Sr."	Date of	Order or other proceedings with signature of Judge or Magistrate
No	order/	
	proceeding.	
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···		
		BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL
		Service Appeal No. 333/2016
		Date of Institution 28.03.2016 Date of Decision 06.10.2017
,		Tariq Nawaz Ex-Sub Engineer Public Health Engineering Division bannu. R/O House No. 519/E Bank Street Bannu City.
		Appellant
()		1. The Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar.
. T		2. The Secretary, Public Health Engineering Department, Government of Khyber Pakhtunkhwa Civil Secretariat, Peshawar.
	,	3. The Chief Engineer (South), Public Health Engineering, Khyber Pakhtunkhwa, Peshawar
	06.10.2017	JUDGMENT
		MUHAMMAD HAMID MUGHAL, MEMBER: - Learned
		counsel for the appellant and Mr. Muhammad Jan, Deputy District
		Attorney on behalf of the official respondents present.
	٠,	2. This single judgment in the above captioned appeal, shall also
		dispose of appeals (1) bearing No. 331/2016 filed by Noman Ullah
,-~,		Stenographer PHED (2) bearing No. 332/2016 filed by Ishtiaq
		Ahmad Sub-Engineer PHED (3) bearing No. 366/2016 filed by

Ashfaq Ahmad Sub-Engineer PHED (4) bearing No. 379/2016 filed by Shah Khalid Steno typist PHED against the respondents being identical in nature, arising out of the same law, facts and circumstances.

- The appellant has filed present appeal u/s 4 of Khyber Pakhtunkhwa Service Tribunal Act-1974 against the respondents and challenged therein order dated 14.02.2014 whereby the appellant was terminated from service on the ground that he was illegally appointed and there is no justification to retain him in the service of PHED.
- 4. Brief facts of the case are that the appellant was offered post of Sub-Engineer (BPS-11) vide order dated 21.10.2008 of the Chief Engineer Public Health Engineering Department Khyber Pakhtunkhwa Peshawar.
- 5. On 15.01.2014 during the hearing of C.Ps No. 2026 & 2029 of 2013, the august Supreme Court of Pakistan directed Chief Engineering Public Health Engineering Department Khyber Pakhtunkhwa to finalize the action against illegal appointees in his department within one month and submit his report through registrar of the august Supreme Court.
- 6. On 21.01.2014 Show Cause Notice was issued to 25 Sub-Engineers, 01 Senior Scale Stenographer, 06 Steno-typists and 02 Data Entry Operators, including the appellant regarding their illegal appointments and vide order dated 14.02.2014 the appellant was terminated from the post of Sub-Engineer with immediate effect on

(X) ov.

the ground that he was illegally appointed. The appellant preferred departmental appeal against his termination order but received no response. The appellant than filed appeal before this Tribunal and this Tribunal vide common judgment dated 30.12.2015 passed in appeals 31 in number, remit the case of the appellant to the appellate authority of the Department, without interfering in the impugned order dated 14.02.2014 and issued directions for the decision of departmental appeal strictly in accordance with law/rules considering merits and fulfilling the requirement of opportunity of personal hearing. Resultantly opportunity of hearing was given to the appellant and order dated 03.03.2016 by the appellate authority was issued whereby the departmental appeal of the appellant was dismissed also on the ground that his appointment his appointment was affected as a consequence of production of politically motivated list by the then Political Secretary to Chief Minister and that too, in sheer violation of the provisions contained in the K.P Civil Servants Act, 1974 and the rules made there-under. Resultantly the appellant filed the present service appeal.

7. Learned counsel for the appellant argued that the termination order dated 14.02.2014 as well as the order of the appellate authority dated 03.03.2016 are against the law, facts, and norms of justice on the ground that the appellant possesses the required qualification. Further argued that the appellant was appointed by the competent authority after the fulfillment of all the codal formalities. Further argued that after appointment the appellant has accrued

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vested right and therefore cannot be terminated and thereby allowed to suffer hardship. Learned counsel for the appellant stressed for the setting aside of the impugned orders and reinstatement of the

On the other hand learned Deputy District Attorney opposed the present appeal, controverted the arguments of the learned counsel for the appellant and defended the impugned orders on the grounds mentioned therein. Further argued that the appellant was appointed illegally on political considerations. Further contented that the post earlier occupied by the appellant has now been filled, upon the recommendation of Public Service Commission on merits. Further argued that some other affectees/illegal appointees also took part in the examination held by Public Service Commission and few

10. Arguments heard. File perused.

of them also succeeded to re-occupy their posts.

due to political pressure etc.

appointed, were not advertised at all in the newspapers rather the then Chief Minister of Khyber Pakhtunkhwa provided a list of applicants through his political secretary for appointments against such posts by the departmental authority and in the said list the name of the appellant is also mentioned. The appellant has also not name of the appellant is also mentioned. The appellant has also not name of the appellant is also mentioned. The appellant was not made on the basis of eligibility cum merit criteria but otherwise not made on the basis of eligibility cum merit criteria but otherwise

٠,

appellant.

- 12. It may also be mentioned that neither the appointment was made in accordance with recruitment procedure applicable to the district cadre post, nor through the recommendation of Public Service Commission.
- 11. It is settled principle that all the appointments to the Government Institutions must be based on a transparent/fair process within the parameter of its applicable rules, regulation etc, but the fact remains that the appointment of the appellant was not made in the prescribed manner.
- 12. The argument on behalf of learned counsel for the appellant that he met the requisite qualification for the post and as such rightly appointed has no force in it as other persons having requisite qualification and might have been more meritorious were kept out of the whole process of the recruitment.
- 13. It may also be mentioned that twenty three (23) identical nature appeals of other illegal appointees in the Public Health Engineering Department have already dismissed by this Tribunal.
- 14. Learned counsel for the appellant could not differentiate/distinguish his case from that other cases/appeals already been dismissed by this Tribunal.



present appeal and in the connected appeals. Consequently the present appeal and the connected appeals as mentioned in Para-2 of this judgment are dismissed. Parties are left to bear their own costs. File be consigned to the record room after its completion.

Dan.

(MUHAMMAD HAMID MUGHAL)

(AHMAD HASSAU)

 $\frac{10.10.2017}{\Lambda}$

19.09.2017

Learned counsel for the appellant present. Learned Deputy District Attorney alongwith Muhammad Siddique, Admn. Officer for the respondents present. Counsel for the appellant seeks adjournment. Adjourned. To come up for arguments on 06.10.2017 before D.B.

(Executive)

(Judicial)

16.10.2017

Learned counsel for the appellant and Mr. Muhammad Jan, Learned Deputy District Attorney for the respondents present. Vide separate judgment of today of this Tribunal placed on file, the present appeal and the connected appeals are dismissed. Parties are left to bear their own costs. File be consigned to the record room.

<u>ANNOUNCED</u>

6.10.2017

นี้mad İ-lassan)

Member

(Muhammad Hamid Mughal)

Member

11.04.2017

Counsel for the appellant present. Mr. Muhammad Yasin, Superintendent alongwith Mr. Muhammad Adeel Butt, Additional AG for respondents also present. The present appeal was partially heard by D.B comprising of Chairman and Mr. Muhammad Amin Khan Kundi Learned Member (Judicial) but today the said D.B is not available. The office is directed to put up the instant appeal before a D.B in which both the above mentioned officers are sitting. To come up for arguments on 08.05.2017 before D.B.

(AHMAD HASSAN) MEMBER (MUHAMMAD AMIN KHAN KUNDI) MEMBER

10. 09.08.2017

Appeal bearing No. 379/2016 was fixed for final hearing before this D.B for today. Reader of this court produced the file of instant appeal today being connected one and stated that the file was misplaced earlier. Learned counsel for the appellant present. Seeks adjournment. Adjourned. To come up for arguments alongwith connected appeal on 18.08.2017 before D.B.

(Muhammad Amin Khan Kundi) Member

(Muhammad Hamid Mughal) Member

18.08.2017

Counsel for the appellant and Mr. Muhammad Jan, DDA alongwith Mr. Muhammad Siddique, Admn. Officer for the respondents present. Counsel for the appellant seeks adjournment. Adjourned. To come up for arguments on 19.09.2017 before the D.B.

Member

Chairmanky

Counsel for the appellant and Addl: AG alongwith Mr. M. Yaseen, Supdt for respondents present. Rejoinder submitted. To come up for arguments on 28.03.2017.

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(PIR BAKHSH SHAH) MEMBER

(ABDUL LATIF) MEMBER

28.03.2017

Counsel for the appellant, Additional AG and Senior Government reader alongwith M/S Aftab Ahmed, A.O & Muhammad Yasin, Superintendent for the respondents present. Arguments partially heard. To come up for remaining arguments on 29.03.2017 before this D.B.

M ff Merbber

Chairman

29.03.2017

Counsel for appellant, Additional AG & Senior Government Pleader alongwith Mr. Aftab Ahmed, A.O & Mr. Muhammad Yasin, Superintendent for respondents present. Learned Additional AG requested for adjournment. Adjourned for remaining arguments to 11.04.2017 before D.B.

W H Member

Charman

Counsel for the appellant present. Learned counsel for the appellant argued that Identical appeals No. 290, 291, 292 of 2016 have already been admitted to regular hearing and requested that this appeal may also be admitted to regular hearing.

Security & Process Fee

Points urged need consideration. Admit. Subject to deposit of security and process fee within 10 days, notices be issued to the respondents for written reply/comments for 01.06.2016 before S.B.

Chairman

01.06.2016

Counsel for the appellant, M/S Muhammad Yaseen, Supdt. Muhammad Ali Supdt and Kamran Shahid, Asstt. alongwith Addl. AG for the respondents present. Requested for adjournment. To come up for written reply/comments on 10.08.2016 before S.B.

Charman

10.08.2016

Clerk to counsel for the appellant and Mr. Muhammad Yaseen, Supdt alongwith Addl: AG for respondents present. Written reply submitted on behalf of respondents No.2 and 3. The learned Addl: AG relied on the same on behalf of respondent No.1. The appeal is assigned to D.B for rejoinder and final hearing on 14.11.2016.

Form- A FORM OF ORDER SHEET

Court of	
	•
Case No.	333/2016

	Case No	333/2016
S.No.	Date of order Proceedings	Order or other proceedings with signature of judge or Magistrate
1	2	3
1	31.03.2016	The appeal of Mr. Tariq Nawaz presented today by Mr.
	•	Ijaz Anwar Advocate may be entered in the Institution Register and put up to the Worthy Chairman for proper order please.
		REGISTRAR -
2	01-04-2016	This case is entrusted to S. Bench for preliminary hearing to be put up thereon $13-04-2016$
		CHAIRMAN
•		
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	+	

BEFORE THE KHYBER PAKHTUNKHWA, SERVICE TRIBUNAL, PESHAWAR

		Respondents
Government of Khyber Pakhtunkhwa etc		•
	Versus	
Tariq Nawaz		Appellant
Appeal No. <u>33.3-</u> /2016	·	

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5	Copy of E&A Department, advice dated 30-01-2014	"C"	13
. 6	Copy of order dated 14-02-2014 and departmental	"D"	14 to 21
7	Copy of act of 2009	"E"	22 to 23
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Through

Ijaz Anwar

Advocate, Supreme Court of

Pakistan

Jaco 31-3-2016

Sajid Amin

Yousaf Khan Advocate High Court, Pest

BEFORE THE KHYBER PAKHTUNKHWA, SERVICE TRIBUNAL, PESHAWAR

Appeal No.	333	/2016

Tariq Nawaz S/O Ameer Nawaz Khan,

(Sub Engineer, Public Health Engineering division Bannu) R/O H No. 519/E Bank Street Bannu City.

eavery colvies
Mary No 313
Cared 31-3-20/6

...... Appellant

VERSUS

- Government of Khyber Pakhtunkhwa through Chief Secretary,
 Civil Secretariat, Peshawar
- 2. Secretary

Public Health Engineering Department, Government of Khyber Pakhtunkhwa, Peshawar

3. Chief Engineer (South)

Public Health Engineering Department,
Government of Khyber Pakhtunkhwa, Peshawar

...Respondents

APPLEAL U/S 4 OF THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL ACT, 1974

AGAINST THE ORDER DATED 14-02-2014 VIDE WHICH THE SERVICES OF THE

APPELLANT HAVE BEEN TERMINATED.

PRAYER IN APPEAL

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ON ACCEPTANCE OF THIS APPEAL, THE IMPUGNED ORDER DATED 14-02-2014 OF THE RESPONDENTS MAY KINDLY BE DECLARED AS ILLEGAL, UNLAWFUL, ARBITRARY AND VOID AB INITIO AND THE APPELLANT MAY KINDLY BE REINSTATED INTO HIS SERVICE WITH ALL BACK BENEFITS.



The Appellant humbly submits as under:-

- That the appellant, being duly qualified, after going through the required procedure, was appointed as Sub Engineer (BPS-11) vide appointment order dated 21-10-2008 on the terms and conditions mentioned therein.
 (Copy of the Educational documents & order is annexed as Annexure-A).
- 2. That the appellant was serving the department to the best of his abilities and to the satisfaction of his superiors when all of a sudden he was issued with a back dated joint show cause notice by the Respondent No. 3. The plea raised in the show cause notice was that some adhoc employees approached the August Supreme Court of Pakistan for the reinstatement/ regularization of their service and their petition having no weight was dismissed. Afterwards they filed appeal in the August Supreme Court of Pakistan against the decision of Peshawar High Court. During the pendency of the said petition, the Counsel for those petitioners maintained that his clients were removed from service while others were left, to which the then Chief Engineer(Respondent No.3) had replied falsely that the cases of those appointees are underway, but in fact no case against any appointee was underway by that time. The Apex Court directed to finalize action and submit a report to that effect.

(Copies of the verdict of the Apex court dated 15.01.2014 is annexed as Annexure-B).

3. On arrival of the aforesaid judgment of the Apex court, the respondents sought guidance from the E & A department for further course of action vide letter No. SO (Estt) PHED/1-9/2012-13 dated 22-01-2014. In response, the E&A department vide letter No. SOR-V(E&AD)/15-3/09 dated 30-01-2014 advised that necessary action be initiated against the officers who were involved in the appointment after conducting proper inquiry into the case. It was binding upon the respondents to act upon the advice of the E&A department, where they instead of acting upon the advice, terminated the sound of the E&A department, where they instead of acting upon the advice, terminated the sound of the E&A department.

appellant without fulfillment of legal requirements of inquiry etc to establish the charges against the appellant which is not only a formality but a mandatory requirement of law. (Copy of letter No. SOR-V (E&AD)/15-3/09 dated 30-01-2014 is annexed as annexure-C).

