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KHYBER PAKHTUNKHWA SERVICE TRIBUNAL. PESHAWAR.

APPEAL NO.804/2012

(Maqsood-ur-Rehman -vs- Govt: of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar and others).

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19.10.2015

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Date of order

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Mr. Muhammad Imran, Apple Infler Supdt alongwith Mr. Ziaullah, Government Pleader for official respondents and counsel for private respondents No.10,15 and 14 (Mr. Ghulam Nabi, Advocate) present.

The instant appeal has been filed by the appellant under Section-4 of the Khyber Pakhtunkhwa Service Tribunal Act-1974 for issuing appropriate directions to respondents No. 1 to 5 to assign/award separate designation to the Statistical Investigator (BPS-16) upgraded to (BPS-17) from the designation already assigned to statistical Officers (BPS-17) Supervisory directly selected through Public Service Commission in BPS-17 or promoted to BPS-17 from the post of Statistical Investigator (1925-.16) in the Department, Appellant prayed that on acceptance of the instant appeal, appropriate directions be issued to the respondents No, 1 to 5 to assign/award separate designation to the Statisfund

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Investigators (BPS-16) upgraded to BPS-17 from the designation already assigned to Statistical Officers (BPS-17) from the designation already assigned to Statistical Officers (BPS-17) Supervisory directly selected through Public Service Commission in BPS-17 or promoted to BPS-17 from the post of Statistical Investigator (BPS-16) in the Departments.

Brief facts giving rise to the instant appeal are that the 3. appellant was appointed as Assistant Statistical Officer (BPS-17 on the recommendation of the Khyber Pakhtunkhwa Public Service Commission vide order dated 01.05.1987. That initially the rules for recruitment, appointment of the employees of the Agriculture Department were promulgated in the year 1981, however. subsequently and any notiligation adaroundation

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Crop Reporting Services Khyber Pakhtunkliwa Peshawar

categories of Officers in Crop Reporting Services Agriculture Department, According to the Rules ibid, Assistant Statistical Officer (BPS-17) was to be promoted to the post of Statistician (BPS-18) and Statistical Investigator (BPS-16) to the post of Assistant Statistical Officer (BPS-17). That vide Notifications dated 27.06.1997 the department upgraded and redesignated both the categories of officers w.e.f 01.07.1997 as Assistant Statistical Officer (BPS-17) upgraded to Statistical Officer BPS-17+Rs.150/- Supervisory and Statistical Investigator (BPS-16) up-graded to Assistant Statistical Officer (BPS-17). It is important to mention here that the Seniority lists of both the categories have been separately maintained by the Department till date. The last approved seniority list of Statistical Officer

(Supervisory) confirms that presently the appellant is the seniormost Supervisory Officer in the Department. That in the year 2008; some of the Statistical Investigators (BPS-16) filed service appeals in the Service Tribunal for up-gredation of their posts to BPS-17 from their dates of appointments instead of 01.07.1997 in the light of the Finance Department notification dated 02.03.1973 which was accepted vide judgment and non-awarding separate exclusive designation to the upgraded Non-Supervisory Statistical Officer (BPS-17), an anomaly of seniority of both the categories i.e Supervisory and Non-Supervisory Statistical Officers has been created by the Department, which has adversely affected the rights of the appellant and other similar officers, therefore, appellant preferred a departmental appeal on 07.04.2012 to the competent authority which was not responded, hence the instant appeal

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Khyber Fat nunkhwa Pesharar 4. Counsel for the appellant argued that respondential the treated appellant in accordance with law, rules and policy on the subject and acted in violation of Article-4 of the Constitution of the Islamic Republic of Pakistan. 1973 and unlawfully amalgamated the category of Statistical Officers (BPS-17) with special pay of Rs. 150/- and the category of Statistical Officers since up-graded from Statistical Investigator (BPS-16) pursuance of the Khyber Pakhtunkhwa Service Tribunal judgment in Appeal No. 752/2008. He further argued that while allowing similar up-gradation to BPS-16 Officers in other attached Departments of the Agriculture Department a different designation was allowed to the up-graded Officers and their seniority was never integrated with

the supervisory Officer in the Department as is evident from notification dated 02.05.1978 and from the comparison as noted below:-

S.#	Department	Designation of District Officer, BPS 17+Rs.150/- (Supervisory)	Designation of Up- Graded Tehsil Officer from BPS-16 to BPS- 17
2.	Agriculture Extension Livestock	Extra Assistant Director Agri: Officer, APPO & AHO Assistant Director	Agriculture Officer Veterinary Officer
3.	Soil Conservation	Soil Conscrvation Officer	Assistant Soil Conservation Officer
.4.	Crop Reporting Service	Statistical Officer	Assistant Statistical Officer

He further submitted that a different yardstick only with respect by Crop Reporting Services (CRS) was additional distribution of the services (CRS) was additioned by the service of the

argued that the Director General Types and

dated 02.07.2010 to the Secretary Agriculture had pointed out the anomaly and had proposed for maintaining separate seniority list for two category. Officers. Similarly the departmental committee constituted on the directive of the Government also recommended that Supervisory and non-supervisory were two different category and their seniority could not be unified. He further argued that neither Supervisory Statistical Officers were party before the Service Tribunal nor were they heard or provided opportunity of defense therefore the judgment was not binding on them, be that as it may, the cited judgment had hever touched the question of seniority between the two rival categories of Officers. He further contended that the judgment was only with regard to the financial

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benefits and therefore the same could not be stretched to encroach upon the seniority rights of the Supervisory Statistical Officers. He further argued that Sec-8 of the Khyber Pakhtunkhwa Civit Servants Act, 1973 provides that seniority in various cadres of civil servant appointed by initial recruitment viz-a-viz those appointed otherwise shall be determined with reference to the dates of their regular appointment to a post in that cadre provided if the two dates are the same, the person appointed otherwise shall rank senior to the person appointed by initial recruitment. That due to the impugned re-designation the Supervisory Statistical Officers (BPS-17) have become juniors to the erstwhile Statistical Investigators (BPS-16) who were previously their subordinates, which has resulted into serious miscarriage of justice and resentment.

5. The learned counsel for private respondence of the prayer made by the appellant requesting the Service Hittenau tour passing appropriate direction to the government was not in conformity with the law as the Service Tribunal had no such jurisdiction to make any directions to the government. He further argued that notification dated 06.06.2011 clearly spelt out various categories of Officers borne on the Establishment of Crop Reporting Services (CRS) of the Agriculture Department and the appellant failed to challenge the said notification which had since attained finality. He further argued that up-gradation of 18 Officers was notified in the year 2010 but the appellant then remained silent hence the present appeal was badly barred by time. He further contended that tentative seniority list of Statistical

DIRECTOR, Crop Reporting Services Khyber Pakhtunkhwa Peshawar

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Officer (BPS-17) was circulated on 09.12.2011 against which no objection was raised by the appellant. He also argued that notification pertaining to three categories where appellant was merged with private respondents was never challenged by the appellant, hence it was useless to cry over the spelt milk. He relied on 1994 SCMR 1033, 2006 SCMR 518, 2006 SCMR1630, 2011 PLC (C.S) 596, PLD Supreme Court 338 and PLD 2014 Supreme devoid of any merits Court. He prayed that the appeal beings may be dismissed.

The learned Government Pleader resisted the appeal and argued that the appeal had not impugned any final order before the Service Tribunal as required by the Section-4 of the Khyber Pakhtunkhwa Service Tribunal Act, 1974 hence the appeal is not maintainable in its present form. He further argued that framing of rules and amendificin "lherein" fell? in the cocollive deltain Government and the same could not be endicined beions at court of law nor the Tribunal enjoyed jurisdiction to pass any directions to the Government in this regard. He further argued that the appellant never challenged up-gradation of 2010 in respect of the private respondents nor did he make any mention of the same in his departmental appeal. He further argued that the appellant was in the knowledge of all cases on the instant subject as he represented Government in all the cases before the Tribunal. He relied on 2006 SCMR 1630, 2015 SCMR 269 and 1994 SCMR 1033. He prayed that the appeal being devoid of any merits may be dismissed.

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 Arguments of learned counsels for the parties heard at length and record perused with their assistance.

From perusal of the record of the case it transpired that the 8 appellant was appointed as Assistant Statistical Officer*(BPS-17) through Khyber Pakhtunkhwa Public Service Commission in the year 1987. Under the relevant recruitment rules of the Agriculture Department of 1981 the post of Assistant Statistical Officer (Being District Head) used to be tilled in 50% on the basis of promotion from Statistical Investigator (BPS-16) (Tehsil Level-Officer). The post of Assistant Statistical Officer was up-graded on 27.06.1997 as Statistical Officer (BPS-17) and rc-designated as Statistical Officer Supervisory, the same was however given effect from 01.07.1997. The appellant was placed at S.No.6 of the Seniority of Statistical Officer Supervisory (BPS-17) vide notification dated 01.05.2001. Subsequently the post of Statistical town up-gradled in pursuance ollarscavite and the second second

26.05.2009 in appeal No. 752/2008 wherein the up-gradality was given effect from 01.05.1977. From perusal of the record it reveals that before coming into effect of the Service Tribunal judgment cited above, the appellant enjoyed a senior position viz-a-viz the private respondents. Up-gradation of the private respondents to BPS-17 and given the same effect from 01.05.1997 appears to have created an anomalous situation as the appellant has been ranked junior to his crstwhile juniors in the Crop Reporting Services wing of the Agriculture Department. The Tribunal is therefore, of the considered view that without going into the issue of limitation of the case on technical grounds, the case needs to be

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examined on merits to meet the ends of natural justice and requirements of equality as enunciated in the Constitution. The case is accordingly remitted to the respondent-department with the direction to revisit the case on merits strictly in accordance with law and decide the same within a period of two months after receipt of the instant judgment. Parties are left to bear their own costs. File be consigned to the record.

