FORM OF ORDER SHEET

Court of_

45/2023 Case No.-S.No. Date of order Order or other proceedings with signature of judge proceedings 5 3 1 The instant appeal presented today by Dr. Adnan 5/1/2023 1-Khan Advocate. It is fixed for preliminary hearing before touring Single Bench at Swat on _____. Parcha Peshi is given to appellant/counsel. By the order of Chairman REGISTRAR

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No. 45 of 2023

Sawar Khan.....

.....Appellant

VERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

S. No.	Description	Annexure	Pages No.
1.	Memo of Service Appeal with Certificate	· · · ·	1-4
2.	Affidavit		
3.	Addresses of parties		8
4.	Copy of Appointment Order	A	-9-9-A
5.	Copy of relevant text of Service Rules notified in February 2013	B	10.13
· 6.	Copy of amended Rules notified in December 2013	C	14:15
7.	Copy of amendments notified in July 2020	D	16.17
.8.	Copy of amended Rules notified in March 2021	Ę	18-21
9.	Copy of representation	F	22-25-25
10.	Copy of retirement order	G	26-27
11.	Copy of amended Levies Rules notified on 21-10-2021	<u> </u>	28-29
12.	Copy of memo of second representation	-	30-301
13.	Copy of order dated 29-11-2022	j j	21-59
14.	Wakalatnama	•	60.

INDEX

Appellant

- Zan 2

Sawar Khan Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

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Umar Sadiq Advocate High Court Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat. Cell No. 0346-9415233 BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

45 of 2023 Service Appeal No.

Sawar Khan S/o Jahan Rauf R/o Mohalla Kari Khel Matkanai, Tehsil Batkhela, District Malakand [Sepoy No.5396]

.....Appellant

Inty No.

<u>VERSUS</u>

- Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- Commandant Malakand Levies/Deputy Commissioner, District Malakand at Batkhela.

.....Respondents

APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

PRAYER:

Restation

On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement orders issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

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Respectfully Sheweth:

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6)

- That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit.
- That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory (Copy appointment order is attached as Annexure "A").
 - That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
 - That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "C").

That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").

That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was

2

revived with certain amendments. Consequently, the junior rank officials like the present appellant would retire after performing certain years of service or on reaching certain age. For instance Hawaldar would retire on reaching 31 years of service or 51 years of age, Naik 29 years of service or 48 years of age, L/Naik 27 year of service or 45 years of age and Sepoy 25 years of service or 42 years of age, whichever is earlier (Copy of amended Rules notified in March 2021 are Annexure "E").

That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "F").

7)

- 8) That the appellant alongwith other similarly placed personnel of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules (Copy of retirement order is attached as Annexure "G").
- 9) That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.
- 10) That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "H").
- 11) That the appellant filed another representation against the above mentioned further amendments in the relevant rules,

which was never responded to. (Copy of memo of second representation is Annexure "I").

- 12) That against the above mentioned Rules framed by the Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional petitions (W.P No.469-M/2021, W.P No.470-M/2021, W.P No.337-M/2021, W.P No.338-M/2021, W.P No.333-M/2021 and W.P No.335-M/2021) before the Hon'ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.
- 13) That in light of the above mentioned Act, the appellant along with other similarly placed employees of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.
- 14) That a larger Bench of the Hon'ble Peshawar High Court heard the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants and their employment matters would be dealt with by this Hon'ble Tribunal (Copy of order dated 29-11-2022 is Annexure "J").
- 15) That being aggrieved with the impugned notifications and subsequent retirement order, the instant appeal is being filed before this Hon'ble Tribunal, *inter alia*, on the following grounds:

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GROUNDS:

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A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such.

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- B) That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees
- That after the 25th Constitutional amendment, the new C) Constitutional regime demanded streamlining of the erstwhile Tribal Areas with the rest of the Province. So much so, Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 601 years for the whole Force but rather enjoins upon the Provincial Government to take steps towards absorption of the said Levies and Khasadars in regular police. Regrettably, the appellant have been treated in violation of 25th after Constitutional spirit particularly the the Constitutional amendment and subsequent orders.
 - D) That further grounds, with leave of this Hon'ble_{*}Tribunal,
 would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

 (i) The impugned Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement order issued by respondent No. 2 be declared as illegal, the same may be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years of age in light with Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and the appellant be allowed to complete his service till attaining 60 years of age.

 ii) Any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

Appellant

Sawar Khan Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan:

Umar Sadiq Advocate High Court

CERTIFICATE:

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

Appellan

Sawar Khan

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No._____ of 2023

Sawar Khan.....Appellant

MERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

<u>AFFIDAVIT</u>

I, Sawar Khan (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter

DEPONENT

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Sawar Khan

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No._____ of 2022

Sawar Khan.....Appellant

VERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

ADDRESSES OF THE PARTIES

APPELLANT:

Sawar Khan S/o Jahan Rauf R/o Mohalla Kari Khel Matkanai, Tehsil Batkhela, District Malakand [Sepoy No.5396]

RESPONDENTS:

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Malakand Levies/Deputy Commissioner, District Malakand at Batkhela.

Appellant

Muhammad Zeb Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

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Umar Sadiq Advocate High, Court

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KHYBER PAKHTUNKHWA

PESHAWAR, FRIDAY, 15TH FEBRUARY, 2013.

GOVERNMENT OF KHYBER PAKHTUNNHWA -HOME & TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION subserver the 40 February 2018

SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In apartup of the powers conferred by Section 8 of the PATA Levies Force Regulation, and the line Provincial Government of Knyber Paldumiting is pleased to make the following rules, namely-

1. Short the and commercement- (1) These niles may be called the more state the state of the sta

They shall came into force at once.

