# FORM OF ORDER SHEET

Court of	
Case No	188/ <b>2023</b>

		100/2025
S No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
1-	20/1/2023	The appeal of Mr. Shoukat Ali re-submitted
		today by Dr. Adnan Khan Advocate. It is fixed for
		preliminary hearing before touring Single Bench at Swat
		on Parcha Peshi is given to appellant/counsel.
		By the order of Chairman
		REGISTRAR
		;
		•
		<u>.</u>

The appeal of Mr. Shoukat Ali son of Sultan Zarin r/o Salim Shah District Dir Lower L/Naik no.1637 received today i.e. on 5.01.2023 is incomplete on the following score which is returned to the counsel for the appellant for completion and resubmission within 15 days.

Copy of departmental appeal against the impugned rules/order in respect of appellant is not attached with the appeal.

No. 93 /S.T.

Di. <u>06/0/</u>/2023

REGISTRAR V SERVICE TRIBUNAL KHYBER PAKHTUNKHWA PESHAWAR.

Dr. Adnan Khan adv. Swat.

copies of the Dapontneutal appeal in enclosed at page 22 and 28.
Rambitled Phase

Phil

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No	188 of 2023	
Shoukat Ali		Appellant

### Vergus

Government of Khyber Pakhtunkhwa and another

.....Respondents

### INDEX

S.	Description	Annexure	Pages
No.			No.
1.	Memo of Service Appeal with Certificate		1-6
2.	Affidavit		7
3.	Addresses of parties		8_
4.	Copy of Appointment Order	Α	9
5.	Copy of relevant text of Service Rules notified in February 2013	В	10.13
6.	Copy of amended Rules notified in December 2013	С	14-15
7.	Copy of amendments notified in July 2020	D	16.17
8.	Copy of amended Rules notified in March 2021	E	18-4
9.	Copy of representation	F	22-23
10.	Copy of retirement order	G	24-25
11.	Copy of amended Levies Rules notified on 21-10-2021	Н	26 27
12.	Copy of memo of second representation	1	28 29
13.	Copy of order dated 29-11-2022	J	30-5
14.	Wakalatnama		59

Appellant
Shoukat Ali
Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

&

Umar Sadiq Advocate High Court Office: Adnan Law Associates, Opposite Shuhada Park College Colony, Saidu Sharif, Swat. Cell No. 0346-9415233

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No. 188 of 2023

Shoukat Ali s/o Sultan Zarin R/o Salim Shah Tehsil Adenzai, District Dir Lower [L/Naik No.1637]

..Appellant

### **VERSUS**

- 1) Góvernment of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat at Peshawar.
- 2) Government of Khyber Pakhtunkhwa through Secretary Home & Tribal Affairs Department, Civil Secretariat at Peshawar.
- 3) Commandant Dir Levies/Deputy Commissioner Dir Lower at Timergara.

...Respondents

# APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974.

PRAYER:

£.:

On acceptance of this Appeal, Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 dated 22-03-2021 & No. SO (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement orders issued by respondent No.2 may be declared as illegal and the same be set aside. Consequently, the appellant may be held entitled to complete his service till attaining 60 years age in light of Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and he may be allowed to complete his service till attaining 60 years of age.

### Respectfully Sheweth:

- 1) That the appellant has been serving as regular member of Levies Force having a considerable length of service at his credit (Copy of Appointment Order is Annexure "A").
- 2) That services of the appellant were initially regulated under the Federal Levies Force Rules, 1962, which were nonstatutory.
- That subsequently, the Governor Khyber Pakhtunkhwa, under the omitted Article 247(4) of the Constitution promulgated the PATA Levies Force Regulations, 2012. Consequently, the Provincial Government framed Service Rules for the Levies Force in 2013 (Copy of relevant text of Service Rules notified in February 2013 is Annexure "B").
- That Schedule-III of the above mentioned Rules, which provided for length of service towards retirement had certain anomalies. Hence, the said Rules were amended in December 2013 and the above stated anomalies were removed to a larger extent (Copy of amended Rules notified in December 2013 are Annexure "C").
- That the relevant Rules were further amended in July 2020. Regarding the length of service towards retirement, Rule 17 was amended to the effect that all Levies personnel shall retire from service on attaining the age of superannuation i.e Sixty Years. Furthermore, Schedule-III which provided for certain length of service, was deleted by virtue of the amendment (Copy of amendments notified in July 2020 are Annexure "D").
- That the rules were further amended on 23-03-2021. Rule 17, which provided for retirement on reaching superannuation was again omitted and Schedule-III was revived with certain amendments. (Copy of amended Rules notified in March 2021 are Annexure "E").

- 7) That the above mentioned Rules being extremely detrimental to him, the appellant filed representation before the concerned quarters for redressal of his grievances. The same has not been responded to as yet (Copy of representation is Annexure "F").
- Personnel of the Levies Force got retired from service on reaching certain age/completion of certain length of service as prescribed by the above mentioned Rules (Copy of retirement order is attached as Annexure "G").
- That the appellant along with other similarly placed persons invoked the Constitutional Jurisdiction of the Hon'ble Peshawar High Court by way of filing various constitutional Petitions, challenging vires of the above mentioned rules.
- 10) That during the pendency of the said petitions, the Provincial Government made further amendments in the Federal Levies Rules on 21-10-2021, whereby retirement age in respect of lower ranked members of the Force was enhanced by a few years (Copy of amended Levies Rules notified on 21-10-2021 are Annexure "H").
- 11) That the appellant filed another representation against the above mentioned further amendments in the relevant rules, which was never responded to. (Copy of memo of second representation is Annexure "I").
- 12) That against the above mentioned Rules framed by the Provincial Government, the appellant alongwith other similarly placed persons filed various other constitutional petitions (W.P No.469-M/2021, W.P No.470-M/2021, W.P No.337-M/2021, W.P No.338-M/2021, W.P No.333-M/2021 and W.P No.335-M/2021) before the Hon'ble Peshawar High Court. However, because of jurisdictional issues, the matter was referred to a larger Bench.

- That in light of the above mentioned Act, the appellant along with other similarly placed employees of the levies force filed a constitutional petition (WP No. 1281-M/2022) before the Hon'ble Peshawar High Court Mingora Bench to the extent of their re-instatement in light of the Provincial Assembly's Act. The petition was allowed by the Hon'ble High Court vide judgment dated 23-11-2022 whereby the respondents were directed to re-instate the then petitioners. It is worth mentioning that vires of the impugned rules were not challenged in the said petition, which are being impugned through the instant appeal.
  - 14) That a larger Bench of the Hon'ble Peshawar High Court heard the connected petitions on 29-11-2022. Consequently, the Hon'ble High Court decided that personnel of the levies force are civil servants and their employment matters would be dealt with by this Hon'ble Tribunal (Copy of order dated 29-11-2022 is Annexure "J").
  - That being aggrieved with the impugned notifications and subsequent retirement order, the instant appeal is being filed before this Hon'ble Tribunal, *inter alia*, on the following grounds:

### **GROUNDS:**

- A) That the impugned act of amending the relevant Service Rules to the detriment of the appellant and subsequent retirement is illegal and un-Constitutional. Hence, the same acts are liable to be declared as such.
- B) That it is a settled law that service rules cannot be amended to the detriment of public sector employees. Even, if they are so amended, the same having prospective effect cannot be applied against the existing employees
- C) That after the 25<sup>th</sup> Constitutional amendment, the new Constitutional regime demanded streamlining of the

erstwhile Tribal Areas with the rest of the Province. So much so, Levies personnel serving in erstwhile FATA and Khasadar Force were accommodated to a larger extent where the Provincial Assembly passed an Act aimed at streamlining the service structure of Ex. FATA Levies Force. The Act not only provides uniform retirement age i.e 60 years for the whole Force but rather enjoins upon the Provincial Government to take steps towards absorption of the said Levies and Khasadars in regular police. Regrettably, the appellant have been treated in violation of the Constitutional spirit particularly after the 25th Constitutional amendment and subsequent orders.

D) That further grounds, with leave of this Hon'ble Tribunal, would be raised at the time of oral submissions.

It is, therefore, humbly prayed that on acceptance of this appeal,

(i) The impugned Notifications No. SO(Police-II)HD/MKD/Levies/Misc./2020 No. (Police-II)HD/1-3/Federal Levies 2021 dated 21-10-2021 and subsequent retirement order issued by respondent No. 2 be declared as set be may same the illegal, Consequently, the appellant may be held entitled to complete his service till attaining 60 years of age in light with Notification dated 14-07-2020.

Alternatively, the impugned notifications may be declared to be ineffective upon the rights of the appellant and the appellant be allowed to complete his service till attaining 60 years of age.

