#### FORM OF ORDER SHEET

Court of	,
	17
'Case No	<i></i>

S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
1-	5/1/2023	The instant appeal presented today by Dr. Adnan Khan Advocate. It is fixed for preliminary hearing before touring Single Bench at Swat on Parcha Peshi is
		given to appellant/counsel.  By the order of Chairman
-		REGISTRAR,

#### BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

		12	
Service	Appeal No	-19/	_ of 2023

Shah Hussian	Appellant
•	Ţ.
	MERSUS
	<u> </u>
Government of Khybe	r Pakhtunkhwa and another
	Respondents

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Appellant

Shah Hussian Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

Office: Adnan Law Associates,
Opposite Shuhada Park College Colony,
Saidu Sharif, Swat,
Cell No. 0346-9415233

## BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No	63	of 2023
	. // _	•

Shań Hussain S/o Fazal Haleem R/o Mohalla Lalagan Qambar, District Swat [Sepoy No.550607].

Appellant

#### **VERSUS**

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- 2) Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Swat Levies/Deputy Commissioner, District Swat.

.....Respondents

## APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

#### PRAYER:

On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

#### Respectfully Sheweth:

- 1) That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit (Copy of Appointment Order is Annexure "A").
- That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory.
- That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
- That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "C").
- That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").
- 6). That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. Consequently, the junior

rank officials like the present appellant would retire after performing certain years of service or on reaching certain age. For instance Hawaldar would retire on reaching 31 years of service or 51 years of age, Naik 29 years of service or 48 years of age, L/Naik 27 year of service or 45 years of age and Sepoy 25 years of service or 42 years of age, whichever is earlier (Copy of amended Rules notified in March 2021 are Annexure "E").

- 7) That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "F").
- 8) That some of the personnel of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules.
- That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.
- 10) That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "G").
- 11) That the appellant filed another representation against the above mentioned further amendments in the relevant rules, which was never responded to. (Copy of memo of second representation is Annexure "H").

- 12) That against the above mentioned Rules framed by the
- Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional
  - petitions (W.P No.469-M/2021, W.P No.470-M/2021, W.P
  - No.337-M/2021, W.P No.338-M/2021, W.P No.333-M/2021,
  - W.P No.1252-M/2021 and W.P No.335-M/2021) before the
  - Hon'ble Peshawar High Court However, because of
  - jurisdictional issues, the matter was referred to a larger
    - Bench.
- 13) That in light of the above mentioned Act, other employees
  - of the levies force filed a constitutional petition (WP No.
    - 1281-M/2022) before the Hon'ble Peshawar High Court
    - Mingora Bench to the extent of their re-instatement in light
    - of the Provincial Assembly's Act. The petition was allowed
    - by the Hon'ble High Court vide judgment dated 23-11-2022
    - whereby the respondents were directed to re-instate the
    - then petitioners. It is worth mentioning that vires of the
    - impugned rules were not challenged in the said petition,
    - which are being impugned through the instant appeal.
  - 14) That a larger Bench of the Hon'ble Peshawar High Court
  - heard the connected petitions on 29-11-2022.
    - Consequently, the Hon'ble High Court decided that
    - personnel of the levies force are civil servants and their
    - employment matters would be dealt with by this Hon'ble
    - Tribunal (Copy of order dated 29-11-2022 is Annexure "I").
  - 15) That being aggrieved with the impugned notifications, the instant appeal is being filed before this Hon'ble Tribunal,
  - inter alia, on the following grounds:

#### **GROUNDS:**

- A) That the impugned act of amending the relevant Service
- Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same
  - acts are liable to be declared as such.

- B). That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees
- That after the 25th Constitutional amendment, the new C) Constitutional regime demanded streamlining erstwhile Tribal Areas with the rest of the Province, So much so, Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 60 years for the whole Force but rather enjoins upon the Provincial Government to take steps towards absorption of said Levies and Khasadars in regular police. Regrettably, the appellant has been treated in violation of. 25th. Constitutional spirit particularly after Constitutional amendment and subsequent orders.
  - D) That further grounds, with leave of this Hon'ble Tribunal, would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

(i) The impugned Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 issued by respondent No. 2 be declared as illegal, the same may be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years of age in light with Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and the appellant be allowed to complete his service till attaining 60 years of age.

ii) Any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

**Appellant** 

Shah Hussain Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

#### **CERTIFICATE:**

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

Appellant

Shah Hussain

## BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No	of 2023	
Shah Hussian		Appellant.
	MERSUS	
Government of Kh	yber Pakhtunkhwa ar	nd another
		Respondents

#### **AFFIDAVIT**

I, Shah Hussain (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter

DEPONENT

Shah Hussain



## BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appear No Or 2023
Shaḥ Hussain
<u>Wersus</u>
Government of Khyber Pakhtunkhwa and another
Respondents
ADDRESSES OF THE PARTIES
APPELLANT:
Shah Hussain S/o Fazal Haleem R/o Mohalla Lalagan  Qambar, District Swat [Sepoy No.550607].  (NIC# ) (Cell# )
RESPONDENTS:
Government of Khyber Pakhtunkhwa through Chief Secretary,     Civil Secretariat at Peshawar.
<ol> <li>Government of Khyber through Secretary Home &amp; Tribal Affairs</li> <li>Department, Civil Secretariat at Peshawar.</li> </ol>
3) Commandant Swat Levies/Deputy Commissioner, District Swat.
Respondents
Appellant
Shah Hussain Identified by counsels
A survivor
Dr. Adnan Khan Barrister-at- <u>L</u> aw, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

## OFFICE OF THE DISTRICT COORDINATION OFFICER SWAT/COMMANDANT SWAT LEVIES.

No. 15/42 /DCO

(9)

Dated the 25/6/2010.

