FORM OF ORDER SHEET

Court of_____

	•		
Appeal No.		1525/2023	_

S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
<u>1</u> -	24/07/2023	The appeal of Mr. Khaled Mehmood Qureshiresubmitted today by Mr. Mir Zaman Safi Advocate. It is
=		fixed for preliminary hearing before Single Bench at
		Peshawar on 27 - 07 - 2023
		By the order of Chairman
		REGISTRAR
-		

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, **PESHAWAR**

APPEAL NO. 1525 /2023

. KHALID MEHMOOD QURESHI VS SPECIAL EDUCATION DEPTT:

S.NO.	DOCUMENTS	ANNEXURE	PAGE
1.	Memo of appeal	•••••	1- 4.
2.1	Affidavit	••••••	5.
3.4	Appointment order	A	6.
4.	Apex Court Judgment	В	7- 14.
5.	Notification dated 21.06.2017	C	15.
6.	Pay slips	D	16- 17.
7.	Notification dated 25.11.2019	E	18.
8.	Order/judgment -	F	19.
9.	Impugned appellate order	G	20.
10.	Wakalat Nama		21.

APPELLANT

THROUGH: MIR ZAMAN SAFI, ADVOCATE

Room No. 6-E, 5th Floor, Rahim Medical Centre, Hashtnagri, Peshawar 0333-9991564

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

APPEAL NO. 1525 /2023

VERSUS

1- The Government of Khyber Pakhtunkhwa through Chief Secretary, Khyber Pakhtunkhwa, Peshawar.

2- The Secretary Finance Department, Khyber Pakhtunkhwa, Peshawar.

3- The Secretary Social Welfare, Special Education & Women Empowerment Department, Khyber Pakhtunkhwa, Peshawar.

4- The Accountant General, Khyber Pakhtunkhwa, Peshawar.

5- The Director of Social Welfare, Special Education & Women Empowerment Department, Khyber Pakhtunkhwa, Peshawar.

RESPONDENTS

APPEAL UNDER SECTION-4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974 AGAINST THE IMPUGNED APPELLATE ORDER DATED 31.05.2023 COMMUNICATED TO THE APPELLANT DURING PENDENCY OF THE COC PETITION WHEREBY DEPARTMENTAL APPEAL OF THE APPELLANT FOR THE GRANT OF HEALTH ALLOWANCE HAS BEEN REGRETTED.

PRAYER:

That on acceptance of this appeal the impugned appellate order dated 31.05.2023 may very kindly be set aside and the respondents may please be directed to allow/grant health allowance to the appellant in light of Notification dated 25.11.2019 and judgment of the Apex Court w.e.f January, 2012 with all back benefits. Any other remedy which this august Tribunal deems fit that may also be awarded in favor of the appellant.

R/SHEWETH: ON FACTS:

- That the Federal Government Finance Department issued Notification for Special Health Allowance for the employees of Special Education who were working under the control of Federal Government and after the Provincial Government enacted Khyber Pakhtunkhwa, Civil Servant (Amendment) Act, 1973 where under Section 11(b) of the Act ibid, devolved employees of the Federal Government were declared Civil Servants of the Khyber Pakhtunkhwa Province before the commencement of 18th Constitutional (Amendment Act, 2010) for all intents and purposes.

- 7- That appellant feeling aggrieved and having no other remedy but to file the instant service appeal on the following grounds amongst the others.