9. This judgment will also dispose of the connected appeal No. 1549 of 2011 titled Magsood-ur- Rehman-vs- Govt: of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar and only bearing on the said case. and others as the fate of the case in hand has a close linkage and

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NT OF KHYBER PAKHTUNKHWA TURE LIVESTOCK & COOPERATIVE DEPARTMENT

Dated Peshawar, the December 22nd, 2016

TIFIC <u>TICE</u> In pursuance of Setion-8 (1) of Hhyber Pakhtunkhwa Civil Servant Act. 1973 sead with Rule-17 of Khyber Pakhtunkhwa. C SOE(AD)<u>11(2)291/2014.</u> In pursuance of Setion-8 (1) of Hhyber Pakhtunkhwa Civil Servant Act. 1973 sead with Rule-17 of Khyber Pakhtunkhwa. C SOE(AD)<u>11(2)291/2014.</u> In pursuance of Setion-8 (1) of Hhyber Pakhtunkhwa Civil Servant Act. 1973 sead with Rule-17 of Khyber Pakhtunkhwa. C SOE(AD)<u>11(2)291/2014.</u> In pursuance of Setion-8 (1) of Hhyber Pakhtunkhwa Civil Servant Act. 1973 sead with Rule-17 of Khyber Pakhtunkhwa. C SOE(AD)<u>11(2)291/2014.</u> In pursuance of Setion-8 (1) of Hhyber Pakhtunkhwa Civil Servant Act. 1973 sead with Rule-17 of Khyber Pakhtunkhwa. C SOE(AD)<u>11(2)291/2014.</u> In pursuance of Setion-8 (1) of Hhyber Pakhtunkhwa Civil Servant Act. 1973 sead with Rule-17 of Khyber Pakhtunkhwa. C

er Publiturikhwa, as stood on 61.06.2016, is notified:-Date of retirement Present posting Regular Appointment/Upgradation/ Promotion to the present post Date of 1st Date of Birth/ Nume & Acedamic entry into Domicile Methods of recruitment Qualification Govt Service 10 ۵ BPS Date 31.(4.202) 7 ő 'Statistical Officer, Tank 5 4 By upgradation 3 PS-17 -07.01.1985 07.01.1985 25.05.20.5 Statistical Officer, CRS. Karak 01.65.1961 Mr Sampillah Khap By Upgradation DIKhan 33-17 08.01.1985 N. So Maths) 08.01.1985 30.04.2015 Statistical Officer, Malakand 27.06.1955 Mr Sardar Ariam By Ungradation Kurik 08.01.1-85 ES IT 14.Se Statistics 22.12.22.9 08.01.1585 01.05.1959 iStatistical Officer, Bannu 1 Mr.Heji M.shammad By Upgradation Maiakand 08.01.1985 (M.A (Êcc)) :05.01.1985 2012.2020 123.12.1959 Statistical Officer, Swabi Mr.Aslam Khan By Upgradation Bannu BS-17 L M.Sc(Stat) 08.01.1985 31.10_2016 108.01.1985 :30.12.1960 Statistical Officer, Abbottabad Mr.Shaukat Hayat Lu By Upgradation Mardan, . . | M A (Eco) ------ = = BS-17 09.01.1985 09.04.2017 09.01.1985. 01.11.1956 Statistical Officer, Nowshera SyediFarman Ali Shohar By Upgradation Peshawar West (Stat) 09,01,1985 <u>B</u>S-17 .09.01.1985 31.12.2017 10.04.1957 -Statistical Officer. Mr.Zia-il-Islam - -= By Upgradation Mardan'-.M.Sc-(Sizi)-----35-17 12.01.1005 Dir Lewer 12.01.1985 3000 Statistical Officer, Mardan 01.01.1958 Mr.Liscat.Ali Ey Upgradition Dir Lower 5.5-17 M.Sc (Nizthey 12 (0.1 45) 12.01.1755 Staturtical Officer Lobba Maryot 31.03.1058 Mr. Incyatalian M.S. el Ecol Mardun 1001-51 -----02.01.19 No. Alerty Martin Patria. 이 배운 표구한

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PS to Chief SEcreary, Khyber Pakhtunichwa Peshawar. PS to Secretary Establishments, Khyber Pakhturishwa

PS to Secretary Agriculture Department. 3.

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(Dr. Mir Ahmad Khan) SECTION OFFICER (ESTT)

REPORT OF THE COMMITTEE CONSTITUTED TO THRESH OUT THE FACTS OF THE SENIORITY DISPUTE OF STATISTICAL OFFICERS (BS-17), CROP

REPORTING SERVICES (CRS).

In pursuance to the Government of Khyber Pakhtunkhwa Agriculture, Livestock, Fisheries & Cooperatives Department notification No.SOE(AD)III(2)291 /2014 CSR dated 28/03/2016 (Annex-1) with the following TORs.

Check the relevant appointment orders and Service Rules of CRS. Determine the seniority positions of all the statistical officers in accord to the

Recommended the seniority list to be submitted for approval of the rules and court decision in the matter.

competent authority.

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As per instructions contained in the above mentioned notification a meeting Submit report within 10 days of the committee was held under the chairmanship of Deputy Secretary Agriculture, Á. Livestock, Fisheries and Cooperative Department in his office to formulate the strategy, it was decided in the said meeting that the committee will consult both the groups having long lasting dispute of seniority. Both the groups were called separately written statements were recorded from both the groups and were heard personally on 18/04/2016 and 19/04/2016 detail as under:

Written statement of Mr. Magsood-Ur-Rahman Statistical Officer and other and his group representing the officers recruited through Public Service Wrilten statement of Mr. Zia-ul-Islam Statistical Officer and other three officers representing the group upgraded from the post of Statistical Commission (Annex-2). Investigator in light of the court decision (Annex-3). Written statement also submitted by Mr. Bakhtiar Khan, Retired Statistical Written statement provided by Mr. Shaukat Hayat Statistical Officer Swabi Officer (Annex-4). regarding his personal seniority dispute (Anhex-5).

BRIEF HISTORY:

In the year 1972, the Government upgraded the professional and non professional posts in Agriculture Department from BPS 11 to BPS-16: In year 1978, in light of the Federal Government decision, the Provincial Government of this

Sepretary Agriculture Diary 409 No.

Conservation Assistant, Research Assistant and other equivalent professional posts from BPS-16 to BPS-17 with effect from 1/5/1977 (Annex-6), While the posts occupied by Science graduates in other disciplines namely Botany, Zoology, Chemistry and statistics working in Agriculture Department were not upgraded.

(2) According to service rules notified vide Govt of Khyber Pakhtunkhwa S&GAD (Regulation wing) notification No. SOR-11(S&GAD2-11/78 dated 1.2.1981) amended in 1989, The method of recruitment for different cadres of post are as under (Annex-7):

			Age	Method of recruitment
S.No	Name of	Qualification	Age.	
	Post			By promotion on the basis of
1	Statistician			seniority cum fitness, from amongst Assistant Statistical Officers in the extension wing with at least five years experience in planning agriculture experiments and procuring the data obtained there from
2	Assistant Statistical Officer	specialization i statistics from recognized	s 35 h Year n a	from amongst statistical investigators with at least five year service as such.
3	Statistica		or 35 vith yea : of	recruitment and

1. Twenty eight (28) nos of candidates were appointed as statistical Investigator BPS-16 in the year 1985 on adhoc basis in crop estimation project

(Annex-8), in which twenty two (22) nos of Statistical Investigator joined the duties (Annex-9), who were later on confirmed as statistical Investigator on permanent basis.

2. Five (05) No's of candidates Including Mr. Maqsood-ur-Rahman' were appointed as Assistant statistical Investigators (BS-17) in the improved, crop estimates project NWFP (Extension wing) of Agriculture Department on temporary basis in light of the recommendation of NWFP Public Service Commission (Annex-10).

3. Later on, all posts of statistical investigators (BS-16) were upgraded and redesignated as Assistant Statistical Officer (BS-17) with effect from 1.7.1997 vide Govt of NWFP Food, Agriculture, Livestock and Corporative Department Notification No. SOE(AD) 11(2)286/91 dated 27/06/1997 (Annex-11) and on the same date all posts of Assistant Statistical Officer (BS-17) of Agriculture (Extension wing) were redesignated as Statistical Officer (BS-17) with a Special Pay of Rs. 150 per month as supervisory pay, with effect from 01/07/1997 vide notification No. SOE(AD)11(2)286/91 dated 27/06/1997 (Annex-12).

4. Separate Seniority lists for Assistant Statistical Officer (BS-17) as stood on 01/03/2003 and for Statistical Officer (supervisory) as it slood on 1.6.2004 were circulated by Director General (Extension) Agriculture (Annex-13), but could not finalized due to abolition of posts of Assistant Statistical Officers (BS-17) after devolution. Needless to mention here that due to devolution plan of 20*1, the posts of Assistant Statistical Officer (supervisory) remained intact. Moreover, the incumbent of the post of Assistant Statistical Officers were posted against the post of Statistical Officer BS-17 (supervisory).

