### FORM OF ORDER SHEET

Appeal No.\_

1913/2023

S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
. 1-	20/09/2023	The appeal of Mr. Jamal Shah resubmitted today by Mr. Zartaj Anwar Advocate. It is fixed for preliminary hearing before Single Bench at Peshawar on 22-09-2013.
		By the order of Chairman  REGISTRAR

The appeal of Mr. Jamai Şhan Son<sub>t</sub>of Malik, Wali Khan Medical Officer 640 Wazir Garni District Nowshera received today i.e on 11.09.2023 is incomplete on the following score which is returned to the counsel for the appellant for completion and resubmission within 15 days.

1- Copy of appointment order mentioned in para-1 of the memo of appeal (Annexure-A) is not attached with the appeal.

2- Copy of retirement order mentioned in para-4 of the memo of appeal (Annexure-D)

is not attached with the appeal.

REGISTRAR SERVICE TRIBUNAL KHYBER PAKHTUNKHWA PESHAWAR.

Mr. Zartaj Anwar Adv. High Court Peshawar.

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Jos lein -Adulh 20/9/23

#### BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

Service Appeal No. <u>P13</u>/2023

Jamal Shah S/O Malik Wali Khan, Medical Officer BPS-17 BHU Wazir Garhi District Nowshera.

(Appellant)

#### VERSUS .

Government of Khyber Pakhtunkhwa through Secretary, Health department Khyber Pakhtunkhwa Peshawar and others.

(Respondents)

#### INDEX

S##	Rarticulars	Annexure.	Räge#
1.	Memo of Service Appeal		1-4
2.	Affidavit		5
3.	Copy of the appointment order	· <b>A</b>	
	dated 09.07.2008		6
4.	Copy of the Writ Petition, order	B&C	
	and judgment dated 08.03.2017	**	7-39
5.	Copy of the retirement order	D	40
6	Copy of the departmental	Е	
	appeal	,	41-42
7	Copy of the judgment and order	F	
-	dated 14.4.2016	-	43-50
8	Other relevant documents	,	51-68
9	Vakalatnama		67

Through . <

ZARTAJ ANWAR

Advocate Supreme Court of Pakistan
Office FR, 3-4 Forth Floor
Bilour Plaza Pesnawar Cantt.
Cell.0331-9399185
E.mailZartaj9@yahoo.com

#### BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

Service Appeal No. <u>14/7</u>/2023

Jamal Shah S/O Malik Wali Khan, Medical Officer BPS-17 BHU Wazir Garhi District Nowshera.

(Appellant)

#### **VERSUS**

- 1. Government of Khyber Pakhtunkhwa through Secretary, Health department Khyber Pakhtunkhwa Peshawar.
- 2. Government of Khyber Pakhtunkhwa through Secretary, Finance department Khyber Pakhtunkhwa Peshawar.
- 3. Director General, Health Department Khyber Pakhtunkhwa Peshawar.
- 4. District Health Officer Nowshera.

(Respondents)

Appeal under Section 4 of the Khyber Pakhtunkhwa Service Tribunal Act, 1974, against the inaction of the respondents by not adding contractual service toward regular service of the appellant for qualifying service of pension, against which the appellant filed departmental appeal on 08.06.2023 before the competent authority which is still not responded even after laps of statutory period on 90 days.

#### Prayer in Appeal: -

On acceptance of this appeal the contractual service of the appellant i.e. from initial appointment, may please be counted/added towards his regular service for the purpose of adding it to the qualifying service for pension, the respondents may further be directed to enter necessary entries in their service record to this effect, or any remedy deem just and proper under the circumstances may also be allowed in favour of the appellant and against the respondents.

#### Respectfully Submitted:

- 1. That initially the appellant was appointed or the post of Medical Officer BPS-17 in BHU Wazir Garhi District Nowshera on contract basis vide office order dated 09.07.2008 (Copy of the appointment order dated 09.07.2008 is attached as annexure A).
- 2. That since his appointment the appellant has performed his duties with great zeal and devotion and to the entire satisfaction of his superiors without any complaint whatsoever regarding his performance.
- 3. That while serving in the said capacity the appellant along with other colleagues filed a Writ Petition No 945-P/2017 before the Honourable Peshawar High Court Peshawar for their regularization. The writ petition was allowed in favor of the petitioners and their services were regularized vide order & judgment dated 08.03.2017. (Copy of the Writ Petition, order and judgment dated 08.03.2017 are attached as annexure B & C).
- 4. That while serving in the same capacity retired from service by attaining the age of superannuation i.e. 60 years on 12.07.2023, and served the department for more than 2 decades, the health care facilities were honestly diligently and with entire devotion to the community in Rural area of district Nowshera KPK. (Copy of the retirement order is attached as annexure D).
- 5. That Soon after his retirement like all other civil servants submit application for pension for his long devoted service but refused the same on ground that you have completed qualifying service for pension, thereafter the appellant has submitted his departmental appeal vide dated 08.06.2023, before the competent authority by requesting that his temporary service may be count towards his regular service for the purpose of adding it to regular service for pension, which is not yet

responded even after the laps of statutory period of 90 days (Copy of the departmental appeal is attached as annexure E).

6. That being aggrieved from the acts and omission of the respondents, the appellant has filed this Service Appeal on the following grounds inter alia

#### **GROUNDS OF SERVICE APPEAL:**

- A. That the Appellant has not been treated in accordance with law and his rights secured and guaranteed under the law have been badly violated.
- B. That the appellant remained contractual employee of the respondents department, which was regularized in the year 2017 thus in view of the provision contained in Article 371-A of the CSR the appellant is also entitled that his service shall be counted for the purpose of pension.
- C. That as per the recent judgment of August Supreme Court of Pakistan in Civil appeal No. 1072/2005 decided on 14.4.2016, the larger bench of august Supreme Court of Pakistan has specifically held that temporary service followed by confirmation count for the purpose of pension, thus the appellant is entitled for the grant of monthly pension by counting his service w.e.f the date of his initial appointment. (Copy of the judgment and order dated 14.4.2016 is attached as annexure F).
- D. That there are a number of judgments of the Honourable Peshawar high Court in identical cases, therefore the Respondents are bound to have followed the same and should have acted in accordance with law and the judgment of the August Supreme Court of Pakistan reported as 1996 SCMR 1185, 2009 SCMR Page 1.
- E. That according to the West Pakistan Civil Service Pension Rules chapter II, service qualifying for pension, according to rule 2.3, temporary and officiating service:

Temporary and Officiating service shall count for pension:

I. Government servants borne on temporary establishment who have rendered more than 5

years continues temporary service shall count such service for purpose of pension or gratuity and

- II. Temporary and officiating service followed by confirmation shall also count for pension or gratuity.
- F. That the temporary service followed by confirmation/regular appointment gave the appellant a right that his service be carry forward and added to the present service.
- G. That the appellant seek the permission of this Honourable Tribunal to rely on additional grounds at the learing of the instant Appeal.

On acceptance of this appeal the contractual service of the appellant i.e. from initial appointment, may please be counted/added towards his regular service for the purpose of adding it to the qualifying service for pension, the respondents may further be directed to enter necessary entries in their service record to this effect, or any remedy aeem just and proper under the circumstances may also be allowed in favour of the appellant and against the respondents.

Appellant

Through

ZARTAJ ANWAR Advocate Supreme Court Of Pakistan

&

IMRAN KHAN Advocate High Court

#### <u>Certificate</u>

Certified that no Service Appeal on the same subject and between the same parties has been filed previously or concurrently.

Appellant Jancotto

#### BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

Service	Appeal	No.	/2023

Jamal Shah S/O Malik Wali Khan, Medical Officer BPS-17 BHU Wazir Garhi District Nowshera.

(Appellant)

#### **VERSUS**

Government of Khyber Pakhtunkhwa through Secretary, Health department Khyber Pakhtunkhwa Peshawar and others.

(Respondents)

#### **AFFIDAVIT**

I, Jamal Shah S/O Malik Wali Khan, Medical Officer BPS-17 BHU Wazir Garhi District Nowshera, do hereby solemnly affirm and declare on oath that the contents of the above noted appeal are true and correct to the best of my knowledge and belief and that nothing has been kept back or concealed from this Honourable Tribunal.

Denonent

Identified by:

ZARTAJ ANWAR, Advocate, Peshawar.



People's Primary Healthcare Initiative (PHII). District Support Unit Nowsbera

Letter No. 649-24/MON'DSUP SISR Dated: 9th Tuly 2608

#### ·Office Order

No: 649-21 MON/ DSU/NSR. On the recommendation of the selection committee and upon the acceptance of the offer of appointment given by KPH/DSU Nowshera, Mr. Jamal Stah is hereby appointed as Medical Officer in BHU Wazir Garlii District Nowshera according to the terms & conditions of the contract signed by him with this office with immediate effect at the public interest.

District Support Manager.

DSU-KPH Novemera

#### Copy to:

- Program Director, PPHI NWFP/FATA. 1:
- District Coordination Officer, Nowshera.
- Executive District Officer (Health) Nowshera.
- Personal Secretary to District Nazim (Nowshera)
- Executive (F&A) DSU Nowshera.
- Official Concerned:

DSU-KPH Nowshera

Attached to Sarhad Rural Support Program (Regd. under section 42 of Companies Ord., 1984)
Village Pupar Nowshera
Telephone No. 6923-580414, Fax No. 6923-580978

Lonard dou notegyahoo.com

7. ADXIEL B.

#### IN THE PESHAWAR HIGH COURT, PESHAWAR

W.P.No. 9451 12017



DO

Dr. Muhammad Shafiq S/o Khasita Gul R/o BHU Galiara District Mardan

- 2. Dr. Imran Bahadar S/o Khan Bahadar R/o BHU Sawal Dher District Mardan
- 3. Abdul Wahid S/o Khan Bahadar R/o BHU Bcbuzai District Mardan
- 4. Halder Shah S/o Abdul Badshah R/o BHU Ghalcı Dher District Mardan
- 5. Reshaz Gul S/o Resham Gul R/o BHU Kot Ismalizai District Mardan
- 6. Muhammad Riaz S/o Habib ur Rehman R/o BHU Babeni District Mardan

2 7.

Dr. Jamal Shah-S/o Malik Wali Khan, BHU, Wazir Ghari, District Nowshera

- 8. Dr. Javed Akhtar S/o Ghulam Sarwar, BHU Mera Misri Banda District Nowshera
- Muhammad Ikram S/o Sheikh Faqir, Ward Crderly,
   BHU, Charbanda District Mardan.
- 10. Salman S/o Khadi Khan, Behishti, BHU, Mian Kalay District Mardan
  - 11. Zaman Khan S/o Hanfi Khan BHU Jehangira
  - 12. Mr. Muhammad Adil S/o Said Maluh, BHU Taru Jabba
  - 13. Miss Bushra D/o Tila Muhammad, Lady Health Visitor, BHU, Chashmai

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28 FET 2017

- B
- 14. Zabit Khan S/o Tasleem Khan, BHU, Sala Khana
- 15. Falak Niaz S/o Sher Muhammad, BHU, Dagai
- 16. Muhammad Arif S/o Shahmat Khan, BHU Mohdcori
- 17. Bilal Ahmad S/o Mumtaz Ahmad, BHu Aman kot
- 18. Sumbal Naeem D/o Muhammad Naeem, BHU, Tara Jaba
- 🖫 19. Fakhare Alam S/o Rustam Gul, BHU Inzari
- 20. Anjum Sohail S/o Taj Muhammad, Medical Techniciun, BHU, Wazir Gharai, District Nowshera
- 21. Mr. Zeshan Ahmad S/o Riaz Ahmad, Medical Technician, BHU Manahi District Nowshera
- 22. Mrs. Basmeena D/o Minhar ud Din, LHV, BHU, Sheikhi District Nowshera
- 23. Ms. Samrin Tariq D/o Mr. Atiq ur Rehman, Medical Technician, District Nowshera
  - 24. Ms. Muzaffia D/o Sher Khan, Dai in BHU Marra Khel District Nowshera
- 🖁 25. Tehssen Ullah, Medical Technician, BHU, Jalsai,
  - 26. Touheed Bibi wife of Syed Nabi Shah, LHV at BHU Kohi Bermol
  - 27. Nushad Begum D/o Gul Zareen, LHV, BHU Kohi Barmol
  - 28. Ms. Naheed Akhtar, Medical Technician in BHU Mama Khel District Nowshera

