FORM OF ORDER SHEET

	Court o	f
ī	Case	No
S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1 .	2	3
1	27/12/2022	The instant appeal presented today by Dr. Adnan Khan Advocate. It is fixed for preliminary hearing before
		touring Single Bench at Swat on Notices be issued
		to appellant and his counsel for the date fixed.
• , .	4 - 4 - 4 - 4 - 4 - 4 - 4 - 4 - 4 - 4 -	By the order of Chairman
		REGISTRAR.
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	·	

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Serv	ice Appeal No.	· · /		,	
Muhamad	Mukhtyar				Appellant
•		Webs	us		

Government of Khyber Pakhtunkhwa and another

.....Respondents

S. No.	Description	Annexure	Pages No.
1.	Memo of Service Appeal with Certificate		1-6
	Memo of Service Appear with Sertificate		7
2.	Affidavit		1-0
3.	Addresses of parties	<u> </u>	2
4.	Copy of Appointment Order	Α	9
5.	Copy of relevant text of Service Rules notified in February 2013	В	10-13
6.	Copy of amended Rules notified in December 2013	С	14.15
7.	Copy of amendments notified in July 2020	D	16.17
8.	Copy of amended Rules notified in March 2021	E	18-21
9.	Copy of representation	F	22-25
10.	Copy of retirement order	G	26.28
11.	Copy of amended Levies Rules notified on 21-10-2021	· H	29-36
12.	Copy of memo of second representation		31
13.	Copy of order dated 29-11-2022	J	32-59
14.	Wakalatnama		60

Appellant 1014 Mukhtyar

Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No. 1972 of 2022

Mukhtyar S/o Abdur Razaq R/o Thana, Tehsil Batkhela,
District Malakand [Sepoy No.4610]

VERSUS

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- 2) Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Malakand Levies/Deputy Commissioner, District Malakand at Batkhela.

...Respondents

APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

PRAYER:

On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement orders issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

statutory

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- That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit (Copy of Appointment Order is Annexure "A").
- That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were non-
- That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
- That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "C").
- That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").
- That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. Consequently, the junior rank officials like the present appellant would retire after performing certain years of service or on reaching certain age. For instance Hawaldar

would retire on reaching 31 years of service or 51 years of age, Naik 29 years of service or 48 years of age, L/Naik 27 year of service or 45 years of age and Sepoy 25 years of service or 42 years of age, whichever is earlier (Copy of amended Rules notified in March 2021 are Annexure "E").

- 7) That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "F").
- That the appellant alongwith other similarly placed personnel of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules (Copy of retirement order is attached as Annexure "G").
- 7) That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.
- That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "H").
- That the appellant filed another representation against the above mentioned further amendments in the relevant rules, which was never responded to. (Copy of memo of second representation is Annexure "I").
- That against the above mentioned Rules framed by the Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional petitions (W.P No.469-M/2021, W.P No.470-M/2021, W.P No.337-M/2021,

W.P No.338-M/2021, W.P No.333-M/2021 and W.P No.335-M/2021) before the Hon'ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.

- That in light of the above mentioned Act, the appellant along with other similarly placed employees of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.
 - 14) That a larger Bench of the Hon'ble Peshawar High Court heard the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants and their employment matters would be dealt with by this Hon'ble Tribunal (Copy of order dated 29-11-2022 is Annexure "J").
 - That being aggrieved with the impugned notifications and subsequent retirement order, the instant appeal is being filed before this Hon'ble Tribunal, inter alia, on the following grounds:

GROUNDS:

 $\langle \langle \rangle \rangle$

- A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such.
- B) That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so

ii) Any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

&

Umar Sadiq Advocate High Court

CERTIFICATE:

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

Appellant

Muhammad Mukhtyar

(7)

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Servi	ice Appeal No	of 2022	,
Muhammad	Mukhtyar.		Appellant
		<u>VERSUS</u>	
	Government of Kl	nyber Pakhtunkhwa and	another
			Respondents

AFFIDAVIT

Mukhtyar (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter

DEPONENT

Muhammad Mukhtyar

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Sei	rvice Appeal No of 2022	
•	Muhammad Mukhtyar	.Appellant
	<u>MERSUS</u>	
	Government of Khyber Pakhtunkhwa and ano	ther
		Respondents
	ADDRESSES OF THE PARTIE	<u> </u>
PPE	LLANT:	
	Muhammad Mukhtyar S/o Abdur Razaq R/o T	hana, Tehsil
	Batkhela, District Malakand [Sepoy No.4610]	
	(NIC#15402-3313314-9) (Cell#)
:.		•

RESPONDENTS:

- 1) Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 2) Commandant Malakand Levies/Deputy Commissioner District Malakand at Batkhela.

Appellant

Muhammaed Mukhtyar Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

Am. A G

OFFICE OF THE POLITICAL AGENT/COMMANDANT, MALAKAND LEVIES.

ORDER.

Dated Malakand the 23/5/2000.

Mr. Muhammad Mukhtiar son of Abdur Razaq of Village

Whitege Thana, Malakand Agency is hereby appointed as sepoy

in the Malakand Levies in BPS-1, subject to his medical fitness.

Political Agent, Malakand.

No. 1858-59 / XVII/18-G(IC) Dated Malakand the 13/5/2000.

Copy forwarded to the:-

1. Subsdar Major, Malakand Levies Malakand for information and further necessary action.

26 Mr. Muhammad Mukhtiar s/o Abdur Razaq of Village Thana,

Political Ment, Malakand

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HYBER PAKHTUNKH

Published by Authority

PESHAWAR, FRIDAY, 15TH FEBRUARY

GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT

> NOTIFICATION eshawar the 4th February 2013

SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the powers conferred by Section 9 of the PATA Levies Force Regulation Provincial Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:

