FORM OF ORDER SHEET

Court of	
Case No	187/ 2023

	Cas	e No
S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
1-	20/1/2023	The appeal of Mr. Aziz Gul re-submitted today by
		Dr. Adnan Khan Advocate. It is fixed for preliminary hearing
		before touring Single Bench at Swat on Parcha
		Peshi is given to appellant/counsel.
		By the order of Chairman
		REGISTRAR
	,	

The appeal of Mr. Aziz Gul son of Rahim Gul r/o Ouch Dir Lower Sepory no.1678 received today i.e. on 5.01.2023 is incomplete on the following score which is returned to the counsel for the appellant for completion and resubmission within 15 days.

- 1- Address of appellant is incomplete which may be completed according to the Khyber Pakhtunkhwa Service Tribunal rules 1974.
- 2- Copy of departmental appeal against the impugned rules/order in respect of appellant is not attached with the appeal.
- 3- The authority whose order is challenged has not been arrayed/made a necessary party

No. 91 /S.T.

Dt. 06/01/2023

REGISTRAR
SERVICE TRIBUNAL
KHYBER PAKHTUNKHWA
PESHAWAR.

Dr. Adnan Khan adv. Swat.

Copies of Department representation are anclased of page No. 22-23 and 28-29.

Attendoperation has also be removed.

Resubutted please

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BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No. 187	_ of 202 3
Aziz Gul	Appellant

VERSUS

Government of Khyber Pakhtunkhwa and another

.....Respondents

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3.	Addresses of parties		- 8
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5.	Copy of relevant text of Service Rules notified in February 2013	В	10.13
6.	Copy of amended Rules notified in December 2013	С	14.15
7.	Copy of amendments notified in July 2020	D	16.17
8.	Copy of amended Rules notified in March 2021	E	18-21
9.	Copy of representation	F	22-23
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Appellant

Aziz Gul

Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

Umar Sadiq Advocate High Court Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat. Cell No. 0346-9415233

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No. 187 of 2023

Aziz Gul s/o Rahim Gul r/o Ouch Dir Lower [Sepoy No. 1678]

VERSUS

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- 2) Government of Khyber Pakhtunkhwa through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Malakand Levies/Deputy Commissioner Malakand at Batkhela.

.....Respondents

APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

PRAYER:

On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement orders issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

Respectfully Sheweth:

- That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit (Copy of Appointment Order is Annexure "A").
- That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory.
- That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
- That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "C").
- That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").
- That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. (Copy of amended Rules notified in March 2021 are Annexure "E").

- 7) That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "F").
- 8) That the appellant alongwith other similarly placed personnel of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules (Copy of retirement order is attached as Annexure "G").
- 9) That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.
- 10) That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "H").
- 11) That the appellant filed another representation against the above mentioned further amendments in the relevant rules, which was never responded to. (Copy of memo of second representation is Annexure "I").
- 12) That against the above mentioned Rules framed by the Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional petitions (W.P No.469-M/2021, W.P No.470-M/2021, W.P No.337-M/2021, W.P No.338-M/2021, W.P No.333-M/2021 and W.P No.335-M/2021) before the Hon'ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.

- That in light of the above mentioned Act, the appellant along with other similarly placed employees of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.
- 14) That a larger Bench of the Hon'ble Peshawar High Court heard the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants and their employment matters would be dealt with by this Hon'ble Tribunal (Copy of order dated 29-11-2022 is Annexure "J").
- 15) That being aggrieved with the impugned notifications and subsequent retirement order, the instant appeal is being filed before this Hon'ble Tribunal, *inter alia*, on the following grounds:

GROUNDS:

- A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such.
- B) That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees
- C) That after the 25th Constitutional amendment, the new Constitutional regime demanded streamlining of the

erstwhile Tribal Areas with the rest of the Province. So much so, Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 60 years for the whole Force but rather enjoins upon the Provincial Government to take steps towards absorption of said Levies and Khasadars in regular police. Regrettably, the appellant have been treated in violation of Constitutional spirit particularly 25th after Constitutional amendment and subsequent orders.

D) That further grounds, with leave of this Hon'ble Tribunal, would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

The impugned Notifications No. SO(Police-(i) II)HD/MKD/Levies/Misc./2020 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement order issued by respondent No. 2 be declared as illegal. the same may be set aside. Consequently, the appellant may be entitled to complete his service till attaining 60 years of age in light with Notification dated 14. 07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and the appellant be allowed to complete his service till attaining 60 years of age.

ii) Any other remedy though may not specifically prayed for, but which circumstances of the case would demand in the interests of justice, may also be granted.

Appellant

Aziz Gul

Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

&

Umar Sadiq Advocate High Court

CERTIFICATE:

Certified that no such like appeal has earlier been filed before this Hon'ble Tribunal on the subject matter.

Appellant

Aziz Ğul

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No	of 202 3
Aziz Gul	Appellan
	<u>Versus</u>
Government of I	Chyber Pakhtunkhwa and another
	Respondents

AFFIDAVIT

I, Aziz Gul (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter

DEPONENT

Aziz Gul

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

of 2023	
*******************************	Appellant
<u>VERSUS</u>	
yber Pakhtunkhwa and	d others
	Respondents
	<u>Versus</u>

ADDRESSES OF THE PARTIES

APPELLANT:

Aziz Gul s/o Rahim Gul r/o Ouch Dir Lower No. 1678 [Sepoy] (NIC#15302-0991333-9) (Celi#0345-9286281)

RESPONDENTS:

- 1) Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar,
- 2) Government of Khyber Pakhtunkhwa through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Dir Levies/Deputy Commissioner Dir Lower at Timergara.

