FORM OF ORDER SHEET

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Case No	

S No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
1-	5/1/2023	The instant appeal presented today by Dr. Adnan Khan Advocate. It is fixed for preliminary hearing before
 		touring Single Bench at Swat on Parcha Peshi is
 	·	given to appellant/counsel.
:	· :	By the order of Chairman
		REGISTRAR
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BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

		63	·
Service Ap	peal No	<u> </u>	of 2023

Shah Wali Khan	 Appellan

VERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

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Appellant

hah Wali Khan

Shah Wali Khan Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat. Cell No. 0346-9415233

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

5	ervice	Appe	eai No	·- <u> </u>	<u> </u>	OT	2022	5		
	Shah	Wali	Khan	S/o	Gul	Nazar	R/o	Charbagh,	District	Swat
	[Sepo	y No.	66152	5].		-				
			1		-				Арр	ellant

VERSUS

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.

APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

PRAYER:

On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

Respectfully Sheweth:

- 1) That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit (Copy of Appointment Order is Annexure "A").
- That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory.
- That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
- That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "C").
- That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").
- That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. Consequently, the junior

rank officials like the present appellant would retire after performing certain years of service or on reaching certain age. For instance Hawaldar would retire on reaching 31 years of service or 51 years of age, Naik 29 years of service or 48 years of age, L/Naik 27 year of service or 45 years of age and Sepoy 25 years of service or 42 years of age, whichever is earlier (Copy of amended Rules notified in March 2021 are Annexure "E").

- 7) That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "F").
- That some of the personnel of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules.
- 9) That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.
- 10) That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "G").
- 11) That the appellant filed another representation against the above mentioned further amendments in the relevant rules, which was never responded to. (Copy of memo of second representation is Annexure "H").

- 12) That against the above mentioned Rules framed by the Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional petitions (W.P No.469-M/2021, W.P No.470-M/2021, W.P No.337-M/2021, W.P No.338-M/2021, W.P No.333-M/2021, W.P No.1252-M/2021 and W.P No.335-M/2021) before the Hon ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.
 - of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.
 - 14) That a larger Bench of the Hon'ble Peshawar High Court heard the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants and their employment matters would be dealt with by this Hon'ble Tribunal (Copy of order dated 29-11-2022 is Annexure "I").
 - That being aggrieved with the impugned notifications, the instant appeal is being filed before this Hon'ble Tribunal, inter alia, on the following grounds:

GROUNDS:

ميأره

A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such.

- B) That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees
- That after the 25th Constitutional amendment, the new C) Constitutional regime demanded streamlining of the erstwhile Tribal Areas with the rest of the Province. So much so, Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 60 years for the whole Force but rather enjoins, upon the Provincial Government to take steps towards absorption of said Levies and Khasadars in regular police. Regrettably, the appellant have been treated in violation of 25th Constitutional spirit particularly after the Constitutional amendment and subsequent orders.
- D) That further grounds, with leave of this Hon'ble Tribunal, would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

(i) The impugned Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 issued by respondent No. 2 be declared as illegal, the same may be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years of age in light with Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the

appellant and the appellant be allowed to complete his service till attaining 60 years of age.

ii) Any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

Appellant

Sugal

Shah Wali Khan Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

CERTIFICATE:

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

Appellant

Shah Wali Khan

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No	-	of 202	23	,
Şhah Wali Khan			·	Appellant
	·	VERSUS	i	
Government of I	Khybe	r Pakhtunk	hwa a	and another
	;	# 1		Respondents

AFFIDAVIT

I, Shah Wali Khan (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter

DEPONENT

Shah Wali Khan



BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No	of 2023	· · · · ·
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Government of Khybe	er Pakhtunkhwa and an	other
		Respondents
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APPELLANT:		
Shah Wali Khan S/o G [Sepoy No.661525].	ul Nazar R/o Charbagh	District Swat
(NIC#) (Cell#	·)
RESPONDENTS:		·
1) Government of Khyber F	akhtunkhwa through Ch	ief Secretary,
' Civil Secretariat at Pesha	war.	
Government of Khyber th Department, Civil Secreta		Tribal Affairs
		District Swat
Commandant Swat Levie	s/Deputy Commissioner,	
	Appellant	Respondents
	Shah Wali Khan Identified by coun	sels
	A more	
	Dr. Adnan Khan Barr Advocate Supreme Cou	

Umar Sadiq Advocate High Court

DISTRICT COORDINATION OFFICER/ OFFICE OF THE

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notify the appointment of the following candidates as Sepoy in BPS-05 plus usual allowances Committee, the District Coordination Officer/Commandant Swat Levies has been pleased to As per recommendations of the Departmental Selection/Recruitment

ОКDЕК

All selected personnels of the Levies Force shall remain on probation for one yes certendable by a further period of one year, if no order is issued on the expiry of the 1 year of probation period.

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Their recruitment will be subject to the verification of the credentials/antecedents of the applicant from the concerned agencies.

The appointees will be allowed to resign the service on one month prior notice and in case of resignation without notice, two months Pay/allowances if any shall be forfeited in favour of Government.