29. Khair Ul Amin S/o Muhammad Amin, Medical Technician, BHU Adezai; Maryamzai

Muhammad Naeem BHU, Bekh Swab

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28 FEB 2017

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Mr. Mushtaq Ahmad, BHU, Kata Khat Mardan

Mehnaz Mulik W/o Bakht Mu nir, LHV, BHU, Mardan

🛂 45. Abbas Khan S/o Sher Zada, BHU, Mian kale Ma'dan

46. Mst. Salma Begum, Dai, BHU, Kata Khat Mardan

47. Jehan Ali, M.T., Machi, District Mardan

Zarshad Ali, M.T, BHU Garhi Ismail Zai, District Murdan

1949. Nasir Khan, M.T. BHU, Garyab, District Mardan

50. Imitaz, M.T. BHU, Wartair District Malakand.

1. ljaz Ali, M:T BHU, Pirkheel, District Mardan

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#### Amis

- 52. Malak Ami Muhammad, MT, BHU, Mekhbanc District Malakand.
- §53. Naveed Akhtar, M.T, BHU Brah District Malakand.
- 54. Alamgir Khan, M.T., BHU, Shengray, District Malakand
- 55. Tariq Anwar, M.T., BHU, Brah District Malakand
- 56. Akmal Khan, M.T, BHU, Gli Khel, District Malakand
- 57. Saddam Hussain, M.T. BHU, Mishta, District Malakand
  - 58. Ibniami, M.T., BHU Totay District Malakana.
- 59. Ubaid Ullah, MT. BHU, Tandgund, District Malakand.
- 60. Muhammad Asghar, M.T., BHU Anzargar, District Malakand.
- 61. Nighat Bibi, LHV, BHU, Tutai District Mālakand.
- 62. Hazrat Amin, BHU, Khaar District Malakand
- 63. Asif Khan S/o Sabzar Khan, Chowkidar, BHU, Anzary. District Nowshera.
- 64. Bibi Quresha D/o Muhammad Rafiq, Dai, BHÚ Anzary District Nowshera.
- 65. Sameena Begum W/o Shahid Khan, Dai, BHU, Mera Misri Banda District Nowshera.
- 66. Tahira Naaz, W/o Arshad Khan, Dai, BHU, Pir Sabaq District Nowshera.
- 67. Aman Zeb S/o Janas Khan, Ward Orderly, BHU, Mandooni District Nowshera,
- 68. Imran Nadeem S/o Hazrat Ghulam, M.T. BHU Anzary, District Nowshera.

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. Marie Land

- \$70. Sorya W/o Naisb Daraz, LHV, BHU, District Nowshera
  - 71. Snaista W/o Syed Jehanzeb Ali Shah, BHU Misri Banda\ District Nowshera.
  - 72. Ambreen W/o Zakir Khan, BḤU, Kaahi District Nowshera.
  - 73. Sajjad Ali S/o Abdur Raziq, BHU Dag Baisood, District Nowshera
- 374. Muhammad Haroon S/o Abdul Qadoos, M.T. BHU Khushgmaqam District Nowshera.
- 🔭 75. Zawer Said S/o Bahadar Said, Watchman, BHU,
- 76. Noor Rehman S/o Malik Aman, M.T BHU, Badrashie
  - 7). Múhammad Sabir S/o Muhammad Aslam, M.T. BHU; District Peshawar.
  - 78. Majid Gul S/o Rehman Gu, M.T. BHU, District Nowshera
- 龘79. Tahir Zeb S/o Anwar Zeb, M.T, BHU, District Peshawar
- 80. Furqanullah S/o Gul Rauf Khan, M.T BHU, District Peshawar.
- 81. Imran Khan S/o Safeerullah, M.T. BHU, District Peshawar
- 82. Ibrahim S/o Fazal Malik, Behisiti BHU, Jogani, Peshawar

83. Tahir Khan S/o Faqir Muhammad, MT. BHU, Sorizai Bala District Peshawar

Deputy Registrar

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28 FEB 2017

- 84. Miss Najma Khatoon Mushtaq, LHV, BHU, Bazid Khel,
- 85. Muhammad Ibrahim, M.T. BHU, Ganderi, District Nowshera
- 86. Janat Mir S/o Mir Shah, Behishi, LHU, Sheikni, District Nowshera
  - Nasir Khan S/o Abdul Waheed, , M.T, BHU, Shakh No.06 District Charsadda
- 88. Mst. Farzana Shah D/o Syed Sabir Shah, M.f. BHU, Mashokhel, District Peshawar
- 89. Uzma Ara D/o Naimatullah, , BHU, Qadra, (FMT)
- 90. Fozia Gul W/o Asif Khan, BHU Menzai (LHV).
  - 91. Uzma Yaqoob D/o Yaqoob Khan, LHV, BHU, Jehangira
  - 92. Farah Naz W/o Akhtar Ali, LHV, BHU Pani Pir
- 893. Saila D/o Faheema Dad, FMT), BHU Dairi, Zakaria.
  - 94. Bakht Said S/o Ghulam Mohi ud Din, M.T. BHU, Shah Mansoor
  - 95. Dr. Habeeb ur Rehman, S/o Khaitab Gul, MO, BHU,
  - 96. Muhammad Kamran S/o Gul Zameen, Khcin, MT, BHU, Batakhara tehsil Topi District Swabi
  - 97. Dr. Muhammad Rashid S/o Hamdullah R/o Mohallah Khamal Khel Village Maneri Bala P.O District Swcibi.

Dr. Asrar Iabal S/o Badshah Gul R/o Hathian, P.O Khas Tehsil Takht Enai District Mardan

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- 99. Dr. Abdul Wali S/o Abdul Hakeem R/o Mohallah Mehmood Khel, Mohib Banda Tehsil & District Mardan
- \$100. Dr. Syed Waqas Ali Shah S/o Syed Wali Shah Badshah R/o BHU Pudina District Mardan
- 101. Ali Gohar S/o Mirza Khan R/o BHU Mian Kalay, District Mardan
- 102. Shams ul Arafeen S/o Mutabar Khan R/o BHU Khazano Dheri District Mardan
- 103. Reshaz Gul S/o Resham Gul R/o BHU Kot Ismailzai District Mardan
- 104. Muhammad Riaz S/o Habib ur Rehman R/o BHU Babeni District Mardan
- 105. Muhammad Shabir Ahmad MT, BHU, Kohi Barrnol ......pefitioners

#### V E R S Ú \$

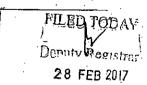
- Government of Khyber Pakhtunkhwa, through Secretary Health, Civil Secretariat, Peshawar
- The Director General Health Department, Khyber Road, Peshawar
- 3. District Health Officer, District Mardan at Mardan
- 4. District Health Officer, District Nowshera
- 5. District Health Officer, District Malakand
- 5. District Health Officer, District Mardan Swabi

Depute Registrar 28 FEB 2017 WRIT PETITION UNDER ARTICLE 199 OF THE CONSTITUTION OF ISLAMIC REPUBLIC OF PAKISTAN, 1973.

#### PRAYER-IN-WRIT-PETITION

On acceptance of this Writ Petition, an appropriate Owrit may please be issued declaring the petitioners were fit and eligible having the required qualification and experience gone through all the rigors of selection process and when found fit and eligible by the departmental selection committee recommended for appointment and were appointed accordingly, ever since, their performance, treating the petitioners as project employees\_and not regular employee of the Health Department is thus illegal, unlawful, without lawful authority and of no legal effect, the respondents are bound to follow the law and to treat the petitioners handedly by giving them their due rights, the petitioners in the matter have got prior regularization, similarly the respondents are bound to allow regularization from the date his colleagues/juniors regularized allowed ' regular appointment.

Any other remedy proper not specially asked for many also be allowed.



#### Respectfully Sheweth:-

- 1. That the petitioners are the local residence of different District of Khyber Pakhtunkhwa and a law abiding citizens of Pakistan.
- 2: That the government of Khyber Pakhtunkhwa in he year of 2007 launch a Comprehensive Medical Programme at primary level in the name of "People Primary health Care Initiative" at different BHU's, administered by the Provincial Government for which regular sanctioned posts were created for which different advertisement's Made and he application's were sought from eligible and qualified candidates.
- 3. That through this Programme basic health facilities were extended to the public at primary level and for this purpose the provincial government made an agreement with the SRSP to run affairs of different BHU's.
- 4. That the petitioners holding the basic and prescribed qualification being qualified and eligible for the post applied by fulfilling all the legal and codel formalities, and gone through all the rigors of selection process, were dully recommended by the Departmental Selection Committee and were appointed in different BHUs, of Khyber Pakhtunkhwa. (Copy of Appointment-letters are attached as annexure "A").



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the petitioners since there appointments correctly mention against their name at the heading of the there respective BHUs, were performing their duties with Zeal and devotion to the entire satisfaction of their superiors till date without cny complain whatsoever.

That it is pertinent to bring into notice of this Honourable Court in most of Districts of the Province, the similarly placed employees were regularized by 7. the order of this Honourable Court and the implemented by Department by issuing regularization notification and eyeing the benefits of regular civil servant.

That the Honourable Court allowed various of writ petition very much similar to the petitioner's performing in the same District at various BHUs in capacity of Medical Technicians class-iv and which is implemented by the respondent Department and enjoying the benefits of regular employees. (Copy of Order & judgments are attached as annexure "B"),

That the petitioners working in so-called project scheme declared as regular/brought on regular budget by the Health Department, moreover their appointments have been made through proper procedure fulfilling all the legal and codal formalities.

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That an agreement was executed in between 'PaHI and petitioner and according to class-II the employees were to be governed by such rules/regulations and orders as may be issued by PPHI, Provincial Government/Federal Government from time to time and the petitioners after their selection in appointment was adjusted against the vacant/sectioned post's.

- That in different cases of project employees this Honourable Court declared them regular employees by giving them the advantage of regularization Act 2009 and the judgment was upheld by Supreme Court.
- That the petitioners were appointed against the post of permanent nature and have rendered their without any break and services eligible/qualified for the said post and there is no likelihood of any abolition of post.
- That the orders and judgments of the Honourable Court pasted in different writ petitions mertioned implemented the respondents by department, but refused to the present petitioners being not part of those very petitions.

That the petitioners having no other adequate remedy came to this Honourable Court in constitutional petition, inter alia on the following grounds amongst others:

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#### GROUNDS:

- A. That the petitioners have not been treated in accordance with law and their right secured and guaranteed under the law have been violated.
- B. That the petitioners were fit and eligible for the subject post and were duly recommended for appointment by the appropriate departmental selection committee and the competent authority issued the order of their appointment, therefor they have every right to be regularized.
- C. That the inaction on the part of the respondents are adversely affecting their careers, they would become overage for fresh appointment, hence the proprietary demands that the petitioners should be allowed to regularized.
- D. That it is pertinent to point out her that similar placed employee appointed alongwith the petitione's were regularized, while the petitioners were discriminated and now been terminating form service, this is sheer discrimination and violative of article 25 of the constitution.
- E. That the petitioners were fit and eligible for the Posts against which they serving, they were cluly recommended for appointment by the appropriate Departmental selection committee and the



Deputy Registrar

competent authority issued their orders of appointment.

That the action of the respondent is against the principle of legitimate expectancy as the petitioners service are being wasted without any reason and rhyme, whereas it is an established principle of law that adhoc temporary employment is limited for specific period and the petitioners have served for a considerable longtime have now become overage and cannot seek appointment, therefore the petitioners cannot be deprived of their valuable rights.

That the petitioners have performed their duties as regular employees and no difference could be created amongst the employees who cree performing their duties regularly and with responsibilities and especially when the along and considerable time has been passed. Therefore the petitioners cannot be left at the mercy of the respondents without protecting their valuable rights a reference is made to the judgment of August Supreme Court of Pakistan in (2005 SCMR 100).

H. That the acts of the respondents is based on exploitation which is highly unjustified, illegal and against the provision of article 37 and 38 of the constitution of Pakistan. The same is not permissible in



Denut Pegistrar

the eyes of law as held in, Abdul Sattar and another...Versus...Suit Northern Gas Pipelines limited and others (2001 SCMR 1935).