2. Definitions.-(1) in these Rules, unless the context atheratio require, the followings and capyes is shall have the meaning hereby respectively scalened to them, namely.-

Appointing Authority means the appointing authority specified in rule 4,

"Commandant" means Commandant of the Force, who shall be the Deut Commandant in their respective luriediction;

"Deputy Commandant (Operation)" means an Assistant Commissioner of the officer of the District designated as such by the provincial sovernment who statist Deputy Commandant (Operation) of the Force in PATA, to exercise in his response junisdiction such powers and perform such functions as may be prescribed. But who shall be responsible to the Commandant for operational mattern of the Force in PATA.

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"Deptity Commandant (Annihistration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial governmentation on any officer of the District designated as such by the provincial governmentation emergine in his respective jurisdiction such powers and perform such functions a may be presented and who shall be responsible to the Commandant may be presented and who shall be responsible to the Commandant administration and establishment matters of the Force in PATA.

"Bavenument" means the Government of Kinyber Palditimkhiva;

"Home Department" means Provincial Home & Wilhal Attains Department,

"Initial recruitment" means appointment made other than by promotious and transfer

"Schedule" means the Schedule appended to these suice;

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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION Peshawar the 4th February 2013

SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.

(2) They shall come into force at once.

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2. Definition:- (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-

"Appointing Authority" means the appointing authority specified in rule-4; "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;

"Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.

"Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.

"Government" means the Government of Khyber Pakhtunkhwa;

(f) "Home Department" means Provincial Home & Tribunal Affairs Department;

"Initial recruitment" means appointment made other than by promotion or by transfer;

(h) "Schedule" means the Schedule appended to these rules'

SCHEDULE-III

See Rule 17

S. #	Post/Rank	Length of service/Age
1	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years age whichever is earlier
2	Subedar (BS-13)	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
1	'Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years age whichever is carlier
4	Heveldar (BS-8)	29 years service or 03 years service as Havaidar or 51 years age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years age whichever is earlier
6	L/Nalk (BS-6)	23 years service or 03 years service as L/Naik or 45 years age whichever is earlier
7	Sepoy (BS-5	20 years service or 42 years age whichever is earlier

!. :

Dated Peshawar the 12th December, 2015

NOTHICATION

No Soltavien HDYFLW/1-4/2008 AVOI 1. The competent authority has been pleased to a further amendments in Schedule- of Nilo-412 and Schedule-III of Rulesci7 under Per the Regulation for PATA Lavies Force, 2022 & Rule-24 of the Provincially Administere erces (PATA) regimal Levies Force Service (Amended) Rides, 2019 as under-

Mile-4(2) Scheduleri

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SCHEDURZ-III

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Sepor(BS-51	28 years' service or 60 years of may which ever early	

Government of Kyber Pakhtunktiwa, Home & Tribel Affairs Department Dated Peshawar the 12th December, 2013

NOTIFICATION

No. SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order turther amendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area (PATA) Federal Levies Force Service (Amended) Rules, 2013 as under-

Rule-4(2) Schedule -

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torm No:	ed Force Rost/Rank	Eligibility for promotion	Promo tion Quota	Direct Quota	Qualification
	Subedar Major (BS-	One year service as Subedar	100%	↓ . ↓	
 2. 1	16) Subedar (BS-13)	One year service as Naib Subedar	100%	1	
<u>, 1</u>	Naib Subedar (BS-11)	One year service	100%	<u> </u>	····
4.	Hawaldar (BS-8)	One year service as Naik	100%		
5.	Nalk (BS-7)	One year service as Lance Naik			
6.	Lance Nalk (BS-8)	One year service as Sepoy	100%		Middle Pass/Matri
	Sepoy (BS-5)			1009	Middle Pasa/Matri
7. 8.	Head Amjorar (BS-5)		1009		
9.	Assistant Armorer	Armorer		100	Middle Passivies

SCHEDULE o Rule 4(2) 24

Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Schedule-III or retirement after completion of 25 years of regular service and no extension beyond retirement

shall be granted.

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SCHEDULE -III

Rule -1	7 (Retirement)
S.No. Post/Rank Length o	f service/age for retirement
S.No. Food Major (BS-16) 37 years	f service/age for retirement. f of service or 60 years of age whichever is earlier
1. Subsair (29.13) 35 years	of service of 60 years of age whichever is earlier
2 Subedar (BS-13) 35 year	of service or 60 years of age whichever is earlier of service or 60 years of age whichever is earlier
B. Naib Subedar (BS-11) 33 year	s' of service of 60 years of age whichever is earlier s' of service of 60 years of age whichever is earlier
15. Naik (BS-7)	s' of service or 60 years of age whichever is earlier is' of service or 60 years of age whichever is earlier
15. Naik (BS-7) 6. Lance Naik (BS-6) 28 yes 5. 25 yes	rs' of service or 60 years of age whichever is earlier
6. Lance Naik (1555) 7. Sepoy (8515) 25 yea	TB OF SERVICE C.

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Parelle 17,the following fiell be substituted, patioly:

"17 Retirement All Levier Personal shall nelles from porticie on attaining then age of appendiculon i.e. sizes (60) years or they miny out top bethetikent atter completion of twenty-five (25) years regular percise. and (b) Scheichele-III shall be delated.

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BETTER COPY HOME DEPARTMENT <u>NOTIFICATION</u> Dated Peshawar the 14-07-2020

No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

Amendments

In the said rules :-

a) Fro rule 17, the following shall be substituted, namely:

<u>"17. Retirement.</u>— All Levies Personal shall retire from service on attaining then age of subcrannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and

b) Schedule-III shall be deleted.

SECRETARY TO GOVT: OF KHYBER PAKHTUNKHWA HOME DEPARTMENT

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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION Peshawar, dated the 22-3-2021 -

powers of , the in exercise No. SQ(Police-II)HD/MKD/Levies/Misc./2020:conferred by Section-9 of the PATA Levies Force Regulation, 2012, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following turther amendments shall be made, namely -

Amendments

In the said rules

In Rule 4, sub-rule (1), the following shall be substituted, namely:

Commandiant shall be the appointing authority for initial **"(ł)**• .

recruitment and promotion up to the rank of Subedar.