GROUNDS:

- A- That the impugned appellate order dated 31.05.2023 is against the law, facts, norms of natural justice and materials on the record, hence not tenable and liable to be set aside.
- B- That the appellant has not been treated by the respondent Department in accordance with law and rules on the subject noted above and as such the respondents violated Article 4 and 25 of the constitution of Islamic Republic of Pakistan 1973.
- C-That health allowance is granted to the devolved employees of the respondent department and some other employees, the appellant has the legitimate right of Health Allowance, thus the act of the respondent department by not allowing the same to the appellant is discriminatory in nature and the case of the appellant come within the ambit of Article-25 and 38(e) of the Constitution of Islamic Republic of Pakistan, 1973.
- D-That the respondents acted in arbitrary and malafide manner while not allowing the Health Allowance inspite of clear directions of the Hon'ble Supreme Court of Pakistan and Notification dated 25.11.2019 of the Finance Department.
- E- That the same subject matter came under consideration before the Federal Service Tribunal and after thorough probe, the service appeal was accepted and was confirmed by the Apex Court meaning thereby the subject matter was finalized.
- F- That as per verdict of the Apex Court when any relief is extended to similarly paced persons; the same shall also be extended to those who are not even litigants in the case.
- G- That the petitioners seeks permission of this Honorable Court to raise any other grounds available at the time of arguments.

It is, therefore, most humbly prayed that the appeal of the appellant may be accepted as prayed for.

APPELLANT

KHALID MEHMOOD QURESHI

THROUGH:

MIR ZAMAN SAFI

ADVOCATE

CERTIFICATE:

It is certified that no other earlier appeal was filed between the parties.

LIST OF BOOKS:

- CONSTITUTION OF PAKISTAN, 1973 SERVICES LAWS BOOKS
- ANY OTHER CASE LAW AS PER NEED

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

APPEAL NO._____/2023

KHALID MEHMOOD QURESHI VS SPECIAL EDUCATION DEPTT:

<u>AFFIDAVIT</u>

I Mir Zaman Safi, Advocate High Court, Peshawar on the instructions and on behalf of my client do hereby solemnly affirm and declare that the contents of this service appeal are true and correct to the best of my knowledge and belief and nothing has been concealed from this Honorable Court.

MIR ZAMAN SAFI,

Advocate

High Court, Peshawar

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...Respondents(s)

For the Appellant(s) (in all cases)

Mr. Sajid Ilyas Bhatti, DAG Syed Rifaqat Hussain Shah, AOR Ms. Saadia Kanwal, S.O Fin. Mr. Abid Hussain Channa, S.O Fin. Mr. Sajid Javed, Asstt. Legal Fin. Mr. Abdul Razzaq, AAO MEG

Rawalpindi

For the Respondent(s)

In-person

For the Respondent(s) (in C.A.216/16)

Mr. Muhammad Ilyas Lodhi, ASC Malik Itaat Hussain Awan, ASC

Amicus Curiae:

Mr. Muhammad Makhdoom Ali

Khan, Sr. ASC

Mr. Sikandar Bashir Mohmand, ASC

Date of Hearing

17.01.2018.

JUDGMENT

UMAR ATA BANDIAL, J .- By leave of this Court granted on 23.02.2016, 01.4.2016 and 12.12.2017 in the several connected appeals before us, the appellant Federal Government challenges the judgments delivered on common questions of fact and law by the learned Federal Service Tribunal on 05.10.2015, 11.01.2016 and 13.07.2017. The judgments impugned in the connected appeals declare the respondent employees of different institutions functioning under the Directorate General of Special Education ("DGSE") to be entitled to payment of Health Allowance granted by the Federal Government vide its Office Memoranda dated 04.02.2012 and 06.2.2012. These Memoranda are issued by the Finance Division (Regulations Wing) Government of Pakistan pursuant to approval granted by the Prime Minister under the Rules of Business, 1973. It would be useful to reproduce the two

memoranda containing the terms and conditions for the grant of

Health Allowance to eligible persons:

Government of Pakistan Finance Division (Regulations Wing)

F.No.2(13)R-2/2011

Islamabad, the 04th Feb,2012

OFFICE MEMORANDUM

Subject

GRANT OF ADHOC ALLOWANCE EQUAL TO ONE BASIC PAY AT THE INITIAL OF THE SCALE TO THE HEALTH PERSONNEL IN BPS SCHEME.