- Short title and commencement- (1) These rules may be called govince any administration Areas (PATA) Todaral Levies Force Service (Amended) Rules 2013;
 - They shall come into force at once.
- Definitions. (1) in these Rules, unless the context otherwise require, the following in shall have the meaning hereby respectively assigned to them, namely:
 - "Appointing Authority" means the appointing authority specified in rule 4;
 - "Commandant" means Commandant of the Force, who shall be the Depo Commissioner in their respective jurisdiction;
 - "Deputy Commandant (Operation)" means an Assistant Commissioner dr Officer of the District designated as such by the provincial government who Deputy Commandant (Operation) of the Force in PATA, to exercise in his respect (c) Jurisdiction such powers and parform such functions as may be prescribed; ass who shall be responsible to the Commandant for operational matters of the Force In PATA.
 - "Deputy Commandant (Administration)" means peputy (Administration) of the Force, who shall be an officer of the provincial gray min or any officer of the District designated as such by the provincial governing exercise in his respective jurisdiction such powers and perform such function may be prescribed and who shall be responsible to the Command administration and establishment matters of the Force in PATA.
 - "Government" means the Government of Knyber Pakhtunkhwa;
 - "Home Department" means Provincial Home & Tribal Affairs Department.
 - "Initial recruitment" means appointment made other than by promoth transfer,
 - "Schedule" means the Schedule appended to the



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	See Rule 17	nogh of service / Age		
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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME &TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION Peshawar the 4th February 2013

SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

- 1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.
 - (2) They shall come into force at once.
- 2. Definition:- (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-
 - (a) "Appointing Authority" means the appointing authority specified in rule-4;
 - (b) "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;
 - (c) "Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.
 - (d) "Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.
 - (e) "Government" means the Government of Khyber Pakhtunkhwa;
 - (f) "Home Department" means Provincial Home & Tribunal Affairs

 Department;
 - (g) "Initial recruitment" means appointment made other than by promotion or by transfer;
 - (h) "Schedule" means the Schedule appended to these rules'

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SCHEDULE-III See Rule 17

		See Rule 17
s.# \	Post/kank	Length of service/Age
3.ff	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60
1	Subedar Major (155 15)	are whichever is our ite.
2	Subedar (BS-13)	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
3	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years age whichever is earlier
4	Havaldar (BS-8)	29 years service or 03 years service as Havaldar or 51 years age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years ag whichever is earlier
-	5 L/Naik (BS-6)	23 years service or 03 years service as L/Naik or 45 years as whichever is earlier
-	7 Sepoy (BS-5	20 years service or 42 years age whichever is earlier

GENTLE COTY

No Softwiesh Pri W/1 4/2018 Nol. 1. The competent authority has been pleased to a further amendments in Schedule-Lof Rule 4(2) and Schedule-III of Rules 17 under Par lurther amendments in Schedule-Lof Rule 4(2) and Schedule-III of Rules 17 under Par lurther amendments in PATA Levies Force, 2012 & Rule 14 of the Provincially Administers. Cicas (RATA) Federal Levies Force Service (Amended Rules, 2013 as underi-

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Rule-17 (Retirement). (1) All uniform levy personnel shall retire as per Schradule-III or vict for retirement after completing of 25 years of regular service and no extension wand retirement thall be granted.

	Rule-17 Flettrement	them ant.
	Total as senden / age	or retilentities
Tank :	Langth of service / age	prrettrement.
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Subedar Major(BS-18)	SAPUCE OF OU	Light of the Land
Fuharlar 85-13	taken denvice or 60	years of age whichever earlie years of age whichever earlie years of age whichever earlie years of age whichever earlie
Najb Subedar(BS-11)	33 Vests Serves	vears of age whichever
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Hawaldar(BE-8		
;talk(85-7).	service or be	years of age whichever earlie
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100.5	125 Years service	years of age whichever earlie
Supoy(85.5)	7), "	



Government of Kyber Pakhtunkhwa, Home & Tribal Affairs Department Dated Peshawar the 12th December, 2013

NOTIFICATION

No. SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order further, amendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the rurner amenaments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area (PATA) Federal Levies Force Service (Amended) Rules, 2013 as under-Rule-4(2) Schedule -1

SCHEDULE-See Rule 4(2)

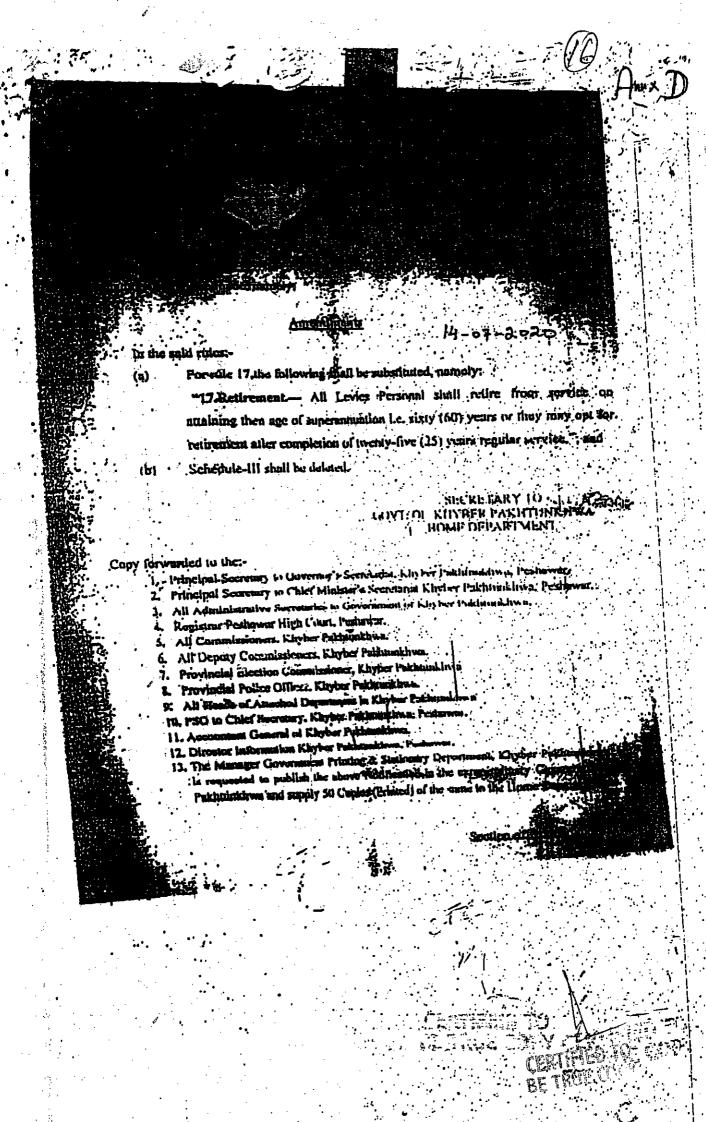
form	ed Force	See Rule 4(2) Eligibility for	Promo	Direct Quota	Qualification
No	Post/Rank	promotion	Quota	-	
	Subedar Major (BS-	One year service as Subedar	100%		
	16) Subedar (BS-13)	One year service	100%		
	Naib Subedar (BS-11)	as Naib Subedar One year service	100%		
3. , 	Hawaldar (BS-8)	One year service	100%		
4.		as Naik One year service	100%		
5.	Naik (BS-7)	as Lance Naik	100%		
6.	Lance Naik (BS-6)	One year service as Sepoy		100%	Middle Pass/Matr
7.	Sepoy (BS-5)		100%		Middle Pass/Matr
8.	Head Armorer (BS-5	/ as Assistant			Middle Pass/Mar
		Armorer		1009	
9.	Assistant Armorer (BS-1)			l	er Schedule-III or opt

Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Schedule-III or opt for retirement after completion of 25 years of regular service and no extension beyond retirement shall be granted.

SCHEDULE -III

shall be granted.	SCHEDULE -III	
	Rule -17 (Retirement)	- die e
	Length of service/age for real	e whichever is earlier
S.No Post/Rank	37 years' of service of 65 years	e whichever is earlier
S.No PostKariki 1. Subedar Major (BS-16)	35 years' of service of 60 years ci-s	- uthichever is earlier
2. Subedar (BS-13)	35 years' of service or 60 years of ag 33 years' of service or 60 years of ag 31 years' of service or 60 years of ag	e whichever is earlier
Naib Subedar (BS-11)	33 years of service or 60 years of ag	e Willottotte
Laurelder (BS-8)	31 years' of service or 60 years of at 29 years' of service or 60 years of a	ge whichever is earlier
11-ile (PS-7)	29 years of service or 60 years of a	ge whichever is earlier
5. Naik (BS-6)	29 years' of service or 60 years of a 28 years' of service or 60 years of a 25 years' of service or 60 years of a	ige whichever is earlier
6. Lance Naik (DS 5)	25 years of service of	· \
7. Sepoy (BS-5)	· ·	1

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HOME DEPARTMENT NOTIFICATION Dated Peshawar the 14-07-2020

No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

Amendments

In the said rules:-

- a) Fro rule 17, the following shall be substituted, namely:
 - "17, Retirement.— All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and
 - b) Schedule-III shall be deleted.

SECRETARY TO GOVT: OF KHYBER PAKHTUNKHWA HOME DEPARTMENT

Copy forwarded to the:-

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conferred by Section-8 of the PATA Louise Force Regulation, 2012, the Producted Government of 101/100 Pentiturations is pleased to direct that in the PATA Federal Lovier Force Service (Amended) Rules, 2013, the following further enrandments shall be made, manualy-

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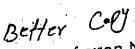
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 - Successively, Home Department.

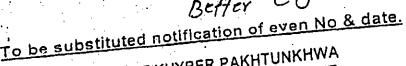
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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION Peshawar, dated the 22-3-2021

.in exercise conferred by Section-9 of the PATA Levies Force Regulation, 2012, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-<u>Amendments</u>

- In Rule 4, sub-rule (1), the following shall be substituted, namely: In the said rules -
 - Commandant shall be the appointing authority for initial

recruitment and promotion up to the rank of Subedar: Provided that the appointing authority for purpose of promotion to the posts of Subadar Major and Superintendents shall be

Secretary, Home Department.".

- 2. For Rule 17, the following shall be substituted namely:
 - "17. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted",
- 3. For Schedule-III, the following shall be substituted, namely:

"Schedule-III [see rule 17]

		(see rule 17)	Length of Service
	A Bank	Qualification for Promotion	J. J.
5. No.	Name of the Post / Rank		Thirty Seven Years or
		On the basis of Sentority-	Three Years String or Sixty
\	Subedar Major (BS-16)	cum-filness from having	Years of age whichever
\'		the Surgodial Intermediate Qualification	is earlier years
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2	Subeoal (50	Ine lollowing	Sixly year andler
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.		a Alfania	The same in the sa
	(00.11)	By promotion, on the ba	s in Service of Severi Naib
3.	Naib Subedar (BS-11)	of Seniority Continuous man	ner. Service as Sixty Years
		namely:	
	· · · · · · · · · · · · · · · · · · ·		





	qualification, and (ii) Filty Percent (50%) from amongst Hawaldars.	
	Name of the Post / Rank Qualification for Promotion	Length of Service /
\$. No.	Hawaidar (BS-08)	Thirty One years service or Three years service as Hawaidar or Fifty One years of age, whichever is earlier.
5	Naik (BS-07)	Twenty Nine years service or Three years service as Naik of Forly Eight years of age, whichever is earlier.
6	Unaik (BS-06)	Twenty Seven years service or Three years service as L/Naik or Forty Five years of age, whichever is earlier.
7	Sepoy (BS-05)	Twenty Five years service or Forty Two years of age, whicheve is earlier.

SECRETARY TO GOVERNMENT OF KHYBER PAKHTUNKHWA, HOME & TRIBAL AFFAIRS DEPARTMENT

Copy forwarded to the:-

- Principal Secretary to the Governor, Khyber Pakhtunkhwa.
- Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
- All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhtunkhwa.
- All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Provincial Police Officers, Khyber Pakhtunkhwa.
- 8. All Heads of Attached Department in Khyber Pakhtunkhwa.
- PSO to the Chief Secretary, Knyber Pakhtunkhwa.
- 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Khyber Pakhtunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of
- Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department

(Police-II) Section Offide

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(22) Au.