4. That in the garb and misleading statement and verdict before the Apex court, the appellant was issued the alleged back dated show cause notice, although the same was never mandated. In reply to show cause notice, the respondent No.3 was requested to extend time for him to file a reply, but the respondent No. 3, was determined with all malafide to terminate the appellant among others unlawfully, terminated the appellant vide dated 14-02-2014.

(Copy of order dated 14-02-2014 and application for time extension to show cause is annexed as Annexure-D).

- 5. That in this connection, reference is made to the act, passed by the provincial Assembly on 24th October, 2009 vide No. PA/NWFP/FP/Bills/2009/38472 vide which services of all contract and adhoc employees appointed up-to 31-12-2008 were regularized. Since the services of the appellant stand regularized under the said act, therefore, his services cannot be terminated in such a harsh and unlawful manner i.e. without proper inquiry, charge sheet/ statement of allegations and opportunity of personal hearing. (Copy of the act is annexed as Annexure-E).
- 6. That as regards, the directions of the August Supreme court of Pakistan, the then Chief Engineer (South) PHED himself made a statement before the Supreme Court and then made direction of the Supreme Court basis for the impugned action against the appellant while incorrectly interpreting and applying the general order of the Apex court with regard to illegal appointments in the department upon the appellant. In this connection a reference is made to the order passed by the Hon'ble Supreme Court of Pakistan dated 28-04-2014 in CP No. 551/2004 wherein the Apex court itself has clarified/interpreted its direction in the following words "Apprehension

(4)

of the petitioner is misconceived. In the event of filing appeals, the service tribunal shall decide the appeal as mandated in law".

- 7. That the appellant submitted his departmental appeal, however, it was not responded, hence the appellant approached the Hon'ble Peshawar High Court Peshawar in W.P. No. 615-P/2014 who vide its order dated 26-02-2014 observed that the instant petition relates to the terms and condition of service, therefore, the appellant should seek his remedy before proper forum, the W.P. was dismissed accordingly. (Copy of W.P. order dated 26.02.2014 is annexed as Annexure-F)
- 8. That feeling aggrieved, the appellant moved the August Supreme Court through a civil petition, but the August Supreme Court directed the appellant to approach this Hon'ble Tribunal which shall decide the appeal as mandated in law.

(Copy of the order in C.P No. 551/2014dated 28-04-2014 is annexed as Annexure-G).

9. That the appellant approached this Hon'ble tribunal through a service appeal No. 795/2014 which appeal was remanded through order dated 30-12-2015 with the observations that the departmental appeal be decided within two months.

(Copy of appeal and order dated 30-12-2015 is annexed as Annexure-H).

10. That while dealing with the departmental appeal, all the 31 appellants including the present appellant were got assembled in a hall and they were told by the respondent No.2 that all his sympathies lie in favour of the appellants and he is going to restore them, but despite all stated above, their appeals were dismissed vide order dated 03-03-2016. It is worth to mention here that the respondent No. 2 disclosed during the interview that there is huge pressure upon him by the Minister for PHE not to restore the appellants even if they deserve re-instatement.



(Copy of order No. SO(Estt)/PHED/1-90/2013-14.Vol-II dated 03-03-2016 is annexed as Annexure-I).

11. That Appellant feeling aggrieved of the order dated 14-02-2014 and 03-03-2016 prefers this Appeal, *inter alia*, on the following:

GROUNDS OF APPEAL

- A. That the impugned orders of the respondents are against the law on the subject, illegal, void ab intio and arbitrary, hence liable to be struck down.
- B. That the impugned termination(s) is the result of discrimination and against the fundamental rights guaranteed under the constitution of the Islamic Republic of Pakistan, 1973, hence liable to be set aside.
- C. That the impugned orders of the respondents is the sheer violation of article, 25 of the Constitution of the Islamic Republic of Pakistan, 1973, hence liable to be set aside.
- D. That the impugned orders of the respondents are against the spirits of the natural justice, hence untenable.
- E. That there is great malafide on the part of the respondents in terminating the appellant, hence the same needs setting aside.
- F. That the termination of the appellant is based on the misconceived judgment of the August Supreme Court, of Pakistan and the said judgment never mandated the termination of the appellants, hence termination of the appellant is nullity in the eyes of law.
- G. That the August Apex court was mislead by the department, hence all the proceedings against the appellant are in violation of the order of the Apex court, law of the land and natural justice, hence liable to be set aside.

- H. That the appellant has served the department for almost five years with zeal and dedication and has got vested rights and the termination of services at the one stroke of pen is unjust, unfair, arbitrary, unlawful, hence liable to be set aside.
- I. That the impugned termination order(s) is against the principles of locus poenitentiae, hence liable to be struck down.
- J. That any other ground not specifically raised herein may be allowed at the time of arguments

It is therefore, most humbly prayed that on acceptance of this appeal, the impugned order dated 14-02-2014 of the respondents may kindly be declared as illegal, unlawful, arbitrary and void ab initio and the appellant may kindly be reinstated into his service with all back benefits

Through

Ijaz Anwaŕ

Appellant

Advocate, Supreme Court of

Pakistan

Sajid Amin

Yousaf Khan

Advocate High Court, Peshawar

Dated **3/**.03.2016

BEFORE THE KHYBER PAKHTUNKHWA, SERVICE TRIBUNAL, PESHAWAR

Appeal No/2016		
Tariq Nawaz		Appellant
	Versus	
Government of Khyber Pakhtunkhwa etc		
- -	•	Respondents

AFFIDAVIT

I, <u>Tariq Nawaz S/O Ameer Nawaz Khan</u>, (Sub Engineer, Public Health Engineering division Bannu) R/O H No. 519/E Bank Street Bannu City. do solemnly affirm and declare on oath that the contents of the accompanying appeal are true and correct to the best of my knowledge and belief and nothing has been concealed from this Hon'ble Tribunal.

Deponent

BEFORE THE KHYBER PAKHTUNKHWA, SERVICE TRIBUNAL, PESHAWAR

App	eal No		
Tari	q Nawaz		
	Appellant		
	Versus		
Gov	ernment of Khyber Pakhtunkhwa etc		
	Respondents		
	Addresses of the parties		
Addresses of the Appellant Tariq Nawaz S/O Ameer Nawaz Khan, (Sub Engineer, Public Health Engineering division Bannu) R/O H No. 519/E Bank Street Bannu City Addresses of the Respondents			
1.	Government of Khyber Pakhtunkhwa through Chief Secretary, Civil Secretariat, Peshawar		
2.	Secretary Public Health Engineering Department, Government of Khyber Pakhtunkhwa, Peshawar		
3.	Chief Engineer (South) Public Health Engineering Department, Government of Khyber Pakhtunkhwa, Peshawar Taria Appellant Through		
	Tillough		

Ijaz Anwar Advocate, Supreme Court of Pakistan

Sajid Amin

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Yousaf Khan
Advocate High Court, Peshawar

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Annexute

For Ao Sakub

OFFICE OF THE CHIEF ENGINEER
PUBLIC HEALTH ENGG: DEPARTMENT

No._____/ E – 4 /PHE

Dated Pesh: the ____/ 10 /2008.

OFFICE ORDER.

1

On the recommendation of the Department Selection Committee as per its meeting held on 13/08/2008, the competent authority is pleased to offer a post of Sub Engineer (BPS-11) to Mr. Tariq Nawaz Khan S/O Amir Nawaz Khan R/O House No.519/E Bank Strett Bannu City on the following terms and conditions:-

- 1) He will get pay at the minimum of BPS-11 (Rs.4115 275 12365) including usual allowances as admissible under the rule. He will also be entitled to annual increment as per existing policy.
- 2) He shall be governed by the NWFP Civil Servants Act 1973 and all the laws applicable to the Civil Servants and Rules made there under.
- .3) He shall, for all intents and purposes, be Civil Servant except for purpose of pension or gratuity. In lieu of pension and gratuity, he shall be entitled to receive such amount contributed by him towards Contributory Provident Funds (C.P.F) alongwith the contributions made by Government to his account in the said fund, in the prescribed manner.
- 4) His employment in the PHE Department is purely temporary and his services are liable to be terminated without assigning any reason at fourteen (14) days notice or on the payment of 14 days salary in lieu of the notice. In case he wishes to resign at any time, 14 days notice will be necessary or in lieu thereof 14 days pay will be forfeited.
- 5) He shall, initially, be on probation for a period of two years extendable upto 3 years.
- 6) He shall produce a medical certificate of fitness from Medical Superintendent, District HQ Hospital Chitral before reporting himself for duty to the Deputy District Officer WS&S Chitral, as required under the rules.
- 7) He has to join duty at his own expenses.
- 8) If he accepts the post of these conditions, he should report for duty to the Deputy District Officer WS&S Chitral within 14 days of the receipt of this offer and produce original certificates in connection with his qualifications, domicile and age.

CHIEF ENGINEER

Copy to the :Section Officer (E-II) W&S Department Peshawar.

2) Deputy District Officer WS&S Chitral.

3) District Accounts Officer Chitral.

4) Mr. Tariq Nawaz Khan S/O Amir Nawaz Khan R/O House No.519/E Bank Strett Bannu City

CHIEF ENGINEER

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Annexuse

For Ao Sakub

OFFICE OF THE CHIEF ENGINEER
PUBLIC HEALTH ENGG: DEPARTMENT

No._____/ E - 4 /PHE

Dated Pesh: the / 10/2008.

OFFICE ORDER.

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- .3) He shall, for all intents and purposes, be Civil Servant except for purpose of pension or gratuity. In lieu of pension and gratuity, he shall be entitled to receive such amount contributed by him towards Contributory Provident Funds (C.P.F) alongwith the contributions made by Government to his account in the said fund, in the prescribed manner.
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- 7) He has to join duty at his own expenses.
- 8) If he accepts the post of these conditions, he should report for duty to the Deputy District Officer WS&S Chitral within 14 days of the receipt of this offer and produce original certificates in connection with his qualifications, domicile and age.

CHIEF ENGINEER

Section Officer (E-II) W&S Department Peshawar.

Deputy District Officer WS&S Chitral.District Accounts Officer Chitral.

Copy to the :-

4) Mr. Tariq Nawaz Khan S/O Amir Nawaz Khan R/O House No.519/E Bank Strett Bannu City

CHIEF ENGINEER

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GOVERNMENT OF KHYBER PAKHTUNKHWA ESTABLISHMENT & ADMN: DEPARTMENT (REGULATION WING)

No.SOR-V(E&AD)/15-3/09 Dated 30th January, 2014

Τo

The Secretary to Govt. of Khyber Pakhtunkhwa, PHE Department.

Subject:

APPOINTMENT OF SUB ENGINEERS

Dear Sir.

I am directed to refer to your letter No.SO (Estt)PHED/1-90/2012-13 dated 22-1-2014 on the subject noted above and to state that the appointment promotion and transfer rules 1989 and recruitment policy of the Provincial Government is quite clear and the Department may look/examine the appointment of Sub Engineer in the light of the rules and policy of the Provincial Government and firm up their views for final decision and take necessary action if the appointment proved illegal and apprise the Supreme Court of Pakistan accordingly. Moreover the Department should also initiate disciplinary action against the officers who was/were involved in appointment of illegal Sub Engineer and brought him/them to the justice.

950A) 50(F)

Yours faithfully.

(SHABBIR AHMAD) SECTION OFFICER (REG-V)

In Wa

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Annexuse





OFFICE OF THE CHIEF ENGINEER (SOUTH) PUBLIC HEALTH ENGG: DEPARTMENT KHYBER PAKHTUNKHWA, PESHAWAR

No. 18 / E-4 /PHE, Dated Peshawar, the

 T_0

Mr. Tariq Nawaz s/o Amir Nawaz Sub Engineer P.H.Engg Division

Subject:

TERMINATION FROM SERVICE

Your recruitment in PHED made vide this office letter No.12/E-4 /PHE dated 21.10.2008 was illegal and unlawful due to non-fulfillment of codal formalities.

- Your appointment as a Sub Engineer has been reviewed on the direction of Supreme Court of Pakistan Order dated 15.01.2014 in the civil petition No.2026 and 2029 of 2013, Mushtaq Ahmad and Muhammad Nasir Ali and others. The Supreme Court of Pakistan directed the undersigned to finalize action against all illegal appointees within one month. In this regard direction of Establishment & Administration Department vide his No.SOR-V(E&AD)/15-3/2009 dated 30.1.2013 received through Secretary PHE Department Khyber Pakhtunkhwa Peshawar No.SO(Estt)/PHED/1-90/2012-13 dated 3.2.2014 record of the recruitment of Sub Engineer and other staff has been checked and found the following irregularities committed by the appointing authority in your appointment.
 - 1. Vacancies/posts of Sub Engineers were not advertized through news paper.
 - 2. Initial recruitment of Sub Engineers will continue to be made through recommendation of the Public Service Commission in light of S&GAD letter No.SOR-I (S&GAD)1-117 /91(c) dated 12.10.1993, in this case NOC was not obtained from Public Service Commission before issuance of your appointment order. A requisition for filling up these posts were not placed with Khyber Pakhtunkhwa Public Service Commission and you have not qualified test and interview conducted by the Public Service Commission during this period. As such your appointment without recommendation of the Public
 - 3. Approval from Administrative Secretary was not obtained by the appointing authority
 - 4. Departmental selection committee was not constituted by the Administrative Secretary.
 - 5. You have also failed to reply to the show cause notice issued vide this office No. 32/E-4 /PI-IE dated 21.01.2014 in your defense with in stipulated period.
 - 6. The above mentioned irregularities committed by the appointing authority in your appointment process prove that you were illegally appointed and there is no justification to retain you in the service of PHED. You are therefore terminated from

Copy forwarded to:

Chief Engineer (South)

1. The Secretary to Govt of Khyber Pakhtunkhwa Public Health Engg: Department Peshawar. 2. PS to Minister for Public Health Engg: Department Khyber Pakhtunkhwa Peshawar.

3. The Accountant General Khyber Pakhtunkhwa Peshawar.

4. The Chief Engineer (North) Public Health Engg: Department Peshawar. 5. The Chief Engineer (FATA) Works & Services Department Peshawar.

6. All Superintending Engineers/Executive Engineers in South/North P.H.Engg: Department. 7. All District Accounts Officer in Khyper Pakhtunkhwa.