The undersigned is directed to say that the Ordinance No.VI of 2011 that sanctioned the Career Structure for Health Personnel Scheme (CSHP) has lapsed on 26.12.2011. Accordingly, CSHP is no longer in the field and all health personnel have consequently reverted to the BPS scheme. In order to compensate health personnel for the loss of benefits sought under CSHP while preserving their status as Civil Servants, it has been decided by the Federal Government to grant adhoc allowance equal to one basic pay at the initial of the scale to the health personnel to the employment of Federal Government, in BPS scheme, with the employment of Federal Government, in BPS scheme, with effect from 1st January, 2012. This will be in addition to their existing pay/allowances in BPS Scheme.

2. This Division's OM No.2(13)R-2/2011-698 dated 17th November, 2011 may be treated as withdrawn w.e.f. 26.12.2011.

Sd/--(M. Munir Sadiq) Deputy Secretary (R-I)"

"Government of Pakistan Finance Division (Regulations Wing)

F.No.2(13)R-2/2011-777

Islamabad, the 06th February,2012

OFFICE MEMORANDUM

Subject

dit

GRANT OF ADHOC ALLOWANCE EQUAL TO ONE BASIC PAY OF RUNNING SALARY TO THE HEALTH PERSONNEL IN BPS SCHEME.

In continuation of Finance, Division's O.M. No.F.2(13)R-2/2011, dated 4.2.2012, it has been decided by the Federal Government to grant benefit of one basic pay of running salary as Health Allowance to the health personnel in the employment of Federal Government, in BPS scheme, with effect from 1st January, 2012. This will be in addition to their existing allowances in BPS Scheme. Also grant of stipend amounting to Rs.50,000 per month to the postgraduate residents and Rs.24,000 per month for House Officers respectively w.e.f. 1.7.2011 will continue.

Sd/--(Manzoor Ali Khan) Sr. Joint Secretary (Regulations)"

(emphasis supplied)

2. Learned Deputy Attorney General has contended that the Health Allowance granted by the Federal Government is available to health personnel in the employment of the Federal Government in the BPS scheme at three hospitals established in

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Senior Court Associate Supreme Court of Pakistan

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Islamabad, namely, Pakistan Institute of Medical Sciences ("PIMS"), Federal Government Polyclinic ("FGP") and National Institution of Rehabilitation Medicines ("NIRM"). The employees at these hospitals do not have a career structure in place after the Career Structure for Health Personnel Scheme Ordinance, 2011 ("Ordinance") lapsed on 26.1.2011. The Health Allowance was accordingly granted by the Federal Government as a form of compensation. It is clear from the two memoranda dated 04.2.2012 and 06.2.2012 reproduced above that the Health Allowance is granted to "health personnel". However, the composition of the category of employees that are eligible for the benefit has not been provided therein. The respondents who are several hundred in number are unrepresented by counsel. In view of the fact that a large number of employees are affected by the instant controversy, the Court has sought assistance from Mr. Muhammad Makhdoom Ali Khan, Sr. ASC and Mr. Sikandar Bashir Mohmand, ASC as amicus curiae in the matter. Mr. Sikandar Bashir Mohmand, ASC made able submissions before the Court that highlighted important facts and documents on record which simplified the controversy appreciably.

3. It transpires that an Office Memorandum dated 27.03.2012 by the Finance Division (Regulations Wing) clarifies that the term "health personnel" used in the above mentioned memoranda bears the meaning given to that expression in Section 2(b) of the Ordinance. This definition refers to the contents of Schedule-I to the Ordinance which specifies the service providers who qualify as health personnel. A perusal of Schedule-I shows that five categories of service providers are

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classified as health personnel, namely: Doctors, Allied, Nurses, Paramedics and Support. The services specified under the categories of Paramedics and Support include Teachers, Audiovisual Operators, Technicians, Librarians, etc.

