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Counsel for the appellant present. Additional AG for respondents present. Learned counsel for the appellant submitted before the court that the appellant wants to withdraw the instant service appeal as grievance of the appellant has been redressed departmentally. In this respect his statements also recorded in the margin of the order sheet. Request accepted and the appeal in hand is therefore, dismissed as withdrawn. File be consigned to the record room.

Announced: 04.03.2020

(Mian Muhammad) Member 16.12.2019

Junior to counsel for the appellant and Addl. AG alongwith Waliur Rahman, ADEO for the respondents present.

Representative of the respondents requests for time to furnish the requisite reply/comments. Adjourned to 28.01.2020 on which date reply/comments shall positively be submitted.

28-91-2020 No. one present on behalf appellant Written gold not Chairman Stipmilled Wall Rehman Assistant representative of respondents (fresent and secks time to furnish written reply/comments. Granted To come up for written reply/comments or 24 (12.2920 before Still

Combon

28.01.2020 No one present on behalf of appellant. Written reply not submitted. Wali Rehman Assistant representative of respondents present and seeks time to furnish written reply/comments. Granted. To come up for written reply/comments on 04.03.2020 before S.B.

Member

Counsel for the appellant present.

Contends that through office order dated 13.03.2019 the salary of appellant has been stopped on account of some enquiry by the N.A.B Khyber Pakhtunkhwa. While, on the other hand, no law requires the stoppage of salary of a civil servant whose services are not terminated nor, has been dismissed or removed from service in accordance with law. In support of the case of appellant learned counsel referred to the copy of extract from attendance register pertaining to GPS Faqiro and stated that the appellant has been continuously performing his duty.

In view of arguments of learned counsel and available record, instant appeal is admitted for regular hearing subject to all just exceptions. The appellant is directed to deposit security and process fee within 10 days. Thereafter, notices be issued to the respondents. To come up for written reply/comments on 04.11.2019 before S.B.

Chairman

04.11.2019

Counsel for the appellant present.

An application for extension of time to deposit security and process fee has been submitted. It is noted that the requisite deposit could not be made in time due to unavoidable circumstances.

The application is allowed and the period for making the deposit is extended for another period of three days. After the requisite deposit notices be issued to the respondents for submission of written reply/comments on 16.12.2019 before S.B.

Chairman

Form- A FORM OF ORDER SHEET

Court of_	·
Case No	1080/ 2019

	Case No	1080/ 2019
S.No.	Date of order proceedings	Order or other proceedings with signature of judge
1	2	3
1-	22/08/2019	The appeal of Mr. Fazal Wahab resubmitted today by Mian Muhammad Imran Advocate may be entered in the Institution Register
2-	23/08/19.	and put up to the Worthy Chairman for proper order please. REGISTRAR This case is entrusted to S. Bench for preliminary hearing to be put up there on oq/19 .
	·	CHAIRMAN
		; ;
	·	
	· · ·	

. Before the Worthy A-P Service Thousand Postawar Fazel Wahab Director, Elementary & Secondary Education R/ & others an the Last date, such was directed Lesfuled 50, 1. That the above serve appeal in pending which is Joseed you Loday. 2. That the security for how not heen deposited so you also to unavoidable. 3. That date many kindly be extended In departing security fee which is proceedings. Prage of is Therefore, hundly requested that date may be extended for depositing the security free please. 4/11/2019 Thrung Mian Muham Juran.

The appeal of Mr. Fazal Wahab SPST GPS Faqiro District Battagram received today by i.e. on 06.08.2019 is incomplete on the following score which is returned to the counsel for the appellant for completion and resubmission within 15 days.

- 1- Memorandum of appeal may be got signed by the appellant.
- 2- Annexures of the appeal may be attested.
- 3- Annexures-G and H of the appeal are illegible which may be replaced by legible/better one.

No. 1380 /S.T.

Dt. 6/8 /2019

REGISTRAR 6

e/8/1b

SERVICE TRIBUNAL KHYBER PAKHTUNKHWA PESHAWAR.

Mian Muhammad Imran Adv. Pesh.

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BEFORE THE HONORABLE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

Service Appeal No	1080	/2019
	1	

<u>Fazal Wahab (SPST)</u>, GPS Faqiro, District Battagram R/O Rashang Tehsil Allai, District Battagram

.....Appellant

VS

<u>Director, Elementary& Secondary Education, Khyber Pakhtunkhwa</u>, Grand Trunk Road, near Qilla Bala Hissar, Peshawar & Others

INDEX

<u>S.NO</u>	<u>DOCUMENTS</u>	FLAG	<u>PAGE</u>
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03	Copy of Salary Stoppage Letter	С	9
04.	Copy of Request Application for release of Salary	D	10-11
05.	Copy of Letter for stoppage of Salary	E	12
06.	Copy of Departmental Appeal	F	13-17
07.	Copy of Attendance Register	G	12-29
08.	Copy of Training Letter	Н	30-32

Through

(Mian Muhammad Imran)

Advocate High Court

(Muhammad Uzairu/lah/Jan)

Advocate

BEFORE THE HONORABLE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

lai,
b

3. District Accounts Officer, District Battagram

2. District Education Officer (Male), District Battagram

.....Respondents

SERVICE APPEAL UNDER SECTION 04 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT 1974 AGAINST THE ORDER DATED: 13/03/2019 FOR THE RELEASE OF THE SALARIES OF THE APPELLANT STOPPED SINCE DECEMBER 2018TILL DATE DESPITE THE FACT THAT THE APPELLANT HAS BEEN PERFORMING HIS DUTIES WITH ZEAL AND ZEST AND THE DEPARTMENTAL APPEAL DATED: 09/04/2019 PREFERRED HAS NOT BEEN REPLIED HITHERTO

The appellant is pleased to beseech before this Honorable Tribunal as under;

- 1. That the appellant was appointed as "PST" in the education department Battagram on 06/07/2008 and presently, performing his duties at "GPS Faqiro" as "SPST". In the year 2017, the appointment order was declared "null & void" by the respondents therefore, the appellant preferred a Service Appeal bearing no. 572/2017 which was allowed and re-instatement was directed. The appellant was re-instated and was also absolved in the departmental inquiry conducted by the respondents vide dated: 04/09/2018.