4- Their services can be terminated at any time in case their performance is found unsatisfactory/guilt-of-misconduct.

5 The appointees should join duties within one week of the issue of this order.

DISTRICT COORDINATION OFFICER/ COMMANDANT SWAT LEVIES.

No. 57.7-%/DCO/CSL

2

Copy forwarded to:

1- The District Accounts Officer, Swat.

2- The Officials concerned

DISTRICT COORDINATION OFFICER/

KHYBER PAKHTUNKHWA · Published by Authority PESHAWAR, FRIDAY, 15TH FEBRUARY, GOVERNMENT OF KIYBER PAKITUNKIWA HOME & TRIBAL AFFAIRS DEPARTMENT NOTIFICATION Postures the 4th February 2018 SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA In exercise of the powers conferred by Section 9 of the PATA Levies Force Regulation.

Provincial Government of Khyber Pakhtunkings is pleased to make the following rules, namely: Short title and commencement- (1) These rules may be called with all manufacturing the called with a little and commencement. They shall come into force at once. Definitions. (1) in these Rules, unless the context otherwise require, the following shall have the meaning hereby respectively assigned to them, namely-"Appointing Authority" means the appointing authority specified in rule 49 "Commandant" means Commandant of the Force, who shall be the Dep Commissioner in their respective juriedletion; "Deputy Commandant (Operation)" means an Assistant Commissioner d officer of the District designated as such by the provincial government who state Deputy Commandant (Operation) of the Force in PATA, to experies in his results. (c) furiadiction such powers and parform such functions as may be presurbed. who shall be responsible to the Commandant for operational matters of the For in PATA. "Deputy Commandant (Administration)" : means (Administration) of the Force, who shall be an officer of the provinces Exemple may be prescribed and who shall be responsible to the Commandation such powers and perform such function such powers and perform such functions and perform such functions. administration and establishment matters of the Force in PATA. "Government" means the Government of Klyber Pakitum trees; "Home Department", means Provincial Home & Tribal Affairs Department, "Initial recruitment" means appointment made other than by promoti transier: "Schedule" means the Schedule appended to these rules:



	A GOVERNMENT GAZETTE EXTRA SCHEDUE -III See Rule 17	RDINARY, 15th FEB	RUARY, 2013/AC		
850 KHYBER PAKHTUNKIN				- Az	
Cont/Runk		service as Subodi	IT. Major on our re-	n age	
Subsdar Major(85-16)	38 years service or (3) years	a service as Subeday	dar of 64 years age	midnever.	
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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME &TRIBAL AFFAIRS DEPARTMENT

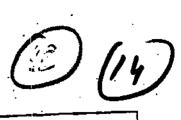
NOTIFICATION Peshawar the 4th February 2013

SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

- 1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.
 - (2) They shall come into force at once.
- 2. Definition:- (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-
 - (a) "Appointing Authority" means the appointing authority specified in rule-4;
 - (b) "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;
 - (c) "Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.
 - (d) "Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.
 - (e) "Government" means the Government of Khyber Pakhtunkhwa;
 - (f) "Home Department" means Provincial Home & Tribunal Affairs

 Department;
 - (g) "Initial recruitment" means appointment made other than by promotion or by transfer;
 - (h) "Schedule" means the Schedule appended to these rules'



SCHEDULE-III See Rule 17

		See Rule 17
#	Post/Rank	Length of service/Age
1	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years age whichever is earlier
2	Subedar (BS-13)	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
3	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years age whichever is earlier
4	Havaldar (BS-8)	29 years service or 03 years service as Havaldar or 51 years age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years ag whichever is partier
6	L/Naik (BS-6)	23 years service or 03 years service as L/Naik or 45 years ag whichever is earlier
7	Sepoy (BS-5	20 years service or 42 years age whichever is earlier

CFC

LITC

sted Peshavar the 12th December, 2015

NOTHICATION

Mo.Sollavies HD/F/W/1-4/7018 Mol. 1. The competent authority has been pleased to a lorther amendments IR Schedule-Lof Rule 4/2; and Schedule-III of Rules:17 under Par lorther amendments IR Schedule-Lof Rule 4 of the Previncially Administers in Regulation for PATA Levies Force, 2012 & Rule-14 of the Previncially Administers in Regulation for PATA Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) (PATA) Federal Levies Force Service (Amended Rules, 2013 as under to 1025 (PATA) (PATA

