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Court of	 	 	
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Case No		020/20	23

?	Case	No620/ 2023
S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	. 2	3
1-	21/03/2023	The appeal of Mr. Zohra Begum resubmitted today
·	,	by Mr. Muhammad Ayub Khan Shinwari Advocate. It is fixed
	~	for preliminary hearing before Single Bench at Peshawar
	,	on Parcha Peshi is given to appellant and his
		counsel.
	,	
		By the order of Chairman
		REGISTRAR
		KINGIS (16/41C)
	•	

The appeal of Mst. Zohra Begum r/o Palai Pul near Charbagh received today i.e. on 07.03.2023 is incomplete on the following score which is returned to the co Counsel for the appealant for completion and resubmission within 15 days.

Annexure-A of the appeal is illegible which may be replaced by legible/better one.

No. 902 /S.T.

Dt. 08-03 /2023

REGISTRAR
SERVICE TRIBUNAL
KHYBER PAKHTUNKHWA
PESHAWAR.

M. Ayub Khan Shinwari Adv. High Court at Peshawar.

20-3.2023

Re-solunited often completion

IN THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

	10-	٠,
Service Appeal No	620	_/2Ò23
		_

Zuhra Begum

.....Appellant

Versus

Government of KPK through Secretary Health & others

....Respondents

INDEX

S. No	Description of Document	Dated	Annex	Pg No
1.	Service Appeal and Affidavit			1-4
2.	Copy of Appointment order of Appellant		A	5
3.	Copy of regularization order		В	3-7
4.	Copy of service book		C	2-15
5.	Copy of Office Order		D	12
6.	Copy of Departmental appeal	•	E	17
7.	Copy of Judgment in Service Appeal No 1970/19		F	1-8-23
8	Wakalt Nama			24
			· .	

Dated:

/2023

Appellant,

Through

Muhammad Ayub Khan Shinwari

LL.B; LL.M

ADVOCATE
Supreme Court of Pakistan

CHAMBER

7-A, Haroon Mansion, Khyber Bazar, Peshawar Cell: (Clerk) 03219068514

Email: mak_shinwari@yahoo.com

IN THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR •

	190	
Service Appeal No	<u>620</u>	_/2023

Zohra Begum, R/o Palai Pul near Charbagh, Turangzai, Charsadda

..Appellant

Versus

- 1. Secretary to Government of Khyber Pakhtunkhwa, Department of Health, Peshawar.
- 2. Secretary to Government of Khyber Pakhtunkhwa, Finance Department, Peshawar.
- 3. Director General Health Services, Khyber Pakhtunkhwa, Peshawar.
- 4. District Health Officer, Charsadda
- 5. District Account Officer, Charsadda

....Respondents

Service Appeal Under Section 4 of Khyber Pakhtunkhwa Service Tribunal Act, 1974

Respectfully Sheweth,

Brief but relevant facts of the case are as follows:

- 1. That the appellant was appointed as Lady Health Worker in the respondent Department on fixed pay by the competent authority in the prescribed manner after fulfilling all the codal formalities vide appointment order dated 06-07-1994. (Copy of the appointment order is appended herewith as Annex-A)
- 2. That the said contract was extended from time to time. Meanwhile the Government of Khyber Pakhtunkhwa promulgated Khyber Pakhtunkhwa Regulation of lady Health Workers Program and Employees (Regularization



and Standardization) Act, 2014 the services of all the contract employees were regularized.

- 3. That in pursuance of the aforesaid Act the respondents regularized the services of the Appellant and her colleagues vide Office Order dated 24-09-2014. (Copy of Regularization order is appended herewith as **Annex-B**)
- 4. That now the appellant has retired from service on attaining the age of superannuation with effect from 04-04-2021 vide Office Order dated 24-04-2021 but the respondents are not preparing her pension papers for her monthly pension and other retiring benefits. (Copy of Service Book and Office Order is appended herewith as **Annex-C & D**)
- 5. That feeling aggrieved of the aforesaid act of respondents, the appellant filed Departmental Appeal which has not been decided yet and the statutory period for deciding the Departmental Appeal has lapsed. (Copy of the Departmental Appeal is filed herewith and annexed as **Annex-E**)

