Gui Munir vs. The</u>



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Government of Pekisten through Secretery, Ministry of States and Frontier Regions (SAFRON). Islamahad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Commandant. Frontier Constabulary Khyber Pakhtunkhwa, Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established through Federal Levies Force Regulation, 2012 having the same structure of service for its employees/force as provided in Regulation No. 1 of 2014 has held. that employees of the Federal Levies Force, whose terms and conditions of service are governed under. Federal Levies Force Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and duties es per law laid down by the Apex-Court in the cases of Federation of Pakistan through Secretary, Ministry of Interior (Interior Division), Islamsbad and 2 others



RO-177 Ex-DSR Muhammad Nezir (1998 SCMR 1081) and MANNESS (281 <u>Émndal</u> Constabulary. Khyber Pakhtunkhwa: Peshawar and others vs. Gul Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the counsels for the learned respondents is sustained and accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The present petitioners may agitate their grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present patitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gul Realb Khan's case (2018 SCMR 903) has held that

\*11. It follows from the dicta taid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the



services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants. Insofar as the question of compotent remedy in respect of service disputes of FC men is concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is evallable to thom as the exclusive remedy under the law. Accordingly, this remedy may be evalled by them within the statutory period of limitation commencing, from the date of Issuance of cartifled copy of this judgment. All these appeals filed by the appellent-Commandent, FC are according allowed in above torms".

When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and ibid judgment, we observed that service of both the forces is governed under the rules so framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,

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2012\*. Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and as such, the matter of terms and; conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners (PATA Federal Levies Force) and Provincial Levies Force both were framed under the provisions of \*Provincial. Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law, Learned counsel representing the petitioners could

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not distinguish the status of petitioners (PATA Federal Levies Force) vis a vis **Previncial Losvy Ferse in any manner. Beth** forces are performing their functions in the same area for the same object and; purpose, and both are being maintained through the provincial exchequer. Therefore, the matters arising out of the terms and; conditions of service of the petitioners are only amenable to the jurisdiction of the Service Tribunal in terms of Article 212 of the Constitution.

So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder. 2015 SCMR 253 NATIONAL ASSEMBLY SECRETARIAT through Sectrary V. MANZOOR AHMAD and others.

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Therefore, the contention so agitated at the bar is misconceived and as such repelled.

In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fall outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed; being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants was not determined, therefore, the petitioners may avail the remody of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this judgment in terms of the judgment of august apex court in Gul Regib khan's case 2018 SCMR 903.

COC Nos.38-M/2021 in W.P.No.367-M/2021 and; COC No.436-



P/2022 W.P.No. 1335-P/2022 in are dismissed for having become infructuous. JUDG JODGE Announced. DL29/11/2022: JUDGE ON BLE MR. JUSTICE LAL JAN KRATTAJ ON BLE MR. JUSTICE S M ATTIQUE SHAD ON BLE MR. JUSTICE SYED ARSHAD ALJ TRUE COM a£icto a . . 17 DEC 2022 the of lines of Application 17 7-12.22 Sector in the 193 And Latersteres CTCI de old a Bornera - P stead helis is a روا D; I al. Scanned with CamScanner

مورفته المحاصم 21-وف تحريراً نکه مقدمه مندرجة عنوان بالامين ابني طرف بي واسط پيروي وجواب ديني وكل كاروائي متعلقه آن مقام بشادر ريبول كيم كور ف موات كيليخ بير سرعد نان خان ASC عمر صادق ايدوكيك شمقرر کر سے اقرار کیا جاتا ہے کہ صاحب موصوف کو مقدمہ کی کل کاروائی کا کامل ۲ اختیاط ہوگا۔ نیز وکیل صاحب کوراضی نامہ وتقرر ثالث و فیصلہ پر حلف دینے کجواب دی اورا قبال دعویٰ اور درخواست ہوتسم کی تصدیق زرادراس پر دستخط کرنے کا اختیا رہوگا۔ نیز بصورت عدم پیروی یا ڈگری ایک طرف یا ایپل کی برامد ہوگی اور منسوخ مذکور سے نسل یا جزوی کاردائی کے داسطے ادروکیل یا مختار قانونی کواپنی ہمراہ یا اپنی بجائے تقرر کا اختیا رہوگا۔ اورصاحب مقرره شده كوبهى جمله مذكوره بالااختيا رات حاصل ہوئے اوراسكاسا ختہ بر داخته منظور وقبول ہوگا۔اور دوران مقدمہ میں جوخر چہ دہر جانہ التوابی مقدمہ کے سبب سے ہوگا ایسے شخق ولیل صاحب ہو گئے۔ نیز بقایا دخرچہ کی دصولی کرتے وفتت كانبهمي اختنيار بهوگاا گركوتي تاريخ پيشي مقام دوره هر هو يا حد ــــه با هر مونو وکيل هما حب پایند نه ہو گئے کی پیروی مقدمہ مذکورلہذا وکالت نامہ کھودیا ک سندر r. 22 me j الرتوم بمقام ساد/ كمدر التيمنطوره Umy Lodes. How Khan nan. ate Supreme Court of Pakistan