Provided that the appointing authority for purpose of

promotion to the posts of Subedar Major and Superintendents shall be

Secretary, Home Department.

2. For Rule 17, the following shall be substituted namely;

"17. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted".

For Schedule-III, the following shall be substituted, namely:

"Schedule-Ill (see rule 17]

5, No.	Name of the Post / Rank	Qualification for Promotion	Length of Service /
1	Subedar Major (BS-16)	On the basis of Seniority- cum-filness from emongst the Subedars having Intermediate Qualification	Thirty Seven Years of Three Years' Service as Subedar Major or Sixly Years of age which ever is earlier
2	Subedar (BS-13)	By promotion, on the basis of Sentority Cum Fitness in the following manner, namely: (i) Fifty Percent (50%)	Thirty Five Tears service or Five Yerss service as Subedar or Sixty years of sge whichever is earlier
		(II) Finy Percent (50%	
		from amongst rea Subadars havin Secondary Scho	g ol
3.	Nalb Subedar (BS-11)	By⇒promotion, on the bas of Seniority Cum Fitness the following manne namely:	In Service or Seven Tears
			مربع من

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	(ii) Filly Percent (50%) from amongsi Hawaidars.		
· Length of Service / epA	Qualification for Promotion	Ama A tao 9 any o aman	'ON 'S
Thiry One years service One years of age, whichever is carlier.		(80-28) rebiawah	
Twenty Nine years service or Three years service as Nalk of Forty Eight years of age, whichever is earlier,		(20-58) XIEN	5
Twenty Seven years service or Three years segrice as L/Valk or Forty Five years of age, whichover is earlier.		(90-SB) xistura	9
Twenty Five years	•	(SO-SB) Yodes	٢.

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Years of age, whichever

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Principal Secretary to the Governor, Khyber Pakhtunkhwa.

All Deputy Commissioners, Khyber Pakhtunkhwa. Provincial Police Officers, Khyber Pakhtunkhwa.

Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home He is requested to publish the sbove Notification in the Extra Ordinary Gazette of

PSO to the Chief Secretary, Khyber Pakhtunkhwa.
 PSO to the Chief Secretary, Khyber Pakhtunkhwa.
 Direction Information, Khyber Pakhtunkhwa.
 Direction Information, Khyber Pakhtunkhwa.

Registrar, Peshawar High Court, Peshawar, Alt Commissioners, Khyber Pakhunkhwa,

All Heads of Atlacted Department in Kryber Pakhtunkhwa

whynuther Secretaries to Government of Khyber Pakhtunkhw

Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.

The Chief Minister

KP at Peshawar

Subject: <u>Application for review of the levies rules 2021</u> Respectfully Sir/Madam

1. That the applicants are the levies personals of Malakand Levies.

2. That the Malakand Levies is established in the year 1895.

3. That the Malakand levy personals are performing their regular duty as police since 1973.

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4. That in the year 1962, Levies rules were promulgated., in which the retirement age of different ranks were determined, and the of retirement of Subidar Major; Subidar, Naib Subidar were determined as 30 years of service or 50 years of age, for Lans Naik to Hawaldar 25 years of service or 50 years of age and for constable 18 years of service and 50 years of age whichever comes first. (Rules annexed)"

5. That after the promulgation of the said rules, the mentioned rules were first amended in February, 2013. in which the retirement age of different ranks were determined and rescheduled, the retirement age of Subidar Major were changed to 38 years of service, or 3 years as Subidar Major or 60 years of age, the retirement age Subidar were changed to 35 years of service or 3 years as Subidar or 57 years of age, the retirement age Naik Subidar changed to 32 years of service or 3 years as Naik Subidar or 54 years of age. The retirement age of Hawaldar were changed to 29 years of service, 3 years as Hawaldar and 51 years of age. That the service of Naik were changed to 26 years of service, 3 years as Hawaldar and 48 years of age. The retirement age of Las Naik were changed to 23 years of service, 3 years as Hawaldar and 45 years of age. The retirement age of Seopy/constable were changed to 20 years of service, 42 years of age whichever comes first. (Rules attached).

6. That in December, 2013 the service tenure and retirement age was rescheduled for Subidar Major 37 years of service and 60 years of age. Subidar 35 year of service or 60 years of age, for Naib Subidar 33 years of service or 60 years of age, for Hawaldar 31 years of service or 60 years of age, for Naik Hawaldar 29 years of service or 60 years of age, for Las Naik Hawaldar 27 years of service or 60 years of age and for the constable/seopy 25 years of service or 60 years of age which comes first.(Rules annexed).

- 7. In august, 2016 the service tenure was once again rescheduled in which for the post of Subidar Major 37 years of service, 3 years as Subjdar Major and 60 years of age, For Subidar 35 years of service or 5 years as Subidar or 60 years of age, for Naih Subidar 33 years of service or 7 years as Naib Subidar or 60 years of age which comes first. (Rules annexed).
 - 8. That on 14/07/2020 the schedule of the retirement and service tenure was amended as deleted, the retirement age was fixed as 60 years, or 25 years of service tenure whichever comes first.(copy attached)

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9. That on 22/03/2021 the levy rules were lastly amended, in which for the post of Subidar Major 37 years of service or 3 years as Subjdar Major or 60 years of age, for Subidar 35 year of service, 5 years as Subidar or 60 of age, for Naib Subidar 33 years of service or 7 years as Naib Subidar or 60 years of age, for Hawaldar 31 years of service or 3 years as Hawaldar or 51 years of age, for Naik Hawaldar 29 years of service or 3 years as Naik Hawaldar or 48 years of age, for Las Naik Hawaldar 27 years of service or 3 years as Las Hawaldar or 45 years of age, for constable/Seopy 25 years of service or 42 years of age. (Rules attached).