That in accordance with the constitution of Islamic Republic Pakistan, 1973 the state is bound to element all forms of exploitation and to apply merit in all forum of service and appointments, the respondent being a prestigious institution established for with a purpose thus violating the due rights of the petitioners is infact against the fundamental of this institution and illegal.

- J. That the petitioners already filled W.P. No.2120/2016 and W.P. No.2241/2016 before this Hon'ble Court against the same respondents for extension in service.
  - That the Writ petition of similarly place employees allowed by the Hon'ble high Court Peshawar which was challenged by the respondents department before the Hon'ble August Supreme Court of Pakistan in C.A No.1870/2016 titled Govt. of KPK Versus Anwar Shed & others, C.A No.1871/2016 titled Govt. of KPK Versus Anwar Shed & other, C.A No.1872/2016 Government of KPK Versus Asif Khan, which was dismissed by the Hon'ble August Supreme Court of Pakistan and maintained the judgment passed by the Hon'ble Peshawar High Court, FILED TODAY

Deputy Registrar 28 FEB 2017 Peshawar in favour of the present petitioners or their regularization.

That the petitioner seeks the permission of this Honourable Court to rely additional grounds at the time of hearing of this writ petition.

It is, therefore on acceptance of this Writ Petition, an appropriate writ may please be issued declaring the petitioners were fit and eligible having the required qualification and experience gone through all the rigors of selection process and when found fit and eligible by the departmental selection committee recommended for appointment and were appointed accordingly, ever since, their performance, treating the petitioners as project employees and not regular employee of the Health Department is thus illegal, unlawful, without lawful authority and of no legal effect, the respondents are bound to follow the law and to heat the petitioners handedly by giving them their due rights, the petitioners have got prior in the matter of regularization, similarly the respondents are bound to allow regularization from the date when his colleagues/juniors were regularizèd or allowed regular appointment. OR.

Any other remedy proper not specially asked for many also be allowed.

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### INTERIM RELIEF

The respondent may please be restrained from taking any adverse action to the service coreer of the petitioners, till the decision of the writ, petition.

Petitioners

Through

Zartaj Anwar

Dated 27.05.2016 Advocate High Court

#### CERTIFICATE:

Certified on instructions of my client that petitioner has not previously moved this Hon'ble Court under Article 199 of the Constitution of Islamic Republic of Pakistan, 1973 regarding the instant matter, thus the tilted Writ petition may kindly be fixed before the Worthy D.B of this Hon'ble Court.

ADVOCATE

#### NOTE:

Identical case is fixed for 01.03.2017, so the titled Writ petition may also be clubbed with.

ADVOCATE

#### LIST OF BOOKS:

- 1. Constitution of Islamic Republic of Pakistan, 1973.
- 2. Any other law books according to need

.

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28 FEB 2017

ADVOCATE

Judgment.

Judicial Department.

Writ Petition 945-P of 2017.

Dr. Muhammad Shafiq & others			•
	**********	Petitioner	rs.
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$V_{S}$			
Government of KPK through Secretary Health &	others	.Responden	ts
Date of luctring			
Termoner(s) by Mr. Zartaj Anwar Khan; advocate			
Respondent(s) by Mr. Moin ud Din Hamayun, AAG.			٠

WAQAR AHMAD SETH, J:

Vide our detailed

judgment of even date, placed on connected writ petition bearing No. 2050-P of 2016, this writ petition is allowed.

Announced. 8th March, 2017.

EXAMPRER r High Court Pe ed Unifer Article on G-Birahadai A 10 JUL 2023

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# BEFORE PESHAWAR HIGH COURT, PESHAWAR.

Judicial Department.

Writ Petition 2050-P of 2016.

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Government of K			,	Kes	ponder
Date of hearing		oth -			
Date of hearing Petitioner(s) by Mr.	Ali Gohar D	.8 <sup>th</sup> Marci	1, 2017	********	,

# WAQAR AHMAD SETH, J: -

Through th

this

single judgment we intend to decide the instant writ petition as well as connected writ petitions bearing No. 2225-P, 2260-P, 2416-P, 4810-P of 2016 & 945-P of 2017, as common question of law and facts are involved.

2. Facts relevant for the disposal of this writ petition are that, in pursuance to the advertisement, petitioners applied and after codal formalities appeared before the Selection Committee, duly constituted for the purpose and accordingly, they were appointed as Medical Officer on contract basis and

WP2050-P-2016

posted against their respective units. On 12.5.2016/23.5.2016, through impugned notices bearing endorsement No. PPHI/DSU/MON/CHD 10267-16, they were informed that due to closure of PPHI operation of SRSP and non-availability of funds, the service / contract will stand terminated w.e.f 30th May, 2016.

## Writ 1 edition No. 2225-P/2016.

In this writ petition, the petitioner was appointed as Medical Technician vide offer appointment-dated 16.2.2012 on contract basis for a period eleven months, initially and on 23<sup>th</sup> May, 2016 through impugned notice terminated his service / contract with effect from 30<sup>th</sup> June, 2016.

# Writ Petition No. 2260-P of 2016.

The petitioners of this writ petition were appointed as Medical Officer on contract basis by duly constituted Selection Committee and were posted against their respective units and on 26.5.2016 through the impugned notice their services were terminated with effect from June 30th, 2016.

Writ Petition No. 2416-P of 2016.

WP2050-P-2016

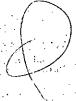
The petitioners of instant writ petition were appointed on different posts in the category of Class-IV by duly constituted selection committee and were posted against their respective posts. On 13.5.2016, the impugned notices were issued to them and their services were terminated with effect from 30.6.2016.

### Writ Petition No. 4810-P/2016.

The petitioner of this writ petition was appointed as Behishti / Sweeper against the vacant post in BHU Parashai District Kohat for a period of eleven months, vide order of appointment dated 29.9.2009, but were terminated from service through the impugned notice dated 29.9.2016.

### Writ Petition No. 945-P/2017.

The petitioners of this writ petition seeks regularization of their services with the prayer that they have been appointed by duly constituted departmental selection committee against the sanctioned vacant posts and they have the every right to be considered regular employee of the health department as the project has been converted to regular side and their colleagues / juniors were regularized.



Comments were called from respondents which they furnished, denied the assertion of petitioners and states that Sarhad Rural Support Program (SRSP) is a Company registered under the Companies Ordinance, 1984. A memorandum of un cerstanding (MoU) was signed between the Government of Khyber Pakhtunkhwa and SRSP on 3.1.2013 and clause/para-6 of MoU provides that whereas both the parties have learnt lessons and gained valuable experience of working in partnership with each other during the past few years while the second party was engaged in management contract with the First party regarding service delivery through selected districts of the province under the package named Peoples Primary Healthcare Initiative (PPHI). Last para of the preamble reflects on page-I of the MoU dated 3.1.2013 that "therefore, now both the parties agree" to enter into this MoU, under which improved arrangements will be made in the overall environment and spirit, of, and to achieve the purpose of approved Health Sentor Strategy of the Government of Khyber Pakhtunkhwa, to hand over the management of Health Facilities under the agreement in the selected districts of the province of Khyber Pakhtunkhwa by the First party (Health Department) to the Second Party (SRPS). Whereas clause A reflects on page that mutually

agreed overall strategic objectives of this arrangement in the districts to be listed later on in the agreement. That according to agreement second party i.e (SRSP) shall ensure to appoint duly qualified doctors/paramedics meeting the standards / criteria set by the first party as far as qualification, training and skills are concerned, second party will have sole discretion over the employing, posting, removing, remuneration and customary managerial prerogative over staff that is recruited by it. Staff recruited by the second party SRSP shall have no claim against the first party i.e Health Department upon conclusion of this agreement. That the second party has the authority to hire the services of Medical Staff through advertisement or any other sources, and on their self request to receive back the management of BHUs, the district administration concerned was directed accordingly. It is further submitted that arbitration clause having been provided in the contract / agreement deed for resolution of any dispute or difference arising out of the deed, therefore, this constitutional petition is not maintainable. The Government of Khyber Pakhtunkhwa has no-concern with the matters, terms and condition of service of the petitioners as they have been appointed by a Company and serving with it under the principal of master and servant. If, the petitioners

have any claim provided under any law, they may sui against the company under the provision of relevant laws at proper forum. That this Court has already dilated upon the issue in writ petition bearing No. 3359-P of 2014 against the petitioners that in the manner as, Since, the petitioners are contract employees of a private company having no nexus with the Government department for the purpose of appointment, thus no writ can be issued in the circumstances; hence dismissed in limine" requested for dismissal of the writ petition,

- 4. We have heard learned counsel for the parties and perused the available record.
- 5. Petitioners in all the connected writ petitions were appointed on different posts i.e Medical Officers, Medical Technicians, Bahesties, Sweepers & Class IV employees but all related to Health Services within different BHU's of the Provincial Government i.e Health Department, Khyber Pakhtunkhwa. In all the categories the posts were advertised and offer of appointment was floated as:-

The District Government Swabi with the prior endorsement of Government of Rhyber Pakhtunkhwa has assigned the management of Basic Health Units (BHU's) in Swabi District to People's Primary Healthcare Initiative (PPHI) / Surhad Rural Support Program (SRSP).



0 9 8 6 1 7

An agreement to this effect has been signed between District Government Swabi and PPHI SRSP. On the recommendation of the Selection Committee you are hereby of ered appointment on contract basis as Medical Officer in District Swabi on following terms and conditions.

6. According to the said offer of appointment, the duration of contract was initially for a period of 11 months and the posting was in all the BHU's throughout the Province. Subsequently, letter of appointment was issued on the recommendations of Selection Committee. Admittedly, the salaries were paid from the funds provided by the Health Department with the concurrence of Finance department. On 11th of May 2016, the Deputy Secretary Admin, Government of Khyber Pakhtunkhwa, addressed letter to the Deputy Commissioners of almost of all the Districts of Khyber Pakhtunkhwa with the subject of closure of (PPHI) People's Primary Healthcare Initiative, operation of Surhad Rural Support Program, (SRSP) which reads as under:-

To :

The Deputy Commissioners;

Peshawar, Kohat, Nowshera, Swabi, Karak, Upper Dir, Chitral, Charsadda, Mardan, Haripur, Malakand, Swat, Shangla, Abbottabad, Mansehra, Bannue and Laldd Marwat.

Subject:

CLOSURE OF PPHI OPERATIONS OF SRSP

Dear Sir,



WP2050-P-2016

I am directed to refer to the subject roted above and to state that, as you are aware, Basic Health Units (BJUs) in your respective District are-being managed by (BJUs) in your respective District are being managed by the Sarhad Rural Support Program (SRSP) for the PPHI. As per decision, SRSP is to return the management of these BHUs to the respect District Health Officer w.e.f June 30, 2016. Accordingly, it is most important to ensure that the take-over is undertaken in any orderly manner and subject to fulfillment of all codal formalities.

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It is proposed that: The Deputy Commissioner may please constitute Committee under his Chairmanship, comprising the district Health Officer, District Officer Finance and the District Manager of PPH, to ensure the smooth take-over of BHU3 in the District as per prescribed legal procedure.

District as per prescribed legal procedure.

The Committee may please ensure that representatives are deputed to physically examine the buildings, equipment, furniture, furniture of the control of the fixture, stores (including medicines etc) and duly check the same with relevant register / record books of the respective BHUs. Proper Landing and taking over the above referred components be ensured under the signature, names and stamp of the responsible officer duly wirnessed by the responsible officers.

Funds remaining with the District Office of PPHI at the end of June, 30, 2016 shall be deposited back in the Government Treasury in the respective Head subject to fulfillment of ali codal formalities and in a manner as advised by Finance Department.

Accounts of PPHI shall be audited by duly appointed statutory auditors of SPSP appointed statutory auditors of SRSP immediately after 1st July, 2016 and district wise audit report, thereof shall be shared by hem with the Health Department.

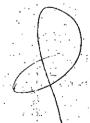
It is once again requested that the entire exercise must be completed subject to the fulfillment of all codal formalities and well in time, please.