Hence, the instant Service Appeal on the following amongst other grounds:

Grounds:

- a. That the impugned act of respondent Department is against the law, illegal, unlawful and without lawful authority.
- b. That the controversy involved in the title Service Appeal has been decided by this Honorable Court in Service Appeal No 1970/2019 vide Judgment dated 15-07-2021. (Copy of Judgment is filed herewith and annexed as **Annex-F**)
- c. That the treatment met to the Appellant is against the fundamental rights of the Petitioners enshrined and protected under the Constitution of Islamic Republic of Pakistan, 1973.
- d. That under the rule 2.3 of West Pakistan Civil Services Pension Rules, 1963, the service of the Appellant with effect from dates of appointment till date of regularization shall be counted for pension or gratuity.
- e. That the treatment met to the Appellant is against the dictums of August Supreme Court of Pakistan and this Honorable Tribunal.
- f. That the treatment met to the Appellant is not only based on discrimination but also the same is based on colorful exercise of powers which is not warranted under law.
- g. That the treatment met to the Appellant is not only against the principles of natural justice but also against the settled principles of administrative law.

3

h. That the Appellant crave permission of this Honorable Tribunal to rely on other grounds at the time of arguments and produce any additional document if required in support of his Service Appeal.

It is, therefore, prayed that on acceptance of the title Service Appeal, the impugned Notification may kindly be set aside and the respondents may kindly be directed to prepare and process the pension papers of the appellant for monthly pension and other pension benefits along with arrears and back benefits.

Any other relief, deemed fit and appropriate by this Honorable Tribunal, in the circumstances of the service appeal which has not been prayed for, may graciously be granted.

Appellant,

Through

Muhammad Ayub Khan Shinwari

Advocate Supreme Court

IN THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

	Service Appeal No	/2023	
Zuhra Begum			Appellant
	Versus		
Government of KPI	K through Secretary Health	& others	Respondents

Affidavit

I, Zohra Begum, R/o Palai Pul near Charbagh, Turangzai, Charsadda hereby solemnly affirm and declare on oath that the contents of the accompanying Service Appeal are true and correct to the best of my knowledge and belief and nothing has been concealed from this Honorable Court.

W LYV

Gover ment of N. W.F.P Cffice of the Distt: Population melfare Officer, Cafilla load menkal Favan Peshawar.

F. No. 10(11) /FWC-93-V BIPP'V:

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To,

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Subject: -

AS FIGHT PLANNING WORKER

Meeto;

Reference vour application and interview.

You are errolled as Family Planning Worker for Village;

U.3 7/10 Tehsil Chercolde under Village rased Family Planning Worker Do jact.

- You will be paid regainer fee Rs. 1000/-(Rupees One Thousand only) per month from on date you join the Training During training period you will be gira Rs. 750/- per month in addition to retainer's fee.
- You will be areved dea sign board to be installed outside 2. on your a residence.
- Your enrollment is temporary and can be discontinued earlier if your work is found than sfactory.
 - Your main responsibilities are as under :-To register eligible couples in your viblage.
 - to visit 10-15 (ligible countes every working day and and ensure a revisit every two months.
 - to provide Family Planning Services in the village through regular home varits.
 - to refer motiva ed clients to nearest service outlet for ITD insertion, centracentive surgery and initial dose of Injectables.
 - to provide treatment for comon silments.
 - to assist 43H and P. W. entre Staff in arranging IND Camps in your village.
 - to keep close ligison with Influential Momen in the
 - village including MR4s.
 - to submit monthly progress report.

If the above conditions The eggented, please report for training at Training Centre

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Office of the Distt Population Welfare Officer, Qafilla Road Tehkal Payan Peshawar

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W/o Abdul Qayum Shah	
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5. Incharge Training Centre	for information.
6. Account Section for information	

DISTRICT POPULATION OFFICER PESHAWAR

on permenant basis v.e. 601.7-201:

