

16.08.2022

Mr. Fazal Shah Mohmand, Advocate for the appellant present.

Learned counsel for the appellant contended that similar nature cases with the same plea and grounds are fixed before S.B wherein pre-admission notices have been issued. He therefore, requested that pre-admission notice may also be issued in this case and may be clubbed with those identical cases. The request is acceded to. Let pre-admission notice be issued to the respondents for submission of reply/comments. Adjourned. To come up for reply/comments on 13.10.2022 before S.B.

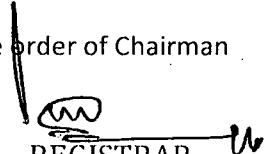

(Mian Muhammad)
Member (E)

Form- A

FORM OF ORDER SHEET

Court of _____

Case No.- 1170/2022

S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
1-	25/07/2022	<p>The appeal of Mr. Sajid Rashid presented today by Mr. Fazal Shah Mohmand Advocate. It is fixed for preliminary hearing before Single Bench at Peshawar on . Notices be issued to appellant and his counsel for the date fixed. <u>16-8-22</u></p> <p>By the order of Chairman</p> <p> REGISTRAR</p>

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BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL
PESHAWAR

Service Appeal No 1170 /2022

Sajid Rashid,Appellant

V E R S U S

Govt. and others.....Respondents

I N D E X

S.No	Description of Documents	Annexure	Pages
1.	Service appeal with Affidavit		1-3
2.	Copies of Judgments, Cabinet decision & Notification	A, B, C & D	4-29
3.	Copy of departmental appeal	E	30
4.	Vakalat Nama		31

Dated:- 25-07-22

Through


Appellant


Fazal Shah Mohmand
Advocate,
Supreme Court of Pakistan

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Note:-

**Spare Copies will be submitted after
the admission of Service Appeal**


Advocate

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL
PESHAWAR

(Khyber Pakhtunkhwa
Service Tribunal)

Service Appeal No 1170 /2022

Case No. 797

Date 25/7/2022

Sajid Rashid, Senior Clerk (BPS-14), Govt Institute for Children
with Hearing & Speech Impairments Kohat.

.....Appellant

V E R S U S

1. Govt. of Khyber Pakhtunkhwa through Secretary, Social Welfare, Special Education, & Women Empowerment Department, Peshawar.
2. Director, Social Welfare, Special Education & Women Empowerment Department, Govt. of Khyber Pakhtunkhwa, Peshawar.
3. Govt. of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar.
4. Govt. of Khyber Pakhtunkhwa through Secretary, Finance Department Peshawar.
5. Accountant General, Khyber Pakhtunkhwa, Peshawar.

.....Respondents

APPEAL U/S 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT 1974, AGAINST THE NON-GRANT OF HEALTH ALLOWANCE TO THE APPELLANT AND FOR WHICH DEPARTMENTAL APPEAL OF THE APPELLANT HAS NOT BEEN RESPONDED SO FAR DESPITE THE LAPSE OF MORE THAN THE STATUTORY PERIOD OF NINETY DAYS.

~~Filed to day~~
~~25/7/22~~
PRAYER:-

On acceptance of this appeal, respondents may kindly be directed to grant/allow the appellant Health Allowance at the rate of one running basic pay w.e.f 01-01-2012 with all back benefits.

Respectfully Submitted:-

1. That the appellant was appointed as Junior Clerk (BPS-09) on 29.10.1987 and was later promoted as Senior Clerk (BPS-14) on 02.08.2020 is serving in the Special Education Institution and teaching/providing special education/training to special children and since appointment he has performed his duties with honesty and full devotion with spotless service career.

2. That after eighteenth Constitutional amendment, the employees of Directorate General Special Education, of the Federal Govt. department, have been transferred/devolved to the provincial Govt. Special Education and such devolved employees though serving under the same department of the Govt. of Khyber Pakhtunkhwa, are allowed/granted Health Allowance equal to one running basic pay w.e.f 01-01-2012 which has also been endorsed by the honorable Federal Service Tribunal as well as the honorable Supreme Court vide its Judgments in Civil Appeal No 811/2016, also approved by the provincial cabinet on 22-10-2019 and also implemented. **(Copy of Judgment of the FST dated 18-07-2017, Judgment of the Supreme Court dated 17-01-2018, decision of the provincial cabinet dated 22-10-2019 & Notification dated 25-11-2019 is enclosed as Annexure A, B, C & D).**
3. That the appellant being similarly placed, approached respondents for allowing/granting the appellant, Health Allowance equal to one running basic pay with effect from the date of his appointment, vide departmental appeal which has not been responded so far despite the lapse of the statutory period of ninety days. **(Copy of departmental appeal is enclosed as Annexure E).**
4. That this action of the respondents of not allowing/granting the appellant, Health Allowance equal to one running basic pay with effect from the date of her appointment, is against the law, facts and principles of justice on grounds inter-alia as follows:-

G R O U N D S :-

- A.** That the omissions and commissions of the respondents are illegal and void ab-initio.
- B.** That the appellant is denied treatment in accordance with law and rules in violation of Article 4 and 25 of the Constitution, as the appellant is exactly performing the same duties of teaching/training to the special children in the same Institutions and working under the same authorities, hence could not be treated differently.
- C.** That even this issue was agitated before various judicial Foras which appeals were accepted and even the

judgments have been implemented, thus the same point has been decided by various foras, the appellant such is also entitled to the same treatment.

- D. That not granting the appellant health allowance on the analogy of their colleagues cause monetary loss to the appellant and he is subjected to monetary loss illegally.

It is therefore prayed that appeal of the appellant may kindly be accepted as prayed for in the heading of the appeal.

