# FORM OF ORDER SHEET

Court of \_\_\_\_\_

	Ca	se No70/2023
S.No.	Date of order proceedings	Order or other proceedings with signature of judge
관	2	3
.1-	5/1/2023	The instant appeal presented today by Dr. Adnan
		Khan Advocate. It is fixed for preliminary hearing before
	ا	touring Single Bench at Swat on Parcha Peshi is
	l I	given to appellant/counsel.
- :		By the order of Chairman
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# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No.\_\_\_\_\_ of 2023

Usman Ali .....

.....Appellant

VERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

S. No.	Description	Annexure	Pages No.
1.	Memo of Service Appeal with Certificate		1-6
2.	Affidavit		7
3.	Addresses of parties		8
4.	Copy of Appointment Order	A	9-10
5.	Copy of relevant text of Service Rules notified in February 2013	B	11-14
6.	Copy of amended Rules notified in December 2013	С	15-16
7.	Copy of amendments notified in July 2020	D	17-18
8.	Copy of amended Rules notified in March 2021	E	19-22
9.	Copy of representation	F .	23
10.	Copy of amended Levies Rules notified on 21-10-2021	G	24.25
11.	Copy of memo of second representation	H	26
12.	Copy of order dated 29-11-2022	<u> </u>	27-55
13,	Wakalatnama		Th

**INDEX** 

Appellant

smol

Usman Ali Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat. Cell No. 0346-9415233

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT), astrukhwa

Service Appeal No. 70 of 2023

Usman Ali S/o Muhammad Iqbal R/o Shaheen Abad Saidu Sharif, District Swat [Sepoy No.562741].

.....Appellant

Diary No.2

### <u>VERSUS</u>

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Swat Levies/Deputy Commissioner, District Swat.

.....Respondents

# APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

PRAYER:

Filedto-day Registrar On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

### Respectfully Sheweth:

5)

6)

 That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit (Copy of Appointment Order is Annexure "A").

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- That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory.
- 3) That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
- 4) That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "C").
  - That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").
    - That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. Consequently, the junior

rank officials like the present appellant would retire after performing certain years of service or on reaching certain age. For instance Hawaldar would retire on reaching 31 years of service or 51 years of age, Naik 29 years of service or 48 years of age, L/Naik 27 year of service or 45 years of age and Sepoy 25 years of service or 42 years of age, whichever is earlier (Copy of amended Rules notified in March 2021 are Annexure "E").

That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "F").

7)

- 8) That some of the personnel of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules.
- 9) That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.
- 10) That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "G").
- 11) That the appellant filed another representation against the above mentioned further amendments in the relevant rules, which was never responded to. (Copy of memo of second representation is Annexure "H").

That against the above mentioned Rules framed by the Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional petitions (W.P No.469-M/2021, W.P No.470-M/2021, W.P No.337-M/2021, W.P No.338-M/2021, W.P No.333-M/2021, W.P No.1252-M/2021 and W.P No.335-M/2021) before the Hon'ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.

- 13) That in light of the above mentioned Act, other employees of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.
- 14) That a larger Bench of the Hon'ble Peshawar High Court heard the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants and their employment matters would be dealt with by this Hon'ble Tribunal (Copy of order dated 29-11-2022 is Annexure "I").
- 15) That being aggrieved with the impugned notifications, the instant appeal is being filed before this Hon'ble Tribunal, *inter alia*, on the following grounds:

### **<u>GROUNDS:</u>**

12)

A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such. That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees

That after the 25th Constitutional amendment, the new C) Constitutional regime demanded streamlining of the erstwhile Tribal Areas with the rest of the Province. So much so, Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 60 years for the whole Force but rather enjoins upon the Provincial Government to take steps towards absorption of said Levies and Khasadars in regular police. the Regrettably, the appellant have been treated in violation of particularly 25<sup>th</sup> the Constitutional spirit after the Constitutional amendment and subsequent orders.

 D) That further grounds, with leave of this Hon'ble Tribunal, would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

(i) The impugned Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 Issued by respondent No. 2 be declared as illegal, the same may be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years of age in light with Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the

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B)

appellant and the appellant be allowed to complete his service till attaining 60 years of age.

 ii) Any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

Appellant usundli

Usman Ali <sup>V</sup> Identified by counsels

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Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

# CERTIFICATE:

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

Appellant usmut 4 Usman Ali

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No.\_\_\_\_\_ of 2023

,.**}**.

Usman Ali .....Appellant

# <u>MERSUS</u>

Government of Khyber Pakhtunkhwa and another

.....Respondents

# <u>AFFIDAVIT</u>

I, Usman Ali (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter

DEPONENT

usund lis Usman Ali

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No.\_\_\_\_\_ of 2023

Usman Ali ......Appellant

# MERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

# ADDRESSES OF THE PARTIES

# **APPELLANT:**

Usman Ali S/o Muhammad Iqbal R/o Shaheen Abad Saidu Sharif, District Swat [Sepoy No.562741].

(NIC#15602-0309571-1)

(Cell#

# )

# **RESPONDENTS:**

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- 2) Government of Khyber through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Swat Levies/Deputy Commissioner, District Swat.

.....Respondents

Appellant

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Usman Ali <sup>V</sup> Identified by counsels

1 A 1

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court

# OFFICE OF THE DISTRICT COORDINATION OFFICER SWAT/

# No: 24243 /DCO/CSL

Dated the <u>15/12</u> /2010.