It is important to mention that simultaneously Government of Khyber Pakhtunkhwa / Health Department / Director General Health Services, Khyber Pakhtunkhwa floated an advertisement dated 23.5.2016, for filling up these posts on adhoc basis, copy of the said advertisement is at page-27 of the writ petition. This advertisement clears the position that the



posts are still in existence and these posts were of the Health Department and the salaries were being paid by the Health Department, but under a camouflage system of People's Primary Healthcare Initiative and for that matter Surhad Rural Support Program. Even in the comments it has not been clarified and denied that these posts were not in all the government institutions; non permanent posts and their salaries were not provided from the budget / grant of the Provincial Government. The general plea of the respondents is that the Surhad Rural Support Program (SRSP) is a Company, who had memorandum of understanding with the Government and the said Surhad Rural Support Program under the package cained Peoples Primary Healthcare Initiative (PPHI) provided the services of all the employees.

8. This Court has already discussed the conduct of Surhad Rural Support Program (SRSP) and the People's Primary Healthcare Initiative (PPHI) with the Government of Khyber Pakhtunkhwa under a settlement / understanding, in number of judgments which are upheld by the apex Court.



Page | 10

# In writ petition bearing No. 3880-P of 2015 titled Asif

Khan & others vs Government of KPK etc. it has been held

as under:

The appointment orders of the petitioners would reveals that they were appointed by the Competent Authority i.e District Support Manager, PPHI, DSU, Mardan .m the recommendations of Selection Committee after proper test and interview, in response to advertisement, since 2019. The contract period was extended from time to time and even in the comments. there is nothing regarding the closure or winding of the office / department where petitioners are employed Record is suggestive that alongwith the petitioners other employees were also engaged in different district of the Province under the same advertisement by PPHF and this court in WP No.292/2011 vide judgment dated 19.06.2014, W P No. 4335/2010 vide judgment dated 19:03.2013 and WP No. with . exactly circumstances . and similar similarly placed employees have regularized their services from the date of their initial appointment, with all back benefits.

The Peoples Primary Health Care, initiative (hereinafter referred as PPHI. Project), is a continuous and ongoing project / department and petitioners are still working against the post since their appointments notwithstanding the fact that ia similar situation, in 13 District out of 24 District of Khyber Pakhtunkhwa, not only the post have been regularized but the employees there in have also been regularized with all the benefits like civil servants. Law requires treatment of similarly placed employees, in one manner and nowhere in the comments respondents have stated that the post against which petitioners performing their functions is quite different in nature then the one which have been regularized, hence on the strength of the Judgment and order dated 22.01.2012 passed by a Division Bench of this Court in WP No. 1670/2010 titled Nijat



Ali & other Vs. Government of KPK through Chief Secretary and others duly supported by the Federal Government and the subsequent judgment and order da ed 19.09.2013 of a Division Bench at Dara-u-Qaza (Swat Bench) involving identical points in WP No. 4335/2010 titled Rahimullah etc Vs. Government of KPK etc regularizing the employees/petitioners categories in both the petitions by the <u>different</u> respondents-department of KPK in line with their approved policy, we are incline to accede to the prayer made by the petitioners in this petition. For the above reasons, we allow this constitutional petition and direct the respondentsdepartment that the petitioners be regularized against the posts from the date of their appointment with all back benefits.

In view of above this writ petition is allowed, respondents-department is directed to regularize the petitioners against the posts of their initial appointments with all back benefits.

## In writ petition No. 992-P of 2015, titled Waseem Jan

& others vs Govt. of KPK, in exactly similar circumstances, it

was held that:-

Record is suggestive that petitioner No.1 was appointed by Executive District Officer (Health) Peshawar upon the retirement of his father against the quota of Employee son on 18.8.2011, whereas rest of the petitioners were appointed on the recommendation of the selection the recommendation by the committee on contract basis for a period of 11 months but on 13.3.2015 the impugned conclusion of service order was issued, probably on the instructions of Director General Health Services, as the copy of the said impugned order was sent to the same office alongwith District Health Officer, Peshawar. The contents of conclusion of service letter clearly reflects that there is a . memorandum of understanding (MOU) between the People's Primary Healthcare



Initiative program and the Health Department, Government of Pakhtunkhwa and according to said MOU Kl:yber the regular staff would be appointed by the Health Department and thereafter services of the contract employees / petitioners would be dispensed with Petitioners Lave served the department continuously since 2011 and there is no adverse order in this respect, against the petitioners. There is no plea of retrenchment etc, rather it is an admitted fact that the posts are there and the selectees of the Health Department would be adjusted against the same. There is nothing regarding their eligibility.

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CM No. 1290-P of 2015, filed by six applicants for impleadment shows that they are subsequent appointees against the quota of retired / deceased son employees and were appointed vide order dated 27.3.2015, 4.7.2015, 8.4.2015 confirming that it is the Health Department through District Health Officer, who used to appoint employees against the posts at BHU's, which were previously filled in through People's Primary Healthcare Initiative. There is nothing on record to show that the posts, against which petitioners were appointed, have been abolished, or were of temporary nature.

The impugned conclusion of service. notice is dated 13.3.205, is with the reason of appointment of regular staff by the Department . appointments orders of the annexed with whereas the CM No. 1290-P of 2015 are of 27.3.2015, 7.4.2015 & 8.4.2015, showing that the reasons mentioned in the impugned order were not correct and lawful. This Court in number of writ petitions regularized the services of all most all the projects initiated through Sarhad Ruler Support Program (SRSP) and People's Primary Healthcare Initiative Program. We have before us, the agreement so signed between the Government of Khyber Pakhtunkhwa, Health Department and Sarhad Ruler Support Program, which is the internal understanding between the Government and Private Limited Company. Petitioners were appointed against their post which they are holding continuously; on the recommendations Departmental



Selection Committee and the post against which they are working still exists; therefore, they have the right to continue their jobs, as prayed for.

In view of the above, without touching the appointment of applicants or CM No. 1290-P of 2015, who are appointed against the deceased son / retired son employee's quota, the writ petition of present petitioners is allowed as prayed for.

The subsequent advertisement for filling up the posts by Health Department confirms that all these posts were of the Provincial Government with permanent status. Even otherwise the government / department has the prerogative to terminate the employment, in case of closure of BHU's but only at plying the principle of last come first go. Since, it was a game hatcheo by the political figures under which People's Primary Healthcare Initiative was provided a source of income otherwise, all the BHU's and the posts therein are supposed to be filled in by the Health Department as the BHU's are of the Government and not private institutions.

In case titled Naseem Ijaz etc vs Govt. of KPK, bearing writ petition No. 2091-P of 2015, it has been held as under:-

> Brief facts of the case are that the respondents advertised various posts in different District of the Province and the petitioners being fit and eligible for the posts, also applied through prescribed manner and on the recommendation of the Selection Committee they were appointed Selection Committee they were appointed

WP2050-P-2016

as Medical Technician and are serving with zeal and devotion to the satisfaction of their superior's that in most of the District, the similarly placed employees were regularized who was enjoying the benefit of regularized who was enjoying the benefit of regular civil servant; that this Hon'ble Court allowed writ petitions No. 292/2011 & 388-P of 2015 decided on 19.6.2014, writ petition No. 4335/2010 decided on 19.3.2013 and writ petition No. 1670/2010 filed by the similar placed employees and the respondents were directed to regularize the petitioners therein against the posts the petitioners therein against the posts the petitioners therein against the posts from the date of their initial appointment with all back benefits; that the petitioners working in so called project scheme declared as Regular / brought on record. Budget by the Health Department moreover, their appointments have been made through proper procedure suffilling moreover, their appointments have over made through proper procedure fulfilling all the requirements and that even in thirteen district, the said practice is restricted only to the extent of Basic health This subgroup the other Unite like Civil Units whereas the other Units like Civil Dispensaries, Mother Health Units, District. Headquarters, Hospital, Tehsii-Headquarters, Hospital; Rural Health Centers even situated in the remote area of the District area treated as regular employees and are extended all the benefits Hospital, of a regular civil servant like increments, pension etc, that the judgments / orders passed by this Court in the different writ petitions of similar nature have been implemented by the respondents implemented by the respondents department but refused to the present petitioners being not part of those very petition, hence, the petitioners having no other adequate remedy approached this Court through the instant constitutional petition.

At the very outset, learned counsel for the petitioners stated that the issue involved herein has already been decided by this Court on 21.5.2015 in Asif Khan and others case (writ petition No. 3880-P/2015), relevant portion whereof reads that; The Peoples Primary Health Care, initiative (hereinafter referred as PPHI Project), is a continuous and ongoing project/department and petitioners are still working against the post since their appointments notwithstanding the fact that in similar situation, in 13 District out of 24 District of Khyber Pakhtunkhwa, not only the post have been regularized but the employees there in have also been regularized with all the benefits like civil servants. Law requires treatment of similarly placed employees, in one manner and nowhere in the comments respondents

P a g e. | 15

have stated that the post against which petitioners performing their functions is quite different in nature then the one which have been regularized, hence on the strength of the judgment and order dyted 22,01,2012 passed by a Division Benen of this Court in WP No. 1670/2010 titled Nill All & other Vs. Government of KPK through Chief Secretary and others duly supported by the Federal Government and the subsequent judgment and order daved 19.09.2013 of a Division Bench at Dara-ul-Quai (Swat Bench) involving Identical points in WP No. 4335/2010 titled Rahimullah etc Vs. Government of KPK etc regularizing the contract employees/petitioners of different categories in both the petitions by the petitioners in this petition. For the above reasons, we allow this constitutional petition and direct the respondents department that the petitioners be regularized against the posts from the date of their appointment with all back benefits.

In view of above this writ petition is allowed, respondents-department is directed to regularize the petitioners against the posts of their initial appointments with all back benefits.

In view of above clear findings, this court also follows the same. The learned Additional Advocate General has got no objection on acceptance of instant writ petition in light of judgment dated 21.5.2015 passed by this Court in writ petition No. 3880-P/2015.

Accordingly, this writ petition is allowed and the respondents-department is directed to regularize the petitioners against the posts of their initial appointments with all back benefits. However, the COC No. 480-P/2015 has become in fructuous dismissed as such.

10. In writ petition No.3359 some of the present petitioners were also party, which was dismissed, as by that time the project was continue but they claim for regularization under the Regularization Acts 2005 & 2009 and the defence of

respondents was on the understanding between the Company and the Government with no record of the same and nonapplicability of Regularization Acts. This time they have got the fresh cause of caution whereunder vide impugned orders of so called Surhad Rural Support Program / People's Primary Healthcare Initiative project has been asked for closure has been called in question and as such, the petitioners have fresh cause of action. Moreover, these petitioners in all the connected writ petitions are seeking their regularization on the basis of similarly placed employees on the touch stone of discrimination.

For the reasons recorded hereinabove this and the connected writ petitions are allowed, as prayed for.

Announced. 2th March, 2017. Tariq Jan.

JUDGE

CERTIFIED TO BE

10 JUL 2023

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# OFFICE OF THE DISTRICT HEALTH OFFICER NOWSHERA

Phone & Fax: 0923-580759

E-Mail: nowshera.edoh@gmail.com

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DHO NSR

Date 15 /67 ,2023

The Director General Health Services. Winder Pakhimikhwa, Peshawar.

Subject:

RETIREMENT

Exclose please find herewith an application in RO Dr. Jamal Shah (Medical Officer) BPS-17 attached to BHU Wazir Garhi Nowshera, wherein he has requested for Issuance of his retirement order on attaining the age of superannuation Le 11-07-2023 for further proceeding.

> District Health Officer Nowshera

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District Health Officer Nowshehra.

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ADDIEN: E

Subject:

DEPARTMENTAL APPEAL FOR ADDING UP TEMPORARY SERVICE TOWARDS REGULARIZATION FOR QUALIFING SERVICE FOR PENSION.

Respected Sir,

It is stated that PPHI Nowshehra appointed me as Medical Officer in BHU Wazir Garhi Vide No.649-21 dated: 09/07/2008.

After wind up PPHI the honorable High Court Peshawar reinstate the Services of all doctors worked under PPHI in light of Honorable high court decision the Secretary to Govt Khyber Pakhtoonkhwa Peshawar Office Order No. SOH( E-II) 3-18/2016PPHI Doctors dated: 01/08/2017 and the District Health Officer Nowshehra adjust me as a medical Officer BPS-17 VIDE No. 9667-67 Dated: 07/08/2017.

The health department partially adjusted me against the vacant post of Medical Officer BPS-17 But submitted appeal to Honorable Supreme Court of Pakistan and now the trail is running and waiting for decision.

Now my age is 59 years and 11 months my retirement date is 12/07/2023 So please kindly accept my appeal and give me approval for drawing LPR Encashment payment and commutation payment and other relevant funds.