Dated: 25-07-22


Appellant

Through



Fazal Shah Mohmand

Advocate,

Supreme Court of Pakistan

LIST OF BOOKS

1. Constitution 1973.
2. other books as per need

CERTIFICATE:

Certified that as per instructions of my client, no other Service Appeal on the same subject and between the same parties has been filed previously or concurrently before this honorable Tribunal.



ADVOCATE

AFFIDAVIT

I, Sajid Rashid, Senior Clerk (BPS-14), Govt Institute for Children with Hearing & Speech Impairments Kohat, do hereby solemnly affirm and declare on oath that the contents of this **Appeal** are true and correct to the best of my knowledge and belief and nothing has been concealed from this honorable Tribunal.

DEPONENT



-07-22

In the Federal Service Tribunal, Islamabad

Appeals No. 565 to 573, 757 to 793, 894 to 918, 918-A, 919 to 943, 998 to 1045, 1108 to 1179, 1224 to 1243, 1265 to 1325, 2327 to 2350, 2352 to 2368 & 2368-A, 2369 to 2443, 2446 to 2484 & 2487 to 2501, 2508 to 2520(R)CS/2016 with M.Ps.

Nusrat Tahir and others

Versus

Secretary, Capital Administration & Development Division,
Secretary, Finance Division and AGPR, Islamabad.

Date of Institution : 04.04.2016, etc.

Date of hearing : 17.07.2017

Date of Judgment : 18.07.2017

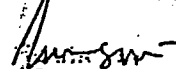
Before: Syed Rafique Hussain Shah, and
Syed Muhammad Hamid, Members.

Present: Mr. Muhammad Anwar Mughal, Advocate for the appellants.
Syed Zil-e-Husnain Kazmi, Assistant Attorney General for the respondents with M/s Arshad Anjum, Assistant Director, CA & DD, Naveed Akhter, Section Officer, Finance Division, Azhar Nadeem Awan, Assistant Accounts Officer and Muhammad Jabbar, Senior Auditor, AGPR as D.Rs.

JUDGMENT

SYED RAFIQUE HUSSAIN SHAH, MEMBER:- With this judgment we shall decide the above titled appeals. The facts giving rise to the present appeals are that the Prime Minister of Pakistan approved payment of Health Allowance to the institutions providing Health Services in the year 2012 and the Finance Division issued notification No.2(13)R-2/2011-777 dated 06.02.2012 for grant of Health Allowance, equal to one basic pay of running salary to the health personnel in the employment of Federal Government in BPS Scheme w.e.f. 01.01.2012, in addition to the existing pay and allowances in BPS scheme. Health allowance had been paid to the contemporaries of the appellants in other Government Hospitals including PIMS, Federal Govt. Polyclinic, CDA, ICT, Pakistan Railways and Federal Government Services Hospital, Islamabad, etc. but it was discontinued to the present appellants vide impugned orders dated 08.08.2014, 21.03.2016

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Federal Service Tribunal
Islamabad



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administrative control of CADD and, therefore, the entitlement or eligibility shall be taken into consideration in the light of status of each department or entity separately.

5. In order to meet the ends of justice, it would be appropriate that recovery of the Health Allowance already paid to the employees is recovered after a speaking order has been passed by the learned Secretary. It is expected that the Secretary CADD shall pass a speaking order preferably within 90-days."

xxx xxx xxx

The Secretary CA&DD after perusing the record and affording the opportunity of hearing to the authorized representatives of the petitioners (now appellants) on 14.03.2016 passed the order dated 21.03.2016 and declared the CA&DD's letter dated 13.03.2016 allowing Health Allowance to the DGSE employees unlawful, against the rules, void ab initio and directed the AGPR to recover the said Allowance from their salaries in easy installments.

2. In this backdrop, the appellants filed the instant appeals with the following prayer: -

"It is, therefore, most respectfully prayed that the appellant being entitled to Health Allowance being covered under category of Health Personnel, the said order dated 21.03.2016 by respondent No.1 may therefore, be set aside and it be declared that the action of respondent No.1 in withdrawing the said allowance and recovery thereof from the salaries of appellants, is mala fide, illegal, violative of principles of locus poenitentiae, unfair, unjust, unreasonable, arbitrary, fanciful and capricious and that are entitled to receive the same, from the date it has been withdrawn and stopped from payment."

3. The learned counsel for the appellants argued that the appellants being Federal government Servants under Article 240 of Constitution of the Islamic Republic of Pakistan, 1973 and covered under Section 2 (b) of Civil Servants Act, 1973 were entitled to all pay and allowances prescribed by Federal Government for its employees. Further stated that financial directive contained in Ministry of Finance O.M. No.2(13)R-2/2011 dated 06.02.2012 was unambiguous and clearly stipulated admissibility of Health Allowance to all health personnel in employment of Federal Government in BPS Scheme but despite the said notification of the Finance Division, the appellants were deprived of the

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said benefits. In support of his version, the learned counsel for the appellants referred to the judgments of FST dated 05.10.2015, 11.01.2016, 18.05.2016 and 14.12.2016 passed in Appeals No.224(R)CS/2015, 867 to 872(R)CS/2015, 1176 to 1187, 1189 to 1251(R)CS/2015 & 381 to 405(R)CS/2016 and prayed for the same relief. The learned counsel vehemently argued that the respondent-Finance Division was blowing hot and cold in the same breath as, on the one hand, it had admitted the claim of the appellants in para 6 of their paraswise comments filed in the Hon'ble Islamabad High Court, Islamabad while, on the other hand, they declined the same claim vide order dated 21.03.2016. He contended that the benefit once granted and acted upon had created a vested right which could not be withdrawn unilaterally, in violation of principle of natural justice. The learned counsel for the appellant lastly argued that impugned orders were void ab initio, coram-non-judice and having no sanctity of law as withdrawal / stoppage of salary amounted to punishment which could not be awarded without adopting the due process of law provided under the Government Servants (Efficiency and Discipline) Rules, 1973.