#### ORDER.

As per recommendations of the Departmental Selection. Committee, the District Coordination Officer/Commandant Swat Levies has been pleased to notify the appointment of the following candidates as Sepoy BPS-05 plus usual allowances against the vacant post with immediate effect:-

/N	Name	Father Name	Address
BAB	OZAI		
1	Harcon Rashid	Shams ut Haq	Moh. Banjuriyan Mingora , Swat
5	Amin ul Haq	Salahudin	Moh. Dawlat Khel Qamber P.O Rahim Abad, Swa
3.	Munulus Ali	Purdul Khan	Moh. Usinan Khel Amankol
736 www. 7	Muhammud Wasiy	Amir Siyab -	Moli, Khoua Cham Saidu Sharif
.5	Pervez Alumd	Taj Muhammad Khan	, Vill Shagai P.O Saidu Sharif
6	frier Utlah	Mujummad Shorin	Shagei Saidu Sharif
7	M Ayaz Ehen	Habib ur Rehman	Village, Amenkot, Sekha Chara
	Shah Husanin	Pazul Halcom	Lata Gair, Oguther
	Muslim Shah	Rohim Shou	Miangro Cham Saidu Sharif
10	Nadecm lqbal -	Snid Badshah	Moh. Zenat Grum Mangiawar
	Ninz Khan	Amir Salam Khan	Muhalla, Murid Khel, Manglawar
12	Muklitlar Ali Shah	Akbar Ali	Shagal, Salda Sharif, District Swat
CHA	ARBAGH	•	
13	Savor Klian	Bakht Biland Khan	Moh Shosngat P O Charbagh
14	Shonkat Ali	Shah Dawran	Moh. Kamalpur, charbagh
15	Mulummad Shahid	Essa Mulianimad	Moh. Bagh Dherat Fathpur
16	Zahir Iqhal	Gultur	Malam Jaba Teh, Churbugh
17	Houret Hussaint	umar Zada	Moh. Ludya p.o Charbagh
18	Asil Ali	Purdul Khen	Muli, Mera P.o Golihagh
19	Mulinimum Navaz	Sher Zahid Khan	Moh, Dolat Khel Alasbad
20	Shoukat Rehman	Bakht Zaman	Muhalla, Chimi, P/O Charbagh
21	Aziz Khan	Umar Zada	Badar Charbagh
22	Sajjad All	Nadar Khun	Gulbegh, Charbegh

ch

#### TERMS AND CONDITIONS

- Their recruitment will be subject to the verilifation of the antecedents of the applicant from the concerned agencies.
- 2. The appointees will be allowed to resign the service on one month prior notice and in case of resignation without notice, two months Pay/allowances if any shall be forfeited in favour of Government.
- 3- Their services can be terminated at any time in case their performance is found un-satisfactory.

4- The appointees should join duties within one week of the issue of this order.

DISTRICT COORDINATION OFFICER/ COMMANDANT SWAT LEVIES, SWAT

No. 15143-45/DCO

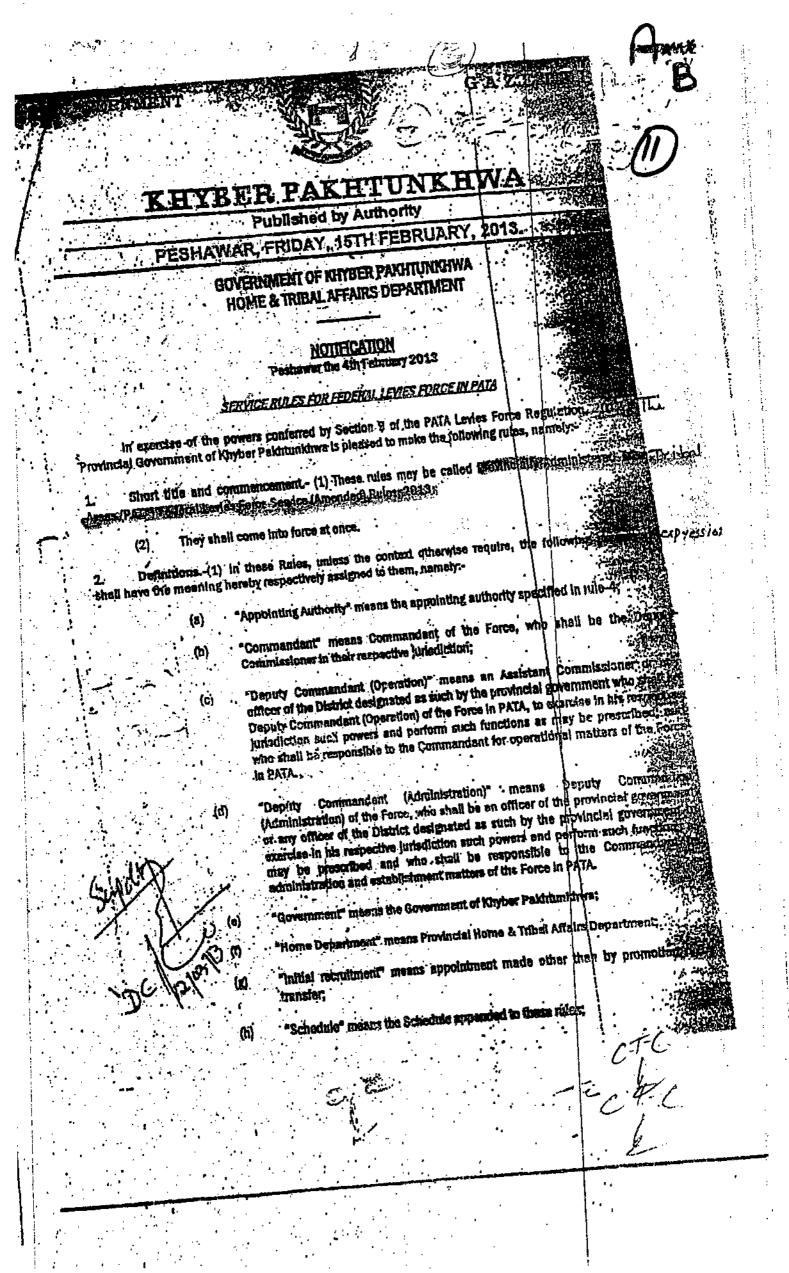
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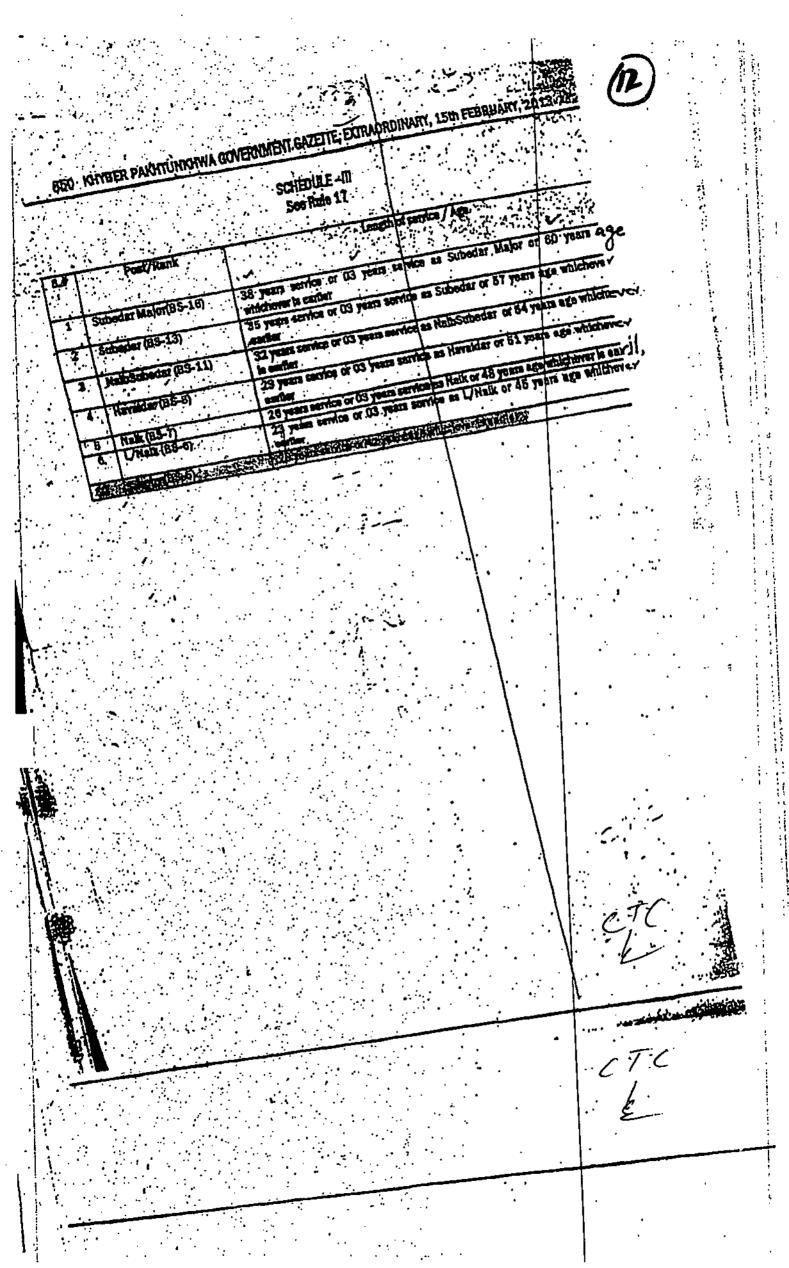
1- District Accounts Officer, Swat.

