FORM OF ORDER SHEET

Court of	
	10
Case No	 6ん/2023

S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
1-	5/1/2023	The instant appeal presented today by Dr. Adnan Khan Advocate. It is fixed for preliminary hearing before touring Single Bench at Swat on Parcha Peshi is
		given to appellant/counsel. By the order of Chairman
		REGISTRAR
	,	
	; ;	
		·

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Ap	peal No.	62	of 2023

	•	A 11 /
- Wali Akhar		Appellant
	*** *** ***	appoinding

VERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

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7.	Copy of amendments notified in July 2020	D	17.18
8.	Copy of amended Rules notified in March 2021	, E	19.22
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Appellant

Wali Akbar Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat, Cell No. 0346-9415233

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

	$/ \cap$	
Service Appeal No	<u>lod : </u>	of 2023

Wali Akbar S/o Jafar R/o Islampur Saidu Sharif, District Swat [Sepoy No.56274].

....Appellant

VERSUS

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- 2) Government of Khyber through Secretary Home & Tribal Affairs

 Department, Civil Secretariat at Peshawar.
- 3) Commandant Swat Levies/Deputy Commissioner, District Swat.

.....Respondents

APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

PRAYER:

On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

Respectfully Sheweth:

- That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit (Copy of Appointment Order is Annexure "A").
- 2) That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory.
- That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
- 4) That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "C").
- That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").
- That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. Consequently, the junior

rank officials like the present appellant would retire after performing certain years of service or on reaching certain age. For instance Hawaldar would retire on reaching 31 years of service or 51 years of age, Naik 29 years of service or 48 years of age, L/Naik 27 year of service or 45 years of age and Sepoy 25 years of service or 42 years of age, whichever is earlier (Copy of amended Rules notified in March 2021 are Annexure "E").

- 7) That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "F").
- 8) That some of the personnel of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules.
- 9) That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.
- 10) That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "G").
- That the appellant filed another representation against the above mentioned further amendments in the relevant rules, which was never responded to. (Copy of memo of second representation is Annexure "H").

- That against the above mentioned Rules framed by the Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional petitions (W.P No.469-M/2021, W.P No.470-M/2021, W.P No.337-M/2021, W.P No.338-M/2021, W.P No.333-M/2021, W.P No.1252-M/2021 and W.P No.335-M/2021) before the Hon'ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.
 - of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.
 - 14) That a larger Bench of the Hon'ble Peshawar High Court heard the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants and their employment matters would be dealt with by this Hon'ble Tribunal (Copy of order dated 29-11-2022 is Annexure "I").
 - 15) That being aggrieved with the impugned notifications, the instant appeal is being filed before this Hon'ble Tribunal, inter alia, on the following grounds:

GROUNDS:

A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such.

- B) That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees
- That after the 25th Constitutional amendment, the new C) Constitutional regime demanded streamlining of the erstwhile Tribal Areas with the rest of the Province. So much so, Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 60 years for the whole Force but rather enjoins upon the Provincial Government to take steps towards absorption of said Levies and Khasadars in regular police. Regrettably, the appellant have been treated in violation of Constitutional spirit particularly after the 25th Constitutional amendment and subsequent orders.
- D) That further grounds, with leave of this Hon'ble Tribunal, would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

(i) The impugned Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 issued by respondent No. 2 be declared as illegal, the same may be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years of age in light with Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the

appellant and the appellant be allowed to complete his service till attaining 60 years of age.

ii) Any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

Appellant

Wali Akbar Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

&

Umar Sadiq Advocate High Court

CERTIFICATE:

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

Appellant

Wali Akbar

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No	of 2023	· 1
Wali Akbar	• • • • • • • • • • • • • • • • • • • •	Appellant
	VERSUS	
Government of Khy	ber Pakhtunkhwa ar	id another
		Respondents

AFFIDAVIT

I, Wali Akbar (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter

DEPONENT
Wali Akbar



BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No	of 2023	
Wali Akbar		Appellant
		ipponant
	<u>versus</u>	
Government of Khyber	Pakhtunkhwa and an	other
	·····	Respondents
ADDRESS	SES OF THE PARTI	<u>ES</u>
APPELLANT:		
Wali Akbar S/o Jafar R/o [Sepoy No.56274]. (NIC#15602-4200214-1)		, District Swat
RESPONDENTS:		?
Government of Khyber Pak Civil Secretariat at Peshawa	_	ief Secretary,
2) Government of Khyber thro	ugh Secretary Home &	Tribal Affairs
Department, Civil Secretaria	nt at Peshawar.	
3) Commandant Swat Levies/[Deputy Commissioner,	District Swat.
	Appellant &	Respondents
	Wali Akbar Identified by couns	/ sels
	فترحمها إ	

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

&

Umar Sadiq Advocate High Court

OFFICE OF THE DISTRICT COORDINATION OFFICER LEVATA

Dated . e 15/12 /2010.