I will be give you undertaking on judicial stamp paper that if the decision of honorable Supreme Court of Pakistan comes against us I will be liable to return whole payment i.e. commutation, LPR Encashment Payment etc.

I will be thankful to you for you're this kindness.

Thanks

Note: All Orders photocopy are attached.

You're obediently

Dr.Jamal Shah

Medical Officer BPS-17

BHU Wazir Garhi

**District Nowshehra** 

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#### OFFICE OF THE DISTRICT

Phone & Fax: 0923-580759

E-Mail: nowshera.edoh@gmail.com



### HEALTH OFFICER NOWSHERA

No. 7300 /DH

ote 88 181 10000

To

The Director General Health Services Khyber Pakhtunkhwa Peshawar

Subject:

DEPARTMENTAL APPEAL FOR ADDING UP TEMPORARY SERVICE TOWARDS REGULARIZATION FOR QUALIFYING SERVICE FOR PENSION.

Sir,

Enclosed please find herewith an application along with necessary documents, submitted by Dr. Jamal Shah Medical Officer BPS-17 working under the control of undersigned at BHU Wazir Garhi Nowshera, which is self – explanatory for further necessary action please.

District Health Officer Nowshera

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#### P L D 2016 Supreme Court 534

Present: Anwar Zaheer Jamali, C.J.; Mian Saqib Nisar, Amir Hani Muslim, Iqbal Hameedur Rahman and Khilji Arif Hussain, JJ

#### Civil Appeal No.1072/2005

CHALMAN, PAKISTAN RAILWAY, GOVI ANMENT OF PAKISTAN, ISLAMARAD and others—Aprellants

Versus

#### SHAH JEHAN SHAH---Respondent

(On appeal against the judgment dated 29-12-2003 passed by the Federal Service Tribunal, Islamabad in Appeal No. 6(P)/CS/2003)

#### Civil Appeal No.686/2012

Mst. ROL.NA SHAHEEN---Appellant

Versus

#### DIRECTOR EDUCATION (E&SC) KHYBER PAKHTUNKHWA and others-Respondent

(On appeal against the judgment dated 9-4-2012 passed by the KPK Service Tribunal, Peshawar, in Appeal No.1539/2009).

Civ I Appeals Nos. 1 of 2005 and 68/ 12012, decided on 14th April, 2016.

- (a) Interpretation of statues ---
- ----When a word had not been defined in the statute, its ordinary dictionary meaning was to be looked at.
- (b) Words and phrases ---
- ----"Count"---Definition.

Chambers 21st Dictionary and Oxford Advanced Learner's Dictionary of Current English 7th Edn. ref.

#### (c) C vil Service Regulations (CSR)-

cstablishment for more than five years—Entitlement to grant of pensionary benefits within the meaning of Art.371-A of the Civil Service Regulations (CSR)—Scope—Article 371-A of the Civil Service Regulations (CSR) would not ipso facto or simpliciter allow government servants rendering temporary service in a temporary establishment for more than five years to be entitled to grant of pension, rather such period would only be counted towards such government servants' pension if otherwise entitled to pension. Mir Ahmad Khan v. Secretary to Government and others (1997 SCMR 1477) declared to be per incuriam]

Service rende ad for more than five years as contemplated by Article 371-A of the Civil Service Regulations (CSR) would half be added, included, or taken into account for the purposes of pensionary benefits, and not make such government servant qualify for pension per se. Article 371-A of Civil Service Regulations (CSR) by itself did not provide for the entitlement for the purposes of pension, rather, it was restricted to the counting of the period of a minimum of five years which had been rendered by the temporary employee that once he was appointed on a permanent basis, such period (of five years) shall be taken into account for the object of calculating his entitlement to pension with respect to the requisite minimum period under the law.

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Mir Ahmad Khan v. Secretary to Government and others 1997 SCMR 1477 declared to be per incuriam

Article 371-A cannot be used as a tool to bypass the conditions for qualifying service of pensionary benefits, and such government servant had to fulfill the minimum number of years for grant of pension. This was due to the use of the word "count" as opposed to "qualify" or "eligible" in Article 371-A of the Civil Service Regulations (CSR).

It was absurd, ludicrous and inconceivable that a government servant, who was in regular employment, would become entitled to pension after serving the minimum years of qualifying service as prescribed by the law, whereas while interpreting Article 371-A of the Civil Service Regulations (CSR), a government servant who had served as a temporary employee could be given preference over a regular employee, and after a minimum service of only five years would automatically become entitled to pension. Holding so would be against the object and spirit of the concept of pension.

PLD 2013 SC 829 ref.

#### (d) Civil Service Regulations (CSR)---

Hafiz S.A. Rehman, Senior Advocate Supreme Court for Appellants (in C.A. No.1072 of 2005).

Riaz Sherpao, Advocate Supreme Court and Mir Adam Khan, Advocate-on-Record for Appellant (in C.A. No.686 of 2012).

bdur Rehman Siddiqui, Advocate Supreme Court for Respondent (in C.A. No.1072 of 2005).

Ijaz Anwar, Advocate Supreme Court and M.S. Khattak, Advocate-on-Record for Respondent No. 5 (in C.A.No.686 of 2012).

Waqar Ahmed Khan, Addl. A.G. (on behalf of Khyber Pakhtunkhwa).

Dates of hearing: 14th and 15th March, 2016.

#### JUDGMENT

MIAN SAQIB NISAR, J:- These appeals, by leave of the Court, involve a similar question of law, hence are being disposed of together. The key question involved herein is whether persons who have rendered more than five years' service in a temporary establishment are entitled to the grant of pensionary benefits within the meaning of Article 371-A of the Civil Service Regulations (CSR), and a re-visitation of the jud ment of this Court reported as Mir Ahmad Khan v. Secretary to Government and others (1997 SCMR 147!).

#### Civil Appeal No.1072/2005:

2. This appeal entails the facts in that the respondent was appointed as an Assistant Executive Engineer (BPS-7) in Pakistan I comotive Factory Risalpur, Pakistan Railways on 11.7.1989 on an ad hoc basis whereafter his employment was converted into a contract employment for two years with effect from 1.7.2000. Subsequently, due to the respondent's failure to qualify for regularization before the Federal Public Service Commission, his services were terminated on 4.9.2002. He filed a departmental appeal on 8.10.2002 for the grant of pensionary benefits which (departmental appeal) was dismissed vide order date 1.9.1.2003. Subsequently, the respondent approached the learned Federal Service Tribunal (Tribunal) challenging not the termination of his services or the conversion of services from ad hoc to contractual, rather only non-payment of pensionary benefits. The learned Tribunal while relying upon the case of Mir Ahmad Khan (supra) accepted the respondent's service appeal on 29.12.2003 through the impugned judgment holding as follows:

of 8

Case Judgement-

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"7. In view of the clear provision available in Civil Service Regulations as CSR 371-\(\Lambda(i)\) and in the light of the judgment of Honourable Supreme Court, reproduced below, there is no ambiguity that the Appellants who have put in more than 10 years of uninterrupted service were entitled to pension as per rules

9. In view of the rulings of Honourable Supreme Court, we accept the appeals, set side the impugned orders and direct the respondents to give pension to the Appellants as admissible to them under CSR 371-A (i). They are also entitled to receive their other legal dues like General Provident (GP) Fund etc. However, Respondents would be at liberty to deduct any valid/legal dues outstanding against them from amount payable to them."

Aggrieved of the above order, the appellants approached this Court, and leave was granted on 15.9.2005 in the following terms:-

"Since interpretation of a number of provisions of Civil Service Regulations as to entitlement to pension of the government servants, which will have impact on a large number of cases, is involved leave is granted to consider whether temporary service rendered by the three respondents qualified for pension"?"

Subsequently, this Court on 21.2.2012 was of the view that a larger bench should hear the matter for the following reason(s):-

- "....The learned counsel for the appellant states that admittedly respondent is not a Civil Servant and he cannot claim pensionary berefits thus the judgment in the case of Mir Ahmed Khar. (ibid) needs to be revisited in that if such wide interpretation is given to Regulations 371-A all contractual and temporary employees working in the Government Department would become entitled to pensionary benefits on termination of their employment, without being regularly employed. Since Mir Ahmed Khan's case was decided by three members' Bench, the matter be placed for consideration of the Hon'ble Chief Justice for placing the case before a larger Bench."
- 3. The basic argument of the learned counsel for the appellants was that Article 371-A was an enabling, as opposed to charging provision, and that the use of the word "count" in Article 371-A of the CSR, as opposed to "eligible" or, "qualify", does not mean that government servants who have rendered more than five years' minuous temporary service in a temporary establishment are entitled to the grant of pension, rather that such period of service would only be counted/added for the purposes of calculating pension, which the government servant has to nevertheless qualify for by fulfilling the three conditions of qualification for pension as provided in Article 361 of the CSR. In support of his arguments, he made reference to various Articles of the CSR and Fundamental Rules (FR). Learned counsel attempted to buttress his submissions by drawing an analogy with the judgment reported as Federation of Pakistan and others v. Rair Khan (1993 SCMR 609), in which it was held that the period of ad hoc service followed by regular service in the same scale shall be counted towards length of service prescribed for promotion or move-over in the next higher scale, thus in the same manner, the period of temporary service of more than five years would be counted towards pension if it was followed by regular service.
- 4. On the other hand learned counsel for the respondent argued that the word "count" can be used into the purposes of pensionary benefits. Further, the appellants' interpretation of Article 3'11-A of the CSR that the period of temporary service of more than five years would be counted towards pension if it was followed by regular service would only be true if the said article specifically provided "temporary followed by permanent service", but this is not the case. Further, the words "except as otherwise provided" in Article 368 of the CSR gives sanction to the grant of pensionary benefits to temporary employees. In support of his arguments, learned counsel placed reliance upon two office memorandums issued by the Ministry of Finance at Serial Nos.5 and 6 of Chapter V of Section VI of the Compendium of Pension Rules and Orders:
- 5. Heard. Before resolving the proposition at hand, we find it expedient to reproduce the relevant articles of the CSR which read as under:-

Case Judgement

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"361. Except as otherwise provided in these Regulations, the service of an officer does not qualify for pension unless it conforms to the following these conditions:

First. The service must be under Government.

Second.- The employment must be substantive and permanent. Third.- The service must be paid by

These three econditions are fully explained in the following Articles.

368. Except otherwise provided in these Regulations services does not qualify unless the officer holds a substantive office on a permanent establishmen.

369. An establishment, the duties of which are not continuous, but are limited to certain fixed periods in each year, is not a temporary establishment. Cervice in such an establishment, including the period during which the establishment is not employed, qualifies; but the concession of counting as service the period during which the establishment is not employed does not apply to an officer who was not on actual duty when the establishment was discharged, after completion of its work, o. to an officer who was not on actual duty on the first day on which the establishment was again re-employed.

370. An officer transferred from a temporary to a permanent appointment can count his service in the temporary office, it, though at first created experimentally or temporarily, it eventually becomes permanent.

371. An officer without a substantive appointment officiating in an office which is vacant, or the permanent incumbent of which does not draw any part of the pay or count service, may, if he is confirmed without interruption in this service, count his officiating service.

371-A: Notwithstanding anything contained in Articles 355(b), 361, 368, 370 and 371 of these Regulations, temporary and officiating service, in the case of Government servants who retired on or after the 1st January, 1949, or who joined service thereafter, shall count for pension according to the following rule:-

- (i) Government servants borne on temporary establishments who have rendered more than 5 years continuous temporary service shall count such service for the purpose of pension or gratuity excluding broken periods of temporary service, if any, rendered previously, and
- (ii) Continuous temporary and officiating service of less than five years immediately fo lowed by confirmation shall also count for gratuity or pension, as the case may be." (Emphasis supplied)

We begin with the basics. The CSR pertains to "alary, leave, pension and travelling allowance of those serving in the civil departments... spite the nomenal ture used, i.e. Civil Service Regulations, the application of the CSR is not restricted... divil servants" as defined in the Civil Servants Act, 1973 (Act), but also applies to "government servants". Interestingly, "government servanis" has neither been specifically defined in the Act nor in the CSR. However, we are not treading those waters, rather leaving it for an appropriate case, as the applicability of the CSR to the respondent is not disputed in the instant matter. Although we would like to observe that whether or not a particular Article of the CSR applies only to a civil servant or extends to the consideration. The CSR classifies pension into four basic types:—compensation pension, in valid pension, the three conditions of qualifying service for pension stipulated in Article 361 of the CSR.—(i) the service must be under the Government, (ii) the employment must be substantive and permanent; and (iii) the service must be matter at and Article 368 of the CSR provides that the officer must hold a substantive office or a permanent respectively, to be counted towards an officer's service if such service (temporary or officiating) becomes

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permanent.