(10)

- The administrative Ministry for institutions of the Federal Government at Islamabad is the Ministry of Capital Administration and Development Division ("CADD"). It is an admitted fact that vide order dated 13.03.2013 the Ministry of CADD granted the Health Allowance to the employees of the DGSE and its allied special education centers/ institutions including National Trust for the Disabled ("NTD") and the National Council for Rehabilitation of Disabled respondents were thereby ("NCRDP"). The Persons acknowledged as beneficiaries of the said grant and were paid the Health Allowance with effect from 01.1.2012 until 27.10.2014, when the Finance Division informed the Accountant General Pakistan Revenue ("AGPR") that only health personnel working in Federal Government hospitals and clinics were qualified to receive the Health Allowance. The AGPR correspondingly instructed the DGSE to stop payment of the said allowance to its employees as no budget allocation for the said emolument had been made in the financial year 2014-15.
 - 5. The discontinuation of their Health Allowance was taken to the Islamabad High Court by some of the respondents. Vide order dated 17.9.2015 the learned High Court referred the dispute to the Secretary CADD for passing a speaking order thereon; and till then restrained recovery of past payments of the Health Allowance from the affected employees of DGSE and allied centers. The Secretary CADD heard the parties and by

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order dated 21.3.2016 rejected the entitlement of respondents to receive the said allowance. The principal ground of his decision is that employees of the DGSE were engaged in the process of education, training and rehabilitation of disabled children and therefore did not fall within the ambit of a health organization. The respondents successfully challenged the said order before the learned Federal Service Tribunal which has, inter alia, by the impugned judgment dated 18.07.2017 declared that the respondents are entitled to the grant of Health Allowance.

Learned Deputy Attorney General has contended that after the lapse of the Ordinance that had provided a career structure for the doctors, nurses and paramedics working in PIMS, FGP and NIRM, the Health Allowance was granted by the Federal Government as compensation to the said health personnel. He was, however, unable to contemporaneous direction issued by the Ministry of CADD or the Ministry of Finance that restricted the grant of the Health Allowance to the claimed employees of the three hospitals specified by him. As already noted above, the definition of health personnel provided in the Ministry of Finance Memorandum dated 27.3.2012 is wide in scope and therefore unhelpful to his plea.

We have examined the definition of "health personnel" adopted by said memorandum dated 27.3,2012 from Section 2(b) of the Ordinance which is to the following effect:

"b) "health personnel" means a person who holds a post in any institute or organization delivering services in the health sector and included in Schedule-I, but does not include: i) a person who is on deputation to the Federal Government from any Province or other authority;

Supreme Court of 26

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ii) a person who is employed on contract, or on work charged basis or who is paid from contingencies."

8. It is noted that the foregoing definition of health personnel covers persons holding posts in any institute or organization who are delivering services in the health sector that are included in Schedule-I to the Ordinance. Learned Deputy Attorney General was unable to distinguish the respondents, who are employees of the DGSE and allied institutions/centers, NCRDP and NTD, from the paramedic and support staff positions that qualify as health personnel according to Schedule-I to the Ordinance. It is not denied by the appellant that education, training and rehabilitation of disabled persons are services provided in the health sector. These services fall within the terms of Schedule-I to the Ordinance and therefore the providers thereof qualify as health personnel.

9. Accordingly, not only do the respondents fall within the category of persons who are, in terms of Finance Division Memoranda dated 06.2.2012 and 27.3.2012, eligible for grant of the Health Allowance but their entitlement has in fact been admitted by both the Ministry of CADD and Ministry of Finance. In this respect the aforementioned letter dated 13.3.2013 issued by the Ministry of CADD is referred. Also the affidavit of the Secretary Finance, Government of Pakistan filed in the Islamabad High Court pursuant to that Court's order dated 20.3.2015 passed in Writ Petition No. 4007 of 2014, specifically records that the proposal approved by the Prime Minister vide Summary dated 25.1.2012 did not restrict admissibility of the Health Allowance to the personnel of the three hospitals (identified by the learned DAG). For that reason the Finance

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Division Memoranda dated 04.2.2012 and 6.2.2012 made the allowance available to all health personnel employed by the Federal Government in the BPS Scheme.