4. The appeals were resisted by the respondents. It was stated that the said allowance was not admissible to the appellants as they did not fall under the definition of health personnel because health personnel meant a person who held a post in any institute or organization delivering services in the health sector and included in Schedule-I. It was further submitted that the Health Allowance was allowed provisionally to the appellants by the AGPR on the basis of CADD Division's letter dated 06.08.2012 but subsequently that Division sent a reference to the Finance Division to seek its concurrence for admissibility of Health Allowance which regretted the same on 14.03.2013 on the ground that they were involved in the process of education, training and rehabilitation of disabled children and persons with disabilities and, hence, could not be declared as health personnel to become entitled for the said allowance. The CADD on 13.03.2013 in its communication to AGPR conveyed sanction of the Health Allowance to DGSE employees without concurrence of the Finance Division and the AGPR made provisional payment to the appellants, which was subsequently discontinued after verification of entitlement in order to prevent the misuse of this allowance by non-entitled personnel. It was submitted by respondent No.2 that health allowance was granted with the

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approval of the Prime Minister, through a summary, specifically moved for three Federal Government Hospitals i.e. Pakistan Institute of Medical Sciences, F.G. Polyclinic and National Institute of Rehabilitation Medicine. The Directorate General of Special Education & Social Welfare, being an educational body, dealt with the process of education, training and rehabilitation of disabled children and persons with disabilities, which was carried out by a multi-professional team including teachers, professionals, doctors, administrators, ministerial and supportive / ancillary staff did not fall within the ambit of health organization and could not be declared as 'health personnel' to get the said allowance. The respondent No.3 i.e. AGPR in its parawise comments submitted that the identical cases titled Dr. Farkh F. Lodhi, etc. vs Secretary Finance were still pending before the Hon'ble Supreme Court of Pakistan.

5. We heard the learned counsel for the parties and perused the record.

6. The health allowance equal to one basic pay of running salary was granted to the health personnel in the employment of Federal Government, in HPS Scheme, with effect from 01.01.2012. It was made admissible to non-clinical cadres. In reply to a query raised by AGPR vide letter No.TM/18-64/CSHP/HPS/2011-12/186, dated 12.03.2012, the Regulations Wing of the Finance Division vide U.O. No.F.2(13)R-2/2012-172 dated 27.03.2012 furnished definition of the health personnel by stating that 'health personnel' meant a persons who held a post in any institute or organization delivering services in the health sector and included in Schedule-I, but did not include person who was on deputation to the Federal Government from any Province or other authority and who was on contract, or on work charged basis or who was paid from contingencies. The appellants are neither deputationists from any Province or other authority nor have been engaged on contract or on work charged basis. They are also not being paid from contingencies. On the contrary, they are civil servants under section 2 (b) of the Civil Servants Act, 1973 and are delivering services to the disabled children / persons. The beneficiaries / appellants comprised of Academic and Administrative Cadres. According to the definition furnished by the Finance Division vide their u.o. dated 27.03.2012 the appellants are entitled to health allowance. In paras-6 & 7 under Facts of parawise comments filed before the Hon'ble Islamabad High

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IN THE SUPREME COURT OF PAKISTAN
(Appellate Jurisdiction)

Present:
MR. JUSTICE MIAN SAQIB NISAR, J.C.J.
MR. JUSTICE UMAR ATA BANDIAL
MR. JUSTICE IJAZ UL AHSAN

CIVIL APPEAL NOS. 1631 TO 2112 OF 2017.
CIVIL APPEAL NOS. - 216 OF 2016 AND CIVIL APPEAL NOS.
806 TO 811 OF 2016.

(On Appeal from the judgments dated: 10.7.2017, 11.1.2016, 05.10.2015 of the Federal Service Tribunal, Islamabad passed in Appeal Nos 565 to 573, 757 to 763, 894-918, 918-A, 919-943, 998-1005, 1005-A, 1006-1046, 1108-1179, 1226-1243, 1263-1275, 2327-2380, 2382-2388, 2566-A, 2359, 2370, 2372-2443, 2446-2449, 2453, 2451, 2432, 2450, 2448-2484, 2487-2501, 2508-2520, CS/2016, 867-872 (RCS)/13, 224 (RCS)/15 etc.)

Federation of Pakistan through Secretary Capital Administration
and Development Division,
Islamabad etc. Appellant(s)
(in all cases)