2- Officials concerned.

DISTRICT COORDINATION OFFICER/ COMMANDANT SWAT LEVIES, SWAT

CTC







#### GOVERNMENT OF KHYBER PAKHTUNKHWA HOME &TRIBAL AFFAIRS DEPARTMENT

## NOTIFICATION Peshawar the 4th February 2013

### SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

- 1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.
  - (2) They shall come into force at once.
  - 2. Definition:- (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-
    - (a) "Appointing Authority" means the appointing authority specified in rule-4;
    - (b) "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;
    - (c) "Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.
      - (d) "Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.
        - (e) "Government" means the Government of Khyber Pakhtunkhwa;
        - (f) "Home Department" means Provincial Home & Tribunal Affairs

          Department;
        - (g) "Initial recruitment" means appointment made other than by promotion or by transfer;
        - (h) "Schedule" means the Schedule appended to these rules'





### SCHEDULE-III See Rule 17

		Length of service/Age
3.#.	Post/Rank	
1	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years age whichever is earlier
2	Subedar (BS-13)	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
3	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years age whichever is earlier.
4	Havaldar (BS-8)	29 years service or 03 years service as Havaldar or 51 years age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years ag whichever is earlier
6	L/Náik (BS-6)	23 years service or 03 years service as L/Naik or 45 years as whichever is earlier
- 7	Sepoy (BS-5	20 years service or 42 years age whichever is earlier

CTC

Holm & Iridal Afe Personner, 201

### NOTIFICATION

Mo Softwies HD/FLW/14/2018 Nol. 1. The competent authority has been pleased to a lumber amendments in Schadille-Laf-Rille-4/2k and Schadule-III of Rules-17 under Par Line Regulation for PATA Levies Force, 2022 & Rule-14 of the Provincially Administered acres (RATA) Federal Levies Force Service (Amended Rules, 2013 as under:

## (15)

Aule-4(2) Scheduled

### SCREDULE-

	See fule & IZI	: .\			•-		
Uniformed Force	Eligibility for		omo		Di O	reçt :	Qualifical
SubekarMajor	One year service at	7	0X	 . <u></u>	<u> </u>		
5:5(dal /	One year service as	1.	90X				
Nalb Subedar (85-12)	Ons veer selvice at	1	100%	•	+	·	-
Havraldar (BS-8)	One year service a Naik One year service a	-1		*	+	· · ·	+
1·Nalk tas-7	Lance Nelk	∸∤	100		-}		+
189-6).	21 Ѕероу (		+			100%	Middle
(88-5)	: Five years' service	<u>.</u>	100	7% · .		-	Middle
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Assistant Armorer		· .	. }. '		•	1:	of An

Rune-17 (Retirement) (1) All uniform levy personnel shall retire as per Schedule-III or use for retirement after complete of 25 years of regular advice and no extension wond redreshant thall be granted.