OFFICE OF THE CHIEF ENGINEER (SOUTH) PUBLIC HEALTH ENGG: DEPARTMENT KHYBER PAKHTUNKHWA, PESHAWAR

No. 32 / E - 4 /PHE
Dated Peshawar, the 3/ /01/2014

Tc

	 Mr. Tariq Nawaz Mr. Sajjad Khan Mr. S. Muhammad Ihsan Shah 	Sub Engineer, 0300-95358603. Sub Engineer, 03455518060
	4. Mr. S. Muhammad Ali Sajjad	
	5. Mr. Abdul Samad	
	6. Mr. Shaukat Ali	Sub Engineer, 034470477 Sub Engineer, 0360 - 9099910 . (0322) Sub Engineer, 03159643490 .
	7. Mr. M. Ali Noor	Sub Engineer, 0315 9643498.
	8. Mr. Irshad Elahi	Sub Engineer, 03 46 78 45666.
	9. Mr. Hussain Zaman	Sub Engineer
	10. Mr. Salim Nawaz	Sub Engineer, 0391998066
	11. Mr. S.Ashfaq Ahmad	Sub Engineer,
	12. Mr. Murtaza Ali	Cub Engineer
	13. Mr. Sahar Gul	Sub Engineer, 6341-94,68270. Sub Engineer, 0333933/387.
	14. Mr. Ishfaq	Sub Engineer, 0333 933/389.
	15. Mr. Abdul Shahid	Sub Engineer (1841) / \ AD DO /
	16. Mr. Kashif Raza	Sub Engineer, 03347238860. Sub Engineer, 033475347334
	17. Mr. Waqaş Ali	Sub Engineer, (345 > 347 > 34
	18. Mr. Muslim Shah	Sub Engineer, 0393-7307676
	19. Mr. Ishtiaq Ahmad	
	20. Mr. Zuhib Khan	Sub Engineer, USIG-13 (2)
	21. Mr. S. Hassan Ali	Sub Engineer, 63339659090
	22. Mr. Mohsin Ali	n 1 m '
	23. Mr. Muqtada Qureshi	Sub Engineer, 0345-9/77/23 Sub Engineer, 0345-9/77/23
	24. Mr. Ishraq Ahmad	
	25. Mr. M. Qaiser Khan	Sub Engineer, 0333.7000700.
-	26. Mr. Nomanullah	Senior Scale Stenographer, 53149899305.
-	27. Mr. M. Imran	Steno Typist,
	28. Mr. M. Jamil	Steno Typist,
	29. Mr. Iftikhar	Steno Typist, and the steno
	30. Mr. Shah Khalid	Steno Typist, 0334-9282095.
	31. Mr. Aziz Ullah	Steno Typist, 0345-811/343
	32. Mr. Farhan Ullah	Steno Typist,
	33. Mr. Farman Ali	Data E/Operator,
	-34. Mr. Murtaza Qureshi	Data E/Operator, +345-9088122
	•	

Subject: SHOW CAUSE NOTICE

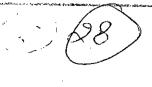
In compliance of Supreme Court of Pakistan decision dated 15.1.2014 action against all illegal appointee's are being taken immediately. As such you are hereby served with this show cause notice regarding your appointment as under:

- In light of S&GD letter No.SOR-I(S&GAD)/1-117/91(C) dated 12.10.1993 the appointment of Sub Engineer, Steno Typist/Stenographer and Data E/Operator continued to be made through recommendation of Public Service Commission. Whereas you have been appointed without the recommendation of Public Service Commission which is contrary to the prevailing rules. Therefore you are directed to provide recommendation of Public Service Commission, if any.
- 2. Your appointment orders have been made in contravention of Govt led down policy vide circulated notification No. SOR-VI/EXAD/1-10/2005/Vol-VI dated 15.11.2007.

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Page -2

- 3. The content of your appointment orders reveal that you have been appointed without recommendation of the Public Service Commission, of Khyber Pakhtunkhwa. No NOC obtained from the Public Service Commission for recruitment, no requisition submitted to Secretary Works & Services Department, no sanction/approval was obtained from Administrative Secretary, no Departmental Promotion Selection Committee constituted by the Secretary Works & Services Department, not advertised and nor the appointment are modified in terms of para-13 and 14 of N.W.F.P Civil servant (appointment, promotion and transfer rules 1989). Codal formalities have not been fulfilled in your appointments.
- 4. Necessary sanction to condonation of the violation of codal formalities have not been accorded by the competent Authority.

Keeping in view the above, you are directed to furnish reply to the show cause notice within 15-days positively; otherwise it will be presumed that you have nothing in your defense. As such ex-party action will be taken against you under the E&D rules which will entail your termination from service.

Chief Engineer (South)

Copy forwarded to:

- 1. The Secretary to Govt of Khyber Pakhtunkhwa Public Health Engg: Department Peshawar.
- 2. The Chief Engineer (North) Public Health Engg: Department Peshawar.
- 3. All Superintending Engineers/Executive Engineers in South/North Public Health Engg: Department. They are directed to serve the show cause noticed to the above named officials working in your office.

Chief Engineer (South)

To

The Secretary,
Government of Khyber Pakhtunkhwa,
Public Health Engineering Department,
Peshawar.

Subject:

Departmental appeal under Section 22 of the Khyber Pakhtunkhwa Civil Servants Act, 1973 read with Rule 3 of the KP Civil Servants (Appeal) Rules, 1986 against the impugned order dated 14.02.2014 thereby the services of appellant was terminated with immediate effect by the Chief Engineer (South) of the Public Health Engineering Department, Peshawar.

Respected Sir,

- 1. That appellant being qualified for the post of Sub Engineer so he applied for the existed vacancies of Sub Engineers in the Public Health Engineering Department Khyber Pakhtunkhwa Peshawar. After observing the codal formalities, on the recommendation of Departmental Selection Committee he was appointed as Sub Engineer (BPS-11) on regular basis from his respective date of appointment issued by the Chief Engineer.
- 2. That after completing the requisite formalities including medical fitness certificate, the appellant joined duties at his respective place of posting. The respondent department also maintained the service book of the appellant and necessary entries have been made therein from time to time.
- 3. That the appellant is regular employee of the respondent department working against the permanent post since his respective appointment having more than five years service at his credit with excellent service record.
- 4. That some other employees whose appointments were made on adhoc basis so they agitated their regularisation under the **Khyber**

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Pakhtunkhwa Employees (Regularization of Services) Act, 2009 before this Hon'ble Court through two separate writ petition NOs.271-P/2013 and 663-P/2013 which were dismissed by common judgment passed on 02.10.2013.

- 5. That the impugned judgment was challenged by the same employees before Hon'ble Supreme Court of Pakistan through C.P. No.2026 and 2029 of 2013 but same were also dismissed on 15.01.2014. However during the proceedings, Mr. Sikandar Khan Chief Engineer, Public Health Engineering Department, Khyber Pakhtunkhwa orally brought into the notice of Hon'ble Supreme Court of Pakistan about the existence of illegal appointees in the department and accordingly he was directed to finalize the action against such illegal appointees within one month.
- 6. That a joint show cause notice was issued to appellant alongwith others vide letter No.32/E-4/PHE dated 21.01.2014 by Chief Engineer (South) therein he has unlawfully and malafidely shown the appointments of appellant and others as illegal. Since the copy of show cause notice was not received within stipulated time therefore he submitted an application before the Chief Engineer (South) requesting for extension in period of reply but before submitting the requisite reply, now which had been submitted, the Chief Engineer (South) had issued the impugned order dated 14.02.2014 thereby his services were terminated with immediate effect.

Grounds:

A. That the appointment of appellant was made by competent authority on regular basis on the recommendation of **Departmental Selection**Committee. He was within age limit, having prescribe qualifications thus in such circumstances the Chief Engineer (South) was unjustified to treat the valid appointment of appellant as illegal.

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- B. That it is pertinent to mention that by notification No.SO(O&N)E&AD/8-16/2000 dated 01.08.2001 departments namely Public Health Engineering, Physical Planning & Housing and Communication and Works Department were merged into Works and Services Department as mentioned in order dated and meanwhile the Khyber Pakhtunkhwa Local 05.11.2001 Government Ordinance, 2001 was also promulgated (now repealed) and under section 14 thereof the administrative and financial authority for management of the offices of the government specified in Part-A of the first schedule was decentralized to district government. Similarly the posts in BPS-01 to 15 in the Works and Services Department were declared district cadre posts vide notification No.SO(Estt:)W&S/13-1/77 dated 22.03.2005 as referred in letter dated 08.04.2006 by the Establishment Department to W&S Department.
- C. That when the posts in BPS-01 to 15 in W&S Department were declared District Cadre Posts including the post of appellant then a letter was written to Secretary Khyber Pakhtunkhwa Public Service Commission, Peshawar on 02.05.2007 therein requested for withdrawal the requisition for filling in the vacant posts of Sub Engineers (B-11) in the W&S Department and done accordingly. In such circumstances the plea of Chief Engineer (South) regarding non fulfilling the requirements of recommendation of Public Service Commission, Khyber Pakhtunkhwa in the cases of appellant is unjustified, unreasonable, malafide and without lawful authority and not sustainable under the law and rules.
- D. That in view of clause 5 of the appointment order of each appellant, his service was placed on probation for a period of two years extendable upto three years which the appellant has completed satisfactory becoming a confirmed employee of the office Chief Engineer. At the time of passing of impugned order the appellant has rendered more

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than five years service to the department efficiently, satisfactory and without any complaint. Therefore the Chief Engineer has not acted in accordance with law and rules and unlawfully passed the impugned order without observing codal formalities as required in the case of a confirmed employee. Therefore the impugned order thereby appellant was terminated has no legal sanctity being without lawful authority.

- E. That clause 2 of appointment orders of appellant provides that he will be governed by the Khyber Pakhtunkhwa Civil Servants Act, 1973 and all the laws applicable to the Civil Servants and Rules made thereunder and similarly in the impugned show cause notice mentioned that action would be taken under the Efficiency and Disciplinary Rules, 2011 but the Chief Engineer has not followed any law in passing the impugned order which is arbitrary, unjust and unfair and not warranted, liable to be set aside.
- F. That in the impugned order, Chief Engineer used the word of "termination" which neither applicable in the case of appellant being confirmed employees of the department nor prescribed in the E&D Rules, 2011 therefore the impugned order is ambiguous, vague and illegal not sustainable under the law and rules.
- G. That Chief Engineer has malafidely brought in the notice of the Hon'ble Supreme Court of Pakistan during the hearing of an other case. Neither he supplied any list of illegal appointments to Hon'ble Supreme Court of Pakistan at that very moment nor specified such illegal appointments but in general way he mentioned the existence of illegal appointments in the department which now he has exploited the situation and purposely held the appointments of appellant and others as illegal and issued the impugned order of termination without legal justification.

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- H. That the impugned order has been passed at the back of appellant. Neither any regular enquiry has been conducted nor a fair opportunity was provided to them to defend their cases therefore the impugned order is illegal, without lawful authority being violative of principle of natural justice.
- I. That the appellant was continuously serving the department having more than five years service at their credit without any complaint which accrued vested rights in his favour which could not be taken away or withdrawn by the authority under the principle of locus poenitentiae.
- J. That in case of any defect in the appointment of appellant is existed for which only the departmental authority is responsible and not the appellant therefore the action of the Chief Engineer is not warranted under the law and rules and the impugned order is illegal and of no legal effect.
- K. That the appellant is a permanent and confirmed employee of the department and performing his respective duty efficiently since the date of his appointment during which he was provided all the benefits and privileges attached with his post including annual increments. Now the appellant has crossed the upper age limit, supporting a family with his children who are getting education in various schools and colleges thus in such circumstances, the Chief Engineer has no legal and moral justification to hold the appointment of appellant as illegal. Therefore the act and action of the Chief Engineer is tainted with malafide intention, unlawful and not operative against the vested rights of appellant.

It is, therefore, humbly prayed that on acceptance of this departmental appeal, the impugned order dated 14.02.2014 thereby the services of appellant

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was terminated with immediate effect, may kindly be set aside and appellant may graciously be reinstated with all back benefits.

Yours Sincerely,

Tariq Nawaz S/o Amir Nawaz
Sub Engineer, Office of Public Health
Engineering Division Karak. Bannu

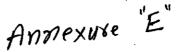
Home Address

Dated: 27 / 0 2 /2014

BANK Street bannu city. House No 519

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GAZETTE





North-West Frontier Province

Published by Authority

PESHAWAR, SATURDAY, 24TH OCTOBER, 2009.

PROVINCIAL ASSEMBLY SECRETARIAT THE NORTH-WEST FRONTIER PROVINCE

NOTIFICATION

Dated Peshawar, the 24th October, 2009.

No.PA/NWFP/Bills/2009/38472.—The North-West Frontier Province Employees Regularization of Services) Bill, 2009 having been passed by the Provincial Assembly of North-West Frontier Province on 15th October, 2009 and assented to by the Governor of the North-West Frontier Province on 20th October, 2009 is hereby published as an Act of the Provincial Legislature of the North-West Frontier Province.

THE NORTH-WEST FRONTIER PROVINCE EMPLOYEES (REGULARIZATION OF SERVICES) ACT, 2009.

(N-W.F.P. ACT NO. XVI OF 2009)

(First published after having received the assent of the Governor of the North-West Frontier Province in the Gazette of the N.-W.F.P. (Extraordinary), Dated the 24th October, 2009).

ACT

to provide for the regularization of the services of certain employees appointed on adhoc or contract basis.

<u>Preamble</u>.---WHEREAS it is expedient to provide for the regularization of the services of certain employees appointed on adhoc or contract basis, in the public interest, for the purposes fereinafter appearing;

It is hereby enacted as follows:-

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N.W.F.P. GOVERNMENT GAZETTE, EXTRAORDINARY, 24th OCTOBER, 2009.

- 1. <u>Short title and commencement.---(1)</u> This Act may be called the North- West Frontier Province Employees (Regularization of Services) Act, 2009.
- (2) It shall come into force at once and shall be deemed to have been taken effect at the promulgation of the Ordinance.
- 2. <u>Definitions.---(1)</u> In this Act, unless the context otherwise requires,-
 - (a) "Commission" means the North-West Frontier Province Public Service Commission;
 - (aa) "contract appointment" means appointment of a duly qualified person made otherwise than in accordance with the prescribed method of recruitment;
 - (b) "employee" means an adhoc or a contract employee appointed by Government on adhoc or contract basis or second shift/night shift but does not include the employees for project post or appointed on work charge basis or who are paid out of contingencies;
 - (c) "Government" means the Government of the North-West Frontier Province;
 - (d) "Government Department" means any department constituted under rule 3 of the North-West Frontier Province Government Rules of Business, 1985;
 - (e) "law or rule" means the law or rule for the time being in force governing the selection and appointment of civil servants; and
 - (f) "post" means a post under Government or in connection with the affairs of Government to be filled in on the recommendation of the Commission.
- (2) The expressions "adhoc appointment" and "civil servant" shall have the same meanings as respectively assigned to them in the North-West Frontier Province Civil Servants Act, 1973 (N.-W.F.P. Act No. XVIII of 1973).
- 3. Regularization of services of certain employees.—All employees including recommendees of the High Court appointed on contract or adhoc basis and holding that post on 31st December, 2008 or till the commencement of this Act shall be deemed to have been validly appointed on regular basis having the same qualification and experience for a regular post:

Provided that the service promotion quota of all service cadres shall not be affected.