As a result, the said allowance was paid to the health personnel of the DGSE and its allied institutions until 27.10.2014 when the Finance Division instructed the AGPR to confine the grant of the allowance to employees of Federal Government hospitals and clinics. This instruction represents merely a change of opinion which is not occasioned by an amendment in the terms of eligibility for the Health Allowance. Therefore, as the Memoranda dated 04.2.2012, 06.2.2012 and 27.3.2012 issued by the Finance Division, Government of Pakistan still hold the field in their original terms, there is no merit in the objection by the learned DAG to the entitlement of the respondents to claim and receive the Health Allowance.

As a secondary and also tenuous argument, learned Deputy Attorney General contended that the Health Allowance is granted under executive fiat without any statutory backing therefore the same can be withdrawn by the Federal Government at any time. That is clearly a flawed contention. It is admitted that grant of the Health Allowance and the terms of eligibility to receive the same were determined by the competent authority, Ministry of Finance in accordance with Rules of Business of the Federal Government. The original terms of the said lawful grant still hold the field. These were acted upon and payment of the Health Allowance to the respondents has conferred a vested right upon them. In such circumstances, the executive is barred by the rule of locus poenitentiae from unilaterally rescinding and retrieving the benefit availed by its recipients. Reference is made

Muhammad Himayatullah Farukhi (PLD 1969 SC 407) and The Engineer-in-Chief Branch vs. Jalaluddin (PLD 1992 SC 207). Therefore without a change of the terms of eligibility for the Health Allowance even the prospective exclusion of the respondents from receipt of the benefit shall constitute arbitrary and unlawful action.

(4)

12. In the circumstances, we do not find any error or defect in the impugned judgments of the learned Federal Service Tribunal dated 05:10.2015, 11,1.2016 and 18.7.2017. Consequently, these appeals are dismissed and the entitlement of employees of the DGSE, allied institutions/centers, NCRDP and NTD to receive the Health Allowance is affirmed.