VERSUS

- Nusrat Tahir etc. (in C.A.1631/2017)
- Miraj Gul etc. (in C.A.1632/17)
- Ejaz Ahmed and others (in C.A.1633/2017)
- Firdous Begum etc. (in C.A.1634/2017)
- Robina Qureshi etc. (in C.A.1635/17)
- Muhammad Arshad etc. (in C.A.1636/2017)
- Shahbaz Akhtar Khalid etc. (in C.A.1637/2017)
- Muhammad Touqeer Ikram etc. (in C.A.1638/2017)
- Aftab Ahmed etc. (in C.A.1639/2017)
- Taimoor Imran Ali Khan etc. (in C.A.1640/2017)
- Muhammad Jabbar Khan etc. (in C.A.1641/17)
- Shahid Iqbal etc. (in C.A.1642/2017)
- Muhammad Anwar etc. (in C.A.1643/2017)
- Naheed Kaiser etc. (in C.A.1644/17)
- Iqbal ur Rashid etc. (in C.A.1645/2017)
- Ghulam Mustafa etc. (in C.A.1646/2017)
- Mulhtar Ahmed etc. (in C.A.1647/17)
- Naceria-Bushra Malik etc. (in C.A.1648/2017)
- Meena Asad etc. (in C.A.1649/2017)
- Muhammad Qayyum etc. (in C.A.1650/17)
- Rubina Mahmood-Awan etc. (in C.A.1651/2017)
- Muhammad Khushal Khan etc. (in C.A.1652/2017)
- Mussarat Bibi etc. (in C.A.1653/17)
- Muhammad Ghulam Durrani etc. (in C.A.1654/2017)
- Muhammad Mushtaq etc. (in C.A.1655/2017)
- Qari Muhammad Almas etc. (in C.A.1656/17)
- Riaz Akhtar etc. (in C.A.1657/2017)
- Syed Zameer Haider Rizvi etc. (in C.A.1658/2017)
- Liaqat Ali etc. (in C.A.1659/17)
- Muhammad Arif etc. (in C.A.1660/2017)
- Waseem Hussain etc. (in C.A.1661/2017)
- Khalid Pervez etc. (in C.A.1662/17)
- Muhammad Nazir Kiyani etc. (in C.A.1663/2017)
- Abdul Majeed etc. (in C.A.1664/2017)
- Muhammad Ashraf etc. (in C.A.1665/17)

Mr. Bilal
09/03/18

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Court Associate
Supreme Court of Pakistan
Islamabad.

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Mumtaz Hussain etc.	(in C.A.1666/2017)
Manzoor Ahmed etc.	(in C.A.1667/2017)
Mohsin Tanvir etc.	(in C.A.1668/17)
Jabbar Hussain etc.	(in C.A.1669/2017)
Syed Manzar Hussain Gardezi etc.	(in C.A.1670/2017)
Muhammad Saleem Kunber etc.	(in C.A.1671/17)
Abid Hussain etc.	(in C.A.1672/2017)
Nawabzada etc.	(in C.A.1673/2017)
Muhammad Azeem Khan etc.	(in C.A.1674/17)
Attaullah etc.	(in C.A.1675/2017)
Syed Nazir Hussain Shah etc.	(in C.A.1676/2017)
Muhammad Amir etc.	(in C.A.1677/17)
Mrs. Mehmood Farzana	(in C.A.1678/2017)
Muhammad Anwar ur-Rahman etc.	(in C.A.1679/2017)
Rafi etc.	(in C.A.1680/17)
Mumtaz Khan etc.	(in C.A.1681/2017)
Mrs. Rehana Ghaffar etc.	(in C.A.1682/2017)
Azad Khan etc.	(in C.A.1683/17)
Shazia Bibi etc.	(in C.A.1684/2017)
Imran etc.	(in C.A.1685/2017)
Zahid Mehmood etc.	(in C.A.1686/17)
Zafeer Ahmed etc.	(in C.A.1687/2017)
Arslan Iqbal etc.	(in C.A.1688/2017)
Mrs. Syeda Khatoon etc.	(in C.A.1689/17)
Miss Zubaida Khatoon etc.	(in C.A.1690/2017)
Mrs. Farida Rafi etc.	(in C.A.1691/2017)
Badar Munir Badar etc.	(in C.A.1692/17)
Azhar Mehmood etc.	(in C.A.1693/2017)
Muhammad Daud etc.	(in C.A.1694/2017)
Shafiq etc.	(in C.A.1695/17)
Javaid Rauf etc.	(in C.A.1696/2017)
Ch. Arjad Ali etc.	(in C.A.1697/2017)
Liaqat Ali etc.	(in C.A.1698/17)
Akhtar etc.	(in C.A.1699/2017)
Shaukat Jan etc.	(in C.A.1700/2017)
Abdul Karim etc.	(in C.A.1701/17)
Mubarak Ali Satti etc.	(in C.A.1702/2017)
Mrs. Safia Kalboro etc.	(in C.A.1703/2017)
Mrs. Sahicha Nasreen etc.	(in C.A.1704/17)
Miss Shezia Nazir etc.	(in C.A.1705/2017)
Abdul Rashid Shah etc.	(in C.A.1706/2017)
Mumtaz Gill etc.	(in C.A.1707/17)
Muhammad Farhan etc.	(in C.A.1708/2017)
Alludin etc.	(in C.A.1709/2017)
M. Sohail Khan etc.	(in C.A.1710/17)
Syeda Sadaf Ali etc.	(in C.A.1711/2017)
M. Anwar etc.	(in C.A.1712/2017)
Miss Shahida Parveen etc.	(in C.A.1713/17)
Mrs. Shamim Abid etc.	(in C.A.1714/2017)
Mrs. Rahat Sultana etc.	(in C.A.1715/2017)
M. Maqsood etc.	(in C.A.1716/17)
Mrs. Sumira Yasmeen	(in C.A.1717/2017)
Shahid M. Khan etc.	(in C.A.1718/2017)
Miss Shazia Bibi etc.	(in C.A.1719/17)
Mrs. Rukh-e-Afzal etc.	(in C.A.1720/2017)
M. Amir etc.	(in C.A.1721/2017)
Mrs. Sumera Aziz etc.	(in C.A.1722/17)

