BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL, PESHAWAR.

# **IMPLEMENTATION REPORT**

# in

# Execution petition No.305/2023

# In

# Service Appeal No. 11824/2020

Government of Khyber Pakhtunkhwa through Health Department and others

# Versus

Dr. Sadaf Jameel ...... (Respondent)

# INDEX.

S.No.	Description of documents	Annexure	Page
01	Implementation		01 to 02
	Report/Objection Petition		
02	Affidavit		03
03	Copy of Service Appeal	A	04
04	Judgment dated: 26/01/2022	В	05 – 11
05	Implementation Report dated:	С	12
	27/03/2023		
06	Reply of COC	D ·	13 – 14
07	Authority letter	E	15

tion officer (Lit-II) Govt: of Khyber Pakhtunkhwa Health Department

26-1. 2024 Per

# BEFORE THE HON'BLE KHYBER PAKHTUNKHWA SERVICE TRIBUNALPESHAWAR

, .<sup>:</sup>

#### Objection Petition No. /2024

## <u>IN</u>

## Execution petition No. 305/2023

#### <u>IN</u>

#### SERVICE APPEAL NO. 11824 OF 2020

1. Chief Secretary Government of Khyber Pakhtunkhwa.

2. Secretary to Govt. of Khyber Pakhtunkhwa Health Department.

3. Director General Health Services Khyber Pakhtunkhwa ......Petitioners

#### Versus

Sadaf Jamil......Respondent

#### **OBJECTION PETITION ON BEHALF OF PETITIONERS/ RESPONDENTS**

Respectfully Sheweth,

3

- 1. That the above mention Execution/ implementation petition is pending before this Honourable Tribunal which is fixed for today on 11.01.2023.
- 2. That the Respondent/ Appellant filed Service Appeal No. 11824/2020 before this Honourable Tribunal with the following prayers;

"That on acceptance of the Service Appeal the inaction of the respondents by not adjusting/ issuing proper posting order in respect of appellant and stopping the monthly salary of the appellant may very kindly be declared as illegal and proper posting order be issued with release of monthly salaries stopped since August 2015 with all consequential back benefits"

(Copy of the Service Appeal is Annexure-A)

3. That the Hon'ble Tribunal vide judgment dated 26.01.2022 accepted the Service Appeal in the following words;

"In view of the foregoing discussion, the instant appeal is accepted by setting aside the impugned order dated 29.07.2015 with direction to the respondents to give her proper posting and release her salary stopped since August 2015." (Copy of the judgment is Annexure-B)

- 4. That the petitioners/ respondent department vide Notification dated 27.03.2023 regularized the waiting for posting period w.e.f August 2015 to 05.09.2022 for the purpose of pay without HPA hence, the judgment of the Honourable Tribunal dated 26.01.2022 has already been implemented by the petitioners. (Copy of the Notification dated 27.03.2023 is Annexure-C)
- 5. That thereafter, the Respondent / Appellant filed the instant Execution petition wherein the petitioners/ respondent department submitted reply to the Execution petition and the Honourable Tribunal was already informed that the judgment of the Honourable Tribunal has already been implemented in its true letters and spirits. (Copy of the reply is Annexure-D)
- 6. That the Honourable Tribunal vide its judgment dated 26.01.2022 has not issued any direction for giving HPA to the respondent/ Appellant nor did

Khyber Pakhtukhwa Service Tributtal Diary No. 10639 18-1-2024

the same has been prayed by the respondent/ appellant in her service appeal.

- 7. That the Finance Department vide Notification dated 07.01.2016 on the approval of the provincial cabinet of Khyber Pakhtunkhwa granted HPA to the doctors with a condition that the Health Professional Allowance will be admissible subject to some conditions in which at para-ii of the conditions has been mentioned that it will be admissible only during their period of posting against the sanctioned post at Health Department therefore, waiting for posting period of a doctor has clearly been excluded hence the respondent/ Appellant is not entitled for HPA for her absence period.
- 8. That on 20.12.2023 though the respondent / appellant produced arrival report however, she remained absent for sufficient long period and since the department failed to any disciplinary proceeding against the respondent/ appellant therefore, the Honourable Tribunal in para 8 of the judgment was given benefit to the respondent /appellant being still on the role of the department however, there was no posting order of the respondent/ appellant against sanctioned post of the department therefore, in view of the Finance Department Notification dated 07.01.2016 the respondent/ appellant is not entitled for HPA.
- 9. That as the petitioners / respondent departments have already complied the judgment of this Honourable Tribunal in its true letters and spirits and there is nothing left unimplemented therefore, the purpose of implementation report has already been served hence, the same become infructuous.
- 10. That the petitioners/ respondent departments seek permission of this Honourable Tribunal to adduce other grounds during final hearing of the instant petition.