Ţo

The Chief Minister

KP at Peshawar

Subject: Application for review of the levies rules 2021

Respectfully Sir/Madam

- 1. That the applicants are the levies personals of Malakand Levies.
- 2. That the Malakand Levies is established in the year 1895.
- 3. That the Malakand levy personals are performing their regular duty as police since 1973.
- 4. That in the year 1962, Levies rules were promulgated., in which the retirement age of different ranks were determined, and the of retirement of Subidar Major, Subidar, Naib Subidar were determined as 30 years of service or 50 years of age, for Lans Naik to Hawaldar 25 years of service or 50 years of age and for constable 18 years of service and 50 years of age whichever comes first. (Rules annexed)
 - 5. That after the promulgation of the said rules, the mentioned rules were first amended in February, 2013. in which the retirement age of different ranks were determined and rescheduled, the retirement age of Subidar Major were changed to 38 years of service, or 3 years as Subidar Major or 60 years of age, the retirement age Subidar were changed to 35 years of service or 3 years as Subidar or 57 years of age, the retirement age Naik

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(23)

Subidar changed to 32 years of service or 3 years as Naik Subidar or 54 years of age. The retirement age of Hawaldar were changed to 29 years of service, 3 years as Hawaldar and 51 years of age. That the service of Naik were changed to 26 years of service, 3 years as Hawaldar and 48 years of age. The retirement age of Las Naik were changed to 23 years of service, 3 years as Hawaldar and 45 years of age. The retirement age of Seopy/constable were changed to 20 years of service, 42 years of age whichever comes first. (Rules attached).

- 6. That in December, 2013 the service tenure and retirement age was rescheduled for Subidar Major 37 years of service and 60 years of age. Subidar 35 year of service or 60 years of age, for Naib Subidar 33 years of service or 60 years of age, for Hawaldar 31 years of service or 60 years of age, for Naik Hawaldar 29 years of service or 60 years of age, for Las: Naik Hawaldar 27 years of service or 60 years of age and for the constable/seopy 25 years of service or 60 years of age which comes first. (Rules annexed).
 - 7. In august, 2016 the service tenure was once again rescheduled in which for the post of Subidar Major 37 years of service, 3 years as Subjdar Major and 60 years of age, For Subidar 35 years of service or 5 years as Subidar or 60 years of age, for Naib Subidar 33 years of service or 7 years as Naib Subidar or 60 years of age which comes first. (Rules annexed). D
 - 8. That on 14/07/2020 the schedule of the retirement and service tenure was amended as deleted, the retirement age was fixed as 60 years, or 25 years of service tenure whichever comes first. (copy attached)

CERTIFIED TO

24)

- 9. That on 22/03/2021 the levy rules were lastly amended, in which for the post of Subidar Major 37 years of service or 3 years as Subjdar Major or 60 years of age, for Subidar 35 year of service, 5 years as Subidar or 60 of age, for Naib Subidar 33 years of service or 7 years as Naib Subidar or 60 years of age, for Hawaldar 31 years of service or 3 years as Hawaldar or 51 years of age, for Naik Hawaldar 29 years of service or 3 years as Naik Hawaldar or 48 years of age, for Las Naik Hawaldar 27 years of service or 3 years as Las Hawaldar or 45 years of age, for constable/Seopy 25 years of service or 42 years of age. (Rules attached).
 - 10. That in the above mentioned rules of 2021, the ranks of Hawaldar and Seopy are changed two steps down from scale 7 to 5.
 - 11.That against the different amendments some levy personals filed writ petitions before the Hon'anie Peshawar high court, which were decided.

 (Copies attached). 'G
 - 12. That in the year 2021 some of levy personals filed an application to your Honor, on that application the summery of ten pages were prepared which was approved by the hon'able Chief Minister of KP (_copy attached)."
 - 13. That the final amendments of year 2021 are against the fundamental rights of the applicants, because these amendments are based on discrimination in which the service tenure and age of retirement of Hawaldar to constable were reduced, while the service tenure and age of retirement of other ranks were enhanced.

CERTIFIED TO BETRUE (T) 15. That for the rank of constable the age of recruitment is minimum 18 years and the age of retirement is 42 years, so it is not possible that 's someone will serve for 25 years.

16. That levy personals are also serving the country as other forces and be dealt like other forces/police, and their service structure be schedule once for all.

17. That the amendments of 2021 are against the natural justice and fundamental right of the applicants are involved.

Petitioners:

1. HC Saif Ur Rehman Reg: No:4224

2. HC Umar Rehman Reg No.4282

3. Naik Hawaldar Muhasham Man Reg. No. 4356

4. Naik Hawaldar Shamsul Afficen Reg. No. 4359

5. Naik Hawaitiar Muhammad Saleem Reg. No. 4377

6. Las Hawaldar Zafar Ali Bacha Reg. No. 4415

Dated.29-3-2021

CENTESD TO



Page 1 of 3



OFFICE OF THE DC MALAKAND/ COMMANDANT MALAKAND LEVIES

Phone: 0932-452080 Fax: 0932-452105

OFFICE ORDER

pursuance of Notification No.SO(Police-II)/HD/MKD/Levies/Misc/2020 amended Service Rules 2021 Schedule III dated 22-03-2021, Issued by Government of Khyber Pakhtunkhwa Home & Tribal Affairs Department, Peshawar, the following Naik of Malakand Levies, who have already completed the requisite service/tenure/age as noted against each stands relifed from service with effect from 22-03-2021 (AN) with full pensionery benefits as per relevant pension rules:-.

· · · · · · · · · · · · · · · · · · ·	James No	elevant pension rule Name	Retirement Reason
S.No	Regimental No. 8 Designation		Completion of the both requisite 48-
1:	4330 Nalk	Essa Khan	Years of age and 03-1 ears
1)	4331 Naik	Gul Rehman	Naik Completion of the both requisite 48- Years of age and 03-Years Service as
		Abdul Karim,	Naik the bath requisite 48-
: 3.	4332 Nalk		Years of age and 03-1ease Visite 48-
A	4333 Nalk	Zarminush	Years of age and us-rears desired
5.	4334 Naik	Zakir Ullah	Completion of the requisite US Service as Naik
6.	4337 Nalk	Mohd Younas	Years of age and US-1 ears
2 7	4338 Nalk	Amir Nawaz Ki	The boin requisite T
2		Amir Akbar Kh	Nalk both requisite: 4
3	4340 Naik		Naik
(5)	. 4341 Nalk	Shah Room K	Service as Naik
7	10. 4342 Nalk	Omera Jan	Years of age and 03-1 cars
	11. 4343 Naik	Sald Ahmed	Completion of the both requisite Years of age and 03-Years Service Naïk