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
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Supreme Court of Pakistan
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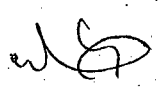
Asif Ali and others.
 Wajid Bashir etc.
 Mrs. Samina Zafar etc.
 Muhammad Bukhsh others
 Mrs. Qamar Zahra etc.
 Shabbir Nawaz etc.
 Zulfiqar Ahmed others
 Mrs. Rashda Jabben etc.
 Mrs. Najma Khanum etc.
 Mrs. Maft-c-Naz Israr & others
 Zubaida Khanum etc.
 Mrs. Shabana Latif etc.
 Mrs. Zahida Naheed etc.
 Miss Lala Rukh Qurshi etc.
 Mrs. Raheela Ambrreen etc.
 Mrs. Shams un Nisa and others
 Ms. Farzana Masood etc.
 Mrs. Kancez Rubab etc.
 Ms. Raheela Haider and others
 Mrs. Asia Bashid etc.
 Mrs. Tayyaba Qaiser etc.
 Mrs. Naureen Iqbal and others
 Mrs. Shabbana Kausar etc.
 Tahira Yasmeen Aya etc.
 Tauqeer Ahmad and others
 Inayat Ullah etc.
 Muhammad Idrees Qamar etc.
 Syed Arif Hussain Shah etc.
 Parveen Akhtar etc.
 Muhammad Yousaf etc.
 Nasreen Anjum Aya etc.
 Muhammad Ishaq etc.
 Azhar Mahmood etc.
 Abdul Ghafoor etc.
 Muhammad Sayyad etc.
 Muhammad Saleem Khan etc.
 Gul Shad etc.
 Joseph Rafiq etc.
 Syeda Sadaf Ali etc.
 Mrs. Mehnaz Ajmal etc.
 Javed Iqbal etc.
 Mrs. Rizwana Shahid etc.
 Muhammad Ajmal etc.
 Iqtidar Hussain etc.
 Tahir Mehmood etc.
 Adnan Babar etc.
 Pervaiz Nadeem etc.
 Asif Younas etc.
 Muhammad Younas etc.
 James Mashid etc.
 Muhammad Aslam etc.
 Shoukat Mashid etc.
 Ms. Yasmin Tahira etc.
 Muhammad Aslam etc.
 Mrs. Rubina Anjum etc.

(in C.A.1723/2017)
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 (in C.A.1778/2017)

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Ms. Nazmina etc.	(in C.A. 1780/2017)
Ms. Tasneem Fatima etc.	(in C.A. 1781/2017)
Muhammad Naveed Arif Khan etc.	(in C.A. 1782/17)
Miss Naz Tahir etc.	(in C.A. 1783/2017)
Syed Sultan Shah etc.	(in C.A. 1784/2017)
Mrs. Shagufta Bibi	(in C.A. 1785/17)
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
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Islamabad

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Muhammad Attique ur Rehman
etc.

(in C.A.811/2016)

...Respondents(s)

For the Appellant(s)
(in all cases) Mr. Sajid Ilyas Bhatti, DAG
Syed Rifaqat Hussain Shah, AOR
Ms. Saadia Kanwal, S.O Fin.
Mr. Abid Hussain Channa, S.O Fin.
Mr. Sajid Javed, Asstt. Legal Fin.
Mr. Abdul Razzaq, AAO MEG
Rawalpindi

For the Respondent(s) In-person

For the Respondent(s)
(in C.A.216/16) Mr. Muhammad Ilyas Lodhi, ASC
Malik Itaat Hussain Awan, ASC

Amicus Curiae: Mr. Muhammad Makhdoom Ali
Khan, Sr. ASC
Mr. Sikandar Bashir Mohmand, ASC

Date of Hearing 17.01.2018.

JUDGMENT

UMAR ATA BANDIAL, J.— By leave of this Court granted on 23.02.2016, 01.4.2016 and 12.12.2017 in the several connected appeals before us, the appellant Federal Government challenges the judgments delivered on common questions of fact and law by the learned Federal Service Tribunal on 05.10.2015, 11.01.2016 and 18.07.2017. The judgments impugned in the connected appeals declare the respondent employees of different institutions functioning under the Directorate General of Special Education ("DGSE") to be entitled to payment of Health Allowance granted by the Federal Government vide its Office Memoranda dated 04.02.2012 and 06.2.2012. These Memoranda are issued by the Finance Division (Regulations Wing) Government of Pakistan pursuant to approval granted by the Prime Minister under the Rules of Business, 1973. It would be useful to reproduce the two

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memoranda containing the terms and conditions for the grant of
Health Allowance to eligible persons:

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"Government of Pakistan
Finance Division
(Regulations Wing)

F.No.2(13)R-2/2011 Islamabad, the 04th Feb,2012

OFFICE MEMORANDUM

Subject: GRANT OF ADHOC ALLOWANCE EQUAL TO ONE BASIC PAY AT THE INITIAL OF THE SCALE TO THE HEALTH PERSONNEL IN BPS SCHEME.

The undersigned is directed to say that the Ordinance No.VI of 2011 that sanctioned the Career Structure for Health Personnel Scheme (CSHP) has lapsed on 26.12.2011. Accordingly, CSHP is no longer in the field and all health personnel have consequently reverted to the BPS scheme. In order to compensate health personnel for the loss of benefits sought under CSHP while preserving their status as Civil Servants, it has been decided by the Federal Government to grant adhoc allowance equal to one basic pay at the initial of the scale to the health personnel in the employment of Federal Government, in BPS scheme, with effect from 1st January, 2012. This will be in addition to their existing pay/allowances in BPS Scheme.

2. This Division's OM No.2(13)R-2/2011-698 dated 17th November, 2011 may be treated as withdrawn w.e.f. 26.12.2011.

Sd/--
(M. Munir Sadiq)
Deputy Secretary (R-1)"

"Government of Pakistan
Finance Division
(Regulations Wing)

F.No.2(13)R-2/2011-777 Islamabad, the 06th February,2012

OFFICE MEMORANDUM

Subject: GRANT OF ADHOC ALLOWANCE EQUAL TO ONE BASIC PAY OF RUNNING SALARY TO THE HEALTH PERSONNEL IN BPS SCHEME.

