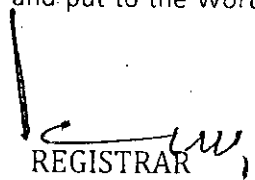


# FORM OF ORDER SHEET

Court of \_\_\_\_\_

Case No. - 6204 /2021

S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
1-	15/06/2021	<p>The appeal presented today by Syed Noman Ali Bukhari Advocate may be entered in the Institution Register and put to the Worthy Chairman for proper order please.</p> <p style="text-align: right;"> REGISTRAR</p>
2-		<p>This case is entrusted to S. Bench for preliminary hearing to be put up there on 18.06.2021. <u>As a clubbed case with appeal no. 12889/2020.</u></p> <p style="text-align: right;">CHAIRMAN</p>

**BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL**  
**PESHAWAR**

APPEAL NO. \_\_\_\_\_ /2021

Ihsan Ullah

VS

Education Deptt.:

**INDEX.**

S.NO	DOCUMENTS	ANNEXURE	PAGE
1.	Memo of appeal	---	1 - 4
2.	Copy of notification dated 20.12.2012	A	05
3.	Copy of pay slip of vacation	B	06
4.	Copy of pay slip working	C	07
5.	Copy of departmental appeal	D	08
6.	Copy of High Court Judgment	E	09-15
7.	Copy of tribunal judgment	F	16-17
8.	Vakalatnama	---	18

APPELLANT

THROUGH

  
(SYED NOMAN ALI BUKHARI)  
ADVOCATE HIGH COURT

**BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL**  
**PESHAWAR**

APPEAL NO. 6204 /2021

Ihsan Ullah, CT  
GHS Marzai Charsadda

Khyber Pakhtunkhwa  
Service Tribunal

Diary No. 6277

Dated 15/6/2021

.....APPELLANT

**VERSUS**

1. The Government of Khyber Pakhtunkhwa through Chief Secretary, Khyber Pakhtunkhwa, Peshawar.
2. The Secretary (E&SE) Department, Khyber Pakhtunkhwa, Peshawar.
3. The Secretary Finance Department, Khyber Pakhtunkhwa, Peshawar.
4. The Accountant General, Khyber Pakhtunkhwa, Peshawar.
5. The Director of (E&SE) Department, Khyber Pakhtunkhwa, Peshawar.
6. District Education Officer (M) Charsadda (E&SE) Department, Khyber Pakhtunkhwa.
7. District account officer Charsadda, Khyber Pakhtunkhwa.

.....RESPONDENTS

**APPEAL UNDER SECTION-4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974 AGAINST THE IMPUGNED ACTION OF THE RESPONDENTS BY ILLEGALLY AND UNLAWFULLY DEDUCTING THE CONVEYANCE ALLOWANCE OF THE APPELLANT DURING WINTER & SUMMER VACATIONS AND AGAINST NO ACTION TAKEN ON THE DEPARTMENTAL APPEAL OF THE APPELLANT WITHIN THE STATUTORY PERIOD OF NINETY DAYS.**

Filed to-day

Registrar

15/6/21

**PRAYER:**

**THAT ON ACCEPTANCE OF THIS APPEAL THE RESPONDENTS MAY KINDLY BE DIRECTED NOT TO MAKE DEDUCTION OF CONVEYANCE ALLOWANCE DURING VACATIONS PERIOD (SUMER & WINTER VACATIONS) AND MAKE THE PAYMENT OF ALL OUTSTANDING AMOUNT OF CONVEYANCE ALLOWANCE WHICH HAVE BEEN DEDUCTED PREVIOUSLY WITH ALL BACK BENEFITS BIENG SIMILAR PLACED EMPLOYEE.**

**ANY OTHER REMEDY WHICH THIS AUGUST TRIBUNAL DEEMS FIT THAT MAY ALSO BE AWARDED IN FAVOR OF THE APPELLANT.**

**R/SHEWETH:**

**ON FACTS:**

1. That the appellant is serving in the Elementary & Secondary Education Department quite efficiently and up to the entire satisfaction of their superiors.
2. That the Conveyance allowance is admissible to all the Civil Servants and to this effect a Notification No.FD (PRC)1-1/2011 dated 14.7.2011 was issued. That later on vide revised notification dated 20.12.2012 whereby the conveyance allowance for employees working in BPS 1 to 15 were enhance/revised while employees from BPS-16 to 19 have been treated under the previous notification by not enhancing their conveyance allowance. **Copy of the notification dated 20.12.2012 are attached as annexure A.**
3. That appellant was receiving the conveyance allowances as admissible under the law and rules but the respondents without any valid and justifiable reasons stopped/deducted the payment of conveyance allowance under the wrong and illegal pretext that the same is not allowed for the leave period. **Copies of the salary slips of working/serving month and vacations (deduction period) are attached as annexure B & C.**
4. That appellant feeling aggrieved from the action of the respondents regarding deduction of conveyance allowance in vacations period/months filed departmental appeal on 15.04.2020 but no reply has been received so far. **Copies of the departmental appeal is attached as annexure-D.**
5. That it is pertinent to mentioned here that feeling aggrieved some colleagues of appellant filed writ petition no.3162-P/2019 before the Peshawar High Court, Peshawar which was disposed of vide judgment dated 1.10.2019 with the direction to approach the proper forum i.e. service tribunal. **Copies of the judgment is attached as annexure E.**
6. That some of colleagues of the appellant approached to this august tribunal in different services appeal which was allowed by this august tribunal vide its judgment dated 11.11.2019. **Copy of the judgment is attached as annexure F.**
7. where after the appellant waited for the statutory period of ninety days but no reply has been received from the respondents. That appellant

feeling aggrieved and having no other remedy filed the instant service appeal on the following grounds amongst the others.