# ORDER

As per recommendations of the Departmental Selection Committee, the District: Coordination Officer/Commandant Swat Levies has been pleased to notify the appointment of the following candidates as Sepoy and others in BPS-05 plus usual allowances against the vacant post with immediate effect as they are fulfilled the criteria:-

	ा	Name & F/Name	Date of Birth	Height	Chest	Qualifi cation	Address	Design- ation
		Tahir. Khon s'o Ayub Khau	10/3/1986	5-8	37x40;	. B.A	Mohallah Kater, Vill, Islampur, P/O Saidu . Sharif, Tehi Babozai, Disti Swat	Septy
		Wali Akbar, s/o Jafar, 🗸	15/2/1978	5-6 %	34x37.	10 <sup>m</sup>	Mohallah: Potohar, Vill; Islampur, P/O: Saidu Sharif, Teh: Babozai, Disit Swat	Sepoy
-		Karim Khan No Muhaminad Innail	·· 1/4/1980-	5-7.16	38x40	B.A	Mohaltah: Mian Jo Khei, Vill; Islampur, P/O: Saidu Sharif, Tch; Babozal, Distt Swot	Sepuy
		Abdul Wabab s/o Yor	10/4/1980	5-8	32x34	10*	Vill: Spal Bandai, 'P/O:: Soldu' Sharif, 'Teh: Babozai, Disti Swat	Scpoy
$\vdash$		Akbar Ali s/u	i-4-1984	\$ 7	33x35	10 <sup>th -</sup>	Will: Gogdara, P/O' Tang Abad, Teh: Babuzat.	Sepoy
6		Muhimmaid Paivesh: Amir Zeb sto Mian Gul		5.5	36x38	FSc	Villi Islampur, P/O Sardu Sharif, Teh Babazai. Disit Swat	Sepoy
	; j	Zuor Alam Khan shi.	1-1-1989	5-7%	32x34	10*	Vill, Rahmani Abad, 170 Rahma Abad; Teh. Babozal, Disti Sivat	Sepoy
	8	Wascem Sajjad Slo	13/3/1991	5-7%	33x35	P:A	Muhallah: Bagh Toj Chowk, Vill: Mingura, IVO:- Mingora, Teh: Babozni, Dirtt Swatz	Sepov
/ <del> </del> -	<u> </u>	Muhammad Nawaz s/o	21/7/1979:	6-1	40x41	10*	Mohallah: Zor Cham, Vill: Ssidu Sharif, 1/O: Saidu Sharif, Tehl Baborai, Disu Swai	Sepoy
·	0.	Ana Uliali s/o Janullah	19/4/1978	5-5.1/2	36x38	: 10 <sup>0</sup>	Vill: Saidu, Sharif, P/O: Saidu, Sharif, Teh.	Sepoy
: <u></u>	n.	Faisal s/u Sardar'Ali	1/4/1990.	5.5 %	32x34	10*	Mohaliah: Kliajig Abad Taj Chowk, Minnsora. P/O Mingora; Teh Babazai, Disti Swat	Sepoy
4 <del>.</del> 13	12	Sher Rahman S/O Sher	2/1/1/1991	5-10	34,36	.10 <sup>4</sup>	Monaltan, Gujar Tongai, Yill, Islampur, Pro. Saidu Sharif, Teh-Babozal, Disu Swat?	Sepoy
	13	Izhar Ali s/o Sharif Khan	7/1/1992	5-10	15x38	10 <sup>th</sup>	Mohallah: Daular Khel, Vill: Qambar, 190; Kahim. Abod, Teh; Babozai, Distt Swat	Septry
ŀ	<u>14</u> 2	Sami Ulloh s/o Khaista Muhammad	15/3/1985	5-6	.33×35	10*	Mohallah: Usman Khel, Vill: Mingon, P/O; Mingon, Teh; Babozai, Disti Swat	Sepoy
	15° ;;	Ibrar Almad s/o	-10/4/1992	5-5%	33x36	10*	Mahallah: Usman Khel, Vill: Mingora P/O:	Sepoy
	. 16, -	Rali Ullen s/o Hakht ",	20/3(1990	5-9%	- 33x35	FA	Mohallahi: Usman Abod, Vill Miligan, P/Or Mingura: Teh: Usbazai, Disu Swar	Sepoy
	11.	Tariq Aziz s/ö Bakht Rawan	10/4/1991	5-5	. 34,437	FA.	at the ballater Whenne Chans Mill Ready Charf 100'r	Sepov
1	18	Usman Ali s/u Muhaininad Iqbal	3/4/1978	5.8%	33x36	104	Ville Shahin Abou, - 170; "Suichi Shaiife Teh: Babozali Disti Swat	Sepoy
	<u>. 19</u>	Ghufran Ullah s/o	20/3/1980	5 5.9%	36x38	FA	Vill: Kondao Shokhdara, P/O: Matta, Teh: Matta, Disti Swat	Sepay
	20*	Bacha Khan s/o Shah	15/8/1970	5-5-5-1	37x39	10	Mohallahi, Makan Bagh, Vill; Minngora, P/O: Mingora, Teh: Babozal, Disn Swul	Dluobi
- I-	21*	Sami Ulluh s/o Syed Akbar Khan	1/1/1986	-5-5.7	5 34x30	5 IO*		Darber

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### TERMS AND CONDITIONS

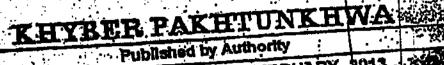
- Their recruitment will be subject to the verification of antecedents of the applicant from
- the concerned agencies and provision of Medical fitness Certificate. The appointees will be allowed to resign from the service one month prior notice and in: case of resignation without notice, two months Pay/allowances if any shall be forfeited in
- favour of Government. 3. Their services can be terminated at any time in case their performance is found un-
- 4. The appointces should join duties within one week of the issue of this order.
  - \*Condonation in Height in r/o the candidates appeared at S.No. 6, 10, 11, 15, 17, 20 and 21 has already been granted by SAFRAN Islamabad, vide Notification No. F-4(5)-LK/2008 Government of Pakistan States & Frontier Region Division dated 26-01-2010.