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SEREDULE-L

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Uniformed Force	Eligibility, toj	Plo	motion	Direct:	Dualifical
Post/Rank	1 January	יעסיון	dta 4	Goots.	1
	One hear service at	1.14	0%	\\ . · · .	
SubeterMajor	* Charle	1 .1	10%	+	
Subedal	One year-service as	1.1	nig "	1: :	1
(195-13)	L LEGIL CHRACIAL	_ 1 * l	10%	7	1
Nalb Subeder	One year service as]	<u> </u>	:	-
(85-12)	Oge yearservice a	3 3	00%	·.\ .	: 1
isavalds:	AFRICA 1	<u>: </u>	1	-4	*:.4
(62-6)	One year service	13 √.	100%	· \ . `	1
n Nelk	Lance Nalk	خلت	100%		
185-7	Plye years service	4	700%	1	
(63-6)	з Ѕероу	ابت		100	Middle
Sapoy			<u> </u>	- اب	Matric
(88-5)	Five years' servi	ÇØ	100%	: - }	Matric
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(\$-29g; · · ·	Armorei	· <u>··</u>	t-4		Middle Middle
A A A A A A A A A A A A A A A A A A A	10.0		11.	1.	Watt
Assistant Armorer	237 11 11 11 11 11 11 11 11 11 11 11 11 11	-	11-1-	'. 1	of Ar
(BP\$-1)	il in ten in law nerso		ما الله	ice as ne	r Schiodule-Il

Run-17 (Retirement) (1) All uniform levy personnel shall retire as per Schadule-III or will for retirement after complete of 25 years of regular service and no extension 'word retirement shall be granted.

SCHEDULE-III

	Rule 1	Begleweit	veriremint.	
Post/ Runk Subedar Millor(BS-16)	Longth of	ervice / age for	ts of age whi	chevenis earl
Subedar Melor(BS-16)	37 years.	andce or 60 V	ers of age wh	ichever earlie
Suhedir BS-13	Q2 years	ervice or 60 ye	alz of als Mi	labation garlle
Nalb Subedar BS-111	21 Unats	COLNICS GLODAL	***************************************	Pilles 18verdelle
Hawaldar (Bis-8	. Ladiment	FELAICA OI AAT	4 . 4 . 2 . 3	PINE SOLL COLLE
nee Nakibs-6	2 Vents	SHIVICE OF 60	wers of sign w	hichaver carlie
Sepoy(BS:5)	28 1637	301 100		.1

ETE CTZ

Government of Kyber Pakhtunkhwa, Home & Tribal Affairs Department Dated Peshawar the 12th December, 2013

NOTIFICATION

SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order inther amendments in Schedule-I of Rule 4(2) and Schedule-III of Rules-17 under Para of the egulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area PATA) Federal Levies Force Service (Amended) Rules, 2013 as undertuls-4(2) Schedule -



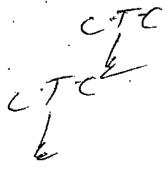
SCHEDULE-I See Rule 4(2)

om.	ed Force	Eligibility for	Promo	Direct	Qualification
No	Post/Rank	promotion	tion Quota	Quota	
·	Subedar Majof (BS-	One year service as Subedar	100%		
	16) Subedar (BS-13)	One year service as Naib Subedar	100%	\ \	
	Naib Subedar (BS-11)	One year service	100%		
	Hawaldar (BS-8)	as Hawaidar One year service as Naik	100%		<u> </u>
5.	Nalk (BS-7)	One year service as Lance Naik	100%		· .
6.	Lance Naik (BS-6)	One year service	100%		Middle Pass/Matri
	Sepoy (BS-5)	as Sepoy		100%	Middle Pass/Matr
7. 8.	Head Armorer (BS-5		100%	-	7.0
	to at Mamores	Armorer		100	% Middle Pass/Mat
9.	Assistant Armorer (BS-1)				er Schedule-III or opt f

Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Schedule-III or opt for retirement after completion of 25 years of regular service and no extension beyond retirement shall be granted.

SCHEDULE -III

shall be	Glauren.	SCHEDULE -III
		Rule -17 (Retirement)
	- Land - ale	Length of service/age for retirement 37 years' of service or 60 years of age whichever is earlier
S.No	Post/Rank,	37 years' of service or 60 years of age whichever is earlier 35 years' of service or 60 years of age whichever is earlier
11.	Subedar Major (BS-16)	35 years' of service or 60 years of age willower is earlier
2.	Subedar (BS-13)	35 years' of service or 60 years of age whichever is earlier 33 years' of service or 60 years of age whichever is earlier
3.	Naib Subedar (BS-11)	33 years' of service or 60 years of age whichever is earlier 31 years' of service or 60 years of age whichever is earlier
	Hawaldar (BS-8)	31 years' of service or 60 years of age whichever is earlier
4.		29 years' of service or 60 years of age whichever is earlier 28 years' of service or 60 years of age whichever is earlier
5.	Naik (BS-7)	28 years' of service or 60 years of age whichever is earlier
6.	Lance Naik (BS-6)	28 years' of service or 60 years of age whichever is earlier 25 years' of service or 60 years of age whichever is earlier
7.	Sepoy (BSI-5)	



"17 Retirement. All Levies Personal shall retire fruer spreich on attaining then ago of superinquision Le, sixty (60) years or they may opt for. betiveriest atter completion of twenty-five (25) years regular service. That Schedule-III shall be deleted.

CICI

BETTER COPY

HOME DEPARTMENT NOTIFICATION Dated Peshawar the 14-07-2020



No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

Amendments

In the said rules:-

- a) Fro rule 17, the following shall be substituted, namely:
 - "17. Retirement.— All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and
 - b) Schedule-III shall be deleted.

