# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, CAMP COURT ABBOTTABAD

Service Appeal No. 135/2016

Date of Institution...

08.02.2016

Date of decision...

21.08.2017

Mst. Imtiaz Parveen Primary School Head Teacher, GGPS, Dharam Pani, District, Haripur. (Appellant)

# Versus

1. Government of Khyber Pakthunkhwa through Secretary E&SE, Peshawar and 3 others. (Respondents)

MR. GHULAM NABI KHAN,

Advocate

For appellant.

MR. MUHAMMAD BILAL

Deputy District Attorney

For respondents.

MR. NIAZ MUHAMMAD KHAN,

**CHAIRMAN** 

MR. MUHAMMAD HAMID MUGHAL

**MEMBER** 

# **JUDGMENT**

NIAZ MUHAMMAD KHAN, CHAIRMAN: - Arguments of the learned counsel for the parties heard and record perused.

# **FACTS**

2. Through the impugned order dated 08.10.2015 the appellant was downgraded from BPS-15 to BPS-14 by imposing major penalty under the Khyber Pakhtunkhwa Government Servants (E&D) Rules, 2011, against which the appellant filed a departmental appeal on 04.11.2015 which was not responded to and then the appellant preferred the present appeal on 08.02.2016. The gist of the charges against the appellant are that she embezzled some amount which was placed on her disposal for construction of some civic amenities in the school premises.





# **ARGUMENTS**

- 3. The learned counsel for the appellant argued that the appellant was served with a show cause notice on 11.06.2015, which was replied to by the appellant on 29.06.2015 which was followed by the impugned order of major penalty. That no regular enquiry was conducted which was necessary under the circumstances of the present case. That the show cause notice is based solely on a fact finding enquiry. That there is no specific order of the authority, dispensing with the regular enquiry within the meaning of Rule 5 (1)(a) of the E&D Rules. That no reason at all, has been given for dispensation of the regular enquiry. That it is settled law that major penalty should precede regular enquiry.
- 4. On the other hand the learned Deputy District Attorney argued that the proceedings were initiated on the basis of a report published in newspaper by the people of the community. That a fact finding enquiry was conducted and in the enquiry report the appellant has been held responsible. That whole enquiry proceedings were carried out in accordance with law/rules.

# **CONCLUSION**

The contention of the learned counsel for the appellant is correct that under Rule 5(1)(a) the enquiry can be dispensed with by giving reasons in writing. In the show cause notice no specific reason has been given, however, it has been mentioned therein that on the completion of the fact finding enquiry, in which the appellant was given opportunity of hearing, the authority had reached the conclusion that the appellant had committed misappropriation of funds and also guilty of misconduct. The scheme of disciplinary rules throughout has been that the regular enquiry can be dispensed with only and only if in the opinion of the authority there is sufficient documentary material against the accused which does not warrant holding of an enquiry. But in the present case the dispensation of the

Mst. Azra Afridi was not involved in the case of embezzlement. It means that the authority had accepted one part of the enquiry and ignored the other part.

6. As a sequel to the above discussion, the impugned order is set aside. Parties are left to bear their own costs. File be consigned to the record room.

(Niaz Muhammad Khan)

Chairman

Camp Court, A/Abad

(Muhammad Hamid Mughal) Member

ANNOUNCED 21.08.2017

21.08.2017

Counsel for the appellant and Mr. Muhammad Zubair,
District Attorney alongwith Mst. Saima Raza, ADO for the
respondents present. Arguments heard and record perused.

This appeal is accepted as per detailed judgment of today. Parties are left to bear their own costs. File be consigned to the record room.

Member
ANNOUNCED
21.08.2017

Chairman Camp court, A/Abad 20.07.2016

Agent of counsel for the appellant and Mr. Umar Iqbal, ADO alongwith Mr. Muhammad Siddique Sr.GP for the respondent present. Seeks adjournment. Last opportunity granted. To come up for written reply/comments on 22.09.2016 before S.B at camp court, Abbottabad.

Chairman
Camp court, A/Abad,

22.09.2016

Appellant in person and. Mr. Umar Iqbal, ADO alongwith Mr. Muhammad Siddique Sr.GP for the respondents present. Written reply submitted. The appeal is assigned to D.B for rejoinder and final hearing for 13.3.2017 at camp court, Abbottabad.

Chairman Camp court, A/Abad

13.03.2017

Husband of the appellant and Mr. Muhammad Siddique. Sr.GP for the respondents present. Due to non-availability of D.B arguments could not be heard. Rejoinder also not submitted. To come up for rejoinder and final hearing before the D.B on 21.08.2017 at camp court, Abbottabad.

Chairman C.C. A. Abad. 17.02.2016

Appellant Deposited Security & Process Fee

Counsel for the appellant present. He submitted that appellant was a Head Teacher in Government Girls Primary School where as one Mst. Azhra Afridi was her circle SDEO and on the allegations of alleged embezzlement, a fact finding inquiry was initiated wherein both the appellant as well as Mst. Azhra Afridi were both were recommended for disciplinary action but Mst. Azhra Afridi was not touched whereas major penalty of reduction to lower grade was imposed on the appellant, hence the appellant has been discriminated. It was further submitted that no regular inquiry was conducted nor any charge sheet was issued to the appellant and her reply to show cause notice was not taken into account by the departmental authority while passing the impugned order. Learned counsel for the appellant contended that the appeal is within time.

Points urged need consideration. Admit. Subject to deposit of security and process fee within 10 days, notices be issued to the respondents for written reply/comments for 28.4.2016 before S.B.

Member

28.4.2016

Agent of counsel for the appellant, and respondent No. 4 in person alongwith Addl. AG for the respondents present. Requested for adjournment. The case pertains to territorial limits of Hazara Division. To come up for written reply/comments on 20.07.2016 before S.B at camp court, Abbottabad.

Chairman

# Form- A FORM OF ORDER SHEET

| Court of |          |
|----------|----------|
|          |          |
| Case No. | 135/2016 |

|       | Case No                               | 135/2016  |
|-------|---------------------------------------|---|
| S.No. | Date of order<br>Proceedings          | Order or other proceedings with signature of judge or Magistrate  |
| 1     | 2                                     | . 3   |
| 1     | 08.02.2016                            | The appeal of Mst. Imtiaz Perveen presented today by Mr. Ghulam Nabi Advocate may be entered in the Institution |
|       |                                       | register and put up to the Worthy Chairman for proper order.  |
| 2     | 9-2-16                                | This case is entrusted to S. Bench for preliminary  |
| 2     | ·                                     | hearing to be put up thereon 17-2-16  |
|       | j                                     | CHAIRMAN  |
| -     | $\mathcal{J}_{-i_{j}}$                |   |
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# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

| IN RE.            |     | -1.       |
|-------------------|-----|-----------|
| Service Anneal No | 135 | / of 2016 |

Mst. Imtiaz Parveen, Primary School Head Teacher...

Appellant

# VERSUS

Govt of KPK through Secretary E&SE Peshawar and others... ...

Respondents

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Appellant

Through:

(Ghulam Nabi Khan)

Advocate,

Supreme Court of Pakistan

B-17, Haroon Mansion Khyber Bazar, Peshawar

Cell # 0300-5845943

And-

Dated: \$\mathcal{B}\$.02.2016

(Mian Tajammal Shah) Barrister, Peshawar.

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

Service Appeal No. 135 / of 2016

Service Tribungi Diary No 90

Mst. Imtiaz Parveen,
Primary School Head Teacher
Government Girls Primary School Dharam Pani
Circle Pheralah Tehsil and District Haripur.

Appellant

# VERSUS -

- 1. Government of Khyber Pakhtunkhwa through Secretary Elementary and Secondary Education, Civil Secretariat, Peshawar.
- 2. Director, Elementary and Secondary Education Khyber Pakhtunkhwa, G.T. Road, Near Hashtnagri, Peshawar.
- 3. Deputy Director (Female),
  Elementary and Secondary Education,
  Khyber Pakhtunkhwa, G.T. Road Near
  Hashtnagri, Peshawar.
- 4. District Education Officer (Female),
  Haripur...

Respondents

APPEAL UNDER SECTION 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974 AGAINST ORIGINAL ORDER OF THE DEPUTY ELEMENTARY (FEMALE) DIRECTOR SECONDARY EDUCATION (RESPONDENT NO.3) PESHAWAR DATED 08.10.2015, WHEREBY THE AWARDED THE BEEN APPELLANT HAS PUNISHMENT OF MAJOR PENALTY OF DOWN GRADING TO LOWER GRADE I.E. FROM BPS-15 TO BPS-14 FOR 3 YEARS.



# Prayer

On acceptance of this Appeal the above said order of punishment passed by respondent No.3 may please be set aside and punishment awarded to the appellant be declared illegal, unlawful and she be reinstated back to BPS-15 alongwith all her back benefits.