5. The Research and Statistical Assistant (BS-16) of Agriculture Research, who were non Agriculture graduates possessed degree in simple sciences (in Botany, Chemistry and Statistics) were kept beyond the scope of notification and not upgraded. They took the matter to the Service Tribunal, Peshawar on 16/04/1990,

1105/1995 and 28/12/1995 and the Tribunal decided the cases in their favor on 16/06/1991; 16/08/1995 and 19/05/2003, thus they were upgraded and redesignaled as Research Officers (BS-17) with all back benefits irrespective of hossessing degree in Agriculture and Veterinary discipline. The Statistical Officer of the same status and qualification appointment as Statistical Investigators (BS-16) in Crop reporting services (Agriculture Extension) followed the precedent of the above Court cases and submitted an appeal No.752/2008 before the NWFP Service Tribunal on 26/05/2008 praying to remove the existing disparity in pay and upgrade the post of Statistical Investigator in Crop reporting from BS=16 to BS-17 with effect from 1,5.1977 or the date of appointment with back benefits, which was decided on 26.03.2009 that all the present appellants have higher qualification in other sciences. Through the already granted judgments their posts have already been equated with the posts of other graduates. It is however, repeated for further clarily that the cases of the present appellant, of the appellant in previous cases, and of the other similar placed persons are in respect of the notification dated 26/04/1978, and not in respect of notification dated 02.03.1978, which was specifically concerned with Agriculture and Veterinary.

6. In light of the above, we do not have any other alternative, but to accept the present appeals in light of the previous judgment with costs. We direct the official respondents to give the same benefits to the present appellant (Who are BSc 2nd Division in other science like Economics, physics) which have been declared for the other seniority placed persons who are qualified in BSc (Agriculture) or BSc (2nd Division) or BSc Statistics or mathematics with statistics as a subject and who had litigated as mentioned above. The official respondents are further directed to grant the same benefits to all other similarly placed person who have not yet litigated in order to avoid compelling then to enter in to litigation with them (Annex-14).

7: The above judgment was sent to the law Department on 28.04.2009 requesting them to ask the Advocate General, NWEP to file an appeal before the supreme court of Pakistan. The law Department intimated on 08/07/2009 that the case was not fit for further appeal in the supreme court of Pakistan. In view of the udgment of the NWFP, service Tribunal and comments of the law Department a udgment of the NWFP, service Tribunal and comments of the law Department for pole was moved to the Chief Secretary through Finance Department for approval of

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the following proposal. Up gradation of 18 posts of Statistical Investigator from BS-16 to BS-17 and Up gradation of 18 posts of Statistical Investigator from BS-16 to BS-17 and re-designated as statistical Officer from 01/05/1977 or from the date of their appointment.

Approval of Financial Implication amounting to Rs. 79,23,800/-Approval of Financial Implication amounting to Rs. 79,23,800/-The summery was accordingly approved and notification was issued vide No. SOE(AD)111(2)/201/2009 dated 17/02/2010 (Annex-15).

In addition, the Government of Khyber Pakhlunkhwa Agriculture, Liveslock & Cooperative Department accord sanction to the up gradation of the four (04) posts of Statistical Investigator. from BS-16 to BS-17 along with incumbents and re designated these posts as Statistical Officer with effect from 01/05/1977 or from the dale of the appointment vide notification No.SOF(AD)III(2)/201/2011/CRS dated 07/04/2012 (Annex-16).

After implementation of the Service Tribunal decision the case with regard to the seniority issue of Statistical Officer (BS-17) was sent to Establishment Department, Which was accordingly replied dated 17/05/2010 (Annex-17) and the opinion of the Establishment Department are reproduced as under.

Lam directed to refer to Agriculture Department letter No. SOE(AD)17-167/2008 dated 05.05.2010 on the subject and to say that under section-8(4) of the NWFP civil servants, Act 1973, Seniority takes effect from the regular date of appointment to the post.

ii. In the instant case, the posts of Statistical Investigators BS-16 have been upgraded in BS-17 alongwith incumbents and re designated as Statistical Officers with effect from 01/05/1977 or from the date of their appointment latest i.e 05/05/1986 under the order of the competent authority and notification dated 17/02/2010 issued by the Finance Department.

It is therefore advice that the Seniority of the above mentioned Statistical Officer will be considered with effect from the date of their up gradation".

10. The law Department has also endorsed the opinion of the Establishment. Department vide date 02/06/2011 (Annex-18), which are reproduced as under:

"I am directed to refer to Agriculture Department letter No.SOE(AD)14-16/85 dated 14/05/2011 on the subject noted above and to state that the determination of seniority falls within the terms and conditions of service and under Rule 9(3) clause (a) read with rule 9(4) clause (c) of the NWFP government Rules of business, 1985 falls within the domain of Establishment and Administrative Department and that the advice/ Opinion of the E & A Department may be act upon.

11. Mr. Maqsood-Ur-Rehman filed an appeal No.804/212 in the Khyber Pakhtunkhwa Service Tribunal for issuing appropriate directions to respondent No. 1 & 5 to assign/award separate designation to the Statistical Investigator BS-16 upgraded to BS-17 from the designation already assigned to Statistical Officers (BS-17) supervisory directly selected through Public Service Commission in BS-17 or promoted to BS-17 from the post of Statistical Investigator BS-16 in the Department.

12. Decision was arrived in the appeal No.804/212 vide dated 19/10/2015, (Annex-19) which, is as under.

"The Tribunal is therefore of the considered view that without going in to the issue of limitation of the case on technical grounds, the case needs to be examine on merits to meet the ends of natural justice and requirements of equality as enunciated in the constitution. The case is accordingly remitted to the respondent Department with the direction to revisit the case on merits strictly in accordance with law and decide the same within a period of two months after receipt of the instant judgment.

13. The Director, Crop reporting Services Khyber Pakhtunkhwa, Peshawar circulated tentative Seniority list of Statistical Officers (BS-17) Crop reporting

services. Agriculture Department as stood on 01/01/2016 vide No.6013-36/DCRS dated 04/01/2016 (Annex-20).

14. After decision of Khyber Pakhtunkhwa Service Tribunal dated 19/10/2015, Ihe case in respect of the seniority issue of Statistical Officer (BS-17) was again sent to Establishment Department, which was accordingly replied vide, dated 26/01/2016 (Annex-21) and the opinion, of the Establishment Department are reproduced as under.

"I am directed to refer the Agriculture Department letter No.SOE(AD)III(2)291/2014/CRS dated 11/01/2016 on the captioned subject and to state that the Agriculture Department is advised to examine the case in light of Khyber Pakhtunkhwa Service Tribunal Peshawar judgment "read" with Rule-17 of Khyber Pakhtunkhwa Civil Servants (appointment, promotion and transfer) Rules, 1989 and section 8 of Khyber Pakhtunkhwa Civil Servant act, 1973 as well as rules of the cadre concerned and decide the case at their own level as the Establishment is not competent to determine the seniority of officers/officials of the Administrative Department".

14. In the year 2011, the service rules for the technical post of Crop reporting services were notified vide notification No.SOE(AD)II(2)/429/2010 dated 06/06/2011 (Annex-22) which are reproduced as under.

S.No	Nomenclature of Post	Qualification for apptt: by initial recruitment	Age limit	Method of Recruitment
1 2	2 E.D.O Agriculture (Crop Reporting Services) (BS- 19)			5 By promotion on the basis of seniority sum fitness, from amongst the Statistician Crop reporting (BS-18) with seven years service in BS-18 or 12 years service in BS-17 and above.
3	Statistician			By promotion on the

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	(Crop Reporting, Services) (BS- 18)			basis of seniority cumin illness from amongst the Statistical Officers (supervisory) in Crop reporting services with at least five year
-	Statistical	Masler degree in	04 (14) 00	service.
	Officer (Supervisory) (BS-17)	Master degree in Statistic or Economic or Mathematic with Statistic as a compulsory subject in B.A/B.Sc from a recognized University	21 to 32 year	By initial Recruitment

FINDING'S

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TOR # 1. Check the relevant appointment orders and Service Rules of CRS.

Twenty eight (28) nos statistical Investigators BPS-16 were appointed in the year 1985 on adhoc basis in crop estimation project, in which twenty two (22) nos of Statistical Investigators join the duty and later on confirmed as statistical Investigator on permanent basis.

Five (05) No's Assistant Statistical Officers (BS-17) including Mr. Maqsoodur-Rahman were appointed as in the improved crop estimates project NWFP (Extension wing) of Agriculture Department on temporary basis in light of the recommendation of NWFP Public Service Commission.

In the year, 1997, all posts of statistical investigators (BS-16) were upgraded and redesigned as Assistant Statistical Officer. (BS-17) with effect from 01/07/1997 vide Govt of NWFP Food, Agriculture, Livestock and Corporative Department Notification No. SOE(AD) 11(2)286/91 dated 27/06/1997, and on the same date all posts of Assistant Statistical Officer (BS-17) of Agriculture (Extension wing) were redesigned as Statistical Officer (BS-17) with a Special Pay of Rs.150/- per month as supervisory pay with effect from 01/07/1997 vide notification No.SOE(AD)11(2)286/91 dated 27/06/1997. All posts of statistical investigators BPS-16 were upgraded and redesignated as Statistical Officer BPS-17 w.e.f 01/05/1977 OR from the date of their appointment vide notification dated 17/02/2010 in light of the NWFP Service Tribunal decision.