4. <u>Determination of seniority.</u>— (1) The employees whose services are regularized under this Act or in the process of attaining service at the commencement of this Act shall rank junior to all civil servants belonging to the same service or cadre, as the case may be, who are in service on regular basis on the commencement of this Act, and shall also rank junior to such other persons, if any, who, in pursuance of the recommendation of the Commission made before the commencement of this Act, are to be appointed to the respective service or cadre, irrespective of their actual date of appointment.

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N.W.F.P. GOVERNMENT GAZETTE, EXTRAORDINARY, 24th OCTOBER, 2009.

(2) The seniority *interse* of the employees, whose services are regularized under this Act within the same service or cadre, shall be determined on the basis of their continuous officiation in such service or cadre:

Provided that if the date of continuous officiation in the case of two or more employees is the same, the employee older in age shall rank senior to the younger one.

- 4A. Overriding effect.— Notwithstanding any thing to the contrary contained in any other law or rule for the time being in force, the provisions of this Act shall have an overriding effect and the provisions of any such law or rule to the extent of inconsistency to this Act shall cease to have effect.
- 5. Repeal.— The North-West Frontier Province Employees (Regularization of Services) Ordinance, 2009 (N.-W.F.P. Ordinance No. VII of 2009) is hereby repealed.

BY ORDER OF MR. SPEAKER, PROVINCIAL ASSEMBLY OF NORTH-WEST FRONTIER PROVINCE

AMANULLAH

Secretary,
Provincial Assembly of NWFP

Printed and published by the Manager, Staty. & Ptg. Deptt., NWFP, Pesh.



(25)

IN THE PESHAWAR HIGH COURT PESHAWAR

WRIT PETITION No. 615- 2014

- Tariq Nawaz Khan S/o Ameer Nawaz Khan, Sub Engineer, Office of Public Health Engineering Division, Karak
- Muhammad Sajad Khan S/o Banat Khan, Sub Engineer, PHE Division Kohat.
- Syed Muhammad Ihsan Shah S/o
 Syed Muhammad Hasan Shah,
 Sub Engineer, PHE Division Haripur.
- Syed Muhammad Ali Sajjad
 S/o Syed Abid Hussain Shah,
 Sub Engineer, Office of the Chief Engineer
 PHE, Peshawar
- Abd-ul-samad S/o Abd-ul-Mueed, Sub Engineer PHE Division, But Khela.
- Shaukat Ali S/o Ghulam Qadar, Sub Engineer PHE Division, Karak.
- Muhammad Ali Noor S/o Syed Noor Muhammad, Sub Engineer, Office of the Chief Engineer PHE, Peshawar.
- Irshad Elahi S/o Shah Nawaz,
 Sub Engineer, Office of the Chief Engineer
 FHE, Peshawar
- Saleem Nawaz,
 Sub Engineer, PHE Division, DI Khan.
- Syed Ishfaq Ahmad S/o Syed Jamil-ud-Din,
 Sub Engineer, PHE Division, Mingora, Swat
- Murtaza Ali S/o Abdul Haq,
 Sub Engineer, Office of the Chief Engineer
 PHE, Peshawar.
- 12. Kashif Raza S/o Abid Hussain, Sub Engineer, PHE Division, DI Khañ.
- Waqas Ali S/o Farzand Ali,
 Sub Engineer, PHE Division, Haripur.
- Muslim Shah S/o Mahmood Shah,
 Sub Engineer, PHE Division, Mardan.

FILED TODAY

Deputy Registrar

ARCHIE

RESTER TESTER RESTORES HIGH:



- Zohaib Khan S/o Jahanzeb Khan,
 Sub Engineer, PHE Division, Mansehra.
- Syed Hassan Ali S/o Syed Ajmal Shah, Sub Engineer, PHE Division, Buner.
- Mohsin Ali S/o Muhammad Parvez,
 Sub Engineer, Office of the Chief Engineer
 PHE, Peshawar.
- Muhammad Qaisar Khan S/o Babu Jan, Sub Engineer, PHE Division, Upper Dir.
- Ishtiaq Ahmad S/o Tamhedullah,
 Sub Engineer, PHE Division, Charsadda.
- Hassan Zaman S/o Syed Zaman,
 Sub Engineer, PHE Division, Temargara.
- Abd-ul-Shahid S/o Abd-ul-Azeem,
 Sub Engineer, PHE Division, Upper Dir.
- Sameullah S/o Khuda Bakhash,
 Sub Engineer, PHE Division, DI Khan.
- Ishfaq Ahmad S/o Muhammad Shoaib,
 Sub Engineer, PHE Division, Charsadda.
- Muqtada Qureshi S/o Afsar Ali Qureshi, Sub Engineer, PHE Division, Sawabi.
- Naumanullah S/o Amanullah,
 Stenographer, Office of the Chief Engineer
 PHE, Peshawar.
- Shah Khalid S/o Wafadar Khan, Stenographer/Stenotypist, Office of the Chief Engineer PHE, Peshawar
- 27. Farman Ali S/o Juma Gul, Data Entry Operator, Office of the Chief Engineer PHE, Peshawar
- Muhammad Iftikhar S/o Chinar Gul, Stenotypist, Office of the Chief Engineer PHE, Peshawar
- Murtaza Qureshi,
 Assistant, Office of the Chief Engineer PHE, Peshawar.
- 30. Farhan Ullah S/o Aziz Ullah,
 Stenotypist, Office of the
 Executive Engineer
 PHE Division, Bannu......Petitioners

FILED TODAY

Versus

Deputy Registrat

25 FEB 2014

EXAMINER PROPERTY MAR 2014.



- Government of Khyber Pakhtunkhwa,
 through Chief Secretary,
 Civil Secretariat, Peshawar.
- Secretary;
 Govt: of Khyber Pakhtunkhwa,
 Public Health Engineering
 Department, Peshawar.
- 3. Chief Engineer (South)
 Public Health Engineering Department,
 Khyber Pakhtunkhwa, Peshawar.
- Chief Engineer (North)
 Public Health Engineering Department,
 Khyber Pakhtunkhwa, PeshawarRespondents

WRIT PETITION UNDER ARTICLE, 199 OF THE CONSTITUTION OF THE ISLAMIC REPUBLIC OF PAKISTAN, 1973.

Respectfully Sheweth,

The brief facts giving rise to the present petition are as under:-

- 1. That petitioners had applied against the vacant posts of Sub Engineers, Stenotypists and Data Entry Operators in the office of respondent No.3. The petitioners were in possession of higher qualification in addition to prescribe qualification for their opted posts. After observing the codal formalities, on the recommendation of Departmental Selection Committee they were appointed against their opted posts on regular basis on different dates. Copy of the appointment orders are attached as Annex: A1-A21.
- 2. That after completing the requisite formalities including medical fitness certificate, the petitioners joined duties at their respective places of postings. The respondent department also maintained the service books of each petitioner and necessary entries have been made therein from time to time. The extracts of service book are attached as Annex: B.
- 3. That the petitioners are regular employees of the respondent department working against the permanent posts since their respective appointments having more than five years service at their credit with excellent service

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ATPEST.

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PESHAWAR HIGH COURT, PESHAWAR FORM "A"

FORM OF ORDER SHEET.

	Court o	of land the land
	Case N	
Serial No of		T
order or	Date of Order	Order or other proceedings with Signature and that of portion
proceeding	or Proceeding	and that of parties or counsel where necessary
1	- 2	
		3
	26.02.2014	W.P No.615-P/2014.
		D
1		The state of the s
		petitioners.
.		
		MALIK MANZOOR HUSSAIN, J:- Through instant
		petition, the petitioners are invoking Constitutional
		Constitutional
		jurisdiction of this Court and prays as follows:-
		1. Declare the act of respondent
		No.3 against the fundamental
		rights an assessmental
		rights as guaranteed under
		chapter 1 of part II of the
		Constitution, 1973.
·		2. Direct the respondent No.3 to
		act in accordance with law
		and rules on subject and also
		treat the petitioners in
		accordance with law and
		rules and their appointments
,		be treated as legal and valid
		for all purposes.
		3. Set aside the impugned order
		of termination issued on
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3. Set aside the impugned order of termination issued on 14.02.2014 being malafide, unlawful, unjustified and violative of principle of

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natural justice,

2. Briefly, the facts as per contents of instant petition are that the petitioners were appointed as sub-Engineers (BPS-11) in Public Health Engineer Department, Government of Khyber Pukhtunkhwa, Peshawar. While hearing Civil Petitions No.2016/2013 and No.2029/2013, the August Supreme Court of Pakistan take notice of illegal appointments in the petitioners Department, directed the Chief Engineer of the Department to finalize the action against illegal appointees. For convenience, it would be appropriate to reproduce the relevant para of Judgment dated 15.01.2014 of August Apex Court, which is as under:-

as some 🦠 illegalities in the appointments brought to our notice concerned, in response to our earlier order dated 09.01.2014, Mr. Sikandar Khan, chief Engineer, Public Health engineering, Department, KPK is present in Court, he states that although many other illegal appointees in department have his been removed from service, but against many others such action is in process at various stages and they are still in service.

AMINER Wind Court,

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In view of the above statement, he is directed to finalize the action against such illegal appointees within one month from today and submit his report through Registrar of this Court. In case, he faces any difficulty in this regard, those difficulties may also be brought to our notice so that appropriate orders may be passed".

In pursuance thereof show cause notices were issued and ultimately through impugned order dated 18.02.2014 the services of petitioners were terminated.

for the petitioners was confronted with the legal position with respect to the fact that the petitioners, who claims themselves to be civil servants under Civil Servant Act 1973, whether their termination orders does not come within ambit of terms and condition of service, and whether the petition is maintainable under barring Provision of Article 212 of the Constitution, 1973? There was no plausible explanation in this regard. The Provision of Article 199 of the Constitution through which the remedies are sought by the petitioners are subject to the Provision of Article 212(3) of the Constitution. It is

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EXAMPLER COM

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well settled by now that even illegal orders, or order without jurisdiction, regarding Civil Servant, can only be challenged in the proper forum established under the law. sort ..

Admittedly termination orders of the petitioners related to terms and condition of their services, therefore, Constitutional petition under Article 199 is not maintainable by virtue of article 212 of the Constitution and Section 4 of Service Tribunal Act 1973.

In view of what has been observed above, this petitioner is dismissed being not entertainable, however petitioners are at liberty to seek their remedies before proper forum if so advised.

Announced. 26.02.2014

-Yahya Alberdi. J Malile Mangood Hussain.

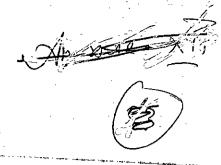
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are of Presentation of Application

Annexure Gi





IN THE SUPREME COURT OF PAKISTAN MPPELLATE JURISDICTION

PRESENT: MR. JUSTICE TASSADUQ HUSSAIN JILLANI, HCJ MR. JUSTICE SH. AZMAŤ SAEED

CIVIL PETITION NO. 551 OF 2014 [On appeal from the judgment dated 26,2,2014 passed by the Peshawar High Court, Peshawar in WP No. 615-P/2014)

Tang Nawaz Khan and others

... Petitioners

Government of KPK through Chief Secretary, Peshawar and others

... Respondents

For the Petitioners:

Mir Aurangzeb, ASC

For the Respondents:

N.R.

Date of Hearing:

. 28.04.2014

ORDER

TASSADUO HUSSAIN JILLANI, CJ.- Petitioners are civil servants and they challenged the order terminating their services in a Constitution petition which stands dismissed vide the impugued order mainly on the ground that the said petition was not maintainable in view of Article 212 of the Constitution read with Section 4 of the Service Tribunal Act, 1973. The only ground being taken by the learned High Court to invoke Article 199 of the Constitution is that the competent authority in the department had passed the order of termination of petitioners' services pursuant to a judgment of this Court and the learned Service Tribunal may be diffident to decide the case independently and in accordance with law.

We are afraid, the apprehension of the petitioners is misconceived. In the event of filing the appeal, the Service Tribunal shall decide the appeal as mandated in law. Disposed of in terms noted above.

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Certified to be True Copy

Supreme Court of Pakistan

28th of April, 2014

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ISr. No.	Date of order/	Order or other proceedings with si	enature of Indocks Tribe
	proceedings 2	Magistrate	- Co. Co.
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		KHYBER PAKHTUNKHWA SEI <u>PESHAWAR</u> .	RVICE TRIBUNAL.
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30.1	12.2015	gineering Department, Peshawar & (<u>JUDGMENT</u>	
		PIR BAKHSH SHAH, MEM	BER:- Counsels for
	the	appellants and Sr. Government P	
	Gha	ni) with Muhammad Siddique Adı	nn. Officer for the
	respo	ondents present.	Merte

2. The above appellants, employees of the PHE Department, were terminated from service by way of impugned order dated 14.02.2014 and their departmental appeal was not decided, hence this appeal under Section 4 of the KPK Service Tribunal Act, 1974. In view of the common question of facts and law, we propose to dispose of all the above appeals by this single judgment.

3. Relevant facts, in brief, as revealed from record are that the Hon'ble Peshawar High Court Peshawar vide its judgment dated 02.10.2013 dismissed Writ Petitions No. 271-P and 363-P both of 2013 of some of the appellants which judgment came up before the august Supreme Court of Pakistan in Civil Petitions No. 2026/13 and 2029/13. The august Supreme Court of Pakistan vide its order dated 15.01.2014 was pleased to direct as follow:-

- "2. So far as some other illegalities in the appointments brought to our notice is concerned, in response to our earlier order dated 09.01.2014, Mr. Sikandar Khan, Chief Engineer, Public Health Engineering Department, KPK is present in Court, he states that although many other illegal appointees in his department have been removed from service, but against many others such action is in process of various stages and they are still in service.
- 3. In view of the above statement, he is directed to finalize the action against such illegal appointees within one month from to-day and submit his report

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through Registrar of this Court. In case, he faces any difficulty in this regard, those difficulties may also be brought to our notice so that appropriate orders may be passed."

In the wake of the said order of the august Supreme Court of Pakistan, a joint show cause notice was prepared and issued to the appellants followed by the impugned termination order.

- 4. The charges against these appellants are reproduced as follow from the show cause notice issued to them:-
- 1. In light of S&GAD letter No.SOR-I(S&GAD)1-117/91© dated 12.10.1993 the appointment of Sub Engineer, Steno Typist/Stenographer and DATA E/Operator continued to be made through recommendation of Public Service Commission. Whereas you have been appointed without the recommendation of Public Service Commission which is contrary to the prevailing rules. Therefore, you are directed to provide recommendation of Public Service Commission, if any.
- 2. Your appointment orders have been made in contravention of Govt. laid down policy vide circulated notification No.SOR-VO/EXAD/1-10/2005/Vol-VI dated 15.11.2007.
- 3. The content of your appointment orders reveal that you have been appointed without recommendation of the Public Service Commission of Khyber Pakhtunkhwa. No NOC obtained from the Public Service Commission for

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EXAMINER
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recruitment, no requisition submitted to Secretary Services. Department, no sanction/approval was obtained from Administrative Secretary, no Departmental Promotion Selection Committee constituted by the Secretary Works & Services Department, not advertised and nor the appointment are modified in terms of para-13 and 14 of N.W.F.P Civil Servants (Appointment, Promotion and Transfer) Rules, 1989. Codal formalities have not been fulfilled in your appointment.

