BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR.

Appeal No. 1645/2022.			
Mr. Irfan UllahAppellant.			
VERSUS			
1. The Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretaria Peshawar.	at		
2. The Secretary, Local Government Development Department, Khyber Pakhtunkhwa Peshawar.	a,		
3. The Director General, Local Government & Rural Development Department, Khyber Pakhtunkhwa.	er		
	s.		

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Respondents

Through

Assistant Director (Litigation)

LG&RDD

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAI

Khyber Pakhtukhwa Service Tribunal

Appeal No. 1645/2022.

Dated 19/9/2

Mr. Irfan Ullah.....

.....Appellant.

VERSUS

- 1. The Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat Peshawar.
- 2. The Secretary, Local Government Development Department, Khyber Pakhtunkhwa, Peshawar.
- 3. The Director General, Local Government & Rural Development Department, Khyber Pakhtunkhwa.

....Respondents.

JOINT PARA WISE REPLY ON BEHALF OF RESPONDENTS NO. 1 TO 3.

Respectfully Sheweth!

Preliminary Objections:

- i. The Appellant has no locus standi and cause of action.
- ii. The Appellant has not come to the Service Tribunal with clean hands.
- iii. The Appellant has submitted incorrect & irrelevant documents and concealed the facts & truth from the Honorable Service Tribunal.
- iv. The Appeal is not maintainable.

ON FACTS

- 1. Pertains to record.
- 2. Pertains to record.
- 3. Incorrect, the show cause notice was served upon the appellant after proper inquiry conducted by the Provincial Inspection Team, wherein action against him was recommended for his omissions / commissions. copies of show case notice, reply, personal hearing and Provincial Inspection Team Inquiry report are attached as Annexure-A, B, C & D.

- 4. Pertains to record.
- 5. Incorrect, the appellant being one of the most important functionary of the executing agency is facing allegations of misconduct, inefficiency, slackness and indifferent/casual approach towards his duties, which resulted not only in loss to public exchequer, but also deprived general public of the benefits of scheme in question.

As explicitly and rightly mentioned in the detailed Inquiry Report of Provincial Inspection Team, it was the job of technical branch of the executing agency to have identified the sites timely, obtained technical sanctions, carried out/ completed work according to approved specification and kept files/record of the schemes in safe custody.

In the instant case, the appellant badly failed to perform his legitimate functions, hence faced the consequences rightly and justly without discrimination.

- 6. Correct as explained above.
- 7. Pertains to record.
- 8. No comments.

ON GROUNDS:

- A. Incorrect, denied in light of above.
- B. As replied in Para 5 of facts.
- C. As replied in preceding paras.
- D. Incorrect, a high-level committee of Provincial Inspection Team conducted the inquiry and upon its recommendation, penalty was awarded after fulfilling codal formalities.
- E. Incorrect, the appellant was given full opportunity of defense before award of penalty as sufficient material was available, which could not be legally denied by the appellant.
- F. Incorrect as explained above, there were other various functions, which the appellant failed to perform.
- G. Denied, detailed reply has been given above.

It is, therefore, humbly prayed that the instant Service Appeal being devoid of merit may be dismissed with cost please.

Director General LG&RD Khyber Pakhtunkhwa Respondent No. 3

Secretary LG,E&RDD, Khyber Pakhtunkhwa Respondent No. 2

Chief Secretary

Government of Khyber Pakhtunkhwa
Respondent No. 1

4

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR.

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1.	The Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat Peshawar.				
2.	The Secretary, Local Government Development Department, Khyber Pakhtunkhwa, Peshawar.				
3.	The Director General, Local Government & Rural Development Department, Khyber Pakhtunkhwa.				

AFFIDAVIT

I, Azaz-ul-Hassan Assistant Director BPS-17 (Litigation) in Directorate General Local Government & Rural Development, Peshawar solemnly affirm and declare on oath that Joint Para wise reply in Appeal. No. 1645/2022, Irfan Ullah VS Government of Khyber Pakhtunkhwa etc are true and correct to the best of my knowledge & belief and nothing has been intentionally concealed from this Honorable Tribunal. It is further stated on oath that in this appeal the answering respondents have neither been placed ex-parte nor their defense has been struck off.

Deponent

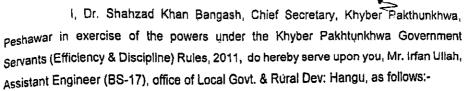
CNIC #. <u>17301-2416976-9</u> Cell #.<u>0336-9170959</u>

Identified By

Advocate General Khyber Pakhtunkhwa



SHOW CAUSE NOTICE



- (i) That consequent upon the completion of enquiry conducted against you by the Enquiry Officer Mr. Smai Ullah, Additional Deputy Commissioner (F&P) Kohat on the basis of fact finding inquiry of Deputy Commissioner, Hangu and Provincial Inspection Team on account of charges of not properly processing files for payment, misuse of government cheques, submitting of works and misplacement of works files in the Developmental Schemes namely "WSS Gander) Dallan" and WSS Karbogha Sharif" under 10% Oil and Gas Royalty Fund 2014-15, for which you were given opportunity of hearing and
- (ii) On going through the findings and recommendations of the Enquiry Officer, the material on record and other connected papers including your defense before the said Enquiry Officer;

I am satisfied that you have committed the following acts/omissions specified in Rule-3 of the said Rules:

- a. Mis-conduct
- b. In-efficiency.
- 2. As a result thereof, i, as competent authority, have tentatively decided to impose upon you the penalty of Reduction to a lower under Rule-4 of the said rules.
- 3. You are, thereof, required to show cause as to why the aforesaid penalty should not be imposed upon you and also intimate whether you desire to be heard in person.
- 4. If no reply to this notice is received within seven days of its delivery in the normal course of circumstances, it shall be presumed that you have no defense to put in and in that case exparte action shall be taken against you.

A copy of findings of the Enquiry Officer is enclosed,

(Dr. Shahzad Khan Bangash) Chief Secretary

Mr. Irfan Ullah Assistant Engineer (B\$-17), Office of Assistant Director, Local Govt, & Rural Dev; Hangu,

Altested

The Section Officer (Establishment)

LGE&RDD Knyber Pakhtunkhwa.

SUBJECT: REPLY OF SHOW CAUSE NOTICE

Reference your letter No.SOE(LG)/3-5/ Gandari Dallan Hangu/2021/1716/WE Dated the Peshawar 16th Feb.2022 received by the undersigned on 22/02/2022, wherein inquiry conducted by Mr.Sami ur rehman (ADC F&P Kohat) along with show cause notice of competent authority was forwarded. The inquiry officer has partially proved following two charges on undersigned.