 (Copy of the Judgment in Service Appeal No. 572/2017 & Re-instatement Order is attached as F/A & F/B respectively)
- 2. That the appellant started performing his duties but his salary was stopped in the month of December 2018 due to the reason that the case of the appellant along with other employees is pending adjudication before the Honorable NAB court. (Copy of the Salary Stoppage Letter Dated: 08/11/2018 is attached as F/C)
- 3. That soon after the stoppage of salary the appellant preferred application request to the Respondent No. 02 but no heed was paid. (Copy of Request Application for the release of Salary is attached as F/D)





- 4. That it is indispensable to submit that the appellant later on managed to acquire some letters issued by the respondents pertaining to stoppage of salaries Dated: 13/03/2019 due to which the appellant submitted departmental appeal to the Respondent No. 01 on 08/04/2019 for the released of his salaries but remained heedless. (Copy of the Letter Dated: 13/3/2019& Departmental Appeal is attached as F/E & F/F respectively)
- 5. That feeling aggrieved, the appellant has got no other remedy but to knock the door of this Honorable Tribunal on the following grounds inter alia;

GROUNDS:

- A. That the act of the respondents to stop the salary of the appellant is sheer violation of the fundamental rights of the appellant, against the mandate of law and rules.
- B. That FR 52 & 53 has rightly provided that salary of a civil servant cannot be stopped in any case except removal or dismissal from service, retirement and even in suspension, subsistence allowance is granted to the suspended person, hence, there is no law or rules which provides stoppage of salary, thus, the act of the Respondents is illegal and perverse.
- C. That the appellant has continuously been performing his duties which is evident from attendance register, training letter of "PITE" (Provincial Institute for Teachers Education KP) thus, legally his salary cannot be stopped due to the reason that he is still on the strength of the education department. (Copy of the Attendance Register & Training Letter is attached as F/G & H respectively)
- D. That to stop the salary of the appellant based on the reason that some issue is pending before the Honorable NAB Court is also un-tenable and un-justified because neither the NAB Court has issued any direction pertaining to stoppage of salary nor any other competent forum hence, act of the respondents is brazen violation of the basic rights of the appellant.
- E. That salary is not a bounty but in fact, the fundamental and basic right of the civil servant because it is enjoyed in lieu of performance of duties which is also the mandate of article 11 of the constitution of Islamic Republic of Pakistan 1973.
- F. That any other grounds can be raised at the time of the arguments. .

PRAYER:

In light of the foregoing submissions, it is therefore, most convivially and humbly prayed that on acceptance of this service appeal, this Honorable Tribunal may graciously be pleased to;



- 1. <u>Declare</u> the stoppage of the monthly salaries of the appellant vide letter dated: 13/03/2019since December 2018 till date as un-lawful, void ab-initio, against the mandate of law and rules and liable to be set aside
- 2. <u>Direct</u> the Respondents to release the stopped monthly salary of the appellant since December 2018 till date
- 3. Any other relief in favor of the appellant against the respondents

Through

(Mian Muhammad Imran)

Advocate High Court

(Muhammad Uzaifullah Jan)

Advocate

Abbellant

Note: This is the first service appeal in the matter and nothing of same sort is pending or decided having the same

subject-matter.

the

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBU

PESHAWAR

Appeal No. 572/2017

Date of Institution ... 02.06.2017

Date of Decision

12.04.2018

Fazal Wahab son of Rahim Ullah Primary School Teacher, R/O Rashang, Tehsil Allai District Battagram. ... (Appellant)

VERSUS

The District Education Officer, Elementary & Secondary Education Department, Peshawar and two others. ... (Respondents)

MR. KHUSHDIL KHAN. Advocate

For appellant

MR. ZIAULLAH. Deputy District Attorney,

For respondents.

MR. NIAZ MUHAMMAD KHAN, MR. MUHAMMAD AMIN KHAN KUNDI, ...

CHAIRMAN MEMBER

JUDGMENT

NIAZ MUIHAMMAD KHAN, CHAIRMAN.-Arguments of the learned counsel for the parties heard and record perused.



FACTS

2. The appellant was appointed as PST on 06.07.2008. He thereafter served hawar the department for almost 7 years. During this period, he was also upgraded on two different occasions. Then he was transferred to a new school on 02.7.2015. Thereafter, he was served with show cause notice on 09.08.2016 under the disciplinary rules. Finally his appointment order was declared as take and bogus Against this order, the appellant filed departmental appeal on

21.12.2016 which was rejected on 05.04.2017 and communicated to him on 23.5.2017. Thereafter, he filed the present service appeal on 02.06.2017.

ARGUMENTS.

- 3. The learned counsel for the appellant argued that the appellant after appointment had been working in the department for almost 7 years. That his service book was prepared and he was allowed upgradation on two occasions. That his attendance was also marked in attendance register. That he was issued show cause notice under the Khyber Pakhtunkhwa Government Servants (E&D) Rules. 2011 but neither formal enquiry was conducted nor the same was dispensed with and finally the authority relied upon a so-called report of enquiry committee. That instead of awarding penalty, the authority declared the appointment letter as bogus. That when an enquiry committee was constituted it was incumbent upon the authority to have had issued the charge sheet to the appellant and appellant should have been afforded full opportunity of cross-examination of witnesses and also to defend himself in the light of the charge sheet. That the enquiry was also not dispensed with.
- 4. On the other hand, the learned Deputy District Attorney argued that the appellant was not a civil servant. That his appointment letter was bogus and fake and he could not be termed as civil servant. That it was proved by the enquiry committee that the appointment letter was bogus as it was issued on Sunday. That the attendance of the appellant in the attendance register was also bogus.

CONCLUSION.