age 2 of 3

		· · · · · · · · · · · · · · · · · · ·		Co. 1 3 Co. 1 Co.	
۱,	24.		Gul Nasib	Completion of the requisite 42-Years age	
ŀ	25.		Sadiq Ahmad	Completion of the requisite 42-Years age	
1	28.	4566 Sepoy	Amir Nawab	Completion of the requisite 42-Years age	
ŀ	27.	4568 Sepoy	Taj Wati	Completion of the requisite 42-Years age	
ł	28.	4569 Sepoy	Mohd Islam	Completion of the requisite 42-Years age	
ł	29.	4570 Sepoy	Amir Afzai Khan	Completion of the requisite 42-Years age	
	30.	4578 Sepoy	Nazar Hussaln	Completion of the requisite 42-Years age	
	31.	4578 Sepoy	Muhammad Imran		
	32.	4580 Sepoy	Pervalz Shakeel	Completion of the requisite 42-Years age	
٠	33.	4581 Seppy	Akmal Mohd	Completion of the requisite 42-Years age.	
	1 34.	4584 Sepoy	Mond Imran	Completion of the requisite 42-Years age	
	35.	4585 Sepoy	Shahid Akber	Completion of the requisite 42-Years age	
	36.	4586 Sepoy	Zia ur Rahman	Completion of the requisite 42-Years age	
	37.	4587 Sepoy	Abdur Rashid	Completion of the requisite 42-Years age	
•	38.	4590 Sepoy	Lai faraz	Completion of the requisite 42-Years age	
	39.	4592 Sepoy	Javid Khan	Completion of the requisite 42-Years age	
. '	40.	4593 Sepoy	' l <u> </u>	Completion of the requisite 42-Years age	
	41	4596 Sepoy	Bashir Mohd	Completion of the requisite 42-Years age	
•	1 42.	4597 Sepoy		Completion of the requisite 42-Years age	
	43.	4598 Sepoy		Completion of the requisite 42-Years age	
1.	44.	, 4599 Sepoy		Completion of the requisite 42-Years age	
\	45.	. 4800 Sepoy	·	Completion of the requisite 42-Years age	
٠.	46	. 4601 Sepoy	Wazir zada	Completion of the requisite 42-Years age	
	47	. 4602 Sepoy	Sajid Hussain	Completion of the requisite 42-Years age	
ک	48	. 4603 Sepoy	Sandat Gul	Completion of the requisite 42-Years age	,
\	49	. 4607 Sepo	Daulat Khan	Completion of the requisite 42-Years age	
د	\$60	4610 Sepo	Mond Mukhtiar		
	51	. 4613 Sepo	y Imdad ullah	Completion of the requisite 42-Years age	l
	52	4618 Sepo	y Mod Fayaz	Completion of the requisite 42-Years age	
	53	3. 4627 Sepo	y Sharif Khan	Completion of the requisite 42-Years age	-
	54	4. 4801 Sepo	y Abdul Ghaffar Sh		_
	6	5. 4986 Sepo	y Khayal Badshal		
	,51	B. 4992 Sept	y Abdul Qayum	Completion of the requisite 42-Years age	_
d.	/ 5	7. 4996 Sept	y Muhammad Iftiki	har Completion of the requisite 42-Years age	!
U	/ 5	8. 5057 Sept	y Bakht Naeem	Completion of the requisite 42-Years age	Ì
	5	9. 5058 Sept	y Fazal Rehman	Completion of the requisite 42-Years age	}
ľ		0. 5102 Sept	oy Sajad Khan	Completion of the requisite 42-Years age	9
	11.		1		_

2



61.	5104 Sepay	Omer Rehman	Completion of the requisite 42-Years age
B2 .	5105 Sepoy	Razıq Khan	Completion of the requests 42-Years age
63.	5108 Sepoy	Nasım Ullah	Completion of the requisite 42-Years age
64.	5109 Sepoy	Amjad Alı	Completion of the requisite 42-Years age
65.	5202 Sepoy	Amir Hatam	Completion of the requises 42-Years age
66.	5258 Sepoy	Saeed Ullah Khan	Completion of the requisite 42-Years age
67.	5259 Sepoy		Completion of the requeste 42-Years ago
68.	5260 Sepoy		Completion of the requisite 42-Years age
69.			Completion of the requisite 42-Years age
		y Sawar Khan	Completion of the requisite 42-Years age
71.			Completion of the requisite 42-Years age
72	5461 Sepo	y Mond Humayan	
73		y Noor Muhammad	Completion of the requisite 42-Years ag
74	5503 Sep	oy Sarlaraz Khan	Completion of the requisite 42-Years ag
7	5.: 5505 Sep		Completion of the requisite 42-Years and
7	6. 5674 Sep		Completion of the requisite 42-Years as
1	77. 5897 Seg		Completion of the requisite 42-Years as
`\ <u></u>	78. 5926 Se	1992	Completion of the requisite 42-Years a
-	78. 5927 Se 80. 6302 Se	13.5	Completion of the requisite 42-Years a

DC MALAKANDICOMMANDANT MALAKAND LEVIES MALAKAND

NO. 9387-93

- Copy with forwarded to the:Commissioner, Malakand Division at Saldu Sharif, Swat for Information.
- please.
 Súction Officer (Police-II). Home & TA's Department Khyber Pakhtunkhwa
 Súction Officer (Police-II). Home & TA's Department Khyber Pakhtunkhwa
 Peshawar for Information with reference to Notification referred above
- 3. District Account Officer, Malakand. Subedar Major Malakand Levies. Official Concerned.

For information & necessary action.

MALAKAND L



NO. SO(POLICE-INHD/1-3/FEDERAL LEVIES 2021- in exercise of the powers conferred by Section-9 of the PATA Levies force Regulation, 2012, and in this department notification No. soft-blice continuation of II)HD/MKD/levies/Misc/2020 dated 22-03-2621. The Provincial Government of Knyber Polithiunidawa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

	į		
S. No.	Me	me of the Post / bank	Length of Service / Age
1	Subsc	tor Motor (85-14)	Tritty Sevan Years of servicin or These Years' Services of Substice Model of Suby Years of age whichever is easier.
2	2000	Tr (85-14)	Trains of oge whichever's earlier. Intity Pire Years of service or five Years' service or Subsector or Staly years of one whichever's scales. (thirty Types Years of Service or Severy Years' service on Halb Subsector or Service (thirty Types Years of Service or Severy Years' service on Halb Subsector or Service).
	Per	Sabedor (85-11)	Thirty Tipes Your at Service or Service Traces Pelos of age whichever is codies. Thirty one year of service or thly one year of age whichever is scales.
1	How	STATE OF STA	Third one years of service or buty rime years also which ever knowless.
3	Negli	(AS-CM)	Threathy service years of services or lasty serves years age which were is equilier.
1	Line	(RS-08)	Janetaly serving Notes or services or service
7	15-	10 (15 O/)	