Appellant

Aziz Gul Ty ldentified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

&

Umar Sadiq Advocate High Court Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat. Cell No. 0346-9415233

/A/10(EHC) Dasen Timorgano the OFFICE ORDER The following persons are hereby appointed as sure th Dir Levies against the vacant poste with immediate errors the time bey sonie to it (1870-55-3520) plus ususi without the Rounds La urder the miles subject to the production of the tu The Medical Control of the Control o The Party Rep Cal Appreca Agra Cont 5/0 Rahim Old R/C Ough Tage 12 for once My Mesting Alend 5/0 Hidayat 12ah 8/0 Titon Bala copy for are District appoints Officer, Lower Dir at Bubedar Major Dir Levies at Chakdares Officials concurred. or information and necessary action

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OFFICE OF THE DISTRICT COORDINATION OFFICER LOWER DIR

No		/A/10 (LHC)
Dated	Timer	gara, the 10/4/2004

OFFICE ORDER:

The following persons are hereby appointed as Sepoys in Dir Levies against the vacant posts with immediate effect in the Scale No.1 (1870-55-3520) plus usual allowances as admissible under the rules subject to the production of Health and Age certificate from the Medical Superintendent, District Head Quarter Hospital, Timergara:-

- 1. Mr. Aziz Gul S/O Rahim Gul R/O Ouch Tehsil Adenzai District Dir Lower.
- 2. Mr. Mushtaq ahmad S/O Hidayat Ullah R/O Tiknai Bala Tehsil Adenzai, District Lower Dir.

}. -----

Copy forwarded to the:-

- 1. District Accounts Officer, Lower Dir at Timergara.
- 2. Subedar Major, Dir Levies at Chakdara.
- 3. Official concerned.

For information and necessary action.

--sd--District Coordination Officer, Lower Dir, Timergara.

HYBER PAKHTUNKHWA Published by Authority PESHAWAR, FRIDAY, 15TH FEBRUARY, 2013. GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT **NOTIFICATION** Pesturer the 4th February 2013 SERVICE RULES FOR FEDERAL LEVIES FORGE IN PATA in exercise of the powers conferred by Section 9 of the PATA Levies Force Regulation. Provincial Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely: Short title and commencement- (1) These rules may be called any minimum transplacement. America (PATA) Translation describes Sentice (America), Pules n 2013; They shall come into force at once. Definitions. (1) in these Rules, unless the context otherwise require, the following shall have the meaning hereby respectively assigned to them, namely:-"Appointing Authority" means the appointing authority specified in rule-45 "Commandant" means Commandant of the Force, who shall be the Dente Commissioner in their respective jurisdiction; (a) "Deputy Commandant (Operation)" means an Assistant Commissioner d officer of the District designated as such by the provincial government who stall (c) Deputy Commandant (Operation) of the Force in PATA, to exercise in his respect jurisdiction such powers and perform such functions as may be prescribed. who shall be responsible to the Commandant for operational matters of the For In PATA., "Deputy Commandant (Administration)" - means (Administration) of the Force, who shall be an officer of the provincial straight or any officer of the District designated as such by the imprincial government exercise in his respective jurisdiction such powers and perform such jung may be prescribed and who shall be responsible to the Command administration and establishment matters of the Force in PATA. "Qovernment" means the Government of Knyber Pakhtunkin "Home Department" means Provincial Home & Tribal Affairs Department; "Initial recruitment" means appointment made other than by promoti transfer. "Schedule" means the Schedule appendi (ii)



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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME &TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION Peshawar the 4th February 2013

SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

- 1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.
 - (2) They shall come into force at once.
- 2. Definition:- (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-
 - (a) "Appointing Authority" means the appointing authority specified in rule-4;
 - (b) "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;
 - (c) "Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.
 - (d) "Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.
 - (c) "Government" means the Government of Khyber Pakhtunkhwa;
 - (f) "Home Department" means Provincial Home & Tribunal Affairs

 Department;
 - (g) "Initial recruitment" means appointment made other than by promotion or by transfer;
 - (h) "Schedule" means the Schedule appended to these rules'



SCHEDULE-III See Rule 17

-	7 N - r - le	Length of service/Age
#	Post/Rank	
i	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years age whichever is earlier
2	Subedar (BS-13)	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
3 -	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years age whichever is earlier
4	Havaldar (BS-8)	29 years service or 03 years service as Havaldar or 51 year age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years as whichever is earlier
6	L/Naik (BS-6)	23 years service or 03 years service as L/Naik or 45 years a whichever is earlier
7	Sepoy (BS-5	20 years service or 42 years age whichever is earlier

2-TC

Pated Pashavar the 12th December, 2015

NOTHICATION

No Soil avies HD/RLW/1-4/2018 A/OL1. The competent authority has been pleased to a luriher amendments in Schadule-Lof Rule-4/21 and Schadule-III of Rules-17 under Par luriher amendments in Schadule-Lof Rule-4/21 and Schadule-III of Rules-17 under Par luriher amendments in Schadule-Lof Rule-24 of the Provincially Administered Rule Rule-24 of the Provincially Administered Rules (Amended Rules, 2013 as under large PATA) Federal Levies Force Service (Amended Rules, 2013 as under large Patra) rederal Levies Force Service (Amended Rules, 2013 as under large Patra).