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 Existing Service rules of 	(the	cadre	are:
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S.No	Nomenclature of Post	Qualification for apptt: by Initial Recruitment	Age Limit	Method of Recruitment
12	2 Agriculture (Crop Reporting Services) (BS- 19)	3		By promotion on the basis of seniority sum fitness, from amongst the Statistician Crop reporting (BS-18) with seven years service in BS-18 or 12 years service in BS-17 and 'above.
3	Statistician (Crop Reportin Services) (BS-18)		in 21 .10;	basis of seniority cum filness from amongst (heiStatistical Officers (supervisory) in Crop reporting services with at least five year service.
4	Statistical Officer (Supervisory (BS-17)	Sigusuc as	mic year with a bject	

Analysis.

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2.

The statistical investigators appointed in Crop Reporting services wing are to be considered as statistical Officer BPS-17 with effect from 01/05/1977 OR from the date of their appointment in light of the notification. The Assistant Statistical Officers appointed by the Commission were in BPS-17 and not supervisory. public Service

The qualification for both the posts of Assistant Statistical Officers- BPS-17 and Statistical Investigators BPS-16 are the same i.e.
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sublification to visitors BPS-10 and the statistics of the
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a. Assister
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b. Statistical Investigator (B-16)- b. Statistical Investigator (B-16)- from a recognized University- from a recognized University-
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Master degree
statistics (Sup) (B-11)
c. Statistical Officer (Sup) (B-17)- Economics with statistics as a Economics with statistics as a Economics with statistics as a compulsory subject in BA/BSc from compulsory subject in BA/BSc from
Slatistical Economic subject in a
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c. Statistics compulsory subject view a recognized University
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the statistical officer

TOR # 2. Determine the seniority positions of all the statistic the rules and court decision in the matter.

As per rule-17 of Khyber Pakhtunkhwa Civil Servants (appointment, promotion and transfer) Rules, 1989, the seniority inter se of civil servants appointed to posts in the same basic pay scale in a cadre shall be determined. In the case of persons appointed by initial recruitment, in accordance with the order of merit assigned by the Commission, provided that persons selected (3)

for appointment to post in an earlier selection shall rank senior to the persons In the case of civil servants appointed otherwise, with reference to the dates of their continuous regular appointment in the post; provided that civil selected in a later selection; and servants selected for promotion to a higher post in one batch shall, on their promotion to the higher post, retain their inter se seniority as in the lower post. (b)

As per rule mentioned above, presently the cadre is same and there exists no separate cadre in the Department. Therefore, the seniority in the same cadre be fixed from the date of regular appointment to the said post. The date of Analysis. regular appointment to the said post is 01/05/1977 who were recruited earlier OR

the date of their regular appointment.

TORN3. Recommended the seniority list to be submitted for approval of the From the above detail findings, the tentative senjority list of Statistical Officers BS-17 Crop Reporting Services Agriculture Department, Knyber competent authority. Pakhlunkhwa as it stood on 01/01/2016 circulated by Director Crop Reporting Services vide No. 6013-36/DCRS dated 04/01/2016 is endorsed by the committee and the following seniority position of Statistical Officers (BS-17) Crop reporting services as it stood on 30/04/2016 is concluded. Date of Admissibility as Remarks Statistical Officer BS 17 on Statistical Officer BS-17 on the basis of Up gradation. in light of NWFP Service Tribunal decision and opinion of Establishment Date of Name & Designation Birth S. Мо The inter-se-Law Appointment seniorily of civil 07/01/1985 01/05/1961 servants in a certain cadre lo Mr. Samiullah which promotion is ١ Khan made from Statistical 27/06/1956 08/01/1985 dillerent lower Officer posts, carrying the Mr. Sardar same pay scale 5 Aslam Statistical shall be 01/05/1959 08/01/1985 determined from Officer the date of regular appointment/promo Mr. Haji Muhammad tion of the civil Statistical 08/01/1985 servants in the 23/12/1959 Officer lower post. Mr. Aslam Provided that if the Khan Statistical regular 30/10/1960 08/01/1985 appointment of two Officer or more Civil Mr. Shaukal servants in the 5 lower post is same, Hayal Statistical 01/11/1956 09/01/1985 the civil servants older in age, shall Officer Mr. Syed be treated senior 6 Farman Ali (Annex-23) Shah Statistical 09/01/198 10/04/195 Officer. Mr Zia-Ul

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8 Mr. Liaqat Ali	010111200	· • •	1, JC 8 AD11-3/2000	
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Officer	21/03/1958 12/0	1/1985	Moreover, as per	
9 Mr. Inayalullah	211001		advise of the	
Statistical			Establishment	
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10 Mr. Nadir	\ ·		No.SOR-III(E &AD)1-1/2010	
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12 Mr. Noor-UI	08/07/1959 2		Thate of their up	> · · · · · · · · · · · · · · · · · · ·
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Officer	Illah 27/08/1958	24/08/1985		
13 Mr. Asad L				
Statistical				l B
Officer	01/12/1958	04/04/1987		
14 Mr. Fazli				
Wahab Statistica				1. 1
Officer		1 03/05/1987		
	sood- 24/10/196	1031001100		
15 Mr. Maq Ur-Rehr	nan' (
Statistic	al I			
Officer	110	67 30/05/1994		\ .
16 Mr. Syr				
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17 Mr. Z	anno		• • • • • •	
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PECCOM	ENDATIONS:	•		iends that the
NEOV		hove, the committee	unanimously tecomm eporting services ci	inculated vide
•	In light of the o	Director Crop	eporting services of	
Soniorilv	list prepared. by	1 Director	unanimously recommended and the services ci	
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and link-

No.6013/36DCRS dated 04/01/2016 enclosed as (Annex-20) and mentioned in the seniorily position above is according to rule-17.of the Appointment Promotion and Transfer Rules-2011 and as per instructions of the Establishment Department and Law Department may be sent to the competent authority for approval and further circulation to implement the decision of the Honorable NWFP Services Tribunal decision announced on 26/03/2009 in Service appeal No.752/2008 and other decision of the Honorable Service Tribunal announced on 19/10/2015 in a service

appeal No.804/2012.

3.

Livestock & Dairy Development Department Government of Knyber Pakhtunkhwa, Peshawar Agriculture, Uvestock, Fisheries & Coonerative Department (Extension) Khyber Pakhtunkhwa, Peshawar

Mr. Akhlar Ali Shah Superintendent Liveslock & Dairy Development Department (Extension) Khyber Pakhlunkhwa. Peshawar 3<

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tor, Hisheminao iguar tor, Livestock Research & Development Khyber Pakhlunkhwa, Peshawat Dr. Munipminad-labal-Director

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

a Service

DIATY IS

Petitioner

Dated.

.....Respondents

Execution Petition No. /2016 IN Service Appeal No. 804 /201

Maqsood-ur-Rahman, Statistical Officer (Supervisory) Crop Reporting Services, Khyber Pakhtunkhwa, Peshawar

1.

2.

Versus

- The Govt. of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar.
- The Secretary to Govt. of KPK, Agriculture, Livestock & Cooperative Department, Civil Secretariat, Peshawar.
- 3. The Secretary to Govt. of KPK, Establishment Department, Civil Secretariat, Peshawar.
- 4. The Secretary to Govt. of KPK, Finance Department, Civil Secretariat, Peshawar.
- 5. **The Director General**, Agriculture (Extension), Khyber Pakhtunkhwa, Peshawar...

Execution Petition for directing the Respondents to implement the judgment of this Hon'ble Tribunal dated 19.10.2015 passed in Service Appeal No.804/2012.

Respectfully Sheweth;

1. That petitioner had filed Service Appeal ivo.804/2012 before the Hon'ble Tribunal which was disposed of vide Judgment dated 19.10.2015 (Annex:-A) in the following terms:

"From the perusal of the record, it reveals that before coming into effect of the Service Tribunal Judgment cited

Certified to be ture copy Khybe: ER Service Tribunal, icituus wa Peshawar

Execution Petition No. 255/2-01 Marsond hy Rehman is Gran

5.01.2018

Learned counsel for the petitioner present. Mr. Zia UNand Deputy District Attorney for the respondents present.

Petitioner has filed the present petition for the implementation of the judgment of this Tribunal dated 19.10.2015 passed in service appeal bearing No.804/2012.

Arguments heard. File perused.

Wal

In the above mentioned judgment, this Tribunal held/directed as under

"The case is accordingly remitted to the respondent department with the direction to revisit the case on merits strictly in accordance with law and decide the same within a period of two months after receipt of the instant judgment."

Perusal of the file would show that consequent upon the judgment in question of this Tribunal a committee was constituted to thresh out the facts of the seniority dispute of the parties. The committee also gave its findings and recommendations and finally the respondent department issued order/letter dated 06.12.2017 to the petitioner/appellant whereby the appellant was informed that the respondent department is unable to consider the appeal for assigning separate designation to the Statistical Investigator BS 16 upgraded to BS-17 from the designation already assigned to Statistical Officer BS-17 directly appointed through Public Service Commission in 1987.

In the light of above scenario this Tribunal is of the view that the judgment in question has been implemented. Consequently the present execution petition be consigned to the record room having been satisfied/implemented.

(Muhammad Hamid Mugha I) MEMBER

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BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

Service Appeal No: 766/ 2019

Maqsood Ur Rahman.....Appellant

Versus

Government of KPK & Others.....