# Respectfully Sheweth:

- 1. That the appellant is serving as Primary School Head Teacher at Government Girls Primary School Dharam Pani Tehsil and District Haripur.
- 2. That the appellant has served for more than 25 years in the Education Department as a Teaching Cadre and has given no chance of complaint anywhere to the High-ups or the students community.
- 3. That to the surprise of the appellant a Fact Finding Inquiry proceeding was initiated by the respondent department against one of the teachers namely Mst. Azra Afridi as A.D.I at District Haripur at that time.
- 3. That as a result of the fact finding inquiry the above said Azra Afridi was exonerated from her liabilities and the appellant was made an escape goat to protect the senior officer with regard to some embezzlement in the funds. (Copy of the Fact Finding Inquiry dated 25.03.2015 is attached herewith as annexure 'A').
- 4. That in the said Fact Finding Inquiry it was recommended that the disciplinary proceedings must be initiated against the appellant alongwith one Mst. Azra Afridi A.S.D.E.O Circle Pheralah Haripur.
- 5. That to the astonishment of the appellant she was handed over a Show Cause Notice, thereby leveling some vogue and baseless allegations against the appellant with regard to the embezzlement of some funds.

(Copy of the Show Cause Notice dated 11.06.2015 is attached herewith as annexure 'B').

- 6. That the appellant then duly replied to the above said Show Cause Notice, thereby denying all the allegations being baseless and without any force. (Copy of the Reply to the Show Cause Notice dated 29.06.2015 is attached herewith as annexure 'C').
- 7. That without going through any process/proceedings and without initiating any legal/lawful inquiry as prescribed in the concerned procedure the appellant was handed over a Notification dated 08.10.2015, whereby it was revealed upon the appellant that respondent No.3 has imposed a major penalty of Down Grading to lower Grade i.e. From BPS-15 to BPS-14 for 3 years. (Copy of the said impugned letter dated 08.10.2015 is attached herewith as annexure 'D').
- 8. That the appellant submitted a Departmental Appeal before the Appellate Authority against the above noted impugned order on 04.11.2015, however, no heed whatsoever was paid to the appeal of the appellant. (Copy of the Departmental Appeal dated 04.11.2015 is attached herewith as annexure 'E').
- 9. That the appellant has now come to this Honourable Service Tribunal on the following grounds amongst the others:-

# **GROUNDS:**

- a. That the order of punishment of the appellant by respondent No.3 is illegal, unlawful, without any authority/jurisdiction and being based on the malafide intentions of the respondent department is liable to be set side.
- b. That the appellant is totally innocent with regard to the alleged misappropriation and she has been made an escape goat to protect the senior one.

- c. That the appellant has not been treated in accordance with law and the rules as framed by the department.
- d. That all the case has been relied upon on a mere Fact Finding Inquiry, whereas the legal and lawful inquiry as prescribed for the first Show Cause Notice/Statement of Allegation has never been conducted which is necessary in the eyes of law and without which no punishment can be awarded to any Civil Servant.
- e. That no procedure whatsoever has been conducted by the department and she has been straight forwardly handed over the letter of De-grading from BPS-15 to BPS-14 without going through any process/procedure or without presenting any witness before any authority/officer.
- f. That it is strange to note here that the inquiry has been conduced before the issuance of the Show Cause Notice to the appellant and nothing has been done after the supply of the said Show Cause Notice to the appellant.
- g. That no second Show Cause Notice whatsoever has been supplied to the appellant which is again a major defect on the part of the respondent department and only this single defect is sufficient to defeat the whole process/procedure of the punishment awarded to the appellant.
- h. That the appellant is innocent, she has not embezzled any single penny, she has been included just to save the skin of the other actual culprit namely Mst. Azra Afridi A.S.D.E.O Circle Pheralah Haripur at that time.
- i. That the appellant has committed no misconduct and the punishment awarded to the appellant is illegal and unlawful.

It is, therefore, respectfully prayed that on acceptance of this Service Appeal this Honourable Service Tribunal may be pleased to set aside the impugned letter dated 08.10.2015 whereby the appellant has been awarded major penalty of De-grating the appellant to lower Grade i.e. from BPS-15 to BPS-14, as illegal, unlawful and the appellant be treated as BPS-15 with all her back benefits from the date of punishment till the decision of this Service Appeal.

Through:

(Ghulam Nabi Khan)

Advocate,

Supreme Court of Pakistan

B-17, Haroon Mansion Khyber Bazar, Peshawar

Cell # 0300-5845943

And

Dated: **08**.02.2016

(Mian Tajammal Shah) Barrister, Peshawar.

# **CERTIFICATE:**

Certified that as per instructions of my client no such Service Appeal on behalf of the appellant has earlier been filed in this Honourable Service Tribunal on the subject matter.

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR

|                          | IN RE:               |             |        |      |             |
|--------------------------|----------------------|-------------|--------|------|-------------|
| •                        | Service Appeal N     | lo          | / of 2 | 2016 |             |
|                          |                      |             |        |      |             |
| Mst. Imtiaz Parv         | veen, Primary School | l Head Teac | her    |      | Appellant   |
|                          | VERSU                | S           |        |      |             |
| Govt of KPK thand others | rough Secretary E&S  | SE Peshawar |        |      | Respondents |
|                          | A FIDED AX           |             |        |      |             |

I, Mst. Imtiaz Parveen, Primary School Head Teacher, Government Girls Primary School Dharam Pani, Circle Pheralah Tehsil and District Haripur, do hereby solemnly affirm and declare that the contents of the accompanying Service Appeal are true and correct to the best of my knowledge and belief and nothing has been concealed from this Honourable Service Tribunal.

**IDENTIFIED BY** 

(Chulam Nabi Khan) Advocate Peshawar

Advocate, Peshawar

# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL. PESHAWAR

|                            | IN RE:<br>Service Appeal No   | / of 2       | 016                                      |
|----------------------------|---|--------------|--|
| Mst. Imtiaz Parve          | een, Primary School Head T  | eacher       | Appellant                                |
|                            | VERSUS  | <i>:</i>     |  |
| Govt of KPK throand others | ough Secretary E&SE Pesha   | war          | Respondents                              |
|                            |   | <del>.</del> |  |
|                            | MEMO OF ADDRESSE  | <u>S</u>     |  |
|                            |   | ani<br>      | Appellant                                |
|                            | VERSUS  |              |  |
| through Se                 | nt of Khyber Pakhtunkhwa<br>cretary Elementary and Sec<br>Civil Secretariat, Peshawar | •            |  |
|                            | lementary and Secondary E<br>khtunkhwa, G.T. Road, Nea<br>, Peshawar.                 |              |  |
| Elementary                 | ector (Female),<br>and Secondary Education,<br>chtunkhwa, G.T. Road Near<br>Peshawar. | •            |  |
| 4. District Edu<br>Haripur | ucation Officer (Female),   | •••          | Respondents                              |
|                            | <del></del>   | Through:     | Appellant                                |
|                            |   |              | (Ghulam Nabi Khan)<br>Advocate, Peshawar |

# OFFICE OF THE DISTRICT EDUCATION OFFICER (M) DERA

No. 10740/Ing/Azra Afridi

The Director, Elementary & Secondary Education, Khyber Pakhtunkhwa, Peshawar.

POOR PERFORMANCE OF EDUCATION DEPARTMENT/ Subject: **..ESPECIALLY FEMALE ADMINISTRATION AT DISTRICT** 

HARIPUR.

Memor

compliance with your office Memo: No.2583-84/F.No.5/A-17/SST/ADO(F) Swabi dated 12.3.2015 on the subject noted above.

# "Pava-e" of Charge Sheet regarding GGPS Nallah Soha is re-produced;-

c) You illegally expended the PTC fund of Rs:18000/- of GGPS Nallah Soha on purchase of furniture items for SDEO (F) Pharala Circle. When seriously noticed by the Hedad Teacher, you returned the amount in two installments. Your indulgent in such like case is unauthorized and it is clear cut violation of Department instructions and to depart your job description. The said furniture items are un-entered in proper stock register and the whereabout of these items are not know as it was taken away by you for DEO (F) Office.

Report of above noted charge already submitted vide DEO (M) Abbottabad Memo: No.5970/EB/Inq:Azra Afridi dated 14.10.2014 is reproduced below:

e) In reply to said allegation, the accused officer made request that in this regard, PTC report should be confirmed that whether she had committed the offence or not. Due to summer vacations the access to the school could not be possible, however, in the light of verbal discussions/statements of notables and concerned officers/officials, there was no any weightage in the allegation.

In pursuance to the instant letter dated 12.3.2015, the inquiry committee visited GGPS Nallah Soha (merged with GGPS Talhala) on 21.3.2015. The report duly supported by the documentary evidence is as under:-

- a) That an amount of Rs.28000/= (Rs.18000/= for Petty Repair and Rs.10000/= for CRC) was released to PTC of GGPS Nallah Soha during the year 2012-13.
- b) That GGPS Nallah Soha having not its own building was functioning within the premises of GGPS Talhala.
- c) That due to non existence of building of GGPS Nallah Soha, hence during a meeting at circle level, the then SDEO (Mst: Rehana Yasmeen) & ASDEO (Mst: Azra Afridi) directed the head teacher not to utilize the amount of petty repair except of CRC (Rs.10000/-) and advised the head teacher to return the amount for purchase of furniture.
- d) As per statement of head teacher the matter was placed before PTC disagreed and approached the concerned officer for return the amount to school for its utilization on the building of GGPS Talhala where the school was functioning.

The amount was returned by the Officer in two equal installments of Rs.9000/each and was utilized by the PTC (copy of statement of Head Teacher/PTC Chair Person and photostat copies of relevant vouchers are attached and marked as Annex-A1 to A-11).