Charge 02 " you never turned to any sites of the said on-going project during his whole period of your posting that reflects your disinterest in this important project."

Charge 04 "with perusal of the following records and facts it is crystal clear the you have not only loss the files of the schemes in question but also not given attention to prepare duplicate file as yet. Resultantly the funds lapsed on 30-06-2020 and the scheme remained suspended."

The reply of show cause notice in light of aforementioned charges is inked as under.

The undersigned visited the sanitation scheme at Bagato ample times and also visited WSS Dallan scheme (site visit report already submitted). The WSS Karbogha scheme had issues in it which needed to be resolved before site visit. The initial approved list of Hand pumps was not clear and the contractor had installed hand pumps at location other than initial approved list due to which community was furious and divided into two groups. The diversion from initial approved list was done through the MPA concerned without taking into consideration the technical staff. The issue of duplication of Hand pumps was quite obvious which needed to be resolved. (Copy of complaint by the elected representative endorsed by ADC Hangu is annexed). The Technical staff have already visited the sites and submit their reports. It is worth mentioning that lack of official transport hampers the site visits. In this regards high-ups were numerously requested for provision of official transport for site visits but all in vain. (copies of letters are annexed).

As per standard procedure the record keeping of official record, including development works achieves is the prime responsibility of the ministerial (clerical) staff working under the direct supervision of the Assistant Director LG&RDD. The record keeping is neither my responsibility as per TORs nor the record was ever handed over to me. Also as per inquiry report of ADC (F&P) Kohat, technical staff is not responsible for file work as they have to concentrate on site work (Refer to inquiry report page #20). It is worth mentioning that as per standard procedure sub engineer prepares bills, etc and forward it to Assistant Engineer along with the file. If my sub ordinate staff (sub

MHestral

engineer) is exc nerated of the charges of misplacement of files then I may also be exonerated as no files were handed over to me upon transfer to the Hangu office.

It is further added that the above mentioned charges have been taken from the inquiry report of inquiry held by Deputy Commissioner Hangu Office under chairmanship of Additional Deputy commissioner Hangu. The said inquiry is null and void as ADC Hangu has forwarded file of WSS Dallan to DC Hangu for illegal payment. (Copy of Note sheet attached) Furthermore the PIT in their report at page#18 found out that " files of the schemes WSS Ganderi and WSS Karbogha had been deliberately misplaced having malafide intention by then Assistant Director LG&RDD Hangu and then Deputy Commissioner Hangu; in order to avoid responsibility of fraudulent payments." Inquiry conducted by sub ordinate of guilty person (DC Hangu) has no legal grounds.

In light of the above it is requested that undersigned may be exonerated of all the charges and the penalty may be removed. It is further requested the opportunity of personal hearing may be provided to the undersigned.

Assistan Engineer

Copy to

1. Director General LG&RDD Khyber Pakhtunkhwa.

MH8820

Mock No. 15, Attached Departments Complex, Myber Road, Peshawar Cantt. Pole: 9210961 BUNNA M

Question / Answer (MX. Infan Willet Ascristant Engineer LG)

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Dallan

B) Installation of Hand pumps 10.00M

at . Karbogha

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(Mr. lepon Albert)

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ŀ	UC Dallan	127	20%
1	3 Installation of Hand pumps at		
	UC Kachosha	3¢%	30%
		£	

Attested

PROVINCIAL INSPECTION TEAM, K.P.K. Block No. 15, Attached Departments Complex, Khyber Road, Peshawar Cantt. Tele: 9210961

Neare Janath detail of payment in above

schemes.

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hand pumps at UC Dallan & Vanboglia in

hand pumps at UC Dallan & Vanboglia in

hand pumps at UC Dallan & Vanboglia in

tenure.

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Detail of payment in scheme at to gate stance

be provided on manday. (Annexure A)

Please state reasons of delay in execution of in question. Slow/No execution of physical work top sile in dallan echanic. Issues of work without sub-enfine due by the contractor at ve hearboyle. cartan/identificuta Advance payments were given to the at Outlan he wished to receive another he could execute pryment so that acoogha sthe without identification, the letter of NAe shred viele for resthe lond Sile identification is sure needed to sentiled.

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prepare The bill on forwarded to AD?. Also
State weather The Files of 1200 scheme was
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Block No. 15, Attached Departments Complex, Khyber Road, Peshawar Canth.

Tele: 9210961

proposed the bill of Kr. 6995000/ No, I hoverit in uc Dallan, Nov. I have formando d fler bill. No, me most writing

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about payment. ? I was informed by sub-out Sojid AC; who was influend by someone whom DC office in june, 2020 then ACE repuding a complaint to the involvent of AD in illegal the Contouctor (copy of which unday). Annèrue - c - be provided on

The scheme approved. When A-A When was received and when was the Fechnical Sands: sound. Il supart your reply try supportuge ments.

Scheuces were approved in DDC on 17/10/201. D 4 AA was looned on 30/09/2014. The TS was issued on 25th Feb 2020 (1974 of Ts shall be provided a manday) (Annexure

How the week was started before T.S and How was the pargunout processed without Ts. The payments work was also started started before my temme

PROVINCIAL INSPECTION TEAM, K.P.K.
Block No. 15, Attached Departments Complex,
Khyber Road P. Could Khyber Road, Peshawar Canti. Tele: 9210061

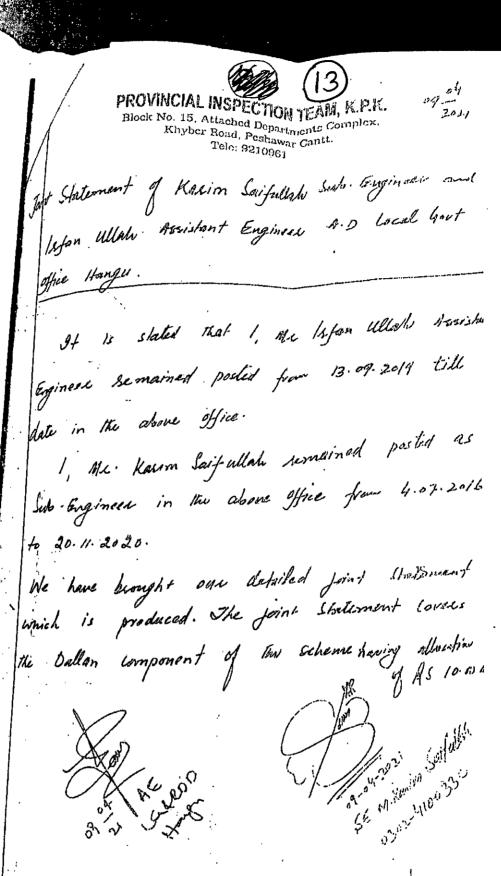
Block No. 15. Attached Departments Complex. Khyber Road, Peshawar Cantt. Tele: 9210961