06

on the findings of the enquiry report and similarly the authority has based his livedings on the basis of enquiry report which is itself a proof of the fact that the issue involved appreciation of factual controversy which could not be decided

without holding of formal enquiry. But the Authority neither opted for holding regular enquiry nor dispensed with the formal enquiry. The authority further initiated the proceedings under the disciplinary rules by issuing show cause and then culminated the proceedings by not awarded the penalty under the disciplinary rules but declared the appointment letter as bogus. Such proceedings in the eyes of law cannot be sustained. The Authority should have been clear regarding the proceedings to be conducted under the disciplinary rules or should have withdrawn the appointment order in exercise of the powers on the basis of locus-poenitentiae. In case the authority was to exercise his powers under the latter option then this Tribunal could decide the issue on the basis of the stage at which the same power was exercised. However in any event it was incumbent upon the authority to have given full opportunity to the appellant to participate in the enquiry proceedings by giving all rights of due process which has not been done.

As a sequel to the above discussion, the present appeal is accepted. The appellant is reinstated in service. However, the department is directed to hold denovo proceedings within a period of ninety days from the date of receipt of this judgment. The issue of back benefits etc. shall be subject to the final outcome of denovo proceedings and rules on the subject. Parties are left to bear their own costs.

File be consigned to the record room.

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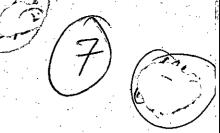
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AZ MUHAMMAD KHAN) **CHAIRMAN**

ANNOUNCED

12.04.2018

Cer





OFFICE OF THE DISTRICT EDUCATION OFFICER (MALE) BATTAGRAMI

RE-INSTATEMENT ORDER.

Consequent upon the judgment passed by Khyber Pakhtunkhwa Service Tribunal Peshawar Appeal No.572/2017 date of Decision 12/04/2018,Mr.Fazal Wahab SPST GPS:Fagiro Tchsil Allai District Battagram is hereby reinstated in service as per direction of Para OS of court judgment.

> DISTRICT EDUCATION OFFICER (MALE) BATTAGRAM

Endst: No. 5526-30 /EB/Pry/Dated Battagram the 25

Copy for information to the:-

- 1. Registrar Khyber Pakhtunkhwa Servicc Tribunal Peshawar.
- 2. Director (E&SE) Khyber Pakhtunkhwa Peshawar
- 3. District Accounts Officer Battagram.
- 4 SDEO(Male) Allai.

5. Mr.Fazal Wahab SPST GPS:Fagino (Allai).

(MALE) BATTAGRAM



OFFICE OF THE DISTRICT EDUCATION OFFICER UMAIL BATTAGRAMI

RELEASE OF PAY.

Consequent upon the recommendation of Inquiry Committee constituted by this office under Endst:No.5506-12 Dated 28/05/2018, and he has reinstated into Govt: Service vide office order issued under Endst:No.5526-30 Dated 28/05/2018, in the light of above decision the salary in respect of Mr.Fazal Wahab SPST GPS:Faqiro is hereby released with all back benefits WEF:16/01/2015.

DISTRICT EDUCATION OFFICER
(MALE)BATTAGRAM

Endst: No. 9552-97 EB/AE-I(Pry) Dated Battagram the 4/12/2018.

Copy for information to the,

- 1. Registrar Khyber Pakhtunkhwa Service Tribunal Peshawar with reference Appeal No.572/2017.
- 2. District Accounts Officer Battagram.
- 3. SDEO(Male) Allai.
- 4. ASDEO Cirice.
- 5. Head Teacher GPS: Fagiro.
- 6. Office copy.

Style of the state of the state



DISTRICT EDUCATION OFFICER
(MALE) BATTAGRAM.)





OFFICE OF THE DISTRICT EDUCATION OFFICER (MALE)

EMAIL: emisbattagram@gmail.com BATTAGRAM PHONE NO: 0997543540,539

OFFICE ORDER

As the case of Mr. Fazal Wahab GPS Faqeero , Allai Battagram is under trial along with other ghost employees of District Battagram at the NAB, Khyber Pakhtunkhwa Peshawar and Investigation Officer NAB Khyber Pakhtunkhwa Peshawar directed inquiry officers as well as the undersigned during personal hearing on 05-11-2018 & 06-11-2018 at NAB office Khyber Pakhtunkhwa Peshawar, therefore:

In view of the above circumstances, the following steps / measures are immediately taken:

- Release of pay and all back benefits vide order Endstt: No:
 9592-97/EB/AE-1(Pry) dated Battagram the 04-09-2018 is declared null and void & hereby cancelled and pay be stopped immediately.
- 2. Explanation from the inquiry Committee.
- 3. Explanation from litigation branch.

4. Explanation from Ex-SDEO (Male) Allai about transfer proposal dated 06-05-2015.

DISTRICT EDUCATION OFFICER (MALE)

BATTAGRAM

Endstt: No: 12939-44 /Estab: Primary Copy for information to the -

Dated: 09/11/2018

- Registrar Khyber Pakhtunkhwa Service Tribunal Peshawar with reference appeal No. 572/2017.
- District Accounts Office Battagram.
- 3. Mr. Naeem Ullah Investigation Officer NAB Khyber Pakhtunkhwa Peshawar.

4. Director E&SE Khyber Pakhtunkhwa Peshawar.

5. SDEO (Male) Allai & Battagram for strict compliance and report to the undersigned.

Office file for record.

DISTRICT EDUCATION OFFICER (MALE)

BATTAGRAM

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Mamo: Reference to District account office.

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days.

Failure which the higher authorities will be communicated for legal action against you the Your pay has already been stopped as directed by the Competent authority

End No.

Copy to.

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2- District Account officer.

3- is Ballagram

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5- office Copy

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Juny .