REJOINDER ON BEHALF OF APPELLANT IN RESPONSE TO REPLY FILED BY RESPONDENT NO.1, 2 AND 3

Respectfully Sheweth

Preliminary objections:

- 1. That preliminary objections raised by answering respondents are erroneous and frivolous.
- 2. That the appellant has strong cause of action and for that matter has locus standito to file the instant appeal.
- That the appeal is very much maintainable in its present form. All the essential facts have been incorporated in the instant service appeal and the appellant has approached the Hon'ble Tribunal with clean hands. All the necessary parties have been arrayed.
- 4. That the present appeal is based upon bonafide intention and nothing has been concealed from the Hon'ble Tribunal. The appeal is well within time and the Hon'ble Tribunal has exclusive jurisdiction to entertain the instant appeal.
- 5. That no estoppel operates against the appellant in the circumstances.
- The judgment in Service Appeal No: 567/ 2018 and 339/2017 dictates that the Respondent No: 3 is not a Statistical Officer and his Seniority shall be maintained separately. The Appellant shall be promoted 1st to higher scales from the date of his eligibility.

Eacts:

 Incorrect. The notification dated 01-5-1987 confirms the factual position (annexure-A in the main appeal).

2. No comments.

3. Incorrect. The findings recorded by this Hon'ble Tribunal under Para-13 of the judgment in Service Appeal No: 567/ 2018 and 339/2017 well highlight the

factual position with regard to baseless claim of respondents (Annex: I). The Para 13 of the judgment reads;

13. We have observed that Agriculture Department as well as Establishment and Law Department did not properly examine the issue of seniority and badly failed to remove the anomaly. It was noted with concern that Establishment department without proper examination of the case, furnished its advice to determine their seniority in light of Section-8 of Civil Servant Act, 1973 as well as Section-17 of Government of Khyber Pakhtunkhwa Civil Servant (Appointment, Promotion & Transfer rules) 1989, which however was not applicable in such case and furnishing such advice without proper evaluation of the issue in question examination amounts to gross negligence, as the appellant and his other colleagues were kept in constant mental agony. The committee constituted for the purpose also did not comprehend the judgment dated 26.3.2009 in its true letter and spirit, which created an anomalous situation and there was nobody on the ground to properly interpret the said judgment. It was astonishing to note that Director Agriculture, while addressing a letter dated 02.7.2010, had hinted to the anomaly and vide his detailed letter had forecasted the forthcoming complications of seniority and had proposed for maintaining separate seniority for the two categories of officers, but nobody appreciated his suggestions. The same letter contained the question as to whether seniority of two distinct groups/ batches can be amalgamated, where one group is recruited in BPS-17 and another in BPS-16 having separate seniority. We failed to understand the wisdom behind the action, which put BPS-16 officers senior to BPS-17 with justification that BPS-16 officers were recruited earlier. We also feel sorry to notice that a clear judgment was misinterpreted, which created the whole mess. The judgment so announced was based on the earlier judgments of this Tribunal announced on 16.6.1991, 16.8.1995 and 19.5.2003, where the similar nature posts in BPS-16 were up-graded to BPS-17 with effect from 01.5.1977 or from the date of appointment of the incumbents and were only allowed monetary benefits arising out of up-gradation, but were assigned separate designation from the officers appointed directly in BPS-17. In the judgment dated 26.3.2009, the respondents were directed to extend the same benefits to the appellants as well as other similarly placed persons, which benefits was already extended vide judgments announced on 16-6-1991, 16-8-1995 and 19-5-2003

4. Incorrect. Actually the Respondents are hesitant to reply objectively as they have no plausible justification to deny the fact. The judgment in Service Appeal No: 567/ 2018 and 339/2017 elaborates the facts, that reads under Para 14 & 15 of the judgment as;

14. After perusal of the above-mentioned judgments, it can be easily concluded that the wordings "Same Benefits" used in the judgment dated 28-3-2009 was only up-gradation, which was already granted to similarly placed persons to the extent of monetary consideration having no nexus with seniority. It is otherwise an established fact that up-gradation does not confer any right of seniority, but the respondents considered their seniority with effect from the date

of up-gradation i.e. 01.5.1977 or from the date of appointment of the incumbents. thus a batch of up-graded Statistical Investigators, who were originally inducted in BS-16 on adhoc basis were placed senior over a batch of Statistical Officers who were initially recruited in BPS-17 as Assistant Statistical Officers through Public Service Commission with a justification that the post of Statistical Investigators, who were inducted in 1985-86 were up-graded with effect from 01.5.1977, whereas appellant and his other colleagues were inducted in 1987, hence as per rule 17(b) of Government of Khyber Pakhtunkhwa Civil Servant (Appointment, Promotion & Transfer) Rules, 1989 and Section-8 of Civil Servant Act, 1973, seniority will be reckoned from the date of regular appointment to that post, which however was not applicable in the instant case, as the Rules mentioned above provides for seniority inter-se of civil servants appointed to a service or post in one batch, whereas the amalgamated two groups are separate posts in every respect, as from the very beginning, Assistant Statistical Officer (BPS-17) and Statistical Investigator (BPS-16) were two different cadres having separate seniority and amalgamation of their seniority and putting the appellant and his other colleagues juniors to their erstwhile juniors is illogical.

15. We are of the considered opinion that respondents misinterpreted the judgment dated 26.3.2009, as up-gradation of a post along with incumbent with retrospective effect, cannot confer right of seniority upon the incumbents by any cannon of law over another cadre/post, whose incumbents were separately recruited through Public Service Commission in 1987 in BPS-17 holding a separate seniority and separate job description, whereas the incumbents of the up-graded post were inducted in 1985-86 in BPS-16 on adhoc basis, who in due course of time were declared permanent and their posts were up-graded with effect from 01.5.1977. The expression "Up-gradation" is distinct from the expression "Promotion" which is not defined either in the Civil Servant Act or in the rules framed there under, and is restricted to the post (office) and not with the person occupying it. Reliance is placed on 2016 SCMR 859. We are also of the firm opinion that respondents wrongly interpreted Rule 17 (b) and Section-8 of the Rules/ Act ibid, while determining seniority of two distinct groups.

Incorrect. The judgment in Service Appeal No: 567/ 2018 and 339/2017 has well found out that the Respondent No: 3 is not a Statistical Officer and his Seniority shall be maintained separately. The observation under Para-16 of the judgment in Service Appeal No: 567/ 2018 and 339/2017 well elaborates the factual position. The operative Para 16 of the judgment reads;

16. In view of the foregoing discussion, the instant appeal as well as the connected Service Appeal No: 339/2017 are accepted and the impugned orders dated 22.12.2016 and 06.12.2017 are set aside with directions to the respondents to assign separate nomenclature to both the posts as well as to maintain separate seniority list till retirement of the appellant along with his other batch-mates. The appellant along with his other batch-mates stands senior to their erstwhile juniors and shall be considered first for promotion to the next grade, however in case of their deprivation from

promotion on account of impugned seniority list, they shall be considered for promotion with effect from the date, when they stood eligible for promotion in light of this judgment.

In-correct. The Honorable Court had very graciously noted the anomaly and remitted the case to the Department for redressal vide operative para-8 of the judgment in Service Appeal No: 804/2012 dated 19.10.2015 (Annex: M in main Appeal). The Hon'ble Tribunal also pin pointed the anomaly in para-11 of the judgment dated 02.9.2021. Para-11 of the judgment reads,

In the meanwhile, the present appellant filed Service Appeal No. 11. 804/ 2012 for issuing appropriate directions to respondents to assign/ award separate designation to the Statistical Investigators (BPS-16) upgraded to (BPS-17) from the designation already assigned to Statistical Officers in BPS-17 or promoted to BPS-17 from the post of Statistical Investigator (BPS-16) in the Department. This Tribunal vide judgment dated 19-10-2015 remitted the matter to the respondents with observations that up-gradation of the private respondents to BPS-17 and given the same effect from 01-5-1977 appears to have created an anomalous situation as the appellant has been ranked junior to his erstwhile juniors, but inspite of clear observations in the said judgment, the respondents amalgamated the seniority of two distinct groups together vide orders dated 04.01.-2016 putting the appellant as well as his other colleagues as juniors to their erstwhile juniors, against which the appellant as well as his colleagues preferred departmental appeals.

- 7. In-correct. The observations recorded under Para- 13, 14, 15 & 16 in the Judgment dated 02.9.2021 confirm that the seniority of two distinct cadre posts was mindlessly amalgamated and was against all previous Notifications/ Court Judgments.
- 8. In-correct. The Honorable Court had very graciously set aside the notification dated 22.12.2016 and 06.12.2017.
- 9. Incorrect. The appeal is well within time and the Hon'ble Tribunal has exclusive jurisdiction to entertain the same.

Grounds

- A. In-correct. As replied in para-5 above.
- B. In-correct. As replied in para-3 & 4 above.
- C. Incorrect, replies under para-3, 4 & 5 above are re-iterated.
- D. In-correct as explained under Para-C above.

In-correct as explained under Para-7 above

Incorrect. The observations of this Hon'ble Tribunal in para-13 of the judgment dated 02.9.2021 in Service Appeal No: 567/ 2018 and 339/2017 found out the fact as under,

G. Incorrect as explained under para-8 above.

H. In-correct. Reply under para-8 above is re-iterated.

No comments:

It is therefore humbly prayed that the reply of answering respondents No: 1, 2 and 3 may graciously be rejected and the appeal as prayed for may graciously be accepted with costs.