SECRETARY TO GOVT: OF KHYBER PAKHTUNKHWA HOME DEPARTMENT

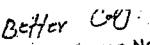
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fed by Seiden-B of the PATA Lesies Force Regulation, 2012, its Provincial securit of Parties Publicantinus to planted to direct that in the PATA Potenti Me Pour Circles (Accepted) Pariet, 2013, Set Johnston Remier estimatements chall In the and rates ,00 Cm December and ste law boots, 3. Par Betredt fo M. Smith PERSONAL AND RES 18 1212 WH ZZ

SECRETARY TO IT OF KINTHER PARKTURKING MEAL APPAIRS DEPARTMENT Company of 10 16 Department (Diplot Petitelinisms). It in the Entre Orderery (Issues &. 1806) of the same to the same awad tổ





o be substituted notification of even No & date.

GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT



NOTIFICATION Peshawar, dated the 22-3-2021

in exercise conferred by Section-9 of the PATA Levies Force Regulation, 2012, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

Amendments

- 1. / In Rule 4, sub-rule (1), the following shall be substituted, namely: In the said rules:
 - Commandant shall be the appointing authority for initial

recruitment and promotion up to the rank of Subedar:

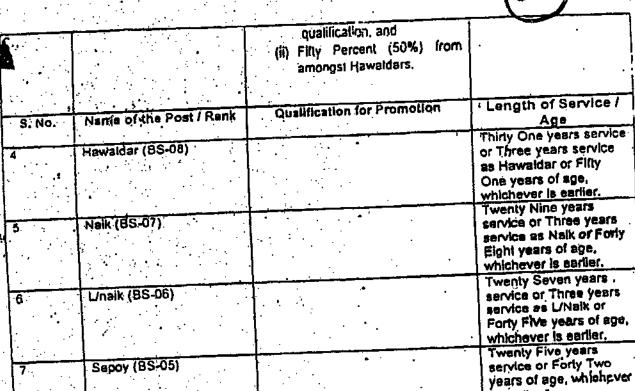
Provided that the appointing authority for purpose of promotion to the posts of Subedar Major and Superintendents shall be Secretary, Home Department.".

- For Rule 17, the following shall be substituted namely;
 - 417. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted";
- For Schedule-III, the following shall be substituted, namely:

Schedule-III

	Name of the Post / Rank	[see rule 17] Qualification for Promotion	Length of Service
No.		On the basis of Seniority	Thirty Seven Years or Three Years' Service as
	Subedar Major (85-15)	On the basis from amongst the Subodars having intermediate Qualification	Years of age whichever
		on the basis	Thirty Five Yeras
	Subedar (BS-13)	of Sensony Commanner,	Sixly years of age
		(ii) Fility Percent the	e l
		Naib Streets having intermediat qualification; and	(8.)·
		(ii) Fifty Percent (50% Irom amongst Na	(A) C. T.C.
		Substant Secondary School	ng ool
		Certificate the ba	isis Thirty Three Year in Service or Seven Year
3.	Naib Subedar (BS-11)	the following man	
		namely:	a





SECRETARY TO GOVERNMENT OF KHYBER PAKHTUNKHWA, HOME & TRIBAL AFFAIRS DEPARTMENT

is earlier.

Copy forwarded to the:-

- Principal Secretary to the Governor, Khyber Pakhlunkhwa.
- 2. Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
- All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhtunkhwa.
- 6. All Deputy Commissioners, Khyber Pakhlunkhwa:
- Provincial Police Officers, Khyber Pakhtunkhwa.
- All Heads of Attached Department in Khyber Pakhtunkhwa.
- 9. PSO to the Chief Secretary, Knyber Pakhtunkhwa.
- 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Khyber Pakhtunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhlunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department

Section Offid

جندمت جناب دزیراعلی صاحب خیبر پختونخواه پیثاور ای

عنوان اور فواست بمراه صدور على كري يويزير والدور 2016 منسول كري ترميم 2021-03-22

NO.SOIPlofica-II)HD/MKD/Levies/Mise./2021

جذب نا ق

یز ارش ہے کے سرائل سوات کیو یز میں بھیٹیٹ سپاہی شنگی سوات میں مختلف پوسٹ و کارڈ اپنی ڈیوٹیاں سرانجام ہے۔ یہ کہ محکمہ اینڈ نرائبل افیے راڈ یہار ٹسٹ نیٹ ورے و میلیکیٹن مور نصہ 22/03/2021ء کے شیڈ ول 3 کے مطابق

ا یہ ایسے پہان بھی دیڈائیۃ و بور ہے ہیں۔ جن کے آل مروس 10/12 سال بنتی ہے۔ اس طری آانس نا ٹیک بھی 18/20 سال پر ریڈ مز و بور ہے ہیں۔ جبّد نا ٹیک 21/22 سال میں اور حولدار ان بھی 25 سال سے قبل ریٹا مُڑو بور ہے ہیں۔