## Rus-17Bledremaht

	Rule 17 Retirement
Post/ Rank	Length of service or 60 years of age whichever is oard
Cipeder Majories-18	37 years service of do the which or arrive
Suhedar 85-13	1.35 Ages of the first of the control of the contro
Nelb Subedir(BS-11)	33 years service or ou year whichever earlie
The second secon	3 years service or ou years or whichever sortie
121k(85-7).	1 20 reals service of 60 years whichever conte
Ance Nakins-6	2 A hears, service or en Agass of alle Appropries course
Supoy(85/5)	23 Years' service or 60 years of #88 whichever earlie
Zabol/ost a fra	7

CFC C/1

Government of Kyber Pakhtunkhwa, Home & Tribal Affairs Department Dated Peshawar the 12th December, 2013

#### NOTIFICATION

SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order rither amendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the egulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area 'ATA) Federal Levies Force Service (Amended) Rules, 2013 as under:ule-4(2) Schedule -i

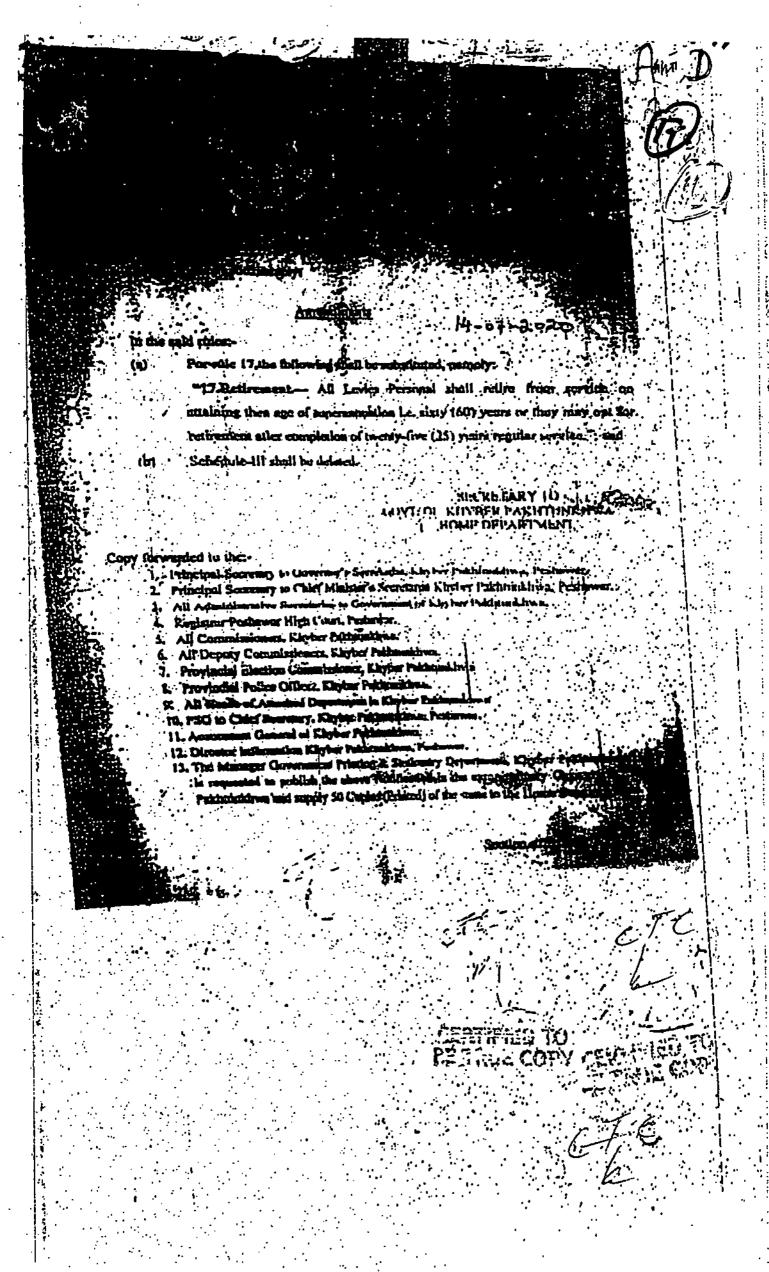
#### SCHEDULE-See Rule 4(2)

Qualification Iniformed Force Direct Promo Eligibility for Post/Rank Quota 9.No tion promotion Quota 100% One year service Subedar Major (BSas Subedar One year service 100% Subedar (BS-13) as Nalb Subedar 2. One year service 100% Naib Subedar (BS-11) <u>;3.</u> as Hawaldar 100% One year service Hawaldar (BS-8) 4. as Naik One year service 100% Naik (BS-7) as Lance Nalk 5. 100% One year service Lance Naik (BS-6) 6. as Sepoy Middle Pass/Matric 100% Middle Pass/Matric Sepoy (BS-5) 100% One year service Head Armorer (BS-5) В. as Assistant Middle Pass/Matric Armorer 100% Assistant Armorer

Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Schedule-III or opt for retirement after completion of 25 years of regular service and no extension beyond retirement shall be granted.

### SCHEDULE -III

SUBII DO	Glanton.	SCHEDULE -III
		Rule -17 (Retirement)
	Post/Rank,	Length of service or 60 years of age whichever is earlier  37 years' of service or 60 years of age whichever is earlier
S.No	Subedar Major (BS-16)	
1.	Supedar (III-)	35 years' of service or 60 years of age whichever is earlier  33 years' of service or 60 years of age whichever is earlier
2.	Subedar (BS-13)	33 years' of service or 60 years of ago whichever is earlier
3.	Naib Subedar (BS-11)	33 years' of service or 60 years of age whichever is earlier 31 years' of service or 60 years of age whichever is earlier
4.	Hawaldar (BS-8)	
5.	Nalk (BS-7)	29 years' of service or 60 years of age whichever is earlier  28 years' of service or 60 years of age whichever is earlier
6.	Lance Nalk (BS-B)	28 years' of service or 60 years of age whichever is earlier 25 years' of service or 60 years of age whichever is earlier
10.	Sepoy (BS <sup>L</sup> 5)	25 years of our
1.44	the state of the s	



#### BETTER COPY

# HOME DEPARTMENT NOTIFICATION Dated Peshawar the 14-07-2020



No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Lévies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

#### **Amendments**

#### In the said rules:-

- a) Fro rule 17, the following shall be substituted, namely:
  - "17. Retirement.— All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and
- b) Schedule-III shall be deleted.

SECRETARY TO GOVT: OF KHYBER PAKHTUNKHWA HOME DEPARTMENT

Copy forwarded to the:-

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of by Solden-S of the PATA Lindes Forte Requisition, 2012, the Producted ment of Purpose Punishmentons in pleasant to direct that in the PATA Podenti Cities Promps Committee (Agreember) Studen, 2013, Est Clauden Rather man to the order M. C THE THE PER PER PER ENCIENT THE MES HERTS THE WAY IT

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## To be substituted notification of even No & date.

### GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT



### NOTIFICATION

Peshawar, dated the 22-3-2021

conferred by Section-9 of the PATA Levies Force Regulation, 2012, the Provincial No. SQ(Police-II)HD/MKD/Levies/Misc./2020:-Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

#### <u>Amendments</u>

- In Rule 4, sub-rule (1), the following shall be substituted, namely: In the sald rules:-
  - Commandant shall be the appointing authority for initial recruitment and promotion up to the rank of Subedar:
  - Provided that the appointing authority for purpose of promotion to the posts of Subedar Major and Superintendents shall be Secretary, Home Department.".
  - For Rule 17, the following shall be substituted namely:
    - "17. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted".
  - For Schedule-III, the following shall be substituted, namely:

"Schedule-III [see rule 17]

		(see rule 17)	Length of Service /
5. No.	Name of the Post / Rank	Qualification for Promotion	
	Subedar Major (BS-16)	On the basis of Seniority- cum-filness from amongst	Thirty Seven Years or Three Years' Service as Subedar Major or Sixly
<b>l</b>	Supedar	the Subscars having Intermediate Qualification	Years of age woodever
2	Subedar (BS-13)	By promotion, on the basis of Seniority Cum Fitness in	Thirty Five Teas service or Five Yeras service as Subedar or
		namely: (i) Fifty Percent (50%)	Sixly years of ave
		Naib Subedan having intermediat qualification; and	
		(fi) Filly Percent (50% from amongst Na Subedats havin	19 61
		Secondary Scho	is Thirty Three Year
3.	Naib Subedar (85-11)	of Seniority Cum Filtress the following mann	" Na
1		namery.	,



	4	qualification, and (ii) Filty Percent (50%) from amongst Hawaldars.	
S. No.	Nama of the Post / Renk	Qualification for Promotion	Length of Service /
4	Hawaldar (BS-08)		Thirty One years service or Three years service as Hawaidar or Fifty One years of age, whichever is earlier.
5	Naik (8S-07)	•	Twenty Nine years service or Three years service as Naik or Forty Eight years of age, whichever is earlier.
6	L/naik (BS-06)		Twenty Seven years service of Three years service as Linalk or Forty Five years of age whichever is earlier.
7	Sepoy (BS-05)		Twenty Five years service or Forty Two years of age, whicheve is earlier.

SECRETARY TO GOVERNMENT OF KHYBER PAKHTUNKHWA, HOME & TRIBAL AFFAIRS DEPARTMENT

#### Copy forwarded to the:-

- Principal Secretary to the Governor, Khyber Pakhtunkhwa,
- 2. Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
- 3. All/Administrative Secretaries to Government of Khyber Pakhtunkhwa
- 4. Registrar, Peshawar High Court, Peshawar.
- All Commissioners, Khyber Pakhtunkhwa.
- All Deputy Commissioners, Khyber Pakhtunkhwa.
- Provincial Police Officers, Khyber Pakhtunkhwa.
- All Heads of Attached Department in Khyber Pakhtunkhwa.
- PSO to the Chief Secretary, Khyber Pakhtunkhwa.
- 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Khyber Pakhtunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home

ection Offide

# يخدمت جناب وزيراعلى صاحب خيبر ويختونخواه بثاور كالمستأثر والما

عنوان؛ درخواست بمرادصد در تحال كرئ ليويز مروس دول 2016 منسون كرف ترميم 2021 2024 و 22 20

NO SOIPlolice-II)HD/MKD/Levies/Mise /2021

گزارش ہے کہ ایک روات لیو ریمن جینیت کیا ی صلع روات میں مختلف یوسٹ و کار داری ویو بیان مرانی اور بیار ہے آت ال

يه كوكما يندُمْرا أَبِلُ افْرِرَدُ بِيارَ مُنْكَ بِشَاور كُونِيعَكِيشَنْ مورى، 2021/2021 كَيْمَ مِنْدُولُ 3 كَيْ مِظَالِقَ

ا كثرابي بيان بجي رينا بير ذهور به بين بين كل سرون 10/12 خال بني هيئة اين طرح الألبن نا بيك جي 18/20 والمعالي بر

ر پنار ڈ ہور ہے ہیں۔ جکونا بیک 21/22 سال میں اور حوللة اران می 25 سال ہے بال زینا پر ڈوہور ہے جاتی ہ

ئے کہ ذکورہ وہ میکنٹین کے تبطابات حالد ازی سکیل 9 نے 8 لائین نا میک کی ہے 6اور سنا می کی کین کر کے 5 میل مزافی کا کا ج

جوکے سراسر زیاد کی دوری ہے اور آئیں وقالون کے منال ہے۔ یہ کہ مزکور ہونیفیکیٹن کے مطابق ریٹا زئرمنٹ کی صورت میں ڈیٹا برؤ ہوئے ڈالے ملاز مین کوئیٹیٹن ورڈ مگر فراغات کی وسول مین قالونی

يجد كيان اور شكارت نمايان طور برميان ہے يا ا

به آمر بھی قابل غورے کے کم تا اور تعلیم یا فیتہ سیا ہی لائین نامیک اور تولداز گور بیا ترز کیا جارت میں قود و ترزیز وارز کی تعلیم

يا فية أهلكاران كويذ رمهلت دى جارتي بين-

لهذا درجه بالاحقاباق كومذ نظر ركمته موري توصيكش 2016 كواي أجمل وذع كرمطاليق بيجال كريفة اوزيوند يستن تجريه الم

22/03/2021 كومنسوخ كرئيف تحاجكا مايت مسادر فرما كرماك كي واردوى كي خاشي

تأجيات بعا كور مينك

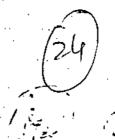
ماردي 02/04/2021

العَادِخُر غان سُناهِ فُرِيسَ فَ

.الدنت فيبل*[الكسل]* دعمد بر 250603

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NOTIFICATION
Peshawar, dated the 21-10-2021

NO. SO(POLICE-II)HD/1-3/FEDERAL LEVIES 2021:- In exercise of the powers conferred by Section-9 of the PATA Levies Force Regulation, 2012, and in continuation of this department notification No. II)HD/MKD/levies/Misc/2020 dated 22-03-2021, the Provincial Government of Khyber Pakhlunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

#### SCHEDULE-III

S. No.	Name of the Post / Kank	Length of Service / Age
1	Subedot Major (BS-16)	Thirty Seven Years all service or Tiree Years' Service as Subadar Major or Skrty Years of age whichever is earlier.
2	Subedor (BS-14)	Unitry five Years of service or five Years' service as Subedar or Sixty years of age whichever is earlier.
3.	Noto Subedor (BS-11)	Thirty Three Years of Service or Seven Years' service as Naib Subedar or Shity Years at age whichever is earlier.
4	Hawaldar (85-09)	Thirty one years of service or filty one year at age whichever is earlier.
5	Noik (85-08)	Twenty nine years of service or farty nine years age whichever is earlier.
6	A/NOIk (85-08)	I wenty seven years at service or tarty seventyears age whichever is earlier.
7	Septy (85-07)	I wenty five years of service or larry five year of age whichever is earlier.