SDEC(M) Allai The Director, Elementary & Secondary Education, Khyber Pakhtunkhwa, Peshawar

DEPARTMENTAL APPEAL/REPRESENTATION ACIAINST IMPUGNED ORDER DATED: 13/03/2019 FOR THE RELEASE. THE MONTHLY SALARIES OF THE UNDERSIGNED WHICH HAS BEEN STOPPED SINCE DECEMBER 2018 AND REVOCERY OF BACK BENEFITS GRANTED BY THE DEPARTMENT AFTER RE-INSTATEMENT INTO SERVICES KEEPING IN VIEW THE FACT THAT THE APPELLANT/ UNDERSIGNED HAS RIGHTLY BEEN PE-INSTATED ON THE DIRECTION OF THE WORTHY KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR VIDE DATED: 12/04/2018 AND ON THE DIRECTION, A DE-NOVO INQUIRY WAS ALSO CONDUCTED WHEREIN THE APPELLANT/UNDERSIGNED HAS BEEN EXONERATED FROM ALL THE ALLEGATION LEVELED AGAINST HIM WITH ALL BACK BENEFITS ON 04/09/2018 IN THE THE FACT CONJUNCTION WITH APPELLANT/UNDERSIGNED HAS BEEN PERFORMING HIS DUTIES SINCE HIS RE-INSTATEMENT TILL DATE

Respected Sir,

The appellant/undersigned submits as under;

- 1. That the appellant was appointed as "PST" on 06/07/2008 by the competent authority of the office of the, the then, Executive District Office, School & Literacy, District Battagram and was directed to serve at "GPS Nehrai".
- 2. That after serving for more than about seven years, the appellant received a "Show Cause" on 09/08/2016 that his appointment order was fake and bogus followed by declaration of the appointment order of the appellant as "Null & Void" on 09/12/2016. Feeling aggrieved, the

Total = 5 Pages) (Find)

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To

The Director, Elementary& Secondary Education, Khyber Pakhtunkhwa, Peshawar

DEPARTMENTAL APPEAL/REPRESENTATION AGAINST **IMPUGNED ORDER DATED: 13/03/2019 FOR THE RELEASE** THE MONTHLY SALARIES OF THE UNDERSIGNED WHICH HAS BEEN STOPPED SINCE DECEMBER 2018 AND REVOCERY OF BACK BENEFITS GRANTED BY THE DEPARTMENT AFTER INSTATEMENT INTO SERVICES KEEPING IN VIEW THE FACT THAT THE APPELLANT/ UNDERSIGNED HAS RIGHTLY BEEN INSTATED ON THE DIRECTION OF THE WORTHY KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR_VIDE_DATED: 12/04/2018 AND ON THE DIRECTION, A DE-NOVO INQUIRY WAS ALSO CONDUCTED WHEREIN THE APPELLANT/UNDERSIGNED HAS BEEN EXONERATED FROM ALL THE ALLEGATION LEVELED AGAINST HIM WITH ALL BACK BENEFITS ON 04/09/2018 IN CONJUNCTION WITH THE FACT THAT <u>APPELLANT/UNDERSIGNED HAS BEEN PERFORMING HIS DUTIES</u> SINCE HIS RE-INSTATEMENT TILL DATE

Respected Sir,

The appellant/undersigned submits as under;

- 1. That the appellant was appointed as "PST" on 06/07/2008 by the competent authority of the office of the, the then, Executive District Office, School & Literacy, District Battagram and was directed to serve at "GPS Nehrai".
- 2. That after serving for more than about seven years, the appellant received a "Show Cause" on 09/08/2016 that his appointment order was fake and bogus followed by declaration of the appointment order of the appellant as "Null & Void" on 09/12/2016. Feeling aggrieved, the appellant filed departmental appeal which was rejected on 05/04/2017, thus, the appellant filed service appeal no. 572/2017 which was decided on 12/04/2018 with the direction to re-instate the appellant along with conduction of de-novo inquiry within three months.

3. That the department re-instated the appellant and also conducted a denovo inquiry wherein the appellant was exonerated from all the charges and also back benefits was also granted to the appellant.

post since his re-instatement order vide dated: 28/05/2018, when due to the mala fide approach of the concerned persons of the district education office Battagram, the salary of the appellant was stopped in



the month of December, 2018. The appellant very exhaustively made a number of requests to release the salaries but turned a deaf ear by the department.

5. That as the salary comes in the ambit of recurring cause of action therefore, on the passage of each month, the appellant also submitted written request to the district education office Battagram but despite the passage of about four months, the appellant has not taken his salary. Apart from it, the appellant repeatedly requested the concerned person of the said education office to provide him the stoppage of salaries in black & white but nothing was forwarded. At last, the appellant/undersigned received a letter vide dated: 13/03/2019 where it was directed to deposit the amount granted to the appellant based on back benefits by the department and also the stoppage of salaries issue was also discussed.

(Copy of the Impugned letter dated: 13/03/2019 is attached)

6. The appellant/undersigned is pleased to submit before your esteemed position on the following grounds inter-alia;

GROUNDS:

- A. That the appellant/undersigned was <u>reinstated on the</u>
 <u>direction of the worthy Khyber Pakhtunkhwa Service</u>
 <u>Tribunal on 12/04/2018 in Service Appeal No.</u>
 <u>572/2017</u> so, stoppage of salary and also the issue of depositing the back benefits is sheer violation of the fundamental rights of the appellant/undersigned.
- B. That even the competent authority of the district education office Battagram has conducted the de-novo inquiry and exonerated the appellant/undersigned along with the recommendation pertaining to granting of back benefits which was also <u>extended to the appellant vide dated: 04/09/2018</u>, thus, the act of the district education office Battagram is void ab-initio and un-lawful to stop the salary of the appellant and to direct him to deposit the amount of back benefits.
- C. That after the conduction of de-novo inquiry, exoneration of the appellant, reinstatement into service with all back benefits has caused the competent authority of the District Education Office Battagram as "Functus Officio", which means he has no authority whatsoever to stop the salary of the appellant and also to direct him to deposit the amount of back benefits. Thus, the act of the district office Battagram is brazen



(16)

violation of natural justice and basic rights of the appellant.