Through,

Appellant

Taimur Ali Khan

Dated: 03/02 /2022

Advocate, High Court

Verification

Verified that the contents of this rejoinder are true and correct to the best of my knowledge and belief and nothing has been concealed from this Hon'ble Tribunal.



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F.

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

Amended Service Appeal No. 567 /2018

Magsood-ùr-Rahman. Statistical Officer (Supervisory) Crop Reporting Services, Khyber Pakhtunkhwa, Peshawar N

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VERSUS

- The Govt. of Khyber Pakhtunkhwa -through Chief Secretary Civil-Secretariat, Peshawar
- . The Secretary to Govt. of KPK, Agriculture, Livestock & Cooperative Department, Civil Secretariat, Peshawar
 - Samiullah Khan, Statistical Officer, Crop Reporting Services, District Tank.
- Muhammad Zahid, Statistical Officer, Crop Reporting Services, District Nowshera.
- Munir Ahmad, Statistical Officer, Crop Reporting Services, District D.I.Khan.
- 6. :<u>Muhammad Áslam</u>, Statistical Officer. Crop Reporting Services, District D.I.Khan.
- 7. Shaukat Hayat; Statistical Officer, Crop Reporting Services, District Swabi.
- 8. <u>Haji Muhammad,</u> Statistical Officer, Crop Reporting Services District Malakand

Aslam Khan, Statistical Officer, Crop Reporting Services, District Bannu.



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on's Hon'ble POST to BS-17 with

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 Syed Farman Ali Shah. Statistical Officer. Crop Reporting Services, District Abbottabad. Zia-ul-Islam. Statistical Officer. Crop Reporting Services, District Nowshera. Lianal Ali. Statistical Officer, Crop Reporting Services, District-Dir Lower. Inavatullali. Statistical Officer, Crop Reporting Services, District Lakki Marwat. Tarid Usman. Statistical Officer, Crop Reporting Services, District Swat. Moor-ul-Islam. Statistical Officer, Crop Reporting Services, District Swat. Moor-ul-Islam. Statistical Officer, Crop Reporting Services, District Swat. Moor-ul-Islam. Statistical Officer, Crop Reporting Services, District Chirral. Faraz Ehsin. Statistical Officer, Crop Reporting Services, Peshawar. Reported Officer, Crop Reporting Services, Peshawar. Respondent Statistical Officer, Crop Reporting Services, Peshawar. Respondent Statistical Officer, Crop Reporting Services, Peshawar. 			2
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SERVICE TRIBUNALS ACT, 1974 AGAINST THE IMPUGNED FINAL ORDER PASSED VIDE AGRICULTURE DEPARTMENT LETTER 06.12.2017 PURSUANT TO THE DECISION IN SERVICE APPEAL NO.804/2012 WHEREBY THE RESPONDENTS REFUSED TO ASSIGN A DIFFERENT DESIGNATION TO THE STATISTICAL INVESTIGATORS BS-16 UP-GRADED TO BS-17 FROM THE DESIGNATION ALREADY ASSIGNED TO BS-17

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PUBLIC SERVICE THROUGH APPOINTED DIRECTLY OFFICERS. COMMISSION OR PROMOTED TO BS-17 AGAINST WHICH APPELLANT PREFERRED DEPARTMENTAL REPRESENTATION ON 22.12.201 BUT THE SAME WAS NOT DISPOSED OFF WITHIN THE STATUTORY PERIOD OF 90 DAYS

PRAYER:

On acceptance of the instant appeal, this honorable Tribunal may graciously set aside the impugned order issued vide letter dated 06.12.2017 and direct the Department to up-grade the post of Statistical Investigators BS-16 to BS-17 with effect from 1.5.1977 either without changing their designation or allow them the designation other than Assistant Statistical Officer/ Statistical Officer, the precedent being followed in pursuance of the previous judgments as well as numerous notifications through which the posts of Agricultural and Non-Agricultural graduates were up-graded from BS-16 to BS-17 with effect from 1.5.1977.

Respectfully Sheweth,

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3.

Facts giving rise to the present appeal are as under:-

ATTESTED

Tribunal

That appellant was appointed as Assistant Statistical Officer (BS-17) under the Service Rules (Annex: A) approved in 1981. According to the said Service Rules. there were two categories of officers in CRS.

(District in-charge) Assistant Statistical Officer, BS-17 i., (Tehsil / Circle In-charge) Statistical Investigator, BS-16 ii. •

That vide Notification dated 27.06.1997 (Annex;-B), the post of Statistical Investigator BS-16 was upgraded to BS-17 and re-designated as Assistant Statistical Officer.

That according to policy of the Finance Department dirculated vide letter dated 2.3.1978, special pay of Rs.150/= is admissible to those post who possessed the prescribed minimum qualification for the lower post in the Department and who supervised the work of at least one, subsequently enhanced to two officers in Grade 17.

That due to the developments mentioned under para-2 & 3 above, the post a of Assistant Statistical Officer (District In-charge) BS-17 was re-designated

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BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

Service Appeal No. 567/2018

Date of Institution Date of Decision

12.04.2018 02.09.2021



Mr. Maqsood-ur-Rahman, Statistical Officer (Supervisory) Crop Reporting Services, Khyber Pakhtunkhwa, Peshawar.

(Appellant)

VERSUS

The Government of Khyber Pakhtunkhwa, through Chief Secretary, Civil Secretariat, Peshawar and others. (Respondents)

ALI AZIM AFRIDI Advocate

USMAN GHANI. District Attorney

NOOR MUHAMMAD KHATTAK Ádvocate.

SALAH-UD-DIN ATIQ-UR-REHMAN WAZIR For Appellant

For Official Respondents No.1 & 2

For Private Respondent No.3

MEMBER (JUDICIAL) MEMBER (EXECUTIVE)

JUDGMENT

ATIQ-UR-REHMAN WAZIR MEMBER (E):- This single judgment shall dispose of the instant service appeal as well as the connected Service Appeal bearing No. 339/2017, Mr. Magsood Ur Rehman Vs Government of Khyber Pakhtunkhwa through Chief Secretary Civil Secretariat, Peshawar and others, as common question of law and fact are involved therein.



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Brief facts of the case are that the appellant was appointed as Assistant Statistical Officer BPS-17 in 1987 through initial recruitment on the recommendations of Public Service Commission under the service rules approved in 1981 and according to such rules, there were two categories of officers in crop reporting services i.e. Assistant Statistical Officer BPS-17 and Statistical Investigators BPS-16. The post of Statistical Investigators was up-graded vide order dated 27-06-1997 with new nomenclature as Assistant Statistical Officer, whereas the post of Assistant Statistical Officer was re-designated as Statistical Officer with provision of special pay of Rs. 150/pm vide order dated 27-06-1997. Later on up-gradation of the post of Statistical Investigators to BPS-17 was given retrospective effect vide order dated 17-02-2010 and such up-gradation was considered with effect from 01-05-1977 in pursuance of judgment dated 26-03-2009 rendered by this Tribunal in Service Appeal bearing No. 740/2008 titled "Shaukat Hayat VS Government of N.W.F.P through Chief Secretary and others". The post of Statistical Investigators was up-graded to BPS-17, but the post of Assistant Statistical Officer was also maintained in BPS-17, which created an anomalous situation with regard to determination of seniority between the two categories of posts. The respondents referred the issue to establishment as well law department and finally a committee was constituted to resolve the issue of their seniority. The committee considered the issue in light of advice of establishment department as well as judgment of this Tribunal dated 26-03-2009 and finally seniority of the two posts was amalgamated but Assistant Statistical Officer were placed juniors to Statistical Investigators, against which the appellant filed departmental appeal, which was rejected vide impugned order dated 06-12-2017, hence the instant service appeal as well as the connected Service Appeal No. 339/2017. In the instant service appeal, the appellant prayed that the post of Statistical Investigators may be up-graded without changing its nomenclature or allow them the nomenclature other than Assistant Statistical Officer, so as to maintain the separate entity of the post of Assistant Statistical Officer, whose incumbents were recruited through Public Service Commission from those, whose FESTED

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posts have been up-graded. In the connected service appeal, the appellant prayed that impugned notification/revised final seniority list dated 22-12-2016 may be set aside, where the appellant is placed junior to his erstwhile juniors.

03. Learned counsel for the appellant has contended that the appellant was not treated in accordance with law, rules and policy and the respondents acted in violation of Articale 4 of the constitution; that while allowing similar up-gradation of BPS-16 posts in other attached departments of agriculture department, a separate designation was allowed to the up-graded officers and their seniority was never integrated with the supervisory officers, as is evident from notification dated 02-03-1987; that a different vardstick is used in respect of Grop reporting services, which is

discriminatory and in clear violation of judgment dated 26-03-2009; that DG. Agriculture vide letter dated 02-07-2010 had hinted to the anomaly and had proposed for maintaining separate seniority for the two categories of officers, but inspite of the same, the impugned final seniority list was unlawfully issued in violation of the law; that Section-8 of the Civil Servant Act, 1973 is applicable to a post in one cadre or one batch, whereas in the instant case, there are two different posts with different job natures, which cannot be amalgamated; that due to the impugned revised seniority list, the appellant as well as his other colleagues have become juniors to their erstwhile juniors and who were previously their sub-ordinates, which has resulted in sericus miscarriage of justice; that seniority of the appellant has been changed after 30 years of service by placing respondent No. 14, Mr. Fazli Wahab as senior to the appellant; that up-gradation is meant only for-mohetary benefits and not for seniority. The learned counsel prayed that in order to meet the ends of justice, the instant appeal as well as the connected service appeal may be accepted as prayed for.

of private respondents was up-graded in light of judgment dated 25-03-2009, passed

the respondents in the said appeal; that the Notification dated 07.04.2012, issued regarding the up-gradation of the private respondents was never challenged by the appellant, hence the instant appeal is barred by time; that as per section- 8 of Civil Servant Act, 1973 and Section-17 of Government of Khyber Pakhtunkhwa Civil Servants (Appointment, Promotion & Transfer) Rules, 1989, seniority is determined from the date of regular appointment to a post and private respondents were recruited earlier then the appellant.