### GROUNDS

- A. That the action and inaction of the respondents regarding deduction of conveyance allowance for vacations period/months is illegal, against the law, facts, norms of natural justice.
- B. That the appellant have not been treated by the respondent department in accordance with law and rules on the subject noted above and as such the respondents violated article 4 and 25 of the constitution of Islamic Republic of Pakistan 1973.
- C. That the action of the respondents is without any legal authority, discriminatory and in clear violation of fundamental rights duly conferred by the constitution and is liable to be declared as null and void.
- D. That there is clear difference between leave and vacation as leave is applied by the Civil Servant in light Government Servant Revised Leave Rules, 1981 while the vacations are always announced by the Government, therefore under the law and Rules the appellant fully entitled for the grant of conveyance allowance during vacations period.
- E. That the Government Servant Revised Leave Rules, 1981 clearly explain that the civil servants who avail the vacations are allowed only one leave in a month whereas, the other civil servants may avail 04 days leave in a calendar months and the same aer credited to this account and in this way he may avail 48 days earned leave with full pay, whereas the Government servants to avail vacation such as appellant is allowed one day leave in a month and twelve (12) days in a year and earned leave for twelve days in a year are credited to his account and there is no question of deduction of conveyance allowance for vacation period, the respondents while making the deduction of conveyance allowance lost sight of this legal aspects and illegally and without any authority started the recovery and deduction of conveyance allowance from appellant.
- F. That as the act of the respondents is illegal, unconstitutional, without any legal authority and not only discriminatory but is also the result of malafide on the part of respondents.
- G. That appellant has the vested right of equal treatment before law and the act of the respondents to deprive the petitioners from the

conveyance/allowance is unconstitutional and clear violation of fundamental rights.

- H. That according to Government Servants Revised leave rules, 1981 vacations are holidays and not leave of any kind, therefore, the deduction of conveyance allowance in vacations is against the law and rules.
- I. That according to Article 38 (e) of the constitution of Islamic Republic of Pakistan, 1973 the state is bound to reduce disparity in the income and earning of individuals including persons in the services of the federation, therefore in light of the said article the appellant fully entitle for the grant of conveyance allowance during vacations.
- J. That the petitioners seeks permission of this Honourable Court to raise any other grounds available at the time of arguments.

It is therefore, most humbly prayed that the appeal of the appellant may be accepted as prayed for.



APPELLANT

THROUGH



(SYED NOMAN ALI BUKHARI)  
ADVOCATE HIGH COURT

GOVERNMENT OF KHYBER PAKHTUNKHWA  
FINANCE DEPARTMENT  
(REGULATION WING)

NO.FD/SO(SR-II)/52/2012  
Dated Peshawar the: 20.12.2012

From

The Secretary to Govt: of Khyber Pakhtunkhwa.  
Finance Department, Peshawar.

To:

1. All administrative Secretaries to Govt: of Khyber Pakhtunkhwa.
2. The Senior Member, Board of Revenue, Khyber Pakhtunkhwa.
3. The Secretary to Governor, Khyber Pakhtunkhwa.
4. The Secretary to Chief Minister, Khyber Pakhtunkhwa.
5. The Secretary, Provincial Assembly, Khyber Pakhtunkhwa.
6. All Heads of attached Departments in Khyber Pakhtunkhwa.
7. All District Coordination Officers of Khyber Pakhtunkhwa.
8. All Political Agents/District & Session Judge in Khyber Pakhtunkhwa.
9. The Registrar Peshawar High Court, Peshawar.
10. The Chairman Public Service Commission, Khyber Pakhtunkhwa.
11. The Chairman, Service Tribunal, Khyber Pakhtunkhwa.

Subject: REVISION IN THE RATE OF CONVEYANCE ALLOWANCE FOR THE CIVIL EMPLOYEES OF THE KHYBER PAKHTUNKHWA, PROVINCIAL GOVERNMENT BPS-1-19

Dear Sir,

The Government of Khyber Pakhtunkhwa has been pleased to enhance/revise the rate of Conveyance Allowance admissible to all the Provincial Civil Servants Govt: of Khyber Pakhtunkhwa (working in BPS-1 to BPS-15) w.e.f from 1<sup>st</sup> September, 2012 at the following rates. However, the conveyance allowance for employees in BPS-16 to BPS-19 will remain unchanged.

S.No.	BPS	Existing Rate (PM)	Revised Rate (PM)
1.	1-4	Rs. 1,500/-	Rs. 1,700/-
2.	5-10	Rs. 1,500/-	Rs. 1,840/-
3.	11-15	Rs. 2,000/-	Rs. 2,720/-
4.	16-19	Rs. 5,000/-	Rs. 5,000/-

2. Conveyance Allowance at the above rates per month shall be admissible to those BPS-17, 18 and 19 officers who have not been sanctioned official vehicle.