# 9

## FINDINGS-1

- a) Though the release of amount for GGPS Nallah Soha having no building was unjustified, however, the direction of the SDEO/ASDEO for non utilizing the amount of petty repair was valid & in accordance with PTC guide. Moreover, utilization of PTC amount for purchase of furniture is unauthorized. The committee is of the opinion that amount released for GGPS Nallain Soha was fully utilized by the PTC concerned. Neither any loss was inflected to the government exchequer nor any evidence for purchase of furniture was available on record.
- b) The committee unanimously agreed that collection of amount and its return in installments is a procedural irregularity and may be with bad intention of officer.

# 2. COMPLAINT OF MST; IMTIAZ PARVEEN PSHT GGPS DHARAM PANI

The Complaint of Mst; Imtiaz Parveen PSHT GGPS Dharam Pani was not the part of previous proceedings initiated against ASDEO Mst: Azra Afridi, however, in compliance to above noted letter dated 12.3.2015, factual position/detail report regarding the complaint is as under:-

That an amount of Rs.470000/= was released/transferred in PTC account of GGPS Dharam Pani at S.No.30 vide District Officer, Finance & Planning Haripur letter No.DO(FD)/3-136/2012-13/994-1001 dated 29.3.2013, copy attached and marked as Annex-B1 to B4.

# OBJECT WISE ALLOCATION IS AS UNDER:

|     | A Tarabas     | Rs.160000.00         |
|-----|---------------|----------------------|
| . • | Group Latrine | Rs.200000.00         |
| •   | Water Supply  | Rs.110 <u>000.00</u> |
| •   | Electricity   |                      |
|     | Total Amount  | Rs.470000.00         |

The committee alongwith Mr.Muhammad Nazeer, ADEO (P&D) o/o DEO (F) Haripur visited GGPS Dharam Pani on 21.3.2015. The Head Teacher Mst: Imtiaz Parveen was informed through DEO (F) Haripur to ensure the presence of all stake holders including Chairperson/PTC members to be present at the time of visit. But no one except Mr. Muhammad Saleem, husband of the PSHT, Mst: Imtiaz Parveen was present. Inspite of spot repeated request, no access/meeting was arranged with the locals of PTC intentionally just to conceal the facts.

However, component wise ground realities noticed are incorporated as under:

An amount of Rs.160000/- was shown expended on construction of group latring with a store without provision of water supply.

(Mmoons)

## WATER SUPPLY RS.200000:00

An amount of Rs.200000/- was shown spent on digging of bore with 8" dia about 160 feet depth.

It was observed that pipe line was not installed from bore to tank and further to toilets. Electric Motor shown purchased was also not available. Even the bore was lying dry with no water but the amount was shown as utilized in

#### ELECTRICITY RS.110000.00 b)

The total amount earmarked for electricity was shown experided whereas the internal fitting of electricity made in the school was not costing more than about ten thousand. The rest of the amount is apprehended to have been misappropriated by the dealing hands.

The committee produced the complaint to Mst: Imtiaz Parveen PSHT GGPS Dharam Pani and asked her for written confirmation of the contents of her complaint lodged with Higher Authorities of the Education Department. In response, she made a written statement, supported the charges leveled against the officer and even Mst: Nighat PST, of the said school was asked to submit her written statement in connection to payment of Rs.10000.00 to Mst. Azra Afridi, ASDEO (Circle) Pharala in connection to her transfer, copies of the statements of both the teachers are attached as Annex-C1 to C2 respectively.

Mst: Azra Afridi, the then ASDEO (Circle) Pharala submitted her written statement and condemned the charges leveled against her with the contention that during certain surprise visits, she examined all the constructional work and found below standard/unsatisfactory. She added, when the Head Teacher was asked for PTC record, she refused to provide the same with threats. She further produced copy of a letter dated 16.8.21014 addressed to the DEO (F) Haripur by indicating certain deficiencies noticed in expenditure incurred out of PTC fund. She further added that receiving Rs.10000.00 in transfer case of Mst. Nighat Parveen PST OGPS Dharam I'ani is haseless as she was not, competent authority in transfer cases of PSTs. Statement of Mst. Azra Afridi, the then ASDEO (Circle) Pharala & letter dated 16.8.2014 are annexed and marked as Anex-D1 to D3.

## **FINDINGS-2**

In the light of foregoing facts the committee came to the conclusion that:-

- The entire expenditure of Rs.470000/- provided to GGPS Dharam Pani was utilized by Mr. Muhammad Saleem, husband of Mst. Imtiaz Parveen PSHT independently without involving PTC of the school.
- b. It is apprehended that major portion of the amount allocated under three objects noted in Para-2 above, was misappropriated and could not be utilized judiciously.
- As for as complaint lodged by Mst: Imtiaz Parveen PSHT GGPS Dharam Pani & statement of Mst: Nighat Parveen PST of the said school are concerned, indulgence of Mst. Azra Afridi, the then ASDEO (Circle) Pharala Haripur in such practices could not be ruled out & it is sufficient evidence that officer is bad reputed.





# RECOMMENDATIONS:

i) As for as the charges leveled against Mst: Azra Afridi, the then ASDEO (Circle) Pharala Haripur could not be proved, except collection of Rs.18000/- and further its return to PTC through installments for which the committee recommends to impose Minor Penalty of stoppage of one increment for specific period under Khyber Pakhtunkhwa Government Servants Efficiency & Discipline Rules.

ii) The complaint lodged by Mst: Imtiaz Parveen PSHT GGPS Dharam Pani is not the part of charge sheet and statement of allegations aiready served upon Mst: Azra Afridi, the then ASDEO (Circle) Pharala Haripur.

In the light of above findings, proper disciplinary proceedings may be initiated against both the accused i.e., Mst: Azra Afridi the then ASDEO (Circle) Pharala Haripur & Mst: Imtiaz Parveen PSHT GGPS Dharam Pani for committing embezzlement/misappropriation in conditional grant and receiving gratification for posting/transfer cases.

# 3.PSCHOOL IMPROVEMENT PLAN UNDER CONDITIONAL GRANT 2014-15

An amount of Rs.2145000/= weet transferred to PTC of GGPS Dharam Pani for constructional work of additional class rooms & boundary wall etc., during the Current Financial year. The work is in progress but the same is not in accordance to the criteria notified by the Government.

Though the instant constructional work was not officially notified to the committee, however, the spot visit revealed that constructional work was not being carried out according to prescribed criteria as DPC/plinth/RCC beam, 94 RCC Columns in each class room and two in veranda were not erected/installed.

It is proposed that District Education Officer (Female) Haripur be directed to transfer Mst: Imitaz Parveen PSHT GGPS Dharam Pani immediately by substituting an honest/dedicated PSHT with further advise to re-constitute the school PTC and its physical involvement as well as and frequent supervision of District Office be ensured.

INQUIRY COMMITTEE

MUHAMMAD MASSWATI DISTRICT EDUCATION OFFICER (M)

DERA ISMAIL KHAN

NAGHMANA SARDAR DISTRICT EDUCATION OFFICER (F) MANSEHRA

and

الماري كالرارة ورته المناثري الله منه ري الرسن التوكوا ساو i como simo sir deta 3. 1 Josh

Amenus SHOW CAUSE NOTICE

I, Mr. Muhammad Rafiq Khattak Director Elementary & Secondary Education Khyber Pakhtunkhwa Peshawar, as competent authority under the Khyber Pakhtunkhwa Government Servants (Efficiency and Discipline) Rules, 2011, do hereby serve you Mst.Imtiaz Parveen PSHT GGPS Dharam Pani District Haripur as

- iii. That consequent upon the completion of inquiry conducted against you by the inquiry committee for which you were given opportunity of hearing; and
- iv. On going through the findings and recommendations of the inquiry committee, the material on record, and other connected papers including your defence before the inquiry committee,
- 2. I satisfied that you have committed the following acts/omissions specified in Rules-3 of the said Rules;
  - a. Misappropriating the PTC Funds which amount to corruption.
  - b. Miss-conduct.

follows:-

- As a result thereof, I, as competent authority, have tentatively decided to impose upon you one of the major penalty under rule-4 (b) of the said rules.
- 4. You are, thereof, required to show cause as to why the aforesaid penalty should not be imposed upon you and also intimate whether you desire to be heard in person.
- 7. If no reply to this notice is received within seven days or not more than fifteen days of its delivery, it shall be presumed that you have no defence to put in and in that case an ex-parte action shall be taken against you.

A copy of the findings of the inquiry officer is enclosed.

COMPETENT AUTHORITY

Mst. Imtiaz Parveen PSHT GGPS Dharam Pani Disteict Haripur.

8.

The Director,

Elementary & Secondary Education Department

Khyber Pakhtunkhwa, Peshawar.

Subject:-

Reply of Show Cause Notice.

## Respected Sir,

Reference Show Cause notice said upon me vide dated 11-06-2015 received on 25-06-2015 from the office of District Education Officer (Female) Haripur (copy attached).

It is submitted that as per recommendation of inquiry conducted by Mr. Muhammad Riaz Sawati DEO (Male) Daira Ismail Khan and Mst. Naghmana Sardar DEO (Female) Mansehra, inquiry committee recommended in Para 03 of recommendations as under:-

"In the light of above findings proper disciplinary proceedings may be initiated against both the accused i.e Mst. Azra Afridi the then ASDEO Circle Pharhalla Haripur and Mst. Imtiaz Parveen PSHT GGPS Dharam Pani for committing embezzlement misappropriation in Conditional Grant and receiving gratification for Posting Transfer cases."