6. Article 371-A(i) allows for governments servants who have rendered temporary service for more than five years at a temporary establishment to count such service for the purposes of their pension (or gratuity), but the temporary service must be continuous, and excludes broken periods of temporary service rendered previously. By way of example, Article 371-A(i) would attract to a government servant who rendered continuous temporary service at a temporary establishment for six years and was subsequently confirmed at the end of his temporary service, those six years would be counted towards his service for the purposes of pensionary benefits. The said article would also encompass the situation where a government servant rendered continuous temporary se at a temperative establishment for six years but was not confirmed at the end of his temporary service, rather two years after his temporary service ended he was taken back and confirmed, then again those six years would be counted towards his service for the purposes of pensionary benefits, excluding the broken period of two years (the interregnum). On the other hand, Article 371-A(ii) provides that government servants who have rendered temporary and officiating service for less than five years immediately followed by confirmation shall also count for gratuity or pension (as the case may be), which (service) must also be continuous. By way of illustration, where a government servant, rendered continuous temporary or officiating service for three years and was subsequently immediately confirmed, those three years would be counted towards his service for the purposes of pension. However, due to the inclusion of the word "immediately" and the omission of the words "excluding broken periods of temporary service" in clause (ii) of the Article 371-A, in a situation where a government servant rendered continuous temporary or officiating service for three years but was not confirmed at the end of his temporary service, rather two years after his temporary service ended he was taken back and subsequently confirmed, then those three years would not be counted towards his pensionary benefits. However, it is important to note that Article 371-A presupposes that such a government servant, whether falling under clause (i) or (ii), is otherwise entitled to pension (or gratuity, as the case may be). In other words, Article 371-A cannot be used as a tool to bypass the conditions for qualifying service of pensionary benefits, and such government servant has to fulfill the minimum number of years for grant of pension. This is due to the use of the word "count" as opposed to "qualify" or "eligible", as rightly argued by the learned counsel for the appellant. As per the settled rules of interpretation, when a word has not been defined in the statute, the ordinary dictionary meaning is to be looked at. Chambers 21st Dictionary defines "count" as "to find the total amount of (items), by adding up item by item; to include". Oxford Advanced Learner's Dictionary of Current English (7th Ed.) defines "count" as "to calculate the total number, of people, things, etc. in a particular group; in include sp/sth when you calculate a total; to consider sb/sth in a particular way; to be considered in a particular way". Thus in light of the above, sen ice rendered for more than five years as contemplated by Article 371-A would only be added, included, or taken into account for the purposes of pensionary benefits, and not make such government servant qualify for pension per se. This interpretation is bolstered by logic, reason and common sense. If we were to accept the reasoning of the learned Service Tribunal in the impugned judgment and the arguments of the learned counsel for the respondents, it would create a bizarre and anomalous situation, where a government servant who has rendered temporary service in a temporary establishment for, let us say, seven years, would be entitled to pensionary benefits, and on the other hand, a government servant rendering services as a regular employee for lifteen years would not (yet) have completed the requisite number of years to qualify for grant of pension. If is absurd, ludicrous and inconceivable that a government servant, who is in regular employment, would be case entitled to pension after serving the min mum years of qualifying service as prescribed by the law, whereas while interpreting Article 371-A, a government servant who has served as a temporary employee could be given preference over a regular employee, and after a minimum service of only five years would automatically become entitled to pension. Holding so would be against the object and spirit of the concept of pension which has been discussed by this Court in Regarding pensionary benefits of the Judges of Superior Courts from the date of their respective retirements, irrespective of their length of service as Judges (PLD 2013 SC 829) as follows:-

"...pension is not the bounty from the State/employer to the servant/ employee, but it is fashioned on the premise and the resolution that the employee serves his employer in the days of his ability and capacity and during t'. former's debility, it e latter compensates him for the services so rendered. Therefore, the right to pension has to be earned and for the accomplishment thereof, the condition of length of service is most relevant and purposive." (Emphasis supplied)

Thus, we are not inclined to interpret Article 371-A in such a way so as to render the provisions stipulating minimum years for grant of pensionary benefits superfluous and redundant. As far as the provisions of Article

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371-A are concerned, which is a non-obstante clause to Articles 355(b), 361, 368, 3.0 and 371 stipulated therein, suffice it to say that such article by itself does not provide for the entitlement for the purposes of pension, rather, at the cost of repetition, it is restricted to the counting of the period of a rainimum of five years which has been rendered by the temporary employee that once he is appointed on a permanent basis, such period shall be taken into account for the object of calculating his entitlement to pension with respect to the requisite minimum period under the law. Therefore we are not persuaded to hold the words "Notwithstanding anything contained an Articles 355(b), 361, 368, 370 and 371 of these Regulations..." in Article 371-A to allow those who do not fulfill the requisite conditions for qualifying for pension to bypass such conditions, so as to render the articles of the CSR providing for such conditions unnecessary and surplus. Therefore, we are of the candid view, that Article 371-A of the CSR would not ipso facto or simpliciter allow government servants rendering temporary service in a temporary establishment for more than five years to be entitled to grapt of pension, rather such period would only be counted towards such government servants' pension if otherwise entitled to pension.

7. It is not disputed that the respondent rendered continuous temporary service and that his length of service was continuous and for more than five years. However, the question that needs to be answered is whether he was working in a "temporary establishment" or not. "Temporary establishment" has not been defined in the CSR, the Fundamental and Supplementary Rules issued by the Government of Pakistan, the ESTA Code or the Compendium of Pension Rules and Orders. In this context Article 369 of the CSR mentions temperary establishment but only explains what it is not and thus is not very helpful. Therefore as mentioned earlier in the opinion, as per the settled rules of interpretation, the dictionary meaning of the words has to be resorted to The Concise Oxford Dictionary (6th Ed.) has defined "temporary" as "lasting, meant to last, only fora time"; and "establishment" as an "organized body of mean maintained for a purpose". Chambers 21st Century Dictionary defines "temporary" as "lasting, acting or used, etc for a limited period of time only", and "establishment" as "a public or government institution". Oxford Advanced Learner's Dictionary of Current English (7th Ed.) defines "temporary" as "lasting or intended to last or be used only for a short time; not permanent" and "establishment" as "an organisation, a large institution..." In light of the above dictionary meanings, "temporary establishment" can be said to mean an organisation or institution which is not permanent, rather effective for a certain period only. Admittedly the respondent was serving in Pakistan Locomotive Factory Risalpur, Pakistan Railways, which does not in any way fall within the meaning and purview of "temporary establishment". Thus the respondent could not rely upon Article 371-A of the CSR. Besides, if hypothetically speaking Pakistan Locomotive Factory Risalpur was a temporary establishment, even then the respondent would not be able to take the benefit of Article 371-A (supra) as he otherwise does not qualify for pensionary benefits having wit been subsequently taken into permanent employment, which is sine qua non for the grant hereof.

8. Adverting to the law laid down in the case of Mir Ahmad Khan (supra) wherein it was held:-

"Admittedly the appellant put in more than ten years' temporary service before his services were terminated howes, therefore, entitled to pensionary benefits under Regulation 37.-A(i) of Civil Service Regulations."

In light of the discussion in paragraph No.6, the judgment delivered in Mir Ahmad Khan's case (supra) is declared to be per incuriam.

- 9. In view of the foregoing, we find that the respondent was not entitled to the grant of pensionary benefits in terms of Article 371-A of the CSR, and the learned Service Tribunal had erroneously allowed him pension by wrongly relying upon the case of Mir Ahmad Khan (supra) which is declared to be per incuriam.
- 10. The above are the detailed reasons for our most order of even date whereby the appellants' appeal was accepted and the impugned judgment was set aside, which reads as follows:-

"We have heard the arguments of learned ASCs for the parties. For the reasons to be recorded later this appeal is allowed, the impugned "judgment of the Federal Service Tribunal dated 29.12.2003 is set aside and the service appeal preferred by the respondent is dismissed."

Civil Appeal No.686/2012:

Case Judgement

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Teacher in the Commissionerate for Afghan Refigees, Peshawar (Commissionerate) from 28.2.1987 to 17.1.2005, i.e. approximately 18 years. During her imployment at the Commissionerate she applied for two months leave on 20.1.2004, after which she was a pointed as a PTC Teacher in the Schools and Literacy. Depart int, Government of Chyber Pakhtunich (department) and she assumed charge of her post on departmental appeal to resignation with the Commissionerate on 10.1.2005. Thereafter she filled a counted for the purposes of her pension, which (departmental appeal) was accepted vide order dated 24.6.2008. However, the said order stated that her 10 years' service be counted towards calculation of her pension, as opposed to 18 years, which the appellant was dissatisfied with thus she filled a corrigendum application for correction of the said mistake. However, in response, the department on 20.7.2009 informed the appellant that her prior service with the Commissionerate could not be counted towards her pension. Aggrieved, the appellant filed an appeal before the learned Khyber Pakhtunikhwa Service Tribunal which was dismissed vide the impugned judgment dated 9.4.2012 whereafter she approached this Court. Leave was granted on 5.7.2013 in the following terms:

Prima facie, it is difficult to understard that admittedly when the petitioner had served for a period of about 18 years in the Commissionerate and thereafter joined the Education Department and initially the Education Department had also accepted her claim allowing computing of her previous service for the purpose of pension then what prevailed with the department subsequently in disallowing continuity. In view of the judgment cited by the learned counsel in the case of Zafar Shah (2003 SCMR 686) in such like circumstances, continuity for the purpose of extending the benefit of pension is

3. Inter alia, to examine this aspect of the case, leave to appeal is granted in this case. ..."

Sul equently on 19.9.2013, it was decided that this case was to be heard along with Civil Appeal No.1072/2005 be are the larger bench at they both involved similar questions of law.

12. Learned counsel for the appellant primarily submitted that the time spent at the Commissionerate is to be counted towards her pension in terms of Article 371-A of the CSR.

- 13. On the other hand, learned counsel for the respondents stated that due to the special facts and circumstances prevalent at that time, the decision rendered in the case of Mir Ahmad Khan (supra) is good law, however in the commissionerate for the purposes of pensionary benefits for the reason that she was in fact a project employee of a non-governmental organisation called Basic Education for Afghan Refugees (BEFARe), and not an which she if ed the department.
- 14. Learned Additional Advocate General, KPK adopted the arguments of Mr. Hafiz S. A. Rehman, learned counsel for the appellants in Civil Appeal No.1072/2005.
- 15. Heard. The appellant's main grievance is that the eighteen years she spent at the Commissionerate be counted towards her service at the department for the perposes of the grant of pensionary benefits as per Article 371-A of the CSR, suffice it to say that the Commissionerate for Afghan Refugees does not in any way fall within the meaning of "temporary establishment" as defined in Civil Appeal No.1072/2005 above to mean an organisation or institution which is not permanent, rather effective for a certain period only as described. Even nothing on the rectra which suggests that she was subsequently confirmed or made permanent within the regard to Civil Appeal No.1072/2005 in that the said article would not ipso facto allow government servants pension, rather such period would only be counted towards such government servants' pension if otherwise entitled to pension, we are of the opinion that the appellant is not entitled to pensionary benefits as claimed by
- 16. In light of the above, we find no infirmity in the impugned judgment warranting interference by this Court,

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therefore this of real is dismissed as oning devoid of nearlt.

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Appeal dismissed.