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

Service Appeal No	of 202	
Shoukat Ali		Appellant
	VELSUS	· .
Government of Khy	ber Pakhtunkhwa and	d another
	· · · · · · · · · · · · · · · · · · ·	Respondents

## <u>AFFIDAVIT</u>

I, Shoukat Ali (Appellant), do hereby solemnly affirm and declare that the contents of the above titled Appeal are true and correct to the best of my knowledge and belief. Furthermore, no such like appeal has earlier been filed before this Hon'able Tribunal or elsewhere on this subject matter

**DEPONENT** 

Sali

Shoukat Ali



# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR (CAMP COURT AT SWAT)

	Service Appeal No	of 202	3	
				Appellant
		Versus		
	Government of Khyb	er Pakhtunk	hwa and anoth	ner
		and the second second		
	ADDF	RESSES OF	THE PARTIES	<u>s</u>
<u>AP</u>	PPELLANT: Shoukat Ali s/o Sultan District Dir Lower [L/Na			nsil Adenzai,
	(NIC#		Cell#	)
R	ESPONDENTS:			
	Government of Khyber     Civil Secretariat at Pest	nawar.		
	<ol> <li>Government of Khyber</li> <li>Tribal Affairs Departme</li> </ol>			
	Commandant Dir Lev     Timergara.	-	•	,

Appellant

Salu Salu

Shoukat Ali Identified by counsels

Dr. Adnan Khan Barrister-at-Law, Advocate Supreme Court of Pakistan.

&

Umar Sadiq Advocate High Court

Am, A

Deputy Commissioners, Dir at Timargara.

Na /A/10(1)\*

offic torder

Mr. ShaukaE Ali Son of Sultan Zarin

resident of village Salim Shah Tehsil Adenzai District Dir at Timargara is hereby appointed as Levy Sepoy on Fedral side against the vacant Post with immediate effect in Seale No. 1:

(Rs. 1245-35-1770/-) pluse usual allowances as admissa ble uder the rules to the production of Health and age Certificate fro the Civil Surgeon Dir at Timargara.

Deputy Commissioner, Dir at Timergara.

10. 636-38/NICCUHO):-

# Copy formarded to:-

- 1) The District Accounts Officer, Dir at Timergara-
- 2) The Subedar Major, Dir Levies at Chakdara.
- 3) The Official concerned.

for information and necessary action.

Deputy Commissions of the Commission of the Comm

CTC

HYBER PAKHTUNKH Published by Authority PESHAWAR, FRIDAY, 15TH FEBRUARY, GOVERNMENT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT NOTIFICATION Peshawer the 4th February 2013 SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA in exercise of the powers conferred by Section 9 of the PATA Levies Force Regulation, 2011 Provincial Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-Short title and commencement- (1) These rules may be called graving all Administration of the Trained Areas (PATA) Federal Levies Ferce Service (Amended) Rules 2013 They shall come into force at once. (2)Definitions.-(1) in these Rules, unless the context otherwise require, the following a repression Shall have the meaning hereby respectively assigned to them, namely:-"Appointing Authority" means the appointing authority specified in rule-4; "Commandant" means Commandant of the Force, who shall be the Dente Commissioner in their respective jurisdiction; "Deputy Commandant (Operation)" means an Assistant Commissioner dram officer of the District designated as such by the provincial government who seek the Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective (c) jurisdiction such powers and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Fours In PATA. . . "Deputy Commandant (Administration)" - means (Administration) of the Force, who shall be an officer of the provincial government (b). or any officer of the District designated as such by the provincial government. exercise in his respective jurisdiction such powers and perform such functions may be prescribed and who shall be responsible to the Commandard administration and establishment matters of the Force in PATA. "Government" means the Government of Khyber Pakhtunkhwa; 'Home Department" means Provincial Home & Tribal Affairs Department; "Initial recruitment" means appointment made other than by promotion transfer: "Schedule" means the Schedule appended to these rules;

# SCHEDULE -III See Rule 17

000	SCHEDOTE	<b>1</b>	and the second second
	male 1		1.3.2
	200 1121	gth of service / Age.	
	Too I wanted	athlet same	
	1.00		
and the second s		1	alor of 60 Years
Post/Rank	38 years service or 03 year	Subedat M	
POSU	38 years service or 03 years whichever is earlier 35 years service or 03 years	2 EBIMICS	whicheve y
8.#	santos or us just	57	ABSIZ FR.
1.1	38 years	- Are as Subodal of	
1 Subsdar Major(BS-16)	whichever is earlier 013 years	2814100	TA YOUR SES WHICHE
Substant man	SE WATER SERVICE UT	18 bedre de	( 94 Jania -
	30 )	rides as NEID-	- whicheve v
Subeder (BS-13)	1 631/161 101 (3 V831)		A LONDON BERT WALLES
1 2   3007	32 Years Service	Havaldar of	المعمد
3 NalbSubedar (BS-11)	is earlier 03 year	12 28141Ch	whichever is sur
3 Nalbanoous	TO MARIE SERVICE OF	Sink of 48 yo	BIT BE STOR WITH CHEVET
	earlief 32 years service or 03 years is earlier 29 years service or 03 years	STATISTICS BS NEW YORK DE	are age whichever is ear), 45 years age whichever
4 Havaidar (B5-8)	eartiet andce or 03 year	STATE BE WELL	-
4 Havalual (	26 years 361 Joe of 03 y	9815 504	Carrier .
1 1-1-176-77	26 years service or 03 years service or 42 years	WALL BURNING	100
5 Nalk (BS-7)	- Inter	STATES WILLIAM	
	- TAN 10 00 14 L		• •
	The state of the s		
Sarry (D& 5)	The same of the sa	1	
		1	
		1	

nthe (

### GOVERNMENT OF KHYBER PAKHTUNKHWA HOME &TRIBAL AFFAIRS DEPARTMENT

# NOTIFICATION Peshawar the 4th February 2013.

# SERVICE RULES FOR FEDERAL LEVIES FORCE IN PATA

In exercise of the power conferred by Section 9 of the PATA Levies Force Regulation 2012, the Provincially Government of Khyber Pakhtunkhwa is pleased to make the following rules, namely:-

- 1. Short title and commencement:- (1) These rules may be called Provincially Administrated Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013.
  - (2) They shall come into force at once.
- 2. Definition:- (1) In these Rules, unless the context otherwise require, the following expression shall have the meaning hereby respectively assigned to them, namely:-
  - (a) "Appointing Authority" means the appointing authority specified in rule-4;
  - (b) "Commandant" means Commandant of the Force, who shall be the Deputy Commissioner in their respective jurisdiction;
  - (c) "Deputy Commandant (Operation)" means as Assistant Commissioner or any officer of the District designated as such by the provincial government who shall be Deputy Commandant (Operation) of the Force in PATA, to exercise in his respective jurisdiction such power and perform such functions as may be prescribed; and who shall be responsible to the Commandant for operational matters of the Force in PATA.
  - (d) "Deputy Commandant (Administration)" means Deputy Commandant (Administration) of the Force, who shall be an officer of the provincial government or any officer of the District designated as such by the provincial government to exercise in his respective jurisdiction such powers and perform such functions as may be prescribed and who shall be responsible to the Commandant in administration and establishment matters of the Force in PATA.
  - (e) "Government" means the Government of Khyber Pakhtunkhwa;
  - (f) "Home Department" means Provincial Home & Tribunal Affairs

    Department;
  - (g) "Initial recruitment" means appointment made other than by promotion or by transfer;
  - (h) "Schedule" means the Schedule appended to these rules'



## SCHEDULE-III See Rule 17

		See Rule 17
3.#	Post/Rank	Length of service/Age
)	Subedar Major (BS-16)	38 years service or 03 years service as Subedar Major or 60 years age whichever is earlier
2 .	Subedar (BS-13)	35 years service or 03 years service as Subedar or 57 years age whichever is earlier
3	Naib Subedar (BS-11)	32 years service or 03 years service as Niab Subedar or 54 years age whichever is earlier
4	Havaldar (BS-8)	29 years service or 03 years service as Havaldar or 51 year age whichever is earlier
5	Naik (BS-7)	26 years service or 03 years service as Naik or 48 years ag whichever is earlier
6	L/Naik (BS-6)	23 years service or 03 years service as L/Naik or 45 years ag whichever is earlier
7	Sepoy (BS-5	20 years service or 42 years age whichever is earlier

inent services

# NOTHICATION

No.Softavles/HD/FLW/1-1/2018 Avol.1. The competent authority has been pleased to a further amendments in Schedule-In Rule-4(2) and Schedule-III of Rules-17 under Partin Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administers are RATA) Federal Levies Force Service (Amended) Rules, 2013 as under:

## kule-4(Z) Schedule-1

# See Rule 4 (2)

		See Rule 4 16	' 4			·
No.	Uniformed Force	Eligibility for promotion	ďΩ	uota -	Direct :	Qualificat
	Subern Major	One year service as	1.	00%		
•	Subedar (SS-13)	One year service as Naib Subedar	1.	00%		
<u>ئىر</u> . : • :	Naib Subedar (85-11)	One year service at the walder	<u> </u>	100%	-	
٠. ٠	isavraldar (BS-8)	Naik One year service		100%	-	-
, '	Nalk (BS-7) Lance Nalk	Lance Nalk		100%	-	
الم	[(83-6), Sapoy	as Sepoy !			100%	Matric
•	(BS-5) Head Armorer (BPS-5)	Five years' services Assistant	9	100%		Middle Matric of Arm
.•	Assistant Armorer	Armoret	<del>`</del>	1	100%	Middle Matric of Arm
	(BP\$-1)	I	nel	shallreitre	es per Sc	

Ruse-17 (Retirement): (1) All uniform levy personnel shall reviews per Schedule-III or unit for retirement after completion of 25 years of regular service and no extension want retirement shall be granted.