COORDINATION OFFICER/ DISTRICT OMMANDANT SWAT LEVIES

## No. 24244=451000/CSL

Copy forwarded to:-District Accounts Officer, Swat Officials concerned.

COORDINATION OFFICER/ DISTRIC COMMANDANT SWAT LEVIES



# PESHAWAR, FRIDAY, 15TH FEBRUARY,

GUVERDIMENT OF KINBER PAKHTUNKIWA HOME & TRIBAL AFFAIRS DEPARTMENT

# NOTHECATION Pathening the 4th Faturdary 2018

# SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the powers conferred by Section 9 of the PATA Levies Force Regulation Provincial Government of Knyber Paldrumkiner is pleased to make the following rules, namely.

Short this and commencement- (1) These rules may be called anothing and the second sec Andrew Allen States Company America America America Puller 12013 F

They shall come into force at once.

Demistions. (1) In these Rules, unless the context otherwise require, the following 101 20 (2) shall have the manning hereby respectively assigned to them, namely-

Appointing Authority" means the appointing authority specified in rule 4 (8)

Commandant means Dommandant of the Force, who shall be the Dont Commissioner in their respective jurisdiction;

"Deputy Commandant (Operation)" means an Assistant Commissioner different of the District designated as such by the provincial government who shall Deputy Commandant (Operation) of the Force in PATA, to exercise in his respired a juniediction such powers and parform such functions as may be presented a who shall be responsible to the Commandant for operational matters of the Force in the presented and the force in the commandant for operational matters of the Force in the commandant for operational matters of the Force in the commandant for operational matters of the Force in the commandant for operational matters of the Force in the commandant for operational matters of the force in the commandant for operational matters of the force in the commandant for operational matters of the force in the commandant for operational matters of the force in the force in the commandant for operational matters of the force in the commandant for operational matters of the force in PATA ....

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"Deputy Commandant (Administration)" means peputy Commandant (Administration) of the Force, who shall be an officer of the provincial strategy er any officer of the District designated as such by the provincial govern energies in his respective jurisdiction such powers and perform such func-may be presented and who shall be responsible to the Commany administration and establishment matters of the Force in PATA.

"Government" intent the Government of Kinyber Pakitum

"Home Department" means Provincial Home & Tribal Analis Department

"Initial rotautiment," means appointment made other than by promot Transfer.

"Schedule" means the Schedule app

TITE DITRADRONARY, 15th FEBRUARY, 2013/2012

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# GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT

# NOTIFICATION Peshawar the 4<sup>th</sup> February 2013

# SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.

(2) They shall come into force at once.

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2. Definition:- (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-

- "Appointing Authority" means the appointing authority specified in rule-4; "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;
  - "Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.
    - "Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.

"Government" means the Government of Khyber Pakhtunkhwa;

- "Home Department" means Provincial Home & Tribunal Affairs Department;
- "Initial recruitment" means appointment made other than by promotion or by transfer;
  - "Schedule" means the Schedule appended to these rules'



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#### SCHEDULE-III

S.#	Post/Rank	Length of service/Age
1	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years ago whichever is carlier
2	Subedar (BS-13)	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
3	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years ago whichever is carlier.
4	Havaldar (BS-8)	29 years service or 03 years service as Havaidar or 51 years age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years age whichever is partier
	6 L/Naik (BS-6)	23 years service or 03 years service as L/Naik or 45 years age whichever is earlier
	7 Sepoy (BS-5	20 years service or 42 years ago whichever is earlier
· . •		

## min nr e December, 2015 d Pashawar the

In The competent alsthority has been pleas further emendments In Schudyle-Lof Rije 4(2) and Schudyle-III of Rules 17 under Par the Regulation for PATA Levies Force, 2012 & Rule 24 of the Provincially administere AICAS (PATA) Federal Levies Force Service (Amanded Rules, 2019 as under-

REDULE-

# Ryth-4(Z) Schedulei

		(112412)			•••••••••••••••••••••••••••••••••••••••
Uniformed Force	Ellendity	Did	otion (Dil		allfical
Subernr Malon	One years	CIVICE NO 17007			
Subedat	One year-	Jap 1977 la i			
3 Naib Subedar	AL Ustallar	FEIVICE BI 1740	NK -		
Havaidar (BS-8)		zervice as 100	مراني	<u> </u>	
1-Nalk (85-7	Lance N	service as 10	0%	<u> </u>	
1 (85-6)	Five-yes as Sepon			109%	Middle i
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Assistant Arr (8PS-1)	the second s			100%	Middle Matric
I tal a st			· · · · · · · · · · · · · · · · · · ·	- Andrewson and the second sec	1 1 111

7 (Restrement) (1) All uniform levy personnal shall return as per Schedule-III or tict for retirement after completion of 25 years of regular service and no extension wond retrement thall be granted

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#### SCHEDULE

	1 Aulo-17 Blettremant
Port Rank	Length of service / are for vettremant.
Subedar Milon BS-105	Length of service / are for verificitient in the service or 60 years of age which ever is early
Subedar 85-13	B. Walter Sarvier of ite whichever earlie
Nalb Subecar(BS-11)	33 years' service of an on years of age which we' earlie
Retaining the second second	- St AERIA SELECTION
	2 20 warst service or 50 years of age whichever carile
ance Nalkins-6	21 Vests' service or 60 years of age which ever carile
Sepon BS-51	128 YON'S SCITCHE MILL

Government of Kyber Pakhtunkhwa, Home & Tribal Affairs Department Dated Pestawar the 12<sup>th</sup> December, 2013

# NOTIFICATION

SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order or smendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the ulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area ulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area PATA) Federal Levies Force Service (Amended) Rules, 2013 as under:-