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#### BEFORE THE PESHAWAR HIGH COURT, PESHAWAR



W.P.No. 292 /2011

- Anwar Shed S/o Kashmali Khan Clinical Primary Health Care Technician (Multipurpose) BHU Bandai
- 2. Imran Ali S/o Gran Khan Clinical Primary Health Care Technician (Multipurpose) BHU Sawni.
- 3. Arshad Ali S/o Aqal Mand Khan Clinical Primary Health Care Technician (Multipurpose) BHU Hattan Dara.
- 4. Wazir Muhammad S/o Bashir Muhammad Clinical Primary Health Care Technician (Multipurpose) BHU Kakad.
- 5. Miss Nadia Amin D/o Amin-ui-Haq Female Clinical Primary Health Care Technician (Multipurpose) BHU Pashta.
- 6. Niaz Muhammad S/o Taza Khan Clinical Primary Health Care Technician (Multipurpose) BHU Pataw.
- 7. Akbar Zada S/o Khaist Rehman Clinical Primary Health Care Technician (Multipurpose) BHU Kakad.
- 3. Miss Sadia Sultan Clinical Primary Health Care Technician (MCH) BHU Darora.
- 9. Miss Bibi Attiya D/o Khalil-ur-Rehman Clinical Primary Health Care Technician (MCH) BHU Jellar.
- 10. Mehboob Rabbani S/o Painda Jan Dispenser BHU Barikot.

Deputy Registrar 22 JAN 2011

ATTÆSTED AMINER Perhavvar trigh Court IN THE PESHAWAR HIGH COURT PESHAWAR

JUDGMENT

Date of hearing 19-6-20

Appellant AME Short by Columban

WAQAR AHMAD SETH, J.- Petitioners, being

Male/Female/Lady Clinical Primary Health Care Technicians and Dispenser at Basic Health Unit in District Upper Dir (hereinafter called as the posts), have instituted this Constitutional petition praying therein that the respondents may be directed to declare them as regular employees of their department and that all the benefits provided under the North West Frontier. Province Employees (Regularization of Service Act, 2009) may also be extended in their favour.

We have heard the learned counsel for the parties at length and examined the available documents on file. Since pre-admission has been issued to the respondents, therefore, in the interest of justice we are inclined to admit this writ petition for regular hearing and decide the same today on merits.

The record reveals that in consequence of Advertisement published in 'Daily Aaj' on 07-06-2007

(92)

the petitioners applied for the vacant posts and after the requisite test/interview they were appointed on contract basis for the fixed salary of Rs.9454/- per month for a period of one year which was extendable subject to satisfactory performance vide Office Order dated 01-08-2007. The petitioners are still working on contract basis against the posts since their appointments notwithstanding the fact that in similar matters in eleven Districts out of twenty four Districts of KPK not only the posts have been regularized but the employees thereon have also been regularized with all the benefits like civil servants whereas in thirteen District the Peoples Primary Health Care Initiative (hereinafter referred to as PPHI Project) are continuously going on since then.

dated 22-01-2012 passed by a Division Bench of this Court in W.P.No.1670/2010 titled Nijat Ali and others Vs.

Government of KPK through Chief Secretary and others duly supported by the Federal Government and the subsequent judgment and order dated 19-09-2013 of a Division Bench at Dara-ul-Qaza (Swat Bench) involving identical points in W.P. No.4335/2010 titled Rahimullah etc Vs. Government of KPK etc regularizing the contract employees/petitioners of different categories in both the petitions by the respondents-department of KPK in line with their approved policy, we are inclined to accede to the prayer made by the petitioners in this petition.

EXAMINER
Peshingart igh Court

For the above reasons, we allow his Constitutional petition and direct the respondentsdepartment that the petitioners be regularized against the posts from the date of their initial appointment with all back benefits."

Announced 19-06-2014

Date of Presentation of Application

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JUDGE

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#### IN THE SUPREME COURT OF PAKISTAN

(Appellate Juridiction)

PRESENT

MR. JUSTICE MUSHIR ALAM

MR. JUSTICE DOST MUHAMMADIKĤAN

MR. JUSTICE MAGROOL BAGAR -

CIVIL APPEAUNO, 1870 TO 1872 OF 2016

IAgainst the sudaments dated: 17.06.2014 & 21.05.2015 of the Pesnawar High Court. Pernawar passed in WPs No. 292 (2011 & 380) P/2015)

Programme Director Peoples Primary Health Care Appellant(s) . Initiative & cinother .

Gold, of KPK in: Secietory Health Deportment Peshowor & olners

#### **VERSUS**

Anwer Shed and others Asil Khan and others

Respondentist

For the Appellant(s)

Mr. Faridullah Khan Kundi, ASC

Bu CY 18515/2019.

Man tehadion Addi AG, KPK

In CALLETT & 1877.77 141 Hoji M. Zohir Shon, ADR

For Respondents No. 1-7, 9-16.

18-21

: - Mr. Munammad na Khan. ASC

(in CA.1870/1614)

Mr. Bjat Anwat, ASÇ

Jin CA 187 17001 &

For Respondents No. 1-4 in

(CA.1872/2014)

For KPI, Govi.

Mr. Ghulam Nabi Khan, ASC.

Mion Arshad Jon, Addl. AG, KPK.

Date of Hearing

22,02,2017

#### ORDER

#### MUSHIR ALAM, J.

#### CMA No. 882-P/2014 In CA 1870/2016

Ligave was granted on 16.08.2016 subject to limitation. We

have perused the application for condonation of delay. Though no

plausible explanation is set out, however, other two civil appeals arises out.

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of identical orders on similar facts and discumstances, were filed within time, therefore delay is condoned.

- Pursuant to advertisement dated 07.06.2007, respondents were appointed on contract for one year on 01.08.2007. Contract was extended from time to time. Consequent upon promutgation of NWFP (now KPK) Employees (Regularization of Service At. 2007) many contract employees were regularized. Respondents who were denied such entitlement filed writ petitions, subject matter of instant appeals, on the strength of earlier judgments rendered in writ petitions, as mentioned in para 4 of the impugned judgment, were allowed.
- 3. Heard the arguments of the learned counsel for the appellants. He was not able to point out any factual or legal infirmity in the judgment of the learned Tribunal, we do not find any ment in these appeals which are accordingly dismissed.

ISLANATIAD 2200 Nebruary, 2017 Bizilian Sd-Alustein Alam, 7 Sd-Dost Muhammad Long 3d-Mosphal Basica, 7 Ad-Mosphal Basica, 7

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IN THE PESHAWAR HIGH COURT PESHAWAR



WRIT PETITION NO

Amir Zeb Widower of Asiya Shafi, R/o Fazal Ganj, Siace Mandi, .....Petitioner Risalpur, District Nowshera....

- The District Account Officer, District Nowshera.
- The Accountant General, Khyber Pakhtunkhwa, Peshawar.
- The District Education Officer (Female), District Nowshera.
  - The Director, . Elementary & Secondary Education Department, Khyber Pakhtunkhwa, Peshawar.
  - The Secretary, Govi: of Khyber Pakhtunkhwa, Elementary & Secondary Education Department, Peshawar.
  - The Secretary, Govt: of Khyber Pakhtunkhwa, Finance Department, Peshawar......Respondents

WRIT PETITION UNDER ARTICLE, 199 **OF** THE FILED TODAY CONSTITUTION OF THE ISLAMIC REPUBLIC

PAKISTAN, 1973.

Denuty Registrat

03 SEP 2016

Respectfully Sheweth,

WP3394P2016-GROUNDS ·



# IN THE PESHAWAR HIGH COURT, PESHAWAR, [Judicial Department].

Writ Petition No.1394-P/2016

Date of hearing: - 22.06,2017

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Petitioner(s):- Amir Zeb Widower of Mst. Asiya Shafi by
Mr. Khush Dil Khan, Advocate.

Respondent (s):-The District Account Officer, Nowshera & 05
others by Syed Qaisar Ali Shah, AAG.

#### JUDGMENT

pudgment, we, propose to decide the following. Constitutional Petitions filed under Article 199 of the Constitution of Islamic Republic of Pakistan, 1973 (the Constitution), as identical questions of law and facts are involved therein and the writ sought by the petitioners is also one and the same.

1. Writ Petition No.3394-P/2016

(Amir Zeb Vs District Account Officers Nowshera

2. Writ Petition No.2867-P/2016

Mst. Akhtar Bibi Vs District Education Officer (M)

Kohat etc).

Writ Petition No.3143-P/2014

(Muhammad Shah Zaib etc Vs Govt of Khyber Pakhtunkhwa through Chief Secretary and others)

Writ Petition No.2872-P/2014.

Hakeem Khan through LRs Vs Govt of KPK

Begins Sector Elementary & Secondary

Hakeem Anan Bloghe 213 12 304 On Arthrough Sectary Elementary & Secondary Education, Peshawar etc)

S. Writ Petition No.1339-P/2014

(Mst. Ranl Vs Sub-Division Education Officer etc).

Writ Petition No.55-P/2015

(Mst. Bibl Bliques Vs Govt of KPK through Secretary Finance, Peshawar).

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WP3394P2016-Judgements

2. Amir Zeb petitioner in W.P. No.3394-P/2016 is the widower of Mst. Asiya Shafi (late). His grievance is that on 28.02.2003, his wife was initially appointed as PTC on contract basis and, later on, by virtue of Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2005, her service was regularized. On 31.07.2015, during her service, she met her natural death, therefore, he being her widower/LR applied for payment of her all admissible retirement benefits, in pursuance whereof, leave encashment, GP fund and other admissible funds were paid to him by the respondents, but his pension claim was refused by the respondents on the ground of lack of prescribed length of her regular service, excluding the period of her service on contract, hence, this petition.

3. Mst. Akhtar Bibi, the petitioner in Writ Petition No.2867-P/2016, is the widow of (late) Lal Din Class-IV employee. She has averred in her writ petition that her late husband was initially appointed as Chowkidar on 01.10.1995 on contract basis, however, later on, his service was regularized vide Notification No.BO1-1-22/2007-08 dated 05.08.2008. On 15.05.2010, the deceased died during his service, so she applied for her pension but the same was refused to her on the ground that the regular service of the deceased employee was less than the prescribed length of regular service, hence, this petition.

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WP3394P2016-Judgements

Alasi are the like it leneased Fakhar Alam. Their grievance is that their decased Fakhar Alam. Their grievance is that their decased father was appointed as Chewkider on 13 01,003 in Mether Child Health Centre Trink, who, later on, curing his service was murdered, for which FIE we registered against the accused. Petitioners applied for referenced of the deceased. Vide notification dated 31.13 20 3 for deceased was retired from service on account of his death and all 2015. The family penalon of the deceased was previously and processed, however, the same was refused to the obtioners, hence, this petition.

the LRs of deceased He from ichan Class-IV employee, who died during output by of the instant writ petition. Grievance of the petition as that their producessor was appointed as Chowle duri or fixed pay in Education Department on 14.04 19.13. Vide order dated 29.01.2008, service of the deceased alongwith his counterparts was regularized by metale of Education Petition. Chinese in Education Servants (Ameritment) 4.14, 2012 w.e.f. 30.05.2001. On attaining the age of a speramountion, the deceased got retired on 31.2.2012, so petitioner applied for grant of his pencion but the issue was refused, hence, this petition.

6. Mit. Itse, petitioner in Writ Petition.
No.1339-1973: a a the religious of Syed Instituz Ali Shah
(inte) Class-17 among to. She has averred in her writ

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as Chowkidar in the respondents department on adhoc basis/fixed pay, whose service was, later on, regularized on 30.07.2008. During his service, the deceased met his natural death on 15.01.2012, hence, the petitioner applied for her pensionary benefits, but the same was refused on the ground that though service of the deceased was regularized but without pension gratuity, hence, this petition.

- 7. Mst. Bibi Bilques, petitioner in Writ Petition No.55-P/2015, is the widow of Saif ur Rehman deceased. Her grievance is that her deceased husband was initially appointed as Chowkidar on 09.07.1995 in Public Health Department Nowshera on contract basis, however, his service was regularized on 01.07.2008. The deceased died during his service on 05.05.2012, so when petitioner applied for his pensionary benefits, the same was refused to her on the ground that the deceased was lacking the prescribed length of regular service, hence, this petition.
- Respondents in the above writ petitions have filed their respective Para-wise comments, wherein they have admitted the fact that the pensions have been refused to the petitioners/LRs of the deceased employees because they were lacking the prescribed length of their regular service, whereas period of adhoe or contract service cannot be counted towards regular service for the purpose of pension.

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WP3394P2016-Judgements

The local and A. G. and questioned the maintainability of the work possible of the ground that section 19 (2) of the Khyber Eacht aldres, their Servant nots again with right of pension of depended sivil servant, which squarely falls in Chapter-II, penalting to the end conditions of service, therefore, jurispic ion of the Court under Article 212 of the Constitution is carried.