Learned District Attorney appearing on behalf of official respondents No. 1 05. & 2 has contended that seniority of the two post was amalgamated in light of judgment dated 26-03-2009, as such benefit was granted by this honorable Tribunal to the private respondents, hence in light of such judgment, the private respondents were declared senior to the appellant and others; that seniority takes effect from the date of regular appointment to the post, therefore, the date of up-gradation of the officers is considered as the date of their appointment and thus in conformity with Section-8 of Civil Servant Act, 1973; that seniority of statistical officers was issued after approval of the competent authority i.e. Chief Secretary vide notification dated 22-12-2016; that a critical study of the case was carried out departmentally as well as shared with law and establishment department; that a committee was constituted for the purpose to resolve the issue of seniority and the committee thoroughly examined the issue in light of advice of establishment and iaw department and formulated recommendations and in light of such recommendations, the seniority of two posts was combined.

06. We have heard learned counsel for the parties and have perused the record.

07. Record reveals that in the year 1972, the government upgraded the 07. Record reveals that in the year 1972, the government upgraded the professional and non-professional posts in agriculture department from BPS-11 to the Tribunal Peshawar BPS-16. In the year 1978, in the light of Federal Government decision, the provincial government of this province up-graded the posts of Agriculture Assistants, Veterinary Assistants, Soil Conservation Assistants, research assistants and other equivalent professional posts from BPS-16 to BPS-17 with effect from 01 05-1977, while the posts occupied by science graduates in other disciplines like Botany, Zoology, Chemistry and Statistics working in Agriculture department were not up-graded.

According to service rules notified vide government notification dated 01-08. 02-1981, the appellant was appointed as Assistant Statistical Officer (BPS-17) in 1987 - through initial recruitment on the recommendations of Public Service Commission, but before his appointment, a batch consisting of 28 candidates were appointed as Statistical Investigators (BPS-16) in the year 1985 on adhoc basis in crop estimation project, in which 22 candidates joined duty as Statistical Investigators, who were later on confirmed as Statistical Investigators on permanent basis. In order to open avenues of further promotions for the post of statistical investigators, the said service rules notified on 01-02-1981 were amended in 1989 and according to the amended service rules, there were two categories of officers in crop reporting services i.e Assistant Statistical Officer (BPS-17) District In-charge and Statistical Investigators(BPS-16) Tehsil/Circle In-charge. As per service rules, 50% of the posts of Assistant Statistical Officers were required to be filled in by initial recruitment, whereas the remaining 50% were required to be filled in through promotion from amongst the posts of Statistical investigators based on seniority cum fitness basis with at least five years service as such.

09. In 1997, all the posts of statistical investigators (BPS-16) were up-graded and re-designated as Assistant Statistical Officers(BPS-17) w.e.f 01-07-1997 vide order dated 27-06-1997 and on the same date, all posts of Assistant Statistical Officers (BPS-17) were re-designated as Statistical Officers(BPS-17) with a special pay of Rs. 150/pm as supervisory pay with effect from 01-07-1997 vide order dated 27-06-1997. Separate seniority lists for Assistant Statistical Officers(BPS-17) as stood VER ON 01-03-2003 and for Statistical Officers (Supervisory), as stood on 01-06-2004 were circulated, but in the meanwhile posts of Statistical Investigators (Up-graded as

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Assistant Statistical Officers(BPS-17) were abolished in the wake of devolution plan 2001, whereas the posts of Assistant Statistical Officer (Up-graded as Statistical Officer Supervisory BPS-17) remained intact, but in order to accommodate the incumbents of the abolished post, they were also posted against the posts of Statistical Officer (Supervisory), but their seniority was separately maintained till amalgamation of the seniority of the two groups of officers vide impugned notification dated 22-12-2016

Simultaneously another developing story of the Statistical Investigators 10. (BPS-16), whose posts had not been up-graded with their other colleagues at that particular time, as they were possessing degrees other than agriculture, took the matter to this Tribunal vide Service Appeal No. 27/1990 dated 16-04-1990, Service Appeals No. 359/1995, 360/1995, 361/1995, 362/1995 dated 21-05-1995 and Service Appeal No. 9/1995 dated 28-12-1995. The service Tribunal decided the cases in their favor vide judgment dated 16-06-1991, 16-08-1995 and 19-05-2003, thus their posts were up-graded to BPS-17 irrespective of possessing degree in agriculture and veterinary discipline with effect from 01-05-1977 or from the date of their appointments and were allowed monitory benefits, but were assigned separate designation from the officers appointed directly in BPS-17 through public service commission. The Statistical Investigators (BPS-16), whose posts had already been up-graded to BPS-17 with effect from 01-07-1997 also filed Service Appeals before this Tribunal and prayed for their up-gradation with effect from 01-05-1977 or from the date of their appointments, which was decided in their favor vide judgment dated 26-03-2009, operative part of which is reproduced as under:

"In the light of the above, we do not have any other alternative, but to accept the present appeals in the light of the previous judgments, with costs. We direct the official respondents to give the same benefits to the present appellants (who are B.Sc (2rd Division) in other sciences, like Economics, Physics) which have been declared for the other similarly placed persons who were qualified in B.Sc Agriculture or B.Sc 2rd Division or B.Sc Statistics or Mathematics with Statistics as a subject and who had litigated as mentioned above. The official respondents are further directed to grant the same benefits to all other similarly placed persons, who have Not yet litigated, in order to avoid compelling them to enter into litigation with them."

In pursuance of the above mentioned judgment, the respondents upgraded all such posts with effect from 01-05-1977 or from the dates of their

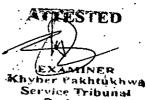


appointments against such posts vide order dated 17-02-2010 and 07-04-2012. After implementation of the judgment, the issue of seniority erupted amongst the two groups i.e. Assistant Statistical Officer (BPS-17) and Statistical Officer (Supervisory BPS-17), the former being inducted in BPS-16 as statistical investigators in 1985, whereas the later inducted in BPS-17 as Assistant Statistical Officer through Public Service Commission. Both the groups were having separate seniority list until amalgamation of the seniority of both the groups in 2016. In order to resolve the issue, the case lingered on for quite some time amongst the respondent Departments but they did not arrive at a logical conclusion.

11. In the meanwhile, the present appellant filed Service Appeal No. 804/2012 for issuing appropriate directions to respondents to assign/award separate designation to the Statistical Investigators (BPS-16) up-graded to (BPS-17) from the designation already assigned to Statistical Officers in BPS-17 or promoted to BPS-17 from the post of Statistical Investigator(BPS-16) in the department. This Tribunal wide its judgment dated 19-10-2015 remitted the matter to the respondents with observations that up-gradation of the private respondents to BPS-17 and given the same effect from 01-05-1977 appears to have created an anomalous situation as the appellant has been ranked junior to his erstwhile juniors, but inspite of clear observations in the said judgment, the respondents amalgamated the seniority of two distinct groups together vide order dated 04-01-2016 putting the appellant as well as his other colleagues as juniors to their erstwhile juniors, against which the appellant as well as his colleagues preferred departmental appeals.

12. Finally, the respondent departments constituted a committee vide order dated 28-03-2016 to settle the issue of seniority. The committee examined the issue in light of the advice of Establishment Department, Law Department and judgment of this Tribunal Dated 26-03-2009.

13. We have observed that Agriculture Department as well as Establishment and Law Department did not properly examine the issue of seniority and badly falled to remove the anomaly. It was noted with concern that Establishment department without proper examination of the case, furnished its advice to determine their seniority in light of Section-8 of Civil Servarit Act, 1973 as well as Section-17 of Government of Khyber Pakhtunkhwa Civil Servant (Appointment, Promotion & Transfer rules) 1989, which however was not applicable in such case and furnishing. such advice without proper evaluation of the issue in question examination amounts to gross negligence, as the appellant and his other colleagues were kept in constant mental agony. The committee constituted for the purpose also did not comprehend the judgment dated 26-03-2009 in its true letter and spirit, which created an anomalous situation and there was nobody on the ground to properly interpret the said judgment. It was astonishing to note that Director Agriculture, while addressing a letter dated 02-07-2010, had hinted to the anomaly and vide his detailed letter had forecasted the forthcoming complications of seniority and had proposed for maintaining separate seniority for the two categories of officers, but nobody appreciated his suggestions. The same letter contained the question as to whether seniority of two distinct groups/batches can be amalgamated, where one group is recruited in BPS-17 and another in BPS-16 having separate seniority. We failed to understand the wisdom behind the action, which put BPS-16 officers senior to BPS-17 with justification that BPS-16 officers were recruited earlier. We also feel sorry to notice that a clear judgment was mis-interpreted, which created the whole mess. The judgment so announced was based on the earlier judgments of this Tribunal announced on 16-06-1991, 16-08-1995 and 19-05-2003, where the similar nature posts in BPS-16 were up-graded to BPS-17 with effect from 01-05-1977 or from the date of appointment of the incumbents and were only allowed monitory benefits arising out of up-gradation, but were assigned separate designation from the officers appointed directly in BPS-17. In the judgment dated 26-03-2009, respondents were directed to extend the same benefit to the appellants as well as other similarly placed persons, which benefit was already extended vide judgments appounced on 16-06-1991,16-08-1995 and 19-05-2003.