#### SCHEDULE-See Rule 4(2)

itom	ed Force	Eligibility for	Proto		Qualification
S.No	Post/Rank	promotion	tion Quota	Quota	
<b> </b>	Subedar Majof (BS-	One year service as Subedar	100%		
2.	16) Subedar (BS-13)	One year service as Naib Subedar	100%	ļ	
3.	Nalb Subedar (BS-11)	One year service as Hawaidar	100%	<u> </u>	
4.	Hawaldar (BS-8)	One year service as Naik	100%		
5.	Naik (BS-7)	One year service as Lance Naik	100%		·
6.	Lance Naik (85-6)	One year service as Sepoy	100%	100%	Middle Pass/Matric
7.	Sepoy (BS-5)		100%		Middle Pass/Matric
8.	Head Armorer (BS-5)	1 82 Vegierar			
9.	Assistant Armorer (BS-1)	Armorer		1009	6 Middle Pass/Matric

Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Schedule-III or opt for retirement after completion of 25 years of regular service and no extension beyond retirement shall be granted.

		Rule -17 (Retirement)
S.No	Post/Rank,	Longth of service/age for retirement 37 years' of service or 60 years of age whichever is earlier
3.110	Subedar Major (BS-16)	37 years' of service of ou years of use whichever is earlier
1.	Subedar (BS-13)	37 years' of service or 60 years of age whichever is earlier 35 years' of service or 60 years of age whichever is earlier
2.	Nalb Subedar (BS-11)	
3.	Hawalder (BS-8)	
4.		A STANDARD AND A STANDARD AND AND A STANDARD AND AND AND AND AND AND AND AND AND AN
5.	Nalk (BS-7) :	
6.	Lance Naik (BS-5) Sepoy (BSI5)	28 years' of service or 60 years of age whichever is earlier 25 years' of service or 60 years of age whichever is earlier
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# SCHEDULE'-III



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# BETTER COPY HOME DEPARTMENT <u>NOTIFICATION</u> Dated Peshawar the 14-07-2020

No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

#### Amendments

In the said rules:-

a) Fro rule 17, the following shall be substituted, namely:

"17, Retirement.— All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and

b) Schedule-III shall be deleted.

SECRETARY TO GOVT: OF KHYBER PAKHTUNKHWA HOME DEPARTMENT

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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT

# NOTIFICATION Peshawar, dated the 22-3-2021

powers the in exercise of No. SQ(Police-II)HD/MKD/Levies/Misc./2020:--conferred by Section-9 of the PATA Levies Force Regulation, 2012, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following turther amendments shall

be made, namely:-

# Amendments

In Rule 4, sub-rule (1), the following shall be substituted, namely: In the sald rules:-Commandant shall be the appointing authority for initial

\*(1)-'

recruitment and promotion up to the rank of Subedar:

Provided that the appointing authority for purpose of promotion to the posts of Subedar Major and Superintendents shall be

Secretary, Home'Department.".

For Rule 17, the following shall be substituted namely:

117. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted".

3. For Schedule-III, the following shall be substituted, namely:

#### Length of Service / Qualification for Promotion Name of the Post / Rank S. No. Thirty Seven Years or On the basis of Seniority-Three Years' Service as cum-litness from, amongst Subedar Major (85-16) Subedar Major or Sixly Years of age whichever Subedars having Intermediate Qualification the is earlier Years Five By promotion, on the basis of Seniority Cum Fitness in Thirty. service or Five Yeras service as Subedar or Subedar (BS-13) 2 manner. of the fotlowing years the Sixty whichever is earlier namely: (i) Filly Percent (50%) rem amongst the Subedars Naib having intermediate qualification; and (E) Fifty Percent (50%) from amongst Naib having Subedars School Secondary Certificate ears By promotion, on the basis Three Thirty 'ears' Service or Seven of Seniority Cum Finess in Naib Subedar (BS-11) Naib Service 81 manniers following Years Subedarior Sixty the nàmely:

#### -Schedule-III (see rule 17)

			(21) (37
		qualification, and (ii) Filty Percent (50%) from amongst Hawalders.	
Š, No.	Name of the Post / Renk	Qualification for Promotion	Length of Service /
4	Hawaldar (85-08)		Thirty One years service or Three years service as Hawaidar or Filly One years of see, whichever is carlier.
5	Naik (85-07)		Twenty Nine years service or Three years service as Nalk of Forly Eight years of age, whichever is earlier.
8	L/naik (BS-06)		Twenty Seven years , service or Three years service as L/Naik or Forty Five years of age, whichever is sarlier.
7	Sepoy (BS-05)		Twenty Five years service or Forty Two years of age, which we is earlier."

RÉTAR KHYBER PAKHTUNKHW OVERNMENT OF AFFAIRS D HOME & TRIBAL

#### Copy forwarded to the:

- Principal Secretary to the Governor, Khyber Pakhlunkhwa,
- Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa. 2.
- All Administrative Secretaries to Bovernment of Khyber Pakhtunkhwa 3.
- 4. Registrar, Peshawar High Court, Peshawar.
- All Commissioners, Knyber Pakhtunkhwa. 5.
- All Deputy Commissioners, Khyber Pakhtunkhwa. 6.
- Provincial Police Officers, Khyber Pakhlunkhwa. 7.
- All Heads of Attached Department in Khyber Pakhtunkhwa 8.
- PSO to the Chief Secretary, Khyber Pakhlunkhwa. 9.
- 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Khyber Pakhtunkhws.