No 24243 /DCO/CSL

ORDER

As per recommendations of the Departmental Selection Connection District Coordination Officer/Commandant Swat Levies has been pleased to july the appointment of the following candidates as Sepoy and others in BPS-05 plus usus. lows uses against the vacant post with immediate effect as they are fulfilled the criteria:

S/No	Name & F/Name	Date of Birth	Height	Chest	Qualifi-	Address	Design- ation
	Tahir Khan s/o Ayub Khan	10/3/1986	5-8	37x40	B.A	Nohalish Kates Vill Islampus, PAD Sa, 15 serif, Teh: Dabu is, Disti Swell	Stipoy
. 2	Wall Akbar s/o Jufar V.	15/2/1978	5-61%	34x37	10*	h challah: Potoh f, Vill; Islampur, P/O: Salda S wif, Teh: Babi as, Disti Swet	Servoy
3	Karim Khan s/o Muhammad Ismail	1/4/1980	5-7 %	38x40	B.A	N, shallah: Mi.a. Jo Khel, Vill: Ishampur. PV 1: Si du Shurif, T1 - Babozai, Disti Swat	167
4 .	Abded Waliab s/o Yar Gul	10/4/1980	5-8	32x34	104	Vi. Spul Pr Jui; P/O: Sui u Sharif, Teh: But czai, Disti S cat	Seps.
3	Akhar Ali s/u Muhammad Parcesh	1-4-1984	547	33x35	10 %	Vill Cogdard, AD Tariq Aba , Teh; Bubozst, Dirit Swat	Scroy
6*	Amir Zeh vo Mian Gul	3-4-1980	5-5	36x38	FSe	Vill transpor /O Saidu Sheri., Teh Bahozai.	Sepoy
7	Zoor Alam Khan s/o Sher Ali Khan	1-1-1989	5-71/3	32x34	10*	Vill. shmen bad, 170 Rahim Abad, Teh Baboz ; Disti S at	Sepoy
	Wascem Sajjad s/o	13/3/ 91	5-71/3	33×35	F.A	Muhali h: Bagh faj Chowk, Vill; Mingora, P/O: Mingor (Teh; B, 102ai, Distt Swat	Sepoy
9	Muhammad Nawaz s/o Shah Boston	21/7:99	6-1	40x41	10*	Mohalla i. Zor t harm, Vill; Saidu Sharif, 190: Saidu S arif, Teh. Babuzai, Dišti Swist	Scroy
10*	Ana Uliah so Januliah	19/4 :978	5-5 1/3	36x3\$	10*	Vill; Sidu Sharif; P/O; Saldu Sharif, Teh. Bahoza Disti Swat	Sepoy
11*	Frisal s/o Sarder Ali	1/4/1590	5-5 1/2	32x34	10*	Mohaile it Khallo Abad Taj Chowk, Minngura, P/O M. gore, Teh Bubozal, Dish Swat	Sepoy
12	Sher Rahman S/O Sher	1/1/1 49;	5-10	34x36	10*	Mohalla - Gujar Tangan, Vill Islampun, 1987 - Sandu Shirif, Teh Babuzai, Distr Swat	Sepos
13	Izhar Ali Yo Sharif Khao	7/1/1992	5-10	35x38	10 th	Mohallah: Osulat Khel, Vill: Qambar, P/O: Kahan Abad, Teh: Babozai, Distt Swat	Sepay
14	Sami Ultah s/o Khaista Muhammad	15/3/1985	5-6	33x35	10*	Mohallah: Usman Khol, Vill: Mingora, PAX: Mingora, Tch; Dabozal, Disti Swat	Sepoy
15*	These Abrasel the	10/4/1992	5-5%	33x36	10 th	Mohallah: Usman Khel, Vill: Mingora, P/O: Mingora, Teh: Babozai, Disti Swat	Sepoy
- 16	Roff (Illub s/o Bakht	20/3/1990	5-915	33x35	FΛ	Mohellah: Usman Abed, Vill' Mingora, P/O. Mingora, Tch. Bahozai, Disu Swat	acpoy
17*	are to the Parish to the	10/4/199	5-3	1 14,37	FA	Muhallah: Khuns Cham, Vill. Suidu Sharif, PAD Saidu Shorif, Teh: Babozei, Disti Swai	Scho
18	Henry Alisto te	3/4/1978	5-81/2	2.755	104	Vill. Shahin Abou, P/O: Shidu Sharif, Teh: Babozai, Disti Swat	Sepo
19	61 6 101 1	20/3/198	6 5-914	36x38	FA FA	Vill; Kandao Shokhdara, P/O: Matta, Teh; Matta, Distt Swat	Sepo
201	D - 1 - 121 1 - 121 1	15/8/197	6 5-5 1/3	37x39	10%	Mohaltah: Makan Bagh, VIII; Minngora, P/O: Mingora, Teh: Babozai, Dish Swat	Dhol
21	Carrie Million at a transfer	1/1/1986	5-5 %	34x36	10*	Mohallsh: Matkan, Vill: Manglor, P/O: Mingura Teh: Babozai, Dişti Swat	. Barb

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TERMS AND CONDITIONS

Their recruitment will be subject to the verification of antecedents of the applicant from the concerned agencies and provision of Medical fitness Certificate.

The appointees will be allowed to resign from the service one month prior notice and in case of resignation without notice, two months Pay/allowances if any shall be forfeited in

favour of Government.

Their services can be terminated at any time in case their performance is found unsatisfactory.

The appointees should join duties within one week of the issue of this order.

Condonation in Height in r/o the candidates appeared at S.No. 6, 10,11, 15,17,20 and 21 has already been granted by SAFRAN Islamabad, vide Notification No. F-4(5)-LK/2008 Government of Pakistan States & Frontier Region Division dated 26-01-2010