It is therefore requested that the instant objection petition may kindly be accepted and the Execution / implementation petition may kindly be dismissed.

32

(Mehmood Aslam) Secretary to Govt. of Khyber Pakhtunkhwa Secretary Health (Petitioners No. 01)

(**Dr. Shoukat Ali**) Director General Health Service Khyber Pakhtunkhwa (**Petitioner No. 02**)

#### BEFORE THE HON'BLE KHYBER PAKHTUNKHWA SERVICE TRIBUNALPESHAWAR

#### Objection Petition No. /2024

#### <u>IN</u>

#### Execution petition No. 305/2023

#### <u>IN</u>

#### SERVICE APPEAL NO. 11824 OF 2020

- 4. Chief Secretary Government of Khyber Pakhtunkhwa.
- 5. Secretary to Govt. of Khyber Pakhtunkhwa Health Department.
- 6. Director General Health Services Khyber Pakhtunkhwa .........Petitioners

#### Versus

Sadaf Jamil......Respondent

#### **OBJECTION PETITION ON BEHALF OF PETITIONERS/ RESPONDENTS**

#### <u>Affidavit</u>

I Dr. Shoukat Ali, Director General Health Services Khyber Pakhtunkhwa do hereby state on oath that contents of the above objection petition is correct to the best of my knowledge and nothing has been concealed. This petitioner miether placed exparts nor imposed my cost in The instead petition.

Deponent

(Dr. Shoùkat Ali) Director General Health Service Khyber Pakhtunkhwa (Petitioner No. 02)



SERV	ICE APPEAL NO. 1/824 /2020			
	20/9/202			
Dr. 5/ H# 32	ADAF JAMIL d/o Muhammad Jamil Khan, WMO (BPS-17) 22, St# 49, Sector-F, Safari House, Phase-8, Behria Town, Rawalpindi.			
	Appellant			
	VERSUS			
1.	GOVT. OF KHYBER PAKHTUNKHWA, through Chief Secretary, Khyber Pakhtunkhwa, Civil Secretariat, Peshawar.			
2.	THE SECRETARY, GOVT. OF KHYBER PAKHTUNKHWA, Health Department, Civil Secretariat, Peshawar.			
<b>3.</b>	THE DIRECTOR GENERAL HEALTH SERVICES, Khyber Pakhtunkhwa, FATA Secretariat, Warsak Road, Peshawar. 			
	SERVICE APPEAL UNDER SECTION-4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974 AGAINST THE INACTION OF THE RESPONDENTS BY NOT ADJUSTING/ISSUING PROPER POSTING ORDER IN RESPECT OF THE APPELLANT& BY NOT RELEASING MONTHLY SALARY OF THE APPELLANT STOPPED SINCE AUGUST 2015 AND AGAINST NOT TAKING ANY ACTION ONTHE DEPARTMENTAL APPEAL DATED 02-06-2020 OF THE APPELLANT WITHIN THE STATUTORY PERIOD OF 90 DAYS			

1

the respondent by not adjusting/issuing proper posting order in respect of appellant& stopping the monthly salary of the appellant may very kindly be declared as illegal and proper posting order be issued with release of monthly salaries stopped since August 2015 with all consequential back benefits. Any other remedy which this august Tribunal deems fit that may also be awarded in favour of the appellant.

Respectfully Sheweth:

FACTS:

---



e :h ed D. the )HS d as

rder

allant

;

# ORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESI

Service Appeal	No.	11824/2020
00111001.00	£	

Date of Institution ... Date of Decision ... 29.09.2020 26.01.2022



Sadaf Jamil d/o Muhammad Jamil Khar, WMO (BPS-17) H# 322, St#49 Sector-F, Safari House Phase-8, Behria Town, Rawalpindi.