# SCHEDULE-III

	Rule-17 Retirement
I mand Cank	Length of service or 60 years of age whichever is early years' service or 60 years of age whichever earlied
Cubadar MaloriBS-18	37. years, service of our service are which ever service
Suhedar 85-13	1.3b. years. Whichever come
Suneon 1 (05 11)	33 years service of 60 years which over earlie
14010 3010	3) VESTS SETVICE OF OU YOUR Whichever Borile
:\aik(85-7)-	20 hears service of our transmitted of calle
Ance Nakins-6	2 Vears' service or 60 years of age which ever earlie
Sepoy(BS-5)	125 Years' service of Do Issue
35h411-11-11-11-11-11-11-11-11-11-11-11-11-	./ 4 ^ **

714)

Government of Kyber Pakhtunkhwa, Home & Tribal Affairs Department Dated Peshawar the 12th December, 2013

### **NOTIFICATION**

No. SO(Levies)HD/FLW/1-1/2013/Vol.1. The Competent authority has been pleased to order further amendments in Schedule-I of Rule-4(2) and Schedule-III of Rules-17 under Para of the Regulation for PATA Levies Force, 2012 & Rule-24 of the Provincially Administered Area (PATA) Federal Levies Force Service (Amended) Rules, 2013 as under. Rule-4(2) Schedule -

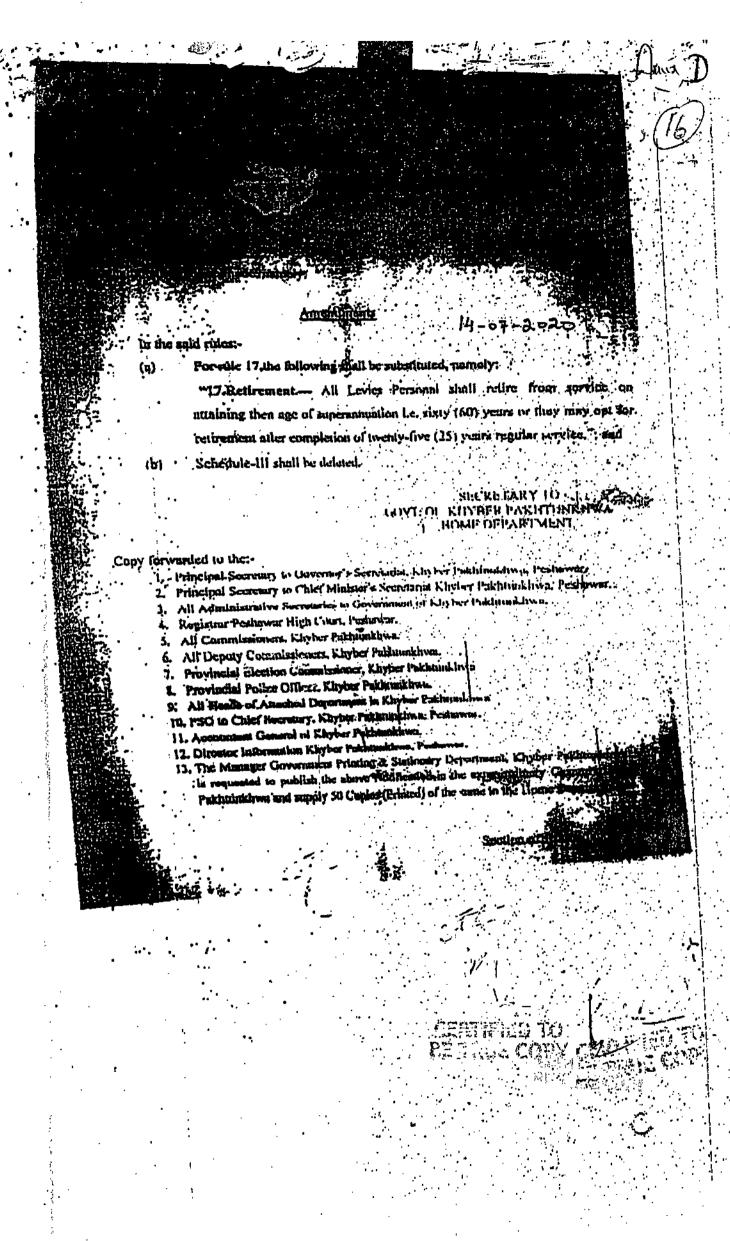
### SCHEDULE-See Rule 4(2)

form No	ed Force Post/Rank	Eligibility for promotion	Promo tion Quota	Direct Quota	Qualification
<u>_</u>	Subedar Major (BS-	One year service as Subedar	100%		· · · · · · · · · · · · · · · · · · ·
	Subedar (BS-13)	One year service as Nalb Subedar	100%		
3.	Naib Subedar (BS-11)	One year service as Hawaldar	100%	<del> </del>	
4.	Hawaldar (BS-8)	One year service as Naik	100%		
 5.	Naik (BS-7)	One year service as Lance Naik	100%		
6.	Lance Naik (BS-6)	One year service as Sepoy	100%		Middle Pass/Matri
7.	Sepoy (BS-5)		100%	100%	Middle Pass/Matri
8,	Head Armorer (BS-5)	40 / top:	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		Middle Pass/Mati
9.	Assistant Armorer	Armorer		100%	Schedule-III or opt for

Rule-17 (Retirement): (1) All uniform levy personnel shall retire as per Schedule-III or opt for retirement after completion of 25 years of regular service and no extension beyond retirement shall be granted.

SCHEDULE -III

Stidil Do Start	SCHEDOLL
•	Rule -17 (Retirement)
S.No Post/Rank; 1. Subedar Major (BS-16) 2. Subedar (BS-13) 3. Naib Subedar (BS-11) 4. Hawaldar (BS-8)	Length of service/age for removements and service or 60 years of age whichever is earlier  35 years' of service or 60 years of age whichever is earlier  33 years' of service or 60 years of age whichever is earlier  31 years' of service or 60 years of age whichever is earlier
5. Naik (BS-7) 6. Lance Naik (BS-6) 7. Sepoy (BS-5)	29 years' of service or 60 years of age whichever is earlier  28 years' of service or 60 years of age whichever is earlier  25 years' of service or 60 years of age whichever is earlier





# HOME DEPARTMENT NOTIFICATION

Dated Peshawar the 14-07-2020

No. SO (Police-IDHD/1-3: In exercise of the power conferred by Section 9 of the Provincially Administered Tribal Areas Levies Force Regulation 2012, the Government of the Khyber Pakhtunkhwa is pleased to direct that in the Provincially Administered Tribal Areas (PATA) Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:

### **Amendments**

### In the said rules:-

- a) Fro rule 17, the following shall be substituted, namely:
  - "17. Retirement. All Levies Personal shall retire from service on attaining then age of superannuation i.e sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service, and
- b) Schedule-III shall be deleted.

SECRETARY TO SECRE

Copy forwarded to the:-

XXXXXX



conterned by Section-B of the PATA Levies Force Regulation, 2012, the Provincial Government of Kinyoer Presidentitions is pleased to direct that in this PATA Federal Loying Force Service (Amended) Rules, 2013. Use following further emendments sivell be made, sensely-

# Amendments

in the cold r.des.

be-readed, main-rule (1). In federated wheel he statement, specially. Of Commentant with he we specialist sucherty for height

Provided that the appointing authority for p

promotion to the posts of Superint Major and Superintender Succetary, Home Department.".

2. For Refe 17, the second of shall be stop

3. For Schoolde til, the learning and be sub-

	<u> </u>	Countries on los	Premision	Lungin of Ser	/tcs/	
S. No.	Rame of the Feet / Reals		ne of Sentraly-	Date Sweet Y	- C	•
1	Sec. 1 (1) (1) (1)	Children Sur. The Sur. Industrialist	e Charlester	Acts of other	Ascenter Vineta	·-
2	Substate (ES-13)	04 34 405	port, on the bests by Charl Finishes in country restricts	Shift years	1	,
		10	Ty Parison (50%)  Type amongs to  tob Salman  traing learneds  traing learneds		1	
	سند سر	-	Significant (Significant Inc.)	(FG) (MIC) (HIC)		
3	Hade Setunder (1984)	By page 5	Continued the leading Continued Cont	Service C	True Years 1. Series Years 25 Harb Or Shirty Years	
				. ama   d 1991	April 4	
			Parcent (SUM Parcent (SUM CHEST Households	) tean		
	•				al Or year	NO.