وقت وسطركم في وسلها فيسر جا رساده

84/9/2014 30 487-126 نجير پختونخواريگويشن آف ميڏي بينچه در کرز پردگرامايندُ ايمپيائز (ريگولرائزيشن ايندشيند روائزيشن) ايکٽ مجربيها ٢٥ کي شق نمبر کار) ڪي قت سعامه دکي نياد پرکام کرنے داسا درجه. ذيل ملازيين كى ملازمت كوكم جولا كى ١٠٠٠ مشقل بنياد يربات عدوت وركياجاته بهائى مززمت كى قيودو ثرا كاندكردوبالاا يكمن اورا مستحت بنائ جائي دان قواندك منابق بول كى-متعلقة علاقعه كالأس مركز محت كأنام بنيادن سكيل تاریخ تشرری مشوته نايم اتمازن المائزل 01/09/1996 لرزى ميلتوسيروائزر 7 انحسار أكد ثمينهم اتمازن اتمازن 25/10/2004 ليذى اليلتى سيردائزر 7 را شندی زرتاج بجيم نست مابرنی المائزني 06/07/1994 لیڈی[:] یکتھ در کر تينهش ألا 5 ا انبروترمشاه ולול اتمانزل 06/02/1996 ليذى البيئتى دركر ر ف_{ى ا}ندىن 5 انازن اتمانزئي ليذن أيلته وركر 06/02/1996 : . پېزانلىر 5 ريمال معنون .5 التبانزني المُأْرِقُ لنيزى سيأته وركر 06/02/996 5 مدأنيت شأد رفيد داخر 6 الزائزان اتمانزن ليذى سيئته وركر 06/02/1996 5 اليرب ماكن كوثر فيم 7 النائزل اتبازل 02/03/1996 نیزی سینت*دود کر* 5 ر تبال نان همين اتمازن 8 الإنزل 02/03/1996 نبذى بيلقة درسر أيرني وان 🔸 منر 9 اتبازن ٠ اتازل 02/03/1996 میڈی ساتھ در کر 5 مينتار ب نسم بیم اسم 10 انازن اترازني لرزر التحدركر 02/03/1996 5. سيماكل 11 اتمازن أتمازن ليذن بيئته دركر 02/03/1996 5 راء ززانسه مردارا 12 اتنازئي الزازني 02/03/1996 لرزى بمينتن دركر 5 محدرمال ثمينهجمال ٠. زنل 13 اتمانزني 02/03/1996 لبيذى جيئته وركر 5 نسن احسال آسيد 14 المائزني اتمازك 02/03/1996 ليذن أياتنا وركر 5 أ . نتير ر آزراه بردمين 15 انمازنی اتهانزل لميذى ميلتن وركر 13/02/1998 5 ا كوژ بيم : شهریار 16 انتازل انمافزگ 01/04/1998 نیزی *ایلته در کر* 5 : نزر شد 17 اتمائزنى اتانزل 01/04/1998 ایڈی ہ*یا ہودر کر* 5 أبيرنزر خلفه يتيم 18 ُ اتناز<u>ن</u>َ ومازل ميذي بمينته وركر 13/07/1998 5 سيمألل اتمانزني 19 اتازن 13/07/1998 يذى جيئته در كر 5 منتئ الله حسن د*را*ا 20 انهازن الماذل 16/06/1999 میڈنی جیدتھ در کر 5 حيات اتمازني 21 اتمازتي 06/04/2002 مدهٔ ن است*هٔ ورکر* 5 تمبر:لرشيد راز ين

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AnnexD 16

PHONE: 9220158 FAX: 9220148



GOVERNMENT OF KHYBER PUKHTOONKHWA OFFICE OF THE DISTRICT HEALTH OFFICER CHARSADDA

per Sond No. 793048

OFFICE ORDER

Mst.Zuhra Begum Lady Health Worker BPS-05 attached to BHU Utmanzai Charsadda is hereby retired from service on 04/04/2021 (AN) after completion of 08 years 09 months and 04 days, qualified service.

District Health Officer, Charsadda

No 4132-36/DHO

Charsadda Dated 24/4 /2021

- District Accounts Officer Charsadda.
- 2. MO I/C BHU Utmanzai
- 3. Accounts Section DHO Charsadda.
- 4. LHW Concerned
- 5 Official Concerned
 For information & N/Action.