In continuation of Finance, Division's O.M. No.F.2(13)R-2/2011, dated 4.2.2012, it has been decided by the Federal Government to grant benefit of one basic pay of running salary as Health Allowance to the health personnel in the employment of Federal Government, in BPS scheme, with effect from 1st January, 2012. This will be in addition to their existing allowances in BPS Scheme. Also grant of stipend amounting to Rs.50,000 per month to the postgraduate residents and Rs.24,000 per month for House Officers respectively w.e.f. 1.7.2011 will continue.

Sd/--
(Manzoor Ali Khan)
Sr. Joint Secretary (Regulations)"

(*emphasts supplied*)

2. Learned Deputy Attorney General has contended that the Health Allowance granted by the Federal Government is available to health personnel in the employment of the Federal Government in the BPS scheme at three hospitals established in

ATTESTED

Senior Court Associate
Supreme Court of Pakistan

TUBE INK

-22-

Islamabad, namely, Pakistan Institute of Medical Sciences ("PIMS"), Federal Government Polyclinic ("FGP") and National Institution of Rehabilitation Medicines ("NIRM"). The employees at these hospitals do not have a career structure in place after the Career Structure for Health Personnel Scheme Ordinance, 2011 ("Ordinance") lapsed on 26.1.2011. The Health Allowance was accordingly granted by the Federal Government as a form of compensation. It is clear from the two memoranda dated 04.2.2012 and 06.2.2012 reproduced above that the Health Allowance is granted to "health personnel". However, the composition of the category of employees that are eligible for the benefit has not been provided therein. The respondents who are several hundred in number are unrepresented by counsel. In view of the fact that a large number of employees are affected by the instant controversy, the Court has sought assistance from Mr. Muhammad Makhdoom Ali Khan, Sr. ASC and Mr. Sikandar Bashir Mohmand, ASC as amicus curiae in the matter. Mr. Sikandar Bashir Mohmand, ASC made able submissions before the Court that highlighted important facts and documents on record which simplified the controversy appreciably.

3. It transpires that an Office Memorandum dated 27.03.2012 by the Finance Division (Regulations Wing) clarifies that the term "health personnel" used in the above mentioned memoranda bears the meaning given to that expression in Section 2(b) of the Ordinance. This definition refers to the contents of Schedule-I to the Ordinance which specifies the service providers who qualify as health personnel. A perusal of Schedule-I shows that five categories of service providers are

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ATTORNEY
Senior Court Associate
Supreme Court of Pakistan


[Signature]


classified as health personnel, namely: Doctors, Allied, Nurses, Paramedics and Support. The services specified under the categories of Paramedics and Support include Teachers, Audiovisual Operators, Technicians, Librarians, etc.

4. The administrative Ministry for the health institutions of the Federal Government at Islamabad is the Ministry of Capital Administration and Development Division ("CADD"). It is an admitted fact that vide order dated 13.03.2013 the Ministry of CADD granted the Health Allowance to the employees of the DGSE and its allied special education centers/ institutions including National Trust for the Disabled ("NTD") and the National Council for Rehabilitation of Disabled Persons ("NCRDP"). The respondents were thereby acknowledged as beneficiaries of the said grant and were paid the Health Allowance with effect from 01.1.2012 until 27.10.2014, when the Finance Division informed the Accountant General Pakistan Revenue ("AGPR") that only health personnel working in Federal Government hospitals and clinics were qualified to receive the Health Allowance. The AGPR correspondingly instructed the DGSE to stop payment of the said allowance to its employees as no budget allocation for the said emolument had been made in the financial year 2014-15.

5. The discontinuation of their Health Allowance was taken to the Islamabad High Court by some of the respondents. Vide order dated 17.9.2015 the learned High Court referred the dispute to the Secretary CADD for passing a speaking order thereon; and till then restrained recovery of past payments of the Health Allowance from the affected employees of DGSE and allied centers. The Secretary CADD heard the parties and by

1/3


Senior Court Associate
Supreme Court of Pakistan
Islamabad


Secretary CADD

Division Memoranda dated 04.2.2012 and 6.2.2012 made the allowance available to all health personnel employed by the Federal Government in the BPS Scheme.

10. As a result, the said allowance was paid to the health personnel of the DGSE and its allied institutions until 27.10.2014 when the Finance Division instructed the AGPR to confine the grant of the allowance to employees of Federal Government hospitals and clinics. This instruction represents merely a change of opinion which is not occasioned by an amendment in the terms of eligibility for the Health Allowance. Therefore, as the Memoranda dated 04.2.2012, 06.2.2012 and 27.3.2012 issued by the Finance Division, Government of Pakistan still hold the field in their original terms, there is no merit in the objection by the learned DAG to the entitlement of the respondents to claim and receive the Health Allowance.

11. As a secondary and also tenuous argument, learned Deputy Attorney General contended that the Health Allowance is granted under executive fiat without any statutory backing therefore the same can be withdrawn by the Federal Government at any time. That is clearly a flawed contention. It is admitted that grant of the Health Allowance and the terms of eligibility to receive the same were determined by the competent authority, Ministry of Finance in accordance with Rules of Business of the Federal Government. The original terms of the said lawful grant still hold the field. These were acted upon and payment of the Health Allowance to the respondents has conferred a vested right upon them. In such circumstances, the executive is barred by the rule of *locus poenitentiae* from unilaterally rescinding and retrieving the benefit availed by its recipients. Reference is made

Senior Court Associate
Supreme Court of Pakistan
Islamabad.