CHA. 1	Harms of the Publificate	Gusticalias for Passantias	Thru Congrade Same
	Francisco (CE-74)		Or Passe years or Yaky One years of both services or years anymatery a country
	Marx (505-07)		Care parts of age.
•	(7 mark (13.6-56)		service to Little of Fore Free-Born of sign plantages descript
-	Beron (53-05)		Applicate Front Con-

BOVERSMENT OF WHITEEN PAIGHTURISHNING HOME & TREAL AFFAIRS DEPAIRTMENT

- restror, Krybert Pathyarkhara. Vol Mirkeld, Wrybert Pabblerishese. Is to Government of Wrybert Pashsura

- A SHARENTY Depairment Chipter PetratureChira.



# Better Coly

# To be substituted notification of even No & date.



# GOVERNMENT OF KHYBER PAKHTUNKHWA HOME AND TRIBAL AFFAIRS DEPARTMENT

# NOTIFICATION

Peshawar, dated the 22-3-2021

in exercise No. SQ(Police-II)HD/MKD/Levies/Misc./2020;conferred by Section-9 of the PATA Levies Force Regulation, 2012, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

## <u>Amendments</u>

- 1. In Rule 4, sub-rule (3), the following shall be substituted, namely: In the said rules.
  - Commandant shall be the appointing authority for initial

recruitment and promotion up to the rank of Subedar; Provided that the appointing authority for purpose of promotion to the posts of Subadar Major and Superintendents shall be Secretary, Home Department.".

- 2. For Rule 17, the following shall be substituted namely:
  - "17. Retirement: All Levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted".
- For Schedule-III, the following shall be substituted, namely:

### "Schedule-III [see rule 17]

	·		namely:	
	.3.	Naib Subedar (BS-11)	the following manne	
			on the Das	S THILLY COURS YEARS
. }			O-differente	Veers'
]			Subedars Havin	9 } .
1			from amongs: ""	<b>-</b> 1.
- }			(ii) Filty Percent (50%	
			having intermediate qualification; and	
į			Mails Subedan	?
.			(i) Fifty percent to it.	
1			1	whichever is earlier
1/2		Subedar (BS-13)	of Seniority Cum I title of	L the SubBubl VIII
1			By promotion, on the basis	THE ALL AND FIVE TUPS
	ļ		Intermediate Qualification	is earlier Years
[1]		2006091 Apploy (= )	COMEDIA NOTES	Years of age whithever
		Subedar Major (BS-16)	On the basis of Seniority- cum-litness from amongst	
[ ]	S. No.	Name of the	- Caplority	Thirty Seven Years or
		Name of the Post / Rank	Qualification for Promotion	ne.
,			(see rule 17)	Length of Service /

			_		
	À		qualification, and (ii) Fifty Percent (50%) amongst Hawaldars.	from	
				1 1 4	
ŀ	\$. No.	Name of the Post / Rank	Qualification for Promotic	on .	Length of Service /
-	4	Hawaldar (8S-08)			Thirty One years service or Three years service as Hawaldar or Fifty
Ì				·	One years of age, whichever is earlier.
.4. .4.	5	Naik (BS-07)			Twenty Nine years service or Three years service as Naik of Forly Eight years of age, which ever is earlier.
	6	L/naik (BS-06)			Twenty Seven years service or Three years service as L/Nalk or
	7	Sepoy (BS-05)		<del></del>	Forty Five years of age, whichever is earlier. Twenty Five years service or Forty Two
					years of age, whichever a

SECRETARY TO GOVERNMENT OF KHYBER PAKHTUNKHWA, HOME & TRIBAL AFFAIRS DEPARTMENT

### Copy forwarded to the:-

- 1. Principal Secretary to the Governor, Khyber Pakhtunkhwa.
- 2. Principal Secretary to the Chief Minister, Khyber Pakhtunkhwa.
- 3. All Administrative Secretaries to Government of Khyber Pakhtunkhwa.
- 4. Registrar, Peshawar High Court, Peshawar.
- 5. All Commissioners, Khyber Pakhtunkhwa.
- 6. All Deputy Commissioners, Khyber Pakhtunkhwa.
- 7. Provincial Police Officers, Khyber Pakhtunkhwa.
- 8. All Heads of Attached Department in Khyber Pakhtunkhwa.
- 9. PSO to the Chief Secretary, Knyber Pakhtunkhwa.
- 10. Accountant General, Khyber Pakhtunkhwa.
- 11. Direction Information, Khyber Pakhtunkhwa.
- 12. The Manger Government Printing & Stationery Department, Khyber Pakhtunkhwa. He is requested to publish the above Notification in the Extra Ordinary Gazette of Khyber Pakhtunkhwa and supply 50 copies (Printed) of the same to the Home Department

Section Offide

The street of th

الرو الله الم بخد مت جناب و زیر اعلی صاحب خیبر پختو نخو ۱ ه بیثا و ر - استان می این از این از مین ا

ودومرں رس روح کے مطابق بھا۔ لندا درجہ بالا تقائن کو مدنظر رکھتے ہوئے نوٹیفیشن 6 201 کو اپنی اصل روح کے مطابق بجالا کرنے اور نوٹیفیکشن مجر ہے ، 1 2 0 2 1 0 3 / 2 0 کو منسوخ کرنے کے احکا مات صا در فر ما مکم سائلان کی دا درسی کی جائے۔

تا حات دُعا گور پینگے -الرقوم, 02/04/2021

الغارضان

جمله منا فره سائل ن و بر ليو يز ضلع د بر يا عمن - (مراهم) ولذار خما نارس المسلك لانس ما كرا المسلك المسلك



COMMANDANT DIR LEVIES / DEPUTY COMMISSIONER, DIR LOWER. No.

/ LHC

Dated Timergara the 25/03 /2021.

Consequent upon the amendments made by the Competent Authority in PATA Federal Levies Force Service (Amended) rules 2013, Vide Notification N0.SO (Police-II) HD /MKD/Levies /Misc /2020 dated 22-03-2021.

The following Dir Levies personnel/ Naiks are hereby retired from service on attaining 03 years service as Naik w.e.f 22.03.2021 (A.N) with all pensioner benefits as per relevant pension rules

S.No	Belt	Name & Designation	Date of	Date of	Remarks
· .	No		appointment	promotion	
1	1527	Naik.Shamsul Hayat	25.08.1996	16.02.2012	Retired on
			1		completion
;					of 3 years
					service as
					Naik
2	1530	Naik Aziz ul Haq	.01.11.1996	16.02.2012	do
3	1531	Naik Muhammad Saeed	01.11.1996	16.02.2012	do t
4	1532	Naik Namair Hamid	16.10.1996	16.02.2012	do
5.	1534	Naik Muhammad Zubair	17.10.1996	16.02.2012	do
6	1536	Naik Khurshaid Khan	19.10.1996	16.02.2012	do
7	1538	Naik Nasib Ur Rahman	22.10.1996	16.02.2012	do ¿
8	1542	Naik Roaidar ali	10.11.1996	16.02.2012	do ¿
9	1544	Naik Sahib Shah	22.11.1996	16.02.2012	do
10	154.7	Naik Salim Khan	16.12.1995	16.02.2012	do
1-1	1551	Naik Tajmul Khan	16.04.1997	16.02.2012	do
12	1552:	Naik Hidyat khan	16.04.1997	19,11,2013	do
13	1552	Naik Muhammad Shah	16.04.1997	19.11.2013	do
14	1554	Naik Muhammad Saced	16.04.1997	28.05.2015	do
15	1555	Naik Laiq ur Rahman	16.04.1997	28.05.2015	do
16	1556	Naik Anwar Sadat	16.04.1997	28.05.2015	do
17	1563	Naik Fazal Bad Shah	16.05.1998	01.02.2017	do 1
18	1565	Naik Anwar Bad Shah	01.06.1998	01.02.2017	,do
١.	- P				

					do
		L/N Hasham Khan	01.08.2000	28.05.2015	
	1630	L/N Fazal Haq	15.09.2000	28.05.2015	do
26	1631		15.12.2000	01.02.2017	do A
27	1634	L/N Muhammad Ayaz		01.02.2017	do
28.	1635	L/N Hazir Jan	09.12.2000	01.02.2017	do
29	1636	L/N Kamran Khan	13.12.2000		do
30	1637	L/N Shaukat Ali	08.01.2001	19.0-1.2017	
31	1639	L/N Shahid Hussain	10.01.2001	15.02.2018	do ¿
32	1640	L/N Bacha Nawab	17.01.2001	15.02.2018	do ¿
33	1641	L/N Azmal Uddin	19.01.2001	15.02.2018	do
34	1643	L/N Rizwan Ullah	21.03.2001	15.02.2018	do
35	1644	I/N Banaras khan	24.03.2001	15.02.2018	do
36	1646	L/N Farooq Ahmad	01.06.2001	15.02.2018	do
37	1647	L/N Neveed Ullah	01.06.2001	15.02.2018	do
38	1648	I/N Muhammad Forez	01.06.2001	15.02.2018	do
39	1650	L/N Bakht Baidar	21.06.2001	15.02.2018	do
40	1651	L/N Zamin Ullah	01.02.2003	15.02.2018	do
41.	1653	11/N Said James ad Din	81.52:2083	15.02.2018	On attaining the age of 45
. •					years as Lance Naik
42	1624	L/N Amir Alam	27.07.2000	10.04.2019	On attaining the age of 45
					years as