Haring hears the seguments of learned counsel for the parties, record depict that undisputedly the doceased employees were the C v. Servants and instant writ petitions have been filed by their LRs qua their pensions. Since the dontreversy per ains to persion of the deceased employees which arcerd is to the contention of worthy Law Officer is out in the companie conditions of a civil servant under tection 19 (2) of the Civil Servants Act, 1973, hence, relock ceremining the eligibility of the deceased employees to the position or otherwise, we, would like to first rist the legal question quamaintainable by of the mount wit petitions on the ground. of lock of juriscicion of the Court under acticle 212 of the Constitution. To maker the question, it would be advantageous to have a look over the definition of "Civil Servant" as contemplified under paction 2(b) of Khylier Pakhankhwa Call Bergar , Acts, 1973 and section 2 (a) of Khyber Pachunkhasa Susice Tribunal Act, 1974, For the sake of convenience and ready reference, definition



given in both the Statute are reproduced below one after the other

"2(b) "civil servant" means a person who is a member of a civil service of the Province, or who holds a civil post in connection with the affairs of the Province, but does not include...

i) A person who is an deputation to the Province from the

Federation of any other Province or other authority;

A person who is employed on contract or on work charged

basis, or who is paid from contingencies; or
A person who is a "worker" or "workman" as defined in the
Factories Act, 1934 (Act XXV of 1934), or the Workman's
Compensation Act, 1923 (Act VII of 1923)".

"S.2(a) "Civil Servant" means a person who is or has been a civil servant within the meaning of the Khyber Pakhtunkhwa Civil Servants Act, 1973 (Khyber Pakhtunkhwa Act No.XVIII of 1973), but does not include a civil servant covered by the Khyber Pakhtunkhwa Subordinate Judiciary Service Tribunal Act; 1991;

As per the definitions of a "civil servant" given in the two Statutes referred to above, the petitioners neither holding any civil post in connection with the affairs of the Province nor have been remained as civil servants, thus, do not fall within the definition of "civil servant".

Civil Servants Acts, 1972, in the event of death of a civil servant, whether before or after retirement conferred a right of pension on his/her family who shall be entitled to receive such pension or gratuity or both as prescribed by Rules. It is also undeniable fact that pension and gratuity fall within the ambit of terms and conditions of a civil servant, but a legal question would arise as to whether the legal heirs i.e. family of a deceased civil servant would be competent to agitate his/her/their grievance regarding pension before the Service Tribunal, particularly, when

ATTESTED.

WP3394P2016-Judgements

he/she/the; do n.4 fell victim the definition of Civil Servant. The Service Victorial have been constituted under Article 212 of the Constitution for dealing with the grievances of evil servants and not for their legal heirs. The question regarding filing acceal by the legal heirs of deceased's civil servant and jurisdiction of Service Tribunel, cropped as selform to Honfole Supreme Court in case titled. With have made Marries Special Secretary Cubinet Maries Special Secretary of Finance Towardment of Pakistan through its Secretary Relemanded (1991 SCRIP 1192), which was set at naught in the following words:

"A laive servant" is been defined in section 2(b) of the Civil S. wants Act, 1973. A right of appeal under 112 Service Tribunals Act, 1973 has been given 112 civil servant aggricold by the final order whether original or appeal at a mile by a departmental authority in paspear of say of the terms and conditions of his servi. The appealants admittedly are the legal hairs of the deceased givil servant and them being no position in the service. Tribunals for a 1973 to provide any remedy to the successors a interest of a civil servant, the learned Tribunals, in our view, was correct in notding that the appeal before it stood abated and the same is hereby maintained".

In case (it ed., Raithabind Habib Ve Federation of Pakistan and others? 20:4 FLC C.S.) 247) one Habib or Rehman Director Come of a kimistry of Fereign Affairs, aggrieved by his supersessed filed in post before the worthy Service Tribunal but infectionally during pencency of appeal he died, therefore, his appeal before the Pederal Service Tribunal Islamiabad was abated takhshinda Habib, the widow of

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deceased then filed constitution petition No.1021 of 2010 before the Islamabad High Court, but the same was dismissed vide judgment dated 13.06.2013, against which she preferred aforesaid appeal before the Hon'ble Supreme Court, which was allowed and it was held by the worthy apex court that:-

"That civil servant could not be promoted after his death, however, pensionary benefits of promotion could be extended to the legal heirs of the deceased employees".

Going through the law on the subject and deriving wisdom from the principles laid down by the Honble apex Court in the judgments (supra), we are firm in our view that petitioners/legal heirs of the deceased employees have locus standi to file these petitions because the pensionary benefits are inheritable which under section 19 (2) of the Khyber Pakhtunkhwa Civil Servant Act, on the demise of a civil servants, devolves upon the legal heirs. The petitioners, as stated earlier, being LRs of the deceased civil servants do not fall within the definition of "Civil Servant", and they having no remedy under section 4 of the Service Tribunal Act to file appeal before the Service Tribunal, the bar under Article 212 of the Constitution is not attracted to the writ petitions filed by them and this Court under Article 199 of the Constitution is vested with the jurisdiction to entertain their petitions. Resultantly, the objection regarding non-maintalnability of the petitions. stands rejected.

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WP3394P2016-Judgements

12. Adverting it question of entitlement of the deceased employees to the pension, we would like to reproduce the relevan rules of the West Pakistan Civil Services Pinsions Rules 1965 below, as these would advantaged six restricting the controversy:

122. Octaining of service- Subject to any especial rules the service of So-remone servent begins to qualify for pension when he takes over charge of the post ic witch to is first appointed."

Rule 1.3 Temporary and officiating service—Temperary and officiating service shall rount for pension as indicated below:

(i) Government is evants be me on temporary establishment who have rendered more than the page continuous temporary service for the purpose of cension or graduaty; and

(ii) Temporary and difficulting service followed by southemation shall also count for specific or ground.

government service begins to qualify for pension from the very first day of high at taking over the charge, irrespective of the fact whether higher appointment and entry in the service was rempeter or regular. It is also clear from sub-rule (i) and continuous temporary service of a civil servant shall also be counted for the purpose of pension and gratuity and by virtue of tub rule (ii), temporary and officiating ervice followed by confirmation shall be counted for pension and gratuity for pension and gratuity for pension and pension are graphic. It is undeniable fact that the NWEP Civil Servant (Amendment Bill), 2005 was passed by the previous ausentity on 5th July 2005 and

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assented by the Governor of the Province on 12th July 2005: whereby section 19 was amended and all the employees of the Provincial Government selected for appointment in the prescribed manner to the post on or after 1th day of July 2001, but on contract basis were deemed to be appointed on regular basis. They were declared Civil Servants, however, were held disentitled for the pensionary benefits. Section 19 of Khyber Pakhtunkhwa Civil Servants Act, 1973 was further amended by Khyber Pakhtunkhwa Civil Servants (Amendment) Act, 2013. The text of section 19 (4) (proviso 1 and 2) are reproduced as below:-

"Provided that those who are appointed in the prescribed manner to a service or post on or after the 1" July, 2001 till 23rd July, 2005 on contract basis shall be deemed to have been appointed on regular basis:

Provided further that the amount of Contributory Provident Fund subscribed by the civil servant shall be transferred to his General Provident Fund."

14. From bare reading of section 19 of Amendment Act, 2005 and 2013 respectively, it is manifest that the persons selected for appointment on contract basis shall be deemed as regular employee and subsequently were held entitled for pensionary benefits. The deceased employees have completed the prescribed length of service as their service towards pension shall be counted from the first day of their appointment and not from the date of regularization of their service.

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WP3394P2016-Judgements

question of literpretation and took import of the term, pension was taken before the august Supreme Court of Pakistan in case take Police and and of NWPP through Secretary to Covernment of PWW. Communication & Works Department Peshanar in Muhammad Said Khan and others OLD 1973 tupremes Court of Pakistan 514) wherein it was he filters

It must now be town as we'll settled that a person who enters government service has also some it to to lock forward after his retirement to what are called retirement benefits grant of pension being the most valuable of such baken's a is equally well settled that pension whe satary of a civil servant is no songer a bounty but a right adquired after outling a satisfactory service for the presented summan perious differently except to me extent and in the manner provided in the relevant rules."

There's Department wis de formell Tayer and 269 others' 2015 PLA (CS) 396, do august Supreme Court of Pakieran was pleased to held that the prostonary benefits is not a bounty or ma-gratia payor at but a right acquired in consideration of past service. Such right to pension is conferred by law and cannot be actitrarily abridged or reduced except in accordance with such law as it is the verteal right and regulated exception of refered civil acres.

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17. For what has been discussed above, we by allowing these writ petitions, issue a writ to the respondents departments to pay pension of the deceased employees to the petitioners/LRs of the deceased.

Amounced:
22.06.2017

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### People's Primary Healthcare Initiative (PPHI) District Support Unit Nowsberg

Letter No. 649-21/MON DSU/ MSR Dated; 9th July 2608.

#### Office Order

No: 649-21 MON/ DSU/NSR. On the recommendation of the selection committee and upon the acceptance of the offer of appointment given by KPH/DSU Nowshera, Mr. Jamat Shah is hereby appointed as Medical Officer in BHU Wazir Garbi District Nowshera according to the terms & conditions of the contract signed by him with this office with immediate effect in the public interest.

District Support Manager, DSU-KPH Nowshera

#### Copy to:

- 1. Program Director, PPHI NWFP/FATA,
- 2. District Coordination Officer, Nowshera.
- 3. Executive District Officer (Health) Nowshern.
- 4. Personal Secretary to District Nazim (Nowshera)
- 5. Executive (F&A) DSU Nowshera. .
- 6. Official Concerned.

District Support Manager

DSU-KPH Nowshera

Attached to Sarhad Rural Support Program (Regd, under section 42 of Companies Ord., 198.)
Village Piron Novshera
telephone No. 0923-580414, Fax No. 0923-580978
Lomal, dwg.uscayahoo.com



### DIRECTORATE GENERAL HEALTH SERVICES KHYBER PAKHTUNKHWA PESHAWAR

All communications should be addiceived to the Director General Health Services Peshawar and not to any official by name L-Mail Address K.P. Kaglisary thou, cam Office # 691-9210369 Exchange # 691-9210187, 9210196 Fax # 993-9-10230
NO. 9 | D | /E-1 | Dated | 7 | O |

To

The Secretary to Government of Khyber Pakhtunkhwa Health Department, Peshawar.

Subject.-

DEPARTMENTAL APPEAL FOR ADDING UP TEMPORARY SERVICE TOWARDS REGUALRIZATION FOR QUALIFYING SERVICE FOR PENSION.

Enclosed please find herewith a copy of letter No. 7300/DHO NSR dated 08.06.2023, received from DHO Nowshera alongwith application in respect of Dr. Jamal Shah S/O Malik Wali Khan MO (BPS-17) attached to Wazir Garhi Distlict Nowshera; requesting for adding up temporary service towards regularization for qualifying service for pension, for the reasons mentioned in his application, for further necessary action.

It is stated that the doctor concerned was working under PPHI and his case for regularization is under trial at Supreme Court of Pakistan, but decision stillawaited, however he is going to be retired from service on 12.07.2023.

It is therefore requested that, further orders of the Govt. may please be conveyed in the matter.

Addl: Director General HRM)

Directorate General Health Services Khyber Pakhtunkhwa Peshawar SUM

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and answer in the above of above matter and is agree exhibits. Compromises or our any matter arising there of documents, depositions of ocena and to apply for and or order and to conduct an eccive payment of any or employee any other Legalluthorizes hereby conferred awyer may be appointed by owers.  AND to all acts be	to sign and file ther documents we from and also to etc, and to apply the get issued and any proceeding the all sums or submal Practitioner and on the Advocatery my said counse	le petitions. A whatsoever, in apply for and for and issue s trest, attachme at may arise that for the about thorizing him wherever he is to conduct the subsection of the about the conduct the subsection of the	n appeal, state connection we receive all do ummons and out or other exhere out; and eve matter to a to exercise may think fit the case who shape the case who shape control of the case w	tements, accounts, ith the said matter cuments or copies other writs or sub-recutions, warrants to apply for and arbitration, and to the power and to do so, any other half have the same
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IMRAN KHAN Advocate High Court

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Advocate Figh Courts

Advocates, Legal Advisors, Service & Labour Law Constitution

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