Sd/- Mian Saqib Nisar, CJ Sd/- Umar Ata Bandial, J Sd/- Ijaz ul Ahsan, J

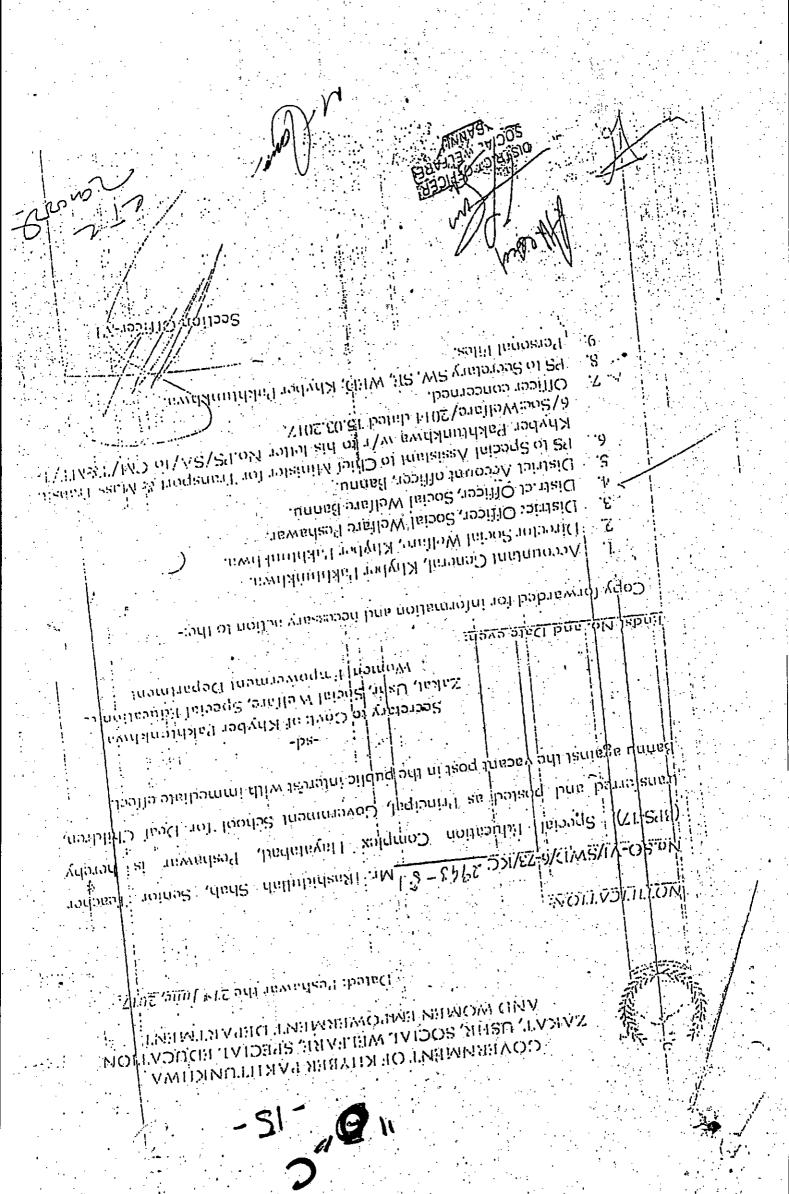


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GOVERNMENT OF KHYBER PAKHTUNKHWA ZAKAT, USHR, SOCIAL WELFARE, SPECIAL EDUCATION AND WOMAN EMPOWERNMENT DEPARTMENT

Dated: Peshawar the 215t June, 2017

NOTIFICATION:

No.SO-VI/SW12/6 -73/KC.2943-51 Mr.Rashidullah Shah Senior Teacher BPS-17 Specical Education Complex, Hayatabad, Peshawar is hereby transferred and posted as Principal, Government School for Deaf Children, Bannu against the vacant post in the public interest with immediate effect

Secretary to Govt: Of Khyber Pakhtunkhwa Zakat, Ushr, Social Welfare, Special Education Women Empowerment Department

P Sec:001 Month: July 2018
BU6151 - Special Edu: School for De
SPECIAL EDUCATION CENTRE NTN: 522536 o7d #: BU6151 48,770.00 4,433,00 5,000.00 2,118.00 1,985.00 48,770.00 0001-Basic Pay
1000-House Rent Allowance
1210-convey Allowance
1550-special Allowance
1550-medical Allow 15% (16-22)
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1985-Health Professional Allow1985-Health Professional Allow2148-15% Adhoc Relief Allow @10%
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Total Deductions

4004-R. Benefits & Death Comp:

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9,640.00

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800.00

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LEP QUOTE: NATIONAL BANK OF PAKHAYATABAD BRANCH D.O.B 25.04.1980 . 2722-8 P Sec:001 Month: July 2018
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SPECIAL EDUCATION CENTRE

08 years 03 Months 030 days

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3501-Benevolent Fund

5#: 8479

Pers #: 00522536 Buck Name: PASHID ULLAH SHAH PRINCIPAL CNIC No. 1110135030711

PAYS AND ALLOWANCES:

0001-Basic Pay

DEDUCTIONS:

GPF Interest Applied
17 ACTIVE Permanent

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NTN: GPF #: 5#:8480 pers #: 00522536 Name: RASHID ULLAH SHAH o1d #:

CNIC NO. 1110135030711 GPF Interest Applied
Active Permanent PAYS AND ALLOWANCES:
2224-Adhoc Relief All 2018 10%
2247-Adhoc Relief All 2018 10%

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522536 BU6151

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DEDUCTIONS: IT Payable

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Name: GUL ZARIF KHAN

P Sec:001 Month: September 2022 BUS317 - Special Education School SPECIAL EDUCATION CENTRE