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See Rule 4 (2)

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Rule-17 (Retirement): (1) All uniform levy personnel shall return as per Schadule-III or unit for retirement after completing of 25 years of regular service and no extension was for retirement thall be granted.

SCHEDULE-III

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[4]

Government of Kyber Pakhtunkhwa, Home & Tribal Affairs Department
Dated Peshawar the 12th December, 2013

NOTIFICATION

evies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order further amendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area (PATA) Federal Levies Force Service (Amended) Rules, 2013 as under. Rule-4(2) Schedule -



SCHEDULE See Rule 4(2)

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Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Schedule-III or opt for retirement after completion of 25 years of regular service and no extension beyond retirement

Legiteme	granted.	SCHEDULE -III	·
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2.	Subedar (BS-13)	33 years' of service or 60 years of age	unichever is earlier
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8.	Lance Nalk (BS-8)	28 years' of service or 60 years of age 25 years' of service or 60 years of ag	
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Paretic 17,the following that be substituted, namely: "17 Retirement. All Levies Personal shall helire from spridits on attaining then age of supersonniation i.e. sixty (60) years or they may out for. religentent atter completion of twenty-live (25) years regular service. Schedule-III shall be deleted. SHERBEARY ID LLES ዝርዚሁ በምነሌዎቸ ላቴሊፕ Principal Semestry to Chief Minister's Searciania Kircley Pakhtninklines, Pessipwer, Register Postson High Court Postson. All Commissioners, Kleyber Pakthankhas All Depoty Commissioners, Khyber Palit Provincial Election Co. L. Provincial Police Offices, Klyber Pukha Pakticisticion and supply 50 Caples (Prince) of the a

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HOME DEPARTMENT NOTIFICATION Dated Peshawar the 14-07-2020



No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

Amendments

In the said rules:-

- a) Fro rule 17, the following shall be substituted, namely:
 - "17. Retirement.— All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and
- b) Schedule-III shall be deleted.

SECRETARY TO GOVT: OF KHYBER PAKHTUNKHWA HOME DEPARTMENT

Copy forwarded to the:-

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conserved by Section-S of the PATA Limits Force Requisitors, 2012, the Provinces

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GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT



NOTIFICATION Peshawar, dated the 22-3-2021

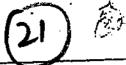
the exercise conferred by Section-9 of the PATA Levies Force Regulation, 2012, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

Amendments

- 1. In Rule 4, sub-rule (1), the following shall be substituted, namely:
 - Commandant shall be the appointing authority for initial recruitment and promotion up to the rank of Subedar:
 - Provided that the appointing authority for purpose of promotion to the posts of Subedar Major and Superintendents shall be Secretary, Home Department.".
 - 2. For Rule 17, the following shall be substituted namely;
 - "17. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after relirement shall be granted".
 - 3. For Schedule-III, the following shall be substituted, namely:

"Schedule-III

		"Schedule"
	• • •	[see rule 17] Length of Service /
	Name of the Post / Rank	Qualification for From
5, No.		On the basis of Seniority- Thirty Seven Years or Three Years' Service as
1	Subedar Major (8S-16)	the Substant having Substant Walterer Substant Walterer Years of age whichever is earlier
		the pasis Thirty Pive Yeras
2	Subedar (BS-13)	of Senionty Colling manner, service as Sound age
		namely: (i) Filty Percent (50%) (ii) Filty Percent (50%) (iver amongst the Naib Subedars having intermediate qualification; and
		(ii) Filty Percent (50%) from amongst Nalb Subedars having Secondary School
3.	Naib Subedar (BS-11)	By promotion, on the basis Thirty Three Years By promotion, on the basis Thirty Three Years Service or Seven Years Service as Nait Service S
		namely:



•		qualification, and (ii) Filty Percent (50%) from amongst Hawaldars.	
\$, No.	Name of the Post / Rank	Qualification for Promotion	Length of Service / Age
4	Hawatdar (8S-08)		Thirty One years service or Three years service as Hawaldar or Fifty One years of age, whichever is earlier.
5	Naik (BS-07)		Twenty Nine years service or Three years service as Naik of Forty Eight years of age, whichever is earlier.
6	Unaik (BS-06)		Twenty Seven years a service or Three years service as L/Nalk or Forty Five years of age, whichever is earlier.
7	Sepoy (BS-05)	•	Twenty Five years service or Forty Two years of age, whichever is earlier."