Deputy Commissioner/

Deputy Commissioner/ Commandant Div Levies

Dir Lower

No. 1-700 -- 04

Copy forwarded for information to the:-

- 1. Secretary to Commissioner Malakand Division Swat.
- 2. Section Officer ( Police-II) Home & TAs Department Peshawar.
- 3. District Accounts Officer Dir Lower.
- 4. Subedar Major Dir Levies.
- 5. Officials Concerned.

Deputy Commissioner/ Commandant Dir Levies

Dir Löwer

CIL



#### GOVERNMENT OF KHYEER PAKHTUMKYWA HOME AND TRIBAL AFFAIRS DEPARTMENT

# NOTIFICATION schemer, describe 25-50-2021

26

NO. SOPPOLICE-INHD/1-3/FFDERAL LEVIPS 2021: In exercise of the powers conferred by Section-9 of the PATA Levies Force Regulation, 2012, and in continuation of this department notification No. SOPPolice-III)HD/MKD/lievies/Misc/2020 dated 22-03-2021, the Provincial Government of Khyber Pakhtunkhwa is pleased to direct that in the PATA Federal Levies Force Service (Amended) Rules, 2013, the following further amendments shall be made, namely:-

#### SCHEDULE-III

		SCHEOUS IS
1. No.	Home of the Post / Bank	Length of Service / Age
1	Subjector Major (RS-14)	Shirty Serven Years of service or three Years' Service of Subsidior Model or Skiry Years of age whichever is earlier.
2	3.0mcbr (85-14)	Teas of age whichever's societ.  Thing The Years of services or fine Years' service on Subsector or Ship years of age whichever's scales.  (thing these Years of Services or Serven-Years' service on Hollo Subsector or Ship.
	Holo Subedor (BS-11)	(thirty times Years of Service or Service to Service Traces of sign which were it earlier.  Rinkly one years of service or liby one year of age which were it earlier.
1	Howelder (83-09)	Trivially this year of savice or larly time years age which were knowled.
-5	Hope (KS-CH)	Triantly rains years of service or tonly server years age whichever is easilier.
1	1,04000 (15-00)	Trienty seven years of service or large
7	Sept. (\$5.07)	

#### SCHEDULE-I

1	Post/	Rorik	Eligibility for Fromotion	Prostolion Qubits	Direct Queta	on
<del>'</del>	300	or Notes (25-14).	CI years' senice as Substant Or		1	
2	- 50	pedar (85-14)	Total 21 years of service (12 years' service as Malo Subedor Or	10056	- · · · · · · · · · · · · · · · · · · ·	
-	100	Subedor (85-11)	Or Jacon, Service or Howards.	HOUR		
3	Ĭ.		Total 17 years of service US years' service as Nak.	100%	+	<del>                                     </del>
4	118	Decider (14-49)	Of State of			1 0
5	<u> </u>	3 Calc (05-04)	CS Vector, marken on reache park			1:
-	<u> </u>	UNA PAR-DO	Og Ances, Maryers or 2000A		1005	SSC
7	╁╌	Sepor (25-07)		1005	-	SC
		Head Association	D3-years' service of . Ambicust American			Qualificate with cartificate Arrects
-	<u> </u>	Asiliani Amnores			1000	SSC Qualificati with
1		(RS-1)	140 300			Amorer

COVERNADIT OF KHYBER PAKHTUNKHWA HOME & TRIBAL AFFAIRS DEPARTMENT

بخدست منا ب المرش على الما النظ مراس وسار المست المسر عبر يحو مواه يشاور من المراق المن المرحاري من ولذ به عبرود و المراب المحرد من المراق المرا إ كألح انبه ساسیران دیل عرض رسان پلی ر، يمكم سائيلان ديرللويز كالملادس بلي اور فتلف ميرون يرتقيناني دلوني ري رق فيركم ساميران كرمد أزمت مين عبرون كالحاظ من فتلف اوقات مل زمت باقي م ق درکہ مناب موصوف کے دمنی سے دہر لیویز کالیے کو کہ کی جانب سے مورف الاملا 22 03 مجوسروس رولز درائ كل دراً مل كا نزلز فر در ليوير كو يؤثيفكش جموايا كمايي والله فيم كم مؤكوره بسروس رولز ك عَتَ جَمَّا ب كَالْمِلْوَالْ وَيُرلِيوِيزَنَا سَالْمِكُولِكُولِيثَالِمُ لَيْ رق یہ کہ سرمین رو لز ملرمانی میں تیار ہو چکے ہیں جس کے انر ظاہری طور پر بستمار خامسیان بیلی . رق بیم سروس رولزهزکوره می خامسیان دور کرنے اور در بست قرنے کی اسره فرورت سے بیم سروس رولزهزکوده بردخل تابی د کرنے کی صورت میلی سامیکان کی حق تلفی بیم شروس رولزهزکوده بردخل تابی د کرنے کی صورت میلی سامیکان کی حق تلفی تع سائق سائق دیکر ملازمین کو بھی ملازمت اور دیٹا بیرمندط کے سائل بریل رهی دیم کرسروس رولز برلنطوتای کرم اور در ست بودی مورت می سامیلان ملاذمت درجال بون كي فيح مقراران بين -اس لیے رقز للعم رجز است استرعائی جاتے ہے کہ اب محمال مرحان فرما کر مُلزکورہ بالاسروس رو لر نظر تانی/گرایی کرے ساسیلان دير ليويز أن عال كرك و ا هكامات خادر عزما كرمشكور من ما يكي 27 2021 ( Fe ) A رقى لانلى الكرا يحدت ميرا ر كنبر 1650 كي رع CTIC

(30)

Judgment Sheet
PESHAWAR HIGH COURT, PESHAWAR.
(JUDICIAL DEPARTMENT)

W.P.No.470-P/2021.

### **JUDGMENT**

Date of hearing — 29.11.2022.

Barrister Dr.Adnan for the petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

S M ATTIQUE SHAH, J:- For the reasons recorded in our detailed judgment of even date in W.P.No.367-M/2021 titled "Muhammad Ghafar etc. Vs. Govt: of Khyber Pakhtunkhwa" this writ petition is dismissed.

JUDGE

JUDGE

<u>Announced.</u> Dt.29/11/2022.

HON'BLE MRJUSTICE LAL JAN KHATTAK, HON'BLE MRJUSTICE S M ATTIQUE SHAH & HON'BLE MRJUSTICE SYED ARSHAD ALL

(A-K-1900) Court Survey)

MENTERPRET TO BE VILLE COMPANY OF THE PROPERTY OF THE PROPERTY

19 DEC 2022



# <u>Judgment Sheet</u> PESHAWAR HIGH COURT, PESHAWAR. (JUDICIAL DEPARTMENT)

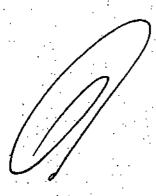
### W.P.No.367-M/2021 with I.R, <u>CM Nos.1053/2021 & 1183/2022</u>. <u>JUDGMENT</u>

Date of hearing — 29.11.2022.

Barrister Dr.Adnan for petitioners.

Mr.Saqib Raza, A.A.G for the respondents.

**S M ATTIQUE SHAH. J:-** Through this single judgment, we shall also decide the connected writ petitions bearing Nos.337-M/2021, 406-M/2021, 503-M/2021, 514-M/2021, 518-M/2021, 450-M/2021, 601-M/2021, 681- M/2021, 632- M/2021, 919-M/2021, 968- M/2021, 980- M/2021, 1221-M/2021, 1222-M/2021, 1252-M/2021, 2210-P/2021, 2913-P/2021, 5092-P/2021, 5423-P/2021, and 5424-P/2021 as adjudication of a common question of law and fact is: involved in all the petitions wherein the petitioners have challenged the vires of notification No. SO (Police-II) MKD/Levies/Misc/2020 dated 22.03.2021 whereby on the basis of impugned office order bearing No.128/DC/CSL dated





20.04.2021, they have been retired from service with further prayer that they be reinstated into service from the date of their retirement i.e. 20.04.2021 with all back benefits. In alternative, they have prayed that the respondents be directed to treat them at par with erstwhile Federal Levies of Federally Administrated Tribal Area (FATA) and; absorb them in police and; grant them full pensionary benefits.