In the light above I was required to initiative proper inquiry as per provision contained in E&D rule 2011, but directly show cause notice have been served upon me by violating the legal procedure. It is therefore requested that Show Cause Notice said upon me may please withdrawn in the interest of Justice.

Thanks.

NO 304 delea 29/67/5

Yours Obediently,

(Mst. Imtiaz Parveen)

PSHT GGPS Dharam Pani,

Circle Pharhalla,

Tehsil & District Haripur

Head Mistress

Govt: Girls Primary School Tharam Pani Clisti: Haripus

# Copy for information to:-

- 1. The District Education Officer (Female) Haripur.
- 2. The Sub Divisional Education Officer (Female) Haripur.

sul S

DIRECTORATE OF ELEMENTARY & SECONDARY EDUCATEON KHYBER PAKHTUNKHWA, PESHAWAR.

## NOTIFICATION.

WHEREAS, Mst. Imtiaz Parveen, PSHT GGPS Dharam Pani District Haripur was proceeded against under the Khyber Pakhtunkhwa Government Servants (Efficiency & Discipline) Rules, 2011 for the charges mentioned in the show cause notice served upon her through District Education Officer (Female) Swabi vide No. 3302-03 dated 16-06-2015.

- AND WHEREAS, inquiry committee was constituted comprising the following officers to conduct formal inquiry against the accused officer, for the charges leveled against her in accordance with the rules.
  - Mr. Muhammad Riaz Swati Ex DEO (M) A/Abad
  - Mst. Naghmana Sardar Ex-DEO (F) Mansehra ii)
- AND WHEREAS, after having examined the charges, evidence on record and explanation of the accused official, has submitted the report.
- AND WHEREAS, a show cause notice was served upon Mst. Imtiaz Parveen, PSHT GGPS Dharam Pani District Haripur dated 16-06-2015 which was conveyed to her on 29-06-2015.
- AND WHEREAS, the competent authority (Director E&SE Khyber Pakhtunkhwa) after having considered the charges, evidence on the record inquiry report, explanation of the accused officer in response to the show cause notice and personal hearing granted to her on 30-07-2015 is of the view that the charges leveled against the accused official have been proved.
- NOW, THEREFORE, in exercise of powers conferred under section 14 of Khyber Pakhtunkhwa Government Servants (Efficiency & Discipline) Rules, 2011, the Competent Authority (Director E&SE Khyber Pakhtunkhwa) is pleased to impose the major penalty of "downgrading to lower grade " i.e. from BS-15 to BS-14 for 03 years upon Mst. Imtiaz Parveen, PSHT GGPS Dharam Pani' " District Haripur.

(DIRECTOR)

Endst: No. 13/3 /F.No.05/A-17/ADEO (F) Haripur/Swab

Dated 8-10-12015

Copy of the above is forwarded to the:-

District Education Officer (Female) Swabi

- District Education Officer (Female) Haripur
- 3. District Accounts Officer concerned.
- 9. Section Officer (S/F) Government of Khyber Pakhtunkhwa E&SE Deptt: w/r to her letter No. 50 (5/F)E&SE/4-16/2014/Azra Afridi ASDEO Haripur dated 05-10-2015 with the requested that the matter has not been delayed and action was under process as intimated vide this office letter No. 2893 dated 14/009/2015 and now this final action is also intimated for your kind perusal and information please.
- 4. PSHT (F) concerned.
- 5. PS to Secretary to Govt. of Khyber Pakhtunkhwa, E&SE Department.
- 6. PA to Director (E&SE) Khyber Pakhtunkhwa, Peshawar
- 7. Master File.

Deputy Birector (Fema Elementary & Secondary Education

Khyber Pakhtunkhwa

المسمس بنا بسیر بیری المیمنطی ایندسیندری ایجو بیشن بیتا ور مندن بحکمانه برخلاف آر در نمبر

> 8-10-2015 مورند 1313-20/F.No.05/A-17/ADEO(F)Haripur/Swab زرسیکشن 17 آف خیبر گفتوخوا لی اینڈرول 2011

> > جناب عالیٰ ۔

# گزارش ہیکہ درج ذیل نکات کی روشن میں مجھے دی گئی سزاسکیل 15 سے 14 کوختم کرنے کے احکامات صا در فر ماکر مشکور فرما کیں

۔ یہ PTC فنڈ جو کسی بھی ادار ہے کودیئے جاتے ہیں ان کوخرچ کرنے کی ذمہ داری Parents Teacher کی ہوتی ہے۔ Council کی ہوتی ہے جو چیئر مین سمیت آٹھ افراد پر شتمل ہوتی ہے جس میں ہیڈٹیچر کا کر دار جنرل سیکریٹری کی حیثیت ہے ہوتا ہے۔ جبکہ باقی افراد چیئر مین ومبران طالبات کی جواس ادارے میں زیر تدریس ہوتی ہے ان کے والدین پر شتمل ہوتی ہے۔

- 2۔ یہ کہ PTC فنڈ سے متعلق سکول ہذا کی انکوائری کی گئی جس کی رپورٹ ڈائر یکٹر تعلیم سیکنڈری اینڈ ایجو کیشن خیبر پختونخو اکوانکوائری میٹی کی طرف سے نمبر 10740/Inq/Azra Afridi مورخہ 2015-3-25 کوارسال کی گئی
  - 3۔ پیکہ انکوائری کمیتی محمد ریاض سواتی ڈسٹر کٹ ایجو کیشن آفیسر مردانہ ڈیرہ اساعیل خان ونغمانہ سردار ڈسٹر کٹ ایجو کیشن آفیسر زنانہ مانسچرہ پرمشمل تھی
- 4۔ پیرکمیٹی نے اپنی انگوائری رپورٹ میں سفارش کی کہ ہردومساۃ عذرا آفریدی ASDEO اورامتیاز پروین PSHT گرلز پرائمری سکول دھرم پانی کےخلاف اس ضمن میں فار مربعنی باضا بطہ انکوائری عمل میں لائی جائے نقل انکوائری رپورٹ لف ہذا
- 5۔ پیکہ ڈائر بکٹرایلیمنٹری اینڈسکنڈری ایجوکیشن خیبر پختونخوانے بجائے باضابط انکوائری تمیٹی مقرر کرنے کے مجھے برائے راست

شوکازنوٹس جاری کردیاجس کا جواب میں نے مورخہ 2015-6-29 کوارسال کردیانقل لف ہذاہے ید کہ شوکا زنوٹس کے جواب میں ڈائر یکٹرایلیمنٹر ی اینڈسیکنڈری ایجو کیشن نے مجھے آرڈرنمبر 1313.20 مور نعہ 8/10/2015 کے تحت سزا سنادی جو کہ سکیل 15 سے تین سال کے لیے سکیل 14 میں کردیا

7۔ یہ کہ بیسز اسراسر خلاف قانون اور خلاف انصاف ہے چونکہ ایفیشینسی اینڈ ڈسپلنری رول 2011 کی سیکشن 14 کے مطابق اتھارٹی پرلازم ہے کہوہ اس بات کی تسلی کرے کہ انکوائری پی اینڈ ڈی رول 2011 کے تحت ہوئی ہے یا کنہیں۔میرے کیس میں تو باضابطہ انکوائری ہوئی نہیں اور نہ ہی ان رول میں دیگر طریقہ کارجودیا گیا ہے اس پڑمل درآ مدکیا گیا ہے۔لہذااس صورت حال میں سزادیناخلاف قانون اورخلاف انصاف ہے

8۔ جناب عالیٰ آپ کو پی این ڈی رول 2011 کی سیشن 17 کے تحت بیا ختیار حاصل ہے کہ اس اپیل پر فیصلہ صا در فرمائیں

یہ کہ درج بالا نکات/ حقائق کی روشنی میں اپیل ہے کہ مجھے دی گئی سز ا کوختم انصاف کے تقاضوں کو پورا کیا جائے چونکہ میرے خلاف جو کاروائی کی گئی ہے۔وہاں پی این ڈی رول 2011 کے تقاضوں کے مطابق نہیں دی گئی اور مجھے اتھارٹی نے بغیر باضابطهانکوائری کےمزادی ہے۔جوسراسرخلاف قانون اورانصاف کے تقاضوں کیمتر ادف ہے۔لہذامیری سزاختم کر کے شکر پیکاموقع دیں۔

امتیازیروین PSHT گورنمنٹ گرلزیرائمری سکول دھرم پانی سرکل پھر ہالہ ہری پور

India Z Wead Mistress Boyr Girls Primary School Okaram Pare Glock Hall 12015

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باعث تحريراً نكه

مقدمه مندرجه عنوان بالامیں اپنی طرف سے واسطے پیروی وجواب دہی وکل کاروائی متعلقه

بصورت ڈگری کرنے اجراءاور دصولی چیک دروپیار عرضی دعویٰ اور درخواست ہرتتم کی تصدیق

زرایں پردستخط کرانے کا ختیار ہوگا۔ نیز صورت عدم پیروی یاڈگری میطرف یا پیل کی برامدگ اورمنسوخی نیز دائر کرنے اپیل نگرانی ونظر نانی و پیروی کرنے کا مختار ہوگا۔ از بصورت ضرورت

اور کو میرو را در راح مین وان و مراه و ایسطی اور دکیل یا مختار قانونی کوایی جمراه یا این بجائے

تقرر کا اختیار ہوگا۔اورصاحب مقرر شدہ کوبھی وہی جملہ مذکورہ بااختیارات حاصل ہوں گے

اوراس کاساختہ پرداختہ منظور وقبول ہوگا دوران مقدمہ میں جوخر چیہ ہرجاندالتوائے مقدمہ کے

سبب سے وہوگا کوئی تاریخ پیشی مقام دورہ پر ہو یا حدسے باہر ہوتو وکیل صاحب پابند ہوں

گے۔ کہ بیروی ندکورکریں ۔لہذاو کالت نامیکھدیا کہ سندرہے۔

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# BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, CAMP COURT ABBOTTABAD

Service Appeal No. 135/2016

Date of Institution...