(Appellant)

#### VERSUS

ovt. of Khyber Pakhtunkhwa, through Chief Secretary, Khyber Pakhtunkhwa Civil Secretariat, Peshawar and others. ... (Respondents)

aninammad Maaz Madni, Anivocate

if Masood Ali Shah,
eputy District Attorney

For respondents

For Appellant

## AHMAD SULTAN TAREEN ATIQ-UR-REHMAN WAZIR

CHAIRMAN MEMBER (EXECUTIVE)

**JUDGMENT** ATIO-UR-REHMAN WAZIR MEMBER (E):- Brief facts of the case are that upon recommendations of public service commission, the appellant was appointed as women medical officer BPS-17 vide order dated 05-10-2007 and placed her services at the disposal of Director Health ex-FATA. The appellant reported her arrival on 18-10-2007 and she was further posted in Agency Head (Juarter Hospital ex-Bajawar Agency vide order dated 23-10-2007. Thereafter, the appellant was allowed vide order 04-04-2009 to work as Assistant Director (Technical) in Population Welfare Department Ex-FATA with further direction that she will draw her salary from her original place of posting. The appellant ATTESTED was awarded scholarship from Australian Development Scholarship Programme for master in Public Health (Epidemiology) in Australia; when the appellant was merice tributer working as Assistant Director in Extended Programme for Immunization (EPI)

The course was for a period of one year from January to December 2012 and the appellant was allowed to attend such scholarship vide order dated 27-\$1-2011. After completion of the course, the appellant returned and was posted as Assistant Director EPI Ex-FATA with immediate effect vide order dated 13-05-2013. The appellant filed an appeal for regularization of gap period with effect from 01-03-2013 to 13-05-2013, which was allowed and the gap was regularized vide order dated 25-06-2013. In order to attend graduation eremony in Australia, the appellant was allowed Ex-Pakistan leave with effect 15-06-2014 to 31-08-2014 vide order dated 11-07-2014. After expiry of the Ex-Pakistan leave, the appellant returned to resume her duty but monthly calary of the appellant was stopped with effect from august 2014 vide order Hated 29-07-2015 without showing any reason. On query, it was known that the respondents had conducted a fact finding inquiry vide order dated 27-03-2015 auainst the appellant on the charges of absence from duty, copy of which was relivered to the appellant at a belated stage under the pleas that her home address was not available with the respondents, against which the appellant nee reply vide letter dated 03-11-2016, thereafter the appellant visited umerous offices of the respondents for release of her salary up till march 2017, but with no fruitful results, which deteriorated the physical and mental health of the appellant, which lasted recently when the appellant recovered from Fibroid and Uterine Artery Embolization Surgery: After recovery from serious illness, the appellant filed departmental appeal dated 02-06-2020 against not issuing proper posting/adjustment order and stoppage of her salary since August, 2015, which was not responded within the statutory period, hence the instant service appeal with prayers that inaction of the respondents by not adjusting/issuing proper posting order in respect of the appellant and stopping her salary may be ieclared as illegal and proper posting order be issued with release of monthly alaries stopped since August, 2015 with all consequential benefits. ATTESTER

Evaration Khyber Pakhtukhwa Service Tribunal Postiawar

Learned counsel for the appellant has contended that act and omission of the respondents by not adjusting/issuing proper posting order to the appellant and also not releasing monthly salary stopped since August, 2015 is against law, ract and norms of natural justice, hence not tenable and are liable to be set aside; that the appellant has not been treated in accordance with law, as such, me respondents violated Article-4, 9, 10-A and 25 of the Constitution; that only a fact finding inquiry has been conducted against the appellant upon which objection/observations had been raised, but that too was not responded; that monthly salary of the appellant has been stopped since August, 2015 vide impugned order dated 29-07-2015, which is highly been deprecated by the apex court vide judgment dated 29-07-2015.