District Health Officer,

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کول مناب سکری میلی د به د منگ نیب یختو نواه الرساون

مَنْهُ سَهِ عَالَجُ بِيدِ السِّ ١٩٥١ - 4- 5 بِرسَلَ عَمْ 4067 000 مَنْهُ سَهِ مِنْ عَنْهُ الْمُؤْمِنَّةُ مِنْ تاریخ المهنامی ۱۹۹۹ - ج- 6 فیلسروس جد سالے ویشاموسی اللہ ویسالے ویشاموسی اللہ ویسالے ویشاموسی اللہ میں اللہ می

برد اس نے بود بر 0.4.0 جادسوں نے بی اللہ عمر 20 استبہ می سال کی بید اس نے بود بر 0.4.0 جادسوں نے بی اللہ عمر 20 سال ہو۔ 1202 - 4 - 42 سینٹ سیس میستا و سوا ق اس کو عرف شیا دی بیت بہ مسیحے بیشن سیس میستا و سوا ق اس کو عرف شیا دی شخواں ہو 9 سال المجموع 121 در چرا ایک ما تھا میں بزاد ہیں سوچائیں) در یہ د کیسے ہیں . اور ما سواد بیشن نہیں دیا ۔ میں نے مب مقافہ دعتر سے دریا مت کیل قون و ما اس کہ سیموس کی سے ۔ لیدا ما سواد بیشن ہیں مل سکتی اس باست ۵ ملی ما دست میں ما سیکھ سینٹوں کیسٹی میں مل سکتی اس باست ۵ ملی ما در فی سے دری سے

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- Copy housed to D-G health Sexuices KPK Poshawar THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

Service Appeal No ____

1970

Bibi Razia Begum, R/o Rab Nawaz Khan Korouna, Sardheri, Charsadda David 96/12/2019

..Appellant

Versus

1. Secretary to Government of Khyber Fakhtunkhwa, Department of Health, Peshawar.

2. Secretary to Government of Khyber Pakhtunkhwa, Finance Department, Peshawar.

3. Director General Health Services, Khyber Pakhtunkhwa, Peshawar.

4. District Health Officer, Charsadda

5. District Account Officer, Charsadda

..Respondents

Service Appeal Under Section 4 of Khyber Pakhtunkhwa Service Tribunal Act, 1974

Respectfully Sheweth,

Brief but relevant facts of the case are as follows:

- 1. That the appellant was appointed as Lady Health Worker in the respondent Department on fixed pay by the competent authority in the prescribed manner after fulfilling all the codal formalities vide appointment order dated 07-02-1996. (Copy of the appointment order is appended herewith as Annex-A)
- 2. That the said contract was extended from time to time. Meanwhile the Government of Khyber Pakhtunkhwa promulgated Khyber Pakhtunkhwa Regulation of lady Health Workers Program and Employees (Regularization and Standardization) Act, 2014 the services of all the contract employees were regularized.
- 3. That in pursuance of the aforesaid Act the respondents regularized the services of the Appellant and her colleagues vide Office Order dated 24-09-2014. (Copy of Regularization order is appended herewith as Annex-B)
- 4. That now the appellant has retired from service on attaining the age of superannuation with effect from 14-04-2019 but the respondents are not preparing her pension papers for her monthly pension and other retiring benefits. (Copy of Service Book is appended herewith as Annex-C)

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5. That feeling aggrieved of the aforesaid act of respondents, the appellant filed Departmental Appeal which has not been decided yet and the statutory period for deciding the Departmental Appeal has lapsed. (Copy of the Departmental Appeal is filed herewith and annexed as Annex-D)

Hence, the instant Service Appeal on the following amongst other grounds:

Grounds:

- a. That the impugned act of respondent Department is against the law, illegal, unlawful and without lawful authority.
- b. That the treatment met to the Appellant is against the fundamental rights of the Petitioners enshrined and protected under the Constitution of Islamic Republic of Pakistan, 1973.
- c. That under the rule 2.3 of West Pakistan Civil Services Pension Rules, 1963, the service of the Appellant with effect from dates of appointment till date of regularization shall be counted for pension or gratuity.
- d. That the treatment met to the Appellant is against the dictums of August Supreme Court of Pakistan and this Honorable Tribunal.
- e. That the treatment met to the Appellant is not only based on discrimination but also the same is based on colorful exercise of powers which is not warranted under law.
- f. That the treatment met to the Appellant is not only against the principles of natural justice but also against the settled principles of administrative law.
- g. That the Appellant crave permission of this Honorable Tribunal to rely on other grounds at the time of arguments and produce any additional document if required in support of his Service Appeal.