2027

Question / Answer (Karim Saifullah Sub . Engineer A.D LG Office Hanging

Place state causes of delay in enember of Scheme in question (Dallar). " W submitte U land a la i son l's 3º الله المقيا كالم عقبكيوار بين كيا كيونكم اسكا بجهلا بل ع Be- In One clear a she (Grant DC (Je (g) جس ک وقعم سے عقبیکولر اضافی کام نیس کرریا - دوری بات مخالد المخارك الموري - اور ايطواس كافول مندسید - ایدانس ایم نبی دے کا ۔

Payment detail along-with physical progress may be furnished. It is in - a for the lyment to soit 2,000 المراق ال الما الميل كيا - لار سرم فينور سي كوني ميول فريك مريك ال Any other information decorded recomment? 4. 18 1 2 P. 19 3 D. Sang D. makey I was 21/1/2 الراسي عاملي المحل يا 0302-4100330



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Question/Answer (Mr. Irfan Ullah Assistant Engineer LG Hangu.)

- Q) Please provide the detail of the components with financial allocation of the scheme under your supervision (Irfan Ullah Assistant Engineer).
- A) Under 10% oil and gas Royality the following three schemes were executed/supervised.

S. No.	Name of Scheme	Estimated Cost	
1.	Sanitation Scheme Mishto Banda	10.00 M	
2.	Installation of Hand pumps at Dalllan	10.00 M	<u></u>
3.	Installation of Hand pumps at Kasbogha	10.00 M	

The scheme at S#02 was further supervised by sub-engineer Karim Saifullah whereas the schemes at S#01 and 03 were supervised by Sajid Ali sub-engineer.

(Mr. Irfan Ullah)

Q) Please furnish the details of physical and financial progress of the above schemes supported by relevant documents.

S. No.	Name Scheme	Financial Progress	Physical Progress
1.	Sanitation Scheme Mishto Banda	50%	50%
2.	Installation of Hand pumps at UC Dalllan	12%	20%
3.	Installation of Hand pumps at UC Kasbogha	30%	30%

- Q) Please furnish detail of payment in above schemes.
- A) No payments were given in scheme # 2, 3 i.e. hand pumps at UC Dallan of Karbogha in my tenure. One bill/payment was released in Sanitation scheme bagato in my tenure.

Detail of payment in sanitation scheme at bagato should be provided on Monday. (Annexure A).

- Q) Please state reasons of delay in execution of the schemes in question.
- A) Slow/No execution of physical work on site by the contractor in dallan scheme. Issues of work done by the contractor without sub-engineer verification/identification at UC Karbogha.

Previously Advance payments were given to the contractor at UC Dallan, he wished to receive another down payment so that he could execute the work.

Moreover at UC Karbogha of the scheme were executed without identification, the issue was highlighted vide letter of note sheet to AD Dilawar for resolve but he took no action. Site identification issues needed to settled.



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- Q) As per record an amount of Rs. 6495000/- was sanctioned in Dallan Scheme. Did you prepare the bill or forwarded to A.D? Also state whether the Files of the scheme was with you.
- A) No, I haven't prepared the bill of Rs. 6495000/- in UC Dallan. No, I have forwarded such bill. No, the files were not with me.
- Q) When did you come to know regarding the above payment?
- A) I was informed by sub-engineer Sajid Ali, who was informed by someone from DC office in June, 2020 then I filed a complaint to the ACE regarding involvement of AD in illegal payment of the contractor. (Copy of which shall be provided on Monday), Annexure-C.
- Q) When was the scheme approved. When A.A was issued and when was the technical sanction issued. Please support your reply by supporting comments.
- A) Schemes were approved in DDC on 17/10/2018 and AA was issued on 30/09/2019. The TS was issued on 25th Feb 2020. (Copy of TS shall be provided on Monday), Annexure-D.
- Q) How the work was started before TS and How was then payment processed without TS.
- A) The payments were given before my tenure and work was also started before my tenure.
- Q) Any other information deemed necessary may also be added.
- A) In my opinion the provided information us adequate. Furthermore undersigned shall be available for helping in the fair conduct of inquiry.

-sd-Engr. Irfan Ullah Associate Engineer LG&RDD Hangu



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Question/Answer (Karim Saifullah Sub-Engineer AD LG office Hangu).

Q) Please state causes of delay in execution of the scheme in question (Dallan).

جو کام مخھکیدار نے کیا ہے اسکا بل submitted کیا۔ جب کہ باقیا کام مخھکیدار نہیں کیا کیونکہ اسکا پچھلا بل ابھی تک DC آفس کی طرف سے clear نہیں ہوا۔ جس کی وجہ سے مخھکیدار اضائی کام نہیں کر رہا۔ دوسری بات financially محھکیدار کمزور ہے۔ اور الڈوانس کا خواہشند ہے۔ الڈوانس ہم نہیں دے سکتے۔

Q) Payment detail along-with physical progress may be furnished.

میرے فیور میں Payment نہیں ہوا ہے۔ جب کے بل submitted کیا ہے۔ اور فزیکل پراگرس مھیکیدار نے ابھی تک share نہیں کیا۔ اور میرے فیور میں کوئی فزیکل کام نہیں ہوا۔

Q) Any other information deemed necessary?

اگر PIT کو مجھی بھی کسی قتم کی معلومات درکار ہو تو میں حاضرہوں۔

0302-4100330



Block No. 15, Attached Departments Complex, Khyber Road, Peshawar Cantt. Tele: 9210961

Joint statement of Karim Saifullah Sub-Engineer and Irfan Ullah Assistant Engineer AD Local Govt office Hangu.

It is stated that I, Mr. Irfan Ullah Assistant Engineer remained posted from 13.09.2019 till date in the above office.

I, Mr. Karim Saifullah remained posted as Sub-Engineer in the above office from 4.07.2016 to 20.11.2020.

We have brought our detailed joint statement which is produced. The joint statement covers he Dallan component of the scheme having allocation of Rs. 10.00 M.