12. The Manger Government Printing & Stationary Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhtunktiwa and supply SQ copies (Printed) of the same to the Home Department

olice tion Offic

**بخدمت جتاب وزمر اعلى صاحب خيبر وبختونخوا وتبينا ور** عوان در حواست بمرادمد در بحال كرنے ليويز مردى دولز 2016 منسون كرنے ترميم 2021-22-22 NO.SOIPlolice-II)HD/MKD/Levies/Mise/2021

جناب عالی مرزارش بی که ساکل سوات لیویز مین سیشیت سپای شلیع سوات میں مخلفت پوسٹ دیگا روا یی ڈیوشیاں سرائیما مون سے۔ یہ کہ محکہ این فرا ہی رڈ ریپار شمنت بشاور کے فیقیکیشن مور دہ ، 1 20/03/2022 میں شیڈ ول 3 یک تعطابی اکثر ایسے سپایان میں دیٹا میز د قدور بے میں یہ جن سے کل سرون 10/12 مال میں بے دائن طرت لاکن نا بیک بھی 20/10 سال بر ریٹا تر ڈیور بے میں جبکہ نا تیک 22/12 سال میں اور حولدا دان میں 25 سال سے قبل دیٹا تر ڈیور بے بی سے محکوم کر بی کہ ذکرور ہو فیقیکیشن سے مطابق حدار کی سیل 9 سے 10/12 مال میں بی محکوم دیٹا تر ڈیور بے بی ہے میں میں میں میں چرکہ مرامز زیاد دی ہوتا ہے دوران کی میں 10 میں اور حولدا دان میں 25 سال سے قبل دیٹا تر ڈیور بے بی ہے بی کہ ذکرور ہو فیقیکیشن سے مطابق حدار کی سیل 9 سے 10 میں 25 سال سے قبل دیٹا تر ڈیور بے بی ۔ یہ کہ ذکرور ہو فیقیکیشن سے مطابق حدار کی سیل 9 سے 10 میں تاک تیک کی 7 سے 16 در میادی کی سیل 7 سے 5 میں حزلی کی گئی ہے۔ یہ کہ ذکرور ہو فیقیکیشن سے مطابق دیں از مند خیاں جات ہوں نے دانے طلاز میں کو میلیشن و ڈیکر مراحات کی دستان قاف ک

ية مرجمى قائل غورب كم عمرادر تعليم يافته سابن لانس تائيك اور ولداركور يلاترة كناجار ب يرن فو دوسرى طرف عمر رسيده اور كم تعليم يافته احلكاران كوند يرمهلت دى جارتى بين -لهذا درجه بالاحقائق كوند نظر ديمته موت نوييليشن 2016 كواپني اصل روين كه مطابق سجال كرف اور توليليشن يحربيه

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#### GOVERNMENT OF KH BER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION Peshawar, dated the 21-10-2021

NO. SO(POLICE-II)HD/1-3/FEDERAL LEVIES 2021:- In exercise of the powers conterred by Section-9 of the PATA Levies Force Regulation, 2012, and in continualion of this department notification No. SO(Police-IIIHD/MKD/levies/Misc/2020 dated 22-03-2021, the Provincial Government of Knyber Pakhlunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

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S. No.	Name of the Post / Kank	Length of Service / Age
1	Subedor Major (BS-16)	Thirty Seven Years of service or lives Years' Service as Subadar Major or Striv Years of age whichever is earlier.
2	Subedar (BS-14)	Thiny five Years of service or five Years' service as Subedar or Sixty years of age whichever's earlier.
3.	Noib Subedor (BS-1.1)	Thirty Three Years of Service or Seven Years' service as Noib Subedar or Sixty Years of age whichever is earlier.
•	Howolder (65-09)	Thirty one years of service or filly one year of age whichever is earlier.
5	Noik (85-08)	Twenty nine years of service or forty nine years age whichever is earlier.
6	JUNAIk (85-08)	Iwenty seven years of service or long seven years age which ever is earlier.
7	Sepoy (85-07)	Iwenty five years of service or forty five year of age whichever is earlier.

		SCHEDULE-I			
5.N 0	Post/ Rank	Eligibility for Premotion	Promotion Quota	Direct	Qualificati
	Subector Mojor (85-16)	62 years' service as subedar Or [6/(012] years of service	100%	Quota	on
2	Subector (85-14)	02 yean' service as Nato Subodar Or Total 12 years of service	100%		
3	Nab Subedar (85-) )}	04 years' service as Hawaldor Or Total 17 years of service	100%	<u> </u>	- <u> </u>
4	Howaldor (85-07)	03 years' service as Noix Or lotal 13 years of service	100%	<u> </u>	
5	Nolk (BS-OB)	03 years' service as Lance Holk Or Total 08 years of service		<b> </b>	
6 <u>-</u> 7	L/Notk (85-06)	OS years' service as Sepay	<u>+</u> -		
	Sepcy (85-07)			100%	SSC .
<b>6</b> 9	Heod Armorer (55-\$) Asshiani Armorer	05 years' service-as Assistant Armorer	100%	·	SSC Qualification with Certificate of Armorer
	(BS-1)			100%	SSC Qualification with

SECRETARY TO FRNMENT OF KHYBER PAKHTUNKHWA

#### COpy forwarded to the:-

- 1. Principal Secretary to the Governor, Khyber Pakhtunkhwa.
- 2: Principal Secretory to the Chief Minister, Khyber Pethtunkhwa. 3. All Administrative Secretaries to Government of Knyber Pakhlunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhlunkhwa. 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Provincial Police Officers. Knyber Pakhlunkhwa.
- 8. All Heads of Altached Department in Khyber Pakhtunkhwa.
- PSO to the Chief Secretary, Khyber Pakhtunkhwa.
- 9.
- 10. Accountant General, Khyber Pakhlunkhwa:
- 11. Direction Information. Knyber Pakhlunkhwa. 12. The Manger Government Printing & Stationery Department, Khyber Bakhtunkhwa. He is requested to publish the above Natification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department.

(Police-II) Section Office

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بخدمت جناب سيرترى صاحب موم ايند شرائيل افيتر زدي بارشن فيبر يخونواه بشاور

عنوان اپیل/نگرانی جاری شده مروس رولز به نمبر 1203 NC-SO(POLICE-II)HD1-3/Federal Levies العنز 10-2021-10-2021 - 21 جاری شده دفتر بجار مید جناب موضوف سیر شری موم ایند شرائیم کی افستر -

ساکن و بل حرض دمیان میں۔

جتاب عالى ـ

کر سائل سوات لیویز میں بحثیت سیاہی مختلف عہد دل پرتغیناتی ڈیوٹیال مرتجام دے ہے۔ یہ کہ سائل کے ملازمت میں عہد دل کے لحاظ سے محتلف اوقات ماقی میں ۔ ریہ کہ جناب موصوف کے دفتر سے سوات لیو ہز کے لیے محکمہ کے جانب سے مورخہ 21-10-11 میر دس رولز بڑائے عمل درائیں ا

کا، نزن سوات لیویز کونوسیلیشن مجموانیا کیا ہے۔ یہ کہ مروس روز جلد باز کا میں تیار ہو چکے جی جس کے اندر ظاہری طور پر میشار خامیان میں۔ یہ کہ مروس روز مذکورہ پر نظر تانی نہ کرنے کی صورت میں سائل کی جن تلفی کے ساتھ ساتھ دیگر طاز میں کو بھی ملازمت اور ریٹا تر میں کے مسائل پیدا ہو نظر۔

بیر که مروس رولز پرنظر تانی کرنے اور درست ہونے کی صورت میں سائل ملازمت پر بحال ہونے کی میں جفد اران میں۔ اس لیے بذیر بعدد رخوات استدعا کی جاتی ہے۔ کہ آپ صاحبان مہریا ٹی فرما کر مذکورہ یالا سروس رولز نظر ثانی انگرانی ک 10-2021 - 21 ترمیم منسون کرنے رولز 2016 بحال کرنے کا تھم صادر فرمایا جائے۔

العارض

المرقوم، 29/10/2021

- Aller والديت محير المكالي ریجمند نمبر <u>/47 668200</u> دیتخط



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# <u>Judgment Sheet</u> PESHAWAR HIGH COURT, PESHAWAR. (JUDICIAL DEPARTMENT) <u>W.P.No.470-P/2021</u>. <u>JUDGMENT</u>

-----

Date of hearing --- 29.11.2022. Barrister Dr.Adnan for the petitioners. Mr.Saqib Raza, A.A.G for the respondents.

> <u>S M ATTIQUE SHAH, J:-</u> For the reasons recorded in our detailed judgment of even date in W.P.No.367-M/2021 titled "Muhammad Ghafar etc. Vs. Govt: of Khyber Pakhtunkhwa" this writ petition is dismissed.

UD JUDGE



CLEAR CONTRACTOR

Announced. Dt.29/11/2022.

HON'BLE MR JUSTICE LAL JAN KHATTAK, HON'BLE MR JUSTICE \$ M ATTIQUE SHAH & HON'BLE MR JUSTICE SYED ARSHAD ALI.

(A-K-HIMM Court Succession)

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# <u>Judgment Sheet</u> PESHAWAR HIGH COURT, PESHAWAR. (JUDICIAL DEPARTMENT) W.P.No.367-M/2021 with I.R, <u>CM Nos.1053/2021 & 1183/2022.</u>

*JUDGMENT* Date of hearing — 29.11.2022. Barrister Dr.Adnan for petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

S M ATTIQUE SHAH, J .- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of notification No. SO (Police-II) HD/ MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office order bearing No.128/DC/CSL dated



20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

Likewise in W.P.Nos.333-M/2021,
 334-M/2021, 335-M/2021, 338-M/2021,
 345-M/2021, 1026-M/2021, 1035-M/2021,
 1187-M/2021, 1206-M/2021, 1207-M/2021,
 34-M/2022, 212-M/202 and 993-P/2022 the
 petitioners have made the following prayer:

"On acceptance of this writ petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by the Constitution of islamic Republic of Pakistan, 1973, may be declared illegal void ab initio and of no legal effects on the rights of the petitioners."

> EXAMINER Peshawar High Court

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Similarly, in COC Nos.38-M/2021 in W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021. 3. Brief facts of the case(s) are that the petitioners were appointed in the "Swat Levies Force" as Sepoys etc. and presently terms and conditions of their services are regulated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012" whereunder besides PATA Levies Force. Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All the personnel shall retire as per Schedule-III and no extension in service beyond retirement shall be granted". On 14.07.2020, vide Notification No.SO

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(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as "All uniformed force shall retire from service on attaining the age of superannuation i.e. Sixty (60) years or they may opt for retirement after completion of twentyfive (25) years regular service". Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-III of the rules 2013 as under:-

> "Retirement; All levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted."

 Being aggrieved from the ibid amendment, the petitioners have filed the instant petitions.

5. Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.

6. Learned counsel representing the petitioners vehemently argued that the

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Peshawar Nigh Court

impugned Notification is arbitrary, perverse, illegal, issued without lawful authority and mala fide intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not hold field, therefore, the impugned Notification is liable to be set aside.

AAG Conversely, worthy 7. representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while . arguing that after the 25th amendment the passed the Provincial Assembly continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and;



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therefore, the impugned Notification was issued per law which does not require any interference by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

8. Heard. Record perused.

9. Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the *Levies Force* were dealt with under the *Frontier Irregular Corps (FIC) rules, 1962* which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies

EXAMINER Peshawar Ĥigh Court

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Force (service) Rules, 2012" were framed for Provincial Levies Force. While separate service rules were also framed thereunder for PATA Federal Levies Force performing dutles in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. However, petitioners have become aggrieved from the impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25<sup>th</sup> amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25<sup>th</sup> amendment in 2018, both *FATA & PATA* were merged in the province of Khyber Pakhtunkhwa and Federal *Levies Force* 

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working in FATA was merged into the regular police of the province. Albeit, in Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25<sup>th</sup> amendment were allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument. Therefore, impugned Notification was issued by the respondents with lawful authority.

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding *W.P. No. 528-M/2016 (Ikramullah's case)* determined the status of personnel of the *Provincial Levies Force* as that of civil servants in the following terms:-

"19. The Provincial Levies Force ("Force") was granted statutory cover through Khyber Pakhtunkhwa Regulation No.1 of

> EXAMINE EXAMINE Peshawar High

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2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under;-

"3. Power to constitute and maintain by the Force and its functions.— (1) Government may constitute and maintain a Force for performing the following functions, namely:

- (a) ensuring security of roads in PATA;
- (b) ensuring security and manning of piquet;
- (c) guarding Government institutions and installations;
- (d) ensuring security of jails and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs;
- (f) anti-smuggling activities especially timber smuggling;

(g) destruction of illicit crops;

(h) serving of summons or procedures;

(I) raid and ambush; and

 (i) such other functions as Government may, by notification in the official Gazette, require the Force to perform.

(2) In discharge of their functions, officers and staff of the Force shall

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be guided in accordance with this Regulation and the rules.

(3) The head of the Force shall be Commandant in his respective jurisdiction.

(4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.

(5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.

(6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.

(7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.

(8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and instructions.

(9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government.



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4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-

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 (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding against acts of unlawful interference;

 (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;

(c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;

 (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;

(e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and

perform such other legal functions as the competent authority may require him to perform".

(f)

20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial

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Exchequer and performs the policing service in the erstwhile PATA.

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21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.

22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servants Act, 1973 (*"Act, 1973"*). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under:-

"2. Definitions.—(1) In this act, unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say—

(a) .....

(b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—

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(i) a person who is on deputation to the Province from the Federation or any other Province or other authority;
(ii) a person who is employed on contract, or on work charged basis, or who is paid from contingencies; or
(iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the Workman's

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23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-

Compensation Act, 1923 (Act VIII of

1923)".

**\*2**60. (1).....

"service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Majlis-e-Shoora

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(Parliament)] or of a Provincial Assembly, but does not include service as Speaker, Deputy Speaker. Chairman. Deputy Chairman, Prime Minister, Federal Minister, Minister of State, Chief Minister, Provincial Minister. [Attomey-General], [Advocate-General],] Parliament Secretary] or [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology, Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Minister] or member of a House or a Provincial Assembly;

Whereas Article 240 of the Constitution envisages that:-

"240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Pakistan shall be determined –

(8) .....

(b) in the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly:

Explanation.- In this Article, "All-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing



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day or which may be created by Act of [Majlis-e-Shoora (Parliament)]".

24. The Phrase "performing in connection with the affairs of Federation or for present matter Province\* was elaborately explained in the case of Salahuddin and 2 others vs. Frontier Sugar Mills & Distillery Ltd., Tokht Bhai and 10 others (PLD 1975 Supreme Court 244). In the said judgment, the Apex Court has held:

"Now, what is meant by the phrase "performing functions in connection with the affairs of the Federation or a Province". It is clear that the reference is to governmental or State functions, involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise functions pertaining to economic development, social welfare. education, public utility service and other State enterprises of an industrial or commercial nature, Ordinarily, these functions would be performed by persons or agencies directly appointed, controlled and financed by the State, i.e., by the

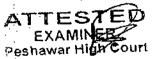


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## Federal Government or a Provincial Government".

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25. Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitioners are performing policing service in the erstwhile tribal area, however, their terms and conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in the **Erstwhile Provincially Administered** Tribal Areas Act, 2018 (Khyber Pakhtunkhwa Act No. III of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of his service should be determined by or under the Act of Parliament/Provincial Assembly. The Apex Court in the case of Federation of Pakistan through Secretary, Ministry of (Interior Division). <u>Interior</u> Islamabad and 2 others vs. RO-



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<u>177 Ex-DSR Muhammad Nazir</u> (1998 SCMR 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

7....Perusal of these rules clearly shows that they are all embracing, and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakistan Rangers Ordinance is silent, therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tribunals Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal Service Tribunal ... ".

26. Similarly, in the case of <u>Commandant</u>, <u>Frontler</u> <u>Constabulary</u>, <u>Khyber</u> <u>Pakhtunkhwa</u>, <u>Peshawar</u> and

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others vs. Gul Ragib Khan and others (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Relevant paragraphs of the said judgment are reproduced as under:-

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6. Three ; tests broad for establishing the status and character of a civil servant emerge from the Constitutional mandate of the aforegoing Articles. Firstly, under Article 240(a) the of Constitution. appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of Article 260 of the Constitution, 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests in an Administrative Tribunal, namely, the Federal Service Tribunal, These tests mentioned are in the Muhammad Mubeen-us-Salam\_ case



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ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant' in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alia, holds a civil post "in connection with the affairs of the Federation" including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servant" (at p. 682 of the law report).

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7. Having noticed the qualifying criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section, 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force "for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof". Section 3-A of the Constabulary Act authorises the Federal Government to employ the FC outside the limits of or adjoining the North-West Frontier Province in other parts of Pakistan for

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the better protection and administration of those parts. Section 5(1) of the Act ibid vests the Federal Government with power to appoint the Commandant and other persons including the District Constabulary Officers or Assistant Constabulary Officers of the force in one or more districts. Section 6 delegates to the Commandant and District Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made under the Act. The Federal Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules, 1958 ("Constabulary Rules"), in order to provide the terms and conditions of service of the officers and men in the FC.