о 7.И		Eligibility for Promotion	Promotion Quota	Direct Quota	Qualificati
	Subedar Majar (85-16)	62 years' service as Subeday Or Total 21 years of service	1999		
	Subedia (85-14)	02 years' service its Note Subedick Or Total 17 years of service	100%	:	
3	Naib Subedor (85-11)	04 years' service as Hawaidar Or fotal 17 years of service	100%		
<b>4</b> - € 1	Hawaldor (85-07)	05 years' sdrvice as Naik Or Total 13 years of service	100%		
5	No8: (85-06)	03 years; service as Lance Nak Or Total 08 years of service	· ·	<del> </del>	
4.	L/Npik (85-06)	05 years' service as Sepay	<del>                                     </del>	<del> </del>	
. 7	Sepoy (8\$-07)			100%	SSC
9	Head Armorer (85-5) Assistant Armorer	05 years' service-as Assistant Armorer	100%		SSC Qualification with certificate of Armorer
	(BS-1)			100%	SSC Qualification with certificate of Armorei



#### Copy forwarded to the:-

- .1. Principal Secretary to the Governor, Khyber Pakhtunkhwa.
- 2. Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
- 3. All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhtunkhwa.
- 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Provincial Palice Officers, Knyber Pakhtunkhwa.
- 8. All Heads of Attached Department in Khyber Pakhlunkhwa.
- 9. PSO to the Chief Secretary, Khyber Pakhtunkhwa. 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Knyber Pakhtunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra
  Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department.

Section Office

cTC

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عنوان: ایبل/گرانی جاری شده مروس رولزبه نمبر NO:SO(POLICE-II)HD1-3/Federal Levies 2021 مجزره 21-10-2021 جاری شده دفتر مجاربید جناب موصوف سیکرٹری ہوم اینڈ فراکمیل آفیئر

جناب عال

سائل ديل عرض رسال بين-

كرسائل سوات ليويزين بحيثيت سيابى مختلف عهدول يرتعينا في ديوثيال برتجام وتسفريهم

ید کرناکل کے ملازمت میں عہدوں کے لحاظ سے مختلف اوقات باتی ہیں کے

ر کہ جناب موصوف کے دفتر سے سوات لیویز کے لیے محکمہ کے جانب سے مورخہ 2021-19 بروی رواز برائے می در آندہ کمانڈ نٹ سوات لیویز کوفو معکمیشن بھجوا یا محمل ہے۔ کمانڈ نٹ سوات لیویز کوفو معکمیشن بھجوا یا محملے ہے۔

ید کر مروس رواز جلد بازی بین تیار ہو بھے ہیں جس کے اعداظا ہری طور پر بے شارطامیان ہیں۔

یہ کہ سروں رواز مذکورہ سے خامیاں دور کرنے اور درست کرنے کی اشد ضرورت ہے۔

يەكەردىن دولانۇكورە رىنظر ۋانى نەكەرنىغى كەسۈرت بىن سائل كىن تىلغى كەساتھە ماتھۇدىگىزىلانە بىن كۈچى ملازمت اوردىيا كرمت كەستىر مىلالى بىدا دوسكىيە

یہ کہ مردی رواز پرنظر نانی کرنے اور درست ہوئے کی صورت میں سائل ملازمت پر بھال ہونے کی تیج حقد آران ہیں۔ اس لیے بذریعہ درخوات استدعا کی جاتی ہے۔ کہ آپ صاحبان مہر مانی فر اگر ندکوزہ بالاسروب رواز نظر فانی اگر افی کرے 2021-10-21 ترمیم منسوخ کرنے رواز 2016 بحال کرنے کا بھم صاور فر آیا جائے۔

الرقوم،2021/29

العارض عام شياع وصوص والذت معلم فيمس ويحد فير 55067 ويخط ميما المراجع المحاج

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# Judgment Sheet PESHAWAR HIGH COURT, PESHAWAR. (JUDICIAL DEPARTMENT)

W.P.No.470-P/2021.

#### <u>JUDGMENT</u>

Date of hearing — 29.11.2022.

Barrister Dr.Adnan for the petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

S M ATTIQUE SHAH, J:- For the reasons recorded in our detailed judgment of even date in W.P.No.367-M/2021 titled "Muhammad Ghafar etc. Vs. Govt: of Khyber Pakhtunkhwa" this writ petition is dismissed.

JUDGE JUDGE

Announced.

HON'BLE MR.JUSTICE LAL JAN KHATTAK, HON'BLE MR.JUSTICE & M ATTIQUE SHAH & HON'BLE MR.JUSTICE SYED ARSHAD ALL

(A-K-1940N Court Survivay)

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#### Judgment Sheet

#### PESHAWAR HIGH COURT, PESHAWAR.

(JUDICIAL DEPARTMENT)

W.P.No.367-M/2021 with I.R, <u>CM Nos.1053/2021 & 1183/2022</u>. *JUD GM ENT* 

Date of hearing — 29.11.2022.

Barrister Dr.Adnan for petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

S M ATTIQUE SHAH, J .- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of (Police-II) notification No. SO MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office bearing No.128/DC/CSL dated order





20.04,2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribai Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

Likewise in W.P.Nos.333-M/2021, 338-M/2021, 334-M/2021, 335-M/2021, 345-M/2021, 1026-M/2021, 1035-M/2021, 1187-M/2021, 1206-M/2021, 1207-M/2021, 34-M/2022, 212-M/202 and 993-P/2022 the petitioners have made the following prayer:

> "On acceptance of this writ petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by Constitution Republic of Pakistan, 1973, may be declared illegal void ab initio and of no legal effects on the rights of the petitioners."

> > EXAMINER Peshawar High Court

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Similarly, in COC Nos.38-M/2021 in W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021.