2011/10/27



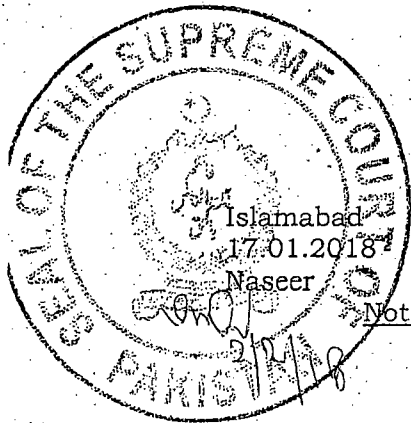
to Pakistan, through the Secretary, Ministry of Finance vs. Muhammad Himayatullah Farukhi (PLD 1969 SC 407) and The Engineer-in-Chief Branch vs. Jalaluddin (PLD 1992 SC 207). Therefore without a change of the terms of eligibility for the Health Allowance even the prospective exclusion of the respondents from receipt of the benefit shall constitute arbitrary and unlawful action.

12. In the circumstances, we do not find any error or defect in the impugned judgments of the learned Federal Service Tribunal dated 05.10.2015, 11.1.2016 and 18.7.2017. Consequently, these appeals are dismissed and the entitlement of employees of the DGSE, allied institutions/centers, NCRDP and NTD to receive the Health Allowance is affirmed.

Sd/- Mian Saqib Nisar, CJ
Sd/- Umar Ata Bandial, J
Sd/- Ijaz ul Ahsan, J

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Senior Court Associate
Supreme Court of Pakistan
Islamabad



CR No: 8158/2022 Civil/Criminal
Date of Presentation: 20.4.22
No of Words: 5100
No of Folios: 51
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Court Fee Stamp: 36.62
Date of Completion of Copy: 21/4/22
Date of Delivery of Copy: 26/4/2022
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GOVERNMENT OF KHYBER PAKHTUNKHWA
ESTABLISHMENT AND ADMN: DEPARTMENT
(CABINET WING)
No.SOC(E&AD)9-24/2019
Dated Peshawar the 28th October, 2019.



4C
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To,

The Secretary to Govt. of Khyber Pakhtunkhwa
Zakat, Ushr, Social Welfare, Special Education & Women
Department.

**SUBJECT: DECISION OF THE MEETING OF PROVINCIAL CABINET
DATED 22.10.2019.**

Dear Sir!

I am directed to forward herewith the following decision of the meeting of Provincial Cabinet held on 22.10.2019 under the chairmanship of Chief Minister, Khyber Pakhtunkhwa for implementation.

**AGENDA ITEM NO. 16
DRAWL OF HEALTH ALLOWANCE BY THE EMPLOYEES OF SPECIAL
EDUCATION WP.NO.430/2018 NAZEER SHAH VS GOVERNMENT OF KHYBER
PAKHTUNKHWA**

Decision of the Cabinet:

The Cabinet approved Health Allowance to the devolved employees of Special Education Institutions at the rate of one running basic pay.

Implementing Department: Zakat, Ushr, Social Welfare, Special Education & Women Empowerment

2. I am to request that an implementation report of the Cabinet decision as required under Rule 25 (2) of the Khyber Pakhtunkhwa Government Rules of Business, 1985 may kindly be furnished on top priority basis to the Cabinet Section, Administration Department.

Yours faithfully,


(TAJ MUHAMMAD)
SECTION OFFICER (CABINET)

ENDST.NO. & DATE EVEN.

Copy to:-

1. P.S to Secretary Administration Department.
2. PA to Additional Secretary (Cabinet) Administration Department.
3. PA to Deputy Secretary (Cabinet) Administration Department.


SECTION OFFICER (CABINET)





GOVERNMENT OF KHYBER PAKHTUNKHWA
FINANCE DEPARTMENT
(REGULATION WING)

Ⓟ

-29- 'D'

Dated Peshawar the 25-11-2019

NOTIFICATION

-53

No.FD/SOSR-III/8-7/2019. In pursuance of the Supreme Court of Pakistan Civil Appeal No 811/2018 titled "Muhammad Aliqur-Ul-Rehman & Others v/s Federal Government of Pakistan through Secretary Capital Administration etc." the Government of Khyber Pakhtunkhwa (Provincial Cabinet) has been pleased to approve Health Allowance at the rate of one surving basic pay to the devolved employees working in the Special Education Institutions from the date of their devolution to Provincial Govt of Khyber Pakhtunkhwa

2 The above said allowance will be admissible only to the employees of Special Education Institutions of Khyber Pakhtunkhwa devolved under 15th Constitutional Amendment

Secretary to Govt of Khyber Pakhtunkhwa
Finance Department

Enclt: No. & Date Even.

Copy is forwarded for information and necessary action to the:-

- 1 Accountant General, Khyber Pakhtunkhwa, Peshawar.
- 2 Principal Secretary to Chief Minister, Khyber Pakhtunkhwa.
- 3 Principal Secretary to Governor, Khyber Pakhtunkhwa.
- 4 Secretary to Social Welfare, Special Education & Women Empowerment Deptt.
- 5 Director, FMU, Finance Department, Khyber Pakhtunkhwa
- 6 PS to Minister Finance, Khyber Pakhtunkhwa.
- 7 PS to Secretary, Finance Department, Khyber Pakhtunkhwa.
- 8 PS to Special Secretary, Finance Department, Khyber Pakhtunkhwa.
- 9 PA to Additional Secretary (Regulation), Finance Department.
- 10 Master File

[Signature]
SECTION OFFICER (SR-II)
FINANCE DEPARTMENT

[Signature]
[Signature]

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BETTER COPY OF THE PAGE NO:29

**GOVERNMENT OF KHYBER PAKHTUNKHWA
FINANCE DEPARTMENT**

NOTIFICATION

No.FD(SOSR-II)8-8/2019, In pursuance of the Supreme Court of Pakistan Civil Appeal No. 811/2018 titled "Muhammad Atique Ur Rehman & others Vs Federal Govt of Pakistan & others etc" the Government of Khyber Pakhtunkhwa (Provincial Cabinet) has been pleased to approve Health Allowance at the rate of one running basic pay to the devolved employees working in the Special Education Institutions from the date of their devolution to Provincial Govt of Khyber Pakhtunkhwa.