It is, therefore, prayed that on acceptance of the title Service Appeal, the impugned Notification may kindly be set aside and the respondents may kindly be directed to prepare and process the pension papers of the appellant for monthly pension and other pension benefits along with arrears and back benefits.

Any other relief, deemed fit and appropriate by this Honorable Tribunal, in the circumstances of the service appeal which has not been prayed for, may graciously be granted.

Appellant,

Through

Muhammad Ayub Khan Shinwari Advocate Peshawar.

ATTESTED

BEFORE THE KHYBER PAKHTUNKHWA SERVICES TRIBUNAL, PESHAWAR.

Service Appeal No. 1970/2019

Date of Institution 06.12.2019

Date of Decision

.... 15.07.2021

Bibi Razia Begum, R/o Rab Nawaz Khan Korouna, Sardheri, Charsadda

... (Appellant)

Service ?

VERSUS

Secretary to Government of Khyber Pakhtunkhwa, Department of Health, Peshawar and four others.

(Respondents)

MR. MUHAMMAD AYUB KHAN SHINWARI, Advocate

For appellant.

MR. MUHAMMAD ADEEL BUTT, Additional Advocate General

For respondents.

MR. SALAH-UD-DIN MR. ATIQ-UR-REHMAN WAZIR

MEMBER (JUDICIAL) MEMBER (EXECUTIVE)

<u>JUDGMENT</u>

SALAH-UD-DIN, MEMBER:-

forming background of the instant service appeal are that the appellant was appointed as Lady Health Worker on fixed pay vide Notification dated 07.02.1996 and the contract of service was extended from time to time. On promulgation of Khyber Pakhtunkhwa Regulation of Lady Health Workers Program and employees (Regularization and Standardization) Act 2014, the services of the appellant were regularized with effect from 1st July 2012, however on attaining the age of superannuation on

Precise facts

14.04.2019, the appellant was retired vide office order bearing No. 4064-68 DHO Charsadda dated 20.05.2019 without

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pensionary benefits. The appellant filed departmental appeal, however the same was not responded within the statutory period of ninety days, therefore, she filed the instant service appeal for redressal of her grievance.

- Learned counsel for the appellant has argued that the 2. appellant was though initially appointed as Lady Health Worker on fixed pay vide Notification dated 07.02.1996, however her services were regularized with effect from 1st July 2012 through promulgation of Khyber Pakhtunkhwa Regulation of Lady Health Workers Program and employees (Regularization Standardization) Act 2014, and in view of rules 2.2 and 2.3 of the West Pakistan Civil Services Pension Rules, 1963, the appellant was entitled to grant of pensionary benefits; that for the purpose of pensionary benefits the period of service of the appellant shall be considered from the date of her first appointment and not from the date of regularization of her services. In the last he requested that as the appellant is having more than ten years service as required for accruing of pensionary benefits, therefore, the appeal in hand may be allowed and the appellant may be granted pensionary benefits. Reliance was placed on 2019 PLC (C.S) 1065as well as unreported judgments of worthy Peshawar High Court, Peshawar in Writ Petition No. 521-D of 2018 tilted "Dr. Bashir Ahmad Versus Govt: of Khyber Pakhtunkhwa through Secretary Finance, Peshawar and others" and Writ Petition No. 1188-P of titled "Baghi Shah Versus Government of Khyber Pakhtunkhwa through Secretary Finance, Civil Secretariat, Peshawar KPK and others".
- 3. On the other hand, learned Additional Advocate General for the respondents, while opposing the arguments advanced by the learned counsel for the appellant, has contended that the appellant was initially appointed on fixed pay and her services were regularized with effect from 1st July 2012; that the appellant stood retired on 14.04.2019 and as such, she has performed duties as regular Lady Health Worker only for a period of about 06 years and 09 months, while pensionary benefits could be granted to a civil servant, in case of completion of ten years or more regular service; that the appellant was having less than ten years

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regular service, therefore, she is not entitled to grant of pensionary benefits.