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8. It will be observed that the matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Act. Therefore, the terms and conditions of service the of employees of the FC are prescribed



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In the Act and the Rules. The test laid down in Article 240(a) of the Constitution requires that the appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service of Pakistan shall be determined "by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules, therefore, satisfy the Article 240(a) test. The judgment in the Muhammad Mubeen-us-Salam case ibid endorses this point of view:-

"86.... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals.."

27. Similarly, this Court in the case of <u>Gui Munir vs. The</u>



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Government of Pakistan through Secretary, Ministry of States and Frontler Regions (SAFRON), Islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court In Commandant, <u>Frontier</u> Constabulary <u>Khyber</u> Pakhtunkhwa. Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established through Federal Levies Force Regulation, 2012 having the same structure of service for its employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed under Federal Levies Force Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and duties as per law laid down by the Apex Court in the cases of *Federation of* Pakistan through Secretary, Ministry of Interior (Interior Division), Islamabad and 2 others



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vs. RO-177 Ex-DSR Muhammad Nazir (1998 SCMR 1081) and <u>Commandant,</u> Frontier Constabulary, <u>Khyber</u> Pakhtunkhwa, Peshawar and others vs. Gul Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the learned counsels for the respondents is sustained and accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The present Detitioners may agitate their grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gui Ragib Khan's case (2018 SCMR 903) has held that:

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"11. It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation: The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the

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services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants. Insofar as the question of competent remedy in respect of service disputes of FC men is concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these appeals filed by the appellant-Commandant, FC are according allowed in above terms".

When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and ibid judgment, we observed that service of both the forces is governed under the rules so framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,

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2012". Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and 88 such, the matter of terms and; conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners Federal Levies Force) (PATA and Provincial Levies Force both were framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law. Learned counsel representing the petitioners could



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Therefore, we believe that the 2012". status of petitioners is that of civil servants for all practical and material purposes, and such, the matter of terms and; 88 conditions of their service squarely fails outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners (PATA Federal Levies Force) and Provincial Levies Force both were framed of "Provincial under the provisions Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law. Learned counsel representing the petitioners could



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not distinguish the status of petitioners (PATA Federal Levies Force) vis a vis Provincial Leavy Force in any manner. Both forces are performing their functions in the same area for the same object and; purpose, and both are being maintained through the provincial exchequer. Therefore, the matters arising out of the terms and; conditions of service of the petitioners are only amenable to the jurisdiction of the Service Tribunal in terms of Article 212 of the Constitution.

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So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder. 2015 SCMR 253 NATIONAL ASSEMBLY SECRETARIAT through Sectrary V. MANZOOR AHMAD and others.

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Therefore, the contention so agitated at the bar is misconceived and as such repelled.

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In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fall outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed; being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants not determined, therefore, the was petitioners may avail the remedy of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this judgment in terms of the judgment of august apex court in Gul Ragib khan's case 2018 SCMR 903.

Nos.38-M/2021 COC W.P.No.367-M/2021 and; COC No.436-

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28 W.P.No.1335-P/2022 are P/2022 in dismissed for having become infructuous. JUDG JUDGE JUDGE Announced. Dt.29/11/2022. HON'BLE MR JUSTICE LAL JAN KHATTAK, HON'BLE MR JUSTICE S M ATTIQUE SHAH & HON'BLE MR JUSTICE SYED ARSHAD ALL " Criege i C as Taring T. 61136 ...... 196 19 DEC 2022 Copying fee Date of Preparation ( 1, my 18-12-2 Date of Delivery of Copy 6.8-12-2 Received By CTC

بعد الت في الرون في المرون في الماد (سوات كيم بي كور ط \_\_\_ کورٹ فیس 2<u>: ۲</u> منجاب رسرانی بنام کارچین رغر ک Never 16 200 مقدمه عشمان على دغوكى مردر الله جسر ماعث تحريراً نكه جرم مقدمه مندرجة عنوان بالامين الجي طرف سے واسطے بيروي وجواب دہي وکل کا روائي متعلقه آن مقام پیتا <u>در می کورند موات کیل</u>یح بیر سرعد نان خان ۸۶۴ مرصارت از کم مقرر کر سے اقر ارکیا جاتا ہے کہ صاحب موصوف کو مقد مہ کی کس کار داری کا کامل اختياط موگا بيز وكيل صاحب كوراضي نامه وتقرر ثالث وفيصله برحلف دييخ جواب دی اورا قبال دعوی اور درخواست برتسم کی تصدیق زراوراس پر دستخط کزنے کا اختیا رہوگا۔ بیز بصورت عدم پیروی یا در کری ایک طرف یا اپیل کی برامد ہوگی اورمنسوخ مذکور سے سل یا جزوی کاروائی کے واسطےا دروکیل یا مختار قانونی کواپنی ہمراہ یا اپنی بجائے تقرر کا اختیا رہوگا۔ اورصاحب مقرره شده كوبهي جمله مذكوره بالااختيا رات حاصل بموسطّح اوراسكاسا ختهر بر داختہ منظور وقبول ہوگا۔اور دوران مقدمہ میں جوخرچہ دہر جانہ التوابیے مقدمہ کے سبب سے ہوگا اسکے ستحق وکیل صاحب ہوئے ۔ نیز بقایا دخر چہ کی دصولی کرتے وفت كابهى اختيار موكا أكركونى تاريخ بيشى مقام دوره مرمويا حدي بامرموتو دكيل د احب پابندند، و تلکے کی پیروی مقدمہ مذکور لہذا وکالت نامہ کھودیا ک سندر ہے r.22 10 ( 21 المرتوم, 16 سد گستواه شمیده العب Ale caled Wy and August South and So کے لئے منظورہ ب