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After perusal of the above-mentioned judgments, it can be easily concluded that the wordings "same benefit" used in the judgment dated 26-03-2009 was only up-gradation, which was already granted to similarly placed persons to the extent of monetary consideration having no nexus with seniority. It is otherwise an established fact that up-gradation does not confer any right of seniority, but the respondents considered their seniority with effect from the date of up-gradation i.e. 01-05-1977 or from the date of appointment of the incumbents, thus a batch of up, graded statistical investigators, who were originally inducted in BIS-16 on ad-hoc basis were placed senior over a batch of Statistical Officers, who were initially recruited in BPS-17 as Assistant Statistical Officers through Public Service Commission with a justification that the post of Statistical Investigators, who were inducted in 1985-86 were up-graded with effect from 01-05-1977, whereas appellant and his other colleagues were inducted in 1987, hence as per rule 17 (b) of Government of Khyber Pakhtunkhwa Civil Servant (Appointment, Promotion & Transfer) Rules, 1989 and Section-8 of Civil Servant Act, 1973, seniority will be reckoned from the date of regular appointment to that post, which however was not applicable in the instant case, as the Rules mentioned above provides for Semiority inter-se of civil servants appointed to a service cadre or post in one batch, whereas the amalgamated two groups are separate posts in every respect, as from the very beginning, Assistant Statistical Officer (BPS-17) and Statistical Investigator (BPS-16) were two different cadres having separate seniority and amalgamation of their seniority and putting the appellant and his other colleagues junicity to their erstwhile juniors is illogical.

We are of the considered opinion that respondents inisinterpreted the 15. judgment dated 26-03-2009, as up-gradation of a post along-with incumbent with retrospective effect, cannot confer right of seniority upon the incumbents by any canon of law over another cadre/post, whose incumbents were separately recruited in 1097 in RPS-17 holding a separate seniority

and a separate job description; whereas the incumbents of the up-graded post were inducted in 1985-86 in BPS-16 on ad-hoc basis, who in due course of time were declared permanent and their posts were up-graded with effect from 01-05-1977. The expression "Up-gradation" is distinct from the expression "Promotion" which is not defined either in the Civil Servant Act or in the Rules framed thereunder, and is restricted to the post (office) and not with the person occupying it. Reliance is placed on 2016 SCMR 859.We are also of the firm opinion that respondents wrongly interpreted Rule 17 (b) and Section-8 of the Rules/Act ibid, while determining seniority of two distinct groups.

16. In view of the foregoing discussion, the instant abpeal as well as the connected service appeal No. 339/2017 are accepted and the impugned orders dated 22-12-2016 and 06-12-2017 are set aside with directions to the respondents to assign separate nomenclature to both the posts as well as to maintain separate seniority list till retirement of the appellant alongwith his other batch-mates. The appellant alongwith his other batch-mates stands senior to their erstwhile junjors and shall be considered first for promotion to the next grade, however in case of their deprivation from promotion on account of impugned seniority list, they shall be considered for promotion with effect from the date, when they stood eligible for promotion in light of this judgment. Parties are left to bear their own costs. File be consigned to record room.

ANNOUNCED ji. 02.09.2021 REHMAN WAZIR) (SALAH-UD-DIN) MEMBER (EXECUTIVE) MEMBER (JUDÍCIAL) Certified to be ture copy MINER ber Pakhtunkhwa vice Tribunal

Pashawar

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SEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

Service Appeal No. 339 /2017

<u>Mr. Maqsood-ur-Rahman</u> Statistical Officer (Supervisory) Cron Reporting Services

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Crop Reporting Services Khyber Pakhtunkhwa, Peshawar

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... Appellant

The Govt. of Khyber Pakhtunkhwa through Chief Secretary Civil Secretariat, Peshawar

<u>The Secretary</u> Govt. of Khyber Pakhtunkhwa Agriculture, Livestock & Cooperative Department Civil Secretariat, Peshawar.

<u>Mr. Samiullah Khan,</u> Statistician (OPS), Crop Reporting Service, Headquarters, Peshawar

Mr. Haji Muhammad Statistical Officer, Crop Reporting Service, Malakand

Mr. Aslam Khan, Statistical Officer, Crop Reporting Service, Bannu

<u>Mr. Shoukat Hayat</u> Statistical Officer, Crop Reporting Service, Swabi

7. <u>Mr. Asadullah,</u> Statistical Officer, Crop Reporting Service, Chitral

> Mr. Zia-ul-Islam, Statistical Officer, Crop Reporting Service, Nowshera.

Mr. Liagat Ali. Statistical Officer. Crop Reporting Service, Dir Lower.

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02.09.2021

1 No. 339/2017 May Sood - we Kalman Vs Gont

Mr. Ali Azim Afridi, Advocate for the appellant present. Mi Usman Ghani, District Attorney for official respondents No. 1 & 2 present Noor Muhammad Khattak, Advocate for private respondent No.3 present. Arguments heard and record perused.

Vide our detailed judgment of today passed in Service Appeal bearing No.567/2018 titled "Maqsood-ur-Rehman Vs. Government of Khyber Pakhtunkhwa, through Chief Secretary, Civil Secretariat, Peshawar and others", the instant appeal is accepted and the impugned orders dated 22-12-2016 and 06-12-2017 are set aside with directions to the respondents to assign separate nomenclature to both the posts as well as to maintain separate seniority list till retirement of the appellant along with his other batch-mates. The appellant alongwith his other batch-mates stands senior to their erstwhile juniors and shall be considered first for promotion to the next grade, however in case of their deprivation from promotion on account of impugned seniority list, they shall be considered for promotion with effect from the date, when they stood eligible for promotion in light of this judgment. Parties are left to bear their own costs. File be consigned to record room.

ANNOUNCED 02.09.2021

(ATIQ-UR-REHMAN WAZIR) (SALAH-UD-DIN) MEMBER (EXECUTIVE) MEMBER (JUDICIAL) Sate of Presentation of Application Number of Words Certified in he ture cop Conving Fee. ÆR Urgent N: M akhtunkhwa 100 Jeral ervice Tribunal. Peshawa Sume of Copylest. Bran of Complection of Copy Dere of Definery of Copy=

A Street	GOVERNMENT OF HYBER PAKHTUNKHWA AGRICULTURE THESTOCK & COOPERATIVE DEPARTMENT NO. SCE. (D)V-7/PSB/Maqsood/CRS/22 / 4/0 2 Dated Fernawar, the 1+ December, 2022	-
То		
	The Section Officer (PSB), Establishment Department, Khyber Pakhtunkhwa, Poshawar,	
Subject:	PROMOTION TO THE POST OF STATISTICIAN (BS-18) TO THE POST OF DIRECTOR (BS-19) AND TO THE POST OF DIRECTOR GENERAL (BS-20) IN LIGHT OF COURT JUDGEMENT	

I am directed to refer to the subject cited above and to enclose herewith 07 sets of working papers in respect of Mr. Maqsood ur Rehman an officer of Crop Reporting Services who had filed a Service Appeal No. 339/17 & 567/2018, wherein the appellant has prayed three steps promotion which was delayed during his service because of the seniority disputes in the department.

02. It is submitted that the Officer concerned has already been promoted to BS-18 on regular basis on 29.01.2021 and retired on 07th September, 2021 on superannuation (Annexura-II-III). However, he had filed court cases in 2017 and 2018 for seniority against officers who were junior to him but they ware considered senior vide court Judgment 26.03.2009 (Annex-IV) as well as Notification dated 22.12.2016 and 06.12.2017 (Annexure-V-VI). Accordingly, his Colleague were promoted to BS-18, then to BS-19 and finally to BS-20. Now the Service Tribunal accepted the appeals and set aside boin the above Notifications and entitled him for promotion to higher grade since when he became eligible (Annexure-VII). The department has already filed CPLA in Supreme Court of Pakistan (Annexure-VIII). However, the Hon'ble Service Tribunal in its hearing dated 20.10.2022 in Execution Petition directed the respondents to submit compliance report (Annexure-IX). Therefore, the case is submitted for conditional implementation in *light of Service Tribunal Judgement*.

02. Considering the gravity of the situation the working papers may kindly be placed before Provincial Selection Board for its consideration, please.

Encls. As Above:

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Endet. Of even No. & Date:

SECTION OFFICER-ESTT:

, Copy forwarded to:

 The Director, Crop Reporting Services, Khyber Pakhtunkhwa, Peshawar.
 P.S to Secretary Agriculture, Livestock, Fisheries & Cooperative Department Khyber Pakhtunkhwa, Peshawar.

3. P.A to Deputy Secretary (Admn) Agriculture, Vives x4, Esherias & Cuoperative Department
 Khyber Pakhtunkhwa, Peshawar.
 4. Master File

SECTION OFFICER-ESTT: