FORM OF ORDER SHEET

Court of	
Case No	4//2023

S.No.	Date of order proceedings	Order or other proceedings with signature of judge	
1	2	3	
1		The instant appeal presented today by Dr. Adnan	
1.	5/1/2023	Khan Advocate. It is fixed for preliminary hearing before	
	!	touring Single Bench at Swat on Parcha Peshi is	
	1		
		given to appellant/counsel.	
		By the order of Chairman	
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BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No. $_$	of 2023
Nasib Zada	Appellant
	VERSUS
Government of Khyl	per Pakhtunkhwa and another
	Respondents
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S. Description

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3.	Addresses of parties	<u> </u>	8
4.	Copy of Appointment Order	Α	9-9-A
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6.	Copy of relevant text of Service Rules notified in February 2013	С	12-15
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8.	Copy of amendments notified in July 2020	E	18.19
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Appellant

لعيب دادي

Nasib Zada Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat. Cell No. 0346-9415233

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

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(1	/

Service Appeal No	(<u> </u> of 2023
Nasib Zada S/o Muha	ammad Jan R/o Palam, Tehsil & District
Dir Upper.	
	Appellant
	<u>VERSUS</u>
1) Government of Khyb	er Pakhtunkhwa through Chief Secretary,
Civil Secretariat at Pe	eshawar.
2) Government of Khyb	er Pakhtunkhwa through Secretary Home
•	rtment, Civil Secretariat at Peshawar.
	evies/Deputy Commissioner Dir
Ti mergara .	
	Respondents

APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

PRAYER:

On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement orders issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

Respectfully Sheweth:



- 1) That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit (Copy of Appointment Order is Annexure "A").
- 2) That after successive promotion orders on various occasions, the appellant was promoted to the rank of Naib Subedar vide order dated 11-11-2014 (Copy of promotion order dated 11-11-2014 is Annexure "B").
- That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory.
- 4) That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "C").
- 5) That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "D").
- That the relevant Rules were further amended in July 2020.

 Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "E").

- 7) That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. (Copy of amended Rules notified in March 2021 are Annexure "F").
- 8) That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "G").
- 9) That the appellant alongwith other similarly placed personnel of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules (Copy of retirement order is attached as Annexure "H").
- 10) That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.
- 11) That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "I").
- 12) That the appellant filed another representation against the above mentioned further amendments in the relevant rules, which was never responded to. (Copy of memo of second representation is Annexure "J").
- 13) That against the above mentioned Rules framed by the Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional

petitions (W.P No.469-M/2021, W.P No.470-M/2021, W.P No.337-M/2021, W.P No.338-M/2021, W.P No.333-M/2021, W.P No.980-M/2021 and W.P No.335-M/2021) before the Hon'ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.

- 14) That in light of the above mentioned Act, other similarly placed employees of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.
- 15) That a larger Bench of the Hon'ble Peshawar High Court heard the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants and their employment matters would be dealt with by this Hon'ble Tribunal (Copy of order dated 29-11-2022 is Annexure 15).
- That being aggrieved with the impugned notifications and subsequent retirement order, the instant appeal is being filed before this Hon'ble Tribunal, *inter alia*, on the following grounds:

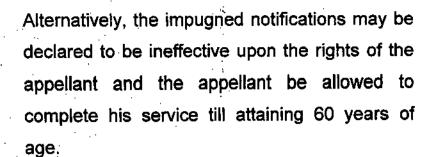
GROUNDS:

A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such.

- B) That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees
- (5)
- That after the 25th Constitutional amendment, the new C) Constitutional regime demanded streamlining of the erstwhile Tribal Areas with the rest of the Province. So much so, Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 60 years for the whole Force but rather enjoins upon the Provincial Government to take steps towards absorption of the said Levies and Khasadars in regular police. Regrettably, the appellant have been treated in violation of after the Constitutional spirit particularly Constitutional amendment and subsequent orders.
 - D) That further grounds, with leave of this Hon'ble Tribunal, would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

(i) The impugned Notifications No. SO(Police-No. SO & II)HD/MKD/Levies/Misc./2020 (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement orders issued by respondent No. 2 be declared as aside. the same may bę set illegal. Consequently, the appellant may be held entitled to complete his service till attaining 60 years of age in light with Notification dated 14-07-2020.





ii) Any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

Appellant

Nasib Zada
Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

& Break

Umar Sadiq Advocate High Court

CERTIFICATE:

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

Appellant

كفيب خادك

Nasib Zada

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)



Service Appeal No	of 2023
Nasib Zada	Appellant
	<u>versus</u>
Government of Khyber	r Pakhtunkhwa and another
	Respondents

AFFIDAVIT

I, Nasib Zada (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter.

DEPONENT

لعيب ودادى

Nasib Zada



BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

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Servic	e Appeal No	D	of	2023	
N	asib Zada	· · · · · · · · · · · · · · · · · · ·	•	,- {	Appellant
			<u>Ver</u>	SUS	i
	Government	of Khybe	r Pakh	tunkhwa and	another
			•••••	•	Respondents
		ADDRE	SSES	OF THE PA	RTIES
APPELLA	<u>NT:</u>				
N	asib Zada S/	o Muham	mad Ja	an R/o Palam	n, Tehsil & District
D	ir Upper [Nail	o Subedar]		
(1)	IIC#)	(Cell#	.)
RESPOND	ENTS:			· wind Section	
1) G	overnment or	f Khyber	Pakhtu	nkhwa throu	gh Chief Secretary,
· .	vil Secretaria			; }	
2) G	overnment of	f Khyber	Pakhtu	nkhwa throug	gh Secretary Home
· .	'				at Peshawar.
3) C	ommandant	Dir Levie	e/Dani	ity Commiss	ioner Dir Lower et

Timergara.

Appellant

(113-re)

Nasib Zada Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

Am A

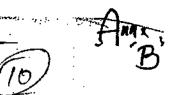
No. /A/10(AG), Dated Timergars the, 5 /8/1996.

ORDER.

The following persons are hereby appointed as Sepoys in Dir Levies against the vacant posts in the time Pay Scale No. 1 (1245-35-1770) plus usual allowances as admissible under the rules subject to the production of Health and Age Certificate from the Civil Surgeon Dir at Timergars :-

- 1. Mr. Farid Khen s/o Khista Khen of village Paito Tehsil Timergara District Dir.
- 2. Mr. Abdul Karim s/o Insar Gul of village Khanpur Tehsil Adenzai District Dir.
- 3. Mr. Noor Zaman s/o Sher Zaman of village Khanpurk Tehsil Adenzai District Dir.
- 4. Mr. Farmanullah s/o Gulab Shah of village Paite (Markhano) Tehsil Timergara District Dir.
- 5. Mr. Haider Zeman s/o Gul Shehzada of village Chakdara Tehsil Adenzai District Dir.
- 6. Mr. Badshah Rehman s/o Behremand of village Khanpur Tehsil Adenzai District Dir.
- 7. Mr. Jehan Zeb s/o Mohammad Jabbar of village Manogai Tehsil Adepsai District Dir.
- 8. Mr. Ghami Rehman s/o Dost Mohammad of village Rahim Abad Tehsil Munda District Dir.
- 9. Mr. Sheh Zaman Khan s/o Afridi Khan of village Gusam Tehsil Munda District Dir.
- 10. Mr. Iqbal Hussain s/o Ajeebul Hassan of village Gusam Tehsil Munda District Dir.
- 11. Mr. Abdul Mabood a/o Abdur Rouf of village Rambat Tehsil Masda Bk Samarbagh DIR.
- 12. Mr. Rehmat Rehman s/o Fazal Rehman of village Akhagram Tehsil Wari District Dir.
- 13. Mr. Gul Badshah s/6 Khista Mohammad of village Wari Tehsil Wari District Dir.
- 14. Mohammad Iqbal s/o Bakht Zemin of village Battan (Wari) Tehsil Wari District Dir.
- 15. Mr. Rehmatullah s/o Dawa Khan of village Toormang Tehsil Khall District Dir.
- 16. Mr. Abdur Rashid s/o Faiz Mohammad of village Panakot Tehsil Dir District Dir.
- 17. Razaullah s/o Amir Mohammad of village. Pamakot Tehail and District Dir.
- 18. Mr. Nasib Zada s/o Mohammad Jan of village Palam Tehsil and District Dir.
- 9. Mr. Shakirullah s/o Mohammad Ali Khan of village Tikni Tehsil Adenzai District Dir

(P....2)





UPPER DIR No: 14/82-85 /DC/LIIC/Office Order Dated Dir the: 1/1/1/2014.



OFFICE ORDER

On the recommendation of Departmental Promotion and Selection Committee meeting vide letter No 14070-71/DC/LHC/dated 07-11-2014.
The following Levies personnel (Federal) are hereby promoted to vank montioned against each with immediate effect

•			<u>.</u>	•
S#	NAME OF OFFICIAL	FATHER NAME	PRESENT RANK	PROMOTED AS
1.	Jehan Zeb	Shah Nawaz	Hawaldar	Naib Subidar
2	KhaisTa Said	Swal Fagir	-do-	-do-
3	Rehman Uddin	Shah Zada	-do-	-do-
4	Muhammad Nazaib	Anwer Zaib	-do-	-do
5	Noor Islam	Mubarak Said	-do-	-du-
6	Munasab Khan	Nowsher Khan	-do-	-do-
17	Faizul Hakim	Bashir	-do-	-do-
B	Muhammad Israr	Naqshay	-do-	-do-
9	Ilisan Ullah	Shah Muhammad	-do-	-do-
(O	Ghaus Ur Rehman	Muhammad Amin	-do-	-do-
11	Abdur Rashid	Faiz Muhammad	-do-	-do-
12	Raza Ullah	Amir Muhammad	-do-	-do-
13	Gul Basdshah	Khaista Muhammad	-do-	-do-
14	Jehan Zaib	Bacha Sardar	-do-	
795	Muhammed Taba	Bakht Zamin	-do-	-do-
169	Nasib Zada	Muhammad lan	-do-	-do-
17	Rehmat Rehman	Fazal Rehman	-do-	-do-
18	Muhamak mane	Muhammad	-do-	-do-
	Khan	Nowshad Khan	-uo-,	-do-
19	Javid Iqbal	Muhammad Islam	-do-	
≥ 0 ¦	Fazal Raziq	Hakeem Jan	-do-	-do-
		•	•	

	and the second s			
21		Muhammad Zahir	Naik .	Hawair
	Zahoor -Ud-di:.	Khan		
22	Amir Zaib	Shah Nawaz Khan	-do-	-do-
23	Muhammad Tahir	Abdul Hamid 🗼 🗄	-do-	-do-
•	Bidar Khan	Toor Bacha	-do-	-do-
25	lehan Zaib	Fagir Khan	-do-	jdo-
26	Ayub Khan	Rasool Shah	-do-	-do ₅
27.	Hayat Ullah	Rahim Ullah	-do-	-do-
28	Rafi Ullah Khan	Qarib Ullah	-do-	-dn-
29		Muhammad Roz	-do-	-do-
	Jan Feroz	Khan		1
30	Haziat Sultan	Fazal Rehman	-do-	-do-
131		Haji Muhammad	-do-	-ilo-
	Hazrat Muhamad	Shoaib		- 1

Commandant Dir Levies
DEPUTY COMMISSIONER UPPER DIR

Fren No & Dated:

Copy formmeled to:

The Secretary Home & TA Department Govt: of Khyber Paktunkhwa Peshicon

2. The Commissioner Malakand Division at Saidu Sahrif Swat.

3 The District Accounts Officer Dir Upper for information and necessary action

4 The Officials concerned for compliance.

Commandant Dir Levies
DEPUTY COMMISSIONER UPPER DIR

CTC

YBER PAKHTUNKH Published by Authority PESHAWAR, FRIDAY, 15TH FEBRUARY, GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT NOTIFICATION Peshawar the 4th February 2013 SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA In exercise of the powers conferred by Section 9 of the PATA Levies Force Regulation, 201 Provincial Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely: Short title and commencement- (1) These rules may be called Provincially Administrate Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013. They shall come into force at once. Definitions.-(1) in these Rules, unless the context otherwise require, the following shall have the meaning hereby respectively assigned to them, namely:-"Appointing Authority" means the appointing authority specified in rule-4; (8) 'Commandant' means Commandant of the Force, who shall be the Deput (b) Commissioner in their respective jurisdiction; "Deputy Commandant (Operation)" means an Assistant Commissioner of so (c) officer of the District designated as such by the provincial government who shall he Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such powers and perform such functions as they be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA. . . "Deputy Commandant (Administration)" : means Deputy (d) (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government. exercise in his respective jurisdiction such powers and perform such functions may be prescribed and who shall be responsible to the Commandant administration and establishment matters of the Force in PATA. "Government" means the Government of Khyber Pakhtunkhwa; "Home Department" means Provincial Home & Tribal Affairs Department; "Initial recruitment" means appointment made other than by promotion transfer: "Schedule" means the Schedule appended to these rules; (h)

SCHEDULE - III See Rule 17

	See Rule 17	
	Length of s	entes / Age
S.# Post/Rank	Salvi Salvi	ca as Subedar Major or 60 years age
1 Subedar Major(65-16)	38 years service or 03 years	as Subedar or 57 years age whicheve
1 1	35 years service or 03 years service	as Subedar or 57 years age whicheve y as NaibSubedar or 64 years age whicheve y as Havaidar or 51 years age whicheve y
2 Subedar (BS-13)	32 years service or 03 years service	as whichever
3 NaibSubedar (BS-11)	12 69U/61 03 A6912 26(A)	The party of the p
4 Havaldar (BS-8)	26 years service or 03 years service	vice as L/Nalk or 45 years of
5 Nalk (8S-7) 6. L/Nalk (BS-6)	23 years service of 42 years age	whichever is earlier
6. L/Hais (BS-5)	20 years service of 42 10	
7 Josephy Ver		

(14)

NOTIFICATION Peshawar the 4th February 2013

SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

- 1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.
 - (2) They shall come into force at once.
- 2. **Definition:** (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-
 - (a) "Appointing Authority" means the appointing authority specified in rule-4;
 - (b) "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;
 - (c) "Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.
 - (d) "Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.
 - (e) "Government" means the Government of Khyber Pakhtunkhwa;
 - (f) "Home Department" means Provincial Home & Tribunal Affairs Department;
 - (g) "Initial recruitment" means appointment made other than by promotion or by transfer;
 - (h) "Schedule" means the Schedule appended to these rules'

SCHEDULE-III See Rule 17



S.#	Post/Rank	Length of service/Age
1	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years age whichever is earlier
2	Subedar (BS-13)	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
3	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years age whichever is earlier
4	Havaldar (BS-8)	29 years service or 03 years service as Havaldar or 51 years age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years age whichever is earlier
6	L/Naik (BS-6)	23 years service or 03 years service as L/Naik or 45 years age whichever is earlier
7	Sepoy (BS-5	20 years service or 42 years age whichever is earlier

CTC.

Home & Tribal Art Community Dated Peshswar the 12th December, 2015

NOTIFICATION

No Softevies HD/FLW/1-1/2018/Vol.1. The competent authority has been pleased to a further amendments in Schedule-Laf Rule-4(2) and Schedule-III of Rules-17 under Partie Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administeres cas (PATA) Federal Levies Force Service (Amended) Rules, 2013 as under-

Fule-4(Z) Schedule-1

SCHEDULE-I

•	Uniformed Force				<u>: ' </u>
No .	Post/ Rank	Eligibility for promotion	Promotion Quote	Direct :	Qualificat
	SuberniMajon (55-1)	One year service as			
	. Subedal : Subedal :	One year service as Naib Subadar	100%	•	
• -	Naib Subedor (85-11)	One year service as Hawaldar	100%		
• -	hawaldar (BS-8)	One year service as Nalk	1 1 1 1		
•••	! Nalk IBS-7	One year service as	100%		
. 10 pa	Lance Nalk	Five years' service as Sepoy	100%		
تسر	(B8-5)			100%	Middle i Matric
•	Head Armorer (BPS-5)	Five years' service as Assistant Armorer	100%		Middle Matric v of Armo
•	Assistant Armorer (BPS-1)	Amore		100%	Middle Matric v of Armo

Rule-17 (Retirement). (1) All uniform levy personnel shall retire as per Schadule-III or uniform le

SCHEDULE-III Rule-17 Retirement

	HIBB-1/EXERILEMENT
Post/ Rank	Langth of service / age for retirement.
Subadar Major(85-18)	THE HORSE SERVICE OF 60 VESTS OF ASE WITHOUT THE
A SHARE WAS A PROPERTY OF THE PARTY OF THE P	PEG PER CANADA DE EU MOSTE DI BIKE WINGINGTONIA
	The state of the Milities of the Williams
Hawaldar(Bi-8	To the state of the Williams of the Mulches of the Control of the
	THE TOTAL OF THE PARTY OF THE P
Ance Nak(BS-6	THE TAX: A. A A A A A A A A A A A A A A A A A A
Supoy(BS:51	2 Years' service or 60 years of age whichever earlie
المستعد والمسر فعصات فللمستعد المستعدد والمستعدد والمستعد والمستعدد والمستعد والمستعدد والمستعد	7 1 2

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AMD

Government of Kyber Pakhtunkhwa Home & Tribal Affairs Department Dated Peshawar the 12th December, 2013

NOTIFICATION

No. SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order further amendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area (PATA) Federal Levies Force Service (Amended) Rules, 2013 as under:-Rule-4(2) Schedule -

SCHEDULE-I See Rule 4(2)

Uniformed Force

S.No	Post/Rank	Eligibility for promotion	Promo tion Quota	Direct Quota	Qualification
1.	Subedar Major (BS- 16)	One year service as Subedar	100%		
2.	Subedar (BS-13)	One year service as Naib Subedar	100%		
3.	Naib Subedar (BS-11)	One year service as Hawaidar	100%		
4.	Hawaidar (BS-8)	One year service as Naik	100%		
5.	Naik (BS-7)	One year service as Lance Naik	100%	<u> </u>	
6.	Lance Naik (BS-6)	One year service as Sepoy	100%		
7.	Sepoy (BS-5)			100%	Middle Pass/Matric
8.	Head Armorer (BS-5)	One year service as Assistant Armorer	100%		Middle Pass/Matric
9.	Assistant Armorer (BS-1)	7,531(0.10)		100%	Middle Pass/Matric

Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Schedule-III or opt for retirement after completion of 25 years of regular service and no extension beyond retirement shall be granted.

SCHEDULE -III Rule -17 (Retirement)

		Rule -17 (Rediement)
S.No	Post/Rank	Length of service/age for retirement
1.	Subedar Major (BS-16)	37 years' of service or 60 years of age whichever is earlier
2.	Subedar (BS-13)	35 years' of service or 60 years of age whichever is earlier
	Naib Subedar (BS-11)	as wears' of service or 60 years of age whichever is earlier
3.	Hawaldar (BS-8)	31 years' of service or 60 years of age whichever is earlier
4.		20 years' of service or 60 years of age whichever is earlier
5.	Naik (BS-7)	or 60 years of age whichever is earlier
6.	Lance Naik (BS-6)	28 years' of service or 60 years of age whichever is earlier
7.	Sepoy (BS-5)	

Foretie 17, the following shall be substituted, namely:

"17.Retirement.- All Levies Personni shall retire from sortice on autaining then age of superannuation i.e. sixty (60) years or they may out for retirement after completion of toenty-five (25) years regular service, ; and

Schedule-III shall be deleted.

AVIOL KHYBER PARHTHM HOME DELYKLMENT

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- Principal Secretary to Chief Minister's Secretarial Kheley Pakhtunklisha, Pesh
- All Administrative Socreturies to Government of Klysber Poklusukhwa,
- Registrar Pestawar High Court, Pediastar.
- All Commissioners, Klayber Pakhunkhun.
- 6. All Deputy Commissioners, Khyber Publitumkhwa.
- 7. Provincial Election Commissioner, Khyter Pakhtunkling
- 8. Provincial Police Officer, Klayber Pakhtunkhum.
- All Heads of Americal Department in Khyber Patchum
- ill. PSO to Chief Secretary, Khyber Pakhininkhwa: Pestarwa
- 11. Accountant General of Khyber Pythtuckhuci.
- 12. Director Information Khyber Pak
- 13. The Manager Government Printing & Stationary Department, Khysber Pattle is requested to publish the above Weditesthicin the example of Pakhuinkhwa and supply 50 Capits (Bristed) of the same to t

BETTER COPY

HOME DEPARTMENT NOTIFICATION Dated Peshawar the 14-07-2020



No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

Amendments

In the said rules:-

- a) Fro rule 17, the following shall be substituted, namely:
 - "17, Retirement.--- All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and
- b) Schedule-III shall be deleted.

SECRETARY TO
GOVT: OF KHYBER PAKHTUNKHWA
HOME DEPARTMENT

Copy forwarded to the:-

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GOVERNMENT OF KIYSER PARTUNKY

in, ECPollow-IRICOMECH evice Mint. 1920; conterred by Section-8 of the PATA Levies Force Regulation, 2012, the Provincial Government of Knyper Pakhturishwa is pleased to direct that in the PATA Federal Levier Force Service (Amended) Rules, 2013, the following further emendments shall be meds, semely-

Amendments

in the said rules:-

1. In Past 4, suit rule (1), the followith shall be supplifyed, remely:

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bresent and promoton so to the right of Subsider.

Provided that the appointing sufficiely for purpose of present on to the posts of Superint Major and Superintendents while the Secretary, Home Department.*.

2. For Rule 17, the subsecting shall be substituted narrows.

*17. Redrections All Liver merconnel shall redre as per Subschild line no color sion in sends after assessment shall be grassed.

3. For Schedule III, the loboring shall be scholinded, immely

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SECRETARY TO GOVERNMENT OF KINTERN PAKHTURKOWNA, HOME & TRIBAL APPAIRS DEPARTMENT

Com longaried to the

- Principal Secretary to the Governor, Knyber Pathturkhwa.

 Principal Secretary to the Chief Ichidal, Knyber Pathturkhwa.

 All Adventuration Secretaries to Government of Knyber Pathturkhwa.

- Registrar Pestamen H.gh Churt, Pestamen
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(Police-II) Section Off



To be substituted notification of even No & date.

GOVERNMENT OF KHYBER PAKHTUNKHWA



Peshawar, dated the 22-3-202

the exercise No. SO(Police-II)HD/MKD/Levies/Misc./2020:conferred by Section-9 of the PATA Levies Force Regulation, 2012, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

- 1. In Rule 4, sub-rule (1), the following shall be substituted, namely: In the said rules:-
 - Commandant shall be the appointing authority for initial recruitment and promotion up to the rank of Subedar:

Provided that the appointing authority for purpose of promotion to the posts of Subedar Major and Superintendents shall be Secretary, Home Department.".

For Rule 17, the following shall be substituted namely:

"17. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted".

3. For Schedule-III, the following shall be substituted, namely:

"Schedule-III (see rule 17)

	• •	(see rule 1/)	4. Caprice /
		(Southern Lines)	Length of Service /
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<u></u> _	Subedar Major (BS-16)	L GINDER HOTT BILL BILL	
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\ .	Naib Subedar (BS-11)		
·	Naib Subedar (BS-11)	of Seniority Sum mann	er Service as civily Years :
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		qualification, and (ii) Fifty Percent (50%) from amongst Hawaldars.	
S. No.	Name of the Post / Rank	Qualification for Promotion	· Length of Service / Age
4	Hawaldar (8S-08)	l	Thirty One years service or Three years service as Hawaldar or Fifty One years of age, whichever is earlier.
5	Naik (8S-07)	· · · · · · · · · · · · · · · · · · ·	Twenty Nine years service or Three years service as Naik of Forly Eight years of age, whichever is earlier.
6	, L/naik (BS-06)		Twenty Seven years service or Three years service as L/Nalk or Forty Five years of age, whichever is earlier.
7	Sepoy (BS-05)	Sen Ser V	Twenty Five years service or Forty Two years of age, whichever is earlier."

SECRÉTARY TO GOVERNMENT OF KHYBER PAKHTUNKHWA, HOME & TRIBAL AFFAIRS DEPARTMENT

Copy forwarded to the:-

- 1. Principal Secretary to the Governor, Khyber Pakhtunkhwa.
- 2. Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
- 3. All Administrative Secretaries to Government of Khyber Pakhtunkhwa
- 4. Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhtunkhwa.
- 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Provincial Police Officers, Khyber Pakhtunkhwa.
- 8. All Heads of Attached Department in Khyber Pakhtunkhwa.
- 9. PSO to the Chief Secretary, Khyber Pakhtunkhwa.
- 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Khyber Pakhtunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department

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OFFICE OF THE DEPUTY COMMISSIONER/COMMANDANT DIR LEVIES UPPER DIR

Dated Dir the 12 / 11 /202

No: 19834-39 /DC/LHC/GR

OFFICE ORDER

In pursuance of Para No.17 (Retirement) of Levies Service Rules 2013 and amended Notification No.SO (Police-II) HD/1-3/Federal Levies 2021 dated 21.10.2021, Mr. Nasib Zada s/o Muhammad Jan, Naib Subedar (BPS-11) Regimental No.1522 of Dir Levies Force is hereby retired from Service on completion of 07 years rank tenure as Naib Subedar with effect from 11.11.2021, with full pension benefits as admissible under the Rules.

Commandant Dir Levies
DEPUTY COMMISSIONER/
UPPER DIR

Even No, & Dated: -.

Copy forwarded to the:-

- 1. Secretary Home & Tribal Affairs Department Khyber Pakhtunkhwa Peshawar.
- 2. Commissioner Malakand Division at Saidu Sharif Swat.
- 3. Additional Deputy Commissioner (General) and F&P Dir Upper.
- 4. All Assistant Commissioners in Dir Upper. For information.
- 75. District Accounts Officer Dir Upper for information and necessary action.
 - 6. Official concerned for compliance.

Commandant Dir Levies
DEPUTY COMMISSIONER/
UPPER DIR

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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL APPAIRS DEPARTMENT

NOTIFICATION Peshawar, dased the 21-10-2021

NO: <u>SO(POLICE-II)HD/1-3/FEDERAL LEVIES 2021</u>: In exercise of the powers conferred by Section-9 of the PATA Levies Force Regulation, 2012, and in continuation of this department notification No.: SO(Police-II)HD/MKD/levies/Misc/2020 dated 22-03-2021, the Provincial Government of Khyber Pakhtunktiwa is pleased to direct that in the PATA Federal Levies Force Service [Amended] Rules, 2013, the following further amendments shall be made, namely:

SCHEDULE-111

No ₄	Name of the Post / Kank	Length of Service / Age
1	Subedox Mojor (BS-16)	Thirty Seven Years of service or Three Years' Service of Subador Mojor or Skrly
2	SUDBOOK (\$5-14)	Tears of age whichever is earlier. Unity five Years of service or five Years' service as Subedar or Skily yours of age whichever is earlier.
3	Noib Subjector (85-11)	Thirty Three Years of Service or Seven Years' service at Naib Subedor or Skity Years of age whichever is earlier.
-	Hawaldar (85-09)	Thirty one years of service of lifty one year at age whichever is earlier.
5	Not. (65-08)	Twenty time years of service or fony nine years age whichever is earlier.
6	A-/Noik (BS-08)	I wenty seven years of service or forty seventyears age whichever is earlier.
7	Sepoy (6\$-07)	I wenty the year of service of tony tive year of age whichever is earlier.

SCHEDULELI

0 2.N		Eligibility for Promotion	Promotion Quota	Direct	Qualificat
	Subedar Majar (85-14)	62 years' service as Subscior Cr Total 21 years of service	199%	Quota	on
4	Subjector (BS-14)	02 years service as Naily Subedar Total 19 years of service	100%	 	<u> </u>
3	Notes Subjector (65-11)	G4 years' service as Howardor Or Total 17 years of service	100%	 -	
4	Hawaldor (85-09)	O2 Aecus, sepulce oz Molk Oc. 10 Aecus, sepulce oz Molk	100%		
•	Nok (85-08)	CO years' service as Lonce Malls Or Total Of years of service		 -	
7	L/NoR; (85-08) Sepoy (85-07)	05 years' service at Sepay			1
8	Hood Armorer	05 years' service as	4	100%	\$SC
91,	(85-5) Assistant Armarai	Assistant Author	100%		25C Qualification with certificate of
	(85-1)		, ;	100%	Attriorer SSC Qualification with continues of

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SECRETARY TO CHOVERNMENT OF NHYBER PAKHTUNKHWA,

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- 1. Principal Secretary to the Governor, Khyber Pakhtunkhwa.
 2. Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
 3. All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar.
- All Commissioners, Khyber Pakhlunkhwa.
- All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Provincial Police Officers, Khyber Pakhlunkhwa.
- All Heads of Attached Department in Khyber Pakhlunkhwa.
- PSO to the Chief Secretary, Khyber Pakhtunkhwa.
- 10. Accountant General, khyber Pakhlunkhwa.
- 12. The Manger Gavernment Printing & Stationery Department. Khyber
 Pakhtunkhwa. He is requested to publish the above Natification in the Estra
 Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of
 the same to the Hame Constitution. the same to the Home Department.

(Police-ii)

درورس الركالي لوسناك السيعيد الرال مورو باز گزارش مربع که سائبلان و کرد بر کرور 2/2016 Sun 201/10 6/1/20 1/20 20 10 30 2015 Ly 30 () [million 1 ; 10) Or apport of 2 2 3 68 6 Nova 31 injo 6 0 10 to 11 ist 2/20/6/20/8/2000 interior 14/8 & / حكاما شعاونرطاكر ساكملان ووباده اين دو ترون ركال ع إ ح ا م الم ما در فر فاكر ستكوف فارك 16 gg - 15 15 me 0,137 + Jan 111 2 man 110 2 m 110 6 cho 16/11/2021 C-FC 4



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Judgment Sheet

PESHAWAR HIGH COURT, PESHAWAR.

(JUDICIAL DEPARTMENT)

W.P.No.470-P/2021.

JUDGMENT

Date of hearing — 29.11.2022.

Barrister Dr.Adnan for the petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

8 M ATTIQUE SHAH, J:- For the reasons recorded in our detailed judgment of even date in W.P.No.367-M/2021 titled "Muhammad Ghafar etc. Vs. Govt: of Khyber Pakhtunkhwa" this writ petition is dismissed.

JUDGE

JUDGE

<u>Announced.</u> Dt.29/11/2022.

Honble Mr.Justice Lal Ian Khattak, Honble Mr.Justice 3 M attique Shah & Honble Mr.Justice Syto Arshad All

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19 DEC 2022

Tudgment Sheet PESHAWAR HIGH COURT, PESHAWAR. (JUDICIAL DEPARTMENT)

W.P.No.367-M/2021 with I.R, CM Nos.1053/2021 & 1183/2022. LUDGMENT

Date of hearing — 29.11:2022.

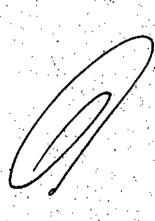
Barrister Dr.Adnan for petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

S M ATTIQUE SHAH, J .- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of notification No. (Police-II) MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office order bearing No.128/DC/CSL

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(3)

20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

2. Likewise in W.P.Nos.333-M/2021, 334-M/2021, 335-M/2021, 338-M/2021, 345-M/2021, 1026-M/2021, 1035-M/2021, 1187-M/2021, 1206-M/2021, 1207-M/2021, 34-M/2022, 212-M/202 and 993-P/2022 the petitioners have made the following prayer:

"On acceptance of this write petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/Misc/2020 is against law and the fundamental rights guaranteed by the Constitution of Islamic Republic of Pakistan, 1973, may be declared illegal void ab initio and of no legal effects on the rights of the petitioners."

EXAMINER Peshawar High Court

Similarly, in COC Nos.38-M/2021 in W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021.

Brief facts of the case(s) are that the petitioners were appointed in the "Swat Levies Force" as Sepoys etc. and presently terms and conditions of their services are regulated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012" whereunder besides PATA Levies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All the personnel shall retire as per Schedule-III and no extension in service beyond retirement shall be granted". On 14.07.2020, vide Notification No.SO





(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as "All uniformed force shall retire from service on attaining the age of superannuation i.e. Sixty (60) years or they may opt for retirement after completion of twentyservice". (25)years. regular Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-!!! of the rules 2013 as under:-

> "Retirement; All levy personnel shall retire as per Schedule-III and no extension in service retirement granted."

- Being aggrieved from the amendment, the petitioners have filed the instant petitions.
- Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.
- Learned counsel representing the petitioners vehemently argued that the



impugned Notification is arbitrary, perverse, illegal, issued without lawful authority and mala fide intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of iaw. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not hold field, therefore, the impugned Notification is liable to be set aside.

7. Conversely, worthy AAG representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25th amendment the Provincial Assembly passed the continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and;

C.T.C



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issued per law which does not require any interference by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

- 8. Heard. Record perused.
- 9. Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the Levies Force were dealt with under the Frontier Irregular Corps (FIC) rules, 1962 which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies

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Force (service) Rules, 2012" were framed for Provincial Levies Force. While separate service rules were also framed thereunder for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. However, petitioners have become aggrieved from the impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25th amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25th amendment in 2018, both *FATA & PATA* were merged in the province of Khyber Pakhtunkhwa and Federal *Levies Force*

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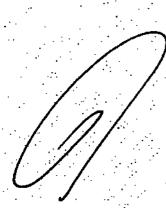
C.T.C

working in FATA was merged into the regular police of the province. Albeit, in Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25th amendment were allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument. Therefore. impugned Notification was issued by the respondents with lawful authority.

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding W.P No 528-M/2016 (Ikramullah's case) determined the status of personnel of the Provincial Levies Force as that of civil servants in the following terms:-

"19. The Provincial Levies Force
("Force") was granted statutory
cover through Khyber
Pakhtunkhwa Regulation No.1 of

ATTESTED EXAMINER Peshawar High Court





2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under:-

- "3. Power to constitute and maintain by the Force and its functions.— (1) Government may constitute and maintain a Force for performing the following functions, namely:
- (a) ensuring security of roads in PATA;
- (b) ensuring security and manning of piquet;
- (c) guarding Government institutions and installations;
- (d) ensuring security of jalls and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs;
- (f) anti-smuggling activities especially timber smuggling;
- (g) destruction of illicit crops;
- (h) serving of summons or procedures;
- (I) raid and ambush; and
- such other functions as Government may, by notification in the official Gazette, require the Force to perform.
 - (2) In discharge of their functions, officers and staff of the Force shall

functions, proe shall

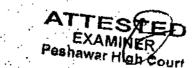
EXAMINER Peshawar High Court



be guided in accordance with this Regulation and the rules.

- (3) The head of the Force shall be Commandant in his respective jurisdiction.
- (4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.
- (5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.
- (6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.
- (7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.
- (8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and instructions.
- (9) The Commendant shall exercise his powers and perform his functions under the general supervision and directions of Government,

CTC







- 4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-
- (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding against acts of unlawful interference;
- (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;
- (c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;
- (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;
- (e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and
- (f) perform such other legal functions as the competent authority may require him to perform".
 - 20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial









Exchequer and performs the policing service in the erstwhile PATA.

- 21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.
- 22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servants Act, 1973 ("Act, 1973"). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under:-
- "2. Definitions.—(1) In this act, unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say—
- (a)
- (b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—

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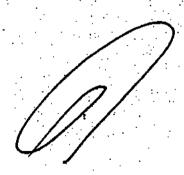


- a person who is on deputation to the Province from the Federation or any other Province or other authority;
- (ii) a person who is employed on contract, or on work charged basis, or who is paid from contingencies; or
- (iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the Workman's Compensation Act, 1923 (Act VIII of 1923)".
 - 23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-

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"service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Majlis-e-Shoora

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(Parliament)] or of a Provincial Assembly, but does not include service as Speaker, Deputy Speaker, Chalman, Deputy Chairman, Prime Minister, Federal Minister, Minister of State, Chief Minister. Provincial Minister, [Attorney-General], [Advocate-General], Parliament Secretary] or . [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology, Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Minister] or member of a House or a Provincial Assembly:

Whereas Article 240 of the Constitution envisages that:*240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Paldstan shall be determined –

(a)

(b) in the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly:

Explanation - In this Article, "All-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing

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Federal Government or a Provincial Government*.

Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitioners are performing policing service in the erstwhile tribal area. however. their terms and conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in Erstwhile Provincially Administered Tribal Areas Act, 2018 (Khyber Pakhtunkhwa Act No. III of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of his service should be determined by or under the Act of Parliament/Provincial Assembly. The Apex Court in the case of Federation of Pakistan through Secretary, Ministry of <u>interior (interior Division).</u> Islamabad and 2 others vs. RO-

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177 Ex-DSR Muhammad Nazir (1998 SCMR 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

7....Perusal of these rules clearly shows that they are all embracing, and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakisten Rangers Ordinance is silent. therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tribunals Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal

case Commandant. <u>Frontier</u> Constabulary, <u>Khyber</u> <u>Pakhtunkhwa, 🧗 Peshawar</u>

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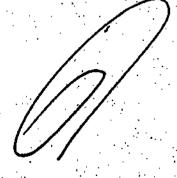
26. Similarly, in the



others vs. Gul Raqib Khan and others (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XiII) of 1915. Relevant paragraphs of the said judgment are reproduced as under:-

Three broad tests establishing the status and character of a civil servant emerge from the Constitutional mandate of the aforegoing Articles. Firstly, under Article 240(a) of the Constitution. appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of Article 260 of the Constitution, 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests in an Administrative Tribunal, namely, the Federal Service Tribunal. These tests mentioned the 2/8 Muhammad Mubeen-us-Salam case

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ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant' in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alla, holds a civil post "in connection with the affairs of the Federation" including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servent" (at p. 682 of the law report).

7. Having noticed the qualifying criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof. Section 3-A of the Constabulary Act authorises the Federal Government to employ the FC outside the limits of or adjoining the North-West Frontier Province in other parts of Pakistan for

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the better protection administration of those parts. Section 5(1) of the Act ibid vests the Federal Government with power to appoint the Commandant and other persons including the District Constabulary Officers or Assistant Constabulary Officers of the force in one or more districts. Section 6 delegates to the Commandant and District Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made under the Act. The Federal Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules. ("Constabulary Rules"), in order to provide the terms and conditions of service of the officers and men in the FC.

8. It will be observed that the matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Act. Therefore, the terms and conditions of service of the employees of the FC are prescribed

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in the Act and the Rules. The test laid down in Article 240(a) the Constitution requires that the appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service of Pakistan shall be determined "by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules, therefore, satisfy the Article 240(a) test. The judgment in the Muhammad Mubeen-us-Salam ibid Case endorses this point of view:-

"86.... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals.."

27. Similarly, this Court in the case of <u>Gul Munir vs. The</u>







Government of Pakistan through Secretary, Ministry of States and Frontier Regions (SAFRON). islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Commandant. Frontier <u>Constabulary</u> Khyber Pakhtunkhwa. Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established through Federal Levies Regulation, 2012 having the same structure of service for its employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed under Federal Levies Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and duties as per law laid down by the Apex Court in the cases of Federation of Pakistan through Secretary. Ministry of Interior (Interior **Division). islamabad and 2 others**





vs._RO-177 Ex-DSR Muhammad Nazir (1998 SCMR 1081) and Commandant, <u>Frontier</u> Constabulary. Khyber Pakhtunkhwa. Peshawar and others vs. Gul Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the learned counsels fог the respondents is sustained and accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The present petitioners may acitate grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gui Ragib Khan's case (2018 SCMR 903) has held that:

"11. It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the

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services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants, insofar as the question of competent remedy in respect of service disputes of FC men concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these appeals filed by the appellant-Commandant, FC are according allowed in above terms*.

When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and ibid judgment, we observed that service of both the forces is governed under the rules so framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,



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2012". Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and as such, the matter of terms and; conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners Federal Levies (PATA Force) Provincial Levies Force both were framed of the provisions "Provincial under Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law. Learned counsel representing the petitioners could

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(PATA Federal Levies Force) vis a vis
Provincial Leavy Force in any manner. Both
forces are performing their functions in the
same area for the same object and;
purpose, and both are being maintained
through the provincial exchequer.
Therefore, the matters arising out of the
terms and; conditions of service of the
jurisdiction of the Service Tribunal in terms
of Article 212 of the Constitution.

So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned. suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder, 2015 SCMR 253 NATIONAL. ASSEMBLY SECRETARIAT through Sectrary MANZOOR AHMAD and others.

EXAMINER Peshawar High Court

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Therefore, the contention so agitated at the bar is misconceived and as such repelled.

In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fall outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed; being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants not determined, therefore, petitioners may avail the remedy of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this judgment in terms of the judgment of august apex court in Gui Raqib khan's case 2018 SCMR 903.

COC Nos.38-M/2021 in W.P.No.367-M/2021 and; COC No.436-

> EXAMINER Peshawar Han Court

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P/2022 in W.P.No.1335-P/2022 are

dismissed for having become infructuous.

JUDGA JUDGE

JUDGE

Announced. Dt.29/11/2022.

HONBLE MRJUSTICE LALJAN KHATTAK, HONBLE MRJUSTICES MATTIQUE SHAH & HONBLE MRJUSTICES YED ARSHAD ALL

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