24244-45/DCO/CSL

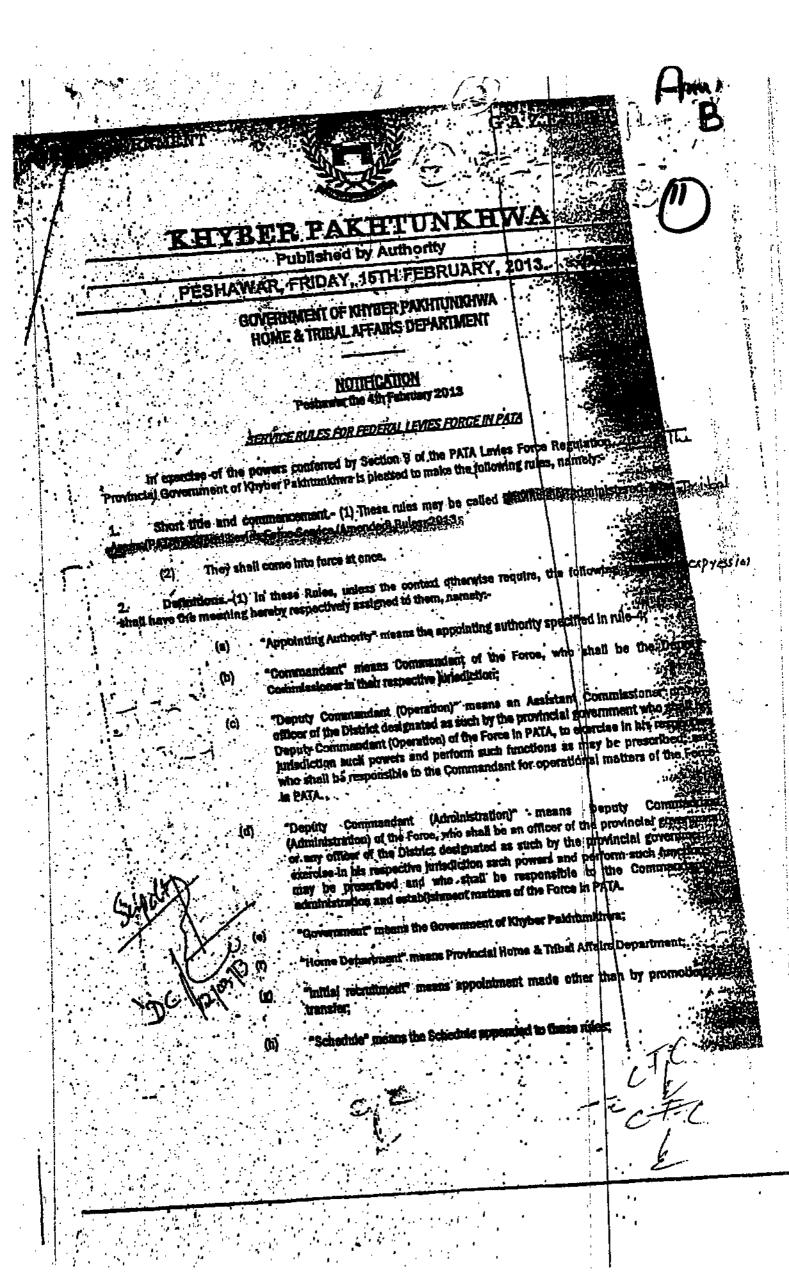
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District Accounts Officer, Swat

Officials concerned:

COORDINATION OFFICER/ COMMANDANT SWAT LEVIES

DISTRICT COORDINATION OFFICER/



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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME &TRIBAL AFFAIRS DEPARTMENT

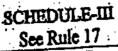
NOTIFICATION Peshawar the 4th February 2013

SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

- 1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.
 - (2) They shall come into force at once.
- 2. Definition:- (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-
 - (a) "Appointing Authority" means the appointing authority specified in rule-4;
 - (b) "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;
 - (c) "Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.
 - (d) "Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.
 - (e) "Government" means the Government of Khyber Pakhtunkhwa;
 - (f) "Home Department" means Provincial Home & Tribunal Affairs

 Department;
 - (g) "Initial recruitment" mesns appointment made other than by promotion or by transfer;
 - (h) "Schedule" means the Schedule appended to these rules'



	(14)
 		7

		See Rule 17
,#1	Post/Rank	Length of service/Age
	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years age whichever is earlier
2	Subedar (BS-13)	35 years service or 03 years service as Subodar or 57 years age whichever is earlier
3	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years ago whichever is earlier.
4	Havaidar (BS-8)	29 years service or 03 years service as Havaldar or 51 years age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years ag whichever is partier
6	L/Naik (BS-6)	23 years service or 03 years service as L/Naik or 45 years as whichever is earlier
17	Sepoy (BS-5	20 years service or 42 years age whichever is earlier

CTC

No Softmyles HD/Fi W/1-4/2014 Avol. 1. The competent authority has been pleased to a further amendments in Schedule-Laf Rillo-4(2) and Schedule-III of Rules:17 under Par further amendments in Schedule-Laf Rillo-4(2) and Schedule-III of Rules:17 under Par further amendments in Schedule-Laf Rillo-4(2) and Regulation for PATA Levies Forces, 2012 & Rule-24 of the Provincially Ruleministers. Sicas (PATA) Federal Levies Force Service (Amended Rides, 2013 as under

Rula-4(Z) Schedule

	tro fulc 4 let
Unitermed Porce	Eligibility to Promotion Direct : Qualificat
Post/Rank	aromation Olote
Subdent Major	Charles And Control of the Control o
Subedal	Pine Vehrativice as 100/
	Naib Subeda? One gear survise se 100%
Nalb Subeddr (85-12)	
insureida:	d Oge year and
(BS-8)	One year service and Thomas
(85-7	Five-years service 100%
tance Nalk	2 Sepoy Middle
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	Wall uniform lew personnel shall refire by per Schadule-II

Rine-17 (Retirement after complete of 25 years of regular service and no extension yand retirement theil be granted

	Rule 17 Bledremahr	w voilrament.
Post/ Rank	Ampth of service / wge /	or rectraments
Subedar Majorias 105	35. years service or 60)	vers of age whichover earlie
Sunton	42 VARISTSEIVER DI CO	Little Tallet and a series
1000	AND AND ADDRESS OF THE PARTY OF	TOTAL TOTAL
Walking-6	2 Vests service or 6	years of age whichever earlie
Sepoy(BS-5	-/3 10	

Government of Kyber Pakintunkhwa, Home & Tribal Affairs Department Dated Pashawar the 12th December, 2013

NOTIFICATION

o. SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order ritier amendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area patral Enders! I added Engage (Annual Device 2012) PATA) Federal Levies Force Service (Amended) Rules, 2013 as under: tuis-4(2) Schedule —

SCHEDULE-See Rule 4(2)

Qualification . Direct Uniformed Force Promo Eligibility for Quota tion Post/Rank promotion S.No Quota One year service 100% Subedar Majof (BSas Subedar 100% 16) One year service Subedar (BS-13) as Nalb Subedar 100% One year service Naib Subedar (BS-11) es Hawaidar 100% One year service Hawaldar (BS-8) as Naik 100% One year service Nalk (BS-7) as Lance Nalk 100% One year service Lance Nalk (BS-6) Middle Pass/Matric as Sepoy 100% Middle Pass/Matric Sepoy (BS-5) 100% One year service Head Armorer (BS-5) as Assistant Middle Pass/Matric 100% Amtorer Assistant Armorer

Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Schedule-III or opt for retirement after completion of 25 years of regular service and no extension beyond retirement shall be granted.

SCHEDULE'-III

shall be granted.	SCHEDULE -III
	Paris 47 (Retirement)
S.No Post/Rank,	Length of service/age for retirement
Lander Major (BS-16)	Length of service/age for retirement 37 years' of service or 60 years of age whichever is earlier 35 years' of service or 60 years of age whichever is earlier
1. SUDBOM Major (U.S.)	35 years' of service or 60 years of age whichever is earlier
2. Subedar (BS-13)	35 years' of service or 60 years of age whichever is earlier 33 years' of service or 60 years of age whichever is earlier 31 years' of service or 60 years of age whichever is earlier
3. Naib Subedar (BS-11)	31 years of service or 60 years of age what he partier
4. Hawaldar (BS-8)	31 years' of service or 60 years of age whichever is earlier 29 years' of service or 60 years of age whichever is earlier
5. Nalk (BS-7):	29 years' of service or 60 years of age whichever is earlier 28 years' of service or 60 years of age whichever is earlier
Lence Neik (BS-6)	28 years' of service or 60 years of age whichever is earlier 25 years of service or 60 years of age whichever is earlier
- 10C(5)	121
7. Sepoy (BS25)	T-/

Am, D (17)

17. Rethressent - All Levies Personal shall rolling from speciels on antaining then age of seperatuation i.e. sixty (60) years or they may out for belimment after completion of merry-five (15) years regular service. Schehole-III shall be deletel

HOME DEPARTMENT NOTIFICATION Dated Peshawar the 14-07-2020



No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

Amendments

In the said rules:-

- a) Fro rule 17, the following shall be substituted, namely:
 - "17. Retirement.— All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and
 - b) Schedule-III shall be deleted.

SECRETARY TO GOVT: OF KHYBER PAKHTUNKHWA HOME DEPARTMENT

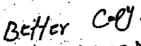
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CFC

IT OF INFIBER PARTIMOTIVE ng of Kingdon Po nt, 2013, Ta MINISTER: "

10 CHALD TO



o be substituted notification of even No & date.

GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT



NOTIFICATION Peshawar, dated the 22-3-2021

in exercise conferred by Section-9 of the PATA Levies Force Regulation, 2012, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

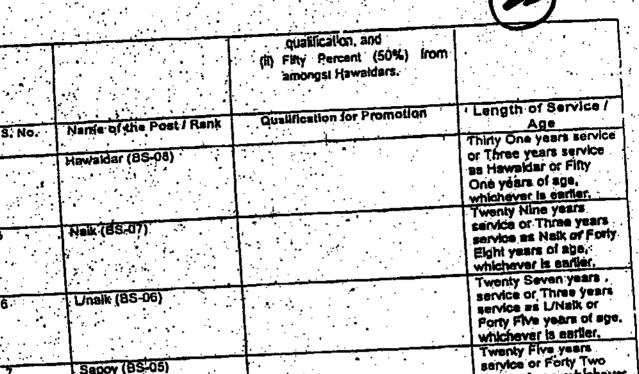
Amendments

- In Rule 4, sub-rule (1), the following shall be substituted, namely: in the said rules:
 - *(I) Commandant shall be the appointing authority for initial
 - recruitment and promotion up to the rank of Subedar:
 - Provided that the appointing authority for purpose of
 - promotion to the posts of Subedar Major and Superintendents shall be Secretary. Home Department.".
 - For Rule 17, the following shall be substituted namely:
 - 417. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted".
 - For Schedule-III, the following shall be substituted, namely:

-schedule-III

	301.00.	[see rule 17] Length of Service
<u>.</u>	Name of the Post / Rank	Qualification for Promotion
5. No.		On the basis of Seniority. Thirty Seven Years or Three Years' Service as Three Years' Service as Major of Sixty
	Subedar Major (85-16)	the Substitution years of age whichever
		the basis Thirty. Sive Yeras
2	Subedar (BS-13)	of Santony of manner, Salve years of age
		(I) Fifty Percent the
		Naib Supermediate
		qualification; and (ii) Fifty Percent (50%) (iii) Fifty Percent (50%)
		Subedars having
		Certificate has basis Thirty Three Year
3.	Naib Subedar (BS-11)	of Seniority Comments Service Civily Year
		namely:





SECRETARY TO GOVERNMENT OF KHYBER PAKHTUNKHWA, HOME & TRIBAL AFFAIRS DEPARTMENT

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Sapoy (BS-05)

- Principal Secretary to the Governor, Khyber Pakhtunkhwa.
- Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa
- All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhtunkhwa.
- 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- Provincial Police Officers, Khyber Pakhtunkhwa.
- All Heads of Attached Department in Khyber Pakhtunkhwa.
- 9. PSO to the Chief Secretary, Khyber Pakhtunkhwa.
- 10. Accountant General, Khyber Pakhtuhkhwa.
- 11. Direction Information, Khyber Pakhtunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhlunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department

Section Office

(Police-II)

years of age, whichever

s earlier.

بخدمت جناب وزيراعلى صاحب خيبر پختونخواه پيثاور كان استا

عنوان: درخواست بمرادصد وربحال كرنے ليويز سروس رولز 2016 منسوخ كرنے ترميم 2021-03-22

NO.SOIPlolice-II)HD/MKD/Levies/Mise./2021

جنابعالي

گزارش ہے کہ سائل سوات لیویز میں بحثیت سپاہی ضلع سوات میں مختلف پوسٹ وگارڈ اپنی ڈیو ٹیاں سرانجام دے رہے۔ یہ کہ محکمہ اینڈ ٹرائبل افیرز ڈیپار ٹمنٹ پٹاور کے نوٹیفیکیشن مور ند، 22/03/2021۔ کے شیڈول 3 کے مطابق

اکثر ایسےسپاہان بھی ریٹا میر ڈہورہے ہیں۔جن کے کل سروس 10/12 سال بنتی ہے۔اس طرح لانس نائیک بھی 18/20 سال پر ریٹائر ڈہورہے ہیں۔جبکہ نائیک 21/22 سال میں اور حولداران بھی 25 سال سے قبل ریٹائر ڈہورہے ہیں۔

یہ کہ مذکورہ نوٹیفیکیشن کے مطابق حولدار کی سکیل 9 ہے 8 لائس نائیک کی 7 ہے 6 اور سپاہی کی سکیل 7 ہے 5 میں تنزلی کی گئی ہے۔ جو کہ سراسرزیادتی بربنی ہے اور آئین و قانون کے منافی ہے۔

یہ کہ مذکورہ نوٹیفیکیشن کے مطابق ریٹائر منٹ کی صورت میں ریٹائر ڈہونے والے ملاز مین کو پینشن ودیگر مراعات کی وصولی میں قانونی بیجید گیاں اور مشکلات نمایاں طور برعیاں ہے۔

یہ آمر بھی قابل غور ہے۔ کہ معمراور تعلیم یافتہ سپاہی اانس نائیک اور حولدار کوریٹائر ڈکیا جارہے ہیں۔ تو دوسری طرف عمر رسیدہ اور کم تعلیم یافتہ اصلکار ان کو خدیر مہلت دی جارہی ہیں۔

> لہذا درجہ بالاحقائق کومدنظر رکھتے ہوئے نوٹیفیکٹن 2016 کواپی اصل روح کے مطابق بحال کرنے اورنوٹیفیکیشن بحربیہ، 22/03/2021 کومنسوخ کرنے کے احکامات مدا درفر ماکر سائل کی دار دری کی جائے۔

> > تاحیات دعا گور مینگے الرقوم، **02/04/2021**

العارض ص نام و كي المي والديت سحوج فرجي ن والديت سحوج فرجي ن ريجنده نبر 627.34 CERTIFIED IC BE TRUE COPY



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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION
Peshawar, dated the 21-10-2021

NO: <u>SQ(POLICE-II)HD/1-3/FEDERAL LEVIES 2021</u>:- In exercise of the powers conferred by Section-9 of the PATA Levies Force Regulation, 2012, and in continuation of this department notification No: SQ(Police-II)HD/MKD/levies/Misc/2020 dated 22-03-2021, the Provincial Government of Khyber Pakhlunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments thall be made, namely:-

SCHEDULE-III

S. No.	Name of the Post / Rank	Length of Service / Age
1	Subedot Major (85-16)	Thirty Seven Years of service or Three Years' Service as Subadiar Major or Striy Years of age whichever is earlier.
2	Subedor (BS-14)	Intry five Years of service or Five Years' service as Subedor or Sixty years of age whichever is earlier.
3.	Nato Subedor (\$5-11)	Thirty Tisse Years of Service or Seven Years' service as Noilo Subedor or Shity Years of age whichever is earlier.
	Hawaidar (85-09)	Thirty one years at service or fitty one year of age whichever is earlier.
\$	Nok (85-08)	Twenty nine years of service or long nine years age whichever is earlier.
6	A/Naik (BS-Ce)	I wenty seven years at service or tarty seventyears age whichever is earlier.
7	Sepoy (85-07)	I wenty five years of service or farty five year of age whichever is earlier.

SCHEDULE-I

2.N.	Post/ Rank	Eligibility for Promotion Promotion Quota		Direct Quota	Qualificati
د علي د داد	Subedar Major (85-16)	62 years' service as Subedar Or Idial 21 years of service	1995		:
2	Subedor (85-14)	02 years of service of factors and service of factors and service of service	100%		<u> </u>
3	Noto Subedor (85-11)	Of years' service as Howardar Or Total 17 years of service	100%	 	<u> : </u>
4	Howalder (85-09)	O5 years' service as Nalk Or Total 13 years of service	100%	<u> </u>	
5	Nok (BS-06)	03 years' service as Lance Note Or Total 08 years of service	· · ·		 -
	L/Npk (85-08)	05 years, service at Sebol		 	:
7	Sepoy (85-07)		• !	100%	SSC
9	Head Armorer / (63-5) Assistant Armorer	05 years' service-as Assistant Armorer	100%	,	SSC Qualification with certificate of Armorer
	(RS-1)			100%	SSC Qualification with certificate a Atmoser

SECRETARY TO FOVERNMENT OF KHYBER PAKHTUNKHWA, CTC

ATIFICE TO



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- 1. Principal Secretary to the Governor, Khyber Pakhtunkhwa.
- 2. Principal Secretary to the Chief Minister, Khyber Pethtunkhwa.
- All Administrative Secretaries to Government of Khyber Pakhlunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar,
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- 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Pravincial Police Officers, Knyber Pakhtunkhwa.
- All Heads of Attached Department in Khyber Pakhtunkhwa.
- 9. PSO to the Chief Secretary, Khyber Pakhtunkhwa.
- 10. Accountant General, Knyber Pakhtunkhwa.
- 11. Direction information, Khyber Pakhlunkhwa. 12. The Manger Gavernment Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra
 Ordinary Gazette of Knyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department.

(Police-II)

عنوان: ایبل/نگرانی جاری شده سروس رولز به نمبر NO.SO(POLICE-II)HD1-3/Federal Levies 2021 محرره 21-10-2021 جاری شده دفتر مجاربیه جناب موصوف سیکرٹری ہوم اینڈٹرائیبل افیئر ۔

جناب عالى _

سائل ذیل عرض رسال ہیں۔

كسائل سوات ليويز ميس بحيثيت سيابى مختلف عهدول برتعيناتي ويوثيال سرنجام دررب

یہ کہ سائل کے ملازمت میں عہدوں کے لحاظ سے مختلف اوقات باقی ہیں۔

یہ کہ جناب موصوف کے دفتر سے سوات لیویز کے لیے محکمہ کے جانب سے مورخہ 2021-10-21 سروس رواز برائے ممل درآمد کمانڈ نٹ سوات لیویز کونوٹیفیکیشن بھجوایا گیا ہے۔

بیکه سروس دونز جلد بازی میں تیار ہو چکے ہیں جس کے اندر ظاہری طور پر بے شار خامیاں ہیں۔

ید کہ سروس رولز مذکورہ سے خامیاں دور کرنے اور درست کرنے کی اشد ضرورت ہے۔

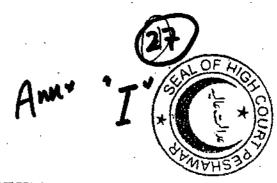
یہ کہ سروس رولز نذکورہ پرنظر ٹانی نہ کرنے کی صورت میں سائل کی حق تلفی کے ساتھ ساتھ دیگر ملاز مین کوبھی ملازمت اور ریٹائر منٹ کے مسائل پیدا ہوئے ۔

یہ کہ مروس رولز پرنظر ٹانی کرنے اور درست ہونے کی صورت میں سائل ملازمت پر بحال ہونے کی میں حقد اران ہیں۔ اس لیے بذریعہ درخوات استدعا کی جاتی ہے۔ کہ آپ صاحبان مہر بانی فر ماکر مذکورہ بالاسروس رولز نظر ٹانی انگرانی کرکے 2021-10-2021 ترمیم منسوخ کرنے رولز 2016 بحال کرنے کا تھم صادر فر مایا جائے۔

الرقوم،29/10/2021

العارض و في العربي العارض و في العربي العربي و في الع

CERTIFIED IN



Judgment Sheet

PESHAWAR HIGH COURT, PESHAWAR.

(JUDICIAL DEPARTMENT)

W.P.No.367-M/2021 with I.R, <u>CM Nos.1053/2021 & 1183/2022</u>. <u>JUDGMENT</u>

Date of hearing — 29.11.2022.

Barrister Dr.Adnan for petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

S M ATTIQUE SHAH. J:- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of notification No. SO (Police-II) MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office bearing No.128/DC/CSL order dated







20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

Likewise in W.P.Nos.333-M/2021. 334-M/2021, 335-M/2021, 338-M/2021. 345-M/2021, 1026-M/2021, 1035-M/2021, 1187-M/2021, 1206-M/2021, 1207-M/2021, 34-M/2022, 212-M/202 and 993-P/2022 the petitioners have made the following prayer:

> "On acceptance of this petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by Constitution of islamic Republic of Pakistan, 1973, may be declared illegal void ab initio and of no legal effects on the rights of the petitioners."



Similarly, in COC Nos.38-M/2021 in W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021.

Brief facts of the case(s) are that the petitioners were appointed in the "Swat Levies Force" as Sepoys etc. and presently terms and conditions of their services are regulated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012" whereunder besides PATA Levies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All the personnel shall retire as Schedule-ill and no extension in service beyond retirement shall be granted". On 14.07.2020 vide Notification

> ATTESTED EXAMPLER Peshawar High Court

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(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as "All uniformed force shall retire from service on attaining the age of superannuation i.e. Sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service". Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-III of the rules 2013 as under:-

"Retirement; Ali levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted."

- 4. Being aggrieved from the ibid amendment, the petitioners have filed the instant petitions.
- 5. Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.
- 6. Learned counsel representing the petitioners vehemently argued that the

ATTESTED EXAMPLER Peshawar Righ Count C-T-C



impugned Notification is arbitrary, perverse, illiegal, issued without lawful authority and mala fide intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not hold field, therefore, the impugned Notification is liable to be set aside.

Conversely, worthy AAG representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25th amendment the **Provincial** Assembly passed the continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012* and;

EXAMINED Examined Peshawar High Cours

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issued per law which does not require any interference by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

- 8. Heard. Record perused.
- 9. Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the Levies Force were dealt with under the Frontier Irregular Corps (FIC) rules, 1962 which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies

ATTESTED EXAMINER Peshawar High Court CTC

Force (service) Rules, 2012" were framed for Provincial Levies Force. While separate service rules were also framed thereunder for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. Höwever. petitioners have become aggrieved from the impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25th amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25th amendment in 2018, both *FATA & PATA* were merged in the province of Khyber Pakhtunkhwa and Federal *Levies Force*

EXAMINE Peshawar High Court

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working in FATA was merged into the regular police of the province. Albeit, in Maiakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25th amendment were allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument. Therefore, impugned Notification was issued by the respondents with lawful authority.

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding W.P No 528-M/2016 (Ikramullah's case) determined the status of personnel of the Provincial Levies Force as that of civil servants in the following terms:-

"19. The Provincial Levies Force
("Force") was granted statutory
cover through Khyber
Pakhtunkhwa Regulation No.1 of

EXAMINER Peshawar High Court

CTC



2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under:-

- "3. Power to constitute and maintain by the Force and its functions.— (1) Government may constitute and maintain a Force for performing the following functions, namely:
- (a) ensuring security of roads in PATA:
- (b) ensuring security and manning of piquet;
- (c) guarding Government institutions and installations;
- (d) ensuring security of jalls and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs;
- (f) anti-smuggling activities especially timber smuggling;
- (g) destruction of illicit crops;
- (h) serving of summons or procedures;
- (I) raid and ambush; and
- (i) such other functions as Government may, by notification in the official Gazette, require the Force to perform.
 - (2) In discharge of their functions, officers and staff of the Force shall





be guided in accordance with this Regulation and the rules.

- (3) The head of the Force shall be Commandant in his respective jurisdiction.
- (4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.
- (5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.
- (6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.
- (7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.
- (8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and instructions.
- (9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government.







- 4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-
- (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding against acts of unlawful interference;
- (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;
- (c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;
- (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;
- (e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and
- (f) perform such other legal functions as the competent authority may require him to perform".
 - 20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial



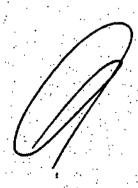




Exchequer and performs the policing service in the erstwhile PATA.

- 21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.
- 22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servants Act, 1973 ("Act, 1973"). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under:-
- "2. Definitions.—(1) In this act, unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say—
- (a)
- (b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—



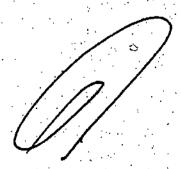


- (i) a person who is on deputation to the Province from the Federation or any other Province or other authority;
- (ii) a person who is employed on contract, or on work charged basis, or who is paid from contingencies; or
- (iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the Workman's Compensation Act, 1923 (Act VIII of 1923)".
 - 23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-

~260. (1)					•••

	**********	4	1	••••••	••

"service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Majils-e-Shoora



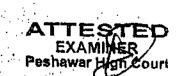


(Parliament)] or of a Provincial Assembly, but does not include service 8\$ Speaker, Deputy Speaker, Chairman, Deputy Chairman, Prime Minister, Federal Minister, Minister of State, Chief Provincial Minister. Minister. [Attorney-General], [Advocate-General],] Parliament Secretary] or [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology, Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Minister] or member of a House or a Provincial Assembly;

Whereas Article 240 of the Constitution envisages that:"240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Pakistan shall be determined --

- (a)
- (b) in the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly.

Explanation.- In this Article, "All-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing

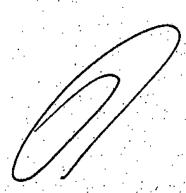




day or which may be created by Act of [Majlis-e-Shoora (Parliament)]".

24. The Phrase "performing in connection with the affairs of Federation or for present matter Province" was elaborately explained in the case of Salahuddin and 2 others vs. Frontier Sugar Mills & Distillery Ltd., Tokht Bhai and 10 others (PLD 1975 Supreme Court 244). In the sald judgment, the Apex Court has held:

"Now, what is meant by the phrase "performing functions in connection with the affairs of the Federation or a Province". It is clear that the reference is to governmental or State functions, involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise functions pertaining to economic development, social welfare, education, public utility service and other State enterprises an industrial or commercial nature. Ordinarily, these functions would be performed by persons or agencies directly appointed, controlled and financed by the State, I.e., by the

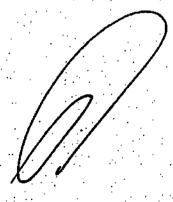






Federal Government or a Provincial Government".

25. Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitioners are performing policing service in the erstwhile tribal area, however, their terms and conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in the Erstwhile Provincially Administered Tribal Areas Act, 2018 (Khyber Pakhtunkhwa Act No. ill of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of his service should be determined by or under the Act of Parliament/Provincial Assembly. The Apex Court in the case of Federation of Pakistan through Secretary, Ministry of Interior (Interior Division). islamabad and 2 others vs. RO-



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177 Ex-DSR Muhammad Nazir (1998 SCMR 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

7....Perusal of these rules clearly shows that they are all embracing, and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakisten Rangers Ordinance is silent. therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tribunals Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal Service Tribunai...".

26. Similarly, in the case of Commandant, Frontier

Constabulary, Khyber

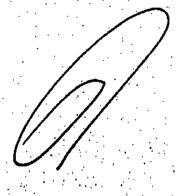
Pakhtunkhwa, Peshawar and





others vs. Gui Raqib Khan and others (2018 SCMR 903), the Hon'bie Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Relevant paragraphs of the said judgment are reproduced as under:-

broad Three tests establishing the status and character of a civil servant emerge from the Constitutional mandate of the aforegoing Articles. Firstly, under Article of the Constitution. 240(a) appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of Article 260 of the Constitution. 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests In an Administrative Tribunal, namely, the Federal Service Tribunal. These tests are mentioned the Muhammad Mubeen-us-Salam case







ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant' in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alia, holds a civil post "in connection with the affairs of the Federation" including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servant" (at p. 682 of the law report).

7. Having noticed the qualifying criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof. Section 3-A of the Constabulary Act authorises the Federal Government to employ the FC outside the limits of or adjoining the North-West Frontier Province in other parts of Pakistan for

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the better protection administration of those parts. Section 5(1) of the Act ibid vests the Federal Government with power to appoint the Commandant and other persons including the District Constabulary Officers or Assistant Constabulary Officers of the force in one or more districts. Section 6 delegates to the Commandant and District Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made under the Federal Act. The Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules. ("Constabulary Rules"), in order to provide the terms and conditions of service of the officers and men in the FC.

It will be observed that the matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Therefore, the terms conditions of service the employees of the FC are prescribed



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in the Act and the Rules. The test laid down in Article 240(a) of Constitution requires that the appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service of Pakistan shall be determined "by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules. therefore, satisfy the Article 240(a) test. The judgment in the Muhammad Mubeen-us-Salam case Ibid endorses this point of view:-

"86.... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals..."

27. Similarly, this Court in the case of <u>Gul Munir vs. The</u>





Government of Pakistan through Secretary, Ministry of States and Frontier Regions (SAFRON). Islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Commandant, Frontier Constabulary Khyber Pakhtunkhwa, Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established through Federal Levies Force Regulation, 2012 having the same structure of service for its employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed under Federal Levies Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and duties as per law laid down by the Apex Court in the cases of Federation of Pakistan through Secretary. Ministry of interior (interior Division), islamabad and 2 others





vs. RO-177 Ex-DSR Muhammad **<u>Nazir</u> (1998 SCMR 1081)** and Commandant. <u>Frontier</u> Constabulary. Khyber Pakhtunkhwa. Peshawar and others vs. Gui Raqib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the counsels for the learned respondents is sustained accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The present agitate their petitioners may grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gul Ragib Khan's case (2018 SCMR 903) has held that:

"11. It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the





services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants, insofar as the question of competent remedy in respect service disputes of FC men is concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these appeals filed by the appellant-Commandant, FC are according allowed in above terms".

When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and ibid judgment, we observed that service of both the forces is governed under the rules so framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,"

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2012". Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and as such, the matter of terms and; conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners Levies Force) Federal (PATA Provincial Levies Force both were framed. under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law. Learned counsel representing the petitioners could

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not distinguish the status of petitioners (PATA Federal Levies Force) vis a vis Provincial Leavy Force in any manner. Both forces are performing their functions in the same area for the same object and; purpose, and both are being maintained through the provincial exchequer. Therefore, the matters arising out of the terms and; conditions of service of the petitioners are only amenable to the jurisdiction of the Service Tribunal in terms of Article 212 of the Constitution.

So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder, 2015 253 NATIONAL ASSEMBLY SECRETARIAT through Sectrary V. MANZOOR AHMAD others.

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Therefore, the contention so agitated at the bar is misconceived and as such repelled.

In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fall outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed; being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants not determined, therefore, petitioners may avail the remedy of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this judgment in terms of the judgment of august apex court in Gul Raqib khan's case 2018 SCMR 903.

COC Nos.38-M/2021 in W.P.No.367-M/2021 and; COC No.436-

EXAMINER Peshawar High Court c-T-C



P/2022 in W.P.No.1335-P/2022 are

dismissed for having become infructuous.

JUDGE JUDGE

JUDGE

Announced. Dt.29/11/2022

HONBLE MRJUSTKE LAUJAN KHATTAK, HONBLE MRJUSTKE S M ATTIQUE SHAH & BOAMBLE MRJUSTKE SYED ARSHAD ALJ

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خيبر بحقونخوا سروس شريبول بيثاور اسوات كيمب كورك مورف الله المراد المان المان المراد ا مقدم ولي أرس رون المرابطي عن تنحر مرية تك مقدمه مندرج عنوان بالاميس الجي طرف سے واسطے پيروي وجواب دہي وكل كاروائي متعلقه آن مقام پناور رئیل کمپ کورٹ مواٹ کیلئے بیر سرعدنان خان ASC عرصادق ایدوکیٹ مقرر کر سے اقر ارکمیا جاتا ہے کہ صاحب موصوف کومقد مدی کل کا روائی کا کامل اختياط موكانه نيزوكيل صاحب كوراضي نامه وتقرر ثالث وفيصله برحلف دييخ جواب دی اورا قبال دعوی اور درخواست ہرتم کی تقدیق زراوراس پر دستخط کڑنے کا اختیار ہوگا۔ نیز بصورت عدم پیروی یا ڈگری ایک طرف یا اپیل کی برامد ہوگی اور منسوخ مذکور کے سل یا جزوی کاروائی کے واسطے اور وکیل یا مختار قانونی کواپنی ہمراہ یا اپنی بجائے تقرر کا اختیار ہوگا۔ اورصاحب مقرره شده كوبهي جمله فدكوره بالااختيارات حاصل موسكك اوراسكاساخته برواختة منظور وقبول ہوگا۔اور دوران مقدمہ میں جوخر چہو ہرجانہ التوایع مقدمہ کے سبب ہے ہوگا اسکے ستحق وکیل صاحب ہو نگے۔ نیز بقایا وخرچہ کی وصولی کرتے وفت كالجمي اختيار ہوگا اگر كوئى تاريخ بيشى مقام دوره برہويا حدے باہر ہوتو وكيل ها حب یا بندنه هو تنگے کی پیروی مقدمه ندکورلهذا و کالت نامه لکھ دیا ک سندر ہے ماه رکسی بمقام شاور/مس کے لئے منظورہ ہے Juner sadish di