- D. That as per the <u>mandate of Article 11 of the Constitution of Pakistan</u>, forced labor is prohibited but the appellant despite of performance of his duties, has been kept deprived from his monthly salaries which is against the mandate of constitution as well as natural justice.
- E. That the appellant has been <u>re-instated by the worthy</u> service tribunal which has got the jurisdiction and authority to hear and issue judgments pertaining to the issues regarding the civil servants, thus, after reinstatement by the worthy service tribunal followed by full-fledged inquiry, the stoppage of salary and direction for depositing of back benefits amount is un-warranted and needs to be intervened.
- F. That as per the <u>mandate of FR 52 & 53, salary cannot</u> <u>be stopped</u>, even in suspension, subsistence allowance is granted to the civil servant, so the act is un-lawful and based on mendacity.
- G. That the judgment of the worthy service tribunal has not been impugned by the August Apex Court of Pakistan which means that the judgment has got finality in the eye of law.
- H. That the <u>appellant is still performing his duties and on</u> the strength of education department, so stoppage of salary and direction of depositing of back benefits amount is totally based on spitefulness and mala fide which is required to be struck down.

PRAYER:

In light of the foregoing submissions, it is therefore most convivially and humbly prayed that on acceptance of the instant departmental appeal/representation, the impugned order dated: 13/03/2019 and any other if

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issued, may kindly be declared void, ultra vires and also against the mandate of law and rules and to issue directions to the competent authority of the District Education Officer, Battagram to release the salaries of the appellant/undersigned forthwith which has been stopped since December 2018 and also to withdraw/set aside the directions for the depositing of the amount granted to the appellant pertaining to back benefits please.

08/04/2019

(Fazal Wahab)

(PST) GPS Faqiro, Allai,



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ATTENDANCE SHEET

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S-No	NAME	Designation	posting	CNIC	Mobile No	Signature
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OFFICE OF THE DISTRICT EDUCATION OFFICER (MALE)

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Dated:

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5) Fazal Wahaub SPST.

GPS Enquino, Huthal Bathkool, Allai, Battagram

6 Sadeeq in Rehman SPST,

GPs Thought Rashang, Allan, Battingram Muhammad Nawab, PSHT,

t Pa Bandi Yaro, Rashang, Allai, Baitagram

Subject Mano,

DERZONAL HEARING

You are directed to appear in person before the competent authority for ronal hearing on 21 / 1/2019 at the office DEO (Male) Battagram.

Endsil: No:

Copy for information & n/a to the /IMU/Esth/Pry/Dated: 27-\$/2019. 1. SDEO (Male) Allaf with the directiontro serve this notice upon the above

Z DMO((MU) Battagram, 3. Office Copy

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Government of Khyher Pakhtunkhwa Office of the District Education Officer Male BATTAGRAM

File No:	_	Ċ	<u>`</u>			· · · ·	•	
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Nothication

1. Whereas, (Fazal Wahab, Senior PST, GPS FAQIROO(EmisCode:26601)) ALLAI BATTAGRAM was proceeded against under the Khyber Pakhtunkhwa Government Servants (Efficiency and Discipline) Rules, 2011 for the charges of willful absence from duty.

And wherens, a show cause notice was served upon you vide No. 48 37-13 dated e4 65 16 absence from within the meaning of Rule-3 (d) and the Finance Department Notification No. So. (FR)/FD/5-14/2014 dated 16-12-2014.

And whereas, the Competent Authority after having considered the charges, evidence on record, his/her. and the personal hearing granted to him/her vide No. 1865917-Hated 17 | is of the view that the charges mentioned in the show cause have been proved against (Fazal Wahab, Senior PST, GPS FAQIROO(EmisCode:26601)).

4. Now, therefore, in exercise of the powers conferred under the Khyber Pakhtunkhwa Government Servants (Efficiency and Discipline) Rules, 2011 the Competent Authority is pleased to impose the penalty of one-day salary deduction upon (Fazal Waliab, Scalor PST, GPS FAQIROO(EmisCode:26601)) in accordance with Rule-4 (a) (iii) of the ibid rules and absent period is converted into leave without pay with immediate effect.

Note: Necessary entries may be made in his/her/service book

DEO BATTAGRAM MALE

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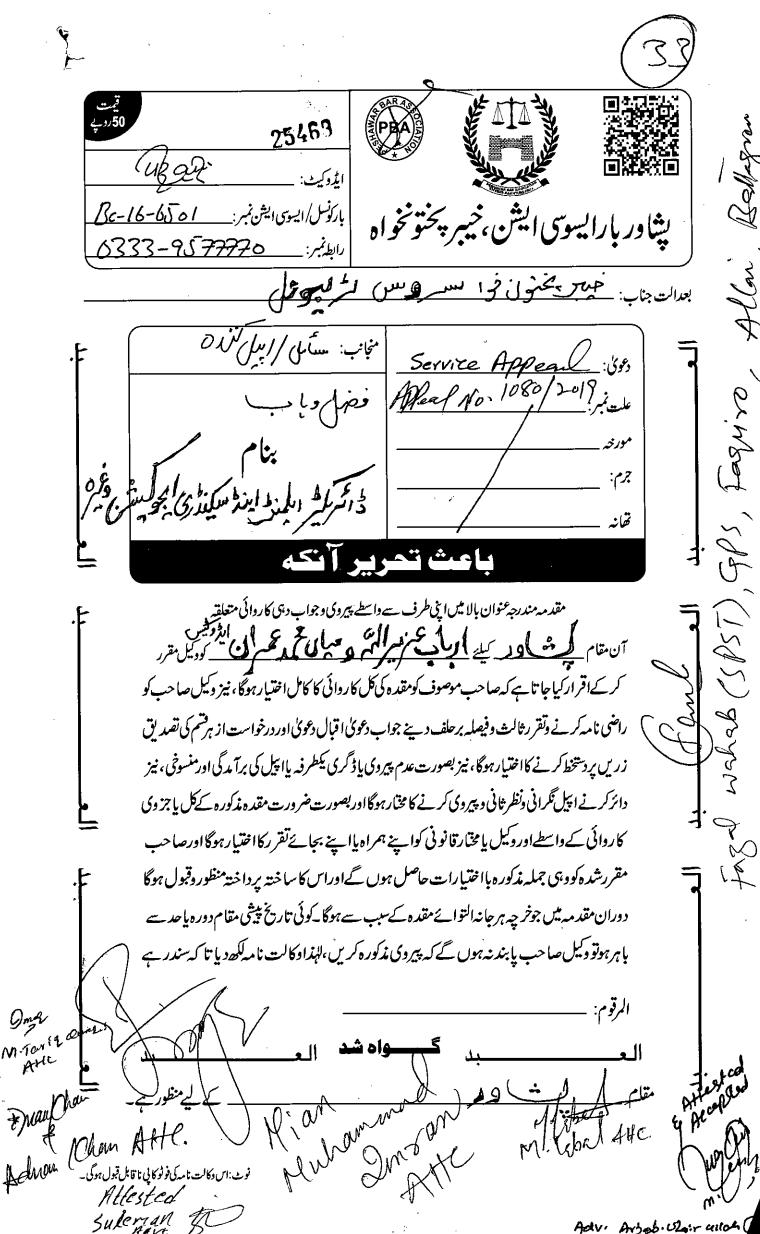
Copy of the above is forwarded to the:

- Director, Elementary & Secondary Education Department, G.T. Road, PESHAWAR
- Deputy Commissioner concerned
- iii. District Accounts Officer concerned
- iv. District Monitoring Officer concerned

 v. Principal/Headmaster/Headmistress/DDEO/SDEO concerned for necessary action under unimation to this office within 7 days.
- VI. Fazul Wahab, Senior PST, GPS FAQIRO@(EmisCode:26601) HUTAL BATHKOOI BATTAGRAM

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BEFORE THE HONORABLE PESHAWAR HIGH COURT PESHAWAR

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Fazal Wahab (SPST), Government Primary School Fagiro, Allai, Di

VS

- 1. Chairman, National Accountability Bureau (NAB), Islamabad
- Director General, National Accountability Bureau (NAB), Khyber Pakhtunkhwa
- 3. <u>Naeemullah Mehsud (Investigation Officer)</u>, National Accountability Bureau (NAB) Khyber Pakhtunkhwa Peshawar
- 4. <u>Director</u>, Elementary & Secondary Education, Khyber Pakhtunkhwa Peshawar
- 5. <u>District Education Officer (DEO)</u>, District Battagram, Khyber Pakhtunkhwa

WRIT PETITION UNDER ARTICLE 199 OF THE CONSTITUTION OF ISLAMIC REPUBLIC OF PAKSITAN 1973

The petitioner is pleased to beseech before this Honorable Court as under;

- 1. That Reference No. 07/2017 in pending adjudication in the Honorable Accountability Court-II Peshawar against one "Ayaz Qureshi & Others" where the petitioner is at serial no. 08 of the list of accused/beneficiaries". The allegation against the petitioner is of being a "Ghost Employee" of the education department. (Copy of the Extracts of Relevant Part of the Reference is attached as F/A)
- 2. That being the employee of the education department, the petitioner was appointed on 06/08/2008 as "PST" in the

education sector in district "Battagram". It is also added that after serving for more than seven years, his appointment order was declared "Fake & Bogus" due to which the petitioner filed service appeal no. 572/2017 in the Worthy Service Tribunal Peshawar KP which was allowed vide dated: 12/04/2018 with the direction to the Respondent No. 04 & 05 qua de-novo inquiry. (Copy of the Null & Void Order, Service Appeal to the Worthy Tribunal and Judgment Dated: 12/04/2018 is attached as F/B)

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- 3. That the Respondent No. 05 conducted the de-novo inquiry and the petitioner was exonerated from the allegation and was reinstated vide order dated: 04/09/2018 with all back-benefits. (Copies of the Inquiry Report & Re-Instatement Order is attached as F/C)
- 4. That after getting finality after the order passed by the Respondent no. 05, the <u>petitioner started serving at "GPS Faqiro, Tehsil Allai & District Battagram" which is evident from the attendance register and workshop conducted by PITE (Provincial Institute of Teachers Education). (Copy of the Attendance Register & PITE Workshop Attendance is attached as F/D)</u>
- 5. That the petitioner being a lawful civil servant, after proper exoneration in the enquiry conducted by the Respondent No. 05 on the direction of the Worthy Service Tribunal Peshawar, filed application u/s 265-K before the Learned Accountability Court-II Peshawar for his acquittal on 25/10/2018 but soon after, storm in the tea cup emerged when the Respondent no. 05 started harassing the petitioner on one pretext or the other by taking the plea that Respondent No. 03 is annoyed by the re-instatement order of the petitioner by saying that it was un-lawful because already, the reference is pending before the Learned Accountability Court.
- 6. That with the flow of time, the irony of fate faced by the petitioner when excess of jurisdiction with un-lawful authority exhibited by the Respondent No. 03 (Investigation Officer), (Naeemullah Mehsud is the Investigation Officer pertaining to the Reference No. 07/207), by summoning the Respondent No. 05 to



(3)

the NAB Office Peshawar on 05/11/2018 & 06/11/2018 and directed him to cancel the reinstatement order dated: 04/09/2018 pertaining to which an office order was issued on 08/11/2018. (Copy of the Office Order Dated: 08/11/2018 is attached as F/E)

- 7. That feeling aggrieved, the petitioner submitted applications and appeal to the Respondent No. 04 as well as the Deputy Commissioner, Battagram but no heed has been paid. (Copy of the Applications & Appeal is attached as F/F)
- 8. That feeling peeved and deeply aggrieved due to the un-lawful acts of the Respondents, the Petitioner approaches this Honorable Court on the following grounds inter-alia;

GROUNDS:

- A. That the act of the Respondent No. 03, 04 and 05 is un-lawful, excess of jurisdiction, of no legal effect and violation of the Article 04 of the Constitution of Islamic Republic of Pakistan 1973.
- B. That it is a probity that NAB does not have the mandate to intervene in the departmental proceedings and cannot force, compel and coerce any department as well as any departmental official to act in any particular way or issue any order or notification.
- C. That the NAB Ordinance, 1999 as well as any other statute does not provide un-bridled powers to the NAB authorities to act as the competent authority of any department or intervene in their business except in accordance with law. The preamble of the NAB Ordinance 1999 is very much clear about the functions and authorities of the bureau which provides detection, investigation and prosecution. Reference can be made to 2013 PCrII 974.