4. Necessary sanction to condonation of the violation of codal formalities have not been accorded by the competent authority."

The appellants replied to the show cause notice and after their termination, filed their departmental appeals, copies of which are available on file.

- 5. Arguments heard ad record perused.
- The record revealed that on receipt of a list comprising of the appellants from the office of the then Chief Minister, to appoint appellants in the department of PHE, they were accordingly appointed.
- In support of the appellants, it was submitted that the appellants were terminated from service without observing codal formalities of the charge sheet, enquiry; that no opportunity of defence and personal hearing was provided to them. It was further submitted that the

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appellants were duly qualified, and they were duly recommended for appointment by DSC where after they were appointed by the competent authority. It was further submitted that being the district cadre posts, its recruitment did not fall in the purview of Public Service Commission.

It was also submitted that the appellants had rendered sufficient service and with the passage of time, their rights were protected under the principle of locus poenitentiae. It was also argued that the respondent-department have misconceived and misapplied order of the august Supreme Court of Pakistan dated 15.01.2014. That this Tribunal is competent and has jurisdiction to decide these appeals. Finally it was submitted that the appeals may be allowed and appellants may be reinstated in service with all back benefits.

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EXAMINER Khyber Pakhtunkhwa Service Tribunai, Peshawar

8. These appeals were resisted by the learned Sr. Govt. Pleader on the grounds that the Public Service Commission was the competent forum for the process of recruitment of the posts of the appellants. That no formalities of advertisement, constitution of DSC, conduct of test/interview, preparation of merit list etc. had been observed in appointments, those therefore, appointments were illegal. That the appointments were the result of political pressure and interference, hence the appellants were rightly terminated. That the respondent department in compliance with the order of the august

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Supreme Court of Pakistan dated 15.01.2014 terminated the appellants therefore, this Tribunal has no jurisdiction to reinstate the appellants. Finally it was submitted that these appeals may be dismissed.

Order dated 15.1.2014 of the august Supreme 9. Court of Pakistan is explicit according to which the respondent department was directed to take action against the illegal appointees. Contention advanced by the learned counsel for the appellants during the course of arguments was that appointments of the appellants were in accordance with the prescribed procedure as the posts did not fall in the purview of the Public Service Commission. Further that the appellants were not given opportunity of defence as evident from the facts that even prior to the lapse of the terminal date for reply to the show cause notice, the appellants were terminated. It was also confended for appellant Farhanullah (Data Entry Operator BPS-12), that prior to this post he was a valve-man in the department, therefore, instead of termination, he should have been reverted to his previous position.

On the point as to whether the Tribunal would be competent to adjudicate on these appeals, the learned counsel for the appellants submitted copy of a subsequent order dated 28.04.2014 in CP NO. 551 of 2014 according to which the Service Tribunal shall decide the appeals as

EXAMINER Klyber Pokhenskhwa Service test and, Peshawar

mandated in law. Evidently no charge sheet has been issued to the appellants nor opportunity of personal hearing has been provided to them and instead show cause notice was served on them. It is apparent from record that the impugned order has been passed quite in haste. After the impugned order, the respondent department vide letter No. 03/G-4-A/HC/PHE dated 17.2.2014 intimated to the Registrar Supreme Court of Pakistan that in pursuance of order dated 15.1.2014, a total of 24 Sub Engineers, 6 steno typist/Stenographers and 2 Data Entry Operators had been terminated. This being so, we are afraid that due care and caution had not been exercised by sorting out individual case of each of the appellants. In the above scenario, while not interfering with the order dated 14.2.2014 at this stage, the Tribunal in the interest of justice would remit cases of the appellants to the appellate authority of the department with direction to decide the departmental appeals of the appellants strictly accordance with law/rules considering each of the appeal on its merits and fulfilling the requirements of opportunity of personal hearing. This process of disposal of departmental appeals of the appellants be completed within a period of 2 months after receipt of this judgment. In case the appellate authority finds that any of the appellant had been unlawfully terminated or terminated by mis-conceiving order of the august Supreme Court of Pakistan dated 15.1.2014 and

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facts of a particular case and it leads the authority to accept such an appeal, the said decision would require to be taken with full justification and shall have to be intimated to the Registrar of the august Supreme Court of Pakistan in continuation of respondent department letter dated 17.2.2014. All the appeals are disposed off accordingly. Parties are left to bear their own costs. File be consigned to the record room.

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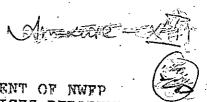
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GOVERNMENT OF NWFP WORKS & SERVICES DEPARTMENT

Dated Peshawar, the November 05, 2001.

NO.50(E)W&5(C&W)13-2/2000: Consequent upon the marger of defunct Public Health Engineering, Physical Planning and Housing and Communication & Works Departments into Works & Services Department vide Notification No.SO(O&M) E&AD/8-16/2000, Dated Ot-08-2001, the Governor NWFP is pleased to approve the formation of its two establishments-of Frostier Highways Authority and Chief Engineer Works & Services, and accordingly the offices of Chief Engineers North and South (CAW Department) and Chief Engineer PHED stand - abolished with immediate effect.

> BRIGATIER (RRTD) SAPDAR HUSSAIN_AWAN SECRETARY

ZNDST. NO. 50. 11 - 2/2000Dated Peshavar, the Nov. 05, 2001.

Copy forwarded to the:-

All Administrative Secretaries in NWPP,

All Administrative Secretaries in NWFP, Poshawar. Escretary, NWFP, Fublic Service Commission, Peshawar. 3)

Escretary to Governor, NWFP, Peshawar. AQ PMCS C/O MQrs Engineers 11 Corps Peshawar Cantt. 4: } 5)

Accountant General, NWFP, Peshawar. 5;

All Additional Secretaries/Deputy Secretaries and S.Os in Works & Services Department.

All DCOs in Merry.

9)

All heads of Attached Departments in NWFP.
All heads of Autonomous/Semi Autonomous Rodies in NWFP. The Registrar, Peshawar High Court, Peshawar. 10)

12)

Director Information NWVP, Peshawar. Manager, Government Printing Press, Peshawar. 13)

All P.Ss to Provincial Ministers, NWFP, Peshawar.

P.S. to Secretary W&S_Department.

A-G. PR. Pronouse

(SYED HIDAYAY JAN

SECTION-OFFICER (ESTABLISHMENT)

(43)

GOVERNMENT OF NWFP WORKS & SERVICES DEPARTMENT



Dated Peshawar, the March 22, 2005

MOTIFICATION

No.SO(R)W&S/13-1/77: The competent authority is pleased to order the declaration of provincial cadre posts of BPS-1 to BPS-15 of the works & Services Department as district cadre posts with immediate effect on the following terms and conditions:-

- Permanent transfer to the districts will be made on domicile and seniority basis.
- 2) In case the personnel of that particular district being more than the sanctioned strength, the deployment will be on the basis of seniority and the junior most over-flow will be posted temporarily to the other districts of the province till such time vacancies occur in the districts of their domicile.
- All such employees of the above status working in FATA but belonging to settled districts will be adjusted as per their seniority in the relevant cadre and the over-flow will continue working in FATA till such time vacancies occur in their districts of domicile.
- 4) The domicile of the female officials will be counted under the wedlock policy and such employees will be given one time, irreversible choice to opt for the districts of their spouse or their own. In case of spouse being a government employee and his transfer to another district, inter-district transfer of the female officials will be allowed subject to availability of vacancy in the desired district.
- 5) Subsequent to the permanent transfer of all RPS-15 and below staff to the districts, further transfers and service matters including appointments, within the districts, shall be made by the District Government in light of the District Government Rules of Business, 2001.
 - 6) All cases of transfers from one district to another will be decided and ordered upon by the Secretary WSS Department as per rules / policy.
 - 7) Seniority for the purpose of promotion to the posts of provincial cadre will be maintained at Secretariat level.

It is further to mention here that the district governments will deal with the cases of these employees as per clause 6(R) of District Government Rules of Business. They (the District Govt.) will also adopt a mechanism in such a manner that their inter-se-seniority is not affected.

SECRETARY

Alet

District Cadres with min 25/15 and best coverno

No. SO(E) W&S/13-1/77:

Copy forwarded to the:-

1)

Accountant General NWFP Peshawar.
Secretary to Chief Minister NWFP, for information.
Chief Engineer, Works & Services Peshawar.
All District Coordination Officers in NWFP.
Chief Engineer (FATA), W&S Peshawar.
All Executive District Officers W&S in NWFP.
PS to Secretary W&S Department.
O/O File. 3) 4)

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(CHAFOOR SHAI)

SECTION OFFICER (:STT-II)

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No.SOR-V(E&AD)1-368/2005(SE)

Dated Pesh: the 2nd May, 2007.

To

The Secretary, NWFP Public Service Commission, Peshawar.

INVER Public Service Commission 0 3 MAY 2007 LOLARYNO. 215

REQUISITION FOR FILLING IN THE 20 VACANT POSTS OF SUB-SUBJECT:-ENGINEERS (B-11) IN THE WORKS & SERVICES DEPARTMENT.

Dear Sir.

I am directed to refer to the letter of Works & Services Deptt: bearing No.SO/W&S/11-268/2005 dated 26-09-2005 (copy enclosed) on the above cited subject and to state that the requisition made by the Works & Services Department for filling in the above captioned 20 posts of Sub-Engineers (BS-11) may kindly be considered as withdrawn.

Encls: (As-above).

(MUSHARAF KHAN)

Yours faithfully,

SECTION OFFICER (Reg-V).

Endst: of even No & Date.

Copy for information is forwarded to:

Secretary to Govt. of NWFP Works & Services Department, Peshawar.

Addl: Secretary (Estt), Establishment Deptt: Government of NWFP. 1. 2.

New College Supply and will see دعوى اعت المراكد مقدمه مندرجه عنوان پالا میں اپنی طرف سے داسطے بیروی وجواب دہی دکل کاروا کی متعلقہ آن مقام مرسي المحار الغرر سال المحار الغرر سال المحار العرب المحار الغرب سال المحار العرب المحار الغرب المحار المعام المحار المح مقرر کرے اقرار کیا جاتا ہے۔ کہ صاحب موصوف کومقدمہ کی کل کاروائی کا کال اختیار ، وگا۔ نیز وکیل مها حب کوراضی نامه کرنے وتقرر زالت و فیمله برحلف دیے جواب دہی اورا قبال دعوی اور بسورت ومرى كرني اجراءاورصولى چيك ورويبيارعرضي دعوى اور درخواست برسم كى تقىديق زرایی پردسخندا کرانے کا افتیار ہوگا۔ نیز صورت عدم بیردی یا ڈگری بینطرفہ یا اپیل کی برا مدگیلات وی نیز دائز کرنے ابیل نگرانی دنظر ثانی دبیروی کرنے کا اغتیار ہوگا۔از بصورت ضرورت مقدمہ مذکور سے کے کل یاجزوی کاروائی کے واسطے اور وکیل یا مختار قانونی کوایے ہمراہ یا اپنے بجائے تقرر کا اختیار موگا _اورصا حسب مقررشده کوبھی وہی جملہ ندکورہ یا اختیارات حاصل موں محےاوراس کا ساختہ برواختة منظور قبول ہوگا۔ دوران مقدمہ میں جوخر چہد ہرجاندالتوائے مقدمہ کے سبب ہے وہوگا۔ کوئی تاریخ بینی مقام دورہ پر ہویا حدہ باہر ہوتو وکیل صاحب پابند ہوں ہے۔ کہ بیروی نہ گور کریں ۔لہداو کالت نامہ کھدیا کے سندر ہے۔ ,2016 Job ob میں میں کے کے مظور ہے۔ smil amin Muorah

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BEFORE THE HON.BLE SERVICE TRIBUNAL KHYBER PAKHTUNKHWA PESHAWAR.

Service Appeal No.

333/2016

Mr. Tariq Nawaz S/O Ameer Nawaz Khan Ex-Sub Engineer, PHE Divn: Bannu.

..... (Appellant)

Versus

- 1. Chief Secretary to Govt: of Khyber Pakhtunkhwa Civil Sectt: Peshawar.
- 2. Secretary to Govt: of Khyber Pakhtunkhwa Public Health Engg: Department Peshawar.
- 3. Chief Engineer Khyber Pakhtunkhwa Public Health Engg: Department Peshawar.

...Respondents

WRITTEN REPLY ON BEHALF OF RESPONDENTS NO 1 TO 3

Respectfully stated

Para-wise comments of the Respondent 1 to 3 are as under:-

PRELIMINARY OBJECTIONS.

- 1). That the appellant has got no cause of action.
- 2). That the appellant is estopped by his own conduct to bring the instant appeal.
- 3). That the present appeal is not maintainable in its present form and shap@.
- 4). That the appellant has got no locus standi.
- 6). That the appellant has not come to the Tribunal with clean hands.
- 7). That the appeal is bad for non-joinder and misjoinder of unnecessary parties.
- 8). That the appeal is barred by Law & limitation
- 9). That this Honourable Service Tribunal has no jurisdiction to entertain the present appeal.

BRIEF HISTORY

for extending benefits of regularization, before the Peshawar High Court order, Peshawar and the same was declined by the Peshawar High Court, (Copy of the judgment dated 2.10.2013 is annexed as **Annexure-I**). The said petitioners then moved a Civil Petition No 2026 and 2029 of 2013before the August Supreme Court of Pakistan. Though the August Supreme Court of Pakistan dismissed the same and directed the department to finalize the action against the illegal appointees within one month, vide judgment dated 15.1.2014 (**Annexure-II**) and subsequent reminder dated 07.02.2014 (**Annexure-III**). The appellant was appointed from a list submitted by Political Secretary to then Chief Minister Khyber Pakhtunkhwa (**Annexure-IV**). Upon completion of the legal formalities i.e. issuance of Show Cause Notice etc, the action was taken against the appellant.

ON THE FACTS.