93. Learned Deputy District Attorney for the respondents has contended that the appellant was granted 76 days Ex-Pakistan leave with effect from 15-06-2014 vide order dated 11-07-2014; that the appellant was bound to resume her official duty after expiry of her leave on 30-08-2014 but the appellant did not curn up; that the appellant was adjusted against the vacant post of assistant director EPI Population Welfare Department for the purpose of pay vide order Jated 04-08-2014 and surprisingly the appellant came on the same date to the office of assistant director EPI, who was on leave and handed over the charge; that the appellant unlawfully retained official vehicle in her possession for five months and returned the vehicle on 17-01-2015; that absence of the appellant was reported to health department vide order dated 05-03-2015; that the appellant did not submit arrival after expiry of Ex-Pakistan leave on 30-08-2014 and received salaries without performing duty up-to June 2015, hence her salary was stopped vide order dated 29-07-2015 and inquiry was also initiated against the appellant vide order dated 27-03-2015 and proper notices were served at her home address, but the appellant failed to report; that in light of the above factual position, the appellant has no right to file the instant appeal.

ATTESTED

1º Unt Thillonnaut

Peshanan

. E h vyn

We have heard learned counsel for the parties and have perused the

record.

94

STED

95. Record reveals that upon recommendations of public service commission, the appellant was appointed as women medical officer BPS-17 on regular basis vide order dated 05-10-2007 and was posted in Agency Head Quarter Hospital Ex-Bajawar Agency vide, order dated 23-10-2007. The appellant was re-posted m AHQ Hospital Ex-Mohmand Agency on her own request and the gap period from 18-10-2007 till 20-03-2009 was regularized as leave without pay. Thereafter, the appellant was allowed vide order 04-04-2009 to work as resistant director (technical) in population welfare department ex-FATA with auther direction that she will draw her salary from her original place of posting are ex-Mohmand Agency. The appellant was adjusted for the purpose of pay igainst the post of WMO reproductive health; ex-Mohmand Agency vide order tated 25-05-2010. Vide order 20-06-2011, the appellant was transferred from copulation welfare department ex-FATA to EPI Ex-FATA and was allowed to oraw pay from population welfare department. The appellant availed foreign scholarship from January to December 2012, which was allowed vide order stated 27-01-2011. After completion of the course, the appellant returned and was adjusted for the purpose of pay in AHQ Hospital ex-Mohmand Agency vide order dated 14-02-2012, subsequently posted as Assistant Director EPI Ex-FATA with immediate effect vide order dated 13-05-2013. The appellant filed an appeal for regularization her gap period with effect from 01-03-2013 to 13-05-2013, which was allowed and the gap was regularized vide order dated 25-06-2013. In order to attend graduation ceremony in Australia, the appellant was allowed Ex-Pakistan leave vide order dated 11-07-2014 with effect from 15-06-2014 to 31-08-2014. For the purpose of pay for the period of Ex-Pakistan leave mentioned above, the appellant was adjusted against the post of Assistant Director (Technical) Population Welfare Department vide order dated 04-08-2014.

Placed on record is a fact finding inquiry, which would suggest that the 06.1appellant due to her dual posting, one for actual duty and the other for the purpose of salary was found absent from both the places since August, 2014, whereas stance of the appellant is that she performed her duty in her original place, whereas they were tracing me against the post meant for salary purpose and due to the reason, she was granted salary up to June, 2015. The fact rinding inquiry recommended that salary drawn from august, 2014 to July, 2015 be recovered from her and disciplinary action be initiated against her under E&D Rules, 2011, hence salary of the appellant was stopped vide order dated 29-07-2015 but no further action was taken adainst her.