EXAMINER Peshawar High Court

- D. That in fact, as per the mandate of Rule 14 (6), KP (E&D) Rules, 2011, even the enquiry committee was directed to conduct inquiry afresh which was complied with and recommendations were submitted on 2/08/2018 on which the competent authority issued the reinstatement order resulted in finality of the issue in question but still under the suppression and coercion of Respondent No. 03, the order was again taken back which is nullity in the eye of law.
- E. That it is also indispensable to submit that the impugned order issued by the Respondent No. 05 on the direction of Respondent No. 03 does not hold any water because once, the de-novo inquiry was directed by the competent court of law (Service Tribunal) to be conducted and after such de-novo conduction, when a person is exonerated and such gets finality, then the competent authority who issued such order becomes "Functus Officio" and he is un-authorized to take back such order but in this case, the impugned letter issued by the Respondent No. 05 is against the mandate of law and rules and sheer violation of the fundamental rights of the petitioner.
- F. That the <u>de-novo</u> inquiry was conducted on the <u>direction of the competent court i.e. Service Tribunal</u> which cannot be <u>declared</u> without lawful authority and un-lawful.
- G. That the impugned letter very conspicuously says about the un-lawful pressure and coercion poured over the Respondent No. 05 which cannot be covered by any law hence, tantamount to violation of the fundamental rights of the petitioner.
- H. That any <u>other</u> grounds can be raised at the time of arguments.



PRAYER:

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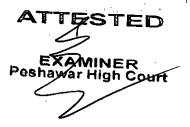
In light of the foregoing submissions, it is therefore, most convivially and humbly prayed that on acceptance of the instant writ petition, this Honorable Court may graciously be pleased to;

- 1. Declare the interference of the Respondent No. 03 (Investigation Officer, NAB) in the official work being stepping into the shoes of the Respondent No. 04 & 05 by pouring undue influence and coercion to restrain/stop the petitioner from the performance of his duties as "SPST (Senior Primary School Teacher) at Government Primary School, Faqiro, Tehsil Allai & District Battagram" as un-lawful, void ab-initio, of no legal effect, Coram non judice, violation of the fundamental rights of the petitioner as well as against the spirit of the "National Accountability Ordinance, 1999"
- 2. <u>Declare</u> the impugned Office Order Dated: 08/11/2018 issued by Respondent No. 05 based on the un-lawful coercion and influence used by the Respondent No. 03 as against the mandate of law, rules, of no legal effect, passed without lawful authority and having no legal protection and be set-aside



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- 3. <u>Direct</u> the Respondent No. 04 & 05 to follow the mandate of law and rules and to comply with the re-instatement order issued vide 04/09/2018 after conduction of regular inquiry as per the direction of the Worthy Pakhtunkhwa Service Tribunal keeping in view the fact that the Respondent No. 04 has become "Functus Officio" after issuance of re-instatement order under the mandate of Rule 14(3) of the Khyber Pakhtunkhwa (Efficiency & Discipline) Rules, 2011
- 4. <u>Direct</u> the Respondent No. 01 & 02 to initiate departmental/disciplinary proceedings against the Respondent No. 03 for his un-professional attitude to use un-lawful coercion and undue influence by poking his nose into the official work and compelling the Respondent No. 04 & 05 to declare the re-instatement order of the petitioner as "null & void"
- 5. Any <u>other</u> relief may also be awarded in favor of the petitioner against the Respondents



JUDGMENT SHEET PESHAWAR HIGH COURT, PESHAWAR JUDICIAL DEPARTMENT

W.P. No.5893-P/2019

Fazal Wahab

Vs.

Chairman, National Accountability Bulk (NAB), Islamabad and 04 others

JUDGMENT

Date of hearing 19.02.2020

Mian Muhammad Imran, Advocate, for the petitioner.

Muhammad Riaz Mohmand, ADPG, for the respondent-NAB.

IJAZ ANWAR, J. Fazal Wahab, petitioner herein, through the instant Constitutional petition under Article 199 of the Constitution of Islamic Republic of Pakistan, 1973, has prayed for the following relief:-

"1. Declare the interference of the respondent No.03 (Investigation Officer, NAB) in the official work being stepping into the shoes of the respondent No.04 and 05 by pouring undue influence and coercion to restrain/stop the petitioner from the performance of his duties as SPST (Senior

EXAMINER Peshawar High Court

Primary School Teacher) Government Primary School, Fagiro, Tehsil Allai and District Battagram" as unlawful, void abinitio, of no legal effect, coramnon-judice, violation of the fundamental rights of the petitioner as well as against the the "National spirit of Accountability Ordinance, 1999.

- 2. Declare the impugned Office Order dated 08.11.2018 issued by the respondent No.05 based on the unlawful coercion and influence used by the respondent No.03 as against the mandate of law, rules, of no legal effect, passed without lawful authority and having no legal protection and be set-aside.
- and 05 to follow the mandate of law and rules and to comply with the re-instatement order issued vide dated 04.09.2018 after conduction of regular inquiry as per the direction of the worthy Khyber Pakhtunkhwa Services Tribunal keeping in view the fact, that the respondent No.04 has become "Functus Officio" after issuance of the reinstatement order under the mandate of Rule 14(3) of the Khyber Pakhtunkhwa



EXAMINER Peshawar High Court (Efficiency & Disciplinary) Rules, 2011.