2. The above said allowance will be admissible only to the employees of Special Education Institutions of Khyber Pakhtunkhwa devolved under 18th Constitutional Amendment.

Secretary to Govt of Khyber Pakhtunkhwa
Finance Department

Endst: No. & Date Even.

Copy is forwarded for Information and necessary action to the:

1. Accountant General, Khyber Pakhtunkhwa Peshawar
2. Principal Secretary to chief Minister Khyber Pakhtunkhwa.
3. Principal Secretary to Governor Khyber Pakhtunkhwa Peshawar
4. Secretary to Social Welfare, Social education & Women Empowerment Deptt.
5. Director FMIU Finance Department Khyber Pakhtunkhwa.
6. PS to Minister Finance Khyber Pakhtunkhwa
7. PS to Secretary Finance Department Khyber Pakhtunkhwa
8. PS to Special Secretary Finance department Khyber Pakhtunkhwa
9. PA to Additional Secretary (Regulations) Finance Department
10. Master File

Section Officer
Finance Department (SR-II)



FINANCE DEPARTMENT

-30-



OFFICE OF THE PRINCIPAL
GOVERNMENT INSTITUTE FOR CHILDREN
WITH HEARING & SPEECH IMPAIRMENTS, KOHAT



No.SW/GICHI/KT/1909

To

The District Officer,
Social Welfare, SE&WED,
Kohat

Subject: THROUGH PROPER CHANNEL, APPEAL FOR THE GRANT OF HEALTH ALLOWANCE.

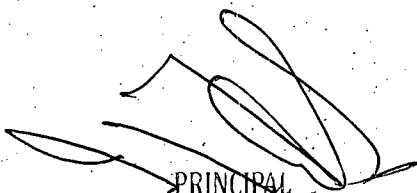
Respectfully submitted-

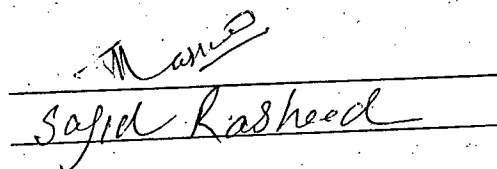
That I am serving under your kind control in the Special Education Institution and teaching/providing special education training to special children. It is pertinent to mention that after eighteenth constitutional amendment the employees of Directorate General Special Education of the Federal Govt; department, have been transferred/devolved to the provincial Govt; Special Education and such devolved employees though serving under the same department of the Govt; of Khyber Pakhtunkhwa, are allowed/granted Health Allowance equal to one running basic pay w.e.f.1.1.2012 which has also been endorsed by the honorable Federal Service Tribunal as well as the honorable Supreme Court vide its Judgments in Civil Appeal No. 811/2016, also approved by the provincial cabinet on 22-10-2019 and also implemented.

Since the employees of devolved Institutions and I am performing the same duties in the same Institutions, same department, having the same job description and cause, being teaching/providing special education training to special children, therefore I could not be treated discriminately more particularly with respect to my colleagues and that too under the same administrative control. It is worth to mention that the employees of devolved Institutions have been allowed health Allowance since 01-01-2012 and even after the payment of arrears the same has been merged in their basic pays.

It is therefore requested that I may kindly be allowed/granted Health Allowance equivalent to one running basic pay w.e.f. 01-01-2012 on the analogy of the employees of Special Education Institutions of Khyber Pakhtunkhwa with all back benefits.

Dated:- 19-04-22


PRINCIPAL
GOVERNMENT INSTITUTE FOR CHILDREN
WITH HEARING & SPEECH IMPAIRMENTS, KOHAT


Sajid Rasheed

TO BE FILED

-31-

VAKALATNAMA
BEFORE THE KPK SERVICE TRIBUNAL, PESHAWAR

SA No. _____/2022

Sajid Rashid

Appellant

VERSUS

Gout

& others

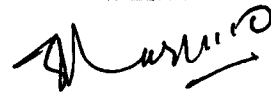
Respondent(s)

I, Sajid Rashid, do hereby appoint and constitute, **Fazal Shah Mohmand Advocate Supreme Court** & To act, appear and plead in the above-mentioned matter and to withdraw or compromise the said matter or submit to arbitration any differences or dispute that shall arise touching or in any manner relating to the said matter and to receive money and grant receipts therefore and to do all other acts and things which may be necessary to be done for the progress and the course of the prosecution of the said matter.


1. To draft and sign files at necessary pleadings, applications, objections, affidavits or other documents as shall be deemed necessary and advisable for the prosecution of the said matter at all its stages.
2. To employ any other Legal Practitioner, authorizing him to exercise the power as conferred on the undersigned Advocate, wherever he may think fit to do so.

AND I hereby agree to ratify whatever the Advocate or his substitute shall do in the above matter. I also hereby agree not to hold the Advocate or his substitute responsible for the result of the said matter in consequence of his absence from the Court when the said matter is called up for hearing. I further hereby agree that in the event for the whole or any part of the fee to be paid to the Advocate remaining unpaid, he shall be entitled to withdraw from the above matter. Received by me on _____

CLIENT(s)



ACCEPTED BY:



FAZAL SHAH MOHMAND
ADVOCATE,
SUPREME COURT OF PAKISTAN.

Office: Cantonment Plaza Flat 3/B Khyber Bazar Peshawar Cell# 0301 8804841.
(Clerk) Cell# 03339214136
Email: fazalshahmohmand@gmail.com.