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M			(12 years' service of Subsector	Guota	Quoia	
1	100	or Mojor \$5-14.	1 07		1: : :	
	. 41	pector (85-14)	Rodal 21 years of service . 122 years' service vs. Holly Subsider	100%	*:	
. 2	- - -		Total 17 mon of ments	100%	+	
3	Nat	Subsidior (BS-11)	Of years' service as Hawarda.			* * * * * * * * * * * * * * * * * * * *
		anddar (NS-CS)	Total 17 years of service 05 years service as Holk	100%		
4	,	Marie (mare)	Trans Planter of MINCO			}
5	1	1 ck (25-09)	03 years' service as large Har. Or			<u> </u>
	<u> </u>	<u> </u>	Disyecut parties on Septy	- 	1	
•	1	Livois ps-on			100%	,59C
7	1	Sepay (BS-07)		10056		SC
₽8		Helad America	05 years' service of . Andress Asserts			vitin Cartificate
1		1				ÁTTERE
<u> </u>	-	Assistra Associa			1000	SSC.
∤ "		[22-1]		*	. •	Certificate Armorer

Copy forwarded to the: All Administrative Secretaries to Government of Knyber Politicality Registror, Peshawar High Court, Peshawar. All Commissioners, Knyber Politicality. All Deputy Commissioners, Knyber Politicality. incial Police Officers, Knyber Pakhkrikitwa. Jeacs of Atlached Department in Rhyber Pakhtunkiwa. To the Chief Secretary, Knyber Pakhtunkiwa. ountant General, Khyber Pakhlunkhwa, 11. Direction information, Knyber Paktitunidiwa. 12. The Manger Government Printing & Stationery Department, Knyber Paktitunidiwa. Paktiturikhwa. He is requested to publish the above Notification in the Edica Ordinary Gazette of Knyber Paktitunidiwa and supply 50 copies (Printed) of the same to the Home Department.

بحضور جناب سیکرٹری صاحب هوم اینڈٹر ایبل افیئر حیبر پختونخواه بمقام پیٹاور so (police11)HD/1-3/ FEDRAL Levies/2021 اپیل نگرانی برجاری شده کلماندرواز نمبری amended Service Levy Rules 2021 Shedule 111 Dated 21-10-2021.

جاری شده از مجازیه جناب موصوف یرٹری صاحب هوم اینڈٹر ایبنل افیئر _

جناب عالى؛ سائلان زيل عرض رسان بين

ید کسائلان ملاکنڈ لیویز کے ملاز مین ہیں۔اور مختلف عہدوں پر ملاکنڈ لیویز لیویز میں ڈیوٹی کرتے رہیں۔

ا یه که سائلان کے ملازمت میں عہدوں کے لحاظ سے مختلف مختلف اوقات ملازمت باتی ہیں۔

" بیک جناب موصوف کے دفتر سے ملاکنڈ لیویز کے تکمہ کیلئے مورجہ 2021-10-21 کورولز بانمبری بالا جاری ہوکر برائے مل درآ مد DC صاحب/ کمانڈ نٹ ملاکنڈ لیویز کو بھوایا گیا۔

so(police11)HD/MKD/LEIES/MISC/2020 ا يدكه جارى شده روار بانمبرى بالا اورسابقه رواز بانمبرى بالا اورسابقه رواز

Amended Service Rules 2021 Shedule111Dated 22-03-2021 کت جناب کمایڈنٹ

صاحب ملاکنڈلیویزنے بروئے تھم نامے محررہ 2021-03-22 ، دیگر مختلف اوقات میں مختلف تھم نامہ کے روسے ماکلان کو ملازمت سے ریٹائرڈ کئے گئے۔

به كدرولزمز كوره جلد بازى ميس تيار مو چكے بيں -جس ميں ظاہرى طور پرصاف اور بيشار حامياں ہيں ـ

ید کدرداز مزکورہ سے نمامیاں دور کرنے اور درست کرنے کیلئے رواز مزکورہ نظر ٹانی کامخاج ہے۔

ید کدر دانرمزکورہ پرنظر ٹانی نہ کرنے موجودہ تھا میاں دور نہ کرنے اور شیخ ودرست نہ کرنے سے سائلان کی حق تلفی ہوتی ہیں۔ اور پریشانی کی علاوہ مالی نقصان کا سامنا ہے۔اورای طرح ائندہ دیگر ملاز مین کو ملاز مست اور ریٹائر ڈ منٹ میں شواری ہوگ۔

یہ کہ دولز مزکورہ پر نظر ٹانی کرے اور درست ہونے کی صورت میں سائلان ملازمت پر بحال ہونے کے صحیح حقد اران ہیں۔ اسلیے بزر نیر تحریرے درحواست المحکمرانی سائلان متدی ہیں۔ کہ دولز مزکورہ پر نظر ٹانی کرنے خامیاں دور کرنے صحیح اور

درست حالات میں تیار کرنے اور سائلان کو ملازمت پر بحال کرنے اور کمانڈ نٹ صاحب ملا کنڈ کے تھم نامے محررہ

22-03-2021 دیگر مختلف علم ناے ارڈرمنسوح کرنے کا حکامات صادر فرمائے۔ اور دیگر جوقرین انصاف ہو بھی مرحت

فرمال جائے۔ مورد 25-10-25

559 solvies 4377 5 d 3 - 4570 1 215.3

ر مر فراز فال ، 4338 ا مرانو از فال ا مرانو از فال ا



W.P.No.367-M/2021 with I.R, CM Nos.1053/2021 & 1183/2022. JUDGMENT

Date of hearing — 29.11.2022.