10.That in the above mentioned rules of 2021, the ranks of Hawaldar and Seopy are changed two steps down from scale 7 to 5.

11. That against the different amendments some levy personals filed writ petitions before the Hon'anle Peshawar high court, which were decided. (Copies attached). 'G

12.That in the year 2021 some of levy personals filed an application to your Honor, on that application the summery of ten pages were prepared which was approved by the hon'able Chief Minister of KP (<u>copy</u> <u>attached</u>)."H

13. That the final amendments of year 2021 are against the fundamental rights of the applicants, because these amendments are based on discrimination in which the service tenure and age of retirement of, Hawaldar to constable were reduced, while the service tenure and age of retirement of other ranks were enhanced.

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14. Those from the implementation of amendments of 2021, 237 levy personals of lower ranks are going to be retired.

15. That for the rank of constable the age of recruitment is minimum 18 years and the age of retirement is 42 years, so it is not possible that someone will serve for 25 years.

16.That levy personals are also serving the country as other forces and be dealt like other forces/police, and their service structure be schedule once for all

17. That the amendments of 2021 are against the natural justice and fundamental right of the applicants are involved.

Petitioners:

1. HC saif Ur Rehman Reg: No:4224

2. HC Umar Rehman Reg No.4282

3. Naik Hawaldar Muluasham Markeg. No. 4356

4. Nalk Hawaldar Shamsul Affreen Reg. No. 4359

5. Naik Hawamar Mubanmad Saleem Reg. No. 4377

6. Las Hawaldar Zafar All Bacha Reg. No. 4415

Dated 29.03.2021

Page 1 of 3

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SEP



OFFICE OF THE DC MALAKAND/ COMMANDANT MALAKAND LEVIES

NO.______/LC DATED MALAKAND THE 94/3_/2021 Phone: 0932-452080 Fax: 0932-452105

OFFICE ORDER

In pursuance of Notification No.SO(Police-II)/HD/MKD/Levtes/Misc/2020 amended Service Rules 2021 Schedule III dated 22-03-2021, issued by Government of Khyber Pakhtunkhwa Home & Tribal Affairs Department, Peshawar, the following Sepoys of Malakand Levies, who have already completed the regulate service/age as noted against each stands retired from service with effect from 22-03-2021 (AN) with full pensionery benefits as per relevant pension rules:

·			·
S,No		Name	Retirement Reason
1.	4515 Sepoy	Fazli Rahman	Completion of the requisite 42-Years age
2.	4517 Sepoy	Sald Alam	Completion of the requisite 42-Years age
3.	4518 Sepoy	Sardar Ali	Completion of the requisite 42-Years age
4.	4519 Sepoy	Fazal Mohd	Completion of the requisite 42-Years age
5.	4524 Sepoy	Sullan Said	Completion of the requisite 42-Years age
6.	4526 Sepoy	Ihsan Ali	Completion of the requisite 42-Years age
7.	4527 Sepoy	Junaid Ahmad	Completion of the requisite 42-Years age
8.	4528 Sepoy	Hazrat Iqbal	Completion of the requisite 42-Years age
9.	4529 Sepoy	Haji Rahman	Completion of the requisite 42-Years age
10.	4531 Sepoy		Completion of the requisite 42-Years age
11.	4532 Sepoy	Sardar Ghani	Completion of the requisite 42-Years age
12.	4533 Sepoy	Amjad Ali	Completion of the requisite 42-Years age,
, 13.	4534 Sepoy	Akhtar Khan	Completion of the requisite 42-Years age
- 14.	4535 Sepoy	Illaf Hussain	Completion of the requisite 42-Years age,
/ 15.	4536 Sepoy	Shah Hussain	Completion of the requisite 42-Years age
16.	4538 Sepoy	Zakir Ud Din	Completion of the requisite 42-Years age
·	4539 Sepoy	1	Completion of the requisite 42-Years age
L		·	Completion of the requisite 42-Years age
19.	4541 Sepoy		Completion of the requisite 42-Years age
20.			Completion of the requisite 42-Years age
21.		Mohd Ihsan	Completion of the requisite 42-Years age,
22	4559 Sepay	Latif Khan	Completion of the requisite 42-Years age
23.	4560 Sepoy	Shahfi Khaliq	Completion of the requisite 42-Years age
	2. 3. 4. 5. 6. 7. 8. 9. 10. 11. 12. 13. 14. 15. 16. 17. 18. 19. 20. 21. 22.	No & Designation 1. 4515 Sepoy 2. 4517 Sepoy 3. 4518 Sepoy 4. 4519 Sepoy 5. 4524 Sepoy 6. 4526 Sepoy 7. 4527 Sepoy 8. 4528 Sepoy 9. 4529 Sepoy 10. 4531 Sepoy 11. 4532 Sepoy 12. 4533 Sepoy 13. 4534 Sepoy 14. 4535 Sepoy 15. 4538 Sepoy 16. 4538 Sepoy 17. 4539 Sepoy 18. 4540 Sapoy 19. 4541 Sepoy 20. 4542 Sepoy 21. 4543 Sepoy 22. 4559 Sepoy	No& Designation1.4515 SepoyFazli Rahman2.4517 SepoySaid Alam3.4518 SepoySardar Ali4.4519 SepoyFazal Mohd5.4524 SepoySultan Said6.4526 SepoyIhsan Ali7.4527 SepoyJunaid Ahmad8.4528 SepoyHazrat lqbal9.4529 SepoyHaji Rahman10.4531 SepoySardar Ghani11.4532 SepoyAmjad Ali13.4534 SepoyAkhtar Khan14.4535 SepoyIllaf Hussain15.4536 SepoySardar Ghani17.4539 SepoySardar Ghani18.4540 SapoyZakir Ud Din17.4539 SepoyNiaz Ali18.4540 SapoyFazal Hussain19.4541 SepoyKhalid Khan20.4542 SepoyKhalid Khan21.4543 SepoyLatif Khan