- 4. Arguments heard and record perused.
- 5. A perusal of the record would show that the appellant was initially appointed as Lady Health Worker on fixed pay vide appointment order dated 07.02.1996, however after promulgation of Khyber Pakhtunkhwa Regulation of Lady Health Workers Program and employees (Regularization and Standardization) Act 2014, the services of the appellant were regularized with effect from 1st July 2012. The appellant stood retired on 14.04.2019, however she has not been granted pensionary benefits. Now the question, which requires determination is as to whether for pensionary benefits, the services of the appellant shall be considered from the date of her initial appointment or from the date of regularization of her services? In order to appreciate the controversy in a proper way, it would be advantageous to reproduce rules 2.2 and 2.3 of the West Pakistan Civil Services PensioniRules, 1963, which are as below:

"2.2 Beginning of Service- Subject to any special rules the service of Government servant begins to qualify for pension when he takes over charge of the post of which he is first appointed.

Rule 2.3 Temporary and officiating service _______

Temporary and officiating service shall count for pension as indicated below:-

- (i) Government servants borne on temporary establishment who have rendered more than five years continuous temporary service for the purpose of pension or gratuity; and
- (ii) Temporary and officiating service followed by confirmation shall also count for pension or gratuity".
 - 6. A bare perusal of the above mentioned rules would make it clear that when a government servant is regularized, his total

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length of service is to be computed from the date he joined the service, whether temporary or otherwise. In this view of the matter, the length of service of the appellant shall be counted from the date of her initial appointment i.e 07.02.1996 for the purpose of pension and gratuity. August Supreme Court of Pakistan in its judgment reported as 2015 PLC (C.S) 296 titled "Secretary to Government of Punjab, Finance Department Versus M. Ismail Tayer and 269 others, has graciously held that the pensionary benefits is not a bounty or ex-gratia payment but a right acquired in consideration of past service. Such right to pension is conferred by law and cannot be arbitrarily abridged or reduced except in accordance with such law as it is the vested right and legitimate expectation of retired civil servant.

7. In light of the above discussion, the appeal in hand is accepted and the respondents are directed to grant pensionary benefits to the appellant by processing and finalizing her pension case within a period of three months. Parties are left to bear their own costs. File be consigned to the record room.

ANNOUNCED 15.07.2021

> (SALAH-UD-DIN) MEMBER (JUDICIAL)

(ATIQ-UR-REHMAN WAZIR) MEMBER (EXECUTIVE)

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مرمره می نام گرمد به اور مورخر تمقدم دحرى نجرتم ماعت كرراثك معدم مندرح منوان بالا می این طرت سے داسطے بیروی دحراب وی وکل كارُوالى متلقة ان تنام كرر كے الله وسطان سے مقرمكرك الوركيام الب كرماحب مومون كومقدم ككاكاردال كاكال اختبارم كاينر وكبيل صاحب كوكرسف داخى فامرو تعررناك ونيعله برطف وجصعواب دبى ادراقيال وموى ادر معبورت وكرى كرفيا براء ادرومولى ميك درديد ادرومي دموى ادر زواست إتم كالقدلي دراب پرمنخدا کریدند اختبار کا ختبار کا در نیرندرت درم بردی یادگری بیمود یا ایل ک برا مذک ادر وی فردار كرف إيل لكول ونظر في ويروى كرف كا المتبارموكا والمورت مرادت مقدم مذكور کے مل یا جزوی کارروال کے واسلے اوروکیل یا مختار فافر فی کو این بمراه دا ای بما تے فر کامیار موكا ورصا نب مقررتده كولمى ومي حله مذكوره بالاامتيادات ما من مورك ادراس كاساخة مداخة منطوره تبول بركا ودوران مقدمهم جوخرب ومرمانه انتوا تدمقدم كرميب معربركاء المسكمتن دكيل مها حب موموت مول كے . نيز رنها يا وخرجه كى جمول كرنے كا جم اختار مركا - اگر كوئى تاديخ مِنْ مقام ددره يهو يا مدس البربود كل صاحب بالبدر بول ك . كربروى مذكوركري للزادكات فا مركهدماكرسندرب-June ! کے نے مناورہے