SECRÉTARY TO GOVERNMENT OF KHYBER PAKHTUNKHWA, HOME & TRIBAL AFFAIRS DEPARTMENT

Copy forwarded to the:-

- Principal Secretary to the Governor, Khyber Pakhtunkhwa,
- Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa,
- All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- Registrar, Peshawar High Court, Peshawar.
- All Commissioners, Khyber Pakhtunkhwa.
- 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Provincial Police Officers, Khyber Pakhtunkhwa.
- All Heads of Attached Department in Khyber Pakhtunkhwa.
- PSO to the Chief Secretary, Khyber Pakhtunkhwa.
- 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Khyber Pakhtunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department

(Police-II) Section Offide

الم المركب الما المين المين

عوان! درخواست بمرا دصد وربحال کرنے لیویز سروس رولز 2016 منسوخ کرنے ترمیم 2021_

جناب عالى!

گرارش ہے۔ کہ سائلان ور لیویز میں بحثیت سپائی ، لانس نائیک ، نائیک اور حولدار

صلع و ريا عين مين مختلف بوسك و گار د زمين اين د يو شا ب سرانجام د ب رب مين -

رید کہ محکمہ ہوم اینڈ ٹرائیل آفیرز ڈیپارٹمنٹ بیٹا ور کے نوفیفیکٹن مور نہ , 22103/2021 (کا پی لف ہے) کے شیڑ ول سے مطابق اکثر ایسے سایان بھی ریٹائر ڈیور ہے ہیں۔ جن کے کل سروس 10/12 بنتی سال

ہیں۔ اس طرح لانس نا نیک بھی 18/20 سال پر ریٹائر ڈیمور ہے ہیں۔ جبکہ نا نیک 21/22 سال میں اور حولد اران بھی 25 سال سے قبل ریٹائر ڈیمور ہے ہیں۔

یہ کہ مذکورہ نوشیکشن کے مطابق حولد ارکی سکیل 9 ہے 8 لانس نائیک کی 7 سے 6 اور سیا ہی کی عکیل 7 سے 5

میں تنزگی کی گئی ہے۔ جو کہ مرا سرزیا دتی پر بنی ہے اور آئین وقانون کے منافی ہے۔ یہ بکہ مذکور ہ نوٹیفیکشن کے مطابق ریٹائز منٹ کی صورت میں ریٹائز ڈیونے والے ملاز مین کو پینشن و دیگر

مراعات کی وضو کی میں قانونی میجد گیاں اور مشکلات نمایاں طور برعیاں ہے۔

یہ اس مربھی قابل غور ہے۔ کہ تم عمر اور تعلیم یا فتہ سپاہی لانس نائیک اور حولدا رکو ریٹائر ڈ کیا جارہے ہیں۔

تو د وسری طرف غمر رسید اور کم تعلیم یا فته ا بلکار آن کو منه پیرمهلت دی جار ہی ہیں ۔

لہذا ڈرجہ بالا تھا کُل کو مد نظر رکھتے ہوئے نوٹیکیٹن 6 201 کو اپنی اصل روح کے مطابق بحال کرنے اور ٹوٹیفیکٹن مجریہ , 1 2 0 2 1 2 0 2 2 کو منسوخ کرنے کے احکا ماہت صا در فر ماکر سائلا بن کی دا درس کی جائے۔

تا حیات دُ عا گور مینگے ۔

الرقوم, 02/04/2021

العارضان

جله مناشره سائل ن و بر ليو ير ضلع و بريا تين - (مراهي)

Bak will BNawer Mill Inthe 11/2

CIC

OFFICE OF THE

COMMANDANT DIR LEVIES

No.

1705

/ LHC

Dated Timergara the 25/03/2021.

OFFICE ORDER

Consequent upon the amendments made by the Competent Authority in PATA Federal Levies Force Service (Amended) rules 2013, Vide Notification No.SO (Police-II) IID /MKD/Levies /Misc /2020 dated 22-03-2021.

The following Dis Levies personnel/ Sepays and hereby retired from service on attaining the age of 42 years us Sepay wid 1 22-03-2021 (A.N) with all pensioner-benefits as per relevant

pension rules.

No	Belt No	Name & Designation	Date of Birth	Date of appointment	Remarks
	1657	Sepoy Juhar Ali	03.02.1979	01.2.2003	Retired on attaining the age of 42 years as Sepoy.
,	1659	Sepoy Ajmal Khan	09.09.1977	1.2.2003	do 1
	1663	Sepoy Said Wahab	1968	30.1.2003	do
	1668	Sepoy Umar Hussain	13.4.1972	6.3.2004	do
,	1672	Sepoy Habib ur Rahmir.	1.3.1979	8.4.2004	do L
5	1676	Sepoy Farman ullah	10.5.1978	10.4.2004	do
7	1678	Secondarios. 01	10.03.1975	12.4.2004	do v
8	1679	Scpoy-cmin lintam		115.4.2004-	i a dopli i i
9	1681	Sepoy Taj Muhammad	02.4.1975	17.4.2004	do
10	`1683	Sepoy Taj ul Mulk	-20.4.1972	21.4.2004	do
11.	1685	Sepoy Jehan Badshah	7.5.1973	5.10.2004	do
12	1689	Sepoy Nasceb ullah	12.2.1975	18.11.2004	do
13	1690	Sepoy Aziz ur Rahman	10.2.1975	19.11.2004	
14	1696	Sepay Wuhammad Zameer		14.12.2004	do
15	1710	Sepoy Itbar Khan	23.2.1978	23.2.2000	
16	1711	Sepoy Ismail Khan	7.2.1971	16.11.2005	do
17	1712	Sepoy Muhammad Karim	5.4.1974	15.9.2005	do
18		Sepoy Rahim ul Haq	25.2.1972		do
19	1723	Sepoy Imran Khan	4.6.1978	1,9,2006	
20	1734	Sepoy Bakht Zaman	15,2,1976	· <u> </u>	CE THE
21	1737	Sepoy Mudasir Jamai	15.5.1977	10.6-2008	EF THE CC