- (1) Incorrect. The appellant was illegally appointed through a list received from Political Secretary to the than Chief Minister Khyber Pakhtunkhwa without recommendation of Public Service Commission, test interview and advertisement. The appointment of Sub Engineer BPS-11 is in purview of Public service Commission. The Chief Engineer was not in power to appoint the appellant.
- Denied as drafted as one wrong or any number of wrongs cannot be made bases to justify an illegal action. The post of Sub Engineer BPS-11 comes in the purview of Public Service Commission according to the Public Service Commission Ordinance and ESTA Code, (Copy of the Public Service Commission Ordinance and the concerned rules of the ESTA code and recruitment policy is attached as **ANNEXURE V, VI & VII**), therefore, the then Chief Engineer was not competent to appoint the Appellant. Similar case of Sub Engineer vide Service Appeal No.1331/2013 was dismissed by honourable court vide judgement dated 30/05/2016 **Annexure-VIII**.

Upon the direction of the August Supreme Court and on completion of legal formalities, the appellant was removed from service. It is pertinent to mention that the department had already initiated proceedings against the then Chief Engineer and other DSC members (Copy of letters in this respect are attached as **ANNEXURE-IX**).

- Incorrect. In the advice of the Establishment Department it has clearly been mentioned that appointment is in the purview of Public Service Commission (ANNEXURE-X). In light of advice of the Establishment Department, Public Service Commission Ordinance, ESTA Code, recruitment policy, after giving opportunity of show cause notice the appellant was terminated being illegal appointed. Further to above in light of advice of Establishment Department proceeding against the than Chief Engineer and other DPC members has been initiated.
- 4) incorrect. On the direction of apex court order dated 15.1.2014 and subsequent reminder dated 07.2.2014 proper show cause notice issued to all illegally appointees including the appellant. As the appellant was illegally appointed contrary to all prevailing rules/procedure i.e. recommendation of Public Service Commission, test interview and advertisement. There was no weight age in his reply of show cause notice hence terminated.
- 5) Incorrect. The appellant was illegally appointed without adopted proper/legal procedure. The appointment of Sub Engineer was in purview of Public Service Commission and Chief Engineer was not competent authority to appoint the appellant. The appointment of appellant was made from the list provided by the then Political Secretary to the then Chief Minister Khyber Pakhtunkhwa. The act mentioned by the appellant not ment for illegal appointees but those who were legally appointed on adhoc and contract basis. The appellant was given opportunity of show cause notice and no inquiry required in the case of illegally appointees as the appellant was not civil servant. The referred ordinance by the appellant is only ment for contract and adhoc employees but the appellant was appointed on regular basis illegally contrary to rules/procedure which was also claimed by the appellant in his service appeal No.750/2014 in para-6 of the grounds of his appeal. Hence the above mentioned acts not apply on the appellant.
- Incorrect. The appellant misconceived the orders of Apex court the then Chief Engineer PHED has taken action against all illegal appointees in the light of direction of Apex Court dated 15.1.2014 and subsequent reminder dated 7.2.2014 after issuing of show cause notice to the appellant.

- Denied as drafted. A show cause notice was issued to the appellant but the same was never replied in stipulated time, hence the termination order was validly issued, as the appellant was not come in the category of civil servant. The appellant was illegally appointed and the department was in the obligation to take action, on the direction of the August Supreme Court, against such illegal appointees, in letter and spirit.
- 8) Pertain to record as no comments.
- 9) Correct to the extent that the case was remanded by the Service Tribunal to the department for giving opportunity to the appellant for departmental appeal and personal hearing which was accordingly given to the appellant in the stipulated period.
- 10) Denied as drafted. The appellant including the other 31-Nos illegally appointed from the list provided by the Political Secretary to then Chief Minister, contrary to all prevailing rules without recommendation of Public Service Commission, test interview and advertisement. There was no merit/weight age in reply of the appellant, hence departmental appeal was rejected by the appellant authority on merit and according to rules.

GROUNDS

- (A) Incorrect. The impugned order has been issued on the direction of Supreme Court of Pakistan for finalizing action against all such illegal appointees. Fact is that the appellant was illegally appointed without Advertisement, test, interview and merit and without recommendation of Public Service Commission.
- (B) Incorrect. No discriminatory treatment has been meted out with the appellant. Since promulgation of Public Service Commission Ordinance all the posts of Sub Engineer have been filled through the recommendation of Public Service Commission. One wrong if made in the past cannot be referred as precedent for doing another wrong. According to ESTA Code Advertisement for any vacancy is compulsory, statement of the appellant is totally false and may be considered as confessional statement of wrong doing in case of his recruitment.

- (C) Incorrect. The appellant was not a regular civil servant appointed through back door. As such the appellant service cannot be protected.
- (D) Incorrect. The appellant was illegally appointed by unlawful authority contrary to all prevailing rules/procedures and was not come in category of civil servant. As such the appellant service cannot be protected.
- (E) Incorrect. There is no malafide of the respondent. The respondent take action correctly in the light of direction of the Apex Court against the appellant who was illegally appointed, contrary to all prevailing rules/procedures.
- (F) Incorrect. The appellant misconceived the judgment of Apex Court. The appellant was illegally appointed without the recommendation of Public Service Commission, test/interview and advertisement. In light of direction of Apex Court dated 15.1.2014 and subsequent reminder dated 7.2.2014 to take action against illegally appointees the appellant being illegally appointees was terminated.
- (G) As above.
- (H) Incorrect. Illegally appointees has create no legal right to retain in service. As one wrong cannot be justified for another wrong. The appellant was given opportunity of show cause notice, but the appellant failed to produce legal documents regarding his legality of his appointment.
- (I) Incorrect. The appellant was illegally appointed contrary to rules and procedures without recommendation of Public Service Commission as the appointment of Sub Engineer come in purview of Public Service Commission Ordinance, ESTA code and recruitment policy. The illegal appointees has no legal rights to retain in service.

(J) The respondent seeks leave of this Honourable Tribunal to raise additional grounds and proof at the time of arguments.

In this case article 25 of the constitution has been violated by not giving equal right of opportunity to the citizen of the Khyber Pakhtunkhwa and FATA having the requisite Qualification zonal allocation formula has been violated. Appointment of the appellant is without lawful authority and of no legal effect. It is therefore humbly prayed that in view of the above written reply, the appeal of the appellant may kindly be dismissed with cost.

Secretary

to Govt of Khyber Pakhtunkhwa Public Health Engg: Department (Respondent No.1)

Chief Engineer (South)
Public Health Engg: Department

(Respondent No.2)

BEFORE THE HON.BLE SERVICE TRIBUNAL KHYBER PAKHTUNKHWA PESHAWAR.

Service Appeal No.

333/2016

Mr. Tariq Nawaz S/O Ameer Nawaz Khan Ex-Sub Engineer, PHE Divn: Bannu.

..... (Appellant)

<u>Versus</u>

- 1. Chief Secretary to Govt: of Khyber Pakhtunkhwa Civil Sectt: Peshawar.
- 2. Secretary to Govt: of Khyber Pakhtunkhwa Public Health Engg: Department Peshawar.
- 3. Chief Engineer Khyber Pakhtunkhwa Public Health Engg: Department Peshawar.

...Respondents

AFFIDAVIT

I, Sanobar Khan, Chief Engineer (South) Public Health Engg: Department Khyber Pakhtunkhwa Peshawar, do hereby solemnly affirm that the contents of the accompanying written statements are true and correct to the best of my knowledge and nothing has been concealed from this honourable tribunal.

DEPONENT

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

In Re: Service Appeal No. 333/2016

Tariq Nawaz

Versus

Government of KPK & 2 Others

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Appellant

Through

ljaz Ánwar

Yousaf Khan,

Advocates, Peshawar

BEFORE THE KHYBER PAKHTUNKHWA SERVICE TRIBUNAL PESHAWAR

In Re: Service Appeal No. 333/2016



Tariq Nawaz

.....Appellant

Versus

Government of Khyber Pakhtunkhwa & 2 Others

.....Respondents

REJOINDER TO PARAWISE COMMENTS FILED BY RESPONDENTS-1 TO 3

Respectfully Sheweth,

The Appellant humbly submits as under:

Reply to the preliminary Objections:

- 1. Misconceived, frivolous, thus, denied. The Appellant has got very strong cause of action.
- 2. Denied. Instead it is the Respondents who have been estopped by their own conduct as the Appellant has been appointed and kept remained in service for more than five years.
- 3. Denied. Appeal is in proper form, thus, has been admitted for full hearing.
- 4. Denied for being misconceived. The Appellant locus standi infatal.
- 5. Frivolous, thus, denied. As the allegations in the Show Cause Notice with all due respect pointing towards the short comings of the Respondents.
- 6. Denied. In fact it is the respondents who are dragging the appellant in the courts of law.
- 7. All necessary parties have been arrayed as necessary party.
- 8. The Appeal is in accordance with law and within time, hence, the objection is not maintainable.
- 9. Misconceived, thus, denied. Under the law and the orders of the Hon'ble High Court and Apex Supreme Court of Pakistan per se suggest that no Court or Forum other than this Hon'ble Service Tribunal is to entertain this Appeal.

Brief History:

Infact some of the *ad hoc* employees of Public Health Engineering Department had challenged their termination *vide* W.P No. 271/2013 which was dismissed. Their C.Ps Nos. 2026, 2029 of 2013 against the Hon'ble Peshawar High Court were also dismissed. However, at the time of losing legs before the apex Court, the Petitioners Counsel tried to persuade purportedly of discrimination by stating in general terms that there were certain other illegal appointments made by the department against which no action had been taken yet. On which the Supreme Court, obviously, as a matter of principle observed that, if that be a case, then action was ought to be taken by the department against such appointments.

(2)

n arrival of the aforesaid judgment of the Supreme Court, the learned Secretary PHE Department sought the guidance, for further course of action, from the Secretary Establishment and Administration Department vide letter No. SO (Estt) PHED/1-90/2012-13 dated 22-1-2014. In response, the E&A Department vide letter No. SOR-V(E&AD)/15-3/09 dated 30.01.2014 (Annexure-I)advised that necessary action be taken and in case the appointments proved illegal the Hon'ble Supreme Court of Pakistan may be apprised accordingly. Moreover, the Department should also initiate disciplinary action against the officers who were involved in the illegal appointments and brought them to the justice. That instead of acting upon the advice of the E&A Deptt, to take action against the officers who have allegedly made illegal appointments, if there be any, the Respondents under fear of being proceeded for their misdeed, they out of panic have with great haste & against the advice of E&A Department issued Show Cause Notice in back date to the appellant and without any enquiry and issuance of charge sheet / statement of allegation and mandatory opportunity of hearing the Appellant was terminated. Here it is worth to add that the said observation of the Apex Court in case of aforesaid "ad hoc employees" have been subsided by the August Supreme Court of Pakistan dated 28.04.2014 in C.P No. 551/2014 by the Bench headed by the then Honourable Chief Justice Tassaduq Hussian Jilani where-in it was observed that:

"Tassaduq Hussain Jillani, CJ:-

Petitioner are civil servants and they challenged the order terminating their service in a Constitution petition which stands dismissed vide the impugned order mainly on the ground that the said petition was not maintainable in view of Article 212 of the Constitution read with Section 4 of the Service Tribunal Act, 1973. The only ground being taken by the learned High Court to invoke Article 199 of the Constitution is that the competent authority in the department had passed the order of termination of petitioners' service pursuant to a judgment of this Court and the learned Service Tribunal may be diffident to decide the case independently and in accordance with law.

2. We are afraid, the apprehension of the petitioners is misconceived. In the event of filing the appeal, the Service Tribunal shall decide the appeal as mandate in law. Disposed of in terms noted above".

To put the record straight, the following fatal irregularities have been committed by the Respondents which has made the impugned Order *void ab initio*, without lawful authority and of no legal effect.

a) It was binding upon the Respondents to act upon the advice of the E&A Department, where he did not act in accordance with the said advice and for malafidely reasons to escape or save either themselves or an officer of their rank and file, terminated the Appellant with undue haste and no pre-requisite

- enquiry and other pre-requisites The Appellant was terminated in a very harsh, abrupt and unlawful manner.
- b) The Respondent-3 while terminating the Appellant on 14.02.2014, not even waited for completion of the period of 15 days for reply which was to be over by 20.02.2014.
- c) The Respondent-3 without observing legal requirements of conducting proper enquiry into the case and to establish the charges, if any, against the Appellant and giving him opportunity of personal hearing etc. to the Appellant terminated him.
- d) In spite of the fact that the Appellant was appointed by the Competent Authority on recommendation of the Departmental Selection Committee and he was having a continuous service of five and a half years at his credit, terminating his Services in such a slip- shod manner is unjust.
- e) As conducting of inquiry & giving fair and proper opportunity of hearing is not only a formality but a mandatory requirement of law as laid down in 2000 SCMR 1743.
- f) In this way the terms and conditions set with the Applicant at the time of his appointment were utterly disregarded.
- g) The order of termination was illegal as it was not specified therein that under what Law/ Rules the Authority could resort to the penalty of 'termination' <u>as</u>

 there is no provision of termination in the disciplinary Laws where the Appellant could be made to suffer for fault / irregularity, if any, on the part of the Respondent Department.
- h) As regards the direction of the August Supreme Court of Pakistan, the Respondent-3 himself made a statement before the August Supreme Court of Pakistan and then made direction of the August Supreme Court of Pakistan a pedestal for the impugned action against the Appellant while incorrectly interpreting & applying the general order of the Apex Court with regard to illegal appointments in the Respondent Department upon the Appellant.
- In this connection a reference is made to the order passed by the Hon'ble Supreme Court of Pakistan dated 28.04.2014 in C.P No. 551/2014 where in the Apex Court itself has clarified / interpreted its direction in the following words "apprehension of the Petitioners is misconceived. In the event of filing the Appeal, the Service Tribunal shall decide the appeal as mandated in law".
- j) No action has been taken against the purported, alleged and illegal appointments if any, as advised by the Establishment and Administration Department.

On The Facts:

Para-1. Not Correct while para 1 of the appeal is correct. The Appellant was highly skilled and qualified appointed against the regular vacant post of Sub

4

Engineer by the competent authority after fulfillment of all the requisite formalities of test / Interview etc. The Appellant had no access either to any politician or to the Chief Minister Secretariat to involve them for his recruitment. Therefore, the Appellant denies his relevancy to the list and believes that the list is not genuine and has been fabricated by the department to prove the appointments as politically motivated. The list therefore, needs to be verified from the concerned authority / office as it is an unattested Photostat copy, hence, cannot be accepted in its present shape. Moreover, after abolition of C&W & PHE Departments and their merger into a single organization of W&S Department vide W&S Department order NO. SO(E) W&S(C&W)13-2/2000 dated 05-11-2001(Annexure-II) and Notification No. SOEW&S/13-1/77 dated 22-03-2005(Annexure-III) and Establishment Department Notification dated 02-11-2002(Annexure-IV) as well as under section 6(b) District Government Rules of Business 2001 (Annexure-V), the posts in the department from BPS-1 to BPS 15 were declared as District Cadre Posts. Hence it remained no longer in the preview of Public Service Commission to fill in such post through them.

Para-2-3. Not correct. In fact, the Appellant in his appeal has not pinpointed any wrongs on the part of officers rather he has simply stated that way and procedure adopted by the Deptt in the appointment of the others, was incidentally adopted in appointment of the appellant. Moreover, after devolution it remained no more the responsibility of the PSC to make appointment for District Govts. In this connection reference is made to the W&S Notification Dated 22.03.2005 attached as (Annexure-III above) whereby the competent authority has declared the provincial cadre post from BPS-1 to BPS-15 of the Department as district cadre posts. Therefore, the E&A Deptt, vide letter No. SOR- V (E&AD) 1-368/2005 (SE) Dated 02.05.2007 (Annexure-VI) with drawn the requisition made by the Deptt

for filling in the 20 vacant post of Sub Engineers.

From the aforementioned notification Dated 22.03.2005 it is clear that the post of Sub Engineers stenos, DEOs etc of District Government Rules of Business 2001 were declared as district cadre post and under section 6(b) of the District Government Rules of Business 2001, DCOs were competent to appoint and regulate their post, appointment, management and other affairs. However, by the time when these instructions become operative, the district / local Governments have consumed their tenure and fresh elections were not held. Since, the provincial Government has already devolved the posts to the District Governments which were not in existence and also the provincial Govt. has not revoked the above notification dated 22.03.2005.

(5)

Moreover, being newly born, the District Governments having no capacity/ strength could not be able to handle the establishment matters entrusted to them. In the circumstances and being a parent organization, the officers of respective Chief Engineers have made the subject appointments, after authorization by the competent authority vide Notification dated 30.04.2008 (Annexure-VII) so as to avoid breakage in their functions as they were responsible to perform these functions. Moreover, the Secretary PHE (Respondent No.2), while reinstating two of the terminated employees i.e. Mr. Muhammad Jamil, Steno (B-12) PHE, Tank and Suleman Draftsman B-11. vide his Order No. SO(Estt)PHED/1-90/2013-14/Volume-II dated 09.05.2016 and even No. dated 10-08-2016 (Annexure-VIII & IX) respectively has mentioned that they were appointed by the then DCO, Tank by virtue that he had the powers of appointing authority in respect of officials in BPS-1 to BPS-15 u/s 6(b) of the District Government Rules of Business, 2001 from which it appears that the worthy Secretary is convinced that these posts belong to District cadre. However, it is strange that the Secretary PHE is considering the post of the Appellant i.e. Sub Engineer as provincial cadre Post. Moreover, the case of the Sub-engineers Service Appeal No. 1331/2013 dismissed by this Hon'ble Tribunal vide its Judgment dated 30.05.2016, being a case of promotion has no relevancy to the case of the Appellant as the case of the Appellant pertains to appointment.

As stated in the brief history, the Supreme Court has never directed to terminate the Appellant. It is also wrong that legal formalities have been completed in the case of termination of the Appellant. As the termination affected without fulfillment of the legal formalities of inquiry, issuance of charge sheet and providing the opportunity of personal hearing etc. Instead of completion of legal formalities only a Show Cause Notice was issued and that too in a back date and the Appellant was terminated unlawfully and unfairly in utter disregard to the instructions of E & A Department to the PHE Department vide their advice letter dated 30-01-2014 (Annexure-I above). As regards, the initiation of departmental proceedings against the officers, it is not correct. As without a simple letter by the Chief Engineer Respondent No.3 to the Secretary PHE no further efforts on the part of Respondents towards the logical end of the case exist/ available on record. In fact it was binding upon the department to conduct detail inquiry, to establish the charges & to take disciplinary action against the culprits, if any, but all in vain.

Not correct. Advice of E&A Department sought for earlier in the matter was conveyed to respondents vide letter dated 30-01-2014 (Annexure-I

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above) which was not acted upon in its letter and spirit. The second advice of the E&A Department bearing No. SOR-V(E&AD)15-3/2009 dated 17.03.2014 (Annexure-X) pertains to the case of Sub-Engineers and not to the post of Sub Engineer possessed by the Appellant. Also in the second advice the E&A Department has not given any direction with regard to the termination of the Appellant. Rather, in the advice, the department has been directed to initiate disciplinary action against the responsible officers. Moreover, the second advice is contradictory to the earlier advice issued by the E&A Department on 30.01.2014(Annexure-I above) to the Notifications dated 22-03-2005 (Annexure-III above). Besides the second advice of E&A department, also over rules the section 6(b) of the District Govt. Rules of Business 2001 which provides that DCOs were the appointing authorities for the district cadre posts which fact has also been admitted by the Secretary PHE Respondent No. 2 in his reinstatement orders mentioned above. Also no disciplinary proceedings can be initiated against the responsible officers if any. The Respondent No.3 wrote only a letter to the secretary of the department to take disciplinary actions against the officers. The Secretary Office moved a summary to the Minister PHE proposing therein action against officers through NAB who made preliminary investigation into the matter with no further action by the NAB or by the department against the officers which shows that there was no illegality whatsoever in the process of appointment of the appellant. In the enquiries conducted by the Anti-Corruption establishment are also silent in this regard no irregularity/ illegality in the process of the appointment could be proved, hence filed.

Para-5.

Not correct, hence, denied. The Show Cause Notice was issued in a back date as on receipt of the notice, the given time for reply was expired even then the Appellant submitted his Reply to the Show Cause Notice but his services were terminated on 14.02.2014 in a hurry, harsh and illegal manner. If the Appellant was not a regular employee then the Act of 2009 was applicable to him. Also no inquiry, whatsoever, could be held by the department to prove the appointment of the Appellant as illegal, therefore, it is not justified to say that his appointment was illegal. The apex Court has not given any direction for termination of the Appellant.

Para-6. The Respondents have offered no comments.

Para-7. The Hon'ble Tribunal had remanded the case to the Appellate Authority of the department (Respondent-2) vide its direction on 30.12.2015 with direction to decide the departmental appeal of the Appellants strictly in accordance with law / rules within two months. In case the Appellate authority found that any of the Appellants had been unlawfully terminated



or terminated by mis-conceiving order of the August Supreme Court of Pakistan dated 15.01.2014 and facts of particular case and leads the authority to accept such an appeal, the said decision is required to be taken with full justification and shall have to be intimated to the Registrar of August Supreme Court of Pakistan. The Respondent No.2, therefore, called for all the 32 terminated employees on 08-02-2016 for personal hearing just to complete the formality as it is not possible to hear the stance of all the Appellants at a time by the authority. The Respondent No. 2 thus, just to fulfill the formality, rejected the Appeals through a non-speaking order.

Para-08.

Misconceived, thus, denied, as stated in the earlier paras, the Appellant has not approached to any political figure for his appointment. The list shown to have been provided by the then Political Secretary is fake and has been fabricated by the department to prove the appointment as politically motivated whereas after devolution, Public Service Commission has to play no rule in the appointments against the posts borne on District Cadre. The Appellant was duly qualified and appointed on merit against the regular vacant post of Sub Engineer after completing all the requisite procedure of test, interview etc. as and when asked by the department. It is not correct that there was no weightage in reply of the Appellant. Infact no time for reply was given, therefore, not only the prevailing rules but the natural justice and fundamental rights protected under the Article 25 of the Constitution were violated.

Grounds:

- (A) Not correct. The Supreme Court of Pakistan has never given the direction to terminate the Appellant as the Appellant duly qualified and after necessary test / interview etc. he was appointed as Sub Engineer by the competent authority. There has been conducted no inquiry to prove the appointment as illegal. After devolution it remained no more purview of the Public Service Commission to make recommendations to the District Governments for appointments which fact has been admitted by the Secretary PHE (Respondent No. 2) in the reinstatement orders of two of the terminated employees.(Annexure- VIII & IX).
- (B) Not correct. As all such post were borne on the district cadre. This fact has also been admitted by the Secretary PHE (Respondent No.2) in his orders of reinstatement mentioned above. Hence, it there are clear contradictions in Respondents reinstatement orders and dismissal/ termination orders. Moreover, the Appellant has not pinpointed the wrong doings in the department rather he has mentioned that, as a matter of practice, the department for the last 15 years

are so, has been making appointments through the same procedure as incidentally has been adopted in the appointment of the Appellant.

- (C) The Appellant being duly qualified was appointed against the vacant post of Sub Engineer on merit by the competent authority. After completing the prescribed probation period of two years he became a regular civil servant and his services were liable to be protected under the Civil Servant Act, 1973.
- (D) Not correct. The Appellant was legally appointed on merit by the competent authority as he was duly qualified for the post and cleared / gone through all the formalities of test / interview etc. As per the terms and conditions of the appointment letter and successful completion of the probation period of two years, the Appellant became a regular Civil Servant of the department as per the prevailing rules, therefore, his services were protected under the Civil Servant Act, 1973. Besides, no departmental inquiry could be conducted to prove the appointment as illegal. Through enquiries conducted by the NAB & Anti-Corruption establishment, appointments could not be proved as illegal.
- (E) Not correct. As the action of the Respondent No.3 is based on mala fide, as the mandatory requirements of law, detailed in below were not completed while terminating, the Appellant:-
 - (i) No Charge Sheet / Statement of allegations were issued.
 - (ii) No inquiry was conducted.
 - (iii) A Show Cause Notice was issued in the back date meaning thereby that no time for reply could be provided.
 - (iv) Opportunity of personal hearing was not given.
 - (v) Termination order was issued in a hurry, harsh, abrupt and unlawful manner/.
 - (vi) The remarks of august Court were misconceived.
 - (vii) The Respondent No.3 made a complaint to the Supreme Court himself and then made the general remarks of the Court as basis for termination of the Appellant, thus, acted as a complainant, counsel and judge in the same case which is an utter violation of the norms, law of the land and natural justice.
 - (viii) The Respondents have attached a fake, false and fabricated letter along with their comments just to show that the letter was received from the then Political Secretary to Chief Minister Khyber Pakhtunkhwa to prove the appointments as illegal.
 - (ix) The Show Cause Notice and termination orders of about 50% employees issued by the Chief Engineer (South) (Respondent-3) for which he was not competent as these employees were not working under him but were under the jurisdiction of Chief Engineer (North).
- (F) Not Correct as the Judgment of the august Court has not been misconceived by the Appellant rather it has been misconceived by the Respondents as cleared by



the August Court in the second verdict on 28.04.2016. The Appellant duly qualified and after going through the requisite requirements of the department such as test, interview, etc. was appointed on merit against the regular vacant post of Sub Engineer. After an unblemished and continued service of 5^{1/2} years, the Appellant was illegally terminated on 14.04.2014.

- (G) No comments have been offered by the Respondents.
- (H) Needs no rejoinder as explained above except that the Appellant has earned annual increments, his proper service book, ACR & personal file were maintained..
- (I) Needs no rejoinder as already explained above except that if the appointment of the Appellant was illegal then necessary action against the responsible officers should have been initiated / taken by the competent authority. Since, no such action has been taken which shows that appointment was legal. The Department, through enquiries conducted by the NAB & Anti-Corruption establishment could not find any irregularity or illegality in the appointment of the appellant.
- (J) Needs no rejoinder.

No violation of the Article 25 of the Constitution is involved in the case as not only the Appellant but he along with 32 others belonging to different Districts, Zones and FATA were appointed on merit against the regular vacant posts by the competent authority after conducting necessary test and interview etc. The Respondents while terminating the Appellant unheard and without inquiry / charge sheet etc. have violated Article 10 of the Constitution under which fundamental rights of all citizens are protected.

Prayer: Considering the above submissions, it is, therefore, most respectfully prayed that by way of acceptance of this Appeal, this Hon'ble Tribunal may please set aside the impugned Order of the termination and reinstate the Appellant with all back benefits.

Or any other relief deemed appropriate by this Hon'ble Tribunal under the circumstances may also be granted.

Through

Appellant

ljaz Ańwar

Yousaf Khan,

Advocates, Peshawar

AFFIDAVIT

As per instructions of my client, it is declared on oath that the contents of this kejowie are true and correct to the best of my knowledge and belief and nothing has been concealed from this Hon'ble Court.

(10)

Annexure-I

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GOVERNMENT OF KHYBER PAKHTUNKHWA ESTABLISHMENT & ADMN: DEPARTMENT (REGULATION WING)

No.SOR-V(E&AD)/15-3/09 | Dated 30th | January, 2014

The Secretary to Govt. of Khyber Pakhtunkhwa, ITHE Department.

Subject: APPOINTMENT OF SUB ENGINEERS

Dear Sir.

I am directed to refer to your letter No.SO (Estt)PHED/1-90/2012-13 dated 22-1-2014 on the subject noted above and to state that the appointment, promotion and transfer rules 1989 and recruitment policy of the Provincial Government is quite clear and the Department may look/examine the appointment of Sub Engineer in the light of the rules and policy of the Provincial Government and firm up their views for final decision and take necessary action if the appointment proved illegal and apprise the Supreme Court of Pakistan accordingly. Moreover the Department should also initiate disciplinary action against the officers who was/were involved in appointment of illegal Sub Engineer and brought ham/them to the justice.

Yours faithfully,

(SHABBIR AHMAD) SECTION OFFICER (REG-V)

for May

3/3/2/

Alexa

Dated Pashawat, the November 05, 2001.

Ω_{-} B $_{-}$ D $_{-}$ B $_{-}$ B

NO.SO(E)W&S(C&W)13-2/2000 -- Consequent upon the merger of defunct Public Hoalth Engineering, Physical Planning and Housing and Communication & Works Departments into Works & Services Department vide Notification No. SO(O&M) E&AD/8-16/2000, Dated 01-08-2001, the Governor NWFP is pleased to approve the formation of its two establishments-of Trestier Highways Authority and Chief Engineer Works & Sprvices, and accordingly the offices of Chief Engineers North and Bouth (CAW Department) and Chief Engineer PHED stand -- abolished with immediate effect.

> BRIGADIER (RRTD) SAFDAR HUSSAIN AWAN SECRETARY

43171641

BNDST: NO. SOLE _____ 24113-2/2000Dated, Peshawar; the Nov 05, 2001.

Copy forwarded to the:-

All Administrative Secretaries in NWFP, Pashawar.

Escretary, NVFP, Fublic Service Commission, Peshawar. Escretary to Governor, NVFP, Peshawar. HQ PMCS C/O HQrs Engineers 11 Corps Peshawar Cantt: 3)

4)

5)

Accountant General, NWYP, Peshawar. - 5.

All Additional Secretaries/Deputy Secretaries and S.Os in Works & Services Department.

All DCOs in Myry.

All heads of Attached Dapartments in NWFP.
All heads of Autonomous/Semi Autonomous Bodies in NWFP The Registrar, Peshawar High Court, Peshawar. Director Information NWVP, Peshawar. 10%

11)

12)

13)

Manager, Government Printing Press, Peshawar.
All P.Ss to Provincial Ministers, NWFP, Peshawar. P.S. to Secretary W&S_Department.