- 4. Direct the respondent No.01 and02 to initiate departmental/disciplinary proceedings against the respondent No.03 for his unprofessional attitude to use unlawful coercion and undue influence by poking his nose into the official work and compelling the respondent No.04 and 05 to declare the reinstatement order of the petitioner as "null and void".
- 5. Any other relief may also be awarded in favour of the petitioner against the respondents.
- 2. Facts, in brief, leading to the instant writ petition are that petitioner in the year, 2008 was appointed as Primary School Teacher in the respondent-Education Department. After serving for more than seven years, the petitioner's appointment order was cancelled by declaring it as fake and bogus vide Office Order dated 09.12.2016, issued by the District Education Officer (M)Battagram. Being aggrieved from the aforesaid order, petitioner called

question it in appeal before the Khyber Pakhtunkhwa Services. Tribunal, Peshawar. The aforesaid appeal was allowed vide judgment and order dated 12.04.2018, with the direction to the respondents No.4 and 5 to conduct a denovo inquiry within a period of ninety days. Accordingly, respondent No.5 conducted a de-novo inquiry, as a result of which, petitioner was exonerated from the charges/allegations leveled against him and accordingly, was reinstated in service. It has further been averred in the petition that a Reference No.07/2017 has been filed by the NAB authorities in the learned Accountability Court-II, Peshawar against one "Ayaz Qureshi and others", wherein, petitioner has also been named as accused and same is pending adjudication before it. After his reinstatement, petitioner filed an application under Section 265-K before the learned Accountability Court, thereafter, respondent No.5 started

harassing him by taking the plea that his re-instatement order is unlawful. At the same time, on 05.11.2018 06.11.2018, respondent No.5 summoned the respondent No.3 at the NAB Office, Peshawar and gave a direction to him to cancel the reinstatement order of the petitioner and accordingly, the reinstatement order was cancelled. Being aggrieved, petitioner filed applications and appeal to the respondent No.4 and as well to the Deputy Commissioner, Battagram for the redressal of his grievance, but all in vain. Hence, this writ petition.

the petition in hand, comments were called from the respondents No.1 to 3, who furnished the same accordingly. They, in their comments, submitted that petitioner is a ghost employee who connived with the main accused No.01 to 05 of Reference No.07/2017, pending before the learned Accountability Court-

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II, Peshawar, by providing copies of their CNIC and bank accounts, thereby, enabling them to embezzle a huge amount in the garb of salaries of ghost employees and as such, committed the offence of corruption and corrupt practices as defined in Section 9(a)(iv)(xii) of National Accountability Ordinance, 1999. It is further averred that petitioner in connivance with accused Ali Rehman and others have frequently withdrawn salaries without genuine appointment orders and performing duties. His service book is also factitious. The concerned Department also conducted an inquiry in the matter and resultantly, petitioner was declared as ghost employee. It is further submitted that petitioner has never been selected/appointed by the Departmental Selection Committee as Primary School Teacher and his appointment order is fake and factitious as the diary and dispatch number does not tally with the



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PEXAMINER Peshawar High Court

appointment order. Thus, his reinstatement order has rightly been cancelled by the respondent-Education Department; as such, the instant writ petition, being meritless, deserves to be dismissed forthwith.

- 4. Arguments heard and record perused.
- petitioner has been charged by the respondent-NAB as ghost teacher and a NAB Reference is also pending trial before the learned Accountability Court at Peshawar against him. The record further transpires that petitioner was proceeded on the ground of obtaining appointment by committing fraud, as such, his appointment order was declared as null and void by the District Education Officer (M), Battagram vide Office Order dated 09.12.2016.
- 6. The petitioner filed an appeal before the Khyber Pakhtunkhwa Services
 Tribunal, Peshawar against the aforesaid

EXAMINER Peshawar High Court

order, which was allowed vide judgment and order dated 12.04.2018, accordingly, he was reinstated in service with a direction to the respondents to conduct a de-novo inquiry within a period of ninety days. The Departmental Authority, while complying with the judgment and order of the Khyber Pakhtunkhwa Services Tribunal vide Office Order dated 28.05.2018, reinstated the petitioner in service and further direction was issued for the de-novo inquiry. The inquiry Committee, so constituted, conducted the de-novo inquiry and gave the following recommendations regarding the

Recommendations:-

petitioner:-

Since the said teacher has already been re-instated, the Committee recommends that:-

- 1. The said teacher should be paid full back benefits w.e.f. 16.01.2015 upto dated.
- 2. Necessary entries should be made in his service book and

EXAMINER Pashawar High Court

be attested from the DDO concerned.

- 3. His service for various years should be re-verified.
- 7. The competent authority, while accepting the recommendations of the Inquiry Committee, reinstated the petitioner in service vide order dated 04.09.2018, with all back benefits. Interestingly, the NAB Authorities called upon the appointing authority at the office of NAB, Peshawar and upon their direction, the reinstatement order of the petitioner was cancelled vide Office Order dated 08.11.2018 by the District Education Officer (M), Battagram.
- 8. Learned counsel, representing the respondent-NAB, was asked to justify that under what authority, respondent-NAB can interfere with the departmental matters of the Education Department; however, no satisfactory response was given to this query of the Court.
- 9. There is no cavil with the proposition that the Departmental



EXAMINER Peshawar High Court

proceedings and criminal proceedings can go side by side, however, direct interference of the respondent-NAB Authorities in forcing the District Education Officer (M), Battagram for the removal of petitioner from service, in no way, could be appreciated or sustained. If there is any charges/allegations against the petitioner regarding his misconduct, he, being employee of the Education Department, can only be proceeded under the Khyber Pakhtunkhwa Efficiency & Disciplinary Rules, 2011; while, for the criminal charges, he can be tried before the learned Accountability Court, where the charges are to be proved or otherwise, as the case may be. In the instant petitioner case, proceeded Departmentally and already exonerated from the charges, leveled against him, as such, he was rightly reinstated in service by the Education Department. Thus, the direction of the NAB authorities Education to the

EXAMINER Peshawar High Court

Department for cancellation of reinstatement order of the petitioner and recovery of his salaries is uncalled for and stands struck down.

10. For the reasons stated hereinabove, this writ petition is allowed. Consequently, the impugned order dated 08.11.2018 passed by the District Education Officer (M), Battagram is declared illegal, without lawful authority and a result of undue influence from the respondent-NAB, as such, not sustainable under the law.

Announced Dt:19.02.2020

Senior Puisne Judge

Judge

(DB) Hon'ble Mr. Justice Oaiser Rashid Khan and Hon'ble Mr. Justice liaz Anwar

.Muhamamdallah:

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