Barrister Dr.Adnan for petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

S M ATTIQUE SHAH, J:- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of notification (Police-II) HD/ No. SO MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office order No.128/DC/CSL bearing





(23)

20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

2. Likewise in W.P.Nos.333-M/2021, 334-M/2021, 335-M/2021, 338-M/2021, 345-M/2021, 1026-M/2021, 1035-M/2021, 1187-M/2021, 1206-M/2021, 1207-M/2021, 34-M/2022, 212-M/202 and 993-P/2022 the petitioners have made the following prayer:

"On acceptance of this writ petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by the Constitution of islamic Republic of Pakistan, 1973, may be declared illegal void ab initio and of no legal effects on the rights of the petitioners."





Similarly, in COC Nos.38-M/2021 in W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021.

(性) 第一次

Brief facts of the case(s) are that the petitioners were appointed in the "Swat Levies Force" as Sepoys etc. and presently terms and conditions of their services are regulated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012". whereunder besides PATA Levies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All the personnel shall retire as per Schedule-III and no extension in service beyond retirement shall be granted". On 14.07.2020, vide Notification No.SO

ATTESTED
EXAMINER
Peshawar Righ Court

(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as "All uniformed force shall redire from service on attaining the age of superannuadon i.e. Sixty (60) years or they may opt for redirement after completion of twenty-five (25) years regular service". Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-III of the giving life to the deleted schedule-III of the

"Retirement; All levy personnel shall retire as per Schedule-Ill and no extension in service after retirement shall be granted."

4. Being aggneved from the ibid amendment, the petitioners have filed the

instant petitions.

5. Pursuant to the directions of this court respondents have filed their parawise court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.

6. Learned counsel representing the petitioners vehemently argued that the



EXAMINER Peshawar High Court

impugned Notification is arbitrary, perverse, lilegal, issued without lawful authority and mala fide intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not hold field, therefore, the impugned Notification is liable to be set aside.

AAG worthy 7. Conversely. representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25th amendment the passed the Assembly Provincial continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and;





issued per law which does not require any interference by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

- 8. Heard. Record perused.
- 9. Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the Levies Force were dealt with under the Frontier Irregular Corps. (FIC) rules, 1962 which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies"





for Provincial Levies Force. While separate service rules were also framed thereunder for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. However, petitioners have become aggrieved from the impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25th amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25th amendment in 2018, both FATA & PATA were merged in the province of Khyber Pakhtunkhwa and Federal Levies Force



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working in FATA was merged into the regular police of the province. Albeit, in Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25th amendment were allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument. Therefore. impugned Notification was issued by the respondents with lawful authority.

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding W.P No 528-M/2016 (Ikramullah's case) determined the status of personnel of the Provincial Levies Force as that of civil servants in the following terms:-

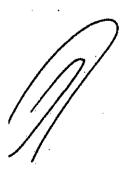
"19. The Provincial Levies Force
("Force") was granted statutory
cover through Khyber
Pakhtunkhwa Regulation No.1 of





2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under:-

- "3. Power to constitute and maintain by the Force and its functions.— (1) Government may constitute and maintain a Force for performing the following functions, namely:
- (a) ensuring security of roads in PATA;
- (b) ensuring security and manning of piquet;
- (c) guarding Government institutions and installations;
- (d) ensuring security of jails and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs;
- (f) anti-smuggling activities especially timber smuggling;
- (g) destruction of illicit crops;
- (h) serving of summons or procedures;
- (I) raid and ambush; and
- (j) such other functions as Government may, by notification in the official Gazette, require the Force to perform.
 - (2) In discharge of their functions, officers and staff of the Force shall



(4)

be guided in accordance with this Regulation and the rules.

- (3) The head of the Force shall be Commandant in his respective jurisdiction.
- (4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.
- (5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.
- (6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.
- (7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.
- (8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and instructions.
- (9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government.





- 4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-
- (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding against acts of unlawful interference;
- (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;
- (c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;
- (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;
- (e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties;
- (f) perform such other legal functions as the competent authority may require him to perform*.
 - 20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial



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21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.

22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servants Act, 1973 ("Act, 1973"). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under:-

"2. Definitions.—(1) In this act, unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say--

(a)

(b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—







- a person who is on deputation to the Province from the Federation or any other Province or other authority;
- (ii) a person who is employed on contract, or on work charged basis, or who is paid from contingencies; or
- (iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the Workman's Compensation Act, 1923 (Act VIII of 1923)".
 - 23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-

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"service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Majils-e-Shoora





(95)

(Parliament)] or of a Provincial Assembly, but does not include Speaker, service Deputy Deputy Chairmen, Speaker, Chairman, Prime Minister, Federal Minister, Minister of State, Chief Minister, Provincial Minister. [Advocate-[Attomey-General], General],] Parliament Secretary) or [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology, Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Minister] or member of a House or a Provincial Assembly:

Whereas Article 240 of the Constitution envisages that:*240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Pakistan shall be determined –

(8)

(b) in the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly.

Explenation.- In this Article, "All-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing







day or which may be created by Act of [Majlis-e-Shoora (Parliament)]".

The Phrase "performing in connection with the affairs of Federation or for present matter Province" elaborately was case explained in the Salahuddin and 2 others vs. Frontier Sugar Mills & Distillery Ltd., Tokht Bhal and 10 others (PLD 1976 Supreme Court 244). in the said judgment, the Apex Court has held:

Now, what is meant by the phrase *performing functions in connection with the affairs of the Federation or a Province". It is clear that the reference is to governmental or State functions, involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise functions pertaining to economic social welfare, development, education, public utility service and other State enterprises industrial or commercial nature. Ordinarily, these functions would be performed by persons or agencies directly appointed, controlled and financed by the State, i.e., by the



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Federal Government or a Provincial Government".

25. Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitioners are performing policing service in the erstwhile tribal area, terms however, their conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in the Erstwhile Provincially Administered Tribal Areas Act, 2018 (Khyber Pakhtunkhwa Act No. III of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of his service should be determined by or under the Act of Parliament/Provincial Assembly. The Apex Court in the case of Federation of Pakistan through Secretary. Ministry of Interior (Interior Division). Islamabad and 2 others vs. RO-





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177 Ex-DSR Muhammad Nazir (1998 SCMR 1081), white dealing with the case of an employee of Pakistan Rangers has observed that:

7....Perusal of these rules clearly shows that they are all embracing, and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakistan Rangers Ordinance is silent, therefore, it can be safely said that the employees of the Pakislan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tribunals Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal. Service Tribunal...".