Your Faithfully

(Sahibzada Saeed Ahmad)  
Secretary Finance

Endst No. FD/SO(SR-II)8-52/2012 Dated Peshawar the 20<sup>th</sup> December, 2012

ATTACHED  
MC



A-5

GOVERNMENT OF KHYBER PAKHTUNKHWA  
FINANCE DEPARTMENT  
(REGULATION WING)

NO. FD/SC(SR-11)78-52/2012  
Dated Peshawar the: 20-12-2012

From:

The Secretary to Govt. of Khyber Pakhtunkhwa,  
Finance Department,  
Peshawar.

To:

1. All Administrative Secretaries to Govt. of Khyber Pakhtunkhwa.
2. The Senior Member, Board of Revenue, Khyber Pakhtunkhwa.
3. The Secretary to Government, Khyber Pakhtunkhwa.
4. The Secretary to Chief Minister, Khyber Pakhtunkhwa.
5. The Secretary, Provincial Assembly, Khyber Pakhtunkhwa.
6. All Heads of Attached Departments in Khyber Pakhtunkhwa.
7. All District Coordination Officers in Khyber Pakhtunkhwa.
8. All Political Agents / District & Sessions Judges in Khyber Pakhtunkhwa.
9. The Registrar, Peshawar High Court, Peshawar.
10. The Chairman, Public Service Commission, Khyber Pakhtunkhwa.
11. The Chairman, Services Tribunal, Khyber Pakhtunkhwa.

Subject: REVISION IN THE RATE OF CONVEYANCE ALLOWANCE FOR THE CIVIL EMPLOYEES OF THE KHYBER PAKHTUNKHWA, PROVINCIAL GOVERNMENT BPS 1-19

Dear Sir,

The Government of Khyber Pakhtunkhwa has been pleased to enhance / revise the rate of Conveyance Allowance admissible to all the Provincial Civil Servants, Govt. of Khyber Pakhtunkhwa (working in BPS-1 to BPS-15) w.e.f from 1<sup>st</sup> September, 2012 at the following rates. However, the conveyance allowance for employees in BPS-16 to BPS-19 will remain unchanged.

S.NO	BPS	EXISTING RATE (PM)	REVISED RATE (PM)
1.	1-4	Rs.1,500/-	Rs.1,700/-
2.	5-10	Rs.1,500/-	Rs.1,840/-
3.	11-15	Rs.2,000/-	Rs.2,720/-
4.	16-19	Rs.5,000/-	Rs.5,000/-

2. Conveyance Allowance at the above rates per month shall be admissible to those BPS-17, 18 and 19 officers who have not been sanctioned official vehicles.

Yours Faithfully,

(Sahibzada Saad Ahmad)  
Secretary Finance

Encls: NO. FD/SC(SR-11)78-52/2012

Dated Peshawar the 20<sup>th</sup> December, 2012

A Copy is forwarded for information to the:-

1. Accountant General, Khyber Pakhtunkhwa, Peshawar
2. Secretaries to Government of Punjab, Sindh & Balochistan Finance Department
3. All Autonomous / Semi Autonomous Bodies in Khyber Pakhtunkhwa

(INTIAZ AYUB)

Additional Secretary (Reg.)

RECEIVED  
M



Dist. Govt. KP-Provincial  
District Accounts Office Charsadda  
Monthly Salary Statement (February-2021)

GHS اہسان ullaہ  
Mirzai Distt  
Charsadda B 6



Personal Information of Mr IHSAN ULLAH d/w/s of NAJEEB ULLAH

Personnel Number: 00150560 CNIC: 1710103050737 NTN:  
Date of Birth: 24.04.1971 Entry into Govt. Service: 20.05.1993 Length of Service: 27 Years 09 Months 010 Days

Employment Category: Active Permanent

Designation: Certificated Teacher 80001132-DISTRICT GOVERNMENT KHYBE  
DDO Code: CA6151-HEAD MASTER GHS MARZAI CHARSADDA

Payroll Section: 001 GPF Section: 001 Cash Center: 1  
GPF A/C No: EDUCH4760 Interest Applied: Yes GPF Balance: 338,953.00

Vendor Number: -  
Pay and Allowances: Pay scale: BPS For - 2017 Pay Scale Type: Civil BPS: 15 Pay Stage: 22

Wage type		Amount	Wage type		Amount
0001	Basic Pay	45,380.00	1000	House Rent Allowance	2,349.00
1210	Convey Allowance 2005	2,856.00	1300	Medical Allowance	1,500.00
2148	15% Adhoc Relief All-2013	857.00	2199	Adhoc Relief Allow @10%	575.00
2211	Adhoc Relief All 2016 10%	2,938.00	2224	Adhoc Relief All 2017 10%	4,538.00
2247	Adhoc Relief All 2018 10%	4,538.00	2264	Adhoc Relief All 2019 10%	4,538.00

Deductions - General

Wage type		Amount	Wage type		Amount
3015	GPF Subscription	-2,890.00	3501	Benevolent Fund	-600.00
3609	Income Tax	-760.00	3990	Emp.Edu. Fund KPK	-125.00
4004	R. Benefits & Death Comp:	-600.00			0.00

Deductions - Loans and Advances

Loan	Description	Principal amount	Deduction	Balance
6505	GPF Loan-Principal Instal	330,000.00	-12,693.00	317,307.00