1743 .	Sepoy Israr ud din	1973	6.8.2008	do
1747	Sepoy Zafar Iqbal	25.8.1976	1.9.2008	\
1000				uo
1757	Sepoy Muhammad Ikram	20.4.1978	1.2.2009	do 1
1758	Sepoy Arshad Ahmad	4.5.1977	9.2,2009	do c
1764	Sepoy Bacha Rahman	1.1.1977	3.9.2009	do
1868	Sepoy Hazrat Muhammad	15.3.1978	22.12.2009	do
1906	Sepoy Said Alam	1.1.1979	7.1.2010	do
1932	Sepoy Asghar khan	22.9.1978	25.2.2010	do
1937	Sepoy Sabir Khan	30.1.1978	26.2.2010	do
2005	Sepoy Qasir Jalal	11.9.1978	12.3.2010	do
2009	Sepoy Saced uliah	4.1.1978	12.3.2010	do
2042	Sepoy Azam Khan	4.2.1979	12.3.2010	do
2056	Sepoy Shah Khalid	5.5.1978	12.3.2010	do /
2077	General Ashing Ashind	4.4.1975	12.3.2010	do
2122	· Sepoy Salah ud din	1.3.1979	30.3.2010	do
2141	Sepoy Amir Asif	2.2.1978	7.5.2010	do
2159	Sepoy Ali Akbar	20.2.1979	24.5.2010	do
1666	Sepoy Shah Faisal	02.1.1978	3.1.2004	do
2095	Sepoy Muhammad Hanif	12.2.1979	12.3.2010	do

10.1706 -10

Copy forwarded for information to the:-

- 1. Secretary to Commissioner Malakand Division Swat.
- 2. Section Officer (Police-II) Home & TAs Department Peshawar.
- 3. District Accounts Officer Dir Lower.
- 4. Subedar Major Dir Levies.
- Officials Concerned.

Deputy Commissioner

Deputy Commissioner/ Commandant Dir



GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT

NOTIFICATION
Peshawar, dated the 21-10-2021

NO. <u>SO(POLICE-II)HD/1-3/FEDERAL LEVIES 2021</u>: In exercise of the powers conferred by Section-9 of the PATA Levies Force Regulation, 2012, and in continuation of this department notification No. SO(Police-II)HD/MKD/levies/Misc/2020 dated 22-03-2021, the Provincial Government of Khyber Pakhtunktiwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

SCHEDULE-III

<u> </u>				
No.	Name of the Post / Rank	Length of Servide / Age		
1	Subador Major (\$5-16)	Thirty Seven Years of service or litree Years, Service as Subadiar Major or Skriy Years of age writchever is earlier.		
2	Subedor (85-14)	Thirty five Years of service or five Years' service as Subedar or Shity years of oge whichever is earlier.		
3	Maib Subedor (85-11)	Tritry Three Years of Service or Seven Years' service as Noilo Subedar or Skity Years of age whichever is earlier.		
	Howaldar (65-07)	Tritty one years of service or fifty one year of age whichever is earlier.		
5	Not. (85-06)	Twenty rister years of service or libity nine years age whichever is earlier.		
6;	A/Nok (85-08)	Twenty seven years at service or farty seventyears age whichever is earlier,		
7	Sepoy (BS-07)	· Iwenty five years of service or farly live year of age whichever is earlier.		

SCHEDULE-T

SN.	Post/ Rank	Sigibility for Promotion	Promotion Quota	Direct Quata	Qualificati
L	Subador Mofor (85-16)	gs Aeres, selvice as anpegal.	100%	4000	T
2	Subedor (85-14)	Idial 21 years of sandce 02 years' service on Nata Subjects Or	100%	:-	
3	Noito Subedor (85-11)	Total 17 years of savice 04 years' service as Howaldor Or	100%	<u> </u>	<u> </u>
4	Howalder (85-09)	Joint 17 years of service 05 years' service on Nation Or Total 13 years of service	100%	 -	
5	Not: (85-08)	.03 years' service as Lange Naik Or Total 05 years of service	 	 	
•	L/NoR; (85-06)	02 Aedis, service de Zébol	r	 	
7	Sepoy (BS-07)			100%	2SC
•	Head Armorer (IS-5)	05 years' service-as Assistant Armarer	100%		SSC Qualification with certificate of Armorer
	Assistan) Armorer (85-1)			100%	SSC Qualification with certificate o

SECRETARY TO GOVERNMENT OF XHYBER PAKHTUNKHWA CIE

Copy forwarded to their

- 1. Principal Secretary to the Governor, Knyber Pakhtunkhwo.
- 2. Principal Secretary to the Chief Minister, Khyber Pathtunkhwa.
- 3. All Administrative Secretaries to Government of Knyber Pakhlunkhwa.
- Registrar, Peshawar High Court, Peshawar.
- All Commissioners, Khyber Pakhlunkhwa.
- All Deputy Commissioners, Knyber Pakhtunkhwa,
- Provincial Police Officers, Knyber Pakhtunkhwa.
- 8. All Heads of Attached Department in Khyber Pakhtunkhwa.
- 9: PSO to the Chief Secretary, Khyber Pakhtunkhwa. 10. Accountant General, Khyber Pakhtunkhwa.