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BU5317 · .. PAYS AND ALLOWANCES: 142.080.00 21,300.00 8.715.00 5,000.00 15,978.00

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2315-Special Allowance 2021 Gross Pay and Allowances

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4004-R. Benefits & Death Comp: 6174-OH Flood Relief Fund17-22

Total Deductions

26 Years 06 Months 021 Days.

02.10.1963

THE BANK OF KHYBER University Shopping P

Pers #: 00175744

Name: GUL ZARIF KHAN AGR951-1139P196

01d #:

18 Active Temporary

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MANAGER

BU5317

P Sec:001 Month:September 2022 BU5317 - Special Education School SPECIAL EDUCATION CENTRE

> 16,515.00 16,515.00

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GPF #: AGR951-1139P196

Gross Pay and Allowances

GPF Balance 298,691.08

Total Deductions

IT Payable 200,358.18 Deducted 66,788.00

subrc:

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169,796.00

THE BANK OF KHYBER University Shopping P 02.10.1963 3024-7 26 Years 06 Months 021 Days





GOVERNMENT OF KHYBER PAKHTUNKHWA FINANCE DEPARTMENT

(RECULATION WING)

Dated Peshaviar the 25-11-2019

No.ED(SOSR-1)3-7/2019. In pursuance of the Supreme Court of Pakestan Civil Appeal No.81.1/2016 titled "Muhammad Atique-Ur-Rehman & Others y/s Federal Government of Khyber NOTIFICATION Pakistan through Secretary Capital Administration etc." the Government of Khyber through Secretary Capital Administration etc." Pakhtunkhwa (Provincial Cabinet) has been pleased to approve Health Allowance at the rate of one running basic pay to the devolved employees working in the Special Education Institutions from the date of their devolution to Provincial Govt of Khyber Davburghama

The above said allowance will be admissible only to the employees of Special Education Institutions of Khyber Pakhtunkhwa devolved under 18th Constitutional Pakhtunkhwa. Amendment

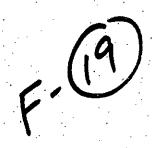
Secretary to Govt of Khyber Pakhtunkhwa Finance Department

Copy is forwarded for information and necessary action to the:-Endst: No. & Date Even.

- Accountant General, Khyber Pakhtunkhwa, Peshawar.
- Principal Secretary to Chief Minister, Khyber Pakhtunkhwa. 4. Secretary to Social Welfare, Special Education & Women Empowerment Deptt.
- 5. Director, FMIU, Finance Department, Khyber Pakhtunkhwa.
- 5. FS to Minister Finance, Khyber Pakhtunkhwa.
- 7. PS to Secretary, Finance Department, Khyper Pakhtunkhwa. 8. PS to Special Secretary, Finance Department, Khyber Pakntunkhwa.
- 9. PA to Additional Secretary (Regulation), Finance Department.

10 Master File.

SECTION OFFICER (SR-II) FINANCE DEPARTMENT



PESHAWAR HIGH COURT, ABBOTTABAD BENCH.

FORM OF ORDER SHEET

Date of Order of Proceedings

27.10.2022

Order or other Proceedings with Signature of Judge (s)

WP No. 68-A/2019

Muhammad Arshad Khan Tanoli, Advocate, Present:

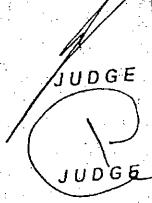
for the petitioners.

Mr. Sajid Rehman Khan, AAG for the

respondents.

WIQAR AHMAD, J.- Learned counsel for petitioner after arguing the case for a while stated that this writ petition be converted into departmental appeal and respondent No.1 for decision according to law.

In view of the circumstances, we accordingly convert this petition into departmental appeal, which shall be placed before the worthy Chief Secretary, Government of Khyber Pakhtunkhwa, Peshawar for decision according to law.



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