Page 3 of 3

61.	5104 Sepay	Omer Rehman	Completion of the
62.	5105 Sepoy	Raziq Khan	Completion of the requisite 42 Years age
63.	5108 Sepoy	Nasım Ullah	Completion of the requeste \$2 Years age
64.	5109 Sepoy	Amjad Ak	Completion of the requisite 42 Years age
65.			Completion of the requisite 42 Years age
	5202 Sepoy	Amir Hatam	Completion of the requisite 42 Years age
66.	5258 Sepoy	Saeed Ullah Khan	Completion of the requisite 42-Years age
67.	5259 Sepoy	lhsan Ullah	Completion of the requisite 42-Years app
68,	5260 Sepoy	Mohd Hussain	Completion of the requiste 42-Years age
69.	5326 Sepoy	Nausherawan	Completion of the requisite 42-Years age
170	5396 Sepoy.	Sawar Khan	Completion of the requisit 42.7 cars age
71.	5434 Sepoy	Imliaz Alam	Completion of the requisite 42-Years age
72.	5461 Sepoy	Mohd Humayan	Completion of the requisite 42-Years age
73.	5480 Sepoy	Noor Muhammad	Completion of the requisite 42-Years age
74.	5503 Sepoy	Sarfaraz Khan	Completion of the requisite 42-Years age
75.	5505 Sepoy	Noor Khasaid	Completion of the requisite 42-Years age
76.	5674 Sepoy	Asghar Alı	Completion of the requisite 42 Years age
77.	5897 Sepoy	Fazal Mehmood	Completion of the requisite 42-Years age
78.	5926 Sepoy	Mohd Faroog	Completion of the requisite 42-Years age
79.	5927 Sepoy	Sartaj Mohd	Completion of the requisite 42 Years age
80.	6302 Sepoy	Mohd Zeb	Completion of the requisite 42-Years age

NO. 9387-93 ILC

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DC MALAKAND/COMMANDANT MALAKAND LEVIES MALAKAND

- Copy with forwarded to the:-1. Commissioner, Malakand Division at Saidu Sharif, Swat for information, please.
- Section Officer (Police-II), Home & TA's Department Khyber Pakhtunkhwa Peshawar for information with reference to Notification referred above
- 3. District Account Officer, Malakand, 4. Subedar Major Malakand Levies.
- 5. Official Concerned.

<u>...</u>

For information & necessary action.

DC MA ND/COM LANDANT MALAKAND L MALAKAND



GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION Peshawar, dated the 21-10-2021

NO: <u>SO(POLICE-IIIHD/1-3/FEDERAL LEVIES 2021</u>: In exercise of the powers conferred by Section-9 of the PATA Levies Force Regulation, 2012, and in continuation of this department notification No. SO(Police-IIIHD/MKD/levies/Misc/2020 dated 22-03-2021, the Provincial Government of Knyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules; 2013, the following further amendments shall be made, namely:-

S. No,	Name of the Post / Rank	Length of Service / Age
1	Subedor Mojor (BS-16)	Thirty Seven Years of service or Three Years' Service of Subadar Major or Striy Years of age whichever is earlier.
2	Subedor (85-14)	Thirty five Years of service or Five Years' service as Subedar or Stuty years of age whichever is earlier.
3	Nalb Subedor (15-11)	Thirty These Years of Service or Seven Years' service as Noilo Subodar or Skity Years of age whichever is earlier.
	Howalder (65-09)	Thirty one years at service or filly one year of age whichever is earlier.
\$	Nat: (83-08)	Iwently rime years of sarvice or farty rine years age whichever is earlier.
6	A/NOR (BS-08)	Iwenty seven years of service or forty seven years age whichever is earlier.
7	Sepoy (85-07)	Iwenty five years of service or larry five year of age whichever is earlier.

SCHEDULE-III

5.N 0	Post/ Rank	Eligibility for fromotion	Promotion Quota	Direct Quota	Qualificati
	Subodar Majar (BS-14)	62 years' service as Subedar Or [dtat 2] years al service	100%		<u> on</u>
2	Subector (85-14)	02 years' sorvice as Malo Subsider" Of Total 17 years of service	100%		
3	Ndb Sübedar (BS-11)	04 years' service as Howaldar Or Total 17 years of service	100%		
4	Hawakiar (85-09)	05 years' service as Noix Or Total 13 years at service	100%		<u>├</u>
5	Noik, (#5-06)	03 yeant' service as Lonce Malk Or 10/01 08 years of service			
÷. 7	1/Nplk (85-08)	OS years' service di Sepay	╎╌╌	<u> </u>	
	Sepoy (85-07)			100%	SSC .
9	Head Amarer (85-5) Assbiani Armarer	05 years' service as Assistant Armoner	100%		SSC Gualification with contificate of Armorer
	(BS-1)			100%	SSC Qualification with certificate of Atmorer

SCHEDULE-I

11. A.

Secretary to Overnment of Mhyber Pakhtunkhwa



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Copy forwarded to the:-

- 1. Principal Secretary to the Governor, Khyber Pakhluhkhwa.
- 2. Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
- 3. All Administrative Secretaries to Government of Khyber Pakhlunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhtunkhwa.
- 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Provincial Police Officers, Knyber Pakhlunkhwa. 8. All Heads of Attached Department in Khyber Pakhtunkhwa.
- 9. PSO to the Chief Secretary, Khyber Pakhlunkhwa.
- 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Khyber Pakhlunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Natification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department.