CONFIDENTIAL



GOVERNMENT OF KHYBER PAKHTUNKHWA PROVINCIAL INSPECTION TEAM

INQUIRY REPORT

OUIRY AGAINST OFFICERS/OFFICIALS OF LOCAL GOVT. OFFICE, HANGU
FOR MISMANAGEMENT & MALADMINISTRATION IN
UTILIZATION OF 10% OIL & GAS ROYALTY FUND FOR
DISTRICT HANGU (COMPLAINT NO. 116).









PROVINCIAL INSPECTION TEAM, KHYBER PAKHTUNKHWA

INQUIRY REPORT

Subject:

INQUIRY AGAINST OFFICERS/OFFICIALS OF LOCAL GOVT.-OFFICE, HANGU FOR MISMANAGEMENT & MALADMINISTRATION IN. UTILIZATION OF 10% OIL & GAS ROYALTY FUND FOR DISTRICT HANGU (COMPLAINT NO. 116).

1- ORDER OF INQUIRY.

The stand

Orders of the Competent Authority to conduct an inquiry into the case in hand were communicated to the Provincial Inspection Team (PIT) vide Section Officer, Chief Minister's Complaint and Redressal Cell, Peshawar letter No. SO(C&RC)/CMS/KP/1-59/V-1/Noor Awaz Adv./App-116/288 dated 25.03.2021, received to PIT on 01.04.2021 (Annex: A).

2- COMPLAINT:

- a- Mr. Noor Awaz (Advocate), District President, Pakistan Tehrik-e-Insaf submitted a written complaint to Chief Minister, Khyber Pakhtunkhwa on 12.11.2020 wherein the following allegations were mentioned (Annex: B);
 - i. That, on the request of the applicant, the Chief Minister, Khyber Pakhtunkhwa in 2014-15 approved development funds to the tune of Rs. 30.00 million

Page 1 of 23

from the Oil & Gas Royalty Fund for district Hangu. But, due to negligence, inefficiency and incompetency of the officers/officials of the Local Govt. Office, Hangu the scheme could not be completed till date. In connection with the said matter the applicant alongwith other respectables of the area submitted complaints to various fora. In the complaint, it was mentioned that the Secretary, Local Government Election Rural Development Department (LGE&RDD) constituted an inquiry committee on his application in July, 2020 but, no outcome of the same had been seen. Similarly, on the directions of the Secretary, LGE&RDD another inquiry was held in August, 2019 but no action was taken till date. The above situation showed that the said department neither did any investigation nor took any action against the defaulters, thus, not only depriving the

general public from their rights, but, also created bad

ii. That, on repeated complaints and demands of the general public; the Deputy Commissioner, District Hangu constituted an inquiry committee which conducted an impartial inquiry and finalized its inquiry report of eleven (11) pages in four (04) months. In the said report action for Mismanagement and Maladministration against two (02) Assistant Director, One Assistant Engineer and One Sub-Engineer, LGE&RDD, Hangu, was recommended(Annex: C).

name for the government.

iii. That the above inquiry report was sent to the higher ups of the Local Government Department for action



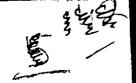


against the responsible. But, it was feared that it would meet the same fate.

INQUIRY PROCEEDINGS:

- Consequent upon receipt of orders of inquiry; the Provincial Inspection Team (PIT) requested Mr. Noor Awaz (Advocate), the complainant for attending and recording statement in PIT vide letter dated 02.04.2021 followed by reminder dated 05.04.2021(Annex: D). He submitted his denial of complaint on affidavit to PIT vide his letter dated 08.04.2021 (Annex: E).
 - The Secretary, Local Government Department, Peshawar was requested to provide their departmental comments to PIT vide letters dated 02.04.2021 followed by reminders dated 12.04.2021, 16.04.2021 and 21.04.2021 (Annex: F). PIT did not receive the reply of the Secretary, LGE&RDD, Peshawar till finalization of the inquiry report.
 - c. The Assistant Director, LGE&RDD, Hangu was requested to inform all the concerned staff to attend PIT alongwith a detailed brief and all the relevant record on 06.04.2021 vide PIT letter dated 02.04.2021 (Annex: G). Mr. Abid Zaman, Assistant Director, LGE&RDD, Hangu attended PIT on 06.04.2021 and recorded his statement (Annex: H). The following officers/officials of LGE&RDD, Hangu office also attended PIT on 07.04.2021 and recorded their statements;

Page 3 of 23



Designation			Annex
S.No. Name	Name	The then Assistant Director,	I
1.	Mr. Dilawar Khan	T CREPDD Hangu	
2.	Mr. Shahzad Husain	The then Junior Clerk, LGE&RDD Office, Hangu	
3.	Mr. Karim Saifullah	The then Sub-Engineer, LGE&RDD, Hangu	K

In the above statements, the officers/officials promised to provide the requisite record and attend PIT again for recording their statements. Therefore, on 09.04.2021 the following officers/officials of LGE&RDD, Hangu office attended PIT and recorded their statements;

		D -i-metion	Annex:
S.No.	Name	Designation	
		The then Assistant Director,	L
1.	Mr. Dilawar Khan	LGE&RDD, Hangu	
2. Mr. Irfan Ullah	7711	Assistant Engineer, LGE&RDD,	M
	Mr. Irfan Ullan	Hangu LCE&RDD.	
	California	The then Sub-Engineer, LGE&RDD,	N
3.	Mr. Karim Saifullah	Hangu C. I. Fraincer I CE&RDD.	
	0 11 1 0 11	The then Sub-Engineer, LGE&RDD,	
4.	Mr. Sajjad Ali	Hangu	

- d. The Secretary, Finance Department, Peshawar was requested vide letter dated 12.04.2021 to provide details of allocation, releases and expenditure of the schemes under inquiry to PIT on 13.04.2021 (Annex: P), which was received by PIT on 15.04.2021 (Annex: Q). The District Account Officer, Hangu was also requested for the said information vide letter dated 12.04.2021 (Annex: R). The District Account Officer, Hangu submitted their reply to PIT on 13.04.2021 (Annex: S).
 - e. The Director General, LGE&RDD, Peshawar was also requested vide letter dated 12.04.2021 to provide the job responsibility of various officer of LGE&RD Department to PIT on 13.04.2021 (Annex: T). In response, the Director (Technical), LGE&RDD, Peshawar submitted

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only the Job Responsibility of Assistant Director, LGE&RD Department vide their letter dated 13.04.2021 (Annex: U).