Deductions - Income Tax

Payable: 10,642.25 Recovered till FEB-2021: 4,945.00 Exempted: 2659.89 Recoverable: 3,037.36

Gross Pay (Rs.): 70,069.00 Deductions: (Rs.): -17,668.00 Net Pay: (Rs.): 52,401.00

Payee Name: IHSAN ULLAH  
Account Number: A/C 3231-3  
Bank Details: NATIONAL BANK OF PAKISTAN, 231435 SHABQADAR SHABQADAR,

Leaves: Opening Balance: Aailed: Earned: Balance:

Permanent Address: SDEO MALE CHARSADDA  
City: CHARSADDA Domicile: NW - Khyber Pakhtunkhwa Housing Status: No Official  
Temp. Address:  
City: Email: ihsansbq876@gmail.com

G.H.S Mirzai Charsadda

ATTESTED

CH-2 Mirza Charsada

City: Email: hshansp836@gmail.com

Temp Address

City: CHARSADA

Domicile: NW - Khyber Pakhtunkhwa

Housing Status: No Official

Permanent Address: GEO MALL CHARSADA

Lesses: Opening Balance: Available: Earned: Balance

Bank Details: NATIONAL BANK OF PAKISTAN, 351432 SHABDAR SHABDAR.  
Account Number: /C 321-3  
Payee Name: HSHAN ULLAH

Gross Pay (Rs.): 78,089.00 Deductions: (Rs.): -17,682.00 Net Pay: (Rs.): 23,401.00

Payable: 10,642.22 Recovered till FEB-2021: 4,942.00 Expended: 2629.80 Recoverable: 7,073.36

Deductions - Income Tax

Loan	Description	Principal amount	Deduction	Balance
4202	GPF Loan Principal Install	330,000.00	-12,603.00	317,397.00

Deductions - Loans and Advances

Wage type	Amount	Wage type	Amount
4004 R. Benefits & Loan Comp.	-600.00		0.00
3009 Income Tax	-122.00		
3012 GPF Subscription	-2,820.00	3501 Revoluton Fund	-600.00

Deductions - (General)

Wage type	Amount	Wage type	Amount
2117 Adhoc Relief All 2018 10%	4,238.00	2504 Adhoc Relief All 2018 10%	4,238.00
2211 Adhoc Relief All 2018 10%	2,978.00	2524 Adhoc Relief All 2018 10%	4,238.00
2118 15% Adhoc Relief All-2018	827.00	2190 Adhoc Relief Allow @10%	272.00
1210 Convey Allowance 2002	2,320.00	1300 Medical Allowance	1,200.00
0001 Basic Pay	42,380.00	1100 House Rent Allowance	2,340.00

Pay and Allowances: Pay scale: HS 1st - 2017 Pay Scale Type: Civil HS 12 Pay Stage: 23

GPF No: EDGCH4750 Interest Applied: Yes GPF Balance: 338,923.00

Payroll Section: 001 GPF Section: 001 Cash Center: 1

DDO Code: CA621-HEAD MASTER GHS MARZAI CHARSADA

Designation: Certified Teacher

Employment Category: Active Permanent

Date of Birth: 24/04/1971

Family into Govt Service: 20/02/1993

Length of Service: 27 Years 09 Months 010 Days

Personnel Number: 0-120260 CNIC: 1710103020737

Personal Information of: MR HSHAN ULLAH BAK OF NALBER ULLAH

Monthly Salary Statement (February-2021)

District Accounts Office Charsada  
Dist. Govt. KP- Provincial



CH-2  
Mirza Charsada

Dist. Govt. NWFP-Provincial  
District Accounts Office Charsadda  
Monthly Salary Statement (July-2019)

*Suraj*  
*GHS Mirzai*  
*Charsadda*  
NTN: *7*  
Length of Service: 26 Years 02 Months 013 Days



**Personal Information of Mr IHSAN ULLAH d/w/s of NAJEEB ULLAH**

Personnel Number: 00150560 CNIC: 1710103050737  
Date of Birth: 24.04.1971 Entry into Govt. Service: 20.05.1993

**Employment Category: Vocational Permanent**

Designation: PRIMARY SCHOOL HEAD TEACH 80634893-DISTRICT GOVERNMENT KHYBE

DDO Code: CA6255-Govt. Primary Schools (Male) Shabqadar District Charsadda

Payroll Section: 001 GPF Section: 001 Cash Center: 1

GPF A/C No: EDUCH4760 Interest Applied: Yes GPF Balance: 336,044.00

Vendor Number: -

**Pay and Allowances:** Pay scale: BPS For - 2017 Pay Scale Type: Civil BPS: 15 Pay Stage: 18

Wage type		Amount	Wage type		Amount
0001	Basic Pay	40,060.00	1000	House Rent Allowance	2,349.00
1300	Medical Allowance	1,500.00	1505	Charge Allowance	40.00
2148	15% Adhoc Relief All-2013	857.00	2199	Adhoc Relief Allow @10%	575.00
2211	Adhoc Relief All 2016 10%	2,938.00	2224	Adhoc Relief All 2017 10%	4,006.00
2247	Adhoc Relief All 2018 10%	4,006.00	2264	Adhoc Relief All 2019 10%	4,006.00

**Deductions - General**

Wage type		Amount	Wage type		Amount
3015	GPF Subscription - Rs2890	-2,890.00	3501	Benevolent Fund	-600.00
3609	Income Tax	-311.00	3990	Emp.Edu. Fund KPK	-125.00
4004	R. Benefits & Death Comp:	-1,052.00			0.00

**Deductions - Loans and Advances**

Loan	Description	Principal amount	Deduction	Balance
6505	GPF Loan Principal Instal.	280,000.00	-9,333.00	177,337.00

**Deductions - Income Tax**

Payable: 6,202.15 Recovered till JUL-2019: 311.00 Exempted: 2479.94 Recoverable: 3,411.21

**Gross Pay (Rs.): 60,337.00 Deductions: (Rs.): -14,311.00 Net Pay: (Rs.): 46,026.00**

Payee Name: IHSAN ULLAH

Account Number: A/C 3231-3

Bank Details: NATIONAL BANK OF PAKISTAN, 231435 SHABQADAR SHABQADAR,

**Leaves:** Opening Balance: Aailed: Earned: Balance:

Permanent Address: SDEO MALE CHARSADEA

City: CHARSADEA

Domicile: NW - Khyber Pakhtunkhwa

Housing Status: No Official

Temp. Address:

City:

Email: ihsansbq876@gmail.com

**ATTESTED**



Personal Information of Mr. HSYAN ULLAH  
Personnel Number: 00120250  
Date of Birth: 24-04-1971  
Employee Category: Vocational Permanent

Mob: 03025545358  
Region of Govt. Serv: 200, 1993

Designation: PRIMARY SCHOOL HEAD TEACH  
DDO Code: CA622-Govt Primary Schools (Male) Shabdar District Charzadda  
Payroll Section: 001  
GPF Section: (01)  
GPF A/C No: EDUC4360  
Interest Applied: Yes  
Vendor Number: -  
Pay and Allowances: Pay scale: HPS L-2017  
Pay Scale Type: Civil  
BPS: 12  
Tax Status: 18  
GPF Balance: 32504.00

Sl No	Wage Type	Amount	Wage Type	Amount
0001	Basic Pay	40000.00	1900	House Rent Allowance
1300	Medical Allowance	1200.00	1502	Conce Allowance
2148	15% Adhoc Relief All-2017	857.00	2109	Adhoc Relief Allow @ 10%
2211	Adhoc Relief All 2016 10%	2028.00	2224	Adhoc Relief All 2017 10%
2247	Adhoc Relief All 2018 10%	4000.00	2264	Adhoc Relief All 2019 10%

Deductions - General

Sl No	Wage Type	Amount	Wage Type	Amount
3012	GPF Subscription - Rs2850	-2800.00	3201	Provision Fund
3600	Income Tax	-311.00	3902	Employee Fund RPK
4004	R. Health & Death Comp	-1022.00		

Deductions - Loans and Advances

Sl No	Description	Principal amount	Deduction	Balance
6202	GPF Loan Principal Instal	280000.00	-9333.00	177737.00

Deductions - Income Tax

Payable: 6202 12 Recovered till III -2019: 311.00 Exempted: 2479.94 Recoverable: 3411.21  
Gross Pay (Rs): 60337.00 Deductions (Rs): -14311.00 Net Pay (Rs): 46026.00

Bank Details: NATIONAL BANK OF PAKISTAN 2143 SHABDAR SHABDAR  
Account Number: A/C 3251-3  
Payee Name: HSYAN ULLAH

Interest: Opening Balance: Available: Firmed: Balance:

City: Charzadda  
District: NW - Khyber Pakhtunkhwa  
Permanent Address: SDFO MALE CHARZADDA  
Email: hsyau-2025@pnsnail.com  
Temporary Address:  
Housing Status: No Official

D-8

To

The Secretary (E & SE ) Department ,  
Khyber Pakhtunkhwa , Peshawar ,


**Subject: DEPARTMENTAL APPEAL AGAINST THE IMPUGNED ACTION OF THE CONCERNED AUTHORITY BY ILLEGALLY AND UNLAWFULLY DEDUCTING THE CONVEYANCE ALLOWANCE DURING WINTER AND SUMMER VACATIONS.**

Respected sir,

With due respect it is stated that I am the employee of your good self department and work with full zeal and zest and up to the entire satisfaction of the superiors. it is stated for kind information that conveyance allowance is admissible to all the civil servants and to this effect a notification No. FD (PRC) 1-1/2011 dated 14-7-2011 was issued . latter on vide revised notification dated 20-12-2012 whereby the conveyance allowance for employees working in BPS 1 to 15 were enhance while employees from BPS -16 to 19 have been treated under the previous notification by not enhancing their conveyance allowance . Respected sir , I was receiving the conveyance allowance as admissible under the law and rules but the concerned authority without any valid and justifiable reasons stopped the payment of conveyance allowance under the wrong and illegal pretext that the same is not allowed for the leave period. One of the employee of education department in Islamabad filed service appeal No. 1888 (R) CS/2016 before the federal service tribunal , Islamabad regarding conveyance allowance which was accepted by the honorable service tribunal vide its judgment dated 3.12.18 and also allowed by the Peshawar High court Peshawar in writ petition. That I also the similar employee of education department and under the principle of consistency I am also entitled for the same treatment meted out in the above mentioned service appeal but the concerned authority is not willing to issue the same conveyance allowance which is granting to others employees . **Copy attached** . I am feeling aggrieved from the action of concerned authority regarding deduction of conveyance allowance in vacations period preferred this department appeal before your good self .

It is therefore , most humbly prayed that on acceptance of this departmental appeal the concerned authority may very kindly be directed the conveyance allowance may not be deducted from my monthly salary during the winter & summer vacations .

Dated : 15.3.21

  
Your Obediently

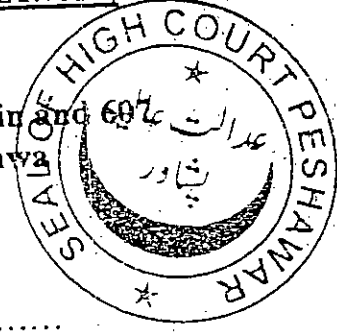
  
**ATTESTED**

Judgment Sheet

E-9

IN THE PESHAWAR HIGH COURT, PESHAWAR,  
JUDICIAL DEPARTMENT.

Writ Petition No. 3162-P/2019 Akhtar Hussain and 697  
others..vs..Govt of Khyber Pakhtunkhwa



JUDGMENT

Date of hearing.....01.10.2019.....

Petitioner(s) by Mr. Noor Mohammad Khattak, Advocate.

Mr. Mujahid Ali Khan, AAG, for respondents.

\*\*\*\*\*

ROOH-UL-AMIN KHAN, J:- Through this common judgment we, proposed to decided the instant as well as the connected writ petitions as all having involved common question of law and facts, the particulars of which are given below.

- i. WP No. 3162-P/2019 titled Akhtar Hussain etc..vs..Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar and 4 others.
- ii. WP No. 3064-P/2019 titled Habeeb Ullah etc...Vs.. Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar and 7 others.
- iii. WP No. 3084-P/2019 titled Sikandar Khan etc...Vs.. Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar and 4 others.
- iv. WP No. 3178-P/2019 titled Abdur Rehman etc...Vs.. Government of Khyber Pakhtunkhwa through Chief Secretary, Peshawar and 4 others.

*Rooh-ul-Amin*  
**ATTESTED**  
M

**ATTESTED**  
*[Signature]*  
**EXAMINER**  
Peshawar High Court

(10)

- v. WP No. 3233-P/2019 titled Amjid Ali etc...Vs..  
Government of Khyber Pakhtunkhwa through Chief  
Secretary, Peshawar and 4 others.
- vi. WP No. 3283-P/2019 titled Gul Saeed etc...Vs..  
Government of Khyber Pakhtunkhwa through Chief  
Secretary, Peshawar and 4 others.
- vii. WP No. 3287-P/2019 titled Syed Israr Shah etc...Vs..  
Government of Khyber Pakhtunkhwa through Chief  
Secretary, Peshawar and 7 others.
- viii. WP No. 3288-P/2019 titled Firdous Khan etc...Vs..  
Government of Khyber Pakhtunkhwa through Chief  
Secretary, Peshawar and 4 others.
- ix. WP No. 3353-P/2019 titled Hafiz Inam Ur Rehman  
etc...Vs.. Government of Khyber Pakhtunkhwa  
through Chief Secretary, Peshawar and 6 others.
- x. WP No. 3366-P/2019 titled Jehanzeb Khan etc...Vs..  
Government of Khyber Pakhtunkhwa through Chief  
Secretary, Peshawar and 4 others.
- xi. WP No. 3390-P/2019 titled Haji Rehman etc...Vs..  
Government of Khyber Pakhtunkhwa through Chief  
Secretary, Peshawar and 2 others.
- xii. WP No. 3520-P/2019 titled Mohammad Khalid  
etc...Vs.. Government of Khyber Pakhtunkhwa  
through Chief Secretary, Peshawar and 4 others.

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- xiii. WP No. 3567-P/2019 titled Husnur Rehman etc...Vs..  
Government of Khyber Pakhtunkhwa through Chief  
Secretary, Peshawar and 3 others.
- xiv. WP No. 3667-P/2019 titled Maqsad Hayat etc...Vs..  
Government of Khyber Pakhtunkhwa through Chief  
Secretary, Peshawar and 4 others.
- xv. WP No. 3939-P/2019 titled Syed Khurshid Shah  
etc...Vs.. Government of Khyber Pakhtunkhwa  
through Chief Secretary, Peshawar and 5 others.
- xvi. WP No. 4072-P/2019 titled Subhan Ullah etc...Vs..  
Government of Khyber Pakhtunkhwa through Chief  
Secretary, Peshawar and 6 others.
- xvii. WP No. 4758-P/2019 titled Sohrab Hayat etc...Vs..  
Government of Khyber Pakhtunkhwa through Chief  
Secretary, Peshawar and 4 others.

2. As per averments of the writ petition, the petitioners are serving in the Elementary & Secondary Education Department on their respective posts. On 14.7.2011 the Government of Khyber Pakhtunkhwa enhanced the conveyance allowance to all the Civil Servants i.e. from BPS-1 to 15, including the petitioners, which was subsequently revised vide another notification dated 20.12.2012 and was further enhanced. But the respondents without any valid and justifiable reasons stopped / deducted the payment of conveyance

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allowance under the wrong and illegal pretext that the same is not allowed for the leave period.

3. In essence, the grievance the petitioners is that they were receiving the conveyance allowance under the notifications mentioned above, which was stopped without any justifiable reason.

4. Since the matter pertain to grant of conveyance allowance which is part and parcel of pay. Similar controversy came before this Court in Writ Petition No. 3509-P/2014 titled (Hafiz Mohammad Ilyas etc..vs..Government of Khyber Pakhtunkhwa), wherein the pay and salary were defined in the following manner.

"7. To resolve the controversy as to whether payment of allowances to a civil servant falls in chapter-2 of Khyber Pakhtunkhwa Civil Servants Act, 1973 i.e. terms and conditions of service, it is necessary to reproduce the definition of "pay" provided in section 2(e) of the Khyber Pakhtunkhwa Civil Servants Act, 1973 which reads as under:

*" 2. (e)—"Pay" means the amount drawn monthly by a civil servant as pay, and includes special pay, personal pay and any other emoluments declared by the prescribed authority to be paid." (emphasis provided).*

The word "emolument" used in the above quoted definition clause of the Civil Servants Act, 1973, according to its dictionary meaning, denotes wages and benefits received as compensation for

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holding an office or having employment. The word emolument is basically derived from the Latin word emolumentum. It originally meant "the sum paid to a miller for grinding a customer wheat". Today, the term exists mostly as a bit of archaic legalese, but it might be within the route of expression i.e. "grinding out a living". From the above it is manifest that emoluments are essentially the benefits that one gets from the working of being employed. **Emolument** is the profit from employment and is compensation in return of services, hence the emoluments are part and parcel of pay, Section 17 being part of chapter-2 i.e. terms and conditions of service of a civil servant provides that, a civil servant appointed to a post shall be entitled, in accordance with rules, to the pay sanctioned for the post. Likewise, Rule 9(21) of (FR/SR) provide, the definition of pay which means the amount drawn monthly by a government servant as ;

- (i) the pay, other than special pay or pay granted in view of his personal qualification, which has been sanctioned for the post held by him substantively or in an officiating capacity, or to which he is entitled by reason of his position in a cadre, and
- (ii) overseas pay, technical pay, special pay and personal pay and
- (iii) any other **emoluments** which may be specially classed as pay by the governor general.

The legislature in its wisdom has wisely used the word "pay" instead of salary in definition clause and section 17 of Khyber Pakhtunkhwa Civil Servants Act, 1973. The word 'pay' connotes

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payment of wages including emolument in broader spectrum while the salary is used for amount that one receives in return for work and or service provided, which is paid periodically i.e. over a specified interval of time such as weekly or most commonly monthly. The term "salary" has been dealt with at page-553 of Corpus Juris Secundum Vol. 77 as under:-

"Salary". The word "Salary" is defined has meaning fixed compensation regularly paid by the year, quarter, month or week; fixed compensation for regular work, or for continuous services over a period of time; periodical compensation for services; compensation for services rendered; per annum compensation mean in official and in some other situation, or station; legal compensation.

Salary is also defined as meaning stipulated periodical recompense; or consideration paid, or stipulated to be paid to a person on regular interval for services usually a fixed sum to be paid by the year or half year, quarter, reward or consideration paid or agreed to be paid to a person on a regular intervals by the year, month or week for services; reward of fixed or recompense for services rendered or performed; reward or compensation of services rendered or performed.

From the above mentioned definition it is manifest that the "salary" of a civil servant is a fixed amount regularly paid as compensation to the employee, whereas the pay means an amount received by a civil servant including other emoluments i.e. allowances."

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5. Besides, certain other petitions filed by the Teachers /employees of the same department serving from other corners of the province which were decided by Abbottabad Bench of this Court, wherein it was held that the conveyance allowance being part of pay fall in terms and conditions of civil servant and it can adequately be claimed through an appeal by adopting the prescribed procedure under the Khyber Pakhtunkhwa Civil Servants Act, 1974.

6. For the reasons given hereinabove, the petitioners are civil servants and their claim falls in terms and conditions of service enumerated in Chapter-2 of the Khyber Pakhtunkhwa Civil Servants Act, 1973, wherein the jurisdiction of this Court is expressly barred by Article 212 of the Constitution of Islamic Republic of Pakistan, 1973. Resultantly, this and the connected writ petition mentioned above stand dismissed being not maintainable. However, the petitioners are liberty to approach the proper forum, if so desire.

*Announced on;*  
*1<sup>st</sup> of October, 2019*  
*Jarshad*

*[Signature]*  
 JUDGE  
*[Signature]*  
 JUDGE

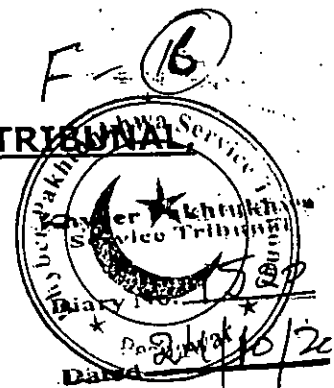
*[Signature]* (DB) Mr. Justice Rooh Ul- Amin Khan & Mr. Justice Mohammad Naeem Anwar

*n* *[Signature]*

**CERTIFIED TO BE TRUE COPY**  
 EXAMINER  
 Peshawar High Court, Peshawar  
 Authorized Under Article 87 of  
 the Constitution of Pakistan Order 1988  
**21 OCT 2019**

**BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL  
PESHAWAR**

APPEAL NO. 1452 /2019



Mr. Maqsd Hayat, SCT (BPS-16),  
GHS Masho Gagar, Peshawar.....

**APPELLANT**

**VERSUS**

- 1- The Government of Khyber Pakhtunkhwa through Chief Secretary, Khyber Pakhtunkhwa, Peshawar.
- 2- The Secretary (E&SE) Department, Khyber Pakhtunkhwa, Peshawar.
- 3- The Secretary Finance Department, Khyber Pakhtunkhwa, Peshawar.
- 4- The Accountant General, Khyber Pakhtunkhwa, Peshawar.
- 5- The Director (E&SE) Department, Khyber Pakhtunkhwa, Peshawar.

.....**RESPONDENTS**

**APPEAL UNDER SECTION-4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974 AGAINST THE IMPUGNED ACTION OF THE RESPONDENTS BY ILLEGALLY AND UNLAWFULLY DEDUCTING THE CONVEYANCE ALLOWANCE OF THE APPELLANT DURING WINTER & SUMMER VACATIONS AND AGAINST NO ACTION TAKEN ON THE DEPARTMENTAL APPEAL OF APPELLANT WITHIN THE STATUTORY PERIOD OF NINETY DAYS.**

**PRAYER:**

That on acceptance of this appeal the respondents may kindly be directed not to make deduction of conveyance allowance during vacations period (Summer & Winter Vacations) and make the payment of all outstanding amount of Conveyance allowance which have been deducted previously with all back benefits. Any other remedy which this august Tribunal deems fit that may also be awarded in favor of the appellant.

*Medto-day*  
**Registrar**  
24/10/19

**R/SHEWETH:**

**ATTESTATION FACTS:**

- 1- That the appellant is serving in the elementary and secondary education department as Certified Teacher (BPS-15) quite efficiency and up to the entire satisfaction of the superiors.
- 2- That the Conveyance Allowance is admissible to all the civil servants and to this effect a Notification No. FD (PRC) 1-1/2011 dated 14.07.2011 was issued. That later on vide revised Notification dated 20/07/2012 whereby the conveyance allowance for employees

**EXAMINER**  
Khyber Pakhtunkhwa  
Service Tribunal,  
Peshawar  
6/11/19

**ATTESTED**

Appeal No. 1452/2019  
Marbad Hayat vs Govt

(17)

11.11.2019

Counsel for the appellant present.

Learned counsel referred to the judgment passed by learned Federal Service Tribunal in Appeal No. 1888(R)CS/2016 which was handed down on 03.12.2018. Through the said judgment the issue of payment of Conveyance Allowance to a civil servant during summer and winter vacations was held to be within his entitlement and the deduction already made from him was to be reimbursed. Similar reference was made to the judgment by Honourable Peshawar High Court passed on 01.10.2019 in the case of appellant.

Learned counsel, when confronted with the proposition that the issue, in essence, was dilated upon by the Federal Service Tribunal and, more particularly, by the Honourable Peshawar High Court in the case of appellant, stated that in case the respondents are required to execute the judgment of Peshawar High Court, the appellant will have no cavil about disposal of instant appeal..

The record suggests that while handing down judgment in the Writ Petition preferred by the appellant, the Honourable High Court not only expounded the definition of "Pay" as well as "Salary" but also entitlement of a civil servant for the Conveyance Allowance during the period of vacations. It is important to note that the respondents were represented before the High Court during the proceedings.

In view of the above noted facts and circumstances and in order to protect the appellant from a fresh round of litigation which may protract over a formidable period, the appeal in hand is disposed of with observation that the judgment of Honourable Peshawar High Court passed in Writ Petitions including W.P No. 3162-P/2019 shall be honoured and implemented by the respondents within shortest possible time. The appellant shall, however, be at liberty to seek remedy in accordance with law in case his grievance is not redressed by the respondents within a reasonable time.

File be consigned to the record.

Chairman

ANNOUNCED

11.11.2019

Certified to be true copy

EXAMINER  
Khyber Pakhtunkhwa  
Service Tribunal  
Peshawar

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VAKALATNAMA

NO. \_\_\_\_\_ /20

IN THE COURT OF KP SERVICE TRIBUNAL PESHAWAR

Ihsan Ullah

Appellant  
Petitioner  
Plaintiff

VERSUS

EDUCATION DEPTT

Respondent (s)  
Defendants (s)

I/WE Ihsan Ullah

do hereby appoint and constitute the **SYED NOMAN ALI BUKHARI Advocate High Court** for the aforesaid Appellant(s), Petitioner(S), Plaintiff(s) / Respondent(s), Defendant(s), Opposite Party to commence and prosecute / to appear and defend this action / appeal / petition / reference on my / our behalf and all proceedings that may be taken in respect of any application connected with the same including proceeding in taxation and application for review, to draw and deposit money, to file and take documents, to accept the process of the court, to appoint and instruct council, to represent the aforesaid Appellant, Petitioner(S), Plaintiff(s) / Respondent(s), Defendant(s), Opposite Party agree(s) ratify all the acts done by the aforesaid.

DATE \_\_\_\_\_ /20

Ihsan Ullah

(CLIENT)

ACCEPTED

Syed Noman Ali Bukhari

**SYED NOMAN ALI BUKHARI  
ADVOCATE HIGH COURT**

CELL NO: 0306-5109438