A. G. PR. DeShome

(SYED HIDAYAY

ERCTION-OFFICER (KETTHERMENT)

Atter Des



.. GOVERNMENT OF NWFP WORKS & SERVICES DEPARTMENT

Dated Peshawar, the March 22, 2005

KOTIFICAŤIÓN

F. BILLERS CONTRACTOR L.

Ann: III

No. 30(E)WES/13-1/77: The competent authority is pleased to order the declaration of provincial cadre posts of BPS-1 to BPS-15 of the works & Sorvices Department as district cadre posts with immediate effect on the following terms and conditions:-

- 1) Permanent transfer to the districts will be made on domicile and seniority basis.
- 2) In case the personnel of that particular districtability more than the sanctioned strength, the deployment will be on the basis of seniority and the junior most over-flow will be posted temporarily to the other districts of the province till such time vacancies occur in the districts of their domicile.
- 3) All such employees of the above status working in FATA but belonging to settled districts will be adjusted as per their seniority in the relevant cadra and the over-flow will continue working in EATA till such time vacancies occur in their districts of domicile.
- The domicile of the female officials will be counted under the wedlock policy and such employees will be given one time, irreversible choice to opt for the districts of their spouse or their own. In case of spouse being a government employee and his transfer to another district, inter-district transfer of the female officials will be allowed subject to availability of vacancy in the desired district.
 - Subsequent to the permanent transfer of all RPS-15 and below staff to the districts, further transfers and service matters including appointments, within the districts, shall be made by the District Government in light of the District Government. Rules of Business, 2001.
- 6) All cases of transfers from one district to another will be decided and ordered upon by the Secretary W&S Department as per rules / policy.
- 7) Saniority for the purpose of promotion to the posts of provincial cadre will be maintained at Secretariat level.

Overnments will deal with the cases of these employees as per clause 6(B) of District Government Rules of Dusiness. They (the District Govt.) will also adopt a mechanism in such a manner that their inter-se-seniority is not affected.

SECRETARY

Afferley

ल्यक्_{र स}क्_{रिक} torung-raing arous Fren Chang horagara. 81a 20 (8)9 Panelo Crim Ransmiczenog Section OFFICER (1577-11) O/O File. Chief Engineer (FATA), W&S Peshawar. All Exocutive District Officers Was in NWPP. PS to Secretary W&S Department. Accountant General NWFP Peshawar, Secretary to Chief Minister NWFP, for information, Chief Engineer, Works & Services Peshawar, All District Coordination Officers in NWFP, Obiof Engineer (FAMA) was perhaman No.SOR. II(E&AD) I (20)/08 Provincial: Cadre Posts in ESI IS and by his Governor добліцогмуніўву го гре:--: LL/I-EI/SAW(R)OS. ON

nnex TV

ESTABLISHMENT DEPTT. NO.SOS.POOL(E&AD)1-10/2002

Dated 08.4.2006

The Secretary to Govt. of NWFP W&'S Department.

£Süb∷ :...

Dea[®]

aim directed to refer to Local Govt Deptt letter No.SO(LG-I)4-1: 64: Pool/05 dated 16.02.2006 on the subject noted above and to state that posts in B-1 ve to Lats in W&S Deptt have been declared as district cadre posts vide Notification Not! O(Estt) W&S/13-1/77 dated 22.3.05. The district cadre posts are outside the purview of Public Service Commission vide Esti Depti Notification dated 02.11.2002 (copy encl Fed). Neither W&S Deptt was required to place requisite before the Public Service Con't assion nor the Public Service Commission was required to advertise these posts.

Keeping in view the above mentioned position, I am directed to request you to kindly withdraw your requisition from the Public Service Commission and interreste the district where these posts are lying vacant so as to adjust the surplus Sub-Engineers available in the Suplus pool against these vacant posts as per section-11A of the TWEP Civil Servant Act, 1973 and Surplus Pool Policy

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Copy to the:

Secretary NWFP, Public Service Commission, Peshawar w.r.t. his advertisement dated 27.10.2005 for similar action please.

Section Officer (E); Local Govt. Deptt. NWFP for information



District's Rules of Business

General

1. Short title and commencement.

- (1) These rules may be called the North West Frontier Province District Government Rules of Business, 2001.
- (2) It shall come into-force at once.

2. Definitions.

- (1) In these rules unless the context other-wise requires.
- 1. "body corporate" means a body having perpetual succession and a common seal with power to sue and be sued:
- 2. "budget" means an official statement of income and expenditure for a financial year:
- 3. "business" includes all work done by a local government:
- 4. "component" means the officers mentioned in column 2 of schedule 1 to the Ordinance:
- 5. "convenor" means the convenor of the Council concerned.
- 6. "Federal Government" means the Government of Islamic Republic of Pakistan.
- 7. "financial year" means the year beginning from the 1st day of July and ending on the 30th day of June next following.
- 8. "Government " means the Government of the North West Frontier Province:
- 9. "Governor" means the North West Frontier Province:
- 10. "Ordinance" means the North West Frontier Province Local Government Ordinance, 2001 (NWFP Ord, XIV of 2001)
- 11. "Schedule" means a Schedule to these rules:
- 12. "Secretariat" means the Secretariat of Council: and
- 13. "Section" means a section of the Ordinance.
- (2) Words and expressions used in these rules but not defined shall have the same meanings assigned to

them in the Ordinance the North West Frontier Province Government Rules of Business, 1985 or any

other Provincial law for the time being in force.

3. Composition of Departments and allocation of Business.

- 1. The composition of the offices and groups of officers shall be the same as provided in section 14 of the Ordinance read with the First Schedule thereof, and may be varied in accordance with the provisions of the aforesaid section.
- 2. The business of the offices shall be distributed amongst the Department's in accordance with Schedule-1:

Provided that any particular subject or matter of an office may be transferred from , or reallocated to an office, in accordance with the section 14.

3. A Zilla Nazim shall be assisted by the District Coordination Officer.

4. Organization of Officers.

- 1. The Organization of various offices shall be the same as provided in the Ordinance or, where the Ordinance has not so provided as determined by Government.
- 2. The Executive District Officer shall by means of standing orders distribute the work of the officers subordinate to him.
- 5. Secretariat of District Government.

Atterlieb



1. There shall be a secretariat of the District Government headed by the District Coordination Officer and comprising of the decentralized departments or groups of departments as shown in the Liest Schedules to the Ordinance

Each decentralized group of departments shall be headed by an Executive District

Officer appointed or nominated by Government for the purpose.

3. Each Executive Officer shall be responsible to Zilla Nazim through the District Coordination officer and shall channelize his correspondence through him.

6. Deputation of civil servants and power of District Coordination Officers.

1. The civil servants posted in the decentralized departments shall continue to be civil servants for all intents and purposes of the relevant civil servants laws and the rules framed there under with the modification that.

(a) all civil servants in BPS-16 to BPS-20 shall be appointed by Government or the Federal Government as the case may be and posted decentralized Department from time to time.

(b) the District Coordinating Officer shall have the powers of the appointing authority in respect of the officers/officials in BPS-1 TO BPS-15:

Provided that no vacancies are to be filled in by way of direct recruitment or transfers and the officers/officials of the surplus pool are to be absorbed /adjusted against the vacancies.

2. No civil servant shall be transferred from his post in a district except under the orders of the Government.

Provided that the District Coordination Officer, or as the case may be, the Executive District Officer, may suo moto or on the initiation of the Nazim initiate disciplinary proceedings against a civil servant for his inefficiency or malpractices and submit the outcome of the proceedings to competent authority for decision.

3. In disciplinary matters, the Zilla Nazim, in case of officers in BPS-19 and District Coordination Officer, in the case of officers in BPS-16 to BPS-18, shall refer the cases to the competent authority for decision under the North West Frontier Province Removal from Service (special Powers Ordinance 2000(N.W.F.P Ord.No.V of 2000), through the administrative Secretary concerned.

7. General procedure for disposal of business.

1. The channel for obtaining or transmitting the orders of the Zilla Nazim is the Executive District Officer or an officer specifically authorizes in this behalf by the District Coordination Officer.

2. All orders shall be passed in writing where a verbal order is given .it should be reduced to writing at the earliest opportunity by the officer receiving it.

3. If any doubt or dispute arises as to the Department to which a case properly pertains, the matter shall be referred to the District Coordination Officer for decision.

4. Detailed instructions for the disposal of business in the District administration shall be issued by the District Coordination Officer.

5. If any order happens to contravene a law, rule or policy, it shall be the duty of the nest below officer to point out this to the authority passing the order.

6 While submitting a case for the orders of the Zilla Nazim .it shall be the duty of the Executive District Officer/District Coordination Officer to suggest a definite line of

8. Office administration and record.

The manual of instructions for Provincial Civil Secretariat issued by the Chief Secretary of Government from time to time shall, mutates mutandis, be applicable to the secretariat of the District Government and the District Coordination Officer shall have the powers to issue instructions in addition there to and not in derogator of the instructions already issued.

9. Official language.



No.SOR-V(E&AD)1-368/2005(SE)* Dated Pesh: the 2** May, 2007.

Ann: V

Τo

The Secretary,

NWFP Public Service Commission,

Peshawar.

NYI'SP Public Service Commission

0 3 MAY 2007

DIARY HO. 2.5 4 3

SUBJECT:- REQUISITION FOR FILLING IN THE 20 VACANT POSTS OF SUB-ENGINEERS (B-11) IN THE WORKS & SERVICES DEPARTMENT.

Doar Sir.

I am directed to refer to the letter of Works & Services Deptt: bearing No.SO/W&S/11-268/2005 dated 26-09-2005 (copy enclosed) on the above cited subject and to state that the requisition made by the Works & Services Department for filling in the above captioned 20 posts of Sub-Engineers (BS-11) may kindly be considered as withdrawn.

Engla: (As-above).

(MUSHARAF KHAN) SECTION OFFICER (Reg. V).

Endst: of even No & Date.

Copy for information is forwarded to:

1. Secretary to Govt. of NWFP Works & Services Department, Peshawar.

Addl: Secretary (Estt), Establishment Deptt: Government of NWFP.

SECTION OFFICER (Reg.V).

Mr. and

Attested



GOVERNMENT OF KHYBER PAKHTUNKHWA PUBLIC HEALTH ENGG: DEPARTMENT

Dated Poshawar the, August 10, 2016

ORDER

Nc.SO(Estt)/PHED/1-90/2013-14/Vol-it: WHEREAS, Mr. Suleman Shah was appointed as Draftsman (BPS-11) in PHE Division Tank vide District Coordination Officer Tank letter, No.1851/DCO/Order dated 16-04-2008.

- AND WHEREAS, he was served with a Show Cause Notice by the then Chief Engineer (South) PHE vide No.08/E-4/PHE dated 15-07-2014, and subsequently his services were dispensed with by the said authority vide his office letter No.07/E-4/PHE dated 07-08-2014.
- AND WHEREAS, he filed a Service Appeal No.17/2015 before the Khyber Pakhtunkhwa Service Tribunal Peshawar against his termination order, which was disposed off vide its judgment dated 23-06-2016, with the direction that the appellant be also treated at par with Muhammad Jamil, Steno Typist PHE Division Tank as this case is identical with his case.
- AND WHEREAS, he was given the opportunity of being heard on 10-08-2016 and material on record perused. It revealed that his appointment as Draftsman was neither politically motivated nor deviated from the prescribed manner. The then DCO Tank had appointed the above-named Draftsman by virtue that he had the powers of appointing authority in respect of officials in BPS-1 to BPS-15, under Section 6 (b) of the District Government Rules of Business, 2001, followed by the laid down procedure i.e. Advertisement of the post in the newspaper, constitution of District Selection Committee, Test/Interview of the candidates, minutes of the DSC & appointment order etc.
- AND WHEREAS, the Deputy Commissioner Tank verified all the documents involved in the appointment of the appellant vide his letter No.4736/BC dated
- NOW THEREFORE, after having considered the material on record & explanation of the appellant during personal hearing held on 10-08-2016, his facts/grounds appealed against the Chief Engineer (South) PHE office letter dated 07-08-2014 have been established and in exercise of the powers as Appellate Authority, conferred under the Khyber Pakhtunkhwa Civil Servanta (Appeal) Rules, 1986, and all other such powers in this behalf, the departmental appeal of Mr. Sulemon Shah S/o Gul Bad Shah (Late) is hereby accepted by reinstating him in service with all back benefits,

SECRETARY

ENDST: NO & DATE AS ABOVE:

Copy forwarded for information & necessary action to the:-

1. Accountant General, Khyber Pakhtunkhwa Peshawar.

- 2. Chief Engineer (South) PHE Peshawar. He is requested to post/adjust the official
- Registrar, Khyber Pakhtunkhwa Service Tribunai Poshawar. Superintending Engineer PHE Circle D.L. Man.

5. Deputy Commissioner Tank.

6., Executive Engineer PHE Division Tank. 7. District Accounts Officer Tank.

/ 8:/Office Order/Personal File.

SECTION OFFICER (ESTT)

Hasle

NOTHEROMINON No Ecay, W& Still 22/2002; In continuation to this deptt: Notification of even Not dat 24.01. 2002, the conflictent authority has been pleased to direct that the postings & transfers personnel-from 131910 to 3 18-16 henceforth will be carried out by the Chief Engineer & Chief Engineer HEE WAS in the respective cadres of WAS & PHE WAS as the case may in line with the Governoticy and completing all count formalities. However the postings/transfe of officers in BPS-17 & above shall rest with the WAS Secti: SECRETARY TO GOVE OF NWEP WORKS & SERVICES DEPARTMENT Endst: No.E&A/W&S/11-23/2001 Dated: 30.04,2008. Copy forwarded to the:-Chief Engineer Works & Services Peshawar. Chief Engineer PHE W&S Peshawar. All Dephity Secretaries, Works & Services Department, Peshawar. Section Officers (Estab-1 & II) Works & Services Deptt: P.S.Jo Scoretary, Works & Services Depti: P.A.to Additional Secretary Works & Services Depti: (MUITAMMADSIYAR K SECTION OFFICER (GENE

Aderlas



GOVERNMENT OF KHYBER-PAKHTUNKHWA PUBLIC HEALTH ENGG: DEPARTMENT

Dated Peshawar the, August 10, 2016

ORDER

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SECRETARY

<u>ENDST: NO & DATE AS ABOVE:</u>

Copy forwarded for information & necessary action to the:-

1. Accountant General, Khyber Pakhtunkhwa Peshawar.

- 2. Chief Engineer (South) PHE Peshawar. He is requested to post/adjust the official
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1. 8. Office Order/Personal File.

SECTION OFFICER (ESTT)

Hable