- 11. Direction information: Khyber Pakhtunkhwa. 12. The Manger Government Printing & Stationery Department, Knyber Pakhfunkhwa, He is requested to publish the above Natification in the Edra Ordinary Gazette of Khyber Pakhlunkhwa and supply 50 copies (Printed) of the same to the Home Department.

Section Officer (Police-II)

مخرست جناب المرتزى لهاب الموم المره مواسل خسارىيس ميريدو دوه بيشاور مرد و المراثر المراد على المرد على حنائيالى إ سایران دیل عرض رسان بلی ر، يمكم ساميلان ديربلويز ك ملازمين بلي اور فتلف ميرون يرتقينان لالوثي رج ر في جه كم ساميًا أن كه ملاً زمت مين عبرون كالحاظات فتلف فتلف أوقات مل دمت باقي ب رق درکہ مناب موصوف کے رفاتی سے دہر لیویز کے لیے ایک کے جاس سے مورانم اوق 22 23 كوسروس دولز براي عل درام كا نزلز ط ديرلود كو يوثينكس جهوايا كيابي را يه كم مزكوره سروس روله ك عدة جناب كالمزلاط ديرليوبرن ساسكوالكوسطاس كه رق یہ کم سرمین زولز علرمانی میں تیار ہو چکے ہی جس کے انر ظاہری طور پر باشار ك سائق سائق ذيكر ملازمين كوئعي ملازمت اور دينا برمندا عا عالى بيرا رها می کرسروس رولز بردنطرقانی کرمند اور در ست برمندی مورت می سامران ملازمت برجال بون في في حقراران بين -اس مسر بزراهم دخواست استرعای حات که دا ب محمال مروبانی مرماکر مزکور مالاسروس رولز نظرتان/گرای کرے سامیلان در اليون أفي عال كراكي المكامان منادر عزما كر مشكور مرماسي را، خوالدار جمها نزیب عنر 600 مل کے BNawato1640 منر 200 27 2021 John رق لانديانگ بحت سيرار عنبر 1650 <u>ه</u> CTF

(30)

Judgment Sheet

PESHAWAR HIGH COURT, PESHAWAR.

(JUDICIAL DEPARTMENT)

W.P.No.470-P/2021.

JUDGMENT

Date of hearing — 29.11.2022.

Barrister Dr.Adnan for the petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

<u>S M ATTIQUE SHAH, J:-</u> For the reasons recorded in our detailed judgment of even date in W.P.No.367-M/2021 titled "Muhammad Ghafar etc. Vs. Govt: of Khyber Pakhtunkhwa" this writ petition is dismissed.

JUDGE

JUDGE

Announced. Dt.29/11/2022.

HON'BLE MR.JUSTICE LAL JAN KHATTAK, HON'BLE MR.JUSTICE S M ATTIQUE SHAH & HON'BLE MR.JUSTICE SYED ARSHAD ALL

(A-R-1068) Court Sametary)

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Judgment Sheet

PESHAWAR HIGH COURT, PESHAWAR. (JUDICIAL DEPARTMENT)

W.P.No.367-M/2021 with I.R,

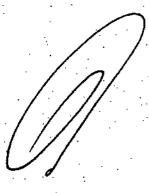
CM Nos.1053/2021 & 1183/2022. JUDGMENT

Date of hearing — 29.11.2022.

Barrister Dr.Adnan for petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

S M ATTIQUE SHAH. J:- Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is involved in all the petitions wherein the petitioners have challenged the vires of notification No. SO (Police-II) MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office order bearing No.128/DC/CSL





(32)

20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

2. Likewise in W.P.Nos.333-M/2021, 334-M/2021, 335-M/2021, 338-M/2021, 345-M/2021, 1026-M/2021, 1035-M/2021, 1187-M/2021, 1206-M/2021, 1207-M/2021, 34-M/2022, 212-M/202 and 993-P/2022 the petitioners have made the following prayer:

"On acceptance of this writ petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by the Constitution of islamic Republic of Pakistan, 1973, may be declared illegal void ab initio and of no legal effects on the rights of the petitioners."



EXAMINER Peshawar High Court



Similarly, in COC Nos:38-M/2021 in W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021.

Brief facts of the case(s) are that the petitioners were appointed in the "Swat Levies Force" as Sepoys etc. and presently terms and conditions of their services are regulated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012" whereunder besides PATA Levies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All personnel shall retire as per Schedule-III and no extension in service beyond retirement shall be granted". On 14.07.2020, vide Notification





(34)

(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as "All uniformed force shall retire from service on attaining the age of superannuation i.e. Sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service".

Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-III of the rules 2013 as under:-

"Retirement; All levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted."