ہے کہ ذرکور وہ وہ اللہ منظانی حداری سکیل 9 ہے 8 انس مائیک 7 ہے 6 اور سپائی کی سکیل 7 ہے 5 میں منظ الی کی آئی ہے۔ جو کہ سر اسر زیاد تی ہے اور میکن وقانون کے منافی ہے۔

یہ کہ مذکور ونو پھیلیشن کے مطابق ریٹائر منٹ کی صورت میں ریٹائر فر ہونے والے ملاز مین کو پینشن وو کیرم را مات کی وصولی میں قانو نی جھید بیان اور مشکلات فمایال طور نامیان ہے۔

یہ الم بھی قابل فور ہے۔ کہ معراہ رتعیم یافتا ہاہی اٹس نائیک اور حولد ارکوریل کرفائیا جارہے ہیں۔ قودوسری الم فسطرر سیدہ اللہ متعیم بافتا احد کاران کو ندیر مبلت دی جاری ہیں۔

ہذا درجہ ہاار حقائق کو مذکلر کئتے ہوئے ٹوٹینکٹشن 2016 کواپی اصل روٹ نے مطابق بحال کرنے اور ٹوٹینکیشن بحربیہہ 22/03/2021 کومٹسوٹ کرنے کے احظ مات ساور فرماکل کی داردری بی جائے۔

> تاحیت دی کورینگے امراقی 2/04/2021

(501) (500)

(24)

Amer



GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION Peshawar, dated the 21-10-2021

NO: <u>SQ(PQLICE-II)HD/1-3/FEDERAL LEVIES 2021</u>:- In exercise of the powers configred by Section-9 of the PATA Levies Force Regulation, 2012, and in continuation of this department notification No: SQ(Police-II)HD/MKD/levies/Misc/2020 dated 22-03-2021, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules; 2013, the following further amendments shall be made, namely:

SCHEDULE-III

S. No.	Name of the Post / Rank	Langth of Service / Age
1	Subedor Major (BS-16)	Thirty Seven Years of service or litree Years' Service as Subadiar Major or Stuty Years of age whichever is partier.
2	Subedor (85-14)	Inity five Years of service or five Years' service as Subedar or Shity years of age whichever is earlier.
3.	Notes Subedon (\$5-11)	Thirty Tree Years of Service or Seven Years' service as Noib Subedor or Sixty Years of age whichever is earlier.
	Howolder (85-09)	Thirty one years of service or fifty one year of age whichever is earlier.
5	Nolk (85-08)	Twenty nine years of service or forty nine years age whichever is earlier.
6	/L/NO& (55-06)	. I wenty seven years of service or forty seventyears age whichever is earlier.
7	Sepoy (85-07)	Twenty five years of service or lotty five year at age whichever is earlier.

SCHEDULE-I

2.W	Post/ Rank	Eligibility for Promotion	Promotion Quota	Direct Quota	Qualificati on
1,	Subedar Major (BS-16)	62 years' service as subodar Or fotal 21 years of service	198%		
2	Subedor (65-14)	02 yedrs' service of NOTO Subsidiar Or Total 13 years of service	100%		
3	Naib Subedar (65-11)	04 years' service as Hawaidar Or Total 17 years of service	100%		
4	Howaldor (85-09)	O5 years' service as Naik Or Total 13 years al service	100%		
5	Nak (85-08)	03 years' service as Lance Naik Ot Total 06 years of service			
6	L/NOR (85-06)	02 Aecus, seusce of 2600A			<u> </u>
7	Sepoy (85-07)		• [100%	SSC
8	Head Armorer (83-5)	05 years' service as Assistant Armorer	100%	,	SSC Qualification with certificate of Armorer
9.	Assistant Atmorec (BS-1)			100%	SSC Qualification with certificate of Atmorer

Secretary to Sovernment of Khyber Pakhtunkhwa CTIC

va.



Copy forwarded to their

- 1. Principal Secretary to the Governor, Khyber Pakhtunkhwa.
- 2. Principal Secretary to the Chief Minister, Khyber Pekhtunkhwa.
- 3. All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pokhlunkhwa.
- 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Provincial Police Officers, Khyber Pakhtunkhwa.
- All Heads of Attached Department in Khyber Pakhlunkhwa.
- PSO to the Chief Secretary, Khyber Pakhtunkhwa.
- 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Knyber Pakhtunkhwa. 12. The Manger Gavernment Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Natification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department.

Section Offi

المرابع المرا

عنوان: اپیل/نگرانی جاری شده سروس رولزبه نمبر NO.SO(POLICE-II)HD1-3/Federal Levies 2021 محرره

21-20-10 جارى شده دفتر مجارىيد جناب موضوف سيكرثرى موم ايند شرائيبل افيئر

جناب عالى _

سائل ذیل عرض رسال ہیں۔

كەساكل سوات ليويزين بحيثيت سيابى مختلف عهدول پرتغيناتى ديوثيال سرنجام دے رہے۔

میرکسائل کے ملازمت میں عہدوں کے لحاظ سے مختلف اوقات یاتی ہیں۔

یہ کہ جناب موصوف کے دفتر سے سوات لیویز کے لیے محکمہ کے جانب سے مورخہ 2021-10-21 سروس دو از برائے عمل درآ مد کمانڈنٹ سوات لیویز کونوٹیفیکیشن بھجوایا گیا ہے۔

میر کسروس رواز جلد بازی میں تیار ہو بچکے ہیں جس کے اندر ظاہری طور پربے شارخامیاں ہیں۔

ید کرمرون رواز ندکوره سے خامیال دورکرنے اور درست کرنے کی اشد ضرورت ہے۔

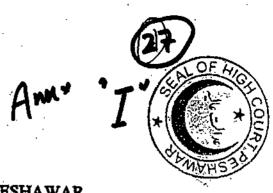
یہ کہ سروس رولز مذکورہ پرنظر ثانی نہ کرنے کی صورت میں سائل کی حق تلفی کے ساتھ سیاتھ دیگر طاز میں کوبھی ملازمت اور ریٹائر منٹ کے مسائل سدا ہو کیگے۔

یہ کہ مروس دولز پرنظر ٹانی کرنے اور درست ہونے کی ضورت میں سائل ملازمت پر بحال ہونے کی میں حقد اران ہیں۔ اس لیے بذریعہ درخوات استدعا کی جاتی ہے۔ کہ آپ صاحبان مہر بانی فر ماکر ندکورہ بالاسروس دولزنظر ٹانی / مگرانی کرک 2021-10-2011 ترمیم منسوخ کرنے رولز 2016 بحال کرنے کا تھم صا در فر مایا جائے۔

الرقوم، 29/10/2021

العارض نام شاه ولی والدیت گل ننظر ریجنو نبر کی 3 کا کی ک دستخط نام کا کی کی دستخط





<u>Judgment Sheet</u>

PESHAWAR HIGH COURT, PESHAWAR.

(JUDICIAL DEPARTMENT)

W.P.No.367-M/2021 with I.R, <u>CM Nos.1053/2021 & 1183/2022</u>. <u>JUDGMENT</u>

Date of hearing — 29.11.2022.

Barrister Dr.Adnan for petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

S M ATTIQUE SHAH. J:- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of notification No. SO (Police-II) MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office order bearing No.128/DC/CSL dated





20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

Likewise in W.P.Nos.333-M/2021, 334-M/2021, 335-M/2021, 338-M/2021. 345-M/2021, 1026-M/2021, 1035-M/2021, 1187-M/2021, 1206-M/2021, 1207-M/2021, 34-M/2022, 212-M/202 and 993-P/2022 the petitioners have made the following prayer:

> "On acceptance of this writ petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by Constitution of islamic Republic of Pakistan, 1973, may be declared illegal void ab initio and of no legal effects on the rights of the petitioners."

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Similarly, in COC Nos.38-M/2021 in W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021.

Brief facts of the case(s) are that the petitioners were appointed in the "Swat Levies Force" as Sepoys etc. and presently terms and conditions of their services are requiated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012" whereunder besides PATA Levies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All the personnel shall retire as per Schedule-ili and no extension in service beyond retirement shall be granted". On 14.07.2020, vide Notification No.SO

> ATTESTED EXAMNER Peshawar High Court

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(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as *Ali uniformed force shall retire from service on attaining the age of superannuation i.e. Sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service". Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-III of the rules 2013 as under:-

"Retirement; All levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted."

- 4. Being aggrieved from the ibid amendment, the petitioners have filed the instant petitions.
- 5. Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.
- 6. Learned counsel representing the petitioners vehemently argued that the

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impugned Notification is arbitrary, perverse, illegal, issued without lawful authority and mala fide intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not hold field, therefore, the impugned Notification is liable to be set aside.

7. Conversely, worthy AAG representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25th amendment the Provincial Assembly passed the continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and;

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issued per law which does not require any interference by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

- 8. Heard. Record perused.
- 9. Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the Levies Force were dealt with under the Frontier Irregular Corps (FIC) rules, 1962 which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies



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Force (service) Rules, 2012" were framed for Provincial Levies Force. While separate service rules were also framed thereunder. for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. However, petitioners become aggrieved from the Impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25th amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25th amendment in 2018, both *FATA & PATA* were merged in the province of Khyber Pakhtunkhwa and Federal *Levies Force*

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working in FATA was merged into the regular police of the province. Albeit, in Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25th amendment were allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument. Therefore, **Impugned** Notification was issued by the respondents with lawful authority.

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding W.P No 528-M/2016 (Ikramullah's case) determined the status of personnel of the Provincial Levies Force as that of civil servants in the following terms:-

> *19. The Provincial Levies Force ("Force") was granted statutory through Khyber Pakhtunkhwa Regulation No.1 of







2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under:-

- "3. Power to constitute and maintain by the Force and its functions.— (1) Government may constitute and maintain a Force for performing the following functions, namely:
- (a) ensuring security of roads in PATA;
- (b) ensuring security and manning of piquet;
- (c) guarding Government institutions and installations;
- (d) ensuring security of jalls and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs:
- (f) anti-smuggling activities especially timber smuggling;
- (g) destruction of illicit crops;
- (h) serving of summons or procedures;
- (I) raid and ambush; and
- such other functions as Government may, by notification in the official Gazette, require the Force to perform.
 - (2) In discharge of their functions, officers and staff of the Force shall

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be guided in accordance with this Regulation and the rules.

- (3) The head of the Force shall be Commandant in his respective jurisdiction.
- (4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.
- (5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.
- (6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.
- (7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.
- (8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and instructions.
- (9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government,







- 4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-
- (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding against acts of unlawful interference;
- (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;
- (c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;
- (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;
- (e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and
- (f) perform such other legal functions as the competent authority may require him to perform.
 - 20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial







Exchequer and performs the policing service in the erstwhile PATA.

21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain, a constitutional petition before this Court for enforcement of the terms & conditions of their service.

22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servants Act, 1973 ("Act, 1973"). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under-

"2. Definitions.—(1) In this act, unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say—

(a)

(b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—



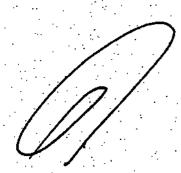


- a person who is on deputation to the Province from the Federation or any other Province or other authority;
- (ii) a person who is employed on contract, or on work charged basis, or who is paid from contingencies; or
- (iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the Workman's Compensation Act, 1923 (Act VIII of 1923)".
 - 23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-

" 260.		. 11			
(1)					

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"service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Majlis-e-Shoora







(Parliament)] or of a Provincial Assembly, but does not include service as Speaker, Deputy Speaker, Chairman, Deputy Chairman, Prime Minister, Federal Minister, Minister of State, Chief Minister. **Provincial** Minister. [Attorney-General], [Advocate-General],] Parliament Secretary] or [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology, Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Minister] or member of a House or a Provincial Assembly:

Whereas Article 240 of the Constitution envisages that:*240. Subject to the Constitution, the

*240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Pakistan shall be determined —

(a)

(b) in the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly.

Explanation.- In this Article, "All-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing

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day or which may be created by Act of [Majlis-e-Shoora (Parliament)].

24. The Phrase "performing in connection with the affairs of Federation or for present matter Province" was elaborately explained in the case of Salahuddin and 2 others vs.

Frontier Sugar Mills & Distillery Ltd., Tokht Bhai and 10 others (PLD 1975 Supreme Court 244). In the said judgment, the Apex Court has held:

"Now, what is meant by the phrase "performing functions in connection with the affairs of the Federation or a Province". It is clear that the reference is to governmental or State functions, involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise functions pertaining to economic development, social welfare, education, public utility service and other State enterprises industrial or commercial nature. Ordinarily, these functions would be performed by persons or agencies directly appointed, controlled and financed by the State, i.e., by the

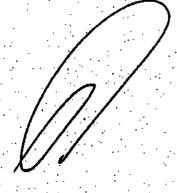






Federal Government or a Provincial Government".

Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitioners are performing policing service in the erstwhile tribal area, however. their terms and conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in Erstwhile Provincially Administered Tribal Areas Act, 2018 (Khyber Pakhtunkhwa Act No. III of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of rhis service should be determined by or under the Act of Parliament/Provincial Assembly. The Apex Court in the case of Federation of Pakistan through Secretary, Ministry of Interior (Interior Division). Islamabad and 2 others vs. RO-







177 Ex-DSR Muhammad Nazir (1998 SCMR 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

"7....Perusal of these rules clearly shows that they are all embracing, and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakisten Rangers Ordinance is silent, therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tribunals Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal Service Tribunal...".

26. Similarly, in the case of Commandant. Frontier
Constabulary. Khyber
Pakhtunkhwa, Peshawar and





others vs. Gui Radib Khan and others (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Relevant paragraphs of the said judgment are reproduced as under:-

"6. broad Three tests for establishing the status and character of a civil servant emerge from the Constitutional mandate of the aforegoing Articles. Firstly, under Article 240(a) the Constitution. of appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of Article 260 of the Constitution. 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests in an Administrative Tribunal, namely, the Federal Service Tribunal. These tests are mentioned the Muhammad Mubeen-us-Salam case







ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alla, holds a civil post "in connection with the affairs of the Federation" Including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servant" (at p. 682 of the law report).

Having noticed the qualifying criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force "for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof. Section 3-A of the Constabulary Act authorises the Federal Government to employ the FC outside the limits of or adjoining the North-West Frontier Province in other parts of Pakistan for

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the better protection administration of those parts. Section 5(1) of the Act ibid vests the Federal Government with power to appoint the Commandant and other persons including the District Constabulary Officers or Assistant Constabulary Officers of the force in one or more districts. Section 6 delegates to the ` and District Commandant Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made Act. The under the. Federal Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules, 1958 ("Constabulary Rules"), in order to provide the terms and conditions of service of the officers and men in the FC.