It is pertinent to mention that the fact finding inquiry was conducted 67. without associating the appellant with proceedings of the inquiry, nor she was afforded any opportunity to her version of defense. The said inquiry was onesided and was conducted at the back of the appellant under the plea that notice was issued to her on her home address, but due to change of her residence, she could not receive such notice. In pursuance of recommendations of the inquiry report, only salary of the appellant was stopped but no further action was taken against her. In response to the fact finding inquiry, the appellant filed reply vide letter dated 03-11-2016, which reveals that the inquiry so conducted against her was as a result of grudge of the Director Health with the appellant and which smacks malafide on part of the respondents. Thereafter the appellant visited numerous offices of the respondents for release of her salary up till March 2017, but with no fruitful results. Finally, the appellant visited the office. of chief secretary and secretary health but nobody listened to her clamor. Record would suggest that the appellant in the meanwhile suffered from a serious disease, which fact is also enumerated in her departmental appeal and documents to this effect are placed on record, which would suggest that the appellant was unable even to submit her departmental appeal. After her surgery and full recovery, the appellant filed departmental appeal dated 02-06-2020

"ESTED"

Fritomat ⇒ are

> y Secretary Health winder Pathtunkhura

posting/adjustment order and stoppage of her salary since August 2015.

652 The issue under consideration was that the appellant after availing Ex-Pakistan leave, reported her arrival for her posting, instead fact finding inquiry was conducted against her and further posting was refused by the respondents inspite of the fact that no adverse order was issued except stoppage of her salary, but the appellant was/is still on the roll of Health department. The allegations so leveled were absence from duty, but neither the appellant was permitted to join her duty nor any disciplinary proceedings were conducted against her and the issue lingered for longer. Second irregularity, which was ioticed, was the fact finding inquiry, where the appellant was not associated ind was based on malafide due to the reason that the appellant was kept ignorant of such proceedings and her salary was stopped illegally. As per recommendations of the fact-finding inquiry, no regular inquiry was conducted against the appellant, thus the appellant was kept deprived of the opportunity to defend her cause. Departmental appeal of the appellant was not considered apr her serious illness was taken into consideration. It however is a well-settled legal proposition that absence on medical ground even without permission does not constitute gross misconduct.

We are also mindful of the question of limitation, as the appellant filed departmental appeal after considerable delay, but with strong justification of her linest, which is evident from the record. Moreover, the circumstances in the instant appeal are eccentric, which requires dealing in a distinguishable manner, as service of the appellant is still intact and no adverse order was issued by the respondence. Secondly no regular inquiry was conducted against her and the ippellant was deprived of the opportunity to explain her position. Thirdly, the copellant seriously fell ill, which is evident from record and was unable to file appeal well in time, on the other hand, the appellant has got a sound case on merit and the Supreme Court of Pakistan in its judgment have held that decision

111



and the second second

6

of cases on merit is always encouraged instead of non-suiting litigants on rechnical reason including ground of limitation. Reliance is placed on 2004 PLC (CS) 1014 and 1999 SCMR 880. We have also noted that the respondents have no case on merit except limitation and the supreme court of Pakistan in its judgment reported as PLD 2002 Supreme Court 84 have held that where on merits the respondents has no case, then limitation would not be hurdle in the way of appellant for getting justice. Supreme Court has observed that the court should not be reluctant in condoning the delay depending upon facts of the case under consideration. We are of the considered opinion that delay on part of the appellant was not intentional, rather due to the reason beyond control of the appellant, hence she deserve to be treated on humanitarian grounds.

10. We are of the considered opinion that the appellant has not been treated in accordance with law and was illegally kept away from performance of her duty. Departmental appeal of the appellant was not considered, respondents nowever were required to dispose of her appeal with speaking order. Service of the appellant is still intact and she deserves to be given proper posting.

11. In view of the foregoing discussion, the instant appeal is accepted by setting aside the impugned order dated 29-07-2015 with direction to the respondents to give her proper posting and release her salary stopped since August 2015. Parties are left to bear their own costs. File be consigned to record

room.

ANNOUNCED 26.01.2022

(AHMAD SULTAN TAREEN) CHAIRMAN Certified to be ture copy

EVE Khyber Fakhtur Service Tribunal ecshawar

(ATIO-UR-REHMAN WAZIR) MEMBER (E)

With the state of the second states



NOTIFICATION



# Dated Peshawar the 27th March , 2023

# NO.SOH(E-II)4-1/2023/Dec5\_15\_: In compliance of Service Trituna Judgment dated 26.01,2022 in Service Appeal No. 11824/2020 and as per recommendation of inquiry committee, the Competent Authority is placed to regularized the waiting for posting period w.e.f. August 2015 to 05<sup>th</sup> September, 2022 in respect of Dr. Sadaf Jamil D/O Muhammad Jamil Khan, Women Medical Officer (BS-17), attached to District Health Officer, Mohmand for the purpose of pay without HPA against her existing post.