Brief facts of the case(s) are that the petitioners were appointed in the "Swat Levies Force" as Sepoys etc. and presently terms and conditions of their services are regulated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012" whereunder besides PATA Levies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12,2013 in the manner that "All the personnel shall retire as Schedule-ili and no extension in service beyond retirement shall be granted". On 14.07.2020, vide Notification No.SQ



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(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as "All uniformed force shall retire from service on attaining the age of superannuation i.e. Sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service". Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-III of the rules 2013 as under:-

"Retirement; All levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted."

- 4. Being aggrieved from the ibid amendment, the petitioners have filed the instant petitions:
- 5. Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.
- 6. Learned counsel representing the petitioners vehemently argued that the

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impugned Notification is arbitrary, perverse, illegal, issued without lawful authority and mala fide intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not impugned therefore, the hold field. Notification is liable to be set aside.

AAG worthy Conversely, representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25th amendment the passed the Assembly **Provincial** continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and;

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therefore, the impugned Notification was issued per law which does not require any interference by this court in its writ jurisdiction under Article 199 of Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

- Heard. Record perused.
- Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the Levies Force were dealt with under the Frontier Irregular Corps (FIC) rules, 1962 which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies



Force (service) Rules, 2012" were framed for Provincial Levies Force. While separate service rules were also framed thereunder for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibld rules deals with the retirement of the Levies personnel which was amended from time to time. However, petitioners have aggrieved from the impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention petitioners is that after 25th amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25th amendment in 2018, both FATA & PATA were merged in the province of Khyber Pakhtunkhwa and Federal Levies Force

working in FATA was merged into the regular police of the province. Albeit, in Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25<sup>th</sup> amendment were allowed to continue including regulation 2012 which still holds

the field and as such the same is a valid

Therefore.

Notification was issued by the respondents

impugned

instrument.

with lawful authority.

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding W.P No 528-M/2016 (Ikramullah's case) determined the status of personnel of the Provincial Levies Force as that of civil servants in the following terms:-

"19. The Provincial Levies Force ("Force") was granted statutory cover through Khyber Pakhtunkhwa Regulation No.1 of

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2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under:-

- "3. Power to constitute and maintain by the Force and its functions.— (1) Government may constitute and maintain a Force for performing the following functions, namely:
- (a) ensuring security of roads in PATA;
- (b) ensuring security and manning of piquet;
- (c) guarding Government institutions and installations;
- (d) ensuring security of jails and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs;
- (f) anti-smuggling activities especially timber smuggling;
- (g) destruction of illicit crops;
- (h) serving of summons or procedures;
- (i) raid and ambush; and
- (j) such other functions as Government may, by notification in the official Gazette, require the Force to perform.
  - (2) In discharge of their functions, officers and staff of the Force shall

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be guided in accordance with this Regulation and the rules.

- (3) The head of the Force shall be Commandant in his respective jurisdiction.
- (4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.
- (5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.
- (6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.
- (7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.
- (8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and Instructions,
- (9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government.

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ATTESTED EXAMINER Peshawar High Court



- 4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-
- (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding against acts of unlawful interference;
- (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;
- (c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;
- (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;
- (e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and
- (f) perform such other legal functions as the competent authority may require him to perform".
  - 20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial









Exchequer and performs the policing service in the erstwhile PATA.

21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.

- 22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servants Act, 1973 ("Act, 1973"). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under:-
- "2. Definitions.—(1) In this act, unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say—
- (a) .....
- (b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—

ATTESTED EXAMINER Peshawar High Court

- a person who is on deputation to the Province from the Federation or any other Province or other authority;
- (ii) a person who is employed on contract, or on work charged basis, or who is paid from contingencies; or
- (iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the Workman's Compensation Act, 1923 (Act VIII of 1923)".
  - 23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-

*260.	-			
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*********			••••••	
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"service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Majlis-e-Shoora

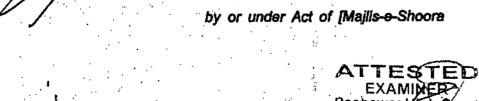
Pakistan Service, service

Armed Forces and any other

declared to be a service of

by or under Act of [Majlis-

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(Parliament)] or of a Provincial Assembly, but does not include service as . Speaker, Deputy Speaker, Chairman, Deputy Chairman, Prime Minister, Federal Minister, Minister of State, Chief Minister, Provincial Minister, [Attorney-General], [Advocate-General],] Parliament Secretary] or [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology, Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Minister] or member of a House Provincial Assembly;

Whereas Article 240 of the Constitution envisages that:"240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service

- of Pakistan shall be determined (a)
- (b) in the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly.

Explanation.- In this Article, "All-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing

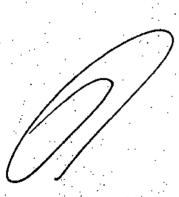
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EXAMINER Peshawar Han Court

day or which may be created by Act of [Majlis-e-Shoora (Parliament)]".

The Phrase "performing in connection with the affairs of Federation or for present matter Province\* elaborately Was explained in the case <u>Salahuddin and 2 others vs.</u> Frontier Sugar Mills & Distillery Ltd., Tokht Bhai and 10 others (PLD 1975 Supreme Court 244). In the said judgment, the Apex Court has held: 5.

"Now, what is meant by the phrase "performing functions in connection with the affairs of the Federation or a Province". It is clear that the reference is to governmental or State functions, involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise functions pertaining to economic development, social welfare. education, public utility service and other State enterprises industrial or commercial nature. Ordinarily, these functions would be performed by persons or agencies directly appointed, controlled and financed by the State, i.e., by the







Federal Government or a Provincial Government

Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitioners are performing policing service in the erstwhile tribal area. however. their terms conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in the **Erstwhile Provincially Administered** Tribal Areas Act, 2018 (Khyber Pakhtunkhwa Act No. III of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of his service should be determined by or under the Act of Parliament/Provincial Assembly. The Apex Court in the case of Federation of Pakistan through Secretary, Ministry of interior (interior Division). Islamabad and 2 others vs. RO-

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177 Ex-DSR Muhammad Nazir (1998 SCMR 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

\*7....Perusal of these rules clearly shows that they are all embracing, and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakistan Rangers Ordinance is silent, therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tribunals Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal Service Tribunal...".