2. Likewise in W.P.Nos.333-M/2021, 334-M/2021, 335-M/2021, 338-M/2021, 345-M/2021, 1026-M/2021, 1035-M/2021, 1187-M/2021, 1206-M/2021, 1207-M/2021, 34-M/2022, 212-M/202 and 993-P/2022 the petitioners have made the following prayer:

"On acceptance of this writ petition, the impugned Notification SO (Police-II) HD/ MKD/Levies/ Misc/2020 is against law and the fundamental rights guaranteed by the Constitution of islamic Republic of Pakistan, 1973, may be declared illegal void ab initio and of no legal effects on the rights of the petitioners."



Similarly, in COC Nos.38-M/2021 in W.P.No.367-M/2021 and COC No.436-P/2022 in W.P.No.1335-P/2022 petitioners seek initiation of contempt of court proceedings against the respondents for violating the order of this court dated 21.04.2021 passed in W.P.No.367-M/2021.

Brief facts of the case(s) are that the petitioners were appointed in the "Swat Levies Force" as Sepoys etc. and presently terms and conditions of their services are regulated by "Provincially Administrated Tribal Areas Levies Force Regulation 2012" whereunder besides PATA Levies Force Rules, 2012, PATA Levies Force Service (Amended) Rules 2013 were also framed. Rule 17 of the Amended Rules 2013, deals with the retirement of personnel of the force, which was amended vide notification dated 12.12.2013 in the manner that "All the personnel shall retire as per Schedule-ill and no extension in service beyond retirement shall be granted". On 14.07.2020, vide Notification No.SO







(Police-II)HD/1-3, rule 17 was further amended by deleting schedule-IV as "All uniformed force shall retire from service on attaining the age of superannuation i.e. Sixty (60) years or they may opt for retirement after completion of twenty-five (25) years regular service".

Thereafter once again through certain modifications rule, 17 was amended by giving life to the deleted schedule-III of the rules 2013 as under:-

"Retirement; All levy personnel shall retire as per Schedule-III and no extension in service after retirement shall be granted."

- 4. Being aggrieved from the ibid amendment, the petitioners have filed the instant petitions.
- 5. Pursuant to the directions of this court respondents have filed their parawise comments, wherein issuance of the desired writs has been opposed.
- 6. Learned counsel representing the petitioners vehemently argued that the





(38)

impugned Notification is arbitrary, perverse. illegal, issued without lawful authority and mala fide intention just to deprive the petitioners of their vested rights accrued in their favour hence violative of their fundamental rights guaranteed under the Constitution and thus not sustainable in the eye of law. That though the impugned Notification was issued under the regulation 2012. However, after the 25th Constitutional amendment, the said regulation does not therefore. field, the impugned Notification is liable to be set aside.

7. Conversely, worthy AAG representing the respondents opposed the arguments so advanced by learned counsel representing the petitioners at the bar while arguing that after the 25th amendment the Provincial Assembly passed the continuation of laws Act No.111 of 2019 through which the laws applicable to erstwhile PATA were allowed to continue including "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and:





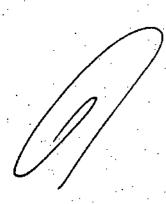
issued per law which does not require any interference by this court in its writ jurisdiction under Article 199 of the Constitution. Further, petitioners are Civil Servants, and; matter in question revolves around the terms and conditions of their service which is the exclusive domain of the Service Tribunal as such the jurisdiction of this court is barred given the explicit provision of Article 212 of the Constitution.

- 8. Heard, Record perused.
- 9. Before discussing merits of the case we deem it appropriate to discuss the background of the matter in hand to properly comprehend the issue involved therein. It is worth mentioning that earlier the services of the Levies Force were dealt with under the Frontier Irregular Corps (FIC) rules, 1962 which was substituted by the "Provincial Administered Tribal Areas Levies Force Regulation, 2012" (regulation) and under the said regulation "PATA Levies



Force (service) Rules, 2012" were framed for Provincial Levies Force. While separate service rules were also framed thereunder for PATA Federal Levies Force performing duties in "PATA" known as "PATA Federal Levies Force Service (Amended) Rules 2013. Rule 17 of the ibid rules deals with the retirement of the Levies personnel which was amended from time to time. However, petitioners have become aggrieved from the impugned Notification vide which the petitioners' retirement age was altered which is challenged by them through instant petitions.

10. The main contention of the petitioners is that after 25<sup>th</sup> amendment the regulation has lost its efficacy and sanctity and has become redundant, therefore, the impugned amendment under the said regulation is illegal being void ab initio. It is worth mentioning that after the 25<sup>th</sup> amendment in 2018, both *FATA & PATA* were merged in the province of Khyber Pakhtunkhwa and Federal *Levies Force* 





(53)

regular police of the province. Albeit, in Malakand Division, Levies Force is still regulated by "PATA Federal Levies Force Service (Amended) Rules 2013 in view of the Khyber Pakhtunkhwa Act No 111 of 2019 through which the laws prevalent in erstwhile PATA at the time of 25<sup>th</sup> amendment were allowed to continue including regulation 2012 which still holds the field and as such the same is a valid instrument. Therefore, impugned Notification was issued by the respondents with lawful authority.

11. Moving toward the status of the petitioners it is worth mentioning that earlier this court while deciding W.P No 528-M/2016 (Ikramuliah's case) determined the status of personnel of the Provincial Levies Force as that of civil servants in the following terms:-

"19. The Provincial Levies Force ("Force") was granted statutory cover through Khyber Pakhtunkhwa Regulation No.1 of

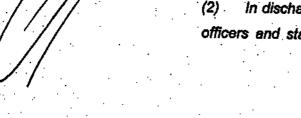




(39)

2014 ("Regulation"). Paragraph No.3 of the Regulation envisages for constitution and establishment of the Force and its functions. For ease reference paragraph Nos. 3 and 4 of the Regulation are reproduced as under:-

- "3. Power to constitute and maintain by the Force and its functions.— (1) Government may constitute and maintain a Force for performing the following functions, namely:
- (a) ensuring security of roads in PATA;
- (b) ensuring security and manning of piquet;
- (c) guarding Government institutions and installations;
- (d) ensuring security of jails and arrested criminals;
- (e) generally maintaining law and order providing mobile escort to VIPs;
- (f) anti-smuggling activities especially timber smuggling;
- (g) destruction of illicit crops;
- (h) serving of summons or procedures;
- (I) raid and ambush; and
- such other functions as Government may, by notification in the official Gazette, require the Force to perform.
  - (2) In discharge of their functions, officers and staff of the Force shall







be guided in accordance with this Regulation and the rules. 3 of the (3) co. The head of the Force shall be Commandant in his respective

- (4) un Secretary to a Government,

  Home and Tribal Affairs Department
  shall be the competent authority of
- (b) the Force souths ized persons and (5) to The : Force : shall | consist | of such ranks and number of officers
- constituted in such manner as may
  be prescribed by rules. the constituted in such manner as may
  be prescribed by rules. the congruence of the Force shall receive such pay,
- (d) pension, € allowances m and x other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.
- the Force shall wear such uniform as a may be prescribed by rules or instructions. Faving endangered the (8) by The administration of the Force shall vest in the Commandant in this in jurisdiction who who shall administer it in accordance with the
- (f) provisions of this Regulation, rules and Instructions. For a may require (9) to 1 The mile Commandant shall exercise his powers and perform his functions, under the ly general supervision and directions wof Government.

  Provincial

Peshawar High Court



be guided in accordance with this Regulation and the rules.

- (3) The head of the Force shall be Commandant in his respective jurisdiction.
- (4) Secretary to Government, Home and Tribal Affairs Department shall be the competent authority of the Force.
- (5) The Force shall consist of such ranks and number of officers and members and shall be constituted in such manner as may be prescribed by rules.
- (6) The officers and members of the Force shall receive such pay, pension, allowances and other remunerations and shall enjoy such leave and other privileges as may be prescribed by rules.
- (7) The officers and members of the Force shall wear such uniform as may be prescribed by rules or instructions.
- (8) The administration of the Force shall vest in the Commandant in his jurisdiction who shall administer it in accordance with the provisions of this Regulation, rules and instructions.
- (9) The Commandant shall exercise his powers and perform his functions under the general supervision and directions of Government.