08.02.2016

Date of decision...

21.08.2017

Mst. Imtiaz Parveen Primary School Head Teacher, GGPS, Dharam Pani, District, Haripur. (Appellant)

# <u>Versus</u>

1. Government of Khyber Pakthunkhwa through Secretary E&SE, Peshawar and 3 others. (Respondents)

MR. GHULAM NABI KHAN,

Advocate

For appellant.

MR. MUHAMMAD BILAL

Deputy District Attorney

For respondents.

MR. NIAZ MUHAMMAD KHAN,

**CHAIRMAN** 

MR. MUHAMMAD HAMID MUGHAL

MEMBER

# **JUDGMENT**

NIAZ MUHAMMAD KHAN, CHAIRMAN: - Arguments of the learned counsel for the parties heard and record perused.

# **FACTS**

2. Through the impugned order dated 08.10.2015 the appellant was downgraded from BPS-15 to BPS-14 by imposing major penalty under the Khyber Pakhtunkhwa Government Servants (E&D) Rules, 2011, against which the appellant filed a departmental appeal on 04.11.2015 which was not responded to and then the appellant preferred the present appeal on 08.02.2016. The gist of the charges against the appellant are that she embezzled some amount which was placed on her disposal for construction of some civic amenities in the school premises.





# **ARGUMENTS**

- 3. The learned counsel for the appellant argued that the appellant was served with a show cause notice on 11.06.2015, which was replied to by the appellant on 29.06.2015 which was followed by the impugned order of major penalty. That no regular enquiry was conducted which was necessary under the circumstances of the present case. That the show cause notice is based solely on a fact finding enquiry. That there is no specific order of the authority, dispensing with the regular enquiry within the meaning of Rule 5 (1)(a) of the E&D Rules. That no reason at all, has been given for dispensation of the regular enquiry. That it is settled law that major penalty should precede regular enquiry.
- 4. On the other hand the learned Deputy District Attorney argued that the proceedings were initiated on the basis of a report published in newspaper by the people of the community. That a fact finding enquiry was conducted and in the enquiry report the appellant has been held responsible. That whole enquiry proceedings were carried out in accordance with law/rules.

# **CONCLUSION**

The contention of the learned counsel for the appellant is correct that under Rule 5(1)(a) the enquiry can be dispensed with by giving reasons in writing. In the show cause notice no specific reason has been given, however, it has been mentioned therein that on the completion of the fact finding enquiry, in which the appellant was given opportunity of hearing, the authority had reached the conclusion that the appellant had committed misappropriation of funds and also guilty of misconduct. The scheme of disciplinary rules throughout has been that the regular enquiry can be dispensed with only and only if in the opinion of the authority there is sufficient documentary material against the accused which does not warrant holding of an enquiry. But in the present case the dispensation of the

regular enquiry itself is based on an enquiry which means that holding of enquiry was must in present case. The clause of dispensing with the regular enquiry never includes material collected by fact finding enquiry rather it refers to such documentary material which does not require any enquiry. The holding of a fact finding enquiry can never be substitute for regular enquiry. The non mentioning of reasons for dispensing with regular enquiry is fatal because whenever a law requires mentioning of reasons for some order it gives a right to the aggrieved person to challenge the said reasons before the competent forum and makes the reasons as justiciable. The grounds given in the show cause, if considered as the reasons as discussed above these reasons are self destructive because the authority has reached the conclusion on the basis of an enquiry and if this enquiry is omitted then there is nothing with the competent authority to dispense with the regular enquiry. If we go through the fact finding enquiry report it would suggest that there were certain facts which needed enquiry and giving chance to appellant of defence and fact finding never be a substitute of giving chance of defence to the appellant in regular enquiry. The reason is that during fact finding enquiry the appellant was not given any charge sheet nor any show cause notice was served upon her at that time. Then how could it be presumed that she was given chance of defending herself. The chance of defence is always given against any specific charge or at least show cause notice and any enquiry conducted before the above mentioned two steps is no enquiry in the eyes of law nor any such chance of defence is any chance. Secondly the fact finding enquiry report had also recommended that the proceedings should be initiated against Mst. Azra Afridi but no proceedings were initiated against her. When the learned Deputy District Attorney was confronted with this situation he argued that Mst. Azra Arifi was not involved in the present case but he could not convince the Tribunal that how the competent authority came to conclusion that



Mst. Azra Afridi was not involved in the case of embezzlement. It means that the authority had accepted one part of the enquiry and ignored the other part.

6. As a sequel to the above discussion, the impugned order is set aside. Parties are left to bear their own costs. File be consigned to the record room.

(Niaz Muhammad Khan)

Chairman

Camp Court, A/Abad

(Muhammad Hamid Mughal) Member

ANNOUNCED 21.08.2017

# BEFORE THE KHYBERPAKHTUNKHWA SERVICE TRIBUNAL ABBOTABAD BENCH

Service Appeal 135 /2014

| Mst Imtiaz Pereen           |                             | (Appellant )                             |
|-----------------------------|-----------------------------|--|
|                             | VERSUS                      |  |
| Government of Khyber Pakhtu | InKhwa through Secretary E& | &SE Department , Peshawar. (Respondents) |

# **INDEX**

| S.No | Description of Documents   |         | T-D            |
|------|----------------------------|---------|----------------|
| 1    | Para wise Reply / Comments | Annex   | <del> </del> _ |
| 2    | Affidavit                  |         | 01-02          |
| 3    |                            |         | 03             |
| 1    | Copy of Inquiry report     | A       | 04-08          |
| 4    | Copy of Show cause & Reply | B&C     | 09-10          |
| 5    | Copy of Notification       | D       | 11             |
| L    | <u> </u>                   |         | 11             |
| ·    |                            | <u></u> |                |

Through

Respondent



Mst Imtiaz Pereen 44PS Dharam Pani Hazipur (Appellant)

### **VERSUS**

1. Government of Khyber PakhtunKhwa through Secretary E&SE Department , Peshawar. (Respondents)

# Respectfully Sheweth:-

Reply / Comments for & on behalf of respondent No: 1,2, 3 &4

# **Preliminary Objections**

- 1. That the appellant has no cause of action.
- That the appellant has not come to this Honorable Tribunal with clean hands.
   Hence the appellant is not entitled for any relief and appeal is liable to be dismissed.
- 3. That the appellant has got no locus standi to file the instant Appeal.
- 4. That appellant has concealed the material facts from this honorable Tribunal, hence liable to be dismissed.
- 5. That the appellant has filed the instant appeal on malafide motives.
- 6. That the appellant has filed the instant appeal just to pressurize the respondents.
- 7. That the appeal is barred by law and time
- 8. That the instant service appeal is against the prevailing law and rules.
- 9. That the appellant has been treated as per law ,rules and policy.
- 10. That the appeal is not maintainable in its present form.
- 11. That the instant appeal is bad for misjoinder and non joinder of the necessary parties Hence liable to be dismissed.
- 12. That the impugned notification dated 08-10-2015 issued by the authority after fulfillment of all legal formalities hence appeal is liable to be dismissed without further proceeding.

# Reply /Comments on facts.

- 1. That Para- 1 needs no comments being Pertains to the service record of the appellant against the PST post in the Respondent Department.
- 2. That Para 2 is also need no comments being Pertains to the qualifying service of the appellant .
- 3. That Para 3 is correct to the extent that a fact finding inquiry proceeding as initiated by the respondent department against the appellant on charges of poor performance of female administration at District Haripur in reponce to the office Memo No 2583-84/f.no :5/A-17/SST /ADEO(Sawabi dated 12-03-2015) during the inquiry proceeding a complaints was filed by appellant against the then ASDEO female namely Azra Afridi ,circle Phrala District Haripur .Hence the Inquiry Committee in the light of the Letter dated 12-03-2015 initiated departmental proceeding against the appellant for the purpose of finding out the factual position .



1- That an amount of Rs. 470000/- was released & Transferred to the PTC (Parents Teachers Council account of the said school namely GGPS Dharam Pani, Haripur vide District Officer Finance & Planning Haripur's letter No: DO(FD)/3-136/2012-13/994-1001 dated 29/3/2015 for the following object:-

|      | Total a | mount         | Rs. 470000/- |
|------|---------|---------------|--------------|
|      | 3       | Electricity   | Rs.110000/-  |
|      | 2       | Water Supply  | Rs. 200000/- |
| For: | 1       | Group Latrine | Rs. 160000/- |

- 2- That during the visit of the enquiry Committee, it was observed the No water supply, bore with 8-Inch die about 160 feet & proper fitting & Electricity facilities were not available in the said school and the whole amount of Rs. 470000/- has been embezzled by the Husband of the appellant namely Muhammad Saleem without involving the PTC members of the said school.
- 3- That Similarly, the appellant has been found guilty of mis-using of conditional grant of RS.2145000/- of GGPS Dharam Pani mainly allocated for the construction of additional class rooms & boundary wall during the said financial year 2015-16, (Copy of the enquiry report is Annexure-A).
- That Para-4 is correct to the extent that the then ASDEO(F) Circle was exonerated by the enquiry Committee and the appellant has been found guilty mass corruption of embezzlement of the PTC Fund to the fund to the tune of Rs. 470000/- in collusion with her Husband on mala fide intensions.
  - That Para-5 is incorrect & misleading on the grounds that the enquiry Committee has exonerated the then ASDEO(F) Circle namely Azra Afridi & found the appellant guilty of embezzlement of PTC fund of Rs. 470000/- of the said school.
  - 6 That Para-6 is correct to the extent that a Show Cause Notice dated 11/6/2015 has been served upon the appellant dully replied by the appellant in an unsatisfactory manner on 29/6/2015 (Copies of both documents are attached as Annexures B&C).
  - 7 That Para-7 in incorrect & denied on the grounds that the appellant has been treated as per Law & set procedure prior to the issuance of the impugned Notification dated 08/10/2015 whereby the appellant has been downgraded from BPS-15 to 14 against the PSHT(F) post by the Respondent No: 3 in the light of the recommendations of the enquiry report & material available on record (Copy of the said Notification is Annexure-D).
  - 8 That Para-8 is also incorrect & denied. No Departmental Appeal has been filed by the appellant against the impugned order /Notification dated 08/10/2015 till date.
  - 9 That Para-9 is legal. However, the Respondents further submit on the following grounds inter alia:-

# **ON GROUNDS**

- a Incorrect & denied. The impugned order /Notification dated 08/10/2015 is lawful and even in accordance with the relevant provision of law. Hence liable to be maintained.
- b Incorrect & denied. The appellant has been found guilty by the enquiry committee on charges of misuse of PTC fund of GGPS Dharam Pani District Harripur on mala fide intentions & has thus caused huge financial losses to the National exchequer. A account of which we believe be prospect.
- c Incorrect & denied. The appellant has been treated as per law, rules & set criteria prior to the issuance of the impugned Notification dated 08/10/2015, issued by the Respondent No: 3 against the appellant in the light pof the findings of the enquiry report.

Incorrect & denied. Proper Procedure has been adopted by the Respondents prior to the issuance of the impugned Notification dated 08/10/2015.

Incorrect & denied. Formal Show Cause Notice dated 11/6/2015 has been served upon the appellant which was dully replied by the appellant. Hence the plea of the appellant is liable to be struck down.

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Incorrect & denied. The appellant has been found guilty of corruption & embezzlement of PTC Fund of the said Girls Primary School by the enquiry officers. Hence, she has been demoted vide Notification dated 08/10/2015 by the Respondent No: 3.

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Incorrect & denied. The appellant has committed misconduct on charges of embezzlement of PTC Fund. Hence, she has been downgraded vide the impugned Notification dated 08/10/2015, issued by the Respondent No. 3.

In view of the above made submissions, it is requested that this Honorable Tribunal may very graciously be pleased to dismiss the instant service appeal with cost in favour of the Respondent Department.

Dated 29/7/2016.

Director

E&SE Department Khyber Pakhtunkhwa, Peshawar.

(Respondents No: 2,3&4)

E&SE Department Khyber Pakhtunkhwa, Peshawar.

(Respondent No: 1)

District Education of plas

District Education Office Female Haripur (District Haripur)

24

#### BEFORE THE KHYBERPAKHTUNKHWA SERVICE TRIBUNAL ABBOTABAD BENCH

Service Appeal 135 /2016

(Respondents)

| Mst Imtiaz Pereen                             | (Appellant )                            |
|---|---|
| VERSUS  |   |
| 1. Government of Khyber PakhtunKhwa through S | ecretary E&SE Department , Peshawar.etc |

**AFFIDAVIT** 

I **Mst:** Naheed Anjum Deo (Female) Haripur do hereby solemnly affirm and declare that content of accompanying reply to the appeal filed by the appellant are true and correct to the best of my knowledge and belief and nothing has been concealed from this Honorable Court.

(Deponent)

Respondent

175

### OFFICE OF THE DISTRICT EDUCATION OFFICER (M) DERA ISMAIL KHAN

No. 10740 /Inq/Azra Afridi

Dated <u>25 - 3</u> /2015

The Director, Elementary & Secondary Education, Khyber Pakhtunkhwa, Peshawar.

Subject:

POOR PERFORMANCE OF EDUCATION DEPARTMENT/ ESPECIALLY FEMALE ADMINISTRATION AT DISTRICT HARIPUR.

Memo:

In compliance with your office Memo: No.2583-84/F.No.5/A-17/SST/ADO(F) Swabi dated 12.3.2015 on the subject noted above.

#### 1. "Para-e" of Charge Sheet regarding GGPS Nallah Soha is re-produced:-

e) You illegally expended the PTC fund of Rs.18000/- of GGPS Nallah Soha on purchase of furniture items for SDEO (F) Pharala Circle. When seriously noticed by the Hedad Teacher, you returned the amount in two installments. Your indulgent in such like case is unauthorized and it is clear cut violation of Department instructions and to depart your job description. The said furniture items are un-entered in proper stock register and the whereabout of these items are not know as it was taken away by you for DEO (F) Office.

Report of above noted charge already submitted vide DEO (M) Abbottabad Memo: No.5970/EB/Inq:Azra Afridi dated 14.10.2014 is reproduced below:

e) In reply to said allegation, the accused officer made request that in this regard, PTC report should be confirmed that whether she had committed the offence or not. Due to summer vacations the access to the school could not be possible, however, in the light of verbal discussions/statements of notables and concerned officers/officials, there was no any weightage in the allegation.

In pursuance to the instant letter dated 12.3.2015, the inquiry committee visited GGPS Nallah Soha (merged with GGPS Talhala) on 21.3.2015. The report duly supported by the documentary evidence is as under:-

- a). That an amount of Rs.28000/= (Rs:18000/= for Petty Repair and Rs.10000/= for CRC) was released to PTC of GGPS Nallah Soha during the year 2012-13.
- b) That GGPS Nallah Soha having not its own building was functioning within the premises of GGPS Talhala.
- c) That due to non existence of building of GGPS Nallah Soha, hence during a meeting at circle level, the then SDEO (Mst: Rehana Yasmeen) & ASDEO (Mst: Azra Afridi) directed the head teacher not to utilize the amount of petty repair except of CRC (Rs.10000/-) and advised the head teacher to return the amount for purchase of furniture.
- d) As per statement of head teacher the matter was placed before PTC who disagreed and approached the concerned officer for return the amount to school for its utilization on the building of GGPS Talhala where the school was functioning.

17/2

Mayber one

e) The amount was returned by the Officer in two equal installments of Rs.9000/each and was utilized by the PTC (copy of statement of Head Teacher/PTC Chair Person and photostat copies of relevant vouchers are attached and marked as Annex-A1 to A-11).

#### **FINDINGS-1**

- a) Though the release of amount for GGPS Nallah Soha having no building was unjustified, however, the direction of the SDEO/ASDEO for non utilizing the amount of petty repair was valid & in accordance with PTC guide. Moreover, utilization of PTC amount for purchase of furniture is unauthorized. The committee is of the opinion that amount released for GGPS Nallah Soha was fully utilized by the PTC concerned. Neither any loss was inflected to the government exchequer nor any evidence for purchase of furniture was available on record.
- b) The committee unanimously agreed that collection of amount and its return in installments is a procedural irregularity and may be with bad intention of officer.

### 2. COMPLAINT OF MST; IMTIAZ PARVEEN PSHT GGPS DHARAM PANI

The Complaint of Mst; Imtiaz Parveen PSHT GGPS Dharam Pani was not the part of previous proceedings initiated against ASDEO Mst: Azra Afridi, however, in compliance to above noted letter dated 12.3.2015, factual position/detail report regarding the complaint is as under:-

That an amount of Rs.470000/= was released/transferred in PTC account of GGPS Dharam Pani at S.No.30 vide District Officer, Finance & Planning Haripur letter No.DO(FD)/3-136/2012-13/994-1001 dated 29.3.2013, copy attached and marked as Annex-B1 to B4.

### OBJECT WISE ALLOCATION IS AS UNDER:

| <ul> <li>Group Latrine</li> </ul> | Rs.160000.00 |
|-----------------------------------|--------------|
| <ul> <li>Water Supply</li> </ul>  | Rs.200000.00 |
| Electricity                       | Rs,110000.00 |
| Total Amount                      | Rs.470000:00 |

The committee alongwith Mr.Muhammad Nazeer, ADEO (P&D) o/o DEO (F) Haripur visited GGPS Dharam Pani on 21.3.2015. The Head Teacher Mst: Imtiaz Parveen was informed through DEO (F) Haripur to ensure the presence of all stake holders including Chairperson/PTC members to be present at the time of visit. But no one except: Mr. Muhammad Saleem, husband of the PSHT, Mst: Imtiaz Parveen was present. Inspite of spot repeated request, no access/meeting was arranged with the locals or PTC intentionally just to conceal the facts.

However, component wise ground realities noticed are incorporated as under:

a) GROUP LATRINE RS.160000.00

An amount of Rs.160000/- was shown expended on construction of group latrine with a store without provision of water supply.

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An amount of Rs.200000/- was shown spent on digging of bore with 8" dia WATER SUPPLY RS.200000.00 about 160 feet depth.

It was observed that pipe line was not installed from bore to tank and further to toilets. Electric Motor shown purchased was also not available. Even the bore was lying dry with no water but the amount was shown as utilized in

#### ELECTRICITY RS.110000.00 b)

The total amount earmarked for electricity was shown expended whereas the internal fitting of electricity made in the school was not costing more than about ten thousand. The rest of the amount is apprehended to have been misappropriated by the dealing hands.

The committee produced the complaint to Mst: Imtiaz Parveen PSHT GGPS Dharam Pani and asked her for written confirmation of the contents of her complaint lodged with Higher Authorities of the Education Department. In response, she made a written statement, supported the charges leveled against the officer and even Mst: Nighat PST, of the said school was asked to submit her written statement in connection to payment of Rs.10000.00 to Mst. Azra Afridi, ASDEO (Circle) Pharala in connection to her transfer, copies of the statements of both the teachers are attached as Annex-C1 toC2 respectively.

Mst: Azra Afridi, the then ASDEO (Circle) Pharala submitted her written statement and condemned the charges leveled against her with the contention that during certain surprise visits, she examined all the constructional work and found below standard/unsatisfactory. She added, when the Head Teacher was asked for PTC record, she refused to provide the same with threats. She further produced copy of a letter dated 16.8.21014 addressed to the DEO (F) Haripur by indicating certain deficiencies noticed in expenditure incurred out of PTC fund. She further added that receiving Rs.10000.00 in transfer case of Mst: Nighat Parveen PST GGPS Dharam Pani is baseless as she was not competent authority in transfer cases of PSTs. Statement of Mst: Azra Afridi, the then ASDEO (Circle) Pharala & letter dated 16.8,2014 are annexed and marked as Anex-D1 to D3.

### FINDINGS-2

In the light of foregoing facts the committee came to the conclusion that:-

- The entire expenditure of Rs.470000/- provided to GGPS Dharam Pani was utilized by Mr.Muhammad Saleem, husband of Mst: Imtiaz Parveen PSHT independently without involving PTC of the school. a.
- It is apprehended that major portion of the amount allocated under three in Para-2 above, was misappropriated and could not be b. objects noted utilized judiciously.
- As for as complaint lodged by Mst: Imtiaz Parveen PSHT GGPS Dharam Pani & statement of Mst: Nighat Parveen PST of the said school are concerned, indulgence of Mst. Azra Afridi, the then ASDEO (Circle) C. Pharala Haripur in such practices could not be ruled out & it is sufficient evidence that officer is bad reputed.

### RECOMMENDATIONS:

AT

(Circle) Pharala Haripur could not be proved, except collection of Rs.18000/- and further its return to PTC through installments for which the committee recommends to impose Minor Penalty of stoppage of one increment for specific period under Khyber Pakhtunkhwa Government Servants Efficiency & Discipline Rules.

ii) The complaint lodged by Mst: Imitaz Parveen PSHT GGPS Dharam Pani is not the part of charge sheet and statement of allegations already served upon. Mst: Azra Afridi, the then ASDEO (Circle) Pharala Haripur.

In the light of above findings, proper disciplinary proceedings may be initiated against both the accused i.e., Mst. Azra Afridi the then ASDEO (Circle) Pharala Haripur & Mst. Imtiaz Parveen PSHT GGPS Dharam Pani for committing embezzlement/misappropriation in conditional grant and receiving gratification for posting transfer cases.

## 3.PSCHOOL IMPROVEMENT PLAN UNDER CONDITIONAL GRANT 2014-15

An amount of Rs.2145000/= wate transferred to PTC of GGPS Dharam Pani for constructional work of additional class rooms & boundary wall etc., during the Current Financial year. The work is in progress but the same is not in accordance to the criteria notified by the Government.

Though the instant constructional work was not officially notified to the committee, however, the spot visit revealed that constructional work was not being carried out according to prescribed criteria as DPC/plinth/RCC beam, 04 RCC Columns in each class room and two in veranda were not erected/installed.

It is proposed that District Education Officer (Female) Haripur be directed to transfer Mst: Initiaz Parveen PSHT GGPS Dharam Pani immediately by substituting an honest/dedicated PSHT with further advise to re-constitute the school PTC and its physical involvement as well as and frequent supervision of District Office be ensured.

INQUIRY COMMITTEE

MUHAMMAD MAZISWATI DISTRICT EDUCATION OFFICER (M)

I Pa ISMAIL KHAN

- " of ionidic Kiddle

NAGHMANA SARDAR
DISTRICT EDUCATION OFFICER (F)
MANSEHRA

#### SHOW CAUSE NOTICE

I, Mr. Muhammad Rafiq Khattak Director Elementary & Secondary Education Khyber Pakhtunkhwa Peshawar, as competent authority under the Khyber Pakhtunkhwa Government Servants (Efficiency and Discipline) Rules, 2011, do hereby serve you Mst.Imtiaz Parveen PSHT GGPS Dharam Pani District Haripur as follows:-

- iii. That consequent upon the completion of inquiry conducted against you by the inquiry committee for which you were given opportunity of hearing; and
- iv. On going through the findings and recommendations of the inquiry committee, the material on record, and other connected papers including your defence before the inquiry committee,
- 2. I satisfied that you have committed the following acts/omissions specified in Rules-3 of the said Rules;
  - a. Misappropriating the PTC Funds which amount to corruption.
  - b. Miss-conduct.
- As a result thereof, I, as competent authority, have tentatively decided to impose upon you one of the major penalty under rule-4 (b) of the said rules.
- 4. You are, thereof, required to show cause as to why the aforesaid penalty should not be imposed upon you and also intimate whether you desire to be heard in person.
- 7. If no reply to this notice is received within seven days or not more than fifteen days of its delivery, it shall be presumed that you have no defence to put in and in that case an ex-parte action shall be taken against you.

8. A copy of the findings of the inquiry officer is enclosed.

COMPETENT AUTHORITY

. .

Mst. Imtiaz Parveen PSHT GGPS Dharam Pani Disteict Haripur.

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The Director. Elementary & Secondary Education Department Khyber Pakhtunkhwa, Peshawar.

Subject:-

Reply of Show Cause Notice.

#### Respected Sir.

Reference Show Cause notice said upon me vide dated 11-06-2015 received on 25-06-2015 from the office of District Education Officer (Female) Haripur (copy attached).

It is submitted that as per recommendation of inquiry conducted by Mr. Muhammad Riaz Sawati DEO (Male) Daira Ismail Khan and Mst. Naghmana Sardar DEO (Female) Mansehra, inquiry committee recommended in Para 03 of recommendations as

"In the light of above findings proper disciplinary proceedings may be initiated against both the accused i.e Mst. Azra Afridi the then ASDEO Circle Pharhalla Haripur and Mst. Imtiaz Parveen PSHT GGPS Dharam Pani for committing embezzlement misappropriation in Conditional Grant and receiving gratification for Posting Transfer cases."

In the light above I was required to initiative proper inquiry as per provision contained in E&D rule 2011, but directly show cause notice have been served upon me by violating the legal procedure. It is therefore requested that Show Cause Notice said upon me may please withdrawn in the interest of Justice.

Thanks.

NO BOG delea 29/6715

Yours Obediently,

(Mst. Imtiaz Parveen)

PSHT GGPS Dharam Pani.

Circle Pharhalla.

Tehsil & District Haripur

Head Mistress Boyo: Girls Primary School

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#### Copy for information to:-

- 1. The District Education Officer (Female) Haripur.
- 2. The Sub Divisional Education Officer (Female) Haripur.

America (14)

DINCTORATE OF ELEMENTARY & SECONDARY EDUCATION KHYBER PAKHTUNKHWA, PESHAWAR

#### NOTIFICATION.

WHEREAS, Mst. Imitiaz Parveen, PSHT GGPS Dharam Pani District Haripur was proceeded against under the Khyber Pakhtunkhwa Government Servants (Efficiency & Discipline) Rules. 2011 for the charges mentioned in the show cause notice served upon her through District Education Officer (Female) Swabi vide No. 3302-03 dated 16-06-2015.

- 2. AND WHEREAS, inquiry committee was constituted comprising the following officers to conduct formal inquiry against the occused officer, for the charges leveled against her in accordance with the rules
  - i) \* Mr. Muhammad Riaz Swati Ex-DEO (M) A/Abad
  - ii) Mst Naghmana Sardar Ex-DEO (F) Mansehra
- 3. AND WHEREAS, after having examined the charges, evidence on record ( 1 explanation of the accused official, has submitted the report.
- 4. AND WHEREAS, a show cause notice was served upon Mst. Imtiaz Parveen, PSHT GGPS Dharam Pani District Haripur dated 16-06-2015 which was conveyed to her on 29-06-2015.
- 5. AND WHEREAS, the competent authority (Director E&SE Khyber Pakhtunkhwa) after having considered the charges, evidence on the record inquiry report, explanation of the accused officer in response to the show cause notice and personal hearing granted to her on 30-07-2015 is of the view that the charges leveled against the accused official have been proved.
- 6. NOW. THEREFORE, in exercise of powers conferred under section 14 of Khyber Pakhtunkhwa Government Servants (Efficiency & Discipline) Rules. 2011, the Competent Authority (Director E&SE Khyber Pakhtunkhwa) is pleased to impose the major penalty of "downgrading to lower grade" i.e. from BS-15 to BS-14 for 03 years upon Mst. Imtiaz Parveen, PSHT GGPS Dharam Pani District Haripur

(DIRECTOR)

Endst: No.1313-7F.No.05/A-17/ADEO (F) Haripur/Swab

Dated 5-10-12015

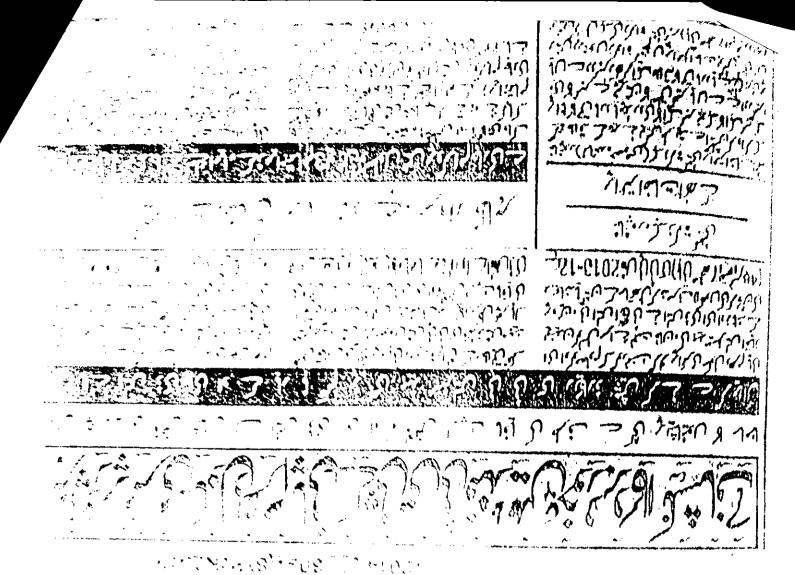
Copy of the above is forwarded to the:-

- District Education Officer (Female) Swabi.
- 2. District Education Officer (Female) Harlpur
- 3. District Accounts Officer concerned.
- 9. Section Officer (S/F) Government of Khyber Pakhtunkhwa E&SE Deptt: w/r to her letter No. SO (S/F)E&SE/4-16/2014/Azra Afridi ASDEO Haripur dated 05-10-2015 with the requested that the matter has not been delayed and action was under process as intimated vide this office letter No. 2893 dated 14/009/2015 and now this final action is also intimated for your kind perusal and information please.
- 4 PSHT (F) concerned
- 5. PS to Secretary to Govt, of Khyber Pakhtunkhwa, EdSE Department.
- 6. PA to Director (E&SE) Khyber Pakhtunkhwa, Peshawar.
- 7 Master File.

Deputy Director (Female)

Elementary & Secondary Education

Khyber Pakhtunkhwa.





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1)

## BEFORE THE HONORABLE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR.

Service Appeal No: 135/2016

Mst: Imtiaz Parveen PSHT GGPS Dharam Pani, District Haripur.

#### **VERSUS**

Secretary E&SE Department, Khyber Pakhtunkhwa & others.

# PARAWISE COMMENTS FOR & ON BEHALF OF RESPONDENTS No. 1-4.

### Respectfully Sheweth :-

The Respondents submit as under:-

### PRELIMINARY OBJECTIONS.

- 1 That the Appellant has got no cause of action / locus standi.
- 2 That the instant Service Appeal is badly time barred.
- 3 That the Appellant has concealed material facts from this Honorable Tribunal. here The not entitled for my relief and appeal is liable to be dismissed
- 4 That the instant service appeal is based on mala fide intentions.
- 5 That the Appellant has not come to this Honorable Tribunal with clean hands.
- That the instant Service Appeal is against the prevailing law & rules.
- 7 That the Appellant has been treated as per law, rules & policy.
- 8 That the appeal is not maintainable in its present form.
- That the instant appeal is bad for mis-joinder & non-joinder of the necessary parties. Never leads

10 That the instant Service Appeal is barred by law.

issued by the authority after full all regal begand formalities sence appear

11 That the impugned Notification dated 08/10/2015 is legally competent. Lieble To be designed. writing forther p

**ON FACTS** 

- That Para-1, needs no comments being pertains to the service record of the appellant against the PST post in the Respondent Department.
- That Para-2 is also needs no comments being pertains to the qualifying service of the appellant.
  - That Para-3 is correct to the extent that a fact finding enquiry proceedings was initiated by the Respondent Department against the appellant on charges of poor performance of female Administration at District Haripur in response to the office Memo No: 2583-84 / F. No: 5/A-17/SST/ADO(F) Swabi Dated 12/3/2015. During the enquiry proceeding a complaint was filed by the appellant against the then ASDEO(F) namely Azra Afridi, Circle Pheralah District Haripur. Hence the enquiry Committee in the light of the letter dated 12/3/2015 initiated Departmental proceeding against the appellant for the purpose of finding out the factual position.

1- That an amount of Rs. 470000/- was released & Transferred to the PTC (Parents Teachers Council account of the said school namely GGPS Dharam Pani, Haripur vide District Officer Finance & Planning Haripur's letter No: DO(FD)/3-136/2012-13/994-1001 dated 29/3/2015 for the following object :-

| 130/2012 |             |  | Rs. 160000/-                |
|----------|-------------|--|-----------------------------|
| For      | 1<br>2<br>3 | Group Latrine Water Supply Electricity | Rs. 200000/-<br>Rs.110000/- |
|          | Total ar    | nount                                  | Rs. 470000/-                |

- 2- That during the visit of the enquiry Committee, it was observed the No water supply, bore with 8-Inch die about160 feet & proper fitting & Electricity facilities were not available in the said school and the whole amount of Rs. 470000/- has been embezzled by the Husband of the appellant namely Muhammad Saleem without involving the PTC members of the said school.
- 3- That Similarly, the appellant has been found guilty of mis-using of conditional of GGPS Dharam Pani mainly allocated for the construction of additional class rooms & boundary wall during the said financial year 2015-16, (Copy of the enquiry report is Annexure-A).
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  - 8 That Para-8 is also incorrect & denied. No Departmental Appeal has been filed by the appellant against the impugned order /Notification dated 08/10/2015 till date.
  - 9 That Para-9 is legal. However, the Respondents further submit on the following grounds inter alia :-

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- Incorrect & denied. The appellant has been found guilty by the enquiry committee on charges of misuse of PTC fund of GGPS Dharam Pani District Harripur on mala fide intentions & has thus caused huge financial losses to the National exchequer. M accomb Light to be pureshed. extica appellant is
- Incorrect & denied. The appellant has been treated as per law, rules & set criteria prior to the issuance of the impugned Notification dated 08/10/2015, issued by the Respondent No: 3 against the appellant in the light oof the findings of the enquir c report.

Incorrect & denied. Proper Procedure has been adopted by the Respondents prior to the issuance of the impugned Notification dated 08/10/2015.

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Incorrect & denied. The appellant has been found guilty of corruption & embezzlement of PTC Fund of the said Girls Primary School by the enquiry officers. Hence, she has been demoted vide Notification dated 08/10/2015 by the Respondent No: 3.

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Incorrect & denied. The appellant has committed misconduct on charges of embezzlement of PTC Fund. Hence, she has been downgraded vide the impugned Notification dated 08/10/2015, issued by the Respondent No: 3.

In view of the above made submissions, it is requested that this morable Tribunal may very graciously be pleased to dismiss the instant rvice appeal with cost in favour of the Respondent Department.

ted 29/7/2016.

Director

E&SE Department Khyber Pakhtunkhwa, Peshawar (Respondents No. 2,3&4)

Secretary &SE Department Khyber akhtunkhwa, Peshawar. (Respondent No: 1)

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DEO(F)
Haripur
Exse Department

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### KHYBER PAKHTUNKWA SERVICE TRIBUNAL, PESHAWAR

No. 1997 /ST Dated: / /2017

All communications should be addressed to the Registrar KPK Service Tribunal and not any official by name.

Ph:- 091-9212281 Fax:- 091-9213262

To,

Deputy Director (Female), E&SE,

Government of Khyber Pakhtunkhwa,

Peshawar.

Subject: -

<u>IUDGMENT IN APPEAL NO. 135/2016, MST.IMTIAZ PARVEEN.</u>

I am directed to forward herewith a certified copy of judgment dated 21/08/2017 passed by this tribunal on the above subject for strict compliance.

Encl: as above

REGISTRAR KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR



### KHYBER PAKHTUNKWA SERVICE TRIBUNAL, PESHAWAR

No. 99 /ST Dated: /8 /2017

All communications should be addressed to the Registrar KPK Service Tribunal and not any official by name.

Ph:- 091-9212281 Fax:- 091-9213262

To,

The Director, E&SE,
Government of Khyber Paktunkhwa,
Peshawar.

Subject: - <u>JUDGMENT IN APPEAL NO. 135/2016, MST. IMTIAZ PARVEEN.</u>

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