- The Assistant Director, LGE&RDD, Hangu was requested to attend office of the PIT alongwith a detailed brief and record mentioned in the letter on 13.04.2021 vide PIT letter dated 12.04.2021 (Annex: V). He attended PIT on 14.04.2021 and submitted his brief (Annex: W), as well as recorded his statement(Annex: X).
- The Deputy Commissioner, Tribal District Khyber was requested to furnish a detailed reply stating the actual position of the file, the sanctioning of amount of Rs. 6,495,000/- of the said scheme supported by all the relevant documents to PIT within two days vide PIT letter dated 12.04.2021 (Annex: Y). The Deputy Commissioner, Tribal District Hangu submitted his reply on 15.04.2021 (Annex: Z).

OBSERVATIONS.

After scrutiny of the available record, detailed discussions and written statement/reply of the concerned staff of LGE&RD Department, observations of the PIT are as under

Perusal of the available record shows that the District Development Committee (DDC) has accorded its approval to the following schemes in its meeting held on 17.10.2014 (Annex: AA). Accordingly, the Deputy Commissioner, Hangu had issued Administrative Approval of the above schemes on 30.10.2014 (Annex: BB).

Page 5 of 23



S.No	Name of the scheme with amount		
1.	Water Supply Scheme (Installation of Pressure Pumps/Hand Pumps		
	at Gandari Dallan, District Hangu, Costing Rs. 10.00 million.		
⁷ 2.	Water Supply Scheme (Installation of Pressure Pumps/Hand Pumps		
10 m	at Candari Dallan (District Honory Costing Do 10.00 million		
3 .	Construction of Sanitation Scheme at Mashti Banda Bagatu Costing		
	Rs. 10.00 million.c		

According to the brief of the Assistant Director, LGE&RDD, Hangu files/records of the scheme "WSS at Karbogha Sharif" and "WSS at Gundari Dallan" was missing before he assumed the charge on 06.04.2021. The file/record of "Sanitation scheme at Banda Bagatu" was provided only to PIT. As per work order dated 31.12.2015 the said scheme was awarded to M/S Malik Feroz Khan, Govt. Contractor at a bid cost of Rs. 9.999 million (Annex: CC). As per statement of Mr. Sajjad Ali, the then Subr Engineer, LGE&RDD, Hangu the other two schemes were awarded to M/S Asmatullah Govt. Contractor.

I. Delay in Progress/Mismanagement & Maladministration in Execution of the Schemes.

b. According to the inquiry report of the committee constituted by Deputy Commissioner, Hangu that after completion of the tender process by the executing agency (LG Hangu), Mr. Akbar Gul and others (Govt. Contractors) filed a civil suit No. 3-1 of 2015 in the District Court Hangu on 17.02.2015 against the disqualification process of the contract, which was decided by the District Court on 29.01.2016 in favour of the executing agency(Local Govt. office Hangu) and thus the scheme remained suspended during the above period(Annex: DD).

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It was further mentioned in the report that in financial year 2015-16; Ex-MPA PK-84 Thall (Mufti. Syed Janan) filed writ petition No 4264-p/2015 against the allocation funds under 10% Oil and Gas Royalty to MNA NA-33 Hangu and District President, PTI Hangu and being elected representative of PK-84 Thall. Therefore, the work was again stopped due to litigation and on 11.05.2016 the Honourable Peshawar High Court Peshawar decided the case in favour of the petitioner i.e. Mufti. Syed Janan. Again the petitioner approached the August Court for filing contempt of court (CoC) vide No. 448-p/2016 in WP No. 4264-p/2015 and on 13.04.2017, the Finance Department Peshawar intimated the court that judgment/order of the court has been fully implemented and Rs. 140.730 million had been released on 05.04.2017 (Annex: EE). Hence, physical work on the schemes remained suspended on account of the aforementioned court cases from 17.02.20115 till 05.04.2017.

Perusal of the record shows that Finance Department vide its letter No. SO(Dev-IV)FD/8-20/2018-19 dated 01.01.2019 has released an amount of Rs. 140.73 million for District Hangu out of the 10% Gas Royalty fund (Annex: FF). Further, Perusal of the record shows that the Deputy Commissioner, Hangu had sanctioned payments of Rs. 1.95 million for the scheme "WSS at Village Karbogha Sharif" on 27.02.2019 and Rs. 0.95 million for the scheme "Sanitation Scheme at Banda Bagatu" on 01.03.2019 (Annex: GG & HH). No payment was made in "WSS at Gandari Dallan" in financial year 2018-19. The physical progress and utilization of funds

c.





was very low and funds to the tune of Rs. 25.839 million had been lapsed in the financial year 2018-19.

According to the written statement of Mr. Abid Zaman, Assistant Director, LGE&RDD, Hangu, he had remained the AD, LGE&RDD, Hangu for the period from 01.03.2016 to 12.12.2019 and again from 05.08.2020 till date (Annexed-X). He was asked to state the reasons for such low progress in his tenure. In his written response, he stated that the main reasons of slow implementation were court cases, one case was filed by contractors and one by Mufti. Syed Janan in Peshawar High Court Peshawar. Moreover, proper site identification was not received on time. A revised site identification list for the scheme "WSS at Karbogha Sharif" was provided in financial year 2018-19. Further, on ground of court cases, the DDC extended the completion period of the scheme from May, 2017 by four months till August, 2017. However, it was observed that the said Assistant Director, LGE&RDD, Hangu failed to complete the schemes after disposal of court cases during financial year 2018-19 despite the release of fund.

In response to the said question Mr. Sajjad Ali, the Assistant Engineer, LGE&RDD, Hangu for the period from 20.11.2018 to 13 09.2019 stated in his written statement that he performed duty as Sub-Engineer as well as the Assistant Engineer for financial year 2018-19. After the funds were released, he prepared a bill amounting to Rs. 2.00 million (Approximately) for the scheme "Sanitation Scheme at Mishto Banda Bagatu" which was duly processed and paid to the contractor. For the scheme "WSS at Karbogha Sharif" he alongwith





Mr. Karim Saifullah, the then Sub-Engineer, LGE&RDD, Hangu prepared and recommended a bill amounting to Rs. 3.712 million. But, the said bill was regretted by the Deputy Commissioner, Hangu due to non-availability of Technical Sanction for the scheme. A bill of Rs. 400,000/- (Approximately) for the scheme "WSS at Gandari Dallan" was also regretted by the Deputy Commissioner, Hangu for the reason mentioned above. He added that payments were to be made to the contractors on actual work done basis and the same had been recommended to the Assistant Director, LGE&RDD timely.