26. Similarly, in the case of Commandant, Frontier

Constabulary, Khyber

Pakhtunkhwa, Peshawar and

EXAMINER Peshawar High Court

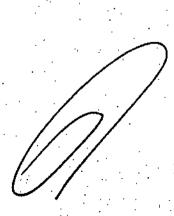
(44)

others vs. Gul Ragib Khan and others (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Relevant paragraphs of the said judgment are reproduced as under:-

**6**. Three : broad tests for establishing the status and character of a civil servant emerge from the Constitutional mandate of the aforegoing Articles. Firstly, under Article Constitution. 240(a) of the appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of Article 260 of the Constitution, 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests in an Administrative Tribunal, namely, the Federal Service Tribunal. These mentioned tests are the Muhammad Mubeen-us-Salam case

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ibid (at pp. 686-689 of the law report). The definition of the term 'civil servent' in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alia, holds a civil post "in connection with the affairs of the Federation" including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria

of the term "civil servant" (at p. 682 of

the law report).

Having noticed the qualifying criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof. Section 3-A of the Constabulary Act authorises the Federal Government to employ the FC outside the limits of or adjoining the North-West Frontier Province in other parts of Pakistan for

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the better : protection and administration of those parts. Section 5(1) of the Act ibid vests the Federal Government with power to appoint the Commandant and other persons including the District Constabulary Officers or Assistant Constabulary Officers of the force in one or more districts. Section 6 delegates to the Commandant and District Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made under the Act. The - Federal Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules. 1958 ("Constabulary Rules"), in order to provide the terms and conditions of service of the officers and men in the FC.

It will be observed that the matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Act. Therefore, the terms and conditions of service the employees of the FC are prescribed

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in the Act and the Rules. The test laid down in Article 240(a) of Constitution requires that the appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service of Pakistan shall be determined "by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules, therefore, satisfy the Article 240(a) test. The judgment in the Muhammad Mubeen-us-Selam ibid endorses this point of view:-

"86.... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals..."

27. Similarly, this Court in the case of *Gui Munir vs. The* 

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Government of Pakistan through Secretary, Ministry of States and Frontier Regions (SAFRON). Islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Commandant, Frontier Constabulary Khyber Pakhtunkhwa. Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established through Federal Levies Force Regulation, 2012 having the same structure of service for employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed under Federal Levies Force Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and duties as per law laid down by the Apex Court in the cases of Federation of Pakistan through Secretary. Ministry of Interior (Interior Division), Islamabad and 2 others

vs. RO-177 Ex-DSR Muhammad Nazir (1998 SCMR 1081) and Commandant, Frontier Constabulary, Pakhtunkhwa, Peshawar and others vs. Gul Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the counsels learned for is sustained respondents and accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The petitioners may agitate their grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gui Raqib Khan's case (2018 SCMR 903) has held that:

"11. It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the

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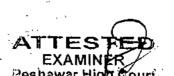
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services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants. Insofar as the question of competent remedy in respect service disputes of FC men concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these appeals filed by the appellant-Commandant, FC are according allowed in above terms".

When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and ibid judgment, we observed that service of both the forces is governed under the rules so framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,"

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Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and as such, the matter of terms and; conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners (PATA Federal Levies Force) and Provincial Levies Force both were framed under the provisions of Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law. Learned counsel representing the petitioners could





not distinguish the status of petitioners (PATA Federal Levies Force) vis a vis Provincial Leavy Force in any manner. Both forces are performing their functions in the same area for the same object and; purpose, and both are being maintained through the provincial exchequer. Therefore, the matters arising out of the terms and; conditions of service of the petitioners are only amenable to the jurisdiction of the Service Tribunal in terms of Article 212 of the Constitution.

So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder. 2015 253 NATIONAL ASSEMBLY SCMR SECRETARIAT through Sectrary V. **MANZOOR AHMAD** others.

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Therefore, the contention so agitated at the bar is misconceived and as such repelled.

In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fall outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed; being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants determined, therefore, petitioners may avail the remedy of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this judgment in terms of the judgment of august apex court in Gul

COC Nos.38-M/2021 in W.P.No.367-M/2021 and; COC No.436-

Ragib khan's case 2018 SCMR 903.

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P/2022 in W.P.No.1335-P/2022 are

(55)

dismissed for having become infructuous.

JUDGE JUDGE

JUDGE

Announced. Dt.29/11/2022.

HON'BLE MR.JUSTICE LAL JAN KHATTAK, HON'BLE MR.JUSTICE S M ATTIQUE SHAH & HON'BLE MR.JUSTICE SYED ARSHAD ALL

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كعد الرم فيبر پخو مخواسروس ثريبول بيثاور/سوات كيمپ كورك المناه منجانب ريركم ma) 16 مقدمه شاهرين عث تحريراً نك مقدمه مندرج عنوان بالامیں اپنی طرف ہے واسطے پیروی وجواب دہی وکل کاروائی متعلقه آن مقام بناور ربیل کیمی کورف سوات کیلئے بیرسر عدنان خان ASC عمرصادق ایڈوکیٹ مقرر کر سے اقر ارکیا جاتا ہے کہ صاحب موصوف کومقد مدکی گل کا روائی کا کامل اختياط موگا بنيز وكيل صاحب كوراضي نامه وتقرر ثالث وفيصله پرحلف ديينے كجواب دی اورا قبال دعوی اور درخواست برسم کی تصدیق زراوراس پر دستخط کزنے کا اختیار ہوگا۔ نیز بصورت عدم پیروی یا ڈگری ایک طرف بااپیل کی برامد ہوگی اور منسوخ مذکور کے نسل یا جروی کاروائی کے واسطے اور وکیل یا مختار قانونی کواپنی ہمراہ یا اپنی بجائے تقرر کا اختیار ہوگا۔ اورصاحب مقرره شده كوبهي جمله ندكوره بالااختيارات حاصل موسكك اوراسكاساخته برواخة منظور وقبول ہوگا۔ اور دوران مقدمہ میں جوخر چہو ہرجانہ التوایے مقدمہ کے سبب ہے ہوگا اسکے ستحق وکیل صاحب ہو نگئے۔ نیز بقایا وخرچہ کی وصولی کرتے وفتت كابهى اختيار بوگاا كركوكى تاريخ بيشى مقام دوره بربويا حدے بابر بوتو ويل ها حب یا بندنه هو تنگے کی پیروی مقدمه مذکورلهذا و کالت نامه لکھ دیا ک سندر ہے أرمس r. 22 الرتوم Proepled Vill Adul There