(Police-II) Section Office

10/2021

Anw FI 3 30) تجضور جناب سيكرثري صاحب هوم اينذ ثرايبل افيير حيير يختونحواه بمقام ببثاور ايل كرانى برجارى شده تحكماندرولز نمبرى FEDRAL Levies/2021 (police11)HD/1-3/ FEDRAL Levies/2021 amended Service Levy Rules2021 Shedule 111 Dated 21-10-2021. جارى شدة أزمجاز بيدجناب موصوف يرثرى صاحب حوم ايند ثرابينل افير ... جناب عالى؛ مائلان زيل رض رسان بي ا یک سائلان ملاکنڈ لیویز کے ملاز مین ہیں۔اور مختلف عہدوں پر ملاکنڈ لیویز لیویز میں ڈیوٹی کرتے رہیں. ید کر سائلان کے ملازمت میں عہدوں کے لحاظ سے مختلف مختلف اوقات ملازمت باتی ہیں۔ سی میک جناب موصوف کے دفتر سے ملاکنڈ لیویز نے محکمہ کیلئے مورد حد 2021-10-21 کوردلز با تمبری بالا جاری موكر براي عمل در آر DC صاحب/ كما تدن الماكند ليويز كومجوايا كيا. ۳ بركىجارى شدەرداز باغمبرى بالاادرسابقدرداز so(bolice11)HD/MKD/LEIES/MISC/2020 Amended Service Rules 2021 Shedule111Dated 22-03-2021 کے تحت جناب کمانڈن . صاحب ملاکنڈ لیویز نے بروئے تھم نامے محررہ 2021-03-22 دیگر مختلف اوقات میں مختلف تھم تامہ کے رو<u>سے</u> مانلان كوملازمت بدير بنائر ذكي كفي-۵ ید که دولزمزکوره جلد بازی میں تیار ہو کیے ہیں۔جس میں ظاہری طور پرصاف ادر بیشار حامیاں ہیں۔ ۲ ید کرداز مزکورہ سے تھا میاں دور کرنے اور درست کرنے کیلیے رواز مزکورہ نظر ثانی کامختان ج-۷ میکدد دان مزکور ، پرنظر تانی نه کزنے موجود ، شامیاں دورنه کرنے اور سیح ودرست نه کرنے سے سائلا ان کی حق تلفی ہوتی ہیں۔ · اور پریشانی کی علاوه مالی نقصان کاسا مناب - اورائ طرح ائنده دیگرملاز من کوملاز مت اور بشائر د منت مس شواری موگ -۸ ید دونزمزکوره پرنظرتانی کرے اور درست بونے کی صورت میں سائلان طازمت پر سحال بور نے سکی حقر اران ہیں۔ اسل بزر الديخرير مدد دواست المكراني سائلان مستدى بي - كدرداز مركوره يرفظر تانى كرف خاميال دوركر في اور درست حالات میں تیار کرنے اور ساکلان کوطلار مات پر بحال کرنے اور کمانڈ شف صاحب ملاکنڈ کے علم تأسیم محرره 22-03-2021، دیگر منف تھم نامے ارڈرمنسول کرنے کے احکامات صادر فرمائے۔ اور دیگر جو قرین انصاف ہو بھی مرحست فرمائي جائ - مورجه 1202.01-25 CTC. Schang العريض 82501216 سائلان حدد ر عسطران مسلم مردر على ي 318 4 it it 4570 2 1416.3 1 14 51 Done 1 4228 1 1/6 1/4 - 10 F

<u>Judgment Sheet</u> PESHAWAR HIGH COURT, PESHAWAR. (JUDICIAL DEPARTMENT) <u>W.P.No.470-P/2021</u>. <u>JUD G M EN I</u>

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Date of hearing --- 29.11.2022. Barrister Dr.Adnan for the petitioners. Mr.Saqib Raza, A.A.G for the respondents.

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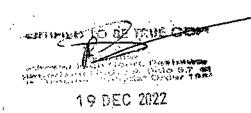
<u>S M ATTIQUE SHAH, J:-</u> For the reasons recorded in our detailed judgment of even date in W.P.No.367-M/2021 titled "Muhammad Ghafar etc. Vs. Govt: of Khyber Pakhtunkhwa" this writ petition is dismissed.

JUDO JUDGE



Announced. Dt.29/11/2022.

HON'BLE MR JUSTICE LAL JAN KHATTAK, HON'BLE MR JUSTICE S M ATTIQUE SHAH 4 HON'BLE MR JUSTICE SYED ARSHAD ALL





<u>Judgment Sheet</u> PESHAWAR HIGH COURT, PESHAWAR.

(JUDICIAL DEPARTMENT) W.P.No.367-M/2021 with I.R, <u>CM Nos.1053/2021 & 1183/2022</u>. JUDGMENT

Date of hearing — 29.11.2022. Barrister Dr.Adnan for petitioners. Mr.Saqib Raza, A.A.G for the respondents.

> S M ATTIQUE SHAH, J .- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of notification No. SO (Police-ii) HD/ MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office order bearing No.128/DC/CSL dated



20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

Likewise in W.P.Nos.333-M/2021,
 334-M/2021, 335-M/2021, 338-M/2021,
 345-M/2021, 1026-M/2021, 1035-M/2021,
 1187-M/2021, 1206-M/2021, 1207-M/2021,
 34-M/2022, 212-M/202 and 993-P/2022 the
 petitioners have made the following praver:

"On acceptance of this writ petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by the Constitution of Islamic Republic of Pakistan, 1973, may be declared lilegal void ab initio and of no legal effects on the rights of the petitioners."

> EXAMINER Peshawar High Court

Similarly, in COC Nos.38-M/2021 in W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No,367-M/2021. 3. Brief facts of the case(s) are that the petitioners were appointed in the "Swat-Levies Force" as Sepoys etc. and presently terms and conditions of their services are regulated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012" whereunder besides PATA Levies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All personnel shall retire as per the Schedule-III and no extension in service beyond retirement shall be granted". On 14.07.2020, vide Notification No.SO

Peshawar High Court

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(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as "All uniformed force shall retire from service on attaining the age of superannuation i.e. Sixty (60) years or they may opt for retirement after completion of twentyfive (25) years regular service". Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-III of the rules 2013 as under;-

> "Retirement; All levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted."