Mr. Karim Saifullah, the then Sub-Engineer, LGE&RDD, Hangu was also asked to state the reasons for non utilization of funds and delay in completion of the scheme. In response, he stated in his written statement that he had submitted bills of the work carried out by the contractor. He further mentioned that one reason for delay in work was that one previous bill of the contractor was not cleared from the DC, Hangu office due to which he was not willing to do further work. He also mentioned that financially the contractor was weak and wished to work on advance payment which could not be allowed.

d. Perusal of the record also showed that Finance Department vide letter No.SO(Dev-IV)FD/7-30/2018-19 dated 22.10.2019 had revived and released an amount of Rs. 28.420 million from 10% Oil & Gas Royalty for District Hangu (Annex: 11). In the said financial year of 2019-20 funds to the following tune had been utilized by the LGE&RDD, Hangu.





No	Name of the Scheme	Bill No	Date	Amount (Rs. M)	Annex
	Sanitation Scheme at Banda Bagatu	2nd	17.12.2019	2.187	IJ
2	10 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	3rd	27.02.2020	2.41	.KK
	Fund Utilized in FY 2019- 20 in "WSS at Karbogha"	0		0	1
	Fund Utilized in FY 2019- 20 in "WSS at GandariDallan"	0		0	
Mal	fund utilized in FY 2019-20.			4.597	

Thus, out of 28.732 million, the AD, LGE&RDD, Hangu had utilized only 4.597 million in financial year 2019-20.

Mr. Dilawar Khan, the then concerned Assistant Director, LGE&RDD, Hangu stated in his written statement that he had neither processed nor signed any bill in his tenure and that no progress was made in his tenure. No satisfactory answer and cogent reasons were given when asked about no progress of schemes in question.

Mr. IrfanUllah the concerned Assistant Engineer, LGE&RDD, Hangu stated in his written statement that the fund could not be utilized timely because of slow/no physical execution of work on site by the contractor in the scheme "WSS at GandariDallan". He further stated that there were issues in the scheme "WSS at Karbogha Sharif" as the work done by the contractor was carried out without verification/identification of the Sub-Engineer concerned. As a proof he provided letters dated 11.03.2020 and 12.05.2020 wherein he raised the issues regarding the site identification (Annex: LL&MM).



It was observed that after disposal of court cases on 05.04.2017, the Finance Department, Khyber Pakhtunkhwa had released twice the funds for LGE&RDD, Hangu office for the schemes under inquiry. Both times huge share of fund had been lapsed: In more than four (4) years they had achieved the following financial progress;

					1
T	Name of the Scheme	Cost (Rs. M)	Released (Rs. M)	Expenditure (Rs. M)	
	ww (Installation of Hand/Pressure	-0.00	10.00	1.250	
3	_ \ _1 (\angle \angle \angle \langle \langle \angle \angl	10.00	10.00	1.950	
÷.	Pump) at Ganders **WW (Installation of Hand/Pressure Pump) at Karbogha Sharif. Pump) at Karbogha Sharif.	10.00	10.00	5.55	
1	Sanitation Scheme at Mishtu Banda Bagato.	10.00		8.75	
	Total	, 1		the inh	

As per notification of LGE&RDD it was the job description of the Assistant Director, LGE&RDD to have timely executed the schemes (Annexed-U). In almost , three years, they had taken no notice of the contractor progress. The concerned Assistant Directors, LGE&RDD presented the excuse that there was identification issues in the scheme, but have taken no step in this regard to resolve the said issue. The court cases were decided in Financial year 2016-17 and funds were released for the schemes in financial year 2018-19. If they wanted, they could have resolved the issues of identification of schemes within that dormant period of 2016-17 to 2018-19. But, they did not avail the said opportunity and till date they are arguing the issue of identification of site for installation of hand pumps/pressure pumps, which. is not only negligence and inefficiency but also a grave misconduct on their part for which they must be held responsible.



As per rules, technical sanction for a scheme is obtained from the competent authority before the commencement of work. In the instant case, the LGE&RDD, Hangu office had failed to obtain the same till 2018-19 white the scheme was approved in 2014-16 resulting into regretting of bills from the office of DC, Hangu in financial year 2018-19. It also shows slackness on part of the LGE&RDD, Hangu office being the executing agency. In addition, as per procedure, District P&D office was required to conduct survey and identify schemes as per the needs of the general public. However, no such record was presented regarding survey or feasibility of the schemes resulted into delay in utilization of funds.

Misplacement of Record/Files of the Schemes "WSS at Gandari Dallan" and "WSS at Karbogha Sharif".

During the course of inquiry, the Assistant Director, LGE&RDD, Hangu in his brief dated 13.04.2021 informed PIT that files/record of two schemes "WSS at Gandari Dallan" and "WSS at Karbogha Sharif" were misplaced/missing. Therefore, the concerned officers/officials were asked as to how, when and where the record was misplaced?

In this connection Mr. Sajjad Ali, the then Sub-Engineer, LGE&RDD, Hangu stated in his written statement that files in questions were reportedly missing during the year 2020 and he relinquished the charge of Assistant Engineer, LGE&RDD, Hangu on 13.09.2019. He was the custodian of the "Sanitation Scheme at Mishtu Banda Bagatu" while the other two sites were looked after by

Mr. Karim Saifullah, the then Sub-Engineer and Mr. Irfan Ullah, Assistant Engineer, LGE&RDD, Hangu. Since, the schemes were not related to him therefore, neither he had seen those files nor touched them at the time of misplacement of the files.

Mr. Shahzad Hussain, Junior Clerk, LGE&RDD, Hangu stated in his written statement that he was posted as Junior Clerk in the LGE&RDD, Hangu office since September, 2015 and was performing the duty of Diary and Dispatch till March, 2020. On 03.03.2020, he was posted as Assistant, LGE&RDD, Hangu in his Own Pay Scale (OPS). He also mentioned that as far as the files/record of the scheme under inquiry is concerned, the same had never been handed over to him till 18.06.2020. He was handed over only the file/record of "Sanitation Scheme at Mishtu Banda Bagatu" on 18.06.2021 through proper handing taking which was still in his custody.

In this regard, Mr. Abid Zaman, AD, LGE&RDD, Hangu sated in his brief that those files were missing before his posting as AD, LGE&RDD, Hangu on 06.04.2021.