- 4. Powers and duties of officers and members of the Force.—An officer or member of the Force shall-
- (a) take effective measures for ensuring security of assigned jurisdiction and for safeguarding against acts of unlawful interference;
- (b) prevent unauthorized persons and vehicles from access to the territorial jurisdiction;
- (c) take effective measures for preventing sabotage, placement of car bombs, letter bombs, dangerous article and carriage of arms and ammunition into the restricted area;
- (d) use such arms and ammunition and equipment as may be authorized by the Commandant or an officer authorized by him;
- (e) search and arrest without warrant any person who he suspects of endangering or attempting to endanger or having endangered the safety of an installation and may use such force as may be necessary in the discharge of his aforesaid duties; and
- (f) perform such other legal functions as the competent authority may require him to perform".
  - 20. The close perusal of the Regulation would clearly show that the Force is receiving its salary from the Provincial





Exchequer and performs the policing service in the erstwhile PATA.

- 21. Having said this, we would now refer to the crucial issue as to whether the employees of the Force can be termed as a civil servants and as such they cannot maintain a constitutional petition before this Court for enforcement of the terms & conditions of their service.
- 22. The connotation 'civil servant' is defined and explained in respect to the Province of Khyber Pakhtunkhwa, in the Civil Servants Act, 1973 ("Act, 1973"). For ease reference, we would refer to Section 2 (b) of Act, 1973, which reads as under:-
- "2. Definitions.—(1) In this act, unless the context otherwise requires the following expressions shall have the meanings hereby respectively assigned to them, that is to say—
- (a) .....
- (b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include—





- a person who is on deputation to the Province from the Federation or any other Province or other authority;
- (ii) a person who is employed on contract, or on work charged basis, or who is paid from contingencies; or
- (iii) a person who is a "worker" or "workman" as defined in the Factories Act, 1934 (Act XXV of 1934), or the Workman's Compensation Act, 1923 (Act VIII of 1923)".
  - 23. The perusal of the definition would show that a member of a civil service of the Province or who holds a civil post in connection with the affairs of the Province is civil servant. All Pakistan Services are explained in Article 260 of the Constitution, which reads as under:-

		Pakistan"	means	any
			**********	•••••
• • • • • • • • • • • • • • • • • • • •	••			
-260. (1)				

"service of Pakistan" means any service, post or office in connection with the affairs of the Federation or of a Province, and includes an All-Pakistan Service, service in the Armed Forces and any other service declared to be a service of Pakistan by or under Act of [Majlis-e-Shoora



EXAMINED Peshawar vigib court



(Parliament)] or of a Provincial Assembly, but does not include service as Speaker, Deputy Speaker, Chairman, Deputy Chairman, Prime Minister, Federal Minister, Minister of State, Chief Minister. Provincial Minister, [Attorney-General], [Advocate-General],] Parliament Secretary] or [Chairman or member of a Law Commission, Chairman or member of the Council of Islamic Ideology, Special Assistant to the Prime Minister, Adviser to the Prime Minister, Special Assistant to a Chief Minister, Adviser to a Chief Minister] or member of a House or a Provincial Assembly;

Whereas Article 240 of the Constitution envisages that:"240. Subject to the Constitution, the appointments to and the conditions of service of persons in the service of Pakistan shall be determined --

- (8) .....
- (b) in the case of the services of a Province and posts in connection with the affairs of a Province, by or under Act of the Provincial Assembly.

Explanation.- In this Article, "All-Pakistan Service" means a service common to the Federation and the Provinces, which was in existence immediately before the commencing





day or which may be created by Act of [Majlis-e-Shoora (Parliament)]".

24. The Phrase "performing in connection with the affairs of Federation or for present matter Province" was elaborately explained in the case of Salahuddin and 2 others vs. Frontier Sugar Milis & Distillery Ltd., Tokht Bhai and 10 others (PLD 1975 Supreme Court 244). In the sald Judgment, the Apex Court has held:

"Now, what is meant by the phrase \*performing functions in connection with the affairs of the Federation or a Province\*. It is clear that the reference is to governmental or State functions, involving, in one from or another, an element of exercise of public power. The functions may be the traditional police functions of the State, involving the maintenance of law and order and other regulatory activities; or they may comprise functions pertaining to economic development, social welfare. education, public utility service and other State enterprises industrial or commercial nature. Ordinarily, these functions would be performed by persons or agencies directly appointed, controlled and financed by the State, i.e., by the





\*

(46)

Federal Government or a Provincial Government\*.

25. Admittedly, as evident from the bare reading of paragraph-3 & 4 of the Regulation, the present petitioners are performing policing service in the erstwhile tribal area. however. their terms conditions are being regulating through Regulation No.1 of 2014 and after the omission of Article 247 from the Constitution; through a provincial statute i.e. the Khyber Continuation of Laws in the Erstwhile Provincially Administered Tribal Areas Act, 2018 (Khyber Pakhtunkhwa Act No. III of 2019), the operation of Regulation No.1 of 2014 was continued. Thus, the essential criteria for being a civil servant is that the person holding the post must perform his functions in connection with the affairs of Federation/Province and the terms and conditions of his service should be determined by or under the Act of Parliament/Provincial Assembly. The Apex Court in the case of Federation of Pakistan through Secretary, Ministry of <u>Interior (Interior</u> Division). Islamabad and 2 others vs. RO-



EXAMINED Peshawar High Court



177 Ex-DSR Muhammad Nazir (1998 SCMR 1081), while dealing with the case of an employee of Pakistan Rangers has observed that:

"7....Perusal of these rules clearly shows that they are all embracing. and therefore, under the amendment of section 1 of the Pakistan Rangers Ordinance, these rules would prevail over the Rules of 1973. The Pakistan Rangers Ordinance was promulgated to constitute a force called the Pakistan Rangers for the protection of and maintenance of order in the border areas. Since with regard to the status of the members of the force the Pakisten Rangers Ordinance is silent. therefore, it can be safely said that the employees of the Pakistan Rangers will be deemed to be civil servants as they are performing duties in connection with affairs of the Federation and hence under the Service Tribunals Act, 1973, an appeal by a member of the Pakistan Rangers regarding a matter relating to terms and conditions of his service is competent before the Federal Service Tribunal...".

26. Similarly, in the case of Commandant, Frontier

Constabulary, Khyber

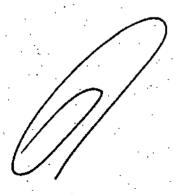
Pakhtunkhwa, Peshawar and



(48)

others vs. Gul Raqib Khan and others (2018 SCMR 903), the Hon'ble Apex Court has elaborately examined service structure of the employees of Frontier Constabulary, which is established under Frontier Constabulary Act (Act-XIII) of 1915. Relevant paragraphs of the said judgment are reproduced as under:-

**"**6. Three broad tests for establishing the status and character of a civil servant emerge from the Constitutional mandate of the aforegoing Articles. Firstly, under Article 240(a) the Constitution. appointments to and the terms and conditions of service of the persons in the "service of Pakistan" are be determined by or under Act of Parliament. Secondly, by virtue of Article 260 of the Constitution, 'service of Pakistan' means any service, post or office in connection with the affairs of the Federation. Thirdly, under Article 212(1) (a) of the Constitution, the exclusive jurisdiction to adjudicate disputes relating to the terms and conditions of persons, who are in the service of Pakistan vests in an Administrative Tribunal, namely, the Federal Service Tribunal. These tests mentioned. the Muhammad Mubeen-us-Salam case





ibid (at pp. 686-689 of the law report). The definition of the term 'civil servant' in the Act adopts the Constitutional criteria given in Article 260 noted above to reiterate that a person who, inter alia, holds a civil post "in connection with the affairs of the Federation" including any such post connected with defence, to be a civil servant. The larger Bench has in this respect taken the logical step to incorporate the requirements under Article 240 (a) and 260 of the Constitution as the definitional criteria of the term "civil servent" (at p. 682 of the law report).

Having noticed the qualifying criteria of a civil servant under the law, it is appropriate now to examine the factual matrix of the present controversy. The FC was established by the NWFP Constabulary Act, (Act-XIII) of 1915 ("Constabulary Act"). Section 3 of the Constabulary Act empowers the Federal Government to maintain the FC as a force "for the better protection and administration of the external frontiers of Pakistan within the limits of or adjoining North-West Frontier or any part thereof'. Section 3-A of the Constabulary Act authorises the Federal Government to employ the FC outside the limits of or adjoining the North-West Frontier Province in other parts of Pakistan for



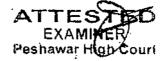
ATTESTED EXAMINER Peshawar High Court



the better protection administration of those parts. Section 5(1) of the Act ibid vests the Federal Government with power to appoint the Commandant and other persons including the District Constabulary Officers or Assistant Constabulary Officers of the force in one or more districts. Section 6 delegates to the Commandant and District Constabulary Officer the power to appoint subordinate officers in the manner prescribed by Rules made under the Act. The Federal Government exercised its power conferred by Section 21 of the Constabulary Act, to frame the NWFP Constabulary Rules. 1958 ("Constabulary Rules"), in order to provide the terms and conditions of service of the officers and men in the FC.