26. Similarly, in the case of <u>Commandant.</u> <u>Frontier</u> <u>Constabulary.</u> <u>Khyber</u> <u>Pakhtunkhwa.</u> <u>Peshawar</u> and



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others vs. Gul Raqib Khan and others (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Relevant paragraphs of the sald judgment are reproduced as under:-

broad tests Three establishing the status and character of a civil servant emerge from the Constitutional mandate of the aforegoing Articles. Firstly, under Article the Constitution, 240(a) of appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of Article 260 of the Constitution, 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests in an Administrative Tribunal, namely, the Federal Service Tribunal. These tests are mentioned in the Muhammad Mubeen-us-Salam case

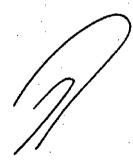




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ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant' in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alia, holds a civil post "in connection with the effairs of the Federation" including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servent" (at p. 682 of the law report).

Having noticed the qualifying criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof. Section 3-A of the Constabulary Act authorises the Federal Government to employ the FC outside the limits of or edjoining the North-West Frontier Province in other parts of Pakistan for



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better protection and administration of those parts. Section 5(1) of the Act Ibid vests the Federal Government with power to appoint the Commandant and other persons Including the District Constabulary Officers or Assistant Constabulary Officers of the force in one or more districts, Section 6 delegates to the Commandant and District Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made Federal Act. The under the Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules, ("Constabulary Rules"), in order to provide the terms and conditions of service of the officers and men in the FC

8: It will be observed that the matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Act. Therefore. the terms and conditions of service employees of the FC are prescribed





In the Act and the Rules. The test laid down in Article 240(a) of the Constitution requires that appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service of Pakistan shall be determined by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules, therefore, satisfy the Article 240(a) test. The judgment in the Muhammad Mubeen-us-Salam endorses this point of view:-

"86.... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals.."

27. Similarly, this Court in the case of <u>Gui Munir vs. The</u>



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Government of Pakistan through Secretary, Ministry of States and Frontier Regions (SAFRON). islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Commandant. Frontier Constabulary Khyber Pakhtunkhwa. Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established through Federal Levies Force Regulation, 2012 having the same structure of service for employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed under Federal Levies Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and duties as per law laid down by the Apex Court in the cases of Federation of Pakistan through Secretary. Ministry of Interior (Interior Division), islamabad and 2 others



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vs. RO-177 Ex-DSR Muhammad Nazir (1998 SCMR 1081) and Frontier Commandant. Constabulary. Peshawar and Pakhtunkhwa. others vs. Gui Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the for counsels .learned respondents is sustained and accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The present their petitioners may agitate grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gul Realb Khan's case (2018 SCMR 903) has held that:

*11. It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the







services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants, insofar as the question of competent remedy in respect of service disputes of FC men is concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these appeals filed by the appellant-Commandant, FC are according allowed in above terms".

When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and ibid judgment, we observed that service of both the forces is governed under the rules so framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,"



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2012 Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and as such, the matter of terms and; conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners (PATA Federal Levies Force) and Provincial Levies Force both were framed provisions of "Provincial the Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law. Learned counsel representing the petitioners could





not distinguish the status of petitioners (PATA Federal Levies Force) vis a vis Provincial Leavy Force in any manner. Both forces are performing their functions in the same area for the same object and; purpose, and both are being maintained through the provincial exchequer. Therefore, the matters arising out of the terms and; conditions of service of the petitioners are only amenable to the jurisdiction of the Service Tribunal in terms of Article 212 of the Constitution.

So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder. 2015 SCMR 253 NATIONAL ASSEMBLY SECRETARIAT through Sectrary V. MANZOOR AHMAD and others.





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Therefore, the contention so agitated at the bar is misconceived and as such repelled.

In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fall outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed; being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants not determined, therefore, the petitioners may avail the remedy of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this judgment in terms of the judgment of august apex court in Gui Raqib khan's case 2018 SCMR 903.

COC Nos.38-M/2021 in W.P.No.367-M/2021 and; COC No.436-







P/2022 in W.P.No.1335-P/2022 are dismissed for having become infructuous.

JUDGE

Announced. Dt.29/11/2022. JUDGE

HON'BLE MRIUSTICE LALIAN KHATTAK, HON'BLE MRIUSTICE S'M ATTIQUE SHAH HON'BLE MRIUSTICE SYED ARSHAD ALI

. ربعمجندا حسم گیسمی) 17 DEC 2022

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بحد الت خير پخونخواسروس ٹريونل پشاه

الم مناب بسبب ولي المركب والمركب والم مورقه الح وسي مقدمه لحرائختار

باعث تحريرا نكه

مقدمہ مندرجہ عنوان بالا میں ابن طرف سے واسطے پیروکی وجواب دہی وکل کا روائی پاورٹ موات کیلئے بیرسٹرعدنان خان ASC عرضاد ق ایڈو کیٹ بمتعلقه آن مقام

مقرر کرے اقر ارکیا جاتا ہے کہ صاحب موصوف کو مقدمہ کی کل کاروائی کا کامل اختياط موگا بنيز وكيل صاحب كوراضي نامه وتقرر ثالث وفيصله يرحلف وييخ جواب دی اورا قبال دعوی اور درخواست برسم کی تصدیق زراوراس پر دستخط کرنے کا اختیار ہوگا۔ نیز بصورت عدم پیروی یا ڈگری انکے طرف یا اپیل کی برامد ہوگی اورمنسوخ مذکور کے نسل یا جروی کاروائی کے واسطے اور وکیل یا مختار قانونی کواپنی ہمراہ یا اپنی بجائے تقر رکا اختیار ہوگا۔ اورصاحب مقرره شده كوبهي جمله ندكوره بالااختيارات حاصل هوئكے اوراسكاساخته برواختة منظور وقبول ہوگا۔اور دوران مقدمہ میں جوخرچہ وہرجانہ التوایع مقدمہ کے سبب ہے ہوگا اسکے ستحق وکیل صاحب ہو نگے۔ نیز بقایا وخرچہ کی وصولی کرتے وفت کابھی اختیار ہوگا اگر کوئی تاریخ پیشی مقام دورہ ہر ہویا حدے باہر ہوتو وکیل مهاحب یا بندنه و نکے کی پیروی مقدمه مذکورلهذا و کالت نامه لکھ دیاک سندر ہے