- 4. Being aggrieved from the ibid amendment, the petitioners have filed the instant petitions.
- 5. Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.
- 6. Learned counsel representing the petitioners vehemently argued that the

ATTESTED EXAMINER Peshawar Nigh Court

(3.8)

impugned Notification is arbitrary, perverse, illegal, issued without lawful authority and mala fide intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not impugned therefore, the hold field, Notification is liable to be set aside.

7. Conversely, worthy AAG representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25th amendment the Provincial Assembly passed the continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and;







issued per law which does not require any interference by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

- 8. Heard. Record perused.
- 9. Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the Levies Force were dealt with under the Frontier Irregular Corps (FIC) rules, 1962 which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies





(39)

Force (service) Rules, 2012" were framed for Provincial Levies Force. While separate service rules were also framed thereunder for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. However. petitioners have become aggrieved from the impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25th amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25th amendment in 2018, both *FATA & PATA* were merged in the province of Khyber Pakhtunkhwa and Federal *Levies Force*







working in FATA was merged into the regular police of the province. Albeit, in Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25th amendment were allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument. Therefore, impugned Notification was issued by the respondents with lawful authority...

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding W.P No 528-M/2016 (Ikramullah's case) determined the status of personnel of the Provincial Levies Force as that of civil servants in the following terms:-

"19. The Provincial Levies Force
("Force") was granted statutory
cover through Khyber
Pakhtunkhwa Regulation No.1 of



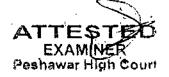


(39)

2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under:-

- "3. Power to constitute and maintain by the Force and its functions.— (1) Government may constitute and maintain a Force for performing the following functions, namely:
- (a) ensuring security of roads in PATA;
- (b) ensuring security and manning of piquet;
- (c) guarding Government institutions and installations;
- (d) ensuring security of jails and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs;
- (f) anti-smuggling activities especially timber smuggling;
- (g) destruction of illicit crops;
- (h) serving of summons or procedures;
- (I) raid and ambush; and
- (j) such other functions as Government may, by notification in the official Gazette, require the Force to perform.
 - (2) In discharge of their functions, officers and staff of the Force shall

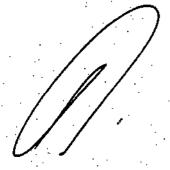




(40)

be guided in accordance with this Regulation and the rules.

- (3) The head of the Force shall be Commandant in his respective jurisdiction.
- (4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.
- (5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.
- (6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.
- (7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.
- (8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and instructions.
- (9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government.







- 4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-
- (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding against acts of unlawful interference;
- (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;
- (c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;
- (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;
- (e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and
- (f) perform such other legal functions as the competent authority may require him to perform".
 - 20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial







Exchequer and performs the policing service in the erstwhile PATA.

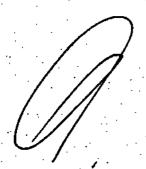
21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.

22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servants Act, 1973 ("Act, 1973"). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under:-

"2. Definitions.—(1) In this act, unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say—

(a)

(b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—

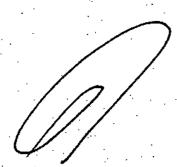




- a person who is on deputation to the Province from the Federation or any other Province or other authority;
- (ii) a person who is employed on contract, or on work charged basis, or who is paid from contingencies; or
- (iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the Workman's Compensation Act, 1923 (Act VIII of 1923)".
 - 23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province Is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-

260. (1)	.,,,,,,,,,,,,		 ,

"service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Majlis-e-Shoora



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(Parliament)] or of a Provincial Assembly, but does not include service as Speaker, Deputy Speaker, Chairman, Deputy Chairman, Prime Minister, Federal Minister, Minister of State, Chief Minister, Provincial Minister, [Attomey-General], [Advocate-General],] Parliament Secretary] or [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology, Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Minister] or member of a House or a Provincial Assembly;

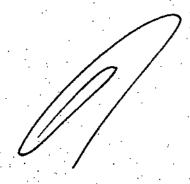
Whereas Article 240 of the Constitution envisages that:-

"240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Pakistan shall be determined —

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(a)	***********************	

(b) in the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly.

Explanation.- In this Article, "All-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing



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day or which may be created by Act of [Majlis-e-Shoora (Parliament)]",

24. The Phrase "performing in connection with the affairs of Federation or for present matter Province* elaborately was explained in the case Salahuddin and 2 others vs. Frontier Sugar Mills & Distillery Ltd., Tokht Bhai and 10 others (PLD 1975 Supreme Court 244). In the said judgment, the Apex Court has held:

"Now, what is meant by the phrase "performing functions in connection with the affairs of the Federation or a Province". It is clear that the reference is to governmental or State functions, involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise functions pertaining to economic development, social welfare, education, public utility service and other State enterprises industrial or commercial nature. Ordinarily, these functions would be performed by persons or agencies directly appointed, controlled and financed by the State, i.e., by the

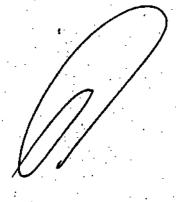




(46)

Federal Government or a Provincial Government".

25. Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitioners are performing policing service in the erstwhile tribal area, however. their terms and conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in the Erstwhile Provincially Administered Tribal Areas Act, 2018 (Khyber Pakhtunkhwa Act No. III of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of his service should be determined by or under the Act of Parliament/Provincial Assembly. The Apex Court in the case of Federation of Pakistan through Secretary, Ministry of interior (interior Division). Islamabad and 2 others vs. RO-



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177 Ex-DSR Muhammad Nazir (1998 SCMR 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

7....Perusal of these rules clearly shows that they are all embracing, and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakistan Rangers Ordinance is silent, therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tribunals Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal Service Tribunal....

26. Similarly, in the case of Commandant. Frontier

Constabulary, Khyber

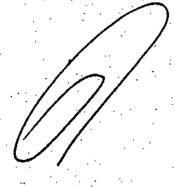
Pakhtunkhwa, Peshawar and



(48)

others vs. Gui Raqib Khan and others (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Relevant paragraphs of the said judgment are reproduced as under:-

Three broad tests establishing the status and character of a civil servant emerge from the Constitutional mandate of the aforegoing Articles. Firstly, under Article the Constitution. 240(a) of appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of Article 260 of the Constitution, 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests in an Administrative Tribunal, namely, the Federal Service Tribunal. These mentioned the Muhammad Mubeen-us-Salam case





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ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant' in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alla, holds a civil post "in connection with the affairs of the Federation" including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servant" (at p. 682 of the law report).

7. Having noticed the qualifying criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof'. Section 3-A of the Constabulary Act authorises the Federal Government to employ the FC outside the limits of or adjoining the North-West Frontier Province in other parts of Pakistan for

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the better protection and administration of those parts. Section 5(1) of the Act ibid vests the Federal Government with power to appoint the Commandant and other persons including the District Constabulary Officers or Assistant Constabulary Officers of the force in one or more districts. Section 6 delegates to the Commandant and District Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made Federal under the Act. The Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules, ("Constabulery Rules"), in order to provide the terms and conditions of service of the officers and men in the FC.

8. It will be observed that the matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Act. Therefore, the terms and conditions of service of the employees of the FC are prescribed



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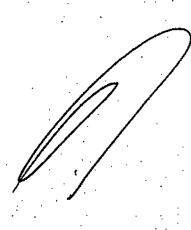


in the Act and the Rules. The test laid down in Article 240(a) of Constitution requires that the appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service Pakistan shall be determined "by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules, therefore, satisfy the Article 240(a) test. The judgment in the Muhammad case lbid Mubeen-us-Salam endorses this point of view:-

"86.... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals.."

27. Similarly, this Court in the case of *Gul Munir vs. The*







Government of Pakistan through Secretary, Ministry of States and Frontier Regions (SAFRON). Islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Commandant, Frontier Khyber Constabulary Pakhtunkhwa, Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established Force -Federal Levies through Regulation, 2012 having the same of service for structure employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed Federal Levies Force under Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and duties as per law laid down by the Apex Court in the cases of Federation of Pakistan through Secretary, Ministry of Interior (Interior Division), Islamabad and 2 others



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vs. RO-177 Ex-DSR Muhammad Nazir_ (1998 SCMR 1081) and Frontier Commandant, Constabulary. Khyber <u>Pakhtunkhwa, Peshawar and</u> others vs. Gul Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the · for the learned counsels sustained and respondents İS accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are maintainable. The present agitate their petitioners may grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gul Raglb Khan's case (2018 SCMR 903) has held that:

*11. It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the





services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants. Insofar as the question of competent remedy in respect of service disputes of FC men concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these appeals filed by the appellant-Commandant, FC are according allowed in above terms".

When case of the petitioners (PATA.

Federal Levies Force) was examined injuxtaposition with the Provincial Levies

Force and ibid judgment, we observed that
service of both the forces is governed
under the rules so framed under the
provisions of "Provincial Administered

Tribal Areas Levies Force Regulation,





2012". Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and as such, the matter of terms and; conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners Federal Levies Force) (PATA Provincial Levies Force both were framed "Provincial under the provisions of Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law. Learned counsel representing the petitioners could





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not distinguish the status of petitioners (PATA Federal Levies Force) vis a vis Provincial Leavy Force in any manner. Both forces are performing their functions in the same area for the same object and; purpose, and both are being maintained through the provincial exchequer. Therefore, the matters arising out of the terms and; conditions of service of the petitioners are only amenable to the jurisdiction of the Service Tribunal in terms of Article 212 of the Constitution.

So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder. 2015 SCMR 253 NATIONAL ASSEMBLY' SECRETARIAT through Sectrary V. MANZOOR **AHMAD** and others.





Therefore, the contention so agitated at the bar is misconceived and as such repelled.

In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fall outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed; being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants was not determined, therefore, petitioners may avail the remedy of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this ludgment in terms of the judgment of august apex court in Gui Raqib khan's case 2018 SCMR 903.

COC Nos.38-M/2021 in W.P.No.367-M/2021 and; COC No.436-

EXAMINER

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P/2022 in W.P.No.1335-P/2022 are

dismissed for having become infructuous.

JUDGE JUDGE

JUDGE

Announced. Dt.29/11/2022.

HON'BLE MRJUSTICE LAL JAN KHATTAK, HON'BLE MRJUSTICE S M ATTIQUE SHAH & HON'BLE MRJUSTICE SYED ARSHAD ALI.

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