4. Being aggrieved from the ibid amendment, the petitioners have filed the instant petitions.

5. Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.

6. Learned counsel representing the petitioners vehemently argued that the

EXAMUSER Peshawar High Court

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impugned Notification is arbitrary, perverse, illegal, Issued without lawful authority and *mala fide* intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not hold field, therefore, the impugned Notification is liable to be set aside.

AAG worthy Conversely, 7 representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25th amendment the the Provincial Assembly passed continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and;

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therefore, the impugned Notification was issued per law which does not require any interference by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

8. Heard. Record perused.

9. Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the *Levies Force* were dealt with under the *Frontier Irregular Corps (FIC) rules, 1962* which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies



Force (service) Rules, 2012" were framed for Provincial Levies Force. While separate service rules were also framed thereunder for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. However, petitioners have become aggrieved from the impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25th amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25th amendment in 2018, both *FATA & PATA* were merged in the province of Khyber Pakhtunkhwa and Federal *Levies Force*

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working in FATA was merged into the regular police of the province. Albeit, in Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25th amendment were allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument. Therefore, impugned Notification was issued by the respondents with lawful authority.

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding *W.P. No. 528-M/2016 (Ikramuliah's case)* determined the status of personnel of the *Provincial Levies Force* as that of civil servants in the following terms:-

"19. The Provincial Levies Force ("Force") was granted statutory cover through Khyber Pakhtunkhwa Regulation No.1 of

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2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under:-

"3. Power to constitute and maintain by the Force and its functions.--- (1) Government may constitute and maintain a Force for performing the following functions, namely:

- (a) ensuring security of roads in PATA;
- (b) ensuring security and manning of piquet;
- (c) guarding Government Institutions and Installations;
- (d) ensuring security of jails and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs;
- (f) anti-smuggling activities especially timber smuggling;

(g) destruction of illicit crops;

(h) serving of summons or procedures;

(I) raid and ambush; and

 such other functions as Government may, by notification in the official Gazette, require the Force to perform.

(2) In discharge of their functions, officers and staff of the Force shall



be guided in accordance with this Regulation and the rules.

(3) The head of the Force shall be Commandant in his respective jurisdiction.

(4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.

(5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.

(6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.

(7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.

(8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and instructions.

(9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government.



4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-

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 (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding against acts of unlawful interference;

 (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;

(c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;

 (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;

(e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and

(f) perform such other legal functions as the competent authority may require him to perform^{*}.

> 20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial



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Exchequer and performs the policing service in the erstwhile PATA.

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21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.

22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servants Act, 1973 (*"Act, 1973"*). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under:-

"2. Definitions.---(1) In this act, unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say--

(8)

(b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—

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 a person who is on deputation to the Province from the Federation or any other Province or other authority;

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(ii) a person who is employed on contract, or on work charged basis, or who is paid from contingencies; or
 (iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the Workman's Compensation Act, 1923 (Act VIII of 1923)".

23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-

*260.

"service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Majiis-e-Shoora

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(Parliament)] or of a Provincial Assembly, but does not include service as Speaker, Deputy Chairman, Speaker, Deputy Chairman, Prime Minister, Federal Minister, Minister of State, Chief Minister, Provincial Minister, [Attomey-General], [Advocate-General],] Parliament Secretary] or [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology. Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Minister] or member of a House or a Provincial Assembly;

Whereas Article 240 of the Constitution envisages that:-

*240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Pakistan shall be determined –

(8)

(b) in the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly:

Explanation.- In this Article, "All-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing

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day or which may be created by Act of [Majils-o-Shoora (Parliament)].

24. The Phrase "performing in with the affairs connection of Federation or for present matter Province* elaborately was explained in the case of <u>Salahuddin and 2 others ys.</u> Frontier Sugar Mills & Distillery Ltd., Tokht Bhal and 10 others (PLD 1975 Supreme Court 244). In the said judgment, the Apex Court has held:

"Now, what is meant by the phrase performing functions in connection with the effairs of the Federation or a Province". It is clear that the reference is to governmental or State functions, involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise functions pertaining to economic development, social welfare, education, public utility service and other State enterprises of ân industrial or commercial nature. Ordinarily, these functions would be performed by persons or agencies directly appointed, controlled and financed by the State, I.e., by the



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177 Ex-DSR Muhammad Nazir (1998 SCMR 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

"7....Perusal of these rules clearly shows that they are all embracing, and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakistan Rangers Ordinance is silent, therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service, Tribunals* Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal Service Tribunal ... ".

26.	Similarly,	in	the	case	of
Con	<u>mandant.</u>			Froi	<u>ntier</u>
Con	stabulary,		-	Kh	<u>vber</u>
<u>Pakhtunkhwa,</u>		Pe	eshav	var	and



others vs. Gul Raqib Khan and others (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Relevant paragraphs of the said judgment are reproduced as under:-

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*6. Three broad tests for establishing the status and character of a civil servant emerge from the Constitutional mandate of the aforegoing Articles. Firstly, under Article 240(a) of . the Constitution. appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of Article 260 of the Constitution, 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests in an Administrative Tribunal, namely, the Federal Service Tribunal, These tests are 🤇 mentioned in the Muhammad Mubeen-us-Salam_ case



ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant' in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alla, holds a civil post "in connection with the affairs of the Federation" including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servant" (at p. 682 of the law report).

7. Having noticed the qualifying criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force "for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof. Section 3-A of the Constabulary Act authorises the Federal Government to employ the FC outside the limits of or adjoining the North-West Frontier Province in other parts of Pakistan for

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the better protection and administration of those parts. Section 5(1) of the Act Ibid vests the Federal Government with power to appoint the Commandant and other persons including the District Constabulary Officers or Assistant Constabulary Officers of the force in one or more districts. Section 6 delegates to the Commandant and District Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made under the Act. The Federal Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules. 1958 ("Constabulary Rules"), in order to provide the terms and conditions of service of the officers and men in the FC.

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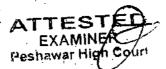
8. It will be observed that the matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Therefore, Act. the terms and conditions of service of the employees of the FC are prescribed



in the Act and the Rules. The test laid down in Article 240(a) of the Constitution requires that the appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service of Pakistan shall be determined "by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules, therefore, satisfy the Article 240(e) test. The judgment in the Muhammad Mubeen-us-Selam case ibid endorses this point of view:-

"86.... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals.."

27. Similarly, this Court in the case of <u>Gul Munir vs. The</u>



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Government of Pakistan through Secretary, Ministry of States and Frontier Regions (SAFRON), islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Commandant, Frontier **Constabulary** Khyber Pakhtunkhwa, Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established through Federal Levies Force Regulation, 2012 having the same structure of service for its employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed under Federal Levies Force Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and dutles as per law laid down by the Apex Court in the cases of Federation of Pakistan through Secretary, Ministry of Interior (Interior Division), Islamabad and 2 others



vs. RO-177 Ex-DSR Muhammad Nazir (1998 SCMR 1081) and Commandant, **Frontier** Constabulary. Khyber <u>Pakhtunkhwa.</u> Peshawar and others vs. Gul Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the counsels leamed for the respondents ls. sustained and accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The present petitioners may agitate their grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gul Ragib Khan's case (2018 SCMR 903) has held that:

*11. It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the



services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servents. Insofar as the question of competent remedy in respect of service disputes of FC men is concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these appeals filed by the appellant-Commandant, FC are according allowed in above terms".

When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and ibid judgment, we observed that service of both the forces is governed under the rules so framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,

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Therefore, we believe that the 2012". status of petitioners is that of civil servants for all practical and material purposes, and as such, the matter of terms and; conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners (PATA Federal Levies Force) and Provincial Levies Force both were framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law. Learned counsel representing the petitioners could



not distinguish the status of petitioners (PATA Federal Levies Force) vis a vis Provincial Leavy Force in any manner. Both forces are performing their functions in the same area for the same object and; purpose, and both are being maintained through the provincial exchequer. Therefore, the matters arising out of the terms and; conditions of service of the petitioners are only amenable to the jurisdiction of the Service Tribunal in terms of Article 212 of the Constitution.

 So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder. 2015 ASSEMBLY SCMR 253 NATIONAL SECRETARIAT through Sectrary V. MANZOOR AHMAD and others.

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Therefore, the contention so agitated at the bar is misconceived and as such repelled.

In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fall outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed; being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants was not determined, therefore, the petitioners may avail the remedy of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this judgment in terms of the judgment of august apex court in Gul Ragib khan's case 2018 SCMR 903.

COC Nos.38-M/2021 in W.P.No.367-M/2021 and; COC No.436-

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28 P/2022 in W.P.No.1335-P/2022 are dismissed for having become infructuous. JUDG JODGE Announced. Dt.29/11/2022. JUDGE HONBLE MRJUSTICE LAL JAN KHATTAK, HONBLE MRJUSTICE S M ATTIQUE SHAH & HONBLE MRJUSTICE SYED ARSHAD ALL ಕ್ಷನ^{್ರ} ೫೬ ಗೇತ್ರಕ 61136" 8.7 6 5 C. 12. 12. 12. 1 19 DEC 2022 Date of Presentation of Application Copying fee Date of Preparation of Congrand 1.8-12 Date of Delivery of Copy 12 - 2 Rinning By $\left(\begin{array}{c} c \end{array} \right)$

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خيبر بحتو تحو ن يشاور /سوات يمي كورك قمت ایک رو پَ مورخه ۱۰ 4 رسم مقدئ سرمان دعومي عث تح برآ تک جرم مقېدمه مندرجه عنوان بالاميں اپني طرف سے واسطے پيروي وجواب دہي وکل کا روائي بتاور بين كمي كرف ورف سوات كيا بير سرعد نان خان ASC عرضادق الدوكيث متعلقه آن مقام الم مقرركر سے اقراركيا جاتا ہے كہ صاحب موصوف كومقدمہ كى كل كارواتى كا كامل احتياط موكار نيز وكيل صاحب كوراضي نامدة تقرر ثالث دفيصله برحلف دييخ جواب دی اورا قبال دعویٰ اور درخواست ہوشم کی تصدیق زرادراس پر دستخط کڑنے کا اعتیار ہوگا۔ نیز بصورت عدم پیروی یا ڈگری ایک طرف یا اپیل کی برامدہوگی اور منسوخ مذکور کے نسل 3 یا جزوی کاروائی کے داسطے ادروکیل یا مختار قانونی کواپنی ہمراہ یا اپنی بجائے تقرر کا اختیا رہوگا۔ اورصاحب مقرره شده كوبهى جمله مذكوره بالااختيارات حاصل ہو یے لیے اوراسکا ساختہ ب ہر داختہ منظور وقبول ہوگا۔اور دوران مقدمہ میں جوخر چہ وہر جانہ التوابی مقدمہ کے سبب ہے ہوگا اسکے شخق وکیل صاحب ہو گئے۔ نیز بقایا دخر چہ کی وصو لی کرتے وفت کابھی اختیار ہوگا اگر کوئی تاریخ پیش مقام دورہ ہر ہویا حدے باہر ہوتو دکیل ما حب پابند نه ہو نے کی پیروی مقدمہ نہ کورلہذا دکالت نامہ کھودیا ک سندر ہے r. 22 د لعد الرقوم فسيده العسم *کے لتے منظور*ہ بمقام سوار طير Union Sodies, Adv Adnass Khan dvocate Supreme Court of Pakistan