8. It will be observed that the matter of terms and conditions of service of the respondent-employees of the FC, are in the first place regulated by the Constabulary Act and elaborated pursuant thereto by the FC Rules. The provisions made by the Constabulary Rules are in furtherance of and in exercise of the power conferred by the Constabulary Therefore. the terms conditions service the employees of the FC are prescribed







In the Act and the Rules. The test laid down in Article 240(a) of Constitution requires that the appointment to and the terms and conditions of service of posts in connection with the affairs of the Federation and of a service of Pakistan shall be determined "by or under an Act of Parliament. The expression "by or under" in Article 240(a) of the Constitution authorizes the terms and conditions of service of a civil servant to be provided both by statute or by statutory rules. The provision made in the Constabulary Act and the Constabulary Rules. therefore, satisfy the Article 240(a) test. The judgment in the Muhammad Mubeen-us-Salam case lbid endorses this point of view;-

"86.... The terms and conditions of service of those employees, however, are required to be specified under Article 240 of the Constitution by or under Act of the Parliament. Thus, the conclusion would be that only those persons, who are in the service of Pakistan, as discussed hereinabove, and if their terms and conditions are governed either by a statute or statutory rules, in terms of Article 240 of the Constitution, can seek remedy before the Service Tribunals..."

27. Similarly, this Court in the case of *Gul Munir vs. The* 





Government of Pakistan through Secretary, Ministry of States and Frontier Regions (SAFRON). Islamabad and others (2019 PLC (C.S) 645), on the basis of law laid down by the Apex Court in Commandant. Frontier Constabulary Khyber Pakhtunkhwa, Peshawar's case (2018 SCMR 903), while dealing with the case of Federal Levies Force, which was established through Federal Levies Regulation, 2012 having the same structure of service for employees/force as provided in Regulation No. 1 of 2014 has held that employees of the Federal Levies Force whose terms and conditions of service are governed under Federal Levies Force Regulation, 2012 are civil servants. Keeping in view the above, the Force established under Regulation No. 1 of 2014 qualifies the criteria of being civil servant in view of its composition, functions and duties as per law laid down by the Apex Court in the cases of Federation of Pakistan through Secretary, Ministry of Interior (Interior Division), Islamabad and 2 others





vs. RO-177 Ex-DSR Muhammad Nazir (1998 SCMR 1081) and Commandant. Frontier Constabulary. Khvber Pakhtunkhwa, Peshawar and others vs. Gui Ragib Khan and others (2018 SCMR 903), thus, the preliminary objection raised by the learned counsels for the respondents is sustained and accordingly, the present petitions in view of clear bar contained in Article 212 of the Constitution are not maintainable. The present may petitioners agitate their grievances before the Provincial Services Tribunal. However, prior to this judgment, the status of present petitioners being a civil servant was not determined and in the similar cases, the Apex Court in Gui Ragib Khan's case (2018 SCMR 903) has held that:

\*11. It follows from the dicta laid down above that the protection of the border areas is a sovereign function belonging to and performed by the Federation. The same duty is performed equally I the present case by the FC not only on the frontiers of KPK Province but also by maintaining order in other parts of Pakistan. For discharging such functions, the



ATTESTED EXAMINER Peshawar High Court



services rendered by the FC have direct nexus with the affairs of the Federation. Therefore, the reasons given in the Muhammad Nazir case (supra) fully apply here as well and we hold that the employees of FC are civil servants. Insofar as the question of competent remedy in respect of service disputes of FC men is concerned, we hold that in a matter relating to the terms and conditions of service of the respondent-employees of the FC, an appeal before the Federal Service Tribunal is available to them as the exclusive remedy under the law. Accordingly, this remedy may be availed by them within the statutory period of limitation commencing from the date of issuance of certified copy of this judgment. All these appeals filed by the appellant-Commandant, FC are according allowed in above terms".

When case of the petitioners (PATA Federal Levies Force) was examined in juxtaposition with the Provincial Levies Force and ibid judgment, we observed that service of both the forces is governed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation,"





2012". Therefore, we believe that the status of petitioners is that of civil servants for all practical and material purposes, and such, the matter of terms and; conditions of their service squarely falls outside the ambit of writ jurisdiction of this court given the explicit bar contained in Article 212 of the Constitution. As earlier discussed service rules of the petitioners Federal Levies (PATA Force) Provincial Levies Force both were framed under the provisions of "Provincial Administered Tribal Areas Levies Force Regulation, 2012" and through the ibid judgment, the personnel of Provincial Levies Force were declared as Civil Servants after exhaustively discussing the matter of Levies Force performing their duties in PATA. Therefore, on the same premise, we have no hesitation to hold that the petitioners are Civil Servants as their service fulfills the entire criteria of Civil Servants so provided by the law, Learned counsel representing the petitioners could





(56)

not distinguish the status of petitioners (PATA Federal Levies Force) vis a vis Provincial Leavy Force in any manner. Both forces are performing their functions in the same area for the same object and; purpose, and both are being maintained through the provincial exchequer. Therefore, the matters arising out of the terms and; conditions of service of the petitioners are only amenable to the jurisdiction of the Service Tribunal in terms of Article 212 of the Constitution.

So far as the contention of petitioners that they have challenged the vires of the impugned Notification and as such the same are not amenable to the jurisdiction of the Service Tribunal is concerned, suffice it to state that it has long been settled that Service Tribunal has ample jurisdiction to deal with the issue of vires of the law and rules framed thereunder. 2015 SCMR 253 NATIONAL **ASSEMBLY** SECRETARIAT through Sectrary MANZOOR AHMAD others.





Therefore, the contention so agitated at the bar is misconceived and as such repelled.

In view thereof, the status of petitioners has been declared as that of Civil Servants and the matter in question revolves around the terms and; conditions of their service which does fall outside the jurisdiction of this court given the baring provision of Article 212 of the Constitution and as such instant petitions are dismissed: being not maintainable. However, the petitioners may approach the worthy Service Tribunal for the redressal of their grievance if so advised. Albeit, earlier the status of petitioners being civil servants was not determined, therefore. petitioners may avail the remedy of appeal within the statutory period of limitation commencing from the date of issuance of the certified copy of this judgment in terms of the judgment of august apex court in Gul Raqib khan's case 2018 SCMR 903.

COC Nos.38-M/2021 in W.P.No.367-M/2021 and; COC No.436-

EXAMINER Peshawar High Course



P/2022 in W.P.No.1335-P/2022 are

dismissed for having become infructuous.

JUDGE JUDGE

JUDGE

Announced.. Dt.29/11/2022.

HON'BLE MR. JUSTICE LAL JAN KHATTAK, HON'BLE MR. JUSTICE S M ATTIQUE SHAH & HON'BLE MR. JUSTKE SYED ARSHAD ALL

	6113	$\mathcal{O}$		
Date of Presenta	tion of Applic	aion i Q	1-12	2-22
No of Pages		31-1.		***
Copying fec				-
Total				-
Date of Prepar	ndan a Talop	18	-12:2	2_
Date of Deliver	y of Copy	1.3	12:2	2
Received By		2 2		

19 DEC 2022

أشركت عمل عث تحريرة تك متندسه مندرج عنوان بالامي التي طرف سے داسطے پيروي وجواب دہي وكل كاروائي بِنَا ورَرْ يَوْلُ كِيمِي كورت موات كَلِيع بيرسر عدنان خان ASC عمر صادق الدُّرُ كَيَّ ى مقرركر كا قراركياجا تا بى كى صاحب موصوف كومقدمدى كل كاروائى كاكامل 🖔 اختیاط موگار نیز وکیل صاحب کوراضی نامه وتقرر ثالث و فیصله پرحلف و پیخ کجواب دى اورا قبال دعوى اور درخواست ہرتىم كى تقىدىق زرادراس پر دستخط كرنے كا اختيار ہوگا۔ تیز بصورت عدم پیروی یا داگری ایک طرف با ایل کی برامد موگی اورمنسوخ مذکور کے نسل یا جزوی کاروائی کے واسطےاور وکیل یا عقار قانونی کواپنی ہمراہ یا پنی بجائے تقرر کا اختیار ہوگا۔ اورصاحب مقرره شده كوبحي جمله فدكوره بالااختيارات حاصل موسيك اوراسكاساخت يرواشته منظور وقبول بوگاراور دوران مقدمدين جوخر چدد برجاندالتواييه ففد سك سبب ہے ہوگا اسکے ستحق وکیل صاحب ہو تکے نیز بقایا وخرچہ کی وصولی کرتے وفت كالجمي اختيار بوكا أكركوكي تاريخ بيشي مقام دوره بربويا عدي بابر بوتو وكيل ها حب یابندند ہو کے کی پیروی مقدمہ مذکورلہذا وکالت نامیلکھ دیاک سندر ہے مقام شادر/ لمدرن سوات mas Sadis Aon