#### SECRETARY HEALTH KHYBER PAKHTUNKHWA

## Endst. of even No. & Date.

Copy to the:

- 1. Accountant General, Khyber Pakhtunkhwa, Peshawar.
- 2. Director General, Health Services, Khyber Pakhtunkhwa.
- 3. District Health Officer concerned.
- 4. District Account Officer concerned.
- 5. Medical Superintendent concerned.
- 6. PS to Secretary Health, Khyber Pakhtunkhwa.
- 7. PS to Special Secretary (E&A/B&D), Health Department.
- 8. PA to Additional Secretary (E&A/B&D), Health Department.
- 9. PA to Deputy Secretary Establishment Health Department.
- 10. Deputy Director (IT), Health Department Peshawar,
- 11. Doctor concerned.
- 12. Master file.

Sect icer (E-X.)



# **BEFORE THE HONORABLE KHYBER PAKHTUNKHWA**

# SERVICE TRIBUNAL PESHAWAR

# EXECUTION PETITION NO. 305/2023 IN SERVICE APPEAL NO. 11824/2020

Dr. Sadaf Jamil.....

#### ... Petitioner

#### Versus

Govt. of Khyber Pakhtunkhwa and others......Respondents

# PARAWISE REPLY ON BEHALF OF RESPONDENT NO. 01 TO 03

#### **Respectfully Sheweth:**

#### **Preliminary Objections:-**

- 1. That the petitioner has got no cause of action or locus standi to file the instant petition.
- 2. That the petitioner has filed the instant petition just to pressurize the respondents.
- 3. That the petitioner has filed the instant petition on mala-fide motives.
- 4. That the petition is not maintainable in its present form and also in the present circumstances of the case.
- 5. That the petition has not come to this Honorable Tribunal with clean hands.
- 6. That the judgment of the Honorable Tribunal has already been implemented in its true letter & spirit.
- 7. That the petition is bad due to non-joinder of necessary and mis-joinder of unnecessary parties.
- 8. That the petitioner has been estopped by his own conduct to file the appeal.

## **ON FACTS:**

1. Pertains to record.

2. Correct to the extent at Judgment dated 26/01/2022 whereby the Honorable Service Tribunal directed for giving her posting and release of salaries w.e.f. 2015. Correct to the extent of Notification dated 27/03/2023 which was issued in compliance with the Honorable Tribunal Judgment dated 26/01/2022.

Incorrect. As per Finance Department Notification No. FD(SOSR-II)8-18/2016, dated 07/01/2016 (<u>Annex-A</u>). HPA is only allowed during period of posting againstthe sanctioned post at Health Department, while the appellant was not posted during the period from August 2015 to September 2022, therefore, the appellant is not entitled to receive HPA for her absence period.

5. As'in preceding para.

6. Incorrect. The Judgment of this Honorable Tribunal dated 26/01/2022 has been implemented in its true letter & spirit. However, detailed reply has already been furnished in Para No. 4.

As per preceding para.

# PRAYER:

7.

4

It is therefore humbly prayed that on acceptance of the reply, the instant petition of the petitioner may very graciously be dismissed with costs.

Secretary to Govt. of Khyber Pakhtunkhwa Health Department Respondent No. 02

Director General Health Services Khyber Pakhtunkhwa Respondent No. 03

SLY Secretary Health er Pakhtunkhita

5



# GOVERNMENT OF KHYBER PAKHTUNKHWA HEALTH DEAPRTMENT

# AUTHORITY LETTER

Mr. Safi Ullah, Focal Person (Litigation-II), Health Department, Civil Secretariat is hereby authorized to attend/defend the Court Cases and file comments on behalf of Secretary Health Government of Khyber Pakhtunkhwa before the Service Tribunal and lower Courts.

> (MAHMOOD ASLAM) Secretary to Govt. of Khyber Pakhtunkhwa Health Departments Secretary to VCVI

Khyi, m Cakhtunkhwa Health Department

Alested of Ine Copy



4