No such record was presented to reflect that any legal action i.e., FIR or Inquiry was conducted for ascertaining the responsible staff for missing files. This reason leads that the files were lost willfully by all the staff, particularly by the AD Local Govt. office Hangu. As a matter of fact, protecting the official record/file is the responsibility of every officer/official to whom the file is related. In the instant case, files/record of two schemes mentioned



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above had been lost from the LGE&RDD, Hangu office for which the technical staff of LGE&RDD, Hangu as well as the Assistant Director were equally responsible and it also shows negligence on their part.

Doubtful/Fake Payment of Rs. 6.495 million in "WSS at Gandari Dallan".

g.

Mr. IrfanUllah, Assistant Engineer, and Mr. Karim *Saifullah, Sub-Engineer, LGE&RDD, Hangu stated in their joint written statement that Mr. Arshad Mansoor, the then Deputy Commissioner, Hangu and Mr. Dilawar Khan, the then Assistant Director, LGE&RDD, Hangu in connivance of each other had sanctioned 2nd/final bill amounting to Rs. 6.495 million for the contractor of "WSS at Gandari Dallan" in illegal manner in June, 2020 by bypassing the technical staff of LGE&RDD, Hangu (Annex: NN). The contractor had actually executed 24 hand/pressure pumps at site. Out of which 5 hand/pressure pumps were non-functional. The net payable amount of the contractor as per actual work done(after deduction of previous bill amount of Rs. non-functional hand/pressure 1.250 million and pumps,)was Rs. 55,507/. They mentioned that actual situation of the scheme "WSS at Gandari Dallan" as per report of technical staff was as under;

*		
Descri ption `	Cost (Rs. M)	Remarks
Total Cost	10.00	The Scheme was approved in 2014-15 for total 100 No. of pressure pumps.
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			<u> </u>	Approved by the competent authority
Γ	2.	Technical Sanction Cost	7.76	Payment was made on supply of the
	3.	1st R/Bill	1.250	items Joint committee report dated 23.05.2021
	4.	Actually	.1.876	(Annex: I)
	-	on site afters		After deduction of 1st R/Bill
	5.	Net cost of the work.	0.629	After deduction of non-functional
	6.	Net payment of	0.0557	pumps

They further stated that on site only 19 hand/pressure pumps had been installed while the sanctioned fake bill was for 81 hand/pressure-pumps. The then Deputy Commissioner, Hangu first misplaced the file and then to hide his fault he levelled baseless allegations against the technical staff of LGE&RDD, Hangu. On 19th June, 2020 he transacted Rs. 6.495 million from the public exchequer and instead of transferring the said amount into the account of real contractor M/S Asmatullah Khattak, it was transferred to a fake account made on the name of M/S Asmatullah Khattak. The fake bill was signed by Retired Engr. Javid Iqbal which was completely unjustified. To hide his fault the Deputy Commissioner, Hangu conducted an inquiry. The technical staff submitted an application regarding the illegal transaction to the Director, Anti-Corruption Establishment, Khyber Pakthunkwa (Anenx: OO). After hearing about the Anti-Corruption Establishment, the DC, Hangu and AD, LGE&RDD, Hangu recovered the amount and deposited it in the government exchequer. They further stated that due to non-payment to the contractor, the contractor was levelling baseless allegations and also lodging different complaints through various fora against them just to tease them. In

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the end, they raised the question that if files/record was missing as mentioned in Assistant Director, LGE&RDD, Hangu letter dated17.06.2017 then how sanction of Rs. 6.495 million for the abovementioned scheme was granted? They further stated that it implies that the record/files was not missing but was lying in the office of Assistant Director, LGE&RDD, Hangu.

Mr. Dilawar Khan, Assistant Director, LGE&RDD, Hangu stated that he came to know about the cheque and file after about 10 to 15 days after the issuance of the cheque. Before, that he was unaware that such malafide act had been done. The cheque was issued by the District Account Office, Hangu and they came to know about it after 10 to 15 days. When he was asked that whether payment of Rs. 6.495 million was made to the contractor? In response, he stated that cheque was submitted by the contractor in MCB, Hangu from where it was forwarded to MCB, Kohat. Mr. Ihsanullah, a petty contractor presented the said checque to a female Bank Manager where he was told by her that his account was a business account, while the cheque had been issued for account in the name of a contractor. Further, the cheque amount was Rs. 6.495 million while in his account there were only Rs. 2000/- and so she asked the contractor that his cheque was doubtful. Mr. Ihsanullah then started threatening her. However, the cheque was sent back to MCB, Hangu. Meanwhile, he came to know about the cheque then he wrote a letter to MCB, Hangu with a copy to Deputy Commissioner, Hangu and thus, the cheque could not be drawn and the amount was recovered.

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Deputy Commissioner, Hangu (Now Deputy Commissioner, Tribal District Khyber) in his letter No. 1462/DC(Khyber) dated 15.04.2021 stated that the file in by Assistant Director, **q**uestion was processed LGE&RDD, Hangu recommending the bill of scheme amounting to Rs. 7.750 million on proper note-sheet (Annex: PP). Although AD, LGE&RDD, Hangu vide his letter No 285 dated 10.06.2020 had intimated that the said file had been missing, however, recommendation of the AD, LGE&RDD, Hangu and statement of the contractor duly undertaken on affidavit substantiate that the file was in the office custody of LGE&RDD, Hangu, which was processed for payment (Annex: QQ). It was astonishing that if the file was missing then how Assistant Engineer, LGE&RDD Hangu in his application dated 23.06.2020 write to Director Anti-Corruption, Khyber Pakhtunkhwa against Assistant LGE&RDD for alleged fraudulent payment. Content of the note sheet, affidavit and letter of Assistant Engineer of LGE&RDD Hangu of above reference indicate that the file was not missing rather it were maneuvering of office of LGE&RDD, Hangu (Annex:RR). He also mentioned that the file/record of the scheme "WSS at Dallan" was not missing but, the file/record of "WSS at Karbogha Sharif" was missing for recovery of which proper inquiry was conducted and reportedly the said file is still missing.

Regarding the sanctioning the bill amounting to Rs. 6.495 million the then concerned Deputy Commissioner, Hangu stated that file processed by AD, LGE&RDD Hangu was thoroughly checked and all the formalities

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were found completed i.e. contractor bill, MB, TS and completion certificate etc.

The PIT also asked Mr. Dilawar Khan the then Assistant Director, LGE&RDD, Hangu vide letter dated 21.04.2021 to clarify whether the recommendations for the aforesaid payments was his own or otherwise, (Annex: SS). But, he did not respond to PIT letter.