It will be observed that the matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Therefore, the terms and conditions of service the employees of the FC are prescribed



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In the Act and the Rules. The test laid down in Article 240(a) of Constitution requires the appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service of Pakistan shall be determined "by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules, therefore, satisfy the Article 240(a) test. The judgment in the Muhammad Mubeen-us-Salam ibid case endorses this point of view:-

"86.... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals..."

27. Similarly, this Court in the case of <u>Gui Munir vs. The</u>

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Government of Pakistan through Secretary. Ministry of States and Frontier Regions (SAFRON). Islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Commandant. <u>Frontier</u> Constabulary Khyber Pakhtunkhwa, Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established through Federal Levies Regulation, 2012 having the same of service structure employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed under Federal Levies **Force** Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and duties as per law laid down by the Apex Court in the cases of Federation of Pakistan through Secretary. Ministry of Interior (Interior Division), Islamabad and 2 others

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vs. RO-177 Ex-DSR Muhammad Nazir (1998 SCMR 1081) and Commandant. <u>Frontier</u> Khyber Constabulary. Pakhtunkhwa, Peshawar and others vs. Gul Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the counsels for the learned respondents is sustained and accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The agitate petitioners may their grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gui Ragib Khan's case (2018 SCMR 903) has held that:

"11. It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the

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services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants. Insofar as the question of competent remedy in respect of service disputes of FC men concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these appeals filed by the appellant-Commandant, FC are according allowed in above terms".

When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and ibid judgment, we observed that service of both the forces is governed under the rules so framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,"

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2012". Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and as such, the matter of terms conditions of their service squarely fails outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners Federal Levies Force) (PATA Provincial Levies Force both were framed the provisions of "Provincial under Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Clvii Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law. Learned. counsel representing the petitioners could

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(PATA Federal Levies Force) vis a vis

Provincial Leavy Force in any manner. Both
forces are performing their functions in the
same area for the same object and;
purpose, and both are being maintained
through the provincial exchequer.

Therefore, the matters arising out of the
terms and; conditions of service of the
petitioners are only amenable to the
jurisdiction of the Service Tribunal in terms
of Article 212 of the Constitution.

So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal Is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder. 2015 253 NATIONAL **ASSEMBLY** SECRETARIAT through Sectrary MANZOOR . **AHMAD** others.

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Therefore, the contention so agitated at the bar is misconceived and as such repelled.

In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fall outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed; being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants was not determined, therefore, petitioners may avail the remedy of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this judgment in terms of the judgment of august apex court in Gul Raqib khan's case 2018 SCMR 903.

COC Nos.38-M/2021 in W.P.No.367-M/2021 and; COC No.436-

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P/2022 In W.P.No.1335-P/2022 are

dismissed for having become infructuous.

JUDGA JUDGE

JUDGE

Announced. Dt.29/11/2022.

HON'BLE MR. JUSTICE LAL JAN KHATTAK, HON'BLE MR. JUSTICE'S M ATTIQUE SHAH & HON'BLE MR. JUSTICE'S WILL ARSHAD ALL

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كالم المت مير پخونخواسروس فريبول بيناور اسوات سراه ولي دعوی سرس رس عث تحرراً نكه مقدمه مندرج بعنوان بالا مبساق في طرف سے واسطے پيروي وجواب دہي وکل کاروائي متعلقه آن مقام اورٹریونل کمپ کورٹ موات کیلئے میرسٹرعذبان خان ASC عمرضادق ایڈوکیٹ مقرر کر سے اقر ارکیا جا تا ہے کہ صاحب موصوف کومقد مسکی کل کا روائی کا کامل اختنياط موگانيز وكيل صاحب كوراضي نامه وتقرر ثالث وفيصله برحلف دسيخ جواب دى اورا قبال دعوى اور درخواست برنسم كى تقىدىت زراوراس پر دستخط كرنىنے كا اختيار ہوگا۔ نیز بصورت عدم پیردی یا ڈگری ایک طرف یا اپیل کی برامد ہوگی اورمنسوخ مذکور کے سل یا جرّوی کاروائی کے واسطے اور وکیل یا مختار قانونی کواپنی ہمراہ یااپی بجائے تقرر کا اختیار ہوگا۔ اورصاحب مقرره شده كوبهي جمله ندكوره بالااختيارات حاصل ويستنك اوراسكاساخته برواختة منظور وقبول ہوگا۔اور دوران مقدمہ میں جوخر جہو ہرجانہالتوایے مقدمہ کے سبب ہے ہوگا اسکے ستحق وکیل صاحب ہو نکھے۔ نیز بقایا وخر چہ کی وصولی کرتے وفتت کامھی اختیار ہوگا آگر کوئی تاریخ پیشی مقام دورہ ہر ہویا حدے باہر ہوتو وکیل ھا حب یا بندنہ ہوئے کی پیروی مقدمہ مذکورلہذا دکالت نامہ لکھ دیا کے سندر ہے بمقام أ وراميد کے لئے منظورہ سے