As per general procedure, the Sub-Engineer of a scheme initiate the file which after processing through Assistant Engineer and Assistant Director, LGE&RDD, the same is sent to the Deputy Commissioner of the concerned district for sanctioning the amount being utilized. In the instant case, Mr. Dilawar Khan, the then Assistant Director, LGE&RDD, Hangu had directly recommended the bill for approval of the Deputy Commissioner, Hangu. Mr. Arshad Mansoor, he then Deputy Commissioner, Hangu without **Look**ing for signature of the technical staff of GE&RDD, Hangu on the note-sheet has sanctioned 6.495 million. Besides above mentioned negligence, Deputy Commissioner also failed to confirm the efual work done before sanctioning fraudulent eyment of Rs. 6.495 million in the name of fake erson due to the reason that the bill was not Ened/verified by the concerned Technical staff. ence, both were equally involved in this fraudulent ecess of the bill for which they need to be held

SS at Gandari Dallan" and "WSS at Karbogha rif" had been deliberately misplaced having

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malafide intentions by the then Assistant Director, LG&RDD, and the then Deputy Commissioner, Hangu in order to avoid responsibility of the fraudulent payment.

NINGS.

on the observations at Para-4 (a to g) of this report, findings

f complaint

re complainant, Mr. Noor Awaz (Advocate), District resident, Tehrik-e-Insaf, Hangu did not own the applaint. Hence, the complaint is pseudonymous.

Amplementation of the Schemes, Misplacement of cords and Attempt of Fraudulent Payment.

pended due to a civil suit filed by Mr. Akbar Gul other in District Court Hangu on 17.02.2015 against disqualification, which was decided by the District on 29.01.2016 in favour of the executing agency. Ilarly, another writ petition filed by the Ex-MPA PK-liall (Mufti. Syed Janan) against the allocation of the mes during the year 2015-16 which was decided in lawour on 11.05.2016 also caused delay in the tess of execution. Hence, delay in execution for the ementioned period being beyond control of the cuting agency is justified.



After the disposal of the aforementioned court cases the following Assistant Directors Local Government Office Hangu being responsible for the execution and administration of the schemes failed to complete the schemes during their tenure despite release of Funds;

S.No	Name	Designation	Tenure
1	Mr. Abid Zaman	Assistant Director, LGE&RDD, Hangu	01.03.2016 to 12.12.2019
2	Mr. Dilawar Khan	Assistant Director, LGE&RDD, D.I.Khan	01.01.2020 to 05.08.2020

was further transpired that the execution of schemes WSS at Gandari Dallan" and "WSS at Karbogha Sharif" been halted since june 2020 due to missing of Files the said schemes after eruption of the issue of udulent payment attempt of Rs. 6.495 million in eme "Sanitation Scheme at Gandari Dallan", during 2020. The said amount was processed in the name fake person's account against no physical work. gh the amount was not paid due to interception of cheque by the concerned Bank Manager and the equer sustained no loss, yet it confirmed the itide and negligence on the part of those who were ged in payment process. The Assistant Director ecommended the above payment and the Deputy **issio**ner , who gave sanction nting Officer without confirmation of physical ess and without checking the remarks/signatures concerned technical staff (Assistant Engineer and gineer) on the bill, are directly responsible for



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the above fraudulent payment attempt and the resultant delay in execution of the schemes in question since june 2020.

The circumstances and emerging facts reveal that the Files of the two schemes i.e., "WSS at Gandari Dallan" and "WSS at Karbogha Sharif were deliberately misplaced in order to avoid the responsibility of processing the aforementioned fake/fraudulent payment.

The subordinate staff of the AD Local Govt. office i.e., the Assistant Engineer and the Sub-Engineer also failed to properly handle and protect the Files of their Schemes.

The PIT found that due to negligence and inefficiency, the technical sanction for the scheme "WSS at Ganderi Dallan" and "WSS at Karbogha Sharif" could not be issued till February, 2020, for which the Assistant Director, LGE&RDD (Mr. Abid Zaman) was responsible.

furnish its comments in the matter despite repeated requests, which is beyond comprehension.

No legal action regarding missing of record which manifests willful and malafide intentions of the concerned AD Local Govt. office Hangu.

The Public amount was not utilized due to inefficiency and ulterior motives. This delay may have escalated the cost of the schemes as result of their individual inefficiency.

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RECOMMENDATIONS.

the basis of observations and findings of this report, mmendations of Provincial Inspection Team are as under;

Strict Disciplinary action as per law may be taken against the following for their omissions/commissions referred to against

	in the	
ime	Designation	Omissions/commissions
id Zaman	The then AD	As mentioned in para- 5(c) & 5(g)
war Khan	The then AD	As mentioned in para- 5(c), 5(d) 5(e) & 5(i)
Arshad	The then Deputy Commissioner, Hangu	As mentioned in para- 5(d) & 5(e)
rfan	Assistant Engineer	, As mentioned in para-5(f)
	Sub-Engineer LGE&RDD Hangu	As mentioned in para-5(f)

inistrative Department (LGE&RDD) may be directed its silence during the instant inquiry proceedings be further directed to complete the schemes in sper law without further delay and the resultant

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escalation of the schemes may be recovered from the

AJEEB ULLAH sistant Engineer cial Inspection Team ber_lPakhtunkhwa

T ALIMOHMAND mber (Inquiries) rial Inspection Team ber Pakhtunkhwa KHAND HAN 2021

Provincial Inspection Team Khyber Pakhtunkhwa

SALAHUDDIN

26/4/20

Member (General)

Provincial Inspection Team Khyber Pakhtunkhwa

FARRAKH SAIR

Chairman

Provincial Inspection Team Khyber Pakhtunkhwa



DIRECTORATE GENERAL LOCAL GOVERNMENT AND RURAL DEVELOPMENT DEPARTMENT KHYBER PAKHTUNKHWA

AUTHORITY LETTER

Mr. Azaz-Ul-Hassan, Assistant Director Litigation (BPS-17) in Directorate General Local Government & Rural Development Department, Khyber Pakhtunkhwa, is hereby authorized to submit the Joint Parawise Comments/Reply in Appeal No. 1645/2022 Irfan Ullah VS Government of Khyber Pakhtunkhwa & others on behalf of Respondent No. 1,2 & 3.

Deputy Disputor (Litigation) LG&RDD, Knyber Rakhtunkhwa

Deputy Director (Litigation)
Directorate General Local Govt: